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OBJECTIONS A

Humbly offer'd

Against passing the BILL,

Intitled,

A Bill for the more Easy and Speedy Recovery of small Debts,

Into a LAW.

By JOHN MALLORY Gent.

Pro Patria & Lege.

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OBJECTIONS

Humbly offer'd

Against passing the BILL,

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A Bill for the more Easy and Speedy Recovery of small Debts, into a Law.



EFORE I enter into the Reafons I propose to lay down against this Bill, stiled,

A Bill for the more easy

and speedy Recovery of small Debts, I beg leave to examine what must be the Construction of the Words, Easy and Speedy Recovery, in the Place where they stand, viz. the Title of the Bill. AND I must likewise here beg Leave to observe, that not only Suits for Debt or Damages, for Money, Goods, &c. are to be comprized under the Direction of this Law, but several other Actions, as Trover, Detinue, Account, Covenant, Trespass, which does not concern the Title of Land, Actions upon the Case for Wrongs, and indeed all other Actions, except those in the said Bill excepted, which are those of Trespass, where the Title does come in question, Actions of Slander, and Assault and Battery.

Bur as Suits for the Recovery of Debts (whether they consist in the Sum demanded, or Damages) are the Suits for which the Bill seems to be for the most part calculated, I shall here confine myself to them only, as they are indeed most considerable, with respect to the Welfare of the Nation in general.

I SUPPOSE it will be granted me, that by the Words Easy and Speedy Recovery, is meant such a Means of recovering small Debts to be made use of, as shall

[3]

shall, from the Nature and Practice of them, procure the Suitor his Debt due to him, not only with less Expence and Trouble, but also that the Suitor shall not be so long delay'd in the Recovery of his just Debt thereby, as by the ordinary Proceedings at Common Law.

Now if I shall make appear beyond all Contradiction these two following Propositions to be true and undeniable, viz.

FIRST, That the Method here proposed by this new Bill will be more expensive and troublesome to the Suitor, than the ordinary Method of Proceeding in the common Law;

SECONDLY, That the Method here proposed by this Bill will bring greater Delay to the Suitor in the Recovery of his Debt, besides the Danger of never getting his Debt at all;

THEN I think it will not be material to my present Purpose, to animadvert any further on this Bill, by shewing the B 2 many

[4]

many Contradictions and Absurdities that will thereby be naturally introduced, or to mention all the Inconveniences and Difficulties that will unavoidably arise, should this Bill pass into a Law.

Bur were it true that the Means here proposed are likely to be less expensive, (for that they are either less troublesome or more speedy, I deny, and will prove the contrary,) yet I shall here shew that this Bill, should it pass into a Law, that Law will be so prejudicial, as that no Nation whatfoever would abrogate an old Law that had been handed down to them by their Ancestors for an bove a thousand Years, (though it may have some adjunct Mischiefs attending it,) to introduce a new one that carries in it, Fronte patente, a Number of certain Inconveniences, besides the ill Consequence that may arise from such Innovations, which human Policy cannot foresee.

ONE Thing I will venture to fay, and endeavour to prove, That this Bill, should it pass into a Law, will be as effectual a Remedy

[5]

Remedy for what it is intended to cure, as beheading is for the Tooth-Ach; in-assuch as it will cut off all Suits whatso-ever for those Sums which it is intended to be applicable to; for no Man will sue, when he knows that the Moment he begins his Suit, he adds to his Debt, with almost a Certainty never to receive it.

But to my first Proposition: That the Means here proposed by this new Bill will be more expensive and troublesome to the Suitor than the ordinary Proceedings at Common Law.

And here it will be necessary for me to shew what are the Expences the Suitor is put to in the Recovery of his Debe, by the present Practice of the Common Law.

