

112-6



A  
V I E W  
OF THE  
INTERNAL POLICY  
OF  
G R E A T B R I T A I N .  
In T W O P A R T S .

PART I.

Of the Alterations in the Constitution, from the Reign of HENRY the Seventh to the End of GEORGE the Second ; representing the reciprocal Effects, which these and Commerce have had on each other.

PART II.

Of the Various Stages of Political Society, and the Principles upon which they move, drawn from History, and Nature. With an Application to the Interest of GREAT BRITAIN, shewing the great Improvement this Island is capable of in respect to Numbers, Riches, and Power ; and that it does not depend on Foreign Connexions, however useful, but on itself alone.

L O N D O N ,  
Printed for A. MILLAR, in the STRAND.  
MDCCLXIV.

TO THE  
POLITICIANS  
OF  
GREAT BRITAIN.

GENTLEMEN,

**A**S a Brother Labourer for the public Good, I have ventured to dedicate to you the following sheets, expressly wrote on Politicks; nor could I find where more properly to address myself than to the Professors of the Science treated on, who abound in this our country.

A 2

Nature

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Nature inclines Men every where to love the society they are members of; but where a constitution excels, as in Great Britain, the passion ought to be proportionally stronger: Yet even here we find the self-passions and private system often warp and bias its course.

Nor is this the only evil. For though we may equally design the public good, yet it is often not clearly understood; and the means of procuring it may be a subject of great dispute and violence.

Let

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Let us try at a definition of Politicks:—It is not the art of deceiving, bribing, or taking advantage of innocence or ignorance; nor is it ruling by terror and force of arms; but a plain science, by Integrity and Good Will, to remove jealousy and suspicion, and place confidence in their stead;—to increase the circulation of mutual benefits; to add to our numbers and strength, at the same time enriching or benefiting every individual.

These are the Ends here understood of that prudence in Government called Politicks.—But the mind

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of man is greatly confined; and Passion for the most part rules, to whom Reason is often made a slave, and few men are able to take in a full and generous plan of society. Thus we see all great societies are split into many lesser ones; among these there grew certain Maxims and Opinions, which are caught as it were by contact; One man's jealousy and fear affects his neighbour, which, when worked up, shall have a re-action upon him by reflexion, and so to each other, till their nerves tremble with fury.

Thus

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Thus are ingendered all kinds of party rage among a people, which arises for the most part from the same root, as love of society and their country, and is a kind of natural evil we cannot be cured of, without suffering a greater; for to be without this passion or feeling for the publick is a condition that renders a man unworthy of the benefits of society.

I must confess, I honour a Taylor or Cobler, who feels for his Country, before a Lord who does not, and

A 4

esteem

esteem him not only a better Man but better Politician, and worthier of Trust; for a defect in the proper affections of a man is the greatest of all disqualifications.

How many common Soldiers have died, in the late War, as nobly as History can furnish among its Heroes! What shall we say for the Seaman, who, being wounded in the belly, and holding up his bowels with his hands, on hearing the shout of Victory, joined his feeble voice to the general cry, and dropt down dead?  
Happy

Happy and Great must a Country be that furnishes such a spirit.—These men must feel, though in their low condition, for the Honour of their Country.—We freely own the Politicians of the lower order are subject to mistake, as their Knowledge is confined; but then they are not tempted to reason falsely, to disguise and palliate, as their betters have sometimes done, by which means they are often in the right, though they are liable to be misled by those who have won their confidence to the great disturbance of Government, and pain to themselves; and I must

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confess to have myself suffered many uneasinesses and vexations of mind about public affairs, without sufficient cause.

For these reasons in order to bring myself to some stability, I sat down to consider the subject of Government, to make myself so far a Master of it, as to be something more consistent with myself; and I was enabled to pursue it, by being in a distant Kingdom, where I could in repose spread the objects before me, and consider them with coolness.—I here present them to you, Gentlemen, for examination

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examination and censure; if there should be found sufficient merit to induce some more able hand to undertake the Subject, it would give me great pleasure; but if it should influence some Politicians to put in execution some useful Plan for the public Good, I shall enjoy the summit of my wishes.

A 6

C O N-

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### ADVERTISEMENT.

**T**HE Reader is not to expect an entire new set of Thoughts, the Design being to come at Truth from certain known Facts and Principles—No one presumes to censure the Axioms of the Mathematician—Thus in things which belong to us, and of which we can have certain Ideas and self-evident Principles, our Reasoning ought to be deduced from thence.

INTRO-

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### INTRODUCTION.

**W**HEN a subject is entered upon, in order to be thoroughly investigated, it is frequently found to have so great a connexion with others, as not to be explained separately. Thus when trade shall be considered properly, it will be found to be a branch of politicks, and adapted to certain constitutions only; and to understand its progress in Great Britain, the revolutions of government and change of constitution must be attended to.

B BOOK

BOOK the FIRST.

CHAP. I.

*Definition of Riches.*

THE abuse or indefinite use of words, has in no one article of human reasoning caused greater confusion in ideas, than the calling wealth or riches by the name of money: — Riches, in respect to a nation, are the universal plenty of all necessaries, as food, raiment, houses, and furniture, provision for war, &c. Money, as gold or silver coin, are properly the medium of exchange, but by its quantity may become, and is an article of commerce itself; yet, where it most abounds, as in Portugal, it makes but a small proportion of the riches of that country, though the country itself is extremely poor. And nothing is so erroneous, as to judge of the riches of a country by the quantity of gold and silver in it: A country may be rich without any in respect to itself; but as those metals are of universal

sal value, which no other commodity is, it is highly necessary for every nation to have sufficiently of it for their own use, and indispensably so to act in any shape out of their own dominions.

CHAP. II.

*Commerce, its progress.*

THE exchanging commodity is of such necessity, that the most uncivilized savages are constrained to it. Although they make small account of provisions, their arms, cloathing, and furniture of their hut, are with them important property.

Next to these are warlike Republicks, as Lacedemon and Rome. The idea of Lycurgus was to form an army of the whole people, and by a division of lands, giving subsistence to as many as the country could maintain; — arms were their sole study, the labour of the lands was a business for slaves.

Rome in its beginning was much the same, except the Romans condescended to labour

labour with their own hands ; among these there was but little more room for trade than among savages.

Monarchy being calculated for magnificence and expence, is favourable for trade, as its luxury consumes much ; for in proportion to the consumption must be the supply, and to the supply artizans, masters of various kinds, merchants, &c. But monarchy, when absolute, has this inconvenience, the rich are never secure, the merchant trades with fear and trembling ; if he is rich, he appears poor, and is for ever thinking to escape to some secure place, to which he is invited with open arms by the trading republick.

C H A P. III.

*Republick of Commerce.*

**A** Republick of commerce should be securely situated, which is of more importance than the riches of the soil ; it should have a ready communication with neighbouring

neighbouring monarchies, so as to become, by the exchange of their produce and fabrics, the factor and merchant between them ; by its security it becomes the warehouse of neighbouring nations, by which means it cannot be overstocked with unperishable useful things, and every contrivance will be invented to preserve perishable. All nations in their fullness sell to them ; and all in turns are by their necessities obliged to buy, often the very thing they have sold. — Thus furnished with materials of all sorts, and pushed on by necessity, the poorer sort being obliged to labour, manufactures are set on foot with success.

C H A P. IV.

*Politicks of these Republicks.*

**T**HE policy of these powers is peace ; yet they are capable of making a figure in war, especially on the defensive. A naval strength is their property, as being at sea more expert, and the expence of supplies

supplies in these armaments is so very great, they are not to be found except in great trading countries that are glutted with all kinds of merchandize: — For land expeditions they are obliged to their neighbours for assistance. Sometimes an extraordinary genius for arms arises, who, with mercenary troops, shall stand against nations the most warlike, having the advantage of carrying the wars where they please, from their being able to furnish and feed their armies with so much greater convenience. A war sometimes may become eligible; for, beyond a certain degree, wealth and abundance become a clog, stop circulation, and corrupt in the common weal, as the overflowing of the blood often does in the human body. A war then becomes necessary, as it dissipates superfluity, exercises the faculties of those in power, proves their capacity or weakness, gives a new spring and life to the whole machine. The Carthaginians had frequent wars, probably for this reason; in their last with the Romans, they were

were ruined by Hannibal's victories; they were more afraid of their General than of their enemies; him and his army they ruined; the Romans once turning the scale never suffered them to rise more, not foreseeing how nearly the fate and liberty of Rome depended on its having so powerful a neighbour to keep its power and virtue in exercise.

C H A P. V.

*The difference of the internal Trade between a Monarchy and Republick.*

THE consumption of all sorts of necessaries in a free mercantile nation, is very great; every member has the useful and convenient, which, tho' the excess of luxury should be banished, will in value exceed the consumption of a monarchy, where the extraordinary expence of the court and nobility is more than ballanced by the extreme poverty of the lower people; this creates a great internal circulation or home-trade.



## BOOK the SECOND.

## CHAP I.

*Antient Constitution of England.*

ON the decrease of the Roman empire, a new species of government, sprung from Germany, spread over Europe, which consisted of many petty princes and principalities, under one head; from whom in a certain manner flowed all their dignities and powers, like that commonwealth of princes, which at present form the Germanic empire under the Emperor.

When Henry VII. ascended the throne of England, the principal part of the land was in possession of the nobility, attended with a princely power, or in the hands of the Church. The free cities, boroughs, and free-holders, were of small account, nor were the Commons in parliament much more than the servants of the Nobles. Every nobleman for the most part living in his own

own castle as a prince; the use of his lands was to procure and feed his followers, in which consisted all his importance; the science of dress, equipage, and other extravagant arts, were useless where there was no rivalship: As arms and power were their reigning passions, they must be solicitous about the breed as well as number of dependants; nor is there a doubt but in surveying his possessions, a nobleman of this kind has been full as earnest in examining his breed of men, as any of his successors in latter times have been in the breed of their horses.—The great possessions of the church fed a number of idle dependants in the same manner; thus did they live on the produce around them, which gave no room for a traffic in provisions; as for cloathing, home-spun linen, and ordinary coarse cloth, were the chief; a small subject for trade! What there was, lay in the hands of cities and corporations, a policy of the crown, to form bodies of men under their own separate laws, independent of the nobility, as a  
B 5 ballance :

ballance: The trade of these corporations being from the circumstance of the times very confined, the exclusive privilege was but of little consequence, but has since greatly hindered their growth; they appear like so many stunted Republicks in the British monarchy; and the greatly increased numbers of later days, has been a real grievance, and greatly hindered the spirit of industry. However, the Court and attending nobility must have some magnificence; as the English did not abound with artists in luxury, they were supplied from Flanders, and other places, which were chiefly paid for in wool and corn; but the most important riches at that time were the mines of tin, lead, and copper; this was a principal article of exportation; how considerable, may be judged by the number of corporations in Cornwall. Our ancestors being for the most part careful in dividing the power in proportion to the wealth and importance of the place as affairs then stood; and 'tis a great unhappiness that  
some

some means have not been found out to re-instate from time to time that balance, which is for ever changing.

At this period, 'tis clear from the nature of things, there could be few great merchants; nor was England a store-house of riches, even for their own use.—The present mighty city of London, then with ease confined within its walls, was interspersed with many religious houses and large gardens.

## C H A P. II.

### *The Constitution changes.*

**W**HEN the wise King had procured those laws which put a period to the great power and state of these petty monarchs, and placed their tenants in a more independent condition, a great revolution, though perhaps then unforeseen, by slow but sure degrees took place; the nobility began to lose the taste for the country, where they were mortified by the decrease

of their power, it became a fashion to reside in London and attend the court, which led them into great expence, especially as the succeeding King delighted in magnificence. While the young Monarch was emptying his father's collected treasures, his courtiers were mortgaging and selling their estates, a privilege lately confirmed to them by parliament, which confirmed by a law the opinions of the judges about fines, in a consultation under Edward IV.

The King, finding his coffers low, turned his eyes on the possessions of the Church, which were exceedingly great; and the then become hungry nobility, who on the first thought had devoured them in their minds, forwarded it with the utmost diligence; a visitation was set on foot, abuses enough were found, and pious frauds detected, to colour the resolution such a King had taken of seizing their lands; and though the Church of England is still rich, what was then confiscated was prodigious. The rents of the confiscated Church Lands amounted to

to near two hundred thousand pounds; which, from the custom of letting at a small rent and a great fine, added to the great interest the Church had to appear poor, cannot be supposed to be a fifth of the then real value; add to that, the difference of the value of gold and silver between that period and this, which is at least as eight to one, will make the present value of those rents eight millions. — This served a present exigency, the nobility were again enriched; and that terrible King found no diminution in his power, though the whole frame of kingly power was undermined; and the great change of religion, begun in this reign, for which the English had been long prepared by the Doctrines of Wickliff, gave a helping hand.

## C H A P. III.

*Discovery of America, and its consequences.*

**A**BOUT this period, the riches of America began to be brought to Europe. Spain, on the sight of such quantity of silver and gold, forgot itself; and having the shadow and sign of riches, began to despise riches itself. The violence used against their most useful subjects in the Netherlands, from whose labours sprung a fountain of true riches, caused the erecting the United Provinces into a Trading Republick; and a migration of about one hundred thousand families into England, the finest soil they could be planted on, rich in materials, and growing in consumption. Holland grew mightily, opening its arms to receive all; a great multitude of persecuted rich, unfortunate merchants, and artists of all kinds, flew thither for protection. Flanders was ruin'd, it prey'd on and swallowed up  
greatest

greatest part of the trade of those free German cities, called Hans Towns; in a word, became on a sudden the center and warehouse for Europe, and the riches of India; in arriving at this, the Banks, formed at Amsterdam and other cities, were most necessary instruments.

Holland has an advantageous situation, having so great a track of country behind it, who have no other opportunity of foreign commerce but through that state; and its capital is well secured from enemies. The life of a trading Republick is in the head, crush that and all is lost: But a warlike Republick has life all over, it may be cut like the late found Polypus, and like that will revive; it cannot be ruined by foreign force, but by annihilating the people.

Spain had revived the custom of the latter Romans, in keeping on foot a standing military, which far exceeded any troops drawn together in haste; they had the military science in greater perfection; but there was no end to fighting that succession of armies,  
Germany

Germany constantly furnished Holland with for hire, nor a possibility of vanquishing that spirit which the first taste of liberty gives. The continuance of that war taught the science to the vanquished; and after an expence of more silver than ever Europe had seen before, unable to continue the war, though with the mines of Peru and Mexico, Spain felt the woeful mistake she had made, and, from the terror of Europe, became almost its pity.

C H A P. IV.

*Effects of the discovery of America on England.*

**T**HE face of affairs was greatly chang'd in England, by this introduction of gold and silver; the nobility now become courtiers, felt another ruin besides their own extravagance, the great decrease in the value of gold and silver.—The custom of granting long leases with a reserved rent, or renewable

newable at certain periods, was a most inconceivable advantage for the tenants.

From this flood of specie, land every day, as well as every other article, was worth more and more. This advantage all falling into the hands of the tenant, he became by degrees to be the land-holder, and man of property; so that the addition of Church-lands scarce enabled the nobility to support their dignity; and the introduction of those manufacturers from Flanders, gave an entire new turn to affairs; the lands were divided among innumerable owners, and the far greater share among the commons.

The additional expence of the city of London, which had long been filled with the rich from all parts of the kingdom, the increase of independent and wealthy men spread over the whole, the establishing of manufactures in different parts, made a prodigious increase in the consumption of all necessaries; a desire of being accommodated took place, and liberty now beginning to raise its head, emulation and labour succeeded

ceeded a slothful dependency, a general life and vigour began to diffuse itself through the whole ; not only filling our own warehouses with stocks of commodities for home consumption, we began to turn our eyes abroad for foreign markets : An India Company was set on foot ; a trade was open'd to Ruffia ; and Spain became a customer for our woollens.

These were the effects of the wise administration of Queen Elizabeth ; and now a new kind of property began to take place : Those that were possessed of certain quantities of merchandize were equal in wealth to those possessed of certain quantities of land, and distinguished afterwards by the name of Trading Interest.

CHAP. V.

*Change of Religion, and farther Effects of the Change in the Constitution.*

THE wise Queen, who knew the alter'd condition of her country, framed her conduct accordingly ; the reformed Religion had been established, over-thrown, and re-established ; a religion she and the majority of her subjects approved of, even in a political sense, as better calculated for the increase of people, industry, and all useful arts and sciences. But a caution was necessary, some of these reformers in their doctrine and church government too much favoured the republican system, which did not suit the English monarchy ; so a system was adopted retaining more old forms, with Bishops and a metropolitan, more conformable to the crown, who placed itself at the head of it, and which was considered as some support to its decaying power ; however, this was far from being agreeable to the

the whole body of dissenters from the Roman church, among whom were the major part of those manufacturers and merchants who had fled to England for protection; nor could they be brought to join cordially in the established worship, notwithstanding all the laws made for that purpose.

The House of Commons was now become a very respectable body; but such was the prudence of the Queen, so wise in her councils, so affectionate to her people, that she had more authority with them than their own representatives; and as the crown lands and perquisites were reduced very low, she established a wonderful œconomy, by which she escaped repeated applications for money, which would have subjected her to many things her haughty spirit could not endure; for already the freedom of debate, and passion for liberty began to appear. It was this frugality which furnished a reason for forming companies, whose ships being large might occasionally serve for war; and with a navy, mostly form'd of merchantmen,

men, from the happiness of her own genius, and the skilful choice of her officers, did she make a striking figure in Europe; she encouraged her subjects to form enterprizes against the enemy on their own account, whose petty attacks, from the great abilities and valour of the leaders, served indeed to discover the weakness of Spain, but ended in the ruin of some of the best families and surest props to the crown. Had the united force of the whole kingdom been employed, there is reason to believe, from the great genius of the time for war, the power of Spain might have been push'd to a precipitate destruction; however, a discovery of North America was made, and the first land named Virginia, from the Virgin Queen, tho' with very inconsiderable present advantage.

CHAP.

C H A P. VI.

*King James succeeds to the Throne;  
Consequences on Trade and Politicks.*

**T**HE peaceable disposition of King James was very favourable to trade, and the merchants grew excessive rich; the city of London became of much greater extent and importance; but uneasinesses were created, in that he suffered the Dutch to drive out our East India Company from their choicest settlements, with circumstances of great cruelty, and monopolies granted by patent were a constant subject of complaint, as being of the very essence of despotism.

This Prince was well versed in the learned languages; had studied divinity and government; he knew perfectly well the antient rights of the crown, and looked upon himself as intitled to all the prerogatives of his predecessors. But the crown was no more in a condition to maintain them; even when  
in

in its full vigor, the people were very impatient under any violent use of them.

The court had a taste for shew and expence, which the ordinary revenues could not furnish; this occasioned frequent applications to parliament for supplies, who, as they had not yet learnt the art of giving, were very tenacious; and, fond of their growing power, disputed with the crown on every occasion; in vain did this learned Prince exhort and instruct them in elaborate speeches; they could not be brought to give what was even necessary, to support the dignity of the crown. The great œconomy of the late reign, joined to the increasing difference in the Value of money, made the demands of the court appear more exorbitant than they really were.—This put the King upon those means of raising money, which, though possibly within the antient prerogative, was a very unhappy exertion of it, that of monopolies in particular, than which nothing can be more destructive to commerce.

Thus



Thus the parsimony of the parliament in a manner forced the King to this exertion of his power, which he thought lawful; and this again gives fresh causes for remonstrances from the parliament. A breach thus begun was kept alive by two powerful contending parties in religion.

The King, bred in Scotland, under the severe discipline of the presbyterian religion, was so far from adopting that party in England, who flattered themselves of it, that he had conceived an antipathy to it. On the contrary, the Church established, created by, and intended for, a support of regal power, had adopted doctrines convenient for the purpose, and were violent abettors to the royal prerogative. This so won the King, that he embraced them with intire affection, and assisted them in the persecution of their brother dissenters from Rome, who, from a stricter manner of living, were called Puritans; thus a strong league was formed between Monarchy and Episcopacy, at the expence of the dignity of

of the crown, who played into each other's hands with the utmost zeal.

This caused many to retire to America, and began the settlement of New England; great numbers following for the same reason, soon laid the foundation of a considerable colony.

The House of Commons, who had now set themselves in opposition to the Crown, as guardians of the liberties of the people, were seconded by the whole force of the Puritans, and many of the established Church, who were not so bigotted as to sacrifice their liberty by a blind attachment to its ministers.

Thus began that famous contest in the reign of James, which his unhappy son Charles, not knowing how to moderate; but suffering himself to be led by zealous churchmen, whose violent spirit brooking no opposition, the flame broke out; a new kind of war, the Commons against the King, Nobles, and Church; the city of London being in possession of the Commons,

mons, gave the ballance in their favour. Unhappy and fatal was the consequence; the King, the Nobles, the Church, the antient Constitution, destroyed, and a dreadful tyranny sprung up in its stead under Cromwell; a consequence that will never fail to happen when the people fall upon and destroy an established government; and this event ought for ever to be had in memory. Let it moderate the headstrong Prince; let the people remember ruin and loss of liberty await on their victory as well as defeat.

King Charles was well disposed to encourage trade, and made the first treaty of commerce with Portugal, which was afterwards renewed by the parliament, and an addition made to it in the reign of Queen Ann, but has since become obsolete through the supineness of Britain.

C H A P.

C H A P. VII.

*Parliament and Cromwell.*

**B**Ufiness of all kinds, except the destructive one of war, must have suffered, so many being employed in destroying, instead of adding to the publick stock; yet the nation grew terrible to its neighbours, from the military genius it had acquired; but one famous law, made by the parliament, called the Act of Navigation, formerly planned by Henry the VIIth, which gave rise to the Dutch war, laid the foundation of the British navy; it prohibited the importation of whatever commodity in foreign bottoms, except such as were the produce of their own country, which at one stroke ruined the Dutch navigation with England, and mightily increased the English shipping. — In that war we read of a hundred sail of ships on a side fighting for three days successively. The ships

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ships indeed were small, and the skill in naval affairs in its infancy. Yet the manner of fighting, which was chiefly by boarding, was very terrible, and much more destructive of men than the present, which is reduced to cannonading.

When affairs were become desperate with the Royalists, many went to the islands of Barbadoes, Nevis, St. Christopher's, &c. which procured the nation the first commerce in the rich commodity of sugar, which Oliver observing, after he had seiz'd upon the government and ruled despotically under the title of Protector, he laid a scheme for getting possession of the valuable island of Hispaniola, in which he miscarried. But the fleet took the island of Jamaica, which has become our chief West India settlement; and Virginia began to be of consequence from the tobacco it produced.

Cromwell has been blamed for assisting the French against the Spaniards, on whose ruin was built that power which has so long terrified

terrified Europe. But from Spain there was more to be got to sweeten his government with the people, who now obeyed from fear only; the party by whose means he had acquired his dignity, hating him more than any, not only disappointed of their idol a Republick, but forced by a power themselves had raised, to bear a yoke ten times severer than what they had fought against; yet the dignity with which he supported the honour of the nation abroad, was some alleviation; a gilding which has made many forget how near their liberties were lost for ever; and what has made him the more remembered, is, it has been since very impolitically neglected on many occasions, from whence has ensued to the ruling power, more peril than could be caused by any foreign war.

The death of Oliver made way for our deliverance, and glad were we to embrace the first opportunity and means. The Royal Family was seated again on the throne, and that with such expedition, that things re-

mained as unsettled as before the civil war,  
and subject to the same evils.

BOOK the THIRD.

CHAP. I.

*Charles II. restored, and new troubles  
arise.*

CHARLES the Second, from a most  
forlorn condition, found himself on  
a sudden replaced on the throne of his fa-  
thers; all parties claim a merit in it, and  
indeed all conspired, or it could never have  
happened so peaceably as it did; the Church  
retook its antient form, and the banished  
clergy again took possession of their pulpits.

The King having tasted the gaiety of the  
court of France, with a genius adapted to  
pleasure, in some measure suited the people,  
who were heartily sick of the late formal  
faces, as one extravagancy has ever been  
the parent of its contrary.