Pirst, In Judgments by Default, that is, where the Plaintiff has fet forth the Nature and Quantity of his Demands; which being unanswered, the Plaintiff takes his Judgment by Default, the Costs of which, without any Thing extraordinary to increase them, are, I think,

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SECONDLY, where the Defendant hath some Defence to make, by shewing to the Court that the Plaintiff never had any fuch Demands, or that if he had, the fame were answer'd and paid; and this he does by Proof on a Trial, whereon, if it is found that his Plea was to no purpose, for that the said Plaintiff hath fuch Demands upon the Defendant unanswered. the Verdict is against him: and the Costs are generally, I think, unless, as I faid before, there is fomething extraordinary to increase them,

I shall not here distinguish between the several Courts of Westminster, as to their feveral Allowances for Costs; for that they vary fo little from each other therein, that it will not be material to my present Purpose to do it.

However, fince the Occasion of bringing in this Bill is for the most part, as I apprehend, levelled at Attorneys, upon a Supposition of the great Profit they get,

[7]

I had once thought it proper at the End of these Sheets to shew how little of all this falls to the Attorneys Share; but that I might be thence esteemed a Person interested in the present Question, who declare I hereby mean and defire nothing by the Trouble I have taken, but to prevent the Ruin of my Country; and I hope, if I make out what I have above proposed to do, the Clamours for passing this Bill will entirely cease.

Bur before I proceed to my first general Proposition, I must beg Leave to ask the Meaning of these Words, It shall and may be lawful to and for the Judges of Assize, and Nisi Prius, &c. to hear and determine in a summary Way, by English Bill or Petition, viz. Whether this new Way of recovering Debts is to be by Bill, or Petition, or by neither, at the Discretion of the Suitor? If fo, I should think myself obliged to take but very little Pains further to prevent its passing into a Law: Let it but give that potential Qualification to the Suitor of using it, or not using it, at his own Discretion, and then let them

[8]

pass it if they will, I am satisfy'd no Body will make use of it twice, that has a Power to let it alone.

However, I think that Law which abrogates another that has been practifed for fo many hundred Years, in a necesfary Form, ought to prescribe some other Method of Practice in a precise and very particular Manner; but this Bill does not mark out how this Law shall be made use of any further than in the general, by Bill or Petition in Englift, and not written on Parchment: Yes, further, that there may be an Appeal, and that it shall be written in a plain and usual Character, and not in Court-Hand; fo there seems to be a pointed Resentment to Latin, Parchment, and Court-Hand; and I wish half the Quarrel is not at that same Court-Hands

Is this new-invented Way of suing is to be by Petition, I must beg Leave here to observe what my Lord Cook says, speaking of the Alterations that had been made to the Common Law

[9]

by those Laws, entitled, Reipublica Leges, and others Statuta Regalia, which were so loosely knit together, fays he, that not a Fragment did at that Time remain. He tells you, "That when " Cardinal Wolfey at last, which must " mean, after making use of those Laws, " perceived untrue Surmises and faint "Complaints, for the most part, of fuch " poor People as laded him with Peti-"tions, he then waxed weary of hearec ing their Causes, and ordained by the "King's Commission divers Under " Courts to hear Complaints by Bill of " poor People. The one was kept in Whitehall; the other before the King's " Almoner, Dr. Stokesley, a Man that " had more Learning than Discretion to to be a Judge; the third was kept in " the Lord Treasurer's Chamber, beside " the Star-Chamber; and the fourth at " the Rolls in the Afternoon. Thefe "Courts were generally haunted for a Time; but at last the People perceiv'd that much Delay was used in these " Courts, and few Matters ended; and when they were ended, bound no " Man by the Law. Then every Man

[10]

"was weary of them, and reforted to
the Common Law, but tractent fabrilia fabri; and yet it were to be
wish'd that they had kept themselves
within their proper Element, for peradventure with wise Men, some of
them have reaped the Reward of
those that are not believed when they
say the Truth."

THE Use that I make of this Quotation, is to shew the Impracticability of these Suits to be determin'd by Petition; for if Plaintiff and Defendant, on a Petition, are by this Law to have a Liberty of telling their own Stories in a fummary Way, which it feems was meant by the Bill; for that among the Fees intended to be established at the End of the Bill, there is an Item for instructing Counsel, if any; which fignifies that it may be heard without Counsel; then I am fatisfied that those Countrymen, who are very fond of their own Manner of telling their Case, and think no Body can tell it for them better than themfelves, added to this that thereby they fave a Fee to Counsel, will never give Coun-

[ii]

Counsel any Occasion to go the Circuits: And indeed the Feazours of this Bill apprehended, and perhaps intended that to be the Consequence; for in another Item upon Appeals is a Blank for a Fee to Counsel, (if any appear;) so that they were conscious, should this Bill pass into a Law, very sew or no Gentlemen at the Bar would think it worth while to attend the Circuits, and appear there to expect Business from those Appeals.

AND should every Plaintiff and Defendant set out and defend their Cases in that prolix and impertinent Manner which every Body knows will be fo, if they are to be their own Advocates, the Judges will have nothing else to do, were the Time of the Assizes to be enlarged to a Fortnight at every Place, but to hear the Stories, Pro and Con, of Debtor and Creditor, and the Quarrels and Squabbles that will arise between them. What a Charge and Confusion will this bring upon the poor Country People? Some must attend a Week, others a Fortnight, before their Causes can come on by Petition; and all the while, per-

perhaps, some forty Miles from Home, and at a Place which, by the Concourse of the Multitudes of People who will be oblig'd hereby to attend their own Suits, must be very dear; their Business of Farming, others of Shop-Keeping, all the while neglected; fo that there will be none but had rather lose their Debts, than be at the Trouble of fuing in this troublesome and expensive Manner. But I can never suppose that the Honourable House of Commons intended that this Suit should be by Petition; and fome Reason there is to think they themselves thought this Manner of Suit would be a little inconfiftent with the Ease of the Subject, inasmuch as they worded their Bill in the Disjunctive, viz. by Bill or Petition, preferring the first of these to the latter; therefore I shall, as to the Method of suing, confine my felf to the Suit by Bill, to shew that the same will be more expensive and troublesome, than by the ordinary Proceedings at Common Law.

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[13]

THIS Bill must contain 1. s. d. the Nature of the Complainants Case; and as it is to be in English, and to shew all that the Plaintiff has to charge the Defendant with, because he may know every Particular of what to answer; therefore I take it for granted, it must be longer than common Declarations; and I'll fet it at fifteen Copy Sheets, and I dare fay the Honourable House cannot apprehend that eight Pence a Sheet is too much for the Attorney for drawing this Bill, who shall fign it into the Bargain, and that will come to

THIS Bill must be engrof-) sed on Paper, (for there feems to be an Antipathy to Parchment,) and at four >00 05 00 Pence a Sheet, which I hope they will not think too much, it comes to

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[14]

AND take one Place with) another, we'll fay that the Attorney goes twenty Miles to have this Bill endors'd, and I am fure some live thirty, others forty Miles from the Clerk of the Peace; and what he deferves for his Time, Horse-Hire, and Expences, I'll leave to any one of impartial Judgment.

He cannot pay less than two Shillings for this Summons to the Clerk of the Peace, who consequently must keep Books of Entry of fuch Summons, that there may be no Fraud, and a poor Defendant harrass'd to the Assizes upon a sictitious Summons,

l. s. d.

THIS Summons must be 1. s. d. copied and ferv'd; and fuppose for the Copy of this Summons we charge eight Pence for the Service, one with another, fix Shillings and eight Pence; and some must go, perhaps, twenty > 00 07 04 Miles to ferve it, others more, unless you'll put the Plaintiff to go twenty or thirty Miles to pick out an Attorney, because he lives near the Defendant, that

comes to

An Affidavit must be made of the Service, which as there must be no Stamp, the Drawing and Engrossing I'll set at two Shillings; the Person impower'd must 500 03 00 have fomething for swearing, which ought not to be less than a Justice of the Peace's Clerk has, viz. one Shilling, fo that is,

THIS

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THE Plaintiff, he must bring his Witnesses, whether the Defendant appears or no, or whether the Defendant controverts the Debt or no, inasmuch as the Cause is to be heard at the Assizes when the Process is returnable; so that the Expences for them is not to be here inserted, because of the different Distances where they live from the Town where the Assizes are held.