This

This restoration was brought about with  
the sanction of a parliament, who in the first  
ardour of love and reconciliation were wil-  
ling to grant any thing; what was asked  
was granted, which, though then thought  
great, yet proved not sufficient to the pur-  
pose designed, in a great measure from the  
old cause, the continual decrease in the  
value of money, and which his majesty was  
by no means disposed to husband with the  
most exact frugality. This put him into  
great difficulties; the parliament became  
less and less complaisant, till a new method  
was thought of to soften that resolute and  
powerful body; force had been found in-  
effectual, but the fashion of the times, and  
the expensive manner of living, introduced  
a necessity which opened the way for bri-  
bery, the mind was debauched, and the  
publick by degrees began to be considered  
no more than a common pasture to feed as  
many as it could bear: This lasted some  
time; but the prudent iniquitous, know-  
ing their own importance continued no  
longer

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longer than the need of them, were never over generous, tho' they shared the spoil: Another evil attended this; all could not, if they were willing, be brib'd; and some we may suppose to be honest men; these formed an opposite party of great consequence, though a minority, as they were backed by the bulk of the people, the English being naturally fond of opposition; in this party lifted the rising genius's, who soon became very troublesome to the court; and new elections are ever to be dreaded. Thus this new method was as big with mischief and ruin as the old one; it convulsed the whole state, nor did it answer to change the administration, and make new courtiers of old patriots; it might stop the evil for a moment, till the party reunited, and began with redoubled fury: This gave the indolent King inexpressible uneasiness; he knew not which course to take; the doctrine of passive obedience preached from every pulpit had not a sufficient effect; the church stuck close and did all it could, having once  
more

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more the satisfaction of seeing the other sects persecuted, not profiting by the lessons of moderation they themselves had preach'd in their last humiliation, nor has moderation been the virtue of either, when in power.

## C H A P. II.

*Observations on France, and its trade;  
and Spain.*

**L**EWIS the XIVth of France was well pleased at the inactive condition of England, and the good disposition of Charles, who had assisted him against the Hollanders, a war on the side of England carried on with no great honour for so warlike a nation, and which the publick greatly disliked, beginning to fear the power of France;—Lewis help'd Charles in his necessities with money, and in his pleasures with a most accomplished mistress.

It may be necessary to say something concerning that power, whose efforts will for ever remain a great object in the history

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of

of Europe. Lewis in his youth had happily put an end to a violent civil war, brought his nobles into subjection, and united under him all the great captains who had served on either party; the science and masterhip in war was now translated from Spain to France, and the young King soon found employment for them; he formed great armies, and set himself about the means to sustain them, with which France has all the natural materials.

To have riches and stocks of all things beforehand, it is necessary there should be a constant circulation or exchange from one hand to another, which the more extensive it is, the more will the merchants be multiplied; and although every thing originally arises from the labour of the poor, and the poorer sort are from their numbers the great consumers, yet the merchants who communicate these necessaries thro' the state, interchanging from every different quarter, by their profits and hoarding, form the riches of a country. The gentleman seldom does, and

and the labourer cannot, save; and where a country, as France, is of great extent and well peopled, the consumption and interchange among themselves must be infinitely more than any foreign trade whatever, and productive of greater wealth, and abundance of all useful things. France is a kingdom form'd of many provinces, formerly governed by many independent princes; as they were united, the antient laws and customs still continued: Each province might negotiate within itself, but entering another, merchandize was subject to many imposts and charges, which made it rather more difficult than a foreign trade; by this means circulation was stop'd. The great minister of Lewis remedied in part this evil; merchandize and manufactures were permitted free circulation thro' the whole kingdom, and all their home conquests have the same privilege, which strongly unites them; yet in the article of provisions there are still difficulties; nor has corn a free permission of exportation from one province.

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vince to the another, which will for ever prevent there being great stocks beforehand, and subject them occasionally to distress.

Spain remains still in the antient situation, its kingdoms are so distinct, and separated by the old laws, that one shall be oppressed with famine, while its neighbour abounds, without a remedy, except an immediate order from court; and the manufactures established in different quarters, passing through the different kingdoms, pay in each a duty, which amounts to so much, that the circulation is almost entirely stopp'd, which is the great cause of their extreme poverty.

But to return to France; this alteration had a surprizing effect among an industrious active people. They soon were filled with manufactures in every corner; foreign markets were sought, specie brought in, colonies established, fishery set on foot, an India Company formed; thus in a few years that enterprizing King was furnished with re-  
sources

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sources that amazed all Europe, and struck almost an universal pannick.

## C H A P. III.

*Condition of trade and politicks of England.*

ENGLAND in the mean time was far from making advances equal to its neighbours; our northern colonies went slowly on; New England increased greatly in people; but the country, though it abounds with necessaries, affords but little for exportation. The importation of tobacco from Virginia was indeed an important article; and the exchange of Surinam for New York with the Dutch, stopt a very disagreeable gap in our settlements, and is the best situated port in North America; and the fishery became more considerable. In the West Indies the sugar trade became very great; and besides the riches of that commodity, a smuggling trade  
was

was opened from Jamaica with the Spaniards, which having been sometimes carried on piratically caused much animosity. A Company was formed for the African Trade, and the Duke of York was made governor; likewise a Turkey company, which greatly enriched some particulars; but has since sunk almost to nothing; as did the African. King Charles gave the first grant to Mr. Penn of Pensilvania, confirmed afterwards by King James; and a grant of Carolina was made to Lord Shaftsbury and others.—But our manufactures went on slowly; for France supplied us, besides wines and brandy, with silks, stuffs, stockings, hats, &c. nor had we then those fabricks, nor the manufacture of superfine cloth, which was first begun in Wiltshire, with Dutch manufacturers; but we had a very advantageous trade with Spain and Portugal for our coarse woollens, which brought in a supply of gold and silver.

Parliaments having been more regularly held, and the members, many of them relishing

relishing the employment, and attending the court, contributed to the agrandizing the city of Westminster, and the general flow of people in consequence to the capital, made the great loss by the pestilence and fire suddenly heal and felt no more, the city rising out of its ashes with additional splendour and magnificence, while the political body was full of disturbance. The Duke of York, publicly a zealous Roman Catholick, filled the minds of the people with dreadful apprehensions; a party, and a strong one, work'd violently to procure a bill of exclusion, an attempt of the boldest nature; it is still doubtful, had the King lived, whether they would not have succeeded.—At this crisis, the King suddenly dies, and the Duke succeeds; a prince unhappy from, what in a private life he would have been esteemed for, his steadiness and sincerity in the religion he professed; he was unhappily guided by the counsels of violent churchmen, many of whom are fond of meddling with civil affairs,



affairs, though nothing can be more contrary to the spirituality of their profession, as guides to the kingdom of Heaven.—The Church of England, that powerful body of ecclesiasticks, the old friends and creatures of the court, who had been preaching and labouring in his favour, found themselves in danger of going to wreck indiscriminately with the other protestants, whom, to their mortification, the King was courting with the bait of Toleration. This caused such a union against him, that on a sudden he found himself deserted, and obliged in his old age, again to seek an asylum in a foreign country, bereaft of his crown and dignity. The Roman Catholicks in Ireland made some stand in his favour, which finished their ruin; and in Scotland something was attempted, which was crushed, and the unhappy people treated with a severity of which they still complain.

C H A P.

C H A P. IV.

*Review of the affairs of Scotland.*

SCOTLAND, when it was first connected with England, under James I. still retained the antient Gothic constitution in full force; and many were the broils in the former part of that King's reign in Scotland, formed by the contentions of a powerful nobility, whose wealth consisted in large landed possessions, well stocked with hardy and faithful vassals: These held a divided authority with the crown; nor has any kingdom suffered more violence, nor Kings worse treated, than in Scotland; yet monarchy itself was never thought of being abolished; though the King in person might feel the effects of their fury; differing from the civil war in England, which was against the power of the crown, rather than animosity against the person of the King. The nobles following the King into his new dominions,

dominions, the consequences of attending the court produced the same effect as it had done on their neighbours; they became by degrees distressed, and their tenants more wealthy and independent; however, they had sufficient power to open the scene with Charles the first, who greatly disoblged the Scots by attempting to establish episcopacy. But when they found the English themselves abolishing monarchy, they made a strong effort to support it under the next heir; but they soon found themselves not in a condition to support an independence on England, who soon reduced that power so low as no more to be dreadful.

Thus we see manufactures, trade, and husbandry, which took their rise in England from the decay of the nobility, must have had a much later birth in Scotland, where it could advance but slowly, as no court was kept, and little expence made in that kingdom, but in England, who considered its manufactures as foreign; thus all that a court could give to the attending gentry,

gentry, was but a poor recompence to the unhappy country. At length an union was made, and the two nations became one, a free reciprocal trade was open'd, from whence may be dated the first rise of Commerce in Scotland, who in time may bid fair to rival its neighbour, as manufactures seem inclined to travel northward, invited by the cheapness of labour.

Scotland has likewise this advantage, the taxes are very easy; for the gentlemen who conducted the treaty were so very parsimonious, that they gave up a part of that share so antient and brave a people ought to have had in the legislature, to the consideration of a little saving.

CHAP.

**I**T may now be necessary to consider Ireland, which was at first easily reduced under the dominion of England, by the dissensions among nobles or princes who were without a head, as that constitution requires, and who were greatly deficient in the science of arms, having had no foreign wars, in which the English were constantly exercised. The number of these great nobles being small, the destroying them, and putting others in their places, who governed in the same manner of their predecessors, made so small an alteration among the people, that they submitted to the change with very little opposition, and the title of Duke of Ireland was added to the crown of England. Many of these new possessors were English nobility, who had likewise in their own country great pos-  
sessions,

sessors, where they chiefly resided. The others who remained on the spot, by degrees became intirely Irish, and by changing their names, soon forgot their original country, their whole affections being engrossed by their new native soil and society; however, the connexion with England served them to keep up the spirit and science of arms, and in the sequent disturbances in that dukedom, afterwards called a kingdom, to add a feather to the crown, most dearly bought; as it gave them a greater idea of their importance, you find them behaving with more and more resolution; every fresh contention being more bloody than the last; so that taking a general calculation, England has wasted more blood for that conquest, than ever nation did for one of the same extent; it has been a dear colony to the English, for such it must be considered. The first planted finding themselves barr'd of many advantages, and considered in an inferior light to their brothers in their  
mother

mother country, as soon as they found themselves secure in their possessions, began to be disgusted, which soon turned into hate and opposition; wars broke out; in the end these were overcome; new masters were given, who were faithful as long as their fears lasted, when the same happened again; so that from some defect in policy, we have had a continued succession of our own brothers to fight with and ruin.

While England was progressing in that change of its constitution, Ireland as a dependent country was affected with it, tho' not so violently or suddenly as in England; the abbies were indeed destroyed; but the revenues of the clergy, with their bishops, were undisturbed, and remain very rich; and the nobles having little encouragement at court, remained for the most part at home, and escaped the destruction that attended their more favoured brethren; in this condition was Ireland when the Reformation was establishing itself in England, which they were obliged to follow; and from this source

source flowed a chain of consequences, which has made Ireland quite another thing.

The Irish were not prepared for the Reformation by any prior reformer, and as it did not take its rise upon the spot, but was forced upon them with very little ceremony, there is no wonder at their great dislike and antipathy; besides, the clergy, most of whom in England swam with the current either way with great address, had not been there so well disciplined, nor had they the same opportunity; no doubt but the discarded ministers were doubly diligent under their disgrace; nor were the people less disposed to hearken to them; for we Britons know by experience, that the forcing of a religion upon a people, gives a universal disgust, and is big with troubles and war; almost the intire people stuck to their old pastors, except a few protestant courtiers. Ireland was now in a new situation, it was no more Irish or English party, the last being mostly Romans, joined the former, and made one body; it was now

now Romans or Protestants, and the last were in numbers very few ; so that to establish the Reformation and make them submit to the English laws, the country was to be entirely conquered over again.

Queen Elizabeth, notwithstanding the greatness of her own genius, and the great abilities of her Ministers and Generals, met with various success and troubles without ceasing in that kingdom ; there was no want of valour on both sides ; but the English could never penetrate through the woods and bogs that the country was then covered with. Dissensions were sowed among the Irish, and the weaker enabled to destroy the stronger, when they had him to destroy in turn, till, wearied out, truces were made from time to time, and a kind of composition established.

It may be wondered that so wise a government as Queen Elizabeth's should not have hit upon some means to avoid so much disquietude and bloodshed ; perhaps the Irish were not considered in that respectable  
light

light they deserved, but merely as a dependent colony, in which it was easy to crush any commotion ; but the panick the protestants were in at that time, their fears, from which the greatest were not exempt, so strongly possessed them, that they could not think themselves safe while the Roman Church had any footing ; and in these fears were they confirmed, by the intrigues of the Jesuits, a new body of ecclesiastical Knight Errants, who formed and executed enterprizes much beyond the common ideas of mankind. When these circumstances are considered, we have nothing to blame but the peculiar unhappiness of the times.

King James the First, whose parents were Romans, was far from being a violent enemy to that religion, or its professors, and from thence might spring that inclining of the Church of England to similar ceremonies and judicial power, in which they were encouraged ; nor were the Irish or English Romans by any means enemies of James or his Successor, whose journey to  
D Spain

Spain, and French Queen, had softened any prejudices he might have had against that Church, which was acknowledged a true Church by English prelates. But this did not prevent laws being made which the King found it convenient to assent to, which were very oppressive to the Romans, and almost all the employments in Ireland were in the hands of protestants, who were now almost an entire new people lately gone over; how grating this must be to the ancient established, is easy to conceive; men are men all over the globe, and in the same circumstances are much the same; besides, the principal people were our own brothers and relations.

When the civil war began to break out, the Irish were ready to assist the King; but one unhappy and furious step they began with, of murdering their new guests, and their families; afterwards excusing themselves by an authority under the great seal of Scotland, forwarded the ruin of the King, and brought on their own destruction,

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so

so great was the horror and antipathy it created.

When the affairs of England began to settle on the death of the King, an army was sent over to Ireland full of revenge, and blood was satisfied with blood; most of the great were despoiled of their possessions, which were not as formerly given whole to one of equal rank, but from a Republican principle were divided among many possessors, which took from the heirs the most distant hopes of ever recovering their estates.

Thus once more a new colony of English was planted on the solid foundation of a division of lands. This was the beginning of orderly government in Ireland, where, for a long series, a few powerful nobles had ruled, in despite of all law but their own will; from hence may be dated the beginning of arts and husbandry. Before this, many of the Irish might justly be termed wild, and were but little more polished than the native Americans.

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These new possessors cultivating their lands, gave a new face to part of the country, which others observing, fell to the same work; but manufactures were slow in advance from the jealousy of England.

Charles the II<sup>d</sup>, notwithstanding his being secretly a Roman, was obliged to assent to many severe laws against them in Ireland, where the Protestants lived in terror, but were every day increasing in number and landed possessions, as no Roman could purchase or even inherit, if the next heir was a Protestant.

King James, after leaving England, attempted, with the assistance of some French troops, to make head in Ireland, where he was defeated, and most of his party quitting the kingdom, and forfeiting their lands, farther divisions were made, and at present almost all the lands are in the hands of Protestants; which, by this method of division, are very numerous and powerful, most of them descended from men jealous to  
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the last degree of their liberties; and the Romans, after the two emigrations caused by Cromwell and King William, sunk so low, and are so strictly guarded, that they never have a chance to hold up their heads more.

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BOOK

BOOK the FOURTH.

CHAP. I.

*King William's conduct in Holland, and Views upon his advancement to the throne of England.*

WILLIAM Prince of Orange was placed at the head of affairs in the United Provinces, by the common people, who, in an insurrection, forced the States to make him Stadtholder. Affairs were at that time in a dismal situation; Lewis the XIVth, by a sudden irruption, had carried the greater part of their country, and was threatening their capital: — Mutual and imminent danger created union, all the factions list'd under the young Prince, who, at the age of a school boy, took upon him the command of armies. A considerable number of French officers had quitted the service

service of their country on account of religion; these the Prince entertained; from them he got his first rudiments of war, and Germany pour'd forth her necessitous sons to furnish him armies; — his courage was invincible; when he lost a battle, he sold the victory so dear, and so soon found fresh succours, that he rose after every check more terrible than before, making the last battle still more obstinate and bloody than the former, and obliged Lewis, notwithstanding the great experience and genius of his Generals, the best disciplined and veteran troops in the world, to retire out of the United Provinces. The Prince pursued the war with a kind of fury and personal hatred, having catch'd in a degree that kind of panic abhorrence against the French, which possessed the people who set him up; and from this passion many things are to be accounted for.

When the Prince of Orange was invited over by the English, there is great reason to believe, that the view of bringing over  
D 4r                      England



England to the grand alliance, was a very considerable motive with him, and with the States could be the only one.

This was his first object when he mounted the throne; but he found the English neither in humour nor condition to do so great things as he expected; they were not as yet a rich trading nation, that work was left for King William, who, having been nursed and educated in a trading Republick, introduced into England as many of their maxims and policies as the constitution could bear: His first grand object was the establishing a Royal Bank.

There is such a confidence in the government necessary to the establishing a Bank, that it seemed to be the sole privilege of a Republick; Venice, Genoa, Hamburg, and Holland, had established them; but England was the first regal government that ever did, and perhaps will be the last that ever can; nor could it have been done there, had not the government been established on a solid footing, and the liberties

liberties of the people, with the privileges of parliament, as perfectly secured, as human wisdom permitted. King William was not anxious about the prerogatives of the Crown; he wanted to put the nation in a condition to strengthen the alliance against France, that he might be fully revenged of that nation; and those who accuse him of ambition, must allow it was an ambition to reign over a free people, whom he most diligently fought to enrich; and from this period, England may considered as a commercial nation.

C H A P. II.

*Banks of Holland.*

**I**T may be necessary to give some idea of the Banks of Holland, from whence may be easily seen the prodigious advantages that people drew from such an establishment. The Bank of Amsterdam, and that of Rotterdam, are governed by the magistrates, who are a branch of the States, in whom the legislative and executive powers are lodged; for was so great a concern in the hands of a separate corporation, their power would be inconsistent with the government; nor could the government have made that use of it for the common good.

As soon as the Republick was fix'd, and had many rich merchants, a place of common security for the most valuable and portable effects was necessary; a house was built at the public expence, and officers appointed

appointed to receive them; if cash, an account was opened in the books, and the owner credited; if gold or silver, the Bank was a buyer, and would credit the owner for the amount; and to encourage them to deposit, a law was made that every foreign bill should be paid at the Bank in such deposited cash, if the owners chose it, which was done by a transfer. This created a necessity for every merchant to be possessed of a capital in the Bank, called by distinction Bank Money. As the trade and circulation increased, this increased; but how great the sum is, is a secret of the State.

The service of this Bank to the government when it was oppressed with wars, is very obvious. Here was a capital upon all emergencies, and could be made use of without discovery or danger, if they had funds to replace the money in any reasonable time. Likewise, whatever the government wanted the Bank to advance for public use, the major part must be expended

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among their own people, as the country was a warehouse for all sorts of stores for war or peace; these being paid for in Bank, was creating so much capital, which, tho' ideal, from a happy confidence in the people, answered all the uses of so much real specie. But one thing was absolutely necessary, a certain stock of real current cash to answer any kind of ballance in trade, which might be against them, arising from their own consumptions, for loans lent by private people, or privately by the Bank to foreign nations.—As this capital in the Bank may not be drawn out but by mutual consent of all the proprietors, when a particular has Bank, and wants cash, he sells his Bank, which is a great branch of business, and employs many Brokers; and the difference in value, which is or ought to be constantly in favour of the Bank, is called the *Agio*, and the reason for this difference is, the Bank Money is received at a greater degree of fineness than the current cash; by the price of this *Agio*, may be known how

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how the ballance of trade in point of cash stands in Holland.

There is likewise another Bank, called the Bank of Lending, governed by an incorporated company, who have a correspondence with the State Bank; these have several offices dispersed about the city, where they lend money on pledges, at *5 per Cent.* They are in fact a society of Pawn-brokers, where a necessitous person may procure a loan upon his coat, or a pair of sleeve buttons, being calculated for the service of the poor as well as the rich, who may occasionally want it; for they will lend any sum to two thirds of the value on any unperishable commodity, by which means a merchant was enabled to wait the advantage of a market, or to advance his correspondence two thirds on what he shall receive upon commission, without detriment to himself; and this is a great encouragement to the sending valuable commodities to Holland, to wait the markets of Europe, having constant opportunities of sending them from thence,

thence; where they shall be most demanded; but as the merchants grew rich, this method of procuring advance upon merchandize has been in disgrace, which is now generally done one among another.

C H A P. III.

*Bank of England.*

**I**N England it was impossible to establish a Bank upon the same plan as in Holland, or any other Republick; no branch of the legislature being proper to entrust it with; nor was it convenient to entrust it with the magistrates of London, who would thereby have become, in a manner, the directors of the kingdom. Therefore a charter was given to a company, who subscribed a sufficient capital, which was formed into a transferrable stock, with power to choose their directors.

To strengthen them the Crown orders the revenues to be paid into the Bank, who have

have always a cashier, attending the Exchequer, who makes out bills for the government payments, which is the principle channel of circulation, by which means a prodigious sum of this paper currency is kept constantly in motion; for as their credit has increased, so has the circulation of their notes, which is now become the chief medium of exchange or payments in the place of money. Thus though the Bank is not immediately in the hands of the government, it is so much in its power, that it cannot refuse exerting the utmost extent of its credit, when the necessity of the state requires it:—The private Banks that are established in so many parts of the city, are of great service to the Royal Bank, in circulating their notes, and in return receive a mutual assistance. At these private Banks, most merchants and traders deposite their cash, which circulates with great activity, in order to raise a credit with the Banker, that when they may want, they can confidently go with such bills and notes as they are

are possessed of, to be discounted, which it is always in the Banker's power to do, as the wants of their customers are never general; and if the Banker should be obliged to advance rather too much, he can carry those bills to the Bank, who never fail to assist; for the Banker takes notes, which are more convenient than cash; thus a reciprocal benefit is formed.

Before the Bank was established, when the government wanted an advance of money, it used to apply to the Lord Mayor and Aldermen, who, with the Common Council, were the best able to lend or find lenders, which made the magistracy of great importance.

The India Company was likewise of great use, whose credit was frequently better than the Crown's; but since the government has been properly established, its credit infinitely exceeds what has ever been known, and needs no more those helps.

C H A P. IV.

*Establishment of the Funds, and division of Parties.*

THE King, whose view was the destruction of France, strove to bring the nation into his sentiments, and in general succeeded; but this drew on so great an expence, that fearing the levying of great taxes, on the establishing a new government, might have ill consequences, and create dislike among the people, a scheme, which had been used in Holland, was put in practice in England, of borrowing upon the funds, which made the levies easy for the present, but in a manner rivetted them for ever; for when once that scheme was adopted, it was thought sufficient to raise enough to pay the interest, with a small surplus; of what sum they wanted, trusting to future more fortunate and peaceful times for the payment of the principle.

Thus

Thus began the national debt; it may be necessary to observe at that time, the riches of London, and of the kingdom in general, were far from being great, if we may judge by the great premiums and high interest given, with the difficulty of filling subscriptions.

This scheme however was greatly disliked by many of the landed gentlemen, who looked upon their estates in a manner mortgaged, and dreaded the consequence; besides the different parties, who had united to set James aside, as soon as it was done, began to work for their separate interests. It was in vain the King endeavoured to establish a union, by promoting indifferently of all; there was at bottom such a rancour, and so long established, that the more he strove to bring it about, the more confusion it created in his council and parliament.

Another reason might be, Britain is so great a country, so filled with men of abilities who have opportunities of signaling themselves,

themselves, that there will ever be more fit for employments, than employments for them; which will be an everlasting cause of faction and parties, interwoven in the constitution, and unavoidable, for ever perplexing, for ever exercising the abilities of our monarchs. King William was a stranger, nor could he be sufficiently acquainted with the views of either, nor be a sufficient master of the abilities and interests of their different leaders; this made him, at last, make choice of one party, entirely discarding the other; the party he chose was distinguished by the name of Whig, which had been long labouring at the reduction of regal power, to the great disappointment of the Tories, who looked upon themselves as more intitled to Royal Favour from their principles; which had ever been for preserving the Royal Prerogatives, and the dignity and power of the Church; a party very considerable for its landed possessions. These were seconded very heartily by the Clergy, who had been greatly disappointed in

in the Hopes they conceived of their great importance, and consequence with the new King; but William had been bred up in a government where the Clergy were absolutely dependent, nor seemed he desirous of farther power than to destroy the common enemy of Europe, which France was become; he neglected them entirely, to their unspeakable mortification; and so far was the power of the ecclesiastical courts reduced, that they are become almost a shadow.—These disappointed parties put insurmountable obstacles in William's way, opposing all his measures, destroyed his schemes; nor could he in any wise execute those great ideas and plans he had formed; he only planted the lawrels which another reaped, laying the foundation of that alliance, and forming that army which proved so victorious in the succeeding reign. The choice King William made of his party, wrought a most wonderful effect; the Whigs, many of them with Republican principles, became courtiers; and the Tories, who

who at heart hated and despised a Republican government, and had been sticklers for the prerogative, opposed the Court upon the principles of the Whigs; setting up for Patriots, none were louder for Liberty, which they undertook to be guardians of.

The Whig party being the professed friends of trade, of which the Tories, who were mostly country gentlemen, were generally ignorant, a new distinction was introduced, which lasted for a time, of monied and landed interest.

C H A P. V.

*Introduction of new manufactures from France, and scheme of a General Naturalization.*

A Favourable circumstance happened in this reign for the commerce of England; Lewis the XIVth having revoked the edict of Nants, by which the Protestants were protected, a severe persecution ensued;

ensued; most of them, being manufacturers and merchants, took refuge in the neighbouring countries; England in particular opened its arms for their reception; great numbers came over, who established the manufactures of silks, stuffs, &c. in Spittal-Fields, which added a large quarter to the suburbs of the city; others settled in Canterbury and Norwich, which, with fabricks of other kinds in different places, as hats, stockings, &c. made a prodigious addition to the trade and manufactures of England, and was to France such an error in politics, that it will probably never recover.

The Whigs began to entertain a maxim of the Hollanders; of naturalizing all strangers who desired it, at a small expence, which they never accomplished, from the opposition of the Tories, a party who perhaps had never considered how much England has been obliged to foreigners.—The Romans, who were the proudest people on earth, owed their greatness to the admission of their conquered neighbours as citizens, conferring

conferring that dignity with a most liberal hand on all sides, so that it was wisely said, the Romans rather embraced the world than conquered it.

CHAP. VI.

*Increase of the City of London from the Funds and Bank.*

THE latter great increase of the City of London, has been a consequence of the funds, and establishment of the Bank.

The Stock-holders, much the greater part of them, living in and about the city, form a very considerable body, who can afford a great expence; and the transacting that business employs many people. The Bank from its credit being an almost inexhaustible Fund, is a constant supply for those of the first consequence, and the Bankers of the second; often a great merchant will use both; by this means money can be advanced,



ced for almost any quantity of merchandize. The manufacturer is surer of money for his goods in London, than in any other place, or may be advanced upon them, which enables him to proceed, who would otherwise be liable to frequent embarrassments, and possibly ruin, for the labourer must be paid. This has given the City a most wonderful advantage; and made it the center of trade;—most of the fabricks are brought to London in quantities, from whence they are again dispersed in proper proportions to every corner of the kingdom, or abroad, as there is a call. —Thus, by a supposititious wealth, a real wealth is attained, by keeping the people employed, from whose labour alone riches are produced.—The landed man calls his estate real, but he might have ten times as much and better, in uninhabited America, and starve; its reality owes its worth to labour and mutual aid.—How great a proportion the paper currency may have to specie cannot be ascertained. It is according to a nation's credit, and the interest

terest all ranks have in supporting it, however it may be destroyed, by neglecting what is called the ballance of trade, or by carrying on an expensive foreign war by an excessive exportation of gold and silver.—By this means of Banks, the Spaniards and Portuguese have lost half the value of their mines; for, with one million of specie, two may be circulated in paper, which will answer all its ends as a medium of exchange; and this must have had an effect on the value of gold and silver.

C H A P. VII.

*Other Reasons for the Increase of London, and Cities in general.*

**T**HERE is another reason for the increase of cities and towns. By the law of population of Henry the seventh, every farm house with 20 acres belonging to it, was to be kept up, and consequently was inhabited; besides, the landed gentlemen

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men delighting in the number of their dependents, who being the more so by their poverty, had multitudes of small tenants, who barely subsisted, which kept the country full of people fit for war, but who were of no effect in respect of adding to its wealth, as they were unskilled in arts and manufactures. When the gentlemen got a taste of expence and luxury, these people were a burthen they threw off without mercy, contriving to let their estates in large parcels to wealthy farmers, who would pay them more readily, so that now an estate may be let to half a score substantial men, who work it with as few hands as possible, which used to feed on the spot a numerous people. As these farmers have a considerable capital, they certainly make more of the land, produce more corn and cattle than those petty tenants could; and the barns of these people are the magazines of food for the nation and exportation, and so far are of excellent utility; but when we consider the consequences of the great supposed

posed advantages of exporting corn and provisions, we may find ourselves far from being those great gainers we have supposed: It is true, it creates a ballance in our favour, which had we not, we should be obliged to manage our affairs with more frugality. By exporting provisions, we may hire more foreign troops; but by contriving to fill our own country with people sufficient for the whole or a greater consumption, we should have no occasion for them.—Gentlemen should consider, the price of one bottle of claret at a tavern would furnish for one day corn for a multitude of their antient dependents; what honour or power is gained by this depopulation and expence? The honour of being called Honour with infinite grimace, bows and fawning of Vintners and tradesmen who plunder them;—for power; instead of faithful numerous vassals, a set of thievish servants, who with great diligence are eating them up. Their tenants are perfectly independent; with these

these they have no power, often no authority or influence.

Having gone a little out of our way, let us return.—These poor people, driven from the country, took refuge in the cities and manufacturing towns, which the government have very wisely contrived all possible means to encourage; and the very extravagance, which drove them from home, helps to maintain them; and that in a more independent manner.

The same system has been more unfortunately pursued in Ireland, where the people had not such a refuge as manufactures to fly to, nor the advantage of even supplying their old landlords, who spent great part of their revenues in England; besides another great misfortune, Ireland being a country naturally adapted to grazing, beef and butter, the chief articles of exportation allowed them; and the profitable trade of smuggling wool to France, a great temptation; the lands have been turned  
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mostly to that use, which employs a very few people; so that the country, in respect to inhabitants, is in many places almost a desert, except in the north, where the linen manufacture has been happily established; nor has the great increase of their cities been by any means equivalent to the depopulation of the country.—We may add another reason prevalent every where for turning lands into grazing; the tythes of the Church, which in corn farms amount to an immense sum, for the tenth of the produce, includes the tenth of the rent; the tenth of the labour, the tenth of the interest of the stock, and the tenth of the profit, if any, or so much added to the loss. The native poor Irish seem to be of the true Scythian race. They are enemies to labour, as all uncivilized people are, but then a very little contents them, giving an exemplary proof of the smallness of our natural wants, for they are withal a robust fine people, extremely fit for war, and capable of any thing; but our having suffered so much from them,  
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has given a dislike, which it is now time to forget, and to instruct and preserve so fine a breed.

In Scotland the same thing has happened, the small farmers have been turned out, and the land turned into breeding parks for cattle; no Duke is now able to arm his thousands; but as manufactures have been taking root, the poor have that refuge; and this last stroke of depriving the Lords of their jurisdictions, which indeed gave them too great a power for the public peace, and was wisely abolished for that reason, will yet lessen the number of people; for when the Lord had a kind of property in and dominion over them, he nursed them with care, for in their number consisted his consequence, which is now altered by their independence; however, the government seem to have hit on a means to encourage them still to preserve their population, by giving commissions to those who can raise men for the service; and certainly those who can furnish men deserve to command them; and

troops

troops thus formed of neighbours and friends, have the appearance to be more depended on and less subject to desertion, then stragglers and idle people pick'd up indiscriminately.

C H A P VIII.

*Pensilvania and Carolina established.*

**D**URING this period, our colonies in America began to take fresh root. Mr. Pen began his settlement of Pensilvania, seconded by the society of Quakers, among whom he was a leading man, and of whom the first settlers consisted. He began it under many disadvantages; having been in the friendship of King James, he was obnoxious to his successor, which subjected him to many misfortunes; nor were his circumstances by any means equal to his vast ideas: often has he been obliged to abscond, and hide himself from the meanest officers of the law in his own country, while he was

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framing that system which has rank'd him among the most famous lawgivers.

The justice and integrity with which he conducted his engagements with the Indians, wrought so much on them, that they were ready to believe him a being of a superior kind; nor could they for a long time credit the news of his death, not believing him subject to the accidents of nature;—and so strong was this affection rooted in them, that the colony has not, since its foundation, suffered the least hostility, till this last terrible American war,

The government the Quakers had established as a people among themselves, and to which, without coercive force, all submitted, is perhaps as good a model of a Republick as has ever been thought of. The most insignificant member can convey his grievance to the standing Council, almost instantly and without cost, where assistance is always ready.—It was natural for such a people under such a leader, when they became lords and possessors of a country

country, to carry their own system with them, nor can any thing be thought more simple and equitable than the laws established in Pensilvania; but it has more of the Republick in its constitution, than any of our other Colonies. The succeeding proprietors who have fallen from the spirit of the founder, may yet regain, by a prudent use of their great possessions, an authority which may restore them to power; but at present, the only power they seem to have, is that of embarrassing the proceedings of their assemblies.

This colony has the same disadvantage as New England; its produce gives all the conveniencies of life in great abundance, but very few for European consumption; skins, and furs are the principal. However, they carry on a great provision trade to the Sugar Islands, from whence they get some cash; but a private trade carried on with the Spaniards, is their chief supply. They likewise send staves and flower to Spain, Portugal, and the Islands, which

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supplies them with wine, and sometimes a ballance of cash. But all they can possibly get centers in England, so that they, nor scarce any of our Amerian colonies, know the use of gold or silver passing in current payment. They have been obliged to invent a nominal medium of exchange, bills issued out by public authority, which go so low as six-pence. These serve all the common uses; yet, notwithstanding this inconvenience, you see these people increasing most astonishingly in numbers and riches, being furnished with all the conveniencies of life, capable of fitting out fleets, furnishing and feeding of armies; all this without gold or silver. The Portugese have gold and diamonds in great quantities in the Brazils; but their people are few, ill fed, and cloathed, nor are they capable of fitting out fleets, furnishing or feeding of armies.

Which of these are the richer country?

The great cause of the sudden and astonishing progress of this colony, was the great encouragement and favour shewn to  
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all people of whatever country or religion, who came to settle among them; the poor fugitive Germans, who first went over, found themselves so happily situated, emerging from the extremity of slavery, and oppression, to the perfection of liberty and security, filled their countrymen by their account of it, with such a passion for migration, that it has reached every corner of that empire, and was it not for the interposition of princes, and the difficulty of crossing the seas, the same violent current of the human specie which formerly spread over Europe and part of Asia from the north, would have run with equal violence to America.

Carolina, granted to Lord Shaftsbury and others, though esteemed the first politicians in Europe, had not the same success. An excellent form of government was planned by some of the wisest heads in the kingdom; but so much care was taken to secure the liberty of individuals, that there was nowhere a sufficient power, to prevent eternal  
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civil broils among a fierce people, not softened and associated together, by the strong tie of a new religion in the strength and vigor of its enthusiasm.

C H A P. IX.

*Darien attempted by the Scots; review of Virginia and the Fishery.*

**I**N this reign, the Scots, not yet united with England into one kingdom, seeing the riches which poured into Europe from American colonies, made a glorious effort, and laid a plan for the most monied branch of commerce in the world, by forming a settlement on the Isthmus of Darien, which would have opened to them a trade to the great southern Ocean; and they would have effected it, the Spaniards being reduced at that time to the lowest degree of debility, had it not been for the envy of the English, who have since heartily repented it, or perhaps from the antipathy K. William had conceived

ed against them. Thus from ill timed prejudices was lost to the nations, now one, a colony the best situated for those riches of silver and gold, that fortune could ever put into our hands. The consolation for our disappointment is that philosophic one, of its being in general a great misfortune for a people, as well as individuals, to grow rich too suddenly, which generally produces as sudden a decay; and our northern colonies, which are a nursery for population, will in the end, with the addition of power, put all the necessary and true riches into our hands, and it may be better to leave those unhealthy climates to the present possessors.

The colony of Virginia, in which Maryland may be included, is a real source of riches from its tobacco, the use of which has been increasing in one shape or other from its first introduction; but as great quantities of land are necessary, and the labour performed by negro slaves, the free inhabitants are few in proportion to the extent of the Country.

But

But the most useful branch of trade is the Cod-fishing on the Banks of Newfoundland, in which the French have shared with us; the people of New England catch a great quantity, and purchase more with provisions. The fishery was for a long time entirely work'd by a people who went from the West of England and different parts of Ireland in the spring, and returned after the season was over, which is still continued. By degrees some of them stayed the winter, and families began to be formed; but the inhospitable face of the country where they remained, frightened them from attempting to cultivate it, till a terrible scarcity one winter obliged them to think seriously of raising provisions. As most of them were Irish, the first crop attempted was potatoes, which they found to excel even those of their own country; since that, some few plantations have been formed; but as the people are few, and fishing so profitable an employ, a small progress has been made; the

the government likewise conceiving it not worth their attention, no regular colony or government has been established; but as it is an island lying farther south than England, there is reason to believe, was it cleared as some of our provinces are, the climate would become more temperate, and many parts be found fine fruitful land. The planting and encouraging such a stout hardy race as such a country must produce, and so situated in an island, seems to be of great importance, as Nature has given in a fishery a staple commodity to repay their mother country for its manufactures.

BOOK



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## BOOK the FIFTH.

## CHAP. I.

*Queen Ann succeeds, and France reduced; but saved by a convulsion among the people.*

QUEEN Ann came to the throne upon the eve of the grand war, between the confederacy which William had formed, and was at the head of, and Lewis the Great. The Queen reaped the glory which William had prepared; William formed that army with which Marlborough conquered; and the power of France, which had terrified all Europe, was on the brink of destruction, when they were saved by some trifling domestic differences in the English court, which a few ambitious men so artfully improved, that they overthrew a ministry, so strongly established in  
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the opinion of the world in general, as well as themselves, that no one was deemed so rash as to attempt it;—but that security was their ruin. These bold adventurers needed a strong alliance to support them. The Tories, who were terrified by the vast increase of the national debt, as well as angry at the neglect shewn them, readily joined their forces. And the Church, which had not been treated with that attention which they thought their own importance deserved, or the aid given at the Revolution entitled them to, embraced this opportunity with the greatest eagerness. The sermons of these Gentlemen on one side, the interest of the Tories in the Country, with the desire of novelty inherent in the people, gave such a new face to the kingdom, such a change of principles and politicks, that it was no more the same nation: the mighty conqueror Marlborough was obliged to fly for protection, to those he had saved; nothing could stand the current; a kind of frenzy had seized the people, all was uproar, violence,

lence, and confusion. The Gentlemen who conducted affairs in this situation, found a peace necessary ; when on a sudden, France, who had been begging a peace in Holland, with the most abject submission for so haughty a nation, grew cool on the affair, till at last England, under the new administration, was so embarrassed, that a peace was almost begg'd of France.

They have gloried in putting an end to that destructive war, as they call it. And they certainly have the honour of laying the foundation of greater and more destructive.

The northern part of Newfoundland, which affords the best fish, was left them ; that is, the use of the shore, so far as was necessary for the fishery, with such a division of America, so imperfectly settled, subject to such disputes, as have been full of fatal consequences, when, as the French have confessed, they might have had the whole.

The Queen's health was greatly impaired by the difficulties that now surrounded her, which filled these Gentlemen with

with a new fear. The Elector of Hanover, who had been declared successor by the Parliament, was known to be their enemy ; the danger from that quarter threw them upon a most desperate scheme, which was to introduce the son, or pretended son, of James ;—Thus was the nation sacrificed to the ambition of a faction ; a bloody civil-war was ripening apace, when the death of the Queen, and sudden arrival of George the First, saved the nation from its dreadful effects.

C H A P. II.

*Observations on the Church.*

AS about this time, the last great effort of the Church was made to regain the full exercise of Ecclesiastical power, it may be convenient to say something of that powerful society.

By the Church is here meant the whole body of Ecclesiasticks established by law,  
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in their political capacity or government, of Archbishops, Bishops, &c. and in their moral capacity, as the instructors of the people and improvers of their manners.

There has been no civilized constitution that we have yet heard of without a Religion, nor without a priesthood, except the Quakers in Pensilvania, who are each a Priest to themselves. The Legislators and Founders, or Reformers of Countries, were obliged to pay a particular attention to the manners and customs of their different people. And though the ground-work, or strong prepossessions were formed by nature and antient custom, the legislator molding them to his system, or, where they were too stubborn, making his system give way to unconquerable prejudice, so wrought the whole together, as to give a reciprocal assistance in uniting, in strengthening the people, reforming in the best manner their corrupted morals, banishing violence, and giving peace, security, and harmony to the whole.

Thus,

Thus, when the constitution of England underwent so great a revolution, when property and religious opinions had undergone so great a change, the legislature was obliged in prudence, so to alter the doctrine, and policy of the established religion, as to keep pace with the changed manners and opinions of the people as near as possible. That such a medium between Popery and the excess of some Reformers, as took in the greatest number of people which was possible, was fixed upon by the legislature in the reign of Queen Elizabeth, seems apparent to most impartial people, that it remains to be so to this day there seems to be altogether as little doubt of.

The political constitution of the Church, and its government, retaining a good deal of the antient form resembling monarchy, was preferred to the Presbyterian or Republican form, as our government remained a monarchy though much limited in power. The antiquity of episcopacy entitles it to veneration; the riches of the Church

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Church, and learning of the Clergy in general merit respect; their use in society is very great; after having gone through a regular education, they are dispersed over the whole kingdom, in the remoter parts of which, they are often the only conversible men to be found; they are a bulwark against barbarism, nor is it a wonder if by chance, one should be found fallen from the dignity of his character, over-powered by the example of people he must associate with, or live recluse and hated: — they are honourable as the ministers of religion, as the teachers of truth and virtue; nor let us forget their peculiar honour, they are the repositories of learning.

But this corporation or society, learned and honourable as they are, are subject to the same passions, have the same ambition, the same desire of riches and power with the rest of mankind, which passions it is as necessary to have checkt and kept within bounds by their creator the legislature, as any other associated body or powerful individuals

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viduals whatever.—While they keep in proper bounds, like a river in its appointed channel, what can appear more beautiful or of greater use? But when from superstition or enthusiasm, like a river breaking its bounds, shall deluge and destroy instead of nourishing, it is then all proper and most effectual means are to be used to reduce them to their true course.

### C H A P. III.

#### *Consideration of the National Debt.*

**T**HE debt of the nation, having increased to an exorbitant sum by the war of this reign, it drew the attention of all thinking men; it was looked upon as a prodigy, full of danger, portending and leading to some considerable change in the constitution; it may be necessary in this place to consider its effects.

When the national debt began, England was far from being a great trading nation, how

how few money'd men is clear from the difficulty found in borrowing. The establishing a Bank, and the consequent credit, added so greatly to our medium of exchange, that it had almost an immediate effect. Every merchant and tradesman by this means provided himself with a better and larger assortment; this increased the demand for manufactures; foreign markets were better supplied, and as the quantity of merchandize increased, the merchant and traders grew richer, and consumed more themselves. The manufacturers likewise got rich, and began to live like such; this still added to the consumption and demand, till by degrees even the lowest people are accommodated in a manner that raises the wonder of foreigners.

Among this great circulation, there must be great increase and saving. Lands must become of great price, therefore the funds seem the only means of employing such surplus, which is continually increasing; and the funds themselves have been a cause of accumulation,

accumulation, the greater part of them being in the hands of parsimonious rich possessors. The Sock-holders are now grown so considerable, that the landed gentlemen may justly look upon them as rivals; but they are now greatly mixed; the Stockholders have been, and are, many of them purchasers of lands; and the saving Landholders are proprietors in the funds.

Having thus traced how they have risen to such a pitch, let us now consider the security and foundation on which they are built. It has been asserted by some, that all taxes are ultimately paid by the rich; that the labourer raises the price of labour in proportion to the price of subsistence; and whatever duties the government shall extract from such, they are repaid by their employers: the price of labour having always a certain necessary relation to the price of subsistence.

The taxes in England have been increasing gradually since the Revolution; the charge of subsistence has likewise been increasing;

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creasing; consequently from this maxim the price of labour must rise in proportion; let us examine if this is true, or if the poor have not made up the deficiency in doing more work by additional labour or skill: Whoever has been conversant among manufacturers, must know that the price of labour is not always governed by the price of provisions; on the contrary, in great plenty, the workmen will do just what work they please, at what time, and in what manner, they please, and be paid for it, at their own price: Hard labour is not greatly relished by mankind; it is necessity chains us to the oar, and makes us tug: Thus, when provisions are scarce, the poor are obliged constantly to work the whole week, instead of two or three days; this makes such dispatch, that the work in hand is soon done; and now the masters doors are crowded by petitioners for labour, content with the lowest price, and performing with the greatest care and exactness; this is the time the master gets repaid the money lent

lent to his idle workmen, in time of plenty; which makes it clear, the above observation does not hold entirely true, in respect to manufactures; for labour of that kind, being mostly done by the piece, the art and skill has so increased, that few workmen have occasion to strain themselves to procure a good living, nor has that creeping kind of advance in the necessaries of life, occasioned by taxes, had any considerable effect on the price of labour in manufactures, its chief effect has been the causing more labour to be done; again, all these taxes, after going through certain channels, return back again, and cause an additional demand for manufactures and labour; thus the circulation is kept up.

Whatever people may conceive or imagine, this principle will be found true:— Riches are the produce, and owe their being to labour; in proportion to the quantity and right direction of labour, will riches be; consequently the workmen and labourers under their proper directors, are the authors

authors of all our riches, as well that share the government takes, under various denominations of taxes, as the other greater, which support themselves, with all the idle people in the whole dominions; and adds to that stock of all things which constitutes the riches of a nation, which are not decreased by the addition of taxes; but on the other hand, the trader makes a profit as well upon the advanced price as upon the first cost.

C H A P. IV.

*Evils attending the Funds.*

**T**HE evils that most threaten the constitution, are the great property which accumulates and centers in a few. We may live to see a junto of Stock-holders, of as much importance in the administration as ever a junto of the first Nobles were in the feudal government; tho' very fortunately, they will not be so well able to support themselves,

themselves, nor are so strongly seated as the nobles were; yet they must be the ruling men in great cities; and the cities and towns are swallowing up the country.—The slavery of the people is another evil, and a necessary consequence of the former; the ingenious method of making people work, will be improved to the utmost, all which will bring in great riches, which riches must center in them; this will strengthen, and give an additional power to oppress, till at last the people will be so brought under, by the distress the Great shall at any time please to create, by the stop of labour, that they will be slaves in the very worst sense; over-toiled slaves, by no means equal to the idle hearty followers of our old nobles; they lived at ease, though sometimes hungry; and the risque of war, with its fatigues, was rather a diversion.

C H A P. V.

*The Two Remedies considered.*

**T**HAT some remedy should be thought of is apparent; great will the honour be of him who shall form the scheme of honourably acquitting it. But that Prince who shall have abilities, integrity, patience, and resolution to accomplish it, will deserve immortal honour.

There are but two ways of breaking this terrible Inchantment, or rather this Wen, growing on our political mother. The first most honest and in every shape best, is to pay it off; the other, to do like individual spendthrifts, involv'd past hope, or making such an affair as the Knight Templars, or the Monks and Fryars turned out by King Henry.

The paying off the national debt, or mortgage upon the labour of the people, must have a most extraordinary consequence,

quence, which will be considered. The supposing us to be able to accumulate a sum in specie equal to it, is out of the question; nor, was it possible, could it be of service; beyond a certain necessary quantity, sufficient to serve the use of exchange and credit, it would be hurtful, for when gold shall become, by its quantity in any nation, of too small value in proportion to labour and necessaries, a more indigent people will work them out of all foreign trade, and scarce any laws will be sufficient to hinder an inundation of foreign manufactures in such nation.

There is a certain measure for every thing; so far may it be carried in safety, a little farther may be ruin; already has this debt been increased beyond what was at first thought must have been our ruin, without any apparent damage; but let not that delude too far; let us try at some calculation (a). The People of England may

(a) This old calculation of seven millions of inhabitants, and their expences, at ten pounds each, tho' F 4 be



be supposed at seven millions, at 10 l. each annual expence, which is seventy millions ;

it may serve in point of reasoning, is yet much undervalued ; and we take the liberty of offering another calculation.

At 4 s. in the pound, land tax amounts to 2 000 000  
Deduct for what the houses pay - - - 300 000

Upon land only the tax is - - - - 1 700 000  
We take for granted that a nominal 4 s. in the pound does not amount to more than 2 s. consequently the annual rents of land only are - - - - - 17 000 000

In England, where lands are so well stocked, and so expensively cultivated, the produce must be three times the rent, which is 51 millions : -- We put down 40 millions of this produce to be provisions ; the other 11 millions to be materials for manufactures, &c. These 40 millions, by the profits of the different circulators, with the expences attending its manufacture into dry and wet, with the excise, &c. before they are consumed, may moderately be computed at 12 millions more.

Add to this the consumption of wines, brandies, rum, sugar, tea, coffee, fruit, &c. with all other exotic produce, loaded with their duty, excises and profits of the

Scotland

Scotland, at two million five hundred thousand, and Ireland at three millions, at five pound each annual expence, are twenty seven millions and a half. A people who live in plenty as the English, may part with a tenth of this income : But so poor as the Scots and Irish are, a twentieth would be to them as much as a tenth to the English, by which we may put the amount of all

several traders, till they are consumed, which we put at 8 millions, all which amounts to 60 millions, for expences for the mouth only.

The next is to consider what proportion the expence of cloathing, furniture, rent, building, with every other external expence, has to the expence in food.