AND if the Defendant doth not appear, yet if the Plaintiff comes there, and makes out his Cafe, and proves his Demands, he ought to have some Judgment or Decree for the same; the Charges of which Judgment or Decree, for the Drawing, Engrossing, Enrolling, and Docquetting, I'll leave to the Honourable House to appoint.

1. s. d.

[17]

THEN there must be an Execution on this Decree, which when executed, and the Sheriff satisfied, I dare say will not be done at less Expence than by the present Practice.

Supposing the Defendant doth plead, and controvert the Plaintiff's Demands, the Cause must be put down in the Judge's Paper, and the proper Officer must have something for this; at present 'tis twelve Shillings, so I'll here insert it,

THE Witnesses must be compell'd to appear by some Writ or Mandate, under some Penalty; for every Plaintiss's Witnesses are not always, nay, very seldom, Volunteers; sometimes they are the Desendant's own Servants, so I'll set that Subpæna or Mandate at

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THE Copy at,

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THEN

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[18]

THE Service must be ac-) l. s. d. cording to the Distance of Miles, so that here I must leave a Blank,

If the Plaintiff is instructed by Counsel, as he may be, I hope the Honourable of of 60 House wont allow a Serjeant less than a Guinea,

THE Hall-Keeper, who takes care to provide Candles and every Thing neceffary for the Seat of Juftice, must have something, but here they shall have a Blank,

AFTER the Judge has heard the Caufe. he is to make his Decree, which must be reduc'd into Writing; and the same ought to recite the Substance of the Complainant's Demands, what the Defendant pleaded, and what was given in Evidence, which are the Foundation of the Decree: And this cannot be less, suppofing that the Bill be fifteen Folios, than fifteen more, because the Evidence given on both Sides must be specifically alled[19]

ged in the Decree; or how shall the Judge of the Cause on the Appeal be able to determine whether the Judgment was right, or no? For I apprehend that the Appeal here means a Refort from the Judgment of the Judge who tried the Cause on the said Bill, to the Judges at the next Affizes on the Face of the Proceedings, viz. the Bill, Answer, and Evidence given on both Sides; and this Appeal to supply the Place of a Writ of Error and special Verdict, both which admit the Facts to be as the Plaintiff hath charged, and the Debt to be fufficiently proved: But in the one Case, that the Proceedings are erroneous; in the other, the Jury, who have found the Facts proved, and being ignorant of the Laws, leave it to the Judges to determine the Matters of Law arising from the Nature of the Evidence. But if by this Appeal is meant that the Matter in Controversy, which hath been tried in this fummary Way, shall be heard over again by another Judge, a Jury, and Evidences upon Oath, of the same or other Facts, which perhaps the Plaintiff and Defendant had fince the D 2

[20]

first Trial discover'd, then it is, in other Words, no more than a Liberty to either Party, after one Trial in a summary Way, and after they have both carried their Witnesses before a Judge at one Affizes, to come again at the next, and have the Cause tried as at Common Law by a Jury. This furely can never be; for if it is to be fo, it will be against a fix'd Rule and Principle of Reason, (I wont fay of Law, fince that's at prefent in Difgrace,) that a Man shall prove his Demands twice in a Court of Justice, when he has fairly and legally been heard before. Besides that great Inconvenience, what Perjuries will hence enfue? Have not we feen in a Trial by a Jury where Witnesses have lain perdue to observe wherein those that went before were defective, and though they knew no more of the Matter than the former, have clinch'd the whole Point of the Case with as gross a Perjury as possible; and this from a Moment's Obfervation? What will they do now, when they have fix Months Time to confider and be inform'd what is necessary to be fworn at the next Affizes on the Appeal? So that therefore I take it for granted.