Among the common people the expence of food is the principal. But among the better sort, the external expence exceeds, so that upon the whole, upon the most moderate computation, it may be placed at two thirds, which is 40 millions ; -- and makes the consumption of the people of England only one hundred millions ; which allowing 2 pounds a head additional expence, for the supposed increase of luxury, that is 12 pound a head, makes the inhabitants amount to eight millions and a third.

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that

that can be drawn from the three kingdoms, at eight millions three hundred and seventy-five thousand pounds.

To squeeze a greater proportion from a people than they can support, without distress, may answer for the instant; but it is eating up the very roots, and the succeeding crop will fail in a terrible proportion to the small matters so gained. Therefore we may venture to place the above sum at a medium, according to the present condition of the different countries, that they are capable of furnishing. Deduct from the above the interest of the national debt, the charges of collecting, with the expences of government in time of peace, there will remain no great surplus, though in a long series, with great frugality, much may be done; but there is no probability our enemies will give us so long a reprieve, therefore some farther assistance is necessary.

If the Scots and Irish could be put on such a footing, as to procure themselves that

that abundance which reigns in England, their expences would be equal, and of consequence the same proportional sums may be drawn from them, which would increase the revenue four million one hundred and twenty-five thousand pounds; but should a scheme of population take place, and once more become a fashion, it is far from extravagancy to suppose the people in England might be increased to ten millions, and yet live in equal plenty; nor is it wildness to suppose, Scotland and Ireland together may nourish an equal number, and those infinitely better provided for than at present. To bring this about, many prejudices must be overcome; we must look out for another stand, that we may view our interest in a more enlarged light than we do at present.

The private system and mere selfish passions have reigned long enough; we may hope that public virtue and universal benevolence may succeed their opposites, according to the natural course of things; and an

honest man shall dare to confess he acts upon principles of generosity and benevolence; and not be obliged to find out excuses for a good action, hinting, he had private views at bottom, to save himself from the reputation of a fool:

We confess ourselves to have indulged our imagination possibly too much, in giving such an ample field so richly furnished into the hands of those ingenious Gentlemen of Ways and Means.

Let the people be in a capacity, they do not want to be instructed in the art of extraction.

If, after all, we should be so unfortunate as not to be able to engage with this dreadful evil; from natural incapacity, or, what is more to be feared, from the weakness or wickedness of the heart of man, a misfortune to which governors, as well as governed, are liable, we may at last be so unhappy, that to be conquered would be an advantage, and procure ease to an oppressed people; and this must infallibly be the consequence  
of

of the constant, continual, additional burthen the people are loaded with, unless some remedy is found; and if such remedy can no other ways be procured, it will be infinitely better for some able State Surgeons to cut off this Wen, this tumor that grows on the constitution. What can be the consequence? A few thousand people would have their fortunes greatly reduced, and some possibly to great distress; for having been accustomed to live by the labour of others, it would be harsh for them unpractised to labour themselves. But these are accidents so common to life, especially in England, where wealth so strangely circulates, that you see few families who continue rich many generations; that in itself, it by no means can ballance so great a good.—The most dreadful consequence, would be the stoping of credit, by which the circulation of trade is kept going, and the stop of labour in consequence; in a word, a general stagnation; even the decrease of the consumption of these reduced people would be  
severely

severely felt. Such an operation would require an able practitioner, to provide against all the attendant evils; yet after all, desperate diseases must be treated with great boldness.

C H A P. VI.

*The Reward of public Integrity.*

**C**OULD our virtues overcome this laborious task, a reward stands ready equal to its glory.—The united labour and industry of a populous nation is capable of most wonderful things; what amazing things have been done in times of public calamity; when a metropolis has been destroyed; when immense riches have been consumed by dreadful fires, how soon has the labour of a vigilant people, under a wise government, healed the breach:—What efforts have been made in time of war by a people exhausted to extremity; yet have a people, thus reduced, by patience

tience and labour, not only recovered their antient splendor, but from that spur to industry, which necessity first began, have arrived to a greater pitch of grandeur than they would otherwise ever have attained.—What gives the northern people that great advantage over those of more benign and happy climes? why the difficulties and labours that their sterel lands and inclement sky necessarily impose on them; their numerous wants force them to labour;—what the land produces seems like a creation of their own; they are delighted with the work as well as fed by it: Labour and exercise become agreeable by use; and it is found absolutely necessary for health; without it the spirits become vapid, and men often lose all relish of their being, though surrounded with every delight.—This is the foundation of that spirit which will for ever prevail over the indolent inhabitants of more indulgent climates; and it is as necessary for a nation to have its employment and exercise as the individual,  
and

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and provided it be not overstrained or iniquitously directed, it will be infinitely better for it.

Let us now consider of this reward we have given expectation of.

The real wealth of a nation can include only the lands and stock on them, houses and furniture, manufactures finished, and crude materials, with jewels, coin, &c. and debts due from foreigners; all that wealth called stocks or funds is just nothing at all, or so much against us as is due to foreigners. But this we have oblig'd ourselves to pay, which can only be done by the future savings out of the united labour of the whole. Every million paid off is so much taken from the ideal and added to the real national capital. This capital must be employed some other way; what presents itself is the improvement of lands at home in Britain, and Ireland, increase of foreign trade, manufactures, and fisheries; while other nations may, by the assistance of such capital, make improvements in their trade and colonies,  
of.

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of which we may share the benefit; nor is it to be thought wonderful, that the mines of foreign nations should be set to work by the means of British property; besides the amazing effect it must have on our own colonies, for there is an inexhaustable opportunity of improvement.

The decrease of interest, which must necessarily ensue, added to the decreasing value of gold and silver, the standard of the public Debt, gives very reasonable hopes, that the attempt is not so insurmountable as our fears have made it.

BOOK

## BOOK the SIXTH.

## CHAP. I.

*George ascends the throne; and some farther account of parties, and the troubles that attended.*

**G**EORGE the First ascended the throne at a time the whole nation was in a most violent agitation; he had entertained a strong jealousy of the latter administration of the Queen, which extended to the whole party, which had supported their schemes; nor was it possible for the King, a foreigner, to know the true characters of the several smaller parties, and individuals, that necessarily compose a faction of so great extent; nor is it to be doubted his ear was prepossess'd, that they were all indiscriminately his enemies, which if they were not at first, the treatment they must

must feel in consequence of such a notion, naturally made them so.—Both the great factions or parties are in some sort composed of the same materials: Men of abilities and honesty, fools and artful knaves; the honest men of both parties mean the same thing, the good of their country, tho' they differ in the means of procuring it. The Tories have not lost sight of the feudal government, and are desirous of continuing the power of the crown and landed interest as the most solid system; and are a proper check to the Whigs, who have some of them formed to themselves ideas of government and liberty from those rich fountains of Greece and Rome, while others have gone no farther than Holland, and aim no higher, than forming a great trading Republick, or something like it; and this last seems to have influenced the majority of that party, not considering the difference between a small country or single city, and so mighty a kingdom as Great Britain. By their schemes England has been puffed up, and swelled

swelled in such a manner, that all nations are astonished, and all are hoping soon to see the mighty fabric totter into ruins; which nothing can prevent but the united endeavours of the honest men of all parties, who still may form a root sufficient to bear so grand a structure.

It may appear extraordinary, that a prince should favour a party so inclinable to Republican principle, preferable to one so well inclined to royalty; but the reasons of George were strong. The Whig party had been too powerful for Kings established, and had altered the lineal succession in his favour; in a word, made him King; so that it was prudent and grateful to share the royal favours, among the bestowers of royalty.

A custom of each party in their turns, was to inflame the minds of the populace with jealousies and fears, of the evil designs of the government. The cry of Whigs was, Liberty is in danger, by which means the people overthrew royalty, which is the protector

protector of the liberties of the people, who would otherwise be as much slaves as they are in Venice, or the so much admired Holland. — The Tories cried out, the Church was in danger, the meaning of which being very little understood, caused a most violent commotion among the ignorant Enthusiasts of the established religion; some thinking they were to lose their organs and bells; nay, the Church was to be turned into a Meeting-house, and the steeples taken away; something very terrible was apprehended; a fanatic fury and rage was visible in their countenances; hostilities were commenced, Meeting-houses were plundered of benches, pews, and old chairs, which their wrath committed to the flames: This warm'd the zeal of the Dissenters, and many in the country armed themselves in defence of their Tabernacles; in the midst of all this confusion, which was purposely kept up, an insurrection was planned in favour of the son, or pretended son, of James, who accordingly landed in Scotland,

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Scotland, where the people were in general ready to receive him.

It requires a long time to wear out national prejudices; and the Scots gentry were far from being pleased with the Union; their importance had constantly been declining from their first connexion with England, yet while they remained a separate kingdom, they still remained of some consequence, but by the union they were buried in oblivion. — The severity of King William was not forgot; and the descendant, as he was there supposed, of their ancient Kings, applying to them in distress, had a wonderful effect; tho' great numbers were hearty friends to the Protestant Succession, nor was the party of the Pretender in England so strong as his advocates had furnished. There is great difference between talking and acting, small resentments, or even caprice, or fashion, shall set the tongue going; but the serious consequence and dangers that threaten action, always cause a second and more deliberate reflexion, which

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which was by no means a friend to that party or its designs. Former evils, almost forgot, were remembered afresh; the good, even success could give, was uncertain; and instead of relieving evils, whose being lay chiefly in a heated imagination, might bring on real heavy ones. — This rebellion was happily extinguished; and the resolution of the government, in taking off the heads of some of the leaders, entirely damped the spirit of that party; however, the fear of it still remained; and that only can explain the various management and actions of George I. and the first part of George II's reign.

## CHAP. II.

### *Politicks of the government.*

**I**T is possibly one of the most difficult duties that a Prince can have fall to his share, to govern and keep in order such a people as the inhabitants of Great Britain, who, from the extreme liberty they enjoy, and



and the independence with which they all live, by their fortunes or labour, are filled with all the violent humours nature is heir to; the great danger of such a constitution, is violent internal commotions and jars; and the best method of treating has been found to be forbearance and patience, waiting the turn of the disorder, leaving a good deal to time and nature, at the same time a steadiness is to be preserved.—This seems the plan George the Ist had form'd; but as he was quite a stranger, he must depend on his ministers, be his abilities what they will; and it was much easier to himself to entrust one with his chief confidence than to be disturbed by the disputes and cavils of a multitude. If that minister kept the kingdom quiet, it must appear to the King, his measures were right. The minister he chose was perhaps the fittest man to manage affairs in such circumstances as they were in. His address was winning; conversation delightful; even his enemies, as a minister, lov'd him as a companion; he was a man of great

great patience, an able orator, understood the revenues to a miracle; but his greatest talent, was his knowledge of the weaknesses of human nature in general, and of those particulars whom he had occasion to make use of.—His chief business was to secure a majority in the House of Commons, with whom the principal difficulty lay, as they are the peoples purse bearers; the Lords, whose dignity depends on the Crown, having never been very obstinate in opposing the measures of the court.—The case was now altered from what it was; the people were formerly but little used to taxes; they were now accustomed to them; and the duties appropriated to pay the interest of the national debt, being more than sufficient for the purpose, were by the advice of the minister, carried to one general account, which was called the Sinking Fund, and proved, by the minister himself, to be sufficient, in no long course of years, to discharge the national debt; — a most noble and honourable scheme, if the same Gentleman had

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had put it in practice, instead of which, it seemed as if no such design was really formed, possibly from an opinion the throne was more secure, when such great property was connected with it; or the dilemmas he was afterwards under, might put him to the necessity of using that store, though he took especial care to have the accounts annually stated to the House of Commons, which trial once passed, he concluded safe from retrospect.

For some time after the Rebellion was quashed, and the tumultuous mobbing spirit had sunk with it, the administration remained tolerably easy; people were unwilling to be thought Jacobites, a term frequently made use of; but this jealousy of the King, which had promoted this minister, led him into an affair, which laid the foundation of his disgrace, and brought the nation into imminent danger.

C H A P.

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C H A P. III.

*Treaty of Hanover and its consequences.*

SPAIN had begun to make a figure, and having been affronted by the French court, made an alliance with Austria, which was looked upon as a desirable event by some of our politicians: But Charles the Twelfth of Sweden, notwithstanding his defeat and losses, had entertained a scheme to dethrone George, in favour of the Pretender; and the court of England believed Spain to be of the party, and was to furnish money; this greatly alarmed them: France forwarded the notion; a treaty was set on foot, and concluded at Hanover between France, England, &c. to ballance the terrible alliance of Spain and Austria;—England attacked the Spaniards, and destroyed their fleet without a declaration of war; France bullied them without doing any considerable damage;

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mage ; Austria was unable to assist. Thus France, by the assistance of England, convinced Spain of its weakness, and soon found means to heal the wounds of family and personal resentment, renewing their old friendship stronger than ever, while England, though feared, was hated, and abhorred, for such violent rash proceeding ; this gave the first motion to that mixed party, who by degrees united and formed the grand opposition.

Another evil attended this unhappy fear of the King's ; he considered Hanover as an honourable retreat ; his affections and attention were greatly bent to that country, so as to be much observed, and began to raise jealousies ; but these as yet remained in embryo, though they began to work ; nor were agents wanting to ferment the rising discontents.

It soon began to be more difficult to maintain a majority in Parliament ; money was issued for elections, places were multiplied, pensions, honours, preferments, all that

that could influence was made use of, till venality in the end grew to such a head, that the minister has declared, he has been obliged to bribe people to vote according to justice and their consciences.

As George was called to the throne to be the protector of liberty, he certainly was so ; nor could any thing surpass the freedom used in writing or speaking ; the Courts of Justice were filled with able men, and the law was left quite free, a fair open field for all parties to contend in.

The great prosperity of our colonies greatly increased trade and navigation ; this proportionally increased many Sea-port Towns in Great Britain and Ireland, but chiefly London ; and some country Villages began to grow into great Cities, by their manufactures ; new fabricks were constantly invented ; old ones improved ; riches and plenty over-flowed the land.

C H A P. IV.

*George the Second pursues the same plan of his Father.*

**W**HEN George the Second came to the throne, it was expected there would have been a considerable change at least of ministers, if not of measures, from some differences that subsisted between him and his father; but the whole continued to be conducted with such a sameness, that the Reign of George the second seemed a continuation of that of George the First. The same men; the same measures. He esteemed them his true friends who had laboured for the good of his family; this not only created confidence, but, in so good a heart, planted a sincerity of love and friendship, that does honour to human nature. George the second never forgot or deserted his friend.—As he was as great a stranger

stranger to the people as his father, he judged of them from their speech.

In all Countries except England, the people seldom speak their true sentiments, through fear, whereas with us nothing is more common than to speak out of Bravo what they really do not think. A man, after talking like an infidel all day, like a good Christian shall regularly say his prayers at night.

However, the consideration of the uncertain humour of the people had the same effect upon him as it had upon his father. —Hanover was his native country, there he was adored; in England he had been insulted: one was a sure possession; the other he esteemed more precarious: it was impossible for a man not to love one more than another. Great Britain might indeed gratify his ambition, but Hanover must have his affections; and whatever benefits he did there, they justly merited; nor could he recompence them for what they suffered in consequence of his absence. It

has been proved, that moderate taxes collected from a people, which are again expended among them, are only an additional labour or exercise which never hurts, but is conducive of great good; but a Prince who lives out of his dominions, and does not return among his people what is taken from them; the hoarding thus made, being in gold and silver, in a Country that has no other medium of exchange, is productive of the most fatal consequences, as it stagnates and ruins commerce. It is like drawing away such a quantity of blood, that what remains will scarce creep through the veins. That this has been the case of Hanover, they will be ready enough to own, and so far from being the object of envy and dislike, they deserve our kindness and compassion.

C H A P.

C H A P. V.

*The great Opposition; its foundation and consequences.*

WHILE the constitution of Great Britain remains as it is; while men of abilities grow faster than employments, there will for ever be contentions and trials of skill. From this cause arose one part of the grand Opposition; these were joined by the Tories; and a party whose designs were dark and secret, who had private hopes from that confusion they laboured at with most indefatigable industry: Among this composition there were men of great abilities, who opposed the system of Sir Robert, upon principle as weak and timorous, unworthy of so great a people. His genius, though subtle and full of shifts, was not equal to the station he filled. The politicks of Great Britain wore the face of some little Principality or petty Republic.

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This arose probably from the commotions at home; and this again added to the commotions, and gave him new enemies, every one who had the honour of his country at heart; he was pursued thro' every turn and shift. — The government at last was forced into a war with Spain, by the tumults of the people; rage and vexation made him neglect it; this added new fury; at last after maintaining his ground for a long time against the attacks of one of the strongest parties that was ever formed, who had heated the people and brought the nation to the brink of a civil war, he withdrew in a manner which will for ever reflect great honour on him, and all the threats of his enemies vanished into air.

The party now masters of the field, no more united by so potent an antagonist, felt disunion suddenly creep in; the composition was of various humours and designs; some who are supposed to have had secret views under a general confusion of introducing a revolution, and this Sir Robert  
never

never failed to ring in their ears, till it was made a jest of. — Ambitious men of all parties, and many well-meaning people, Whigs and Tories, with their Utopian schemes, with which the people were cajoled, who by the differences of the great, were made so much masters as to make these their leaders feel the yoke in turn: That virtue and public spirit which had been so much talked of was expected in practice; nor were the people for pardoning the least defect in a secretary of state, how indulgent soever they are to their own.

But those under the greatest dilemma on this occasion were the honest men. — A perfect character is not to be found equal to our ideas; such a one would indeed be unfit for our society; yet, supposing such a man willing to serve his country, alone, he cannot do it, he must associate and act with others, for man is as incapable of doing good, as receiving it, without society; those he associates with, if many, must have different views, and be acted by different  
G 6 passions;

passions;—if he will do some good, he must submit to some evil; let his wisdom use all its influence, folly and violence will frequently take the lead; he is enlisted and must on; at such a time should he desert, or declare against such proceedings, the whole party fall on him, stigmatise, reproach him.—The populace catch the cry, and he is delivered over to infamy; and this will happen to him who shall be singularly in the right.

There could not possibly be a more critical and disagreeable situation than his Majesty was in at that time; when a common man finds that he has lost the authority and power in his own house, what must he feel? How much more must a great King feel in the same condition? It was wisdom to yield to the tempest; by letting it take its course, it broke itself.

Those whom the Court had least suspicion of, were first advanced; eager for prey, they caught the bait without consulting the whole body; they began to scramble, which

which when the people saw, the infamy with which they had loaded their predecessors, was a bauble to that fullness of contempt which fell on them.

Others, more deep, acted with greater caution, proposed union of parties, that men of abilities and honesty should be employed, without other distinction than who were the better patriots; these preserved popular favour.

In the mean time the routed party, observing the divisions, rallied, and put them to a stand: It was then the most violent party took the lead, the most violent schemes were formed, a civil war was on the very edge of breaking out, when some of the ablest leaders, to save their country from ruin, quitted the party, and rather than be the first men in the destruction of their country, chose to preserve it, at the price of popular resentment and reproach.

The party, now without leaders, not having shewn that steadiness and abilities which was expected, sunk to nothing; and the old

old party, with the addition of new converts, recovered the management, and went on in the old way with equal weakness and pusillanimity. Thus died away that mighty opposition, though with these good effects; it raised the spirit of the nation, and patriotism has since been found not altogether chimerical.

#### C H A P. VI.

##### *Ill conduct of the war.*

**T**HE war was carried on against Spain with great remissness; the weakness of our councils, and consequent weakness from ill choice of men in the executive part, made us the sport of Europe. The people had been puffed up with an idea of seizing the whole Spanish Indies, a scheme that many thought probable. But the dreadful effects of unhealthy climates were not properly allowed for, which, with the ill conduct of the commanders, rendered abortive  
all

all our golden dreams.—The disgrace was mortifying, but success might have been much more ruinous; those conquests must have been maintained with an immense expence and waste of men, and men are of more value than silver or gold.

France having entered into the war, we were obliged to act a part on the Continent. The navy had been kept up with great spirit by the consent of all parties, and had always been in good condition; but from a long peace, our troops were few, unexercised to war, without commanders of note, the first officers having risen to their rank by age and succession, when the young Duke of Cumberland took the affair in hand. In the several battles he was in, though fortune did not always treat him with that kindness his bold addresses merited, he studied and comprehended the weakness and strength of the different discipline, of the various troops, he had seen in the field, from whence he formed a scheme for the improvement of the military science in  
England;



England; he has executed it, and though he has been denied an opportunity of gathering those laurels he planted, the honour of being a principal agent, and one of the first springs of our present national glory, is certainly due to him; by him have we been taught to beat the French in their strength, their fortifications.

C H A P. VII.

*Rebellion in Scotland.*

FRANCE having observed the violent factions and parties, concluded the Chevalier de St. George had yet a strong party in Great Britain, which might be turned to advantage, nor could any one expect otherwise; notwithstanding the allowance for the licentious spirit of the English, treasonable conversations were held, treasonable healths drank, and that not in obscurity but almost publicly.— There was a general discontent of measures, which the Jacobites and French taking advantage of, pushed their scheme with great diligence;

diligence; nothing could equal the moderation of the government on such an occasion, a man must have shut up his understanding, not to have seen and fear'd; nor was the conclusion of Sir Robert wrong; but it may be said, the fear of the evil, and the unhappy means of guarding against it, ripened and brought it on.

The son of the Chevalier, arriving in France, was equipped, for the gaining a mighty Kingdom, like a Hero of Romance; his whole company, when he arrived in Scotland, had the appearance of a hunting party, not of a competitor for the Crown. He was joined slowly at first by some of the Clans in the Highlands, and the affair might have been quashed, but his Majesty was in Germany, and the administration at home was equally negligent and timorous. Distrust at such times always forwards the evil; confidence begets confidence, and resolution begets resolution: Thus, while affairs were debating, the rebellion got head; for after becoming a body others were forced into

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into the service, in a little time they formed themselves in a condition to march; they advanced to Edinburgh, through a kingdom, without opposition. The troops being in Flanders, and the whole kingdom of Great Britain so disarmed, that after the defeat of the few troops under General Cope, a general consternation seized the people; the friends of Liberty and his Majesty flew to arms, voluntarily training themselves in every corner of the kingdom; this terrified the Jacobites in England, who found that all those who used to join them in railing at the government, or in drunken frolics might join farther in their sentiments, were far from wishing success to them; sober reasoning, and prospect of danger, having placed things in a true light.

The King happily arrived, and part of the troops from Flanders, while the Rebels were amusing themselves at Edinburgh, waiting an attempt from France, upon which their party was expected to form in England; for the success in Scotland had determined

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determined France to make a descent with about fifteen thousand troops from Bologne, or that coast, to the nearest part of England, in fishing-boats, which were supposed sufficient to effect it in three trips.—In hopes of this, the Rebels advanced into England in the winter, by way of Carlisle, General Wade being at Newcastle with an army; the Duke of Cumberland was sent with another to oppose them; and a third army was collected to defend the capital; yet upon a rumor that they had passed the Duke and were advancing to London, the panick and terror of the rich luxurious citizens is scarcely to be imagined.

The heart of every honest man was deeply affected to see his country reduced to the condition of dreading a body of about six thousand half-armed mountaineers, who were always beat by their own Low-countrymen, so defective in former times were those now terrible broad swords and targets! How much greater then was the mortification, that they should  
still

still be terrible, notwithstanding three armies, each of which were a match for double such a force; after advancing as far as Derby, and finding themselves disappointed from France, Admiral Vernon having by his diligence hindered the execution of that scheme, and their friends in England not in a condition to assist with more than good wishes, they retired with the utmost expedition, out-stripping the horse, till at Clifton they made a stop, and formed a plan of cutting off their pursuers, which might have been effected, had not a panick seized them, believing the whole army was at hand. Their affairs, having received a check, grew every day more and more desperate; a few were left a sacrifice in Carlisle to cover their retreat to Edinburg, whither they were soon followed by General Hawley.

However, a fresh dawn shone on them for a short time; having received some reinforcements, they ventured giving Hawley battle at Falkirk; where, to the astonishment

ment of the whole world, they got the victory; and could they have believed their good fortune in time, the consequences might have been more fatal: An accident of a most terrible storm beating in the face of the troops, in the very instant of action, damaged their firelocks, and greatly contributed to their confusion.

The horse being ordered to attack the rebel foot, were the first put into disorder; upon which a multitude who were on the neighbouring hills spectators of the battle, shouted with all their might; in a little time the rout became general.

It is a hard matter to account for the behaviour of the same men at different times; the foolish panick of the people seems to have tainted the army.

The Duke of Cumberland was dispatched to Scotland; his spirit infused courage; under him the rebellion was reduced without any farther misfortune.

Although the rebellion finished with the destruction of those unhappy and deceived people

people who entered into it, yet it fully answered all the expectations of France, which was the lessening of credit, and rendering supplies more difficult. This, with the ill success in Flanders, inclined the ministry to peace, which France readily hearkened to, as their marine was greatly destroyed, and they were fearful of their colonies in America. The affair was soon adjusted, for France was threatened with a famine; every one had their own again, sitting down with their loss, except the King of Prussia and Don Philip. But France obtained one article full of infamy for Britain:—As the fortresses of Madras and Louisbourg were reciprocally to be delivered up, they insisted on the English giving hostages for their performance of the treaty.—In granting of which, they confessed themselves to be conquered, and submitted to be treated on the footing of a barbarous nation, without Faith.

These same men, who conducted this humbling and mortifying treaty, had courage enough, when his Majesty having called

called to his assistance a man of known abilities and spirit; — these same Gentlemen, at the most critical of all times, had courage enough to throw up their commissions, and desert his Majesty, unless he submitted entirely to their directions.

C H A P VIII.

*Consequences of the war, and condition of Great Britain.*

**U**NDER the long administration of Sir Robert, there certainly was an opportunity of lessening the national debt, supposing the internal peace of the kingdom to be secure; but it does not appear that the King or himself thought it to be so, which led to such shifts, and little measures, such corruption, and dark ways, which though allowable upon extraordinary occasions, as it may be necessary to bribe a bad man to do good; yet to make it a plan of conduct for a series of time was most inexcusable,

excusable, and worthy only of a very narrow genius.—If Sir Robert was capable of deceiving the King, and had no other view than maintaining his place and power, he is unpardonable.—For meer ambition, to sacrifice the nation's wealth, to be the object and cause of such dreadful divisions, fuller of ruin than any foreign war, is never to be forgiven.—The morals of the people were greatly hurt;—the doctrine of mankind, being influenced meerly by the most confined and narrow species of self-interest, had multitudes of practical advocates;—public spirit and the love of country were treated as chimeras, and vain illusions.

It has been the maxim latterly to choose ministers from among the strongest factions or parties in the House of Commons, which may have been convenient; but it is worth the consideration of the public, if that system has so probable a face of frugal and patriotic administration, as the employing the ablest of the nobility;—when a Commoner, who by his party has a majority in the

the house, gets into his and their hands the administration of affairs, there does not remain a proper check; and the more there is to squander, the more secure will be the squanderers. On the contrary, if the nobility were employed, there is nothing but their own uprightness can hinder them from being called to an account, from a natural jealousy that will attend.

This kind of administration will be attended with more difficulty, as the Commons will become more careful of the peoples purse, in proportion to the distance it is from the management of their leaders. But this seems to be the true spirit of the British Constitution.

The war increased the national debt about thirty millions, and left it in a worse condition by a loss of reputation. This encouraged France to treat us with little respect, and prompted them to pursue those schemes which soon brought on another war.

H Amidst

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Amidst all this, the people were improving in manufactures and husbandry; two such inexhaustable fountains of riches, that this additional debt was very little felt; this was a general case, which every party endeavoured to promote: — The first care after the peace, was the lowering the interest of the national debt, which proved of great consequence.

The province of Carolina made prodigious advances in trade; the first design of not admitting slaves, prevented in that hot country the necessary improvements. For Europeans were not to be had in sufficient numbers, nor were they capable of suffering labour in those violent heats; but the importation of Blacks being allowed, the rice plantations grew amazingly; and having found the indigo plant, they grew so much of it, as to over-stock the market. The newly planted colony of Georgia went on slowly. These warm climates, though rich and fruitful, are not calculated for European constitutions,

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constitutions, who do not multiply as they do to the northward.

The government likewise formed the new settlement of Nova Scotia, to the north of New England; and built the city of Halifax, as a check on the French, and security to the other provinces.

BOOK the SEVENTH.

CHAP. I.

*France renews the war, at first with success.*

FRANCE having ended this war so much to her glory, and conceiving a mean opinion of the English councils, imagined a better opportunity could not offer, of getting some important advantage in America, in order to which, they never would settle the limits with the Commissioners appointed. They expected Britain would suffer any thing rather than enter into a fresh war, burthen'd as they were with such additional debts, and whose spirit seemed exhausted by the meanness submitted to in the last peace.

They began by building forts at the most important passes, and had got together such a force, that when they first began hostilities,

the British colonies, separated in different and distinct governments, at great distances, were with great reason in the utmost terror of an enemy, united in one head, and so situated, as to make its attacks, in what quarter it pleased:— From America hostilities spread to Europe, ships were taken by the English, and Minorca attacked by the French, without declaring war. France was almost every where victorious, and threatened Britain with an invasion; the ministry were frightened, troops were hired from Germany, and demanded from Holland. Britain seemed like a school-boy under correction of his master; to such a condition were they reduced, when the whole people, with no small difficulty, got the better of the ministry, and their favourite, Mr. Pitt, was placed at the head of affairs.

H 3. CHAP.

## C H A P. II.

*View of the Politicks of Europe.*

**T**HE politicks of Europe in general, as well as England, were in a critical situation; our natural ally was the House of Austria; but they had a business at heart of the utmost importance to them. Germany still preserves the form of a feudal government; and the Emperor considers all the Electors and Princes of the empire in some measure as his subjects; and it is only when he wants power that he does not make them know it;—the more powerful have generally, by an alliance, supported their independency, though they have often been obliged to call in foreign aid, sometimes France, sometimes Sweden:—The King of Prussia, Elector of Brandenburg, stood as the head and bulwark of the liberties of the German Princes; it was his downfall which the court of Vienna was plotting, when Britain made its application. Austria would readily

readily have entered into the measures of Britain, if Britain would second her measures against Prussia. — There were two strong reasons against it: The King of Great Britain, as the first Protestant Prince, could not consent to, or permit the destruction of the bulwark of the Protestant Religion in Germany; nor, as Elector of Hanover, could he give up the liberty of the German Princes.

The French threatening Hanover, and the people of Britain having been made to entertain a contempt and hatred against that poor country, his Majesty made a treaty with the King of Prussia for its defence. The pleasure he received from that measure was of short duration, for the more attention his Majesty shewed for Hanover, the more France was solicitous to lay hold of it; with this bait the court of Vienna brought France into an alliance, the most unnatural and destructive to herself, for should Austria by her means become sovereign of Germany, France would be immediately



mediately exposed to its united strength; should it be attended with ill success, what shame and disgrace!

C H A P. III.

*The attempts of the French against Hanover, and their Consequence.*

**T**HE French marched a powerful army into Germany, and got possession of Hanover; the Duke of Cumberland, who commanded, not having sufficient force to withstand them, being denied a reinforcement of his own-formed British troops and artillery.—We have seen since, what a few of them have done; nor are we to doubt but he, whose genius in a manner created them, would have known how to employ them to the advantage of his country, and honour of himself, instead of being obliged to sign that convention, by orders from home, which left France in possession of Hanover.

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The King of Prussia behaved like a lion surrounded by hunters; for the genius of Austria, which has for ever brought other nations to waste their treasure, and fight battles for the support of its grandeur, never exerted itself so strongly as now. Russia, Sweden, and several German Princes, as Saxony and others, besides its old enemy France, entered, from various views, into the Scheme of making that family masters of Germany; but France, having gained its point against Hanover, made no great efforts against Prussia, expecting, with that in hand, to make an advantageous peace with Britain, from the affection his Majesty was known to bear that country.

France knew the disposition of the English to Hanover, and hoped, from that hatred conceived against it, to have embarrassed their councils, as to be productive of some internal confusion and troubles.—It pleased God to avert these impending evils, and turn them to the ruin of France.

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The prodigious efforts of the King of Prussia, his intrepidity, conduct, and fortune, terrified his enemies. France was obliged to act against him, and the defeat at Rochbatch was the beginning of their evil fortune.

The poor Hanoverians having been severely plundered by a General, who seem'd sent only for that purpose, groaning under the tyranny of their new masters, took advantage of the consternation they were in, and by a bold and fortunate attempt, regained their country and liberty; now the violent English themselves began to give them that pity they had long deserved: They were ruined in a quarrel not their own, and were hated by those in whose quarrel that ruin was first drawn upon them.

The most violent Anti-Hanoverians were now for assisting them, and in that, compassion and every tie of humanity was seconded by true policy.

When two nations are at war, the design of each is all possible damage to the other.

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other: To compass this, great expence and danger must ensue, if the powers are near equal.

One great evil is the waste of treasure expended among a foreign people to return no more. The other is the loss of battles, armies, and territories. And in war the advantage of ground is of the greatest consequence. — To attack Hanover, France makes the whole expence among a people, and in a country, from whence it never returns, so that France has been severely exposed to the first evil: nor let us suffer ourselves to be amused with tales of the extraordinary œconomy of France: The food, the arms, munition of all kinds, and every eventual expence, must be nearly the same; nor are French contractors or commissaries a whit better than the English; on the contrary, are obliged to consider in their profits the extraordinary risk they run.

Again, to attack Hanover with probability of success, requires a numerous army of good troops; for if they are few, by

the assistance of the German Princes, whose trade is war, they have nothing to fear.— A great army is long assembling, and requires immense supplies; and to march such an army through an inhospitable and barren country, hated by the inhabitants, who never lose an occasion of betraying them, and opposed by hardy native troops, who know every inch of ground, and how to make use of it, is a difficulty and labour, one would wish an enemy.— After the season is almost spent in slow advances, and the troops weakened with fatigue and sickness, greatly reduced in numbers, the Germans, if they please, may fight them, or continue harassing till the severe season sits in, when the poor French have the worst enemies in the world to deal with, Cold and Hunger; and happy are those who get back to tell the dismal tale.

This has ever been the case in all the attempts and expeditions of France into Germany.— What armies have been lost! What treasures spent! What neglect of their  
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marine, which this German war has disabled them from supporting! — Let the good people of England rest contented about Hanover; let them think no more of the expences of that war, and the few troops there perfecting themselves in the art:— It is there their enemies have been ruined; and France, with the greatest reason, will for ever curse Hanover; nor need it be feared, in any future war, that Hanover will be the theatre they will choose to fight in.

With Britain, the damage, even in disbursements, has not been equal; besides, we have fed our armies in part from home, and our manufactures, with the produce of our colonies, sold to Germany, have kept us in some measure upon a balance.

C H A P. IV.

*Consequence of the Union of Parties.*

**U**NDER the new minister Mr. Pitt, all parties seemed cordially to unite, drawn together by the present distressful condition

condition of affairs; one of the first steps was raising of troops in Ireland, and accepting of Roman Catholicks; and in the Highlands, among those who had been active in the last rebellion, converting into use those fiery spirits and humours, which our enemies had ever employed against us. Chiefly with these troops, under more fortunate commanders, were those great conquests made in America, by which our antient colonies are perfectly secured, with the addition of a whole continent, which it is now in our power never more to suffer an enemy to get any footing in.

From the date of this union, a general train of success has attended our affairs. The Island of Guadaloupe, a valuable acquisition, besides the conquests in Africa. The coast of France was insulted with some success; and in India the same good fortune attended. — The ships and squadrons of France, wherever they were met with, seldom escaped; every officer fought with an emulation equal to what history can furnish;

furnish; and this ardour might be increased by that mixture of parties, for there was no more smothering or screening a pusillanimous behaviour or neglect of duty.

The sudden emerging of Britain from the contemptible figure she made, to its present astonishing power, fills all Europe with amazement and jealousy.

The King of Prussia, its only ally, has gained equal glory; who, with the pecuniary assistance of England, has, by his prudence, valour, and military science, baffled the mighty powers of Austria and Russia, besides the efforts of the Swedes, who alone, in their turn, have been the terror of the north; and Saxony, which, though now making no figure, till lately, was always esteemed more powerful than Brandenburg.

C H A P. V.

*Conclusion of the Reign of George the Second.*

**T**HUS had his Majesty, in the latter part of a long reign, the happiness to see his enemies fall before him, and their own evil machinations to his disturbance come tumbling down upon their own heads, with multiplied ruin.

And to this may be added, the inexpressible satisfaction of finding himself beloved by his people, in a manner which his own royal virtues as a King, and goodness of heart as a Man, entitled him to, which the false medium, and dark clouds of faction, had obscured during a long period of his reign. He finished in glory; which has descended in full splendor upon his grandson and successor, our present sovereign, George the Third.

P A R T

P A R T II.

*Considerations on the Nature of Man, and Political Societies, with reference to the Constitution of Great Britain.*

B O O K the F I R S T.

I N T R O D U C T I O N.

**H**AVING in the former work gone through the most remarkable periods and turns in the British Constitution, with the reciprocal consequences they have had on trade, and trade on them, we shall now endeavour to trace, from the nature of man, in all the different stages and progressions he passes through, the foundations upon which societies and governments have been built,

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built, in order to come at the idea of the most durable and most beneficial of the kind, that we may throw such lights upon the British Constitution, by which some good may accrue to our Country ; by which is meant the whole body of the people which form the British empire, not confined to a single tract of land or soil, but in whatever clime choice may have led, or necessity have compelled them to reside in.

## C H A P. I.

*The first Condition of Man, as observed in the most rude Societies, or Savage Tribes.*

**T**HE passions of men, and all other animals, were designed by nature for the preservation and continuation of the specie: As the condition of man is capable of great variety in respect to individuals, so is it in their several joint conditions, or political societies; and according to the condition,

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dition, will naturally grow a set of affections proper to it.

The first condition of man is very low; he is simply an animal of prey, and lives by chace, for which nature at first sight seems to have very ill fitted him; but, more nearly considered, the form of his body is justly adapted to the powers of his mind, and the understanding he is possessed of in any other known form would be useless; and this form, which without the mind would be the weakest in nature, is by it master and ruler of all.

His food is chiefly the flesh, and his covering the skins of animals caught in chace; but with all his contrivance, single he would be exposed to infinite miseries and hazards, so that necessity makes men associate. Thus in company must they hunt, in families must they live, and jointly must they provide for their young, and their own future wants.—The passions of such a people must be very few; security against cold and hunger for immediate preservation.

tion, the affections of the two sexes for each other and their off-spring, for the continuance of their specie, and the love of the whole tribe they are members of, seem to be the whole. This last, called, when extended, love of country, is founded in nature as much as the others; for nature gives a feeling pleasure in the exercise of all the duties she enjoins, and in this first natural state that passion acts with the utmost vigour, not being balanced as afterward by a crowd of others. Its strength and vigor rises and falls in proportion to the necessity of mutual assistance, nor does it naturally extend beyond the bounds of its particular society. There is nothing exercises this passion so much as war, which, notwithstanding all its horror, man seems to have by nature as horrid a delight in.

The first wars among the neighbouring tribes were founded on necessity, it was fight or starve; and they were easily induced, from shedding the blood of beasts, to shed the blood of those men who robbed them.

them of their food by hunting on their lands.

Another strong passion to second this love of country is, the desire of honour and general estimation, the consequence of public service, which is strongly felt in all young societies; nor are the most savage Americans strangers to the idea of dignity and importance, which seems a fundamental passion; and whoever, in treating with them, shall neglect the necessary respect, will severely feel the consequences, if in their power.— This condition is likewise capable of, and for the most part the people have, a religion. As their life is subject to many accidents, and beset with difficulties depending on the uncertain chace for subsistence, they must be subject to a kind of superstition, as is observed in seamen, gamblers, and whoever are subject to a variety of fortune and ill accidents.

These accidents being sometimes favourable, sometimes otherwise, and beyond their abilities to account for, the idea of two distinct

distinct superior powers, which influence their affairs, will naturally take place, and is for the most part observed among them. This condition will not admit an increase of people; it just serves to continue the specie on the face of the earth.

C H A P. II.

*Second Condition of Man, when Arts begin to dawn, which produce greater plenty of subsistence.*

**I**N the second condition of the human specie, when the use of seed and roots have been discovered, with the breeding of tame cattle, we find the carnivorous disposition of man, of great benefit to the animals he feeds upon. He enters as it were into society with them, partakes his share of labour, and contrives with all his care for their increase and support, which to them greatly over-balances the shortening of some of their lives for his use.—As this supplies

supplies in greater quantities those first wants of nature, the number of people will naturally increase, for in proportion to the subsistence will the people be; this is the first population of a country; from population must proceed of course a farther division of the tribes into families; and from the increase in property of cattle on the lands, must proceed a farther divided property in them; this necessarily introduces the first rough designs of laws, order, and government.—This second stage of society was the condition of the antient Patriarchs, and is the present condition of most part of Tartary, and of the Indians to the south of Buenos Ayres, and what the Indians of North America are falling into.—The Poets have dwelt in raptures on this youth of society, before the violent passions of men had introduced and made a science of government; their fancy forming out of this natural easy condition of life, various delightful scenes, lamenting how nature has been



been perverted since cities were built, which let in such an inroad of new desires.

Having thus far advanced, the labours and exercise of the body decreasing, man found the first benefits of thought: he is now bent on farther improvements.—The society being split into a number of lesser ones, under their Fathers and Elders, it continues till the passions of men, naturally violent and voracious, breed disorder and confusion.

The convenience of property, now distinct among the different tribes, becomes a subject of envy to the poor, and gives haughtiness to the rich; stimulated by necessity, the poor, who for the most part are enemies to labour, choose the shorter methods of providing for themselves from the substance of the rich; or the rich may rule with violence and ill treat the poor, for both are voracious; this produces quarrels and battles, the evil of which at length forces them to appoint a supreme power in some order of government, to which they all become

became subject, and when this is done by mutual consent, it will naturally be of the Republican kind; but one powerful family very often by art or force becomes master of the whole, from the enterprising genius of some leader, and then it becomes a Monarchy.

Ambition, or the spirit of leading and commanding, founded on the desire of honour and pre-eminence, is a passion necessary to society; which though a particular may be possessed of without abilities, yet where abilities are, ambition grows as in its native soil; from the various characters and designs of men has sprung that variety of government and order among mankind.—The ideas and views of these so far exceed the vulgar mass or common herd, that they naturally submit in times of necessity and difficulty; one is born to lead and govern, the other to be led and governed.—When one of these arises, who admires greatness for its own sake, who considers power in itself an object of desire,  
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he will naturally form a plan not only of attaining it himself, but continuing it to his posterity, as the most worthy inheritance he could possibly bequeath. To attain this desirable point, there has been one method the most apparent and effectual, which has been used in such distant countries and periods, that it appears to be, and most probably has ever been, a work of nature, more than art.

C H A P. III.

*The first monarchies built on Religion, which is the third condition of Man.*

**I**T has been mentioned, that in the first condition, men are not without ideas of religion, and the power of superior natures distributing good and evil; in the second and more plentiful state, where the mind is more at leisure, pleased with the first fruits of thought in themselves, they are led farther:

ther: they will naturally contemplate these powerful objects of hope and fear; they will endeavour at some idea of them. The Sun and Moon are the first things that present themselves, and have been for the most part the first objects of adoration, the strong exercise of contemplation and devotion in a mind full of imagination and fervor. Common experience continually teaches us, that visions and dreams are a natural consequence; the mind will catch at something; the substance, or true knowledge of divinity, is infinitely beyond the powers of our reason.—In these visions, how easy is it to believe themselves the favorites of the Gods, or even a partaker of divinity. When a visionary of this kind first springs up in society, he must act from the ideas he has conceiv'd of his own more important and superior condition;—he loses the little selfish motives of his nature, and seems to live only for the good of others. This, with the power and vigor of his inflam'd imagination, astonishes the people; they admire him

him as something superior; the contagion begins and spreads like lightning, for man is naturally full of the seeds of vision and enthusiasm.—A society is formed upon a new principle of mighty force, a union of minds and partnership in divine things, by which men, seeming to leave their own nature, are elevated to Gods and sons of Gods. And this passion has been a most principal motive for drawing men to live together in large bodies or cities, under the discipline of such divine leader; nor is any thing more wonderful in nature than the mighty empires formed on this basis.

It is passion that sets men to action, nor is it necessary that leaders of this kind should be furnished with the most solid and cool reason, which would stop the course of those fiery genius's; nor is it possible for humanity to form and execute such a scheme coolly and deliberately; though this kind of Enthusiasm is often attended with subtlety and address, nor is any thing more common than to see the imagination of a man

man bear him away with uncontrollable violence on one certain object, while his mind shall on every other occasion exert an admirable vigor.

Besides the first difficulty of uniting and bringing men to act together being accomplished, improvements of every kind will be a natural consequence, their superiority over their yet divided neighbours is apparent, nor will they lose so much of their nature as not to exert it; and happy are the consequences, when the religion happens to be the offspring of a benign and friendly mind; conquests made by such are the happiness of the conquered; but how terrible when it is the offspring of a gloomy furious melancholy, the blood, slaughter, and general massacre that ensue, are horrid to the last degree; however, though passion precedes, and is the cause of action, yet reason follows; and however fierce the first leaders may have been, the succeeding leaders have, by their wisdom and moderation, for the most part tempered the first heat and fury, by that

means giving stability and duration to the prevailing system.

That mankind have, by this principle, been originally drawn together, seems clear from the testimony of known history, and fully explains the fables of the antients with their Demi-Gods; nor need we go so far, daily observation proves the mighty force of a religious enthusiasm in assembling together and forming mankind into the closest union of society, and the power and vigor of a society thus formed, is greatly beyond what is founded in societies united together from natural conveniency only.

This passion of religion, when arising from the orderly and harmonious side of nature, has ever been under all its various forms a bulwark against the violent and greedy nature of man, it softens his ferocity, and capacitates him for society, in a more enlarged sense than what he appears to be from his more immediate bodily appetites.

The first governments, which took their rise from a sect of religion, may have been  
monarchical

monarchical or republican; that depended on the disposition of the leaders and nature of the people; those who took a form from the union created by common danger of powerful enemies, naturally incline to the Republican; but societies of this last kind are not of the first growth.—Monarchy, which united with itself the priesthood, or the priesthood who made itself a monarchy, has the fairest pretence for the first established government, and claim to antiquity.

In those rude ages, written laws were not known; the King, who was also priest, distributed justice from his own breast; and what science there was, must be then among the King and his officers; as the society grew, and employments increased, as leader and priest, a more regular form and order was necessary in civil and ecclesiastical affairs; councils were established for the one, and priests for the other; each of which must necessarily be dependent on the first and supreme magistrate. These priests, or sacrificers,

crificers, as they were first called from their employment, grew by degrees into authority, from the veneration of religion in the people, which naturally included the ministers of it, till at length they arrived to a degree of power in many states, inconsistent with the established policy, or first design of their institution.

#### C H A P IV.

##### *The condition of Property in the First Monarchy.*

**W**HEN men were first formed into society, the lands, which were before common to all, must fall under the direction and disposal of the magistrates, who may appropriate them in what manner they please; and this is likewise the case of all additional lands by conquest; and from observing the distribution of the greatest part of most states, and the tenure the lands are held by, gives a farther proof of Monarchy

narchy being the first established government.

Let us consider it as it appears in its first dress among the Turks, who were a northern people, and have preserved the original form. The Grand Signior is Lord Proprietor of all the lands of his empire, which has been kept inviolate; nor have they permitted territories, provinces, or governments, or indeed any considerable property, to descend from father to son, or given any kind of independent right. The children of the great descend into the common mass, and from slaves and the common sort are drawn new governors and rulers, except the Ottoman family alone, who are considered as the divine successors of their Prophet. This maxim, added to the prohibition of letters and learning, has been the means of preserving the original constitution in the same form.

The feudal governments in Europe have strong marks of the same original; all power and property in lands was confessedly in the crown,

crown, and they seem to have lost it by degrees; how far their religion was interwoven into their civil policy cannot now be known; nor do we know what it was. However, we know it was not remarkable in history for cruelty and desolation; and the numbers of the antient inhabitants remaining in their conquests, made it necessary to give the several commanders (who were maintained out of the lands where they resided) such a power, that by degrees it became difficult for a weak prince to change them, or prevent the son succeeding; for they had not hit upon the expedient of the Turks, who keep in pay a body of troops composed of men who are supposed not to know their origin; and who are never suffered to marry or have any connexion with the people. These are at hand to strike terror into the great, and reduce them to their duty. Another great reason of the decline of monarchical power, was the introduction of the Christian Religion, by which means the priesthood were made independent

independent of the Monarch; and the grants the Church procured from the crown often reduced the poor King to a more feeble condition than some of his vassals.

America, which presents an object of nature in its first rudeness and simplicity, has also afforded the second and third conditions. The fierce hunting tribes of the north, the more civilised as you advance southward, who live on fruit and tame cattle;—and the empire of the Yncas in Peru, founded on a religion beneficent by all account as the object of worship which was the Sun, may be rated among the first of the kind, and was perhaps the best pattern of paternal monarchy in the world; but it must be observed, it had not been of very long standing, nor arrived to its full growth and period of corruption, when the Spaniards arrived, with arms and arts unknown to these new people, and put an end to the empire in the reign of the eleventh Yaca.

## C H A P. V.

*Causes of the Decline of the first Monarchies and Birth of Republicks.*

**T**HE empires and kingdoms which took their rise from religion must have a vigor in proportion to the strength of the first operating principle.—Although religion is so powerful and active a principle, yet the excellencies that it aims at are so far above the ordinary bent of nature, that it is with difficulty the spirit of it is supported. The selfish and greedy passions, which stick close to our nature, notwithstanding the ideas of beneficence and excellence the imagination may be worked up to, are such a constant weight, that by degrees they weigh down the more excellent and generous passions.