[21]

granted, that this Appeal must certainly be from the Judgment of the Judge who tried the Cause by Bill, upon the Record of the Proceedings. And that feems to be the Meaning of the Authors of this Bill, where they fay, that if either Party thinks himself aggriev'd by the Decree, Judgment, or Order of the said Iudges, &c. to appeal forthwith to the next Judges of Assize; so that the Injury suppos'd to arise from the first Decree, is from the Judgment of the Judge, and not from any Hardship the Parties have received from the Want of, or the contending Party's having contradictory Evidence. And this Decree must, as I before observ'd, take in all the Evidence on both Sides, and contain that and the decretal Part of the Decree.

This must be drawn up; l. s. d. and supposing it to contain thirty Folios, I dare say the Honourable House wont allow less for it, than eight Pence per Sheet, which comes to

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[22]

This Decree must be signed by the Judge; and he ought to have a Copy by him, to see that his Judgment is not called in question: Upon a Record varying from his Judgment, and supposing his Clerk is to copy it, I hope he will not be allowed less than four Pence per Sheet, which comes to ten Shillings.

This Decree must be enrolled; for, I think, it is part of this Bill, That this Court shall be a Court of Record; and for the Enrollment we'll set it at,

EACH Party to be fure will have a Copy of this Decree, which we'll likewife fet at,

THEN there's the Execution of this Decree, the Sheriff's Poundage, which varies according to the Debt.

[23]

So here ends the first Trial; and as either Party has Liberty to appeal without shewing any Reason for it, there will searce any Body be determined by the Judgment of the first Decree; especially the Desendant, either for Delay, or not being satisfy'd with the Determination of the Judge, will generally appeal; so the Trial upon that Appeal will be added to the former Expence.

AND when the Blanks that I have here left for that Purpose, are filled up, and added to those the Honourable House of Commons have lest in their Bill, which besides a great many incident Charges that are yet unthought of, and will be found absolutely necessary when this Law comes to be reduced into Prace tice, as there will be many more Requifites necessary between the Complaint and Recovery of the Debt, than are mentioned in this Bill, I am fatisfy'd that the Expences will, and I leave it to any Man of Reason to judge, whether they will not be far greater by this new-invented Method of proceeding, than by the ordinary Proceeding at Common AND Law.

AND having gone fo far as I intended to maintain my first Proposition, as to the Easy Way of Recovering Debts with respect to the Expence, I beg Leave to make this Observation upon the End and Purpose of the Bill; which Bill, though I dare say it is intended for the Benefit and Advantage of the Society who are to be governed by it when made a Law, yet I hope to make it appear, That were it possible it could produce its Effect, by making the Expence of a Suit to be very inconsiderable, yet even that would introduce a total Destruction of the Cement of our national Commerce within ourselves; and if so, that Regard alone is sufficient to prevent this Bill's passing into a Law.

A DEBT arises from the Transmutation of one Man's Property into the Hands, Possession, and Ownership of another, or by some Labour, or Benefit done for another, without any immediate Satisfaction.

AND

[25]

And he to whom that Property is thus reposited on Credit, whether by Contract express or imply'd, and he for whom any Business or Labour is performed, being, on a Considence that he will render Satisfaction for the same, is a Debtor; which Satisfaction if he refuses to make, he ought to be compellable by some positive Law.

And, if that positive Law creates an Expence to that Person who is the Debtor, who, inasmuch as a Man's not persorming his Contract, or not paying his Debts, is an Offence, I call an Offender, that Expence is then become a Punishment where it ought to be inflicted, and there's no Injustice arises from the Nature of this Expence to the Offender.

Is this Expence be somewhat considerable, as it really is, then it is a Means to excite the Debtor, when he is legally demanded to pay his Debt, to make all the Speed he can so to do, to prevent the Expence which will naturally arise if he trifles any longer; and that this is

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[26]

the Case, there is demonstrative Testimony to any one that will give himself the Trouble to make an Inquiry.