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Pride and ambition lead the way among the great; and the desire of rule, with the thirst of riches and power, having once seized them, that principle of religion which first drew men into society, is made use of to bind on the fetters of slavery. The first noble and associating principle decaying, the bulk, from the example of the great, are delivered again to the selfish passions, with this additional grievance, that nature is no more contented with her former moderate allowance, a set of new craving desires and wants have been introduced, which are the more troublesome, the less use simple nature has for them; to these man becomes a slave: If one purchase them by labour, another is contriving by force or fraud to avail himself of them; when it thus happens that the bond of union is broken, and meer low selfishness governs, and is the leading passion, a kingdom or state is on the brink of destruction, which may be brought about by being conquered by a people in whom the associating principle is in full force,

force, or may break and divide of itself, being split into several smaller tyrannies or republicks, or both.

Although the body of a people may be corrupt, yet it seldom happens that all are so; the idea of order, government and society will for ever remain; the evils of the first will not discourage a second attempt. Thinking men, having felt the misery of a despotic government, have formed schemes to prevent it, by frequent changing the first Magistrate who acted with a Kingly power, adding a senate of Nobles; others gave the Commons a vote in the gross, in tribes or representatives; some had Kings for life, with a council of Nobles alone, others added the Commons; and it frequently has happened, that one of these governments or republicks has changed its form several times.—The beginnings of these has ever been small, and whoever shall consider the nature of a Republick, where every member has some share of power, will find it calculated for small societies

cieties and territories; where a man is capable of feeling he is somebody.

Although the law-givers of these institutions have by no means neglected religion, but have endeavoured to awe and influence the people to their duty, both private and public, by a devotion to the Gods they worshiped; yet there arose in this form another passion, or rather the natural associating passion felt in the first tribes renewed in all its vigor, of which these communities bore some resemblance; for the good and evil of the society was like the former sensibly felt by each individual, and this was constantly kept alive by the dangers their smallness exposed them to; this introduced the study of the art of war, how to make up a deficiency in numbers by superior skill and resolution.

Likewise the arts of negotiation, alliances, and prudence of government in every article.—Several having small territories, others only a rock in the sea, just big enough for a city; they were under the necessity of



of great labour and skill in all arts to buy themselves necessaries from their neighbours, which, by their prudence, has risen to such a head of wealth and power, that a people, possessed originally of a rock or little spot of land in the ocean, have given laws to the neighbouring continent:—arts and sciences of all sorts owe their rise, or at least their perfection, to these kinds of governments. There arising so much exercise for all the passions of nature, the selfish as well as the public, and that in so narrow a compass as to be easily discerned, gave an opportunity of forming the best laws for their proper temperament. The invention of money, for the benefit or forwarding of traffick or exchange, and of wonderful use, appears to be born among them, as the use of letters and numbers was; to which we are beholden for all our sciences.

There was nothing escaped their investigation, every thing was examined, men began to consider their own natures, and dependence on the Deity. They were struck with  
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the beautiful order of the world, and began to form more consistent ideas of its author; in a word, to these little free states, is the world indebted for the foundation of all its knowledge.

It is wonderful how the mind of man may be elevated by contemplation, above what his natural condition seems to allow; his ideas are the offspring of his own feelings, in which his body is the first agent.—Yet from such original materials will he mold a form to present him a prospect of perfect beauty, order, and harmony; and you shall see a little infirm mortal, full of pains and diseases, forgetting a while his miseries, sing, in a rapture of enthusiastic delight.  
“ That whatever is, is right.”

CHAP.

## C H A P. VI.

*Observations on the two famous Republicks of Lacedemon and Rome.*

**A**MONG the various Republicks that have in turns had their existence, there are two, which mankind have delighted most in, and placed in the first rank of glory, the Lacedemonians and Romans, both formed for war, but of different construction. The Lacedemonians had a small territory, surrounded by other petty Republicks; the design of Lycurgus was only to make his people the master, or leading power, but not to assimilate or incorporate the others.—By the force of persuasion, after infinite insults, he prevailed on the rich to part with their possessions of lands, which were divided into as many shares, allowing for the dignities and distinctions absolutely necessary, as would afford

afford one family subsistence, and it was provided by laws, that two of these lots should never center in one inheritance, so that there was a necessity of there being as many families, as there were divisions. The number thus ascertained were divided into tribes, and these into small select societies, who fed and exercised themselves together, among whom so perfect an union was preserved, that, on balloting for a new member, a single negative put him by. Their food, their dress, their houses and furniture, were regulated in a most singular and plain uniformity, their education and exercises were directed by the magistrates, their subsistence being reduced to the real wants of nature, and their utensils of the same cast: there was no room for commerce, even had it not been prohibited, as it was to freemen.

Their time was taken up in the discipline and exercise of arms; nor were any people greater masters of the first duty of a soldier, obedience; to compleat the character, and prevent any private passion intervening, or obstructing

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obstructing the associating or public one, they were not permitted to labour, but had their lands cultivated by slaves. The whole was bound together, by the highest veneration and sincerest worship of their protecting Divinity, or Gods.

This wonderful constitution, the labour of one man, lasted in vigor, 'till they learnt expence and luxury, in the Persian wars. When that happened, the lands of ten families scarce provided for one; rapine and fraud, with all the selfish passions, broke in; the laws were no more a sufficient security; in a little time, this invincible Republick, from an army of thirty thousand, could scarce muster five thousand men, and fell a prey to the first power who had resolution to attack them.

The Romans were originally an assembly of labouring husband-men, robbers and out-laws, collected together by Romulus into a small village, which he pompously called a city: a race so contemptible, that none of their neighbours would furnish them

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them with women; however, by a bold stratagem, they got themselves provided out of the best families in the neighbourhood.—The wives who must have had the best education of the times, were greatly instrumental in reducing them into some order, and from this arose the great respect and honour ever paid to the Roman ladies.

The idea of Romulus was very great; he formed his plan for extension, and to assimilate and swallow up the neighbouring states, thereby to create a formidable power.—This first theft was followed by a war, which ended, to his wish, in an union of the two people. There was originally at Rome a division of lands as among the Lacedemonians; husbandry was their chief employment, and was esteemed honourable even in Patricians; the arts of trade, and trading people they despised, and every thing which tended to weaken the body or soften the mind.—They were originally robbers, and the passion for plundering never

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never left them.—Numa indeed brought them into some tolerable order, by means of religion, and qualified them to live something better one among another.

After him they were almost eternally ; at war, every little conquest was an additional strength, by taking in the people, 'till by degrees, they became an object of hatred and terror, not to their neighbours only, but more distant countries ; for by arming themselves with the additional power of every conquest, at last they met with no power capable of resistance.

The condition of these people was a constant scene of strife, without or within. Their wars, in which they were often exposed to the utmost peril, and in the fortune of which every member of the community was a sharer (the danger as well as profits being divided among them by the constitution of the state) forced them to a union ; the necessity of mutual assistance, to which they were particularly encouraged by honours, must make them feel the full force  
of

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of the associating passions ;—The simplicity of their living, or the labour and frugality with which all new people begin, continuing with them a long time, by lessening their wants, screened them from the violence of the selfish passions ; yet early in their history the rich began to oppress the poor : a man returning from the wars, covered with honourable wounds, was dragged to prison for a debt there was no means to avoid, but by starving ; nor were the common people justly dealt by, in the division of the conquered lands ; what they did get, was with the utmost difficulty ; and this iniquity laid the foundation of their overthrow. On the least cessation of danger from without, a civil commotion sprung up, many palliatives were used, and alterations made in the government ; but what principally kept the fabric together, was a maxim introduced by Romulus ; each Senator always had more or less of the Commons under his protection, called clients ; and the union between  
patron

patron and client was looked upon in the most sacred light; the patron defending on all occasions his clients, and the clients in return, with their persons and purses, were devoted to their patron. By this means there was a subdivision of the people, into clans and small societies; in which every man felt himself to be taken notice of, which strongly occupied the associating passion.

It was the influence of these patrons with their clients, that generally prevented the ill effects of popular discontent.

When a constitution grows in greatness and extent, it ought to grow and extend equally in every part, if first rightly poised.

The base or foundation of all government is the common people, who, to be free, must, by their labour or possessions, have the means of subsistence; among the Romans, trade was despised; therefore labour was no subsistence for a Roman; consequently a share of land sufficient to produce the necessaries of life was the only means

means of subsisting a real free Roman; that the lands were not divided in a manner to increase a proportionate number of common people, sufficient to form a proper base for so mighty a superstructure, is very evident; and it was a poor shift to infranchise such numbers of slaves and strangers, who had no other property than the privilege of selling their votes;—such citizens must necessarily depend on the great for support, who were enabled to give from their vast possessions, for they had almost monopolised the lands which they worked by slaves; wealth was now the only road to power, which, from their great conquests, grew to such a head, that a Noble was not esteemed rich, unless he could maintain an army.

The constitution was then entirely lost; it staggered on a little time, by the people and inferior nobility keeping a balance between some of the most ambitious and over-grown, till this shadow of a Republick was over-thrown by Cæsar.

## C H A P. VII.

*The last condition of Society, or Old Age,  
when a Military Despotism has taken  
place.*

**T**HERE is nothing that ambitious men are so fond of, as the delivering down to their posterity the absolute dominion they have seized on; yet, if they were to give themselves the time to reflect, they would be convinced, it was the most dreadful gift they could bestow.—The mind of man naturally falls into the little, private, self passions and enjoyments.—In private life a man is kept in awe by the laws, and the necessity he has of his neighbours esteem.—The ambitious man requiring great aid, must of force encourage the social and friendly passions.

The soldier has so immediate a dependence on his associates' assistance, he must feel them; but one born to controul, and  
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which he becomes acquainted with in his infancy, has none of these motives to lead him to, or enforce the use of, reciprocal love, aid or succour; he is alone, and being without equal, he cannot have a friend: all are servants, and the love of a servant must differ from that of a friend. He may indeed be influenced by religion, and the awe of a Deity; or he may be led by the renown of certain characters to imitate them; or perhaps, his nature may be so good, that the ideas of truth, justice, and beneficence, may take such a root in his soul, that the love of them shall become a spring of action, and adorn him with true glory; but unhappily the world has never produced many of these last characters. The succeeding Cæsars after Augustus were such wretches, a man would be ashamed of being the father of such a race; yet he who shall create the same power will ever be the author of such; what after this period might be called Roman, was the military;—the necessary discipline, the accustomed

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customed fatigue and danger, preserved them in some degree from the general corruption, and what Princes of worth afterwards succeeded, and held up for a time the tottering empire, were drawn from thence, till at last the eastern and western empires were overthrown by two different people, who were in the full vigor of their associating principles.—The virtues of which many Princes of Europe may have had to boast, have for the most part arisen from the equality and emulation among themselves; none are so great as to be free from disturbance, and many of them from their situation are greatly exposed; and it may be observed, that corruption introduces itself in proportion to the distance they conceive themselves from danger.

The admiration with which the world has beheld these two Republicks, the applauses given them, and all other warlike people, and every observation on human nature, shews it to delight in strife. Men were originally hunters, and they continue  
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the same, only varying the manner, under all forms of government.—They adore the warrior in the first rude tribes, in the monarchies of their youthful state, in the strength and vigor of their prime condition as free citizens; and in their old age and impotency, when they fall back into despotism and tyranny, they have still the same passion, though with a more languid and feeble spirit.

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BOOK

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BOOK the SECOND.

CHAP. I.

*Constitution of Great Britain.*

**T**HE constitution of Great Britain was not formed upon any certain plan, but has been erected by degrees, from the various contentions and struggles of its different parts, whose bounds of power were never absolutely settled, nor ever can be; yet the revolution brought it to such a consistency and harmony, that little room is left for intestine divisions on that head.—It is an original, and of a more complex construction than any history has left us an account of;—the generous associating passions, patriotism, or the love of country, have full opportunity of distinguishing themselves; nor can they any where shine with greater glory: on the other hand, those  
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of the inferior, and private individual system, are so balanced, and their evils so well provided against, that they rather forward and contribute from their activity to the public welfare.

The admired systems that ingenious men have formed in their own minds, or have in a degree been put in execution in small societies, and petty Republicks, to support which, the mind of each individual must be formed, or as it were cast in a mold, to fit it to the condition resolved on, is what never can be applied to such a great nation as Britain; nor can the republican principles drawn from the policies of single cities, be applied to a constitution composed of many great cities, themselves Republicks invested with great power, besides a vast extent of populated country; the manners of a small people may be better watched, and as the associating spirit is more confined and strongly felt, men are more ready to submit their own private passions to the state, but in such a mighty  
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conflux of people there is no such thing as stopping the course of the private system and self passions, which, led on by ignorance, invade the mind and take such root in all ranks.

All that can be done, is to provide against their ill effects, and leave them to their course. As these passions are of a wonderful active nature, and gain the view of all, it keeps up a spirit of labour and industry, that gives life and vigor to the whole.—The circulation of property in Great Britain is truly amazing: The lands themselves are continually moving from hand to hand, so that the value of the whole changes in a small course of years, while the merchants and traders rise and fall like meteors.

Most free States have been jealous of individuals growing too powerful, and have made laws to prevent too great accession of property, and it might be of use in Great Britain: but the idea of liberty, the very shadow of which we are jealous of,  
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being in that seemingly abridged, the vice of extravagancy is left to correct the vice of covetous hoarding, though its evil example is of so pernicious a tendency, and is the ruin of so many youth.

The whole system of our laws supposes with great justice, that the heart of man is so prone to the private self-system, as not to be trusted. No man is heard in what may most distantly concern himself;—so careful are the laws, that no power is intended to be left the judge, who in Great Britain is nominal only; he is president of the bench of justice; but the people, as called forth in juries, are judges of each other, a happiness peculiar to ourselves, and the wisest institution that man ever thought of; for a man cannot expect to be judged with more mercy and justice, than by his neighbours, or people of the same condition, who are subject themselves to the same tribunal; by this means a set of men are annihilated, who form a principal part in the constitution of most other States,  
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and among whom, experience proves, there is for the most part a corruption, and iniquity, equal to the opportunity and temptation,—the bribery and injustice is not to be conceived by those who have not had experience: besides, the prodigious power and influence such an office creates, is inconsistent with liberty, and was among the Romans a principal internal evil, which pushed that mighty State forward to its ruin; and by this likewise the liberty and independency of individuals are secured, who are not obliged for their safety to form little societies, and put themselves under the protection or patronage of the great; and upon emergency, instead of relying on the justice of the laws, concern themselves chiefly how to influence dispensers of justice, by means of such connexions.

## C H A P. II.

*Division of the Constitution, and Considerations on Cities and Corporations.*

**L** E T us now consider the constituent parts of this great fabrick, as Corporations and Cities, Gentry, Nobility, Religion, King; beginning with Cities.

The forming mankind into societies, building cities, and establishing laws, is the noblest work of humanity, as the end is mutual preservation and benefit;—to procure this, arts are encouraged, ingenious men honoured, and population in particular attended to, or the boast of Themistocles was foolish, who vaunted, he could make a small Village a great City;—but a principal point to preserve the system, was the education of youth:—for man being brought from a barren soil, where his wants

and passions were few, to a rich soil, productive of every thing, where his wants and passions were so greatly increased, his vices keep pace with and are too apt to overtop and choak his virtues; for that reason, the greater care of manners and culture of the mind was necessary, and that is the business of education, to make men better sons, better husbands, fathers, friends, and better citizens. Not the art of confounding truth and falsehood, or wasting time in unnecessary sciences, or attempting what humanity can never arrive at.—The Greeks despised the study of languages as time lost; to know things was their aim; we have been obliged to it, for not having a stock of knowledge of our own, necessity compelled us to study the antients; they studied nature, and understood her, as nature is the same, the lessons of virtue drawn from that fountain must remain in full vigor of instruction, yet the difficulty that attends, and time necessary for, a thorough education of  
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that kind, makes it necessary to think of a method of instructing in our own language. The same ends may be nearly attained; there are few sciences that cannot be taught in English, and things are of more importance than words; besides, the same book of nature, the antients made use of with such success, still remains.

The Cities of Great Britain are, many of them, equal in riches and number of inhabitants to the most famous of antiquity; 'tis true, they are not invested with sovereignty, as the Greeks were, but are only members of a more extensive sovereignty, in which they have the advantage of greater security, so that their policy extends only to their internal government and welfare; their systems are republican, and that of London is admirable; the whole body of the people have not a vote, but such who are of sufficient consequence to be put on the livery of their respective Companies, which is never done but to people of supposed property. These choose the Sheriffs and Members

bers of Parliament in a general hall, and in their several wards the Aldermen, who are magistrates for life, likewise the Common Council, who are chosen annually. These, with the Aldermen, choose the Mayor, and the power of making laws and regulations is in the whole. The city of Bristol is of the aristocratic kind, and resembles the city of Ho'land; the members of the council are for life, and are not elected by the people, but fill up themselves the vacancies. These elect the Mayor, who, after his mayoralty, is of course an Alderman, and fill up all other offices;—but the Members of Parliament are chose by the whole body of freemen and freeholders, who are not often of the sentiments of the corporation.

## C H A P. III.

*Population considered; of Cities.*

THESE constitutions were originally designed for handicraft traders, and merchants; and they still remain in the same hands.

There is no passion more prevalent than jealousy; and the trader, who considers every thing with a view of profit, is the most jealous of all men. Traders here hold the magistracy, and have the power; the consequence of which is, they will prevent all the rivals they can, and they look upon themselves as obliged to watch in the same manner for the artificers and inferior people, which renders it almost impossible for an artist to enter a city. The most ingenious are seldom rich, they have for the most part some vice or folly, to which they are slaves. By this means a  
city

city chafes from her the most valuable of all men, and encourages the idleness of its inhabitants.

There is in the nature of youth a propensity to roving; examine the inhabitants of any town, and you will find a multitude of strangers;—the off-spring of cities fly off like others, nor is the defect sufficiently made up by apprentices, or people capable of purchasing their liberties; and this is the case of the city of London, notwithstanding all its advantages.

The borders without its jurisdiction are flourishing; and Westminster flourishes, while London pines, and cannot fill its houses with inhabitants; bridges may be built, avenues may be opened; but 'till the ingenious, the laborious, are invited and encouraged instead of being persecuted and chased away, the ruin will still continue and even increase.

There is a law in Bristol wisely calculated, and of very good effect; for though the men often go abroad seeking their bread,

bread, the women mostly stay at home; to encourage marriage and population, the woman, free born, communicates her privilege to her husband.

In the free cities of Germany, from whence our models were taken, they have considered the propensity of youth to travelling, and have made a wise use of it; they even oblige every artizan, after his apprenticeship, to travel for more or less years, according to his trade, or birthright, as being the son of a free master of the same branch.—He is furnished with a certificate, which he produces to the master of the company in whatever city he chooses to reside in, the master finds him work among the trade, and he is paid according to adjustment with his employer, 'till he chooses to remove.

Those who return home, are esteemed in proportion to their travels and the skill they have acquired, and are always settled; others, who in their travels shall marry a master's daughter, are admitted into the company,

company, and may become a master in that city with very little charge; by this means the spirit of emulation and ingenuity is kept up with great harmony, and population preserved, and for the most part, men, like plants, thrive the better for being transplanted.

In Great Britain, manufactures fly corporations; so fatal are those falsely-called liberties when in unskilful hands, and so little do our city magistrates understand the science of Themistocles.

The little selfish passion destroys all around it, and in the end its possessor; there are other reasons for the depopulation in London; as the difficulty of entering into life, which prevents marriage, and the custom of the middling and even lower people, from necessities, idleness, or the love of pleasure, who send their children to common nurses, with which the city is surrounded and filled; with them the chance of surviving is very little, and if the con-

stitution

stitution weathers the trial, they remain a poor puny race.

#### C H A P. IV.

##### *Education.*

**T**HE bulk of the inhabitants of most cities are tradesmen and handicrafts, most of them men who have introduced themselves into a comfortable state of life from an inferior condition, by their labour and patience.—Where men are advancing from an inferior to a superior condition, the frugality and labour necessary in the former still remains, and is long wearing off; they thrive exceedingly, like plants remov'd from a barren to a good soil; but that spirit they cannot convey to their children; the more successful the father has been, the greater is the danger of the son; thus we see such a circulation of people and families; this extends through all degrees and ranks

ranks of mankind : Nature not only gives to individuals to see the goodly scene of the world, but her bounties are so managed, that a man may comfort himself, whatever his condition may be, that his offspring in their turns will be brought on the stage to enjoy their share of the good things she gives.

We do not pretend to alter the course of nature, who is in all things wise ; yet 'tis certain we may by prudence retain for a longer time the blessings she bestows. The temperate man preserves his health, the cautious man his riches, and the peaceable man his life ; in the same manner blessings may be made to continue a longer period in a family than just to appear and vanish ; the power of education over the mind is very great ; 'tis true, wisdom and abilities are the gift of God, not of man, nor can they be bequeathed or descend by inheritance, and in a considerable degree are the lot of very few ;—but every man has abilities to become sober, diligent, faithful, friendly, dutiful

dutiful to his parents, a good citizen, and a lover of his country ; and these are the virtues that give stability to families, to cities, to nations.—Let us now consider what care and precautions are taken in this important affair in our great cities.

What shall we say for the city of London, that well-balanced constitution ? The magistracy seem never to have thought of it ; there are indeed some good public schools, but they are the effect of private charities. There is not a more perplexing circumstance to the middling citizens, than the education of their sons, an advantage they are entitled to before the whole world.—Public schools, provided with the very best and most discreet masters, ought to be established in every ward, under the directions of the Alderman and Common Council of that ward, subject to a visitation of the lord Mayor and court of Aldermen.—One great advantage would attend such an education : The children living with their parents, would be always under their eyes ; they would

would be better masters of their abilities and inclinations, and even fathers themselves might be induced to live more regular and exemplary lives, from their affection to their children; for a man must be vicious to excess indeed, that would be capable of giving his son an evil example, nor can any sect of religion object to it, as that part of their education would depend chiefly on the parents:—It may be objected the city air is bad for children, yet we dont find any inconvenience at Christ-Church; nor is it to be supposed, if such a scheme takes place, that conveniencies of air, and room for exercise, will be forgot.—The effect of a good education cannot shew itself more visibly, than in that noble charity. The success of those lads is astonishing, when compared to the general run of London youth.—Besides these schools in the different wards, there ought to be one for finishing the youth of the better sort, in which should be taught all the genteel arts

arts and exercises, as well as the most solid branches of learning. There is the noble foundation of Gresham College to proceed upon.—Methinks a blush overspreads the face of my fellow citizens at the mention of it.—Shall the little city of Geneva have her schools in such fame as to draw Britons there? shall the sons of her mechanicks come among us with the air of gentlemen, and make us blush at our ignorance?

Shall the bleak mountains of the north for ever send forth her meagre sons, marching on foot with their little bundles and little latin, to become our school masters and instructors.

In former times the citizens of London were of great repute for the use of arms; our Monarchs encouraged the spirit, gave lands for their exercise, and had the highest degree of confidence in them; there are still some ruins left, enough to make fools laugh, and wise men lament:—in the year 1745, what a figure did the mighty city of London



London make, what terrors, what despondence, feebleness itself could not put on a worse countenance.—Let us enquire into the reason.—After the nation had been seized with that fit of fighting and praying, in which the city of London bore a large share, and the passion had subsided under Charles the second; that indolent and luxurious court, having a most wonderful antipathy to that spirit of arms in the people, used their pointed wit, of which they were great masters, to render the thing ridiculous which was a cause of such a slackness in the exercise, as made it ridiculous indeed; the consequence was, in the next reign, that people who, a short period before, had rose up, and shook themselves like a lion, making the nations round tremble, were obliged to a foreign Prince and foreign army to protect their liberties.—The same kind of humour has continued since, and the militia 'till lately was a standing joke. O ridicule! great is thy power, thou hast

oft.

often made the good people of England to lose their understanding.

A false ridicule;—“There is great difference between ridiculing every thing, and finding out what is truly ridiculous, and if ridicule is the test of gravity, gravity is the test of ridicule.”

Fencing is looked upon as an accomplishment; it takes up much time to learn; the use of it, is to cut with greater dexterity the throats of your friends and acquaintance; 'tis of no service in defence of your country, nor has any teacher of that science ever signalised himself as a soldier. This is not designed to disgrace so genteel an exercise for our young gentlemen, but how much more necessary for the public, and how much easier learnt, is the use of arms;—it may be inconvenient to put arms in the hands of artificers and labourers, but every youth, who has sufficient subsistence without manual labour, ought to learn it, and it ought to be made a point of education.

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The city of Bristol, called the second in England, famous for its courage and achievements in the huffar kind of marine war, a city of greater riches and strength than many sovereign Republicks:—shall we look there for learning and improvements in the genteel arts?—No; the hearty inhabitants, with all their well-stored tables of good cheer, have never gained the title of polite. Surely it cannot be necessary to make a panegyric upon learning and true taste; merchants must know it is ingenuity stamps the value of every thing, nature only furnishes materials, a bit of iron, a pound of flax, a block of marble, a bit of canvass, and a few colours, shall become of amazing value, and be searched for, from every corner of the world.

Here is the proper application in the study of the internal policies and wise maxims of antient and modern Republicks, here they may be practised with success, from hence may arise a glorious emulation, such as set Greece at that envied point of glory,

glory, which we have no reason to believe was ever attained to before, and the present age with all its inventions falls greatly short of.

## C H A P. V.

### *Landed Gentlemen, and Nobility.*

THE landed gentry, whose possessions free them from such temptations as the pursuits of wealth in the merchants, and people below them, are liable to; placed on the borders of Nobility, and partly united to them, are the heads and guardians of the people:—They are elevated enough in their independence, and have leasure and means to attain the necessary knowledge for a Senator; at the same time are not so far above the people, but they feel their own weight and dignity depends on them, and must be greater or less,

less, in proportion as the people are in a condition and inclination to support them; in this rank we ought to expect public spirit and virtue to shine with lustre; nor have they disappointed their country.—The British House of Commons is the most illustrious of the rank that ever the world produced, and though corruption has even there at times insinuated itself, that part of it has been but little infected; 'tis true, they have been, and may be, misled by antient prejudices; may have erred in judgment, but cannot be accused of evil design.

It were highly to be wished, that some better schools and methods of education were formed for the sons of country gentlemen, who, if they are not intended for the University, are too often neglected.

It would be a very wise institution, if every county town, by the assistance of the gentlemen of the county, could establish a school that should be upon a rank with Westminster or Eaton for learning, and add all the genteel exercises to them; this might

might be a means of bringing families to pass a part of their time together in their neighbouring cities, where almost every pleasure and advantage of society would be found as in London, without the expence; by this means wear off the rusticity some of them are charged with, at the same time have an eye over their sons; and every young gentleman, who had passed three years in the public-school, should be an honorary freeman, have a right to a vote for, and enjoy the honours of, the city; by this means would be united powerful members, whose affectionate attention might be of infinite service to the community.—Another good effect would be, the honest friendships formed by youth, neglecting party and faction, drawn only by similitude of minds and dispositions; how often has it happened, when, by accident, two people have become acquainted with each others good qualities, they have cursed the ridiculous prejudices and nursery antipathy which have kept them so long afunder.

asunder.—Again, the associating spirit of man acts weakly when it has too great a latitude and extent; an army is divided into several commands; those into regiments, battalions, and companies; a foldier loves his own company before any other in the same regiment, and his own regiment before any other; and the whole corps, associated under the same command, has its preference, and feels in proportion to the distance; yet the passion and concern for the whole is by no means diminished; on the contrary, is greatly strengthened; for was it not for these divisions, the passion itself would be lost in the croud, or spent on two or three associates. In the same manner, a civil society, by being divided and reduced into such parts, where the connexion is more visible and interesting, will certainly strengthen the friendly and associating passions.—Let a set of men once begin a laudable and good enterprize, the farther they advance, the more will their

their affections towards it, and to each other, increase.

This rank of independent men, whose duty it is to think for, and direct the busy and laborious below them, who in return labour and toil for their ease and accommodation, should be careful to preserve among them the science of arms and war. For though there should be multitudes of able men, without science they are nothing; like materials for an edifice, a heap of confusion, 'till the workman, by his art, reduces every thing to order, harmony and use.—Science is the parent of strength, and strength of courage; examine throughout nature, you see every animal has courage proportionate to its powers; man has the same; when he knows the danger, and the means in his power to face and overcome it, he acts with becoming constancy and resolution. Fear naturally enlarges every object, and ignorance confirms the deception and terrors; how many men, armies, and nations,

nations, have been lost by ignorance, the father of irresolution and timidity.

An army is of the same nature as the individuals which compose it; an opinion of their own skill, an opinion in their leader, will encourage them to undertake freely the boldest enterprises; let them once be checked, and lessen their confidence, they become another thing; nay the passions of a multitude, as courage, fear, rage, generally go by extremes.—We have been so happy in cultivating our naval science as to take the lead of the whole world; nor are we behind the foremost in science of arms and artillery in the field. Let every man, whose condition will admit of it, promote all proper means that they may be continued in full vigor. We have one great happiness, the people of our islands are naturally bold and warlike, from the nature of the climate, the liberty they enjoy, or perhaps from the breed itself; for they have ever been so.—The Nobility of Great Britain, who border on the rank of

of Princes, and have prince-like possessions, form a part of the constitution of the greatest dignity, and give beauty and strength to the structure; they are the pillars of the State;—when met in parliament, they form an assembly, which, for dignity and abilities of its members, is not to be paralleled in this age, whatever antiquity may boast.

They are the guardians of the laws, and form the ultimate court of justice; at the same time, are the ornament and security of the throne.—The people are subject to violent passions and commotions; like the sea by the winds, so are they troubled by fears and jealousies, nor can the sea be more violent than an enraged people; and what is more, they delight in being moved. How greedily do they devour the means of their own destruction!

There requires more than one bulwark to secure the public and their own liberties from that destruction which has more than

once threatened from their violence. Their own representatives are obliged to yield to their impetuosity, often catch the flame, and have sometimes been promoters of it. How happy is it there should remain a part of the constitution not subject to the general frenzy, with sufficient power and dignity to put some stop to its course!

C H A P. VI.

*Clergy and Religion.*

**T**HE Clergy of England do not form any distinct part of the constitution; the inferior vote with the Commons for their representatives, and the Metropolitans sit with the Nobles. Yet there still remain ecclesiastical courts, with a power, which, though brought under, is far from being dead, and may one day revive and become terrible as before. In these courts, where  
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the canon and civil laws determine, the power lies in the breast of the Judges; the privilege of being tried by a jury of equals, has no place there:—you are exposed to the mercy of the court, and what ecclesiastical mercy is, let those who have experienced it explain.—The privilege of assembling in convocation, forming rules and orders for the regulation of religion, depends upon the permission of the crown; and as alterations, or any disturbance in religious matters, have ever a connexion with the civil government, the crown has been very cautious in that article, and wisely stopt the enterprises of the busy spirits.

As the words Enthusiasm and Superstition may frequently occur, necessary to fix our meaning. Enthusiasm is that active spirit, which carries us on to the enterprize of something, which we take for great, good, or beautiful; from an affection to the objects themselves, or from an idea or imagination of the inspiration

of some superior beneficent being.—Superstition is that spirit of timidity and fear, which is caused by contemplation of the disasters, evils and miseries, which we are subject to; not from nature only, but the afflicting hands of superior beings, who threaten us with eternal fury and tortures.

The Christian Religion disclaimed at its first setting out all kind of civil jurisdiction; it was the doctrine of peace, love, forbearance, patience, resignation; a pure stream flowed from a pure fountain; its rewards were indeed great and new, an eternal, happy and blessed life, an object sufficient to raise the attention and move the passions of mankind, especially as at that time the Roman power had reduced great part of the world, which they held in such severe subjection, as to give but little hopes, or expectations, in this life, from such a state of slavery; besides, the corruption and iniquity, attending such unbounded power, prepared mankind, who were groaning under it, for a reformation,  
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or some change. The slave was glad of a doctrine, which made him in a manner equal to his master; and it was happy for the master to be curbed, in the licentious use of his power, by the hopes and fears of a future condition; for the Christian Religion held forth, and threatened with, punishments equal to its rewards.—The Christian, so far from attempting dominion and rule, almost disclaimed any connexion with this life, which was only esteemed a pilgrimage or passage to the other; nor was it designed to be made use of as an instrument in the hands of the magistrate, much less that its teachers should be magistrates. But Religion being a passion of the social kind, as partners in one common united good, the associations it must necessarily form, with the great authority of the leaders, must ever attract the attention of the government, as big with revolution, be the profession as pacific as may be; nor did the Christians in early times escape being charged with fomenting comotions, which  
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was the reason given for their persecution, and this persecution was of great service. Death, the worst of human punishments, was to them the way to life, an inlet to all they sigh'd after; it strengthened the bond of union, every thing was interesting, all the passions were at the stretch, and faith rode triumphant; every spectator was touched, and a sweet Enthusiasm stole on their hearts.

Experience at last taught, that the generous passion of Religion, a passion in which men boast, was not to be treated like those of an inferior and base kind; which, though men are too fond of indulging, yet are kept secret under the guardianship of shame; 'tis for these were invented whips, brands and gibbets.

The Christian Religion by degrees grew to such a head, that it was policy in the government to embrace it, recommended as it was by its doctrine of humility and obedience to Princes; nor in the worst state  
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of corruption, have they attempted openly to wrest the sword from the magistrate.

The whole system of that amazing power, which that political body of priesthood, the church of Rome, have ever enjoyed, has been founded on spiritual dominion only; or that influence they are supposed to have on the future condition of men. So that where-ever the christian priesthood have a sovereignty, they have been invested with it by Monarchs; and where they have, the people under their government have been extreamly miserable, at least in Europe; nor ought entire credit to be given to the tales the Jesuits have told of the wonders done in America.

To pursue the steps by which that astonishing power was raised, and is preserved over men, would be to enter into all the passions of the human heart, and mind, with their dependence on the body;—not the novices only are disciplined and fed, but you see a whole people dieted; the whole  
fabrick



fabrick of human nature has been thoroughly studied ;--reason has been banished, and the imagination made governor.—The whole appears a most strange fascination. Notwithstanding all these precautions and helps, the grosser vices introducing themselves, men fell back; the Enthusiasm flagged, a dark Superstition took place, and the whole system had long since been abolished, had there not been found means to make that spirit of reformation, which grows out of the excess of every thing, a means to preserve it. The founders of those different orders we see, were so many reformers, restorers of antient discipline and severity of manners. Instead of opposing this spirit, the Pope, as father of the church, indulges their genius, consents to their establishment, as missionaries more immediately dependent on the papacy, without laying any fresh obligation on the other branches of his family;—These new apostles go about the world in the spirit of reformation; their lives are austere, their  
 enthusiasm

enthusiasm great, their preaching powerful, integrity unblemished, doing and exhorting to charity and godliness, assimilating together the floating humours of the same kind;—at last a society is formed, foundations and convents are raised; the spirit flags; corruption steals in, and they are lost in the common mass; another and another arises and does the same, till at last the world was so full of these corrupted societies, who feasted upon the labours of the industrious, that they became the greatest evil of all.—But the principal pillar which supports the edifice, is confession and absolution. Was the priesthood uncorruptible, was there a security of the priests being always wise and pious, it could scarce be defended; but when the priesthood is corrupt, as experience shews it may, how great is the evil;—nature has placed as a guard to innocence, ignorance of evil, and shame at its appearance. The last is so strong that the church has thought it necessary to begin confession at seven  
 years

years of age; the innocent learns to disclose every motion of the heart, and loses by degrees that delicate sense of shame, the best guard to virtue, except ignorance of vice; but how far that virtuous ignorance is stained, let any one judge, by those questions that occur, in what is called sifting and examining the conscience.

How great must the power be of those who are masters of the secrets of a whole people, armed with the invisible terrors of superstition, and possessed of immense property; so far from wondering at the priestly power, we may wonder it was so moderate; for every believing Prince was their creature, and the unbelievers were awed by the believing people; a slavery of the very worst kind, which for a long time every wise Prince had struggled with in vain; till at last a remedy grew out of itself.—The world had contented itself with one infallible, but three opposing infallibles were too much.

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And a Pontiff, who had a taste for letters, gave the first encouragement to learning and the arts, the bane of superstition, which, sapping the foundation, made way, upon some succeeding enormities, for that reformation which set mankind once more at liberty. But a fabrick of such strength was not to be destroyed at once, a new enthusiast and disciplinarian arose, who, though a man of no letters, planned a society of learning, who, in the spirit of their founders, stood the champions of the tottering Hierarchy, and by their zeal made amends in some measure to the church by their spiritual conquests in the East and West Indies for its loss in Europe.

The church of England, though reformed from the gross abuses of the church of Rome, and is a creature of the legislature, yet still retains some share of, and strong affection for, antient ecclesiastical power, a passion as natural to societies as individuals, nor is there a sect without it; but the fatal effects of having two powers capable of

of contending in the same society having been fully experienced, we may hope the civil government will never more admit of a rival.

And certainly the understanding of man is sufficient for the affairs of man, and is equal to the conducting of societies, and even religion as far as it relates to societies; the business of the divine is to reform the manners and awe the violent nature of man by religion; by that means assisting the magistrate in preserving peace and order among the people.

The clergy of the church of England having (to defend themselves on one side from the superstitions of Rome, and on the other from the violent enthusiasm of new reformers, which constantly arise) been pruned as it were at both extremities, have formed, in their writings, the best body of divinity and morals that the world has produced; but reason is too cool to influence the bulk of mankind.

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From childhood to old age we delight in having our passions moved, our hopes, our fears, only varying the objects; thus the cool reasonable system may delight the wise, yet the spirit of enthusiasm, and superstition must take its course; mankind will at all events be enraptured and terrified, nor are the effects of enthusiasm by any means nocent when left to their own course. For every new reformer must set out with the strictest purity of morals, and perhaps, their pretensions to that, is often a cause of their being hated; for mankind are not very willing to allow superior virtue to their neighbours, and presently cry out, hypocrite and impostor:—but, for the pusillanimous spirit of superstition, where the instillers of that fatal poison are so industrious, the cure is difficult indeed; the only remedy for such an unhappy disease of mind, founded on ignorance and melancholy, is learning and good humour: They are truly objects of compassion; but it highly concerns the government, to watch

over, and prevent as much as possible, the growth of the disease.—The number of children sent out to foreign seminaries, for the Romish priesthood, is very considerable.

C H A P VII.

*Monarchy.*

**T**HE last part of the British constitution, which remains to be treated of, is the sovereign executive power in royal majesty.—Our northern system of government originally, however the branches of power might be divided, all proceeded from, and ultimately depended on, the kingly office; and as great as the changes have been in Britain, and the pannick that at one time seized the people of England against Monarchy, experience has shewn, it is such a part of the constitution, it cannot subsist without, it still remains the center

ter that holds the fabrick together, and the scheme of destroying Monarchy, by the commons, was weak and ungrateful.—The power of a King must subsist somewhere: How will the great, how can they divide it among themselves, in such a country as Britain? with whom must it be deposited? a door of confusion was, and must be opened, by which tyranny did, and must ever enter; and if the great among whom it must fall cannot be gainers, what must be the case of the lower people? the King is their immediate guardian and protector; he stands with the scales of justice in his hands, between the different ranks of men, and prevents oppression; let the common people open their eyes, and see if they can find any Republick, antient or modern, in which their rank enjoyed such solid security, independance, and liberty.—How miserably blind must they then be, when they suffer themselves to be hallood on like hounds, to bait that power, by whose protection and aid, even this noisy privilege

is preserved to them ;—ungrateful too : for who, pray, drew the Commons from that state of slavery and servile dependence on the Nobles, but our wise Monarchs.—Let us preserve their memory with reverence ; and with reverence let us ever think and speak of Majesty.

On the other hand, the increasing of Royal Power, beyond its just bounds, is equally full of evil ; and what can it serve ? Has not Majesty enough to give ? or, is it wanted to screen the slave who promotes it, from the justice of the laws :—when once the balance is destroyed, and the laws lose their force, the King is equally unsafe. A Monarch of Great Britain has a most peculiar advantage, even in having his power bounded by laws.-- A weak Prince can never benefit himself, any more than his vassals, by despotism ; the more unlimited his power, the greater the danger to himself and people. A wise Prince, who sees himself master of the lives of the numerous race of abject slaves, and great extent of territory, sees with

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with regret the inhabitants of a despicable spot, by their arts and policies, capable of making head against, and baffling his enterprises : he knows his power is bounded by the abilities of his people ; he studies to give them the spirit of labour and emulation, he cultivates the arts ; he strives with industry to lessen his own power, and make subjects of slaves ; but experience shews how difficult and laborious the task, for by degrees are men made capable of liberty, as by degrees they are brought to submit to slavery, though unhappily this last is much the easier task. Men, like flowers taken from the field, require a constant attendance and care to preserve them from returning to their wild nature : or, as the earth on which they live, and the fruits on which they feed, fall to barrenness and unwholesome produce by neglect ; so do men and societies fall, without a constant care, into ignorance, barbarity, and slavery. How happy then is the British Monarch, the head of a mighty and free people,  
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who, with the strength, vigor, and enthusiasm of liberty, lift him to the highest pinnacle of glory; what a choice of able and great men present themselves; let the King rejoice in their honour, for all centers in him. And it is in his breast, to produce them in action, and give them in turns an opportunity of distinguishing themselves.

As the constitution of Great Britain is founded upon the justest observations of nature, it is therefore more likely to retain its vigor, and have a longer duration than any yet formed.

Lacedemon was a strain upon nature; Rome was an assembly of violent humours, that were with difficulty kept together by common danger; Carthage, and many others, were lost by a jealousy of, and contention about, the supreme power, which in Britain is happily fixed.—The admirable virtue of love of country, which so often shone forth in those Republicks, with the most noble Enthusiasm, has with us constant

stant opportunities of signalising itself; nor has it shone in Britain with diminished glory.

That balance of power, and check upon the passions (which is like the human frame, whose powers of motion have each its opposing balancing power) may sometimes impede our activity; but the first thing necessary is maturity of council, without that, activity is too often destructive.—A more simple form of government may advance more rapidly to its full growth and maturity, but with us the Enthusiasm of one branch is checked by the prudent coolness of the other; extreams are avoided, and though the growth may be held back, it gives time to gain strength and consistency as it advances.

M 2 BOOK

BOOK the THIRD.

*Trade, Luxury, and Population.*

CHAP. I.

*Trade,---in General.*

THE last things to be considered of are Trade, Luxury, and Population. Three things of the utmost importance in every state, and which have a strong effect and action upon each other.

The powers of Man, as an individual, are very confined; very few understandings are capable of any tolerable perfection in more than one science, or branch of knowledge.—The most ingenious, at the same time the most active of the specie, was he to attempt, by his own labour alone, to procure the necessaries of life would find himself in a worse condition than the lowest

lowest member of any tolerable society; but a middling capacity, applyed to one subject, may comprehend it thoroughly; and the application of a small force of bodily labour, to one single object, will make a wonderful dispatch; thus the branches of science and labour, being divided out among a multitude, each clubbing his own particular excellence, forms that mass of useful and necessary things in which consists the convenience and welfare of society;—and the communicating these benefits, so that each individual may be supplied by mutual exchanges, is trade, and those concerned in that business are traders or merchants; these traders, by their business of exchanging, accumulate the surplus that remains more than is consumed, by which means, magazines are formed of all useful things, so that, though the trader becomes rich by the labour of others, he is a most useful man, for by his care are collected together what constitutes the riches of a country. The greater the number of contributors,

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and the greater the variety and produce of the soil, from whence proceed the materials, the greater will be the trade. If a country is of great extent, and full of people, the trade or exchange among themselves must be in proportion, unless it should be parcelled out in provinces, whose separate governments and laws should impede it, as in Spain.

Suppose England to contain seven millions of people, whose annual consumption is seventy millions, by the separation of labour before it can be afforded and collected for the consumer, it is at least bought and sold three times, which makes a return of two hundred and ten millions in trade. And the union of Great Britain will be productive of more riches than any foreign trade could give us.—Supposing Scotland at two millions and half, from the advances they daily make in industry and riches, we may allow their expence annually in no very long time may amount to six pounds each, which is fifteen millions, which, sold three times, is forty five millions, great part of which will be

be exchanged backwards and forwards with England.

Riches are of two kinds, such as are actually in being, or stock, and the mine from whence they are drawn, which mine is the labour and ingenuity of the people; with a little frugality, the united labour of Great Britain is capable, in a short period, to create a new stock for themselves and half Europe.—All this reasoning naturally leads us to the consideration of Ireland, a country of the utmost importance, and which, very unhappily for both kingdoms, there has been no effectual method found out for conciliating and uniting of interests. The people of Ireland are free, but the country is in subjection; one born in Britain going to reside in Ireland, is in the same condition of one born in Ireland; and one born in Ireland, residing in England, has every British privilege; the subjection is upon the Terra Firma. Poor unhappy land! is it the stain of British blood shed on thee, not yet washed off? is it resentment, is it ignorance, or jealousy,



that is the cause of thy bonds? Whatever may be the reason, the setting thee free, and making a sister and partner instead of a servant, is of more consequence, and will add more solid strength and true riches to the British system than the conquest of the Indies; so far from wanting, we shall be puzzled how to get rid of our superfluities to keep up a circulation; and instead of fearing a war, it may be often necessary to provoke a war, to employ the people, and dissipate the too great abundance.

The trade of Great Britain widely differs from the trade of those Republicks or Cities who have as yet made the greatest figure in merchandize; they were only the mediators, buyers and sellers of the produce and labour of other countries; they had reason to be jealous and watchful; but Britain, from her own bowels, produces the materials, and her own labour finishes the work, for her own use, and the use of foreign nations.

Although jealousy might be one reason, yet there was another for keeping Ireland low;

low; which was fear.—There are at present three sorts of people; the original Irish, who value themselves on family and antiquity; the English families, who settled there from the time of Strongbow to the Reformation, some of whom have changed their names to Irish, and who are in effect all of them become Irish, and are, as Roman Catholics, on the same footing, though the antient Irish consider them as new people; the other are the Protestants, settled since the Reformation, and Converts, who are now possessors of the greatest part of the lands, in consequence of laws established for that purpose; but what trade there is, is chiefly in the hands of the Roman Catholics, descendants from English families, who are more industrious and less enterprising than the antient Irish; besides the benefits of trade create a peaceable spirit.

After King William had re-established affairs in Ireland, for a long time the Roman Catholics were vastly more numerous than the Protestants, which made every pre-

caution necessary. But so great has been the success in introducing the Protestant Religion, that at present about one third are such; the other two thirds are supposed to be in numbers pretty equally divided by the antient and new Irish.—Undoubtedly all possible care should be taken to increase the number of Protestants, and the schools established for that purpose are admirable; but a union, upon an equitable footing, might be made a means to give in a small time a majority.—For the introducing arts, industry, and a more general commerce, would draw there many strangers, in which the Romish Religion might be excluded; and if that stream of people to America, which drains us as well as Germany, could be diverted into Ireland 'till the country was full, their labour and assistance at home would be of more solid use and strength, than when scattered at such a distance; for the benefits arising from society are in proportion to the vicinity of the people which compose it.—Let us try  
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at some calculation in respect to the consequence in trade.—Suppose Ireland at three millions of people, whose annual expence amounts to fifteen millions; as multitudes of these live on roots and fish, the immediate produce of their own labour, and make themselves their own cloathing, we cannot suppose upon the whole, that, of the fifteen millions consumed, so much of it can be circulated as to make the returns in trade more than double, that is thirty millions.—Ireland can well support five millions; suppose them industrious, laborious, and living, as in England, at an expence of ten pounds each, makes fifty millions, which, returned three times, as in England, makes a circulation of one hundred and fifty millions, and will give a proportional opportunity of savings.—And to forward such a laudable scheme of commerce, every great City, in Britain as well as Ireland, should establish a bank upon the most solid security such City could give. This may  
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frighten some people, who will be ready to say, all our wealth will become paper; let us examine the thing by a matter of private history and known fact; Sir Ambrose Crawley, after infinite difficulties, at last established his credit so far as to make current a piece of stamp leather for money; with this he paid his workmen and it passed as money among the neighbouring shopkeepers. The fabricks got together by this means were sold to profit, till his capital increased, and he had no farther necessity of such assistance; thus he transformed artificial money to real gold.—As the two islands would become by this means one Kingdom, the objects of mutual trade would be very great, merchandize would circulate backwards and forwards, in the manner as the northern and western parts of England; the intercourse by sea and shipping would be greatly increased, and every shop in each Country would be furnished with the manufactures of both.—Besides, what makes such a union not only desirable, but absolutely necessary,

necessary, is the amazing growth of the British Colonies; for the root and body must be equal to the branches; and the base equal to the superstructure, or ruin will ensue. The two islands, formed into one compleat compact Empire, well filled with people, will form the greatest nation of free-men that ever subsisted; and the British system is undoubtedly the best and strongest now subsisting,—formed for increase, and spreading the blessings of liberty;—so far from the scourge and destroyer of mankind, it has already planted the seed of mighty nations of free people in the new-found America, to keep up an eternal memorial.