For the Purpose; in the Court of Common-Pleas, last Easter Term was Twelve-month, there were sued out into Norfolk, which is a pretty litigious County, 210 Writs, and of all those no more than 10 ever came to Judgment; and of 535, which were sued out the Trinity Term following, but 27 ever came to Trial, and but 89 Judgments by Default.

In Oxfordshire, last Easter Term was Twelvemonth, 141 Writs were sued out, and but 11 Judgments by Default of that Term; and of the Term following, which is an issuable Term, 282 Writs were sued out, but 38 Judgments signed by Default, and but 12 Causes tried at the Assizes. These Things being undeniably true, it plainly appears, that for the Generality, as soon as ever the Debtor is served with Process, inasmuch as he is apprehensive that if he does not very soon satisfy the Plaintiff's Demands, he will be run to Expence; to prevent which, he perhaps immediately slies to Frugality, or to a

[27]

more observant Scrutiny into his Affairs, and thereby raises Money, pays his Debts, and no other Injury ensues, and this Man made honest from the Fear of Expence only.

Now let us consider whether this Expence which the Offender who breaks his Contract is put to, ought to be made inconsiderable, and what will be the Consequence.

WE will suppose that the Time appointed for Payment of Money for Goods which a Man hath bought, was the third Day of August, being a Week or a Fortnight, perhaps, after a Summer Assizes in that County; instead of paying for which Goods, this Man refuses or shuffles, pretending he has it not then to pay; nay, we'll go further, and suppose that the Creditor is so good as to give him till the first Day of September; at which Time the Debtor not paying his Debt, the Creditor files a Civil Bill, the Debtor is warned by Summons to appear at the next Assizes, which will be the following March, six Months after the Man has been E 2

[28]

been ferved with a Summons; if the Expence that the Debtor will be put to be very small, will not that encourage this Debtor to keep the Money in his Hands till another Assizes? Which he may do by lodging his Appeal, and thereby the Creditor is kept out of his Money ten Months in the whole; at which Time the Creditor, rather than to have the Trouble of going to the Assizes, will choose to lose his Debt, and thereby fave Money in his Pocket. So that here is a Way carved out for a Country Trader to enrich himself by Fraud and Rapine; for 'tis but dealing with a Number of wholesale Traders in London for Goods under the Value of ten Pounds, and he is fure they will all be content to lose their Money for their Goods, rather than give him any Trouble; fince, if they do, the Debtor need but move ten or twelve Miles off into another County, and then he will be as fafe as if he went into Fance or Holland.

I AM sensible, that the Multitude of Grievances which have lain under the Consideration of the present Parliament

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[29]

to redrefs, was the Reason that all the Confequences of this Bill have slipp'd their Observation; for there's no Man, let him be never fo much tainted with Party or Faction, but must confess, that the Welfare of this Kingdom has been their chiefest and constant Care: But if there be any Person on whom the Reports of Sense make no Impression, and is thereby induced to think otherwise, let him turn his Eyes on the many wholesome Laws that they have larely made, and their sedulous Inspection into the Gaols and Dungeons, and their great Zeal and Success in justly punishing the Instruments of Cruelty and Tyranny.

So careful have they been of the Weal and Benefit of the Kingdom, that they have already made a Law, to prevent frivolous and vexatious Suits; and no Man alive can think they would confiderately and advisedly make another Law, which will create them.

They did not perhaps apprehend, that Persons of litigious Spirits have been deterred from bringing little paltry Actions,

tions for involuntary Trespasses and trifling Assaults, by the very Expence that would attend them; but now every petulent Peasant will lade the Judges with Civil Bills, and put his honest Neighbour to the Expence and Trouble of a Suit, which will cost the Suitor little or nothing to prosecute.

Now having, I think, sufficiently made it appear, that the Expences attending a Suit by this new Method propos'd, to be far greater than by the ordinary Proceedings at Common Law, I shall proceed to my next general Proposition, viz.