Having now shewn the expediency and even necessity of such union, let us consider how it may be accomplished.—There are two sorts of land-holders in Ireland; the leaser who has let his lands for a long time, at an easy rent, and the lessee who has improved them and made them more valuable, and who, from the general improvements

ments in life, and the constant decreasing value of gold and silver, has a better and more valuable property in them, than the original proprietor; the first of these are adverse to a union, expecting one consequence will be a land tax, which they expect to fall on them with all its weight, according to the lease; at the same time, during such lease, they will not be benefited by any increase in the value of lands in consequence of additional trade, the whole being the advantage of the tenant; the tenant thinks it unreasonable to pay a tax upon improvements, and sets forth the general evil consequence, and hindrance of industry by such a scheme.—The first of these gentlemen have some reason; they have parted already with half the value of their lands, and it behoves them to take care of what remains; nor ought they to bear an unequal burthen;—the latter gentlemen are mistaken in putting to the account of their own expence and labour only the advanced value of rents; examine the price  
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of an Ox or of Corn from period to period, on which the value of land depends, and see what share their industry has had on such advance; by their care they may have produced more corn and cattle; but the natural consequence of plenty is lowness of price, therefore that reason is vain; or if it was entirely the price of labour, they ought to contribute, or else find out what riches are not the price of labour;—but both these sorts of proprietors ought to be eased of their fears, and proper time must be given, and the burthen must be laid on by degrees in proportion to the increase of strength.

It is not a small matter to introduce arts, and accustom a people to labour.—This point of indulgence is a principal difficulty with the great; yet, when we consider the millions Britain is frequently spending for a remote, and perhaps uncertain good, one would think, for a good so near, so substantial, so certain, there should not be any unfurmountable difficulties about the purchase.

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The trading people must be for it in point of interest, which they religiously pursue; as for the very common people and mob, there is no reasoning with them; every thing that is new, good or bad, they equally oppose, but as one principal end is their benefit, it is to be hoped they may be made sensible of it by their superiors.—The Metropolis seems the most likely to suffer, by the loss of a Parliament, notwithstanding all the courts of justice, and every general business of the nation will still center there; there are two reasons for the increase of a Metropolis, one its being the rendezvous of the great, the gay, and luxurious; the other, its being the center of commerce.—Dublin is at present one of the most agreeable Cities in Europe; let the gentlemen make a point of encouraging every genteel art and science, and value themselves upon the knowledge of the useful in society; and Dublin will become one of the most delightful Cities in the world.—A center of commerce there must be in all countries,  
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which will by this means be in Ireland of most amazing consequence; let there be a royal Bank established, on the same footing as in London, with a transferable stock, and, as one consequence of this union and communion of trade will greatly increase the capital in Ireland, books of transfer should be kept at the royal Bank in Dublin for all such capital stock of whatever kind the people of Ireland should be possessed of, and the dividends payed there; by which means the wealth of the country would be drawn together in a most effectual manner; and where the wealth is, there will be the circulation. And the manufactures will be gathered together, like the blood to the heart, to disperse again in proper quantities and sorts to the remotest corners; those cities which, at present, flourish by the exportation of provisions will, in that article, suffer, as the increase of people will probably consume the whole.

In their legislative capacity, the Irish will be able to do more than ever for their  
country;

country ; Ireland must have a great sway, and the sons of Ireland will share in all valuable and honourable employments.

As for the number of representatives for the people, the calculation for Scotland cannot serve ; 'tis not the present moment is regarded. Let the value of the lands be estimated, and let the number be proportioned to that ; suppose two for each County, four for the Capital, two for Cork, and one for each other considerable City.

This may at first be thought too much, and giving too great a weight ; but we should consider a few will always confederate, be for ever making terms for their own private advantage, which can never be, where there is a number, whose different interests will always prevent their uniting, except on the most pressing occasions ; besides, there will, by this means, be added a considerable strength to the sounder and more secure party in the House of Commons.

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For in those decayed towns, where there remains no other sign of importance but the electing of members, we all know their interest is sold to the best bidder ; this is an evil long complained of, without a remedy being found ; the court has been supposed to have protected them, and when its measures are contrary to the general inclination of the people, they are of use ; but this method of governing by subterfuges, has this ill-convenience. These adventurers know their importance, will have their share, and often by their cabals keep their leaders in awe, insomuch that an ambitious man of that kind cannot become rich.—Besides a rich faction may possess themselves of those places, and instead of being governed by, may govern the court ; now by an addition of Members chosen from counties, and large cities, it will strengthen the sounder part, and add to the scales a number of strong rods.—As for the Nobility, that seems to be the immediate business of the Crown.

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The North Britons may complain of the advantageous terms given to Ireland in point of number in the legislature; as they have long enjoyed the benefit of the union, are become much richer, and lands doubled in value, and every day growing in wealth, let the increase of their share in the contributions, and share in the legislature, go hand in hand.

CHAP. II.

*Foreign Trade,---beyond the Seas.*

WE now come to the second branch, which is Foreign Trade, and this is of two kinds, with our own colonies, and with independent nations. The trade with our own colonies, though at a distance and carried on by navigation, is yet a kind of home trade, as it consists of a mutual exchange

exchange among our own people, and may be regulated among ourselves. As the colonies are in various climates and of various productions, it may be necessary to say something of each.—On one side we see a country abounding with all necessaries, and filling with people at an amazing rate; as Pennsylvania, New England, New York. The produce of these countries is nearly the same as Britain, consequently the objects of commerce are few, they have but few things to send home, and all the profits of the trade they make, with provisions, lumber and fish, to any part of America or Europe, center in Britain; for tho' necessity obliges them to manufacture many things; yet the fondness, or perhaps necessity, for foreign goods is such, that they cannot keep silver for the coinage of the smallest money. There are many who are jealous even of these poor people fabricating any thing, they cry out they will be independent, and rival their mother-country.

In the first place, unless we make them a present of their cloathing, they must manufacture in part or go naked.—That by degrees they will probably become a great people is far from an evil;—while the British constitution remains sound, the strength of these people will be so much additional strength to Britain, as furnishing a new resource of men and materials for war.—If the British constitution should corrupt and fall to ruin, as all others have done, 'twill be a happiness to mankind, that its colonies, its children grown to maturity, should not be involved in the same destruction, but inherit by succession the blessings of liberty:—there is nothing but common and imminent danger, or violent oppression, can make them unite, unless the climate of America should alter human nature,—for every colony will be jealous of its neighbour, and the great difficulty, as they grow strong, will be to keep peace among them.

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At present the article of provisions is a kind of rival trade with Great Britain and Ireland, but it may become of the greatest importance to both, and the subsistence of the Sugar Islands almost entirely depends on it.

The fishery of Newfoundland is a very great article of commerce; with us it is almost entirely a foreign trade, for, except a small matter of refuse sent to the Sugar Islands, and a little the Americans consume themselves, the whole is sold to foreign nations, the people of England for the most part not knowing what bacallho is;—but to suppose the trade, if the French are entirely excluded, will equal what both nations carried on, must be a mistake; for, as the principal consumption of the French catching was among themselves, they will certainly find some other food, or perhaps fishery. But the chief value of this trade being the employment of seamen for the use of the navy, the preventing the French will in that article greatly distress them.

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The island of Newfoundland is admirably situated for a maritime power, as it commands the entrance from the ocean into the prodigious river of St. Lawrence.

That vast extent of territory distinguished by the name of Canada, having been so small a time in our possession, there cannot be as yet a sufficient knowledge of it; but it appears much such a country as our Northern Colonies, though the river-navigation, with the Lakes, extending from North to South, may afford, from its fruitful shores, such a variety of produce, as shall give rise to the most extraordinary inland commerce the world ever knew. As we advance southward, Maryland and Virginia furnish, in Tobacco, an excellent article of commerce; the use of which is a luxury daily increasing, from the agreeable amusement its gentle and innocent intoxication affords.—Here begins the general use of Negro Slaves, first introduced by necessity; but as the number of white people increases greatly, and begin to want employment, it

it is an affair of the highest importance to give them encouragement, and to stop the farther introduction of slaves. This has been attempted several times by some patriots without success, private advantage having as yet prevented the great in those parts from seeing the disparity between a free man and a slave;—the small matter with which a slave is kept, is the delight of his covetous master; but where a free European can labour and preserve his health and strength, the difference and labour between him and a slave will make up for the different expence of maintenance: the custom of treating and governing of slaves introduces a tyrannical and barbarous disposition, and cruelty becomes familiar.—The first thing children learn, is to insult and chastise; and they have a child slave given to exercise themselves upon.—Though black slaves in the Southern Colonies, especially in the beginning, may be necessary; yet all possible measures ought to be used to encourage our own people,

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ple, and render them useless, as soon as possible, and it may be done by degrees on the continent.

Carolina is a country that produces an amazing plenty of every thing: what quantities of Rice, what Indigo, any thing they will lend their attention to;—the labour is done by Negroes, and it was found by experience, in that Southern Climate, that the labour of the few Europeans who went over was not sufficient to overcome the first difficulties. But their Indian wars, it is hoped, will have this good consequence, to encourage as much as possible the breed and labour of white people; for in their numbers consists the public security, not from the Indians only, but the slaves themselves.—The advantage of commerce to and from these Countries to Britain is so evident, it is needless to enter into the detail.

The important article of the Sugar Islands, made so by the continual increase of that new luxury, by which the labour of the  
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Bee, which afforded the dainties of our ancestors, has been rendered almost useless. And so powerful is the custom grown that we now consider Sugar as a thing necessary, and which we cannot do without; so that, if we had it not of our own produce, we must purchase it of our neighbours who had; from the great conquests in those parts, we have, besides, a surplus for an article of exportation.

A valuable trade is the produce of the Sugar-cane without doubt; many delicious meats and comfortable drinks do we enjoy from that quarter; besides, by selling it to our neighbours, we drain them of so much cash.—Yet there is a most serious consequence attending this commerce. The use that Physicians make of this salubrious juice in Europe, cannot answer for the destruction the producing it creates; near one third of the people employed in a slave voyage die, or are rendered useless, besides the great numbers that die in their bloom or return cripples. The number annually

in time of peace, before extended as they are now, amounted to many thousand, of so terrible a depopulating nature is that trade, while the landed proprietors are very little attentive to the breeding of white families, though they live in constant terror from the Slaves who are from 6 and 10 to one, except in Barbadoes, which was originally divided into small estates.—There the proportion is about 4 to 1; and that is the only island which has not put the government to the expence of troops, even in times of peace, for security against the slaves.—If the Malottas, and the mixed breed, which are the hardiest people, were allowed a certain degree of liberty, to separate them entirely from the Black Slaves, it would be a great additional security.

We now proceed to the other branch of foreign trade, with independent nations, which is extremely convenient and necessary, in respect to fabricks. The people of Britain have greatly to spare of woollen goods, which many foreign nations want,  
who

who in return may pay in other admissible manufactures, in raw materials, or wines, or other produce for luxury, which, if pretty equal, answers the purpose of circulation, which is the main point; but gold and silver being of a lasting nature, and having in all places a certain value, where we have an opportunity of getting a share of that return, such trade is looked upon as the most important. — We have most greedily sought all means of draining whatever country we have dealings with of their cash, infomuch, that they all take the alarm, even to Portugal; with whom gold and diamonds are principal articles of commerce: all which has arisen from this cause; The people of Britain have been so jealous of their liberty, that they would by no means consent to keep on foot such armies, as the present fashion of the Princes of Europe even made necessary; and the court by no means chusing to encourage a military spirit among the people, of whom  
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they were jealous, was the cause of our being in a contemptible state of weakness; this being known to both parties, they mutually agreed in taking care of the navy; and the court, willing somehow to have troops at command, formed those subsidy treaties in Germany and the North.—Thus our disconfidence at home, by degrees, led the nation into that labyrinth of cross-politic and expensive connexions, which has made such a greediness for gold necessary!

As that disconfidence subsides, and Britain again feels her strength, the simple system of politicks, which nature and her own situation point out, may be pursued. Independent of this, the trade with foreign nations, which supplies us with materials for manufactures, stores for war, or provisions we may want, is of more solid use than returns of gold and silver, which, beyond a certain quantity, may ruin, instead of assisting the manufactures and trade.

The

The quantities of gold and silver constantly running time immemorial to India, has been for ages a subject of great contemplation; they certainly are happy in a balance of trade.—Money is the sinew of war, says one; wealth is the parent of power, says another;—what have these people done with their riches? they always were most contemptibly weak.—But then, how comes it that, in such a course of years, there has not been collected in India, such a quantity of gold and silver, as to render the value so low as to prevent the exportation of their fabricks which are bought with it? In all despotic countries, money, as gold and silver, being more easily hid, and certainly conveyed to posterity, makes it of more value in itself; and what the government takes from the people is not expended among them again, but amassed together, and hid in secret places, by the Emperor and governors; but the great cause is in their religion, the Temples of which are magazines of immense treasure; besides, the

N. 4. idea.

idea of wanting after death, in a future state, causes vast quantities to be buried with the bodies of the rich, so secretly, as never to be found more; and very probably this opinion was inculcated by some wise law-giver, to carry off, and prevent the evil consequence of, too great an increase of those precious metals.

Thus, after draining Africa of Slaves, after torturing the poor Indians, after immense, fatigues, dangers, deaths; from the bowels of the mountains of Mexico and Peru, are drawn the shining ores, which, after dazzling the eyes of men for a time, are returned again to the Earth, and buried in India.

The importation of wines, fruits, or any article of luxury which is purchased by the labour of our artists, ought to be allowed; for the number of ingenious men will be in proportion to the employment for them; and the number of ingenious men are the riches of a nation, as in the number of warlike people lies the strength of a nation.

nation.—From these principles let us examine the India trade. The manufactures introduced from India, and worn in Europe, which shall exceed the proportion exported to India, must in such proportion lessen the employment, and means of subsistence of the ingenious European; consequently, as the imports do greatly exceed the exports, that trade must be pernicious to Europe in general. Britain sees that in respect to itself, and makes laws to prevent their consumption at home, or loads them with great duties, but the same precaution is not used in respect to the Colonies.

The Colonies ought to be considered as a part of ourselves, and what is consumed there, should have a reference to the general system; the consumption of such a quantity of India goods lessens the consumption of our own manufactures of the same kind, which are now brought to considerable perfection in Manchester; and this evil may be avoided, by laying a proper duty on all India goods, or foreign manufactures

manufactures whatever, imported into any of the Colonies; by which means money may be raised to lessen the paper currency; and we ought the more readily to enter into this scheme, as the India goods are what principally drain them and us of gold and silver.—The only people gainers by the India trade are the Spaniards and Portuguese, for, was it not for that consumption, their riches in gold and silver mines would much faster lessen in their value.—The length of the voyage, and various climes passed through to India, added to the ill effects of the climate there to European constitutions, are causes of great mortality; so that the Europeans purchase with their blood a trade not beneficial to them in general, though it may to a small trading republick, who can sell to other nations the imports at a great advanced price.

Thus the India trade being in itself destructive, and admissable only in a defensive manner, to prevent our being robbed by our neighbours, in the purchase of what

our.

our luxury will by no means let us do without, makes it necessary that trade should be carried on by a company, which will naturally prevent its too great extent, and by which means it may be regulated, and brought to such a standard as to do, as little evil as possible.

But, where trade is beneficial to the publick, there a monopoly is of the most ruinous consequence; — it is astonishing, Britain should have so small a trade with the Turkish Empire; this deserves to be seriously enquired into; if the fault lies on the company, as it is suspected, let it be laid open; — 'tis hard to contend with united bodies, a merchant who attempts it must be very strong, or he will be overthrown; if he becomes dangerous, he is admitted into the party, and the case is altered: it is a public affair, and belongs to the magistrates of the city, to make themselves masters of the truth, and by a proper application they may get the evil remedied.

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Nor is the nature of trade so great a secret, but it may be understood by men greatly above it, who may have the means of coming at truth, which is often carefully hid; it needs a Hercules to destroy a Hydra.—We have seen a patriot Prince promoting manufactures, and surely it is worth the pains of the greatest to perform so great a good; the great may know the truth from the Ministers at Constantino-ple, who are supposed capable of procuring exact intelligence, and will put no false colouring on the subject; the root of the evil once known, the remedy will be easy.

The little monopoly of Hudsons Bay is a grievance, and has been the means of our knowing very little of that country; besides the ill consequence of raising the price of materials for a manufacture, in which the French having been more cheaply supplied, lost us the Portugal and Spanish trade in hats.—So great is our passion for exportation, that we are not content with cloathing our neighbours, but we must feed  
them

them likewise.—The cultivating the earth, and drawing from it the greatest quantity of necessary sustenance, has been one of the first objects of all wise law-givers; some have made it an article of religion, others by dividing the land into small shares have forced the people to it from necessity.—Our constitution not suffering violent measures, the people have been encouraged to it, by hope of gain; and as the only article we can pretend to is wheat, the bounty on exportation, added to the astonishing quantity of late years made use of in the distillery, has made the art of husbandry greatly attended to, and improved, which has been attended with this good consequence; that we have not been so subject to scarcity, and corn has been upon an average cheaper than before the bounty was granted;—but the grand point and use of provisions, is the increase of the people; has that good effect followed? surely the use of spirituous liquors has been, and is, of most pernicious consequence,

sequence, destructive of health, morals and population.

The article of export has been of service to fetch back to the nation the cash, which its own internal unhappy inquietudes have caused to be squandered abroad; but has added little to population. The additional labour of a few husbandmen has been all, and ten husbandmen will raise a vast quantity of grain; besides, every day produces new inventions for saving of labour, insomuch that, to procure the necessaries of life only, the labour divided among mankind, would scarce produce a sweat; the great growers of corn employ as few hands as possible; and the sale not depending on the neighbouring Hamlets and Villages, give themselves little concern about them, or wish them away, for fear of the poor rates; the little farms are swallowed up:—the country for a great extent shall smile with the rich gifts of nature, while scarce a habitation appears; how beautiful this prospect, was there added Villages and Towns,  
full

full of laborious people, to consume them; how melancholy, when we consider the owner as depending on the distiller for his sale, or the merchant, who perhaps feeds our enemies, or those who hate and despitefully use us.—The making rivers navigable has been considered as a public good; but, when it is made use of to convey corn to market for the distiller or merchant, it is often pernicious, and has done great damage, witness the Towns of Newbery and Guilford, whose manufactures have been destroyed by that means.

### C H A P. III.

#### *Luxury.*

**W**HEN society is once established, and the benefit of mutual assistance once felt, men never by inclination stop at the useful and necessary, they go on to  
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the convenient, the delightful, the beautiful.

The satisfying of hunger is not sufficient, there must be delicacies; security against the elements will not satisfy in cloathing; harmony and proportion is studied, in which use is often less consulted than a whimsical elegance; a house must have its internal and external ornaments; use, conveniency, and that true proportion which adds strength to them, the beauty and perfection of the science, even that is not sufficient;—a sickly fancy wanders and runs into a thousand whims and changes; the whole world will scarce produce workmen or materials for its extravagancy.—Thus is luxury generated, a disease that grows up, in all civilized societies, and has been a constant subject of declamation in all ages, as the ruin of States and Empires, and has in fact been so.—But the word Luxury has been used in such an extensive and indefinite manner, that, taken in its moderate sense, it has been maintained with a shew of reason to be useful

useful to societies; therefore it may be necessary to explain it.—Luxury, when considered as a vice, is that excess of affection for any thing not absolutely necessary, which shall subject a man to do, or suffer evil to be done.—A man ought not to debauch, and destroy his own body, much less ought he not to destroy his own reasoning powers; if he destroys his own means of subsistence, and is obliged to eat the bread of servitude, he weakens the dignity of his own mind; but if he becomes dependent upon another, he loses his own liberty, nor will such a one scruple at enslaving his country; indolence on one hand, and excess on the other, destroy more than the sword, and entail the curse of debility and diseases on posterity; another, more prudent as he thinks, puts the thought of posterity aside, himself and own private pleasures occupy his whole soul, he foregoes the most tender ties of nature, dares not become a husband and father, lest his indulgences should be put an end to, or he may be deterred by the

the dread of expence from the luxury of the female sex ; in his latter days, if he escapes the punishment of diseases, he feels himself solitary in the midst of society ; he is the object of no ones love, and, what is worse, he can find no object to love, or in whom he can delight ; 'tis a blessing to be a miser, that he may have something, though an insensible object to employ his affections. — Such is luxury, and such are the evils of luxury, individuals are destroyed, posterity cut off, besides the inevitable loss of liberty, a never failing consequence of its excess.—As for those delightful benefits which society enjoys from the arts and sciences, when used in that moderation which produces no ill consequence to the individual or posterity, and are so useful in filling up the time, in employments of benefit or amusement, they cannot be considered as a vice, nor properly be called a luxury,—men cannot find employment in what is merely useful, a few will provide for the whole ; therefore certain conditions have

have a right to certain indulgences, but not all to the same ; so that the same indulgence allowable in one, becomes a luxury and vice in another. — There have been many reasons given for the great population of China ; but it seems to arise chiefly from one maxim ; a wife cannot put the husband but to a certain very moderate expence ; he is to allow her a sufficient quantity of rice for food, and some raw cotton or materials for her to work up for her cloathing, while a mat to sit on is the furniture of the house ; thus every one is induced to marry, the consequence of which is, that amazing population.

#### C H A P. IV.

##### *Population, in general.*

**B**EING now come to consider Population in a more particular manner, with a view to application, we must consider

consider the progress through the different conditions of life, which must have place in all well constructed societies, which resembles a pyramid, the base of which is, the lowest people, who are content with a supply of Nature's real wants, the common Artizans, the Ingenious, Masters, Traders, Merchants, Gentry, Nobility, Monarch. — To these may be added the professions that the violent and corrupt nature of man make necessary, as Divinity, Law, Physick and Military; which include the most honourable employments, and afford the most ready means to attain to greatness.

Observe through the whole, how every rank is nourished and kept up by the rank below it; men naturally aspire, and every one wishes to squeeze himself into the rank above him, in which some of the most active are constantly succeeding, by which some of the more negligent in the superior ranks, are pushed from their places; these are seldom capable, and never content to fall back and earn their bread in a humbler state;

state; they generally take to hazardous employments, or try their fortune in distant countries, which causes a continual waste of people; besides, as the condition advances, there are so many circumstances attended to for its support, that, with the additional consequences of indolence, luxury, and debauchery, the whole family shall frequently become extinct; — from this vice we may clearly see, that to increase the numbers, you must begin at the lowest of all; for in proportion to the base will be the edifice, and the increasing these kind of people is easy and of little cost to landed gentlemen, who, having lately applied themselves to arms, must know the vast consequence of a patient, laborious, courageous, strong, and faithful breed of men, and it is as much in their power to have them as a breed of horses, and infinitely more profitable. — The foreign trade which the Polanders carry on, by selling the produce of their lands to procure the luxury of French wines and foreign fabricks, is detested as  
most

most pernicious, being a cause of the great misery of the vassals, but whom the lord notwithstanding chooses to keep numerous, as being themselves a part of his property; is the same action, less shameful in another place? because instead of preserving a miserable people they are chased away.

Oh what a fine estate, not a cottage or scarce an inhabitant in the parish, no poor and the distiller or merchant takes off the whole crop together.—This solitary and depopulating system has been but too much adopted in Britain, and still more in Ireland where they have even got rid of plowmen and labourers, a few herdsmen being sufficient for a large tract.

The Nobles and gentlemen of large landed possessions, are, or ought to be, the fathers and councillors of the society, not in national assemblies only, but each in his private character,—to increase the numbers of hardy laborious people is the most important piece of patriotism they can employ themselves about.

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If that friend to mankind, Mr. Miller, had set down to consider how a spot of ground of different kinds might be so cultivated and planted, and of what extent as would supply in food a family, a certain calculation might be made, but it will be found a very small quantity, if good land; the next thing will be the dwellings to be so formed as to require but little firing. One hundred families planted as near together as possible will soon become of very considerable importance; in the mean time, as they were gathering, their labour would furnish them with cloaths and to pay a small rent, and their patron should see them provided, as long as it was necessary, with materials for working up at the lowest price, and have them instructed to furnish among themselves all possible necessaries.—All societies must have had some such beginning, and under the inspection of a wise and good man the growth would be quick, and a man might live to see his plantation so far advanced as to yield good fruits, for when once  
a society

a society is got to a certain head and advancement, it can well repay the little charges attending its infant nursing; there are no profits can be so honourably obtained, no inheritance so illustrious.---such a family must become powerful, but cannot be dangerously so; --- and those who shall thus furnish subjects have a right to employment and command, or in time of peace and repose if the hive should fill too fast, the younger branches at a small expence might carry small Colonies to America, where a few people bred together, and used to live in a small compass, may soon form possessions to create the envy of elder brothers.

Should such a spirit take place there is no judging how far population might be carried, the two islands would be capable of subsisting twenty millions or more, for should flesh be scarce we have fisheries in abundance, and for corn, if it should be wanted, America could furnish for fifty millions if encouraged and rejoice to exchange for fabricks,

F I N I S.