THAT the Proceedings by this new Method will inevitably admit of more Delay to the Suitor, than the Practice of the Common Law would by any Means admit of.

But before I do this, it will be necessary for me here to shew what Delay the Common Law admits of to the Suitor.

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And here it is to be considered, that there was a great deal more Pretence to redress the Grievances pretended to be redressed by this Bill a while ago, than there is now.

For the Judges, both of the Common Pleas as well as King's Bench, have lately (vet before ever this Bill was fo much as thought of) made a great Alteration towards lessening the Expences, as well as preventing the Delay that before used to occur by the Nature of the Practice, and the Means made use of by an Attorney: who, at the Defire of his Client, would fave him from being pulled in Pieces, as an Execution might do, while he knew any Part of the Practice could prevent it. And for the Honour of both the Courts, and especially of the Lords Chief Justices of each Court, who, I am inform'd, were the Instruments to effect it, I beg leave to mention a few Instances.

By the Law, as it stood before, when the Defendant was fired, he had a Right first

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[32]

first to crave Oyer (which is to have a Copy) of the Original to the Writ of Capias on which he was taken; and the Plaintiff was oblig'd to give it him before he could compel him to plead; and when he had fo given it him, the Defendant would plead, viz. in Abatement, fome dilatory Plea, by which the Plaintiff was generally turned over till the next Term. And another Inconvenience arose from the giving this Oyer, viz. as if between the last Day of Trinity Term, and the first Day of Michaelmas Term. a Person had a Cause of Action against another, and fued him by special Writ, fo as to compel him of Michaelmas Term to appear and plead, that the Plaintiff might have Judgment that Term; the Defendant by craving Oyer of the Original, and fetting it forth, which was obliged in that Case to be dated in Trinity Term, would make it appear to the Courts the Date of it was before the Cause of Action, and then the Plaintiff was put to the Expence of a new Writ. And if the Plaintiff fued by a common Capias, or Latitat, then the Defendant had an Imparlance to the next Term

[33]

after the Writ was returnable, which created as much Delay to the Plaintiff, as this new Method prescrib'd by the Bill would introduce.

But now to the great Honour and Praise of both the Courts, be it here inferted and imprinted in the Minds of all Lovers of Justice, that to prevent Expence as well as Delay,

The chief Justice of the Court of Common Pleas does all he can to discountenance Pleas in Abatement, which don't go at all to the Merits of the Cause, and will not compel the Plaintiss to give Oyer to the Desendant of his Original, unless in some special Cases, upon Application to the Court upon Oath of the Reason of requiring it; which Reason, if it is such as plainly shews the Plaintiss ought to be put to a new Writ, they will then, as they ought, of Right to grant it.

And to prevent Delay, which Imparlances before admitted, the Court of Common Pleas hath lately made a common Writ to have the same Efficacy as a speacial

[34]

cial Writ, by compelling the Defendant to appear and plead of the same Term, as if it had been special; so that now few or none commence any Suit by fpecial Writ, which costs a great deal more, than a common one with equal Advantage. The chief Justice of the Court of King's Bench hath also made a Latitat, which to the Suitor costs but ten Shillings, to have the same Force in that Respect (viz. of compelling the Defendant to appear and plead of the same Term) as a special one, that costs four Times as much to the Suitor; fo that now it is very difficult to delay the Plaintiff at all, but he has Trial, Judgment, or Execution, of the same Term that the Writ is returnable.

But that it may be objected, That it is still in the Desendant's Power to delay the Plaintiss by a Writ of Error. True it is, that a Writ of Error may be brought; but when you consider how sew Writs of Error are brought, 'tis hardly worth guarding against the Objection: But if a Writ of Error is brought, and 'tis after a Verdict, there

[35]

there must be Bail, who are liable to pay the Money; and the like if Judgment in Debt on a Bond for Payment of Money, &c. and other Actions of Debt mention'd in the Act of Parliament, which provides for Bail on Writs of Error; so that the Plaintiss is no Ways injured by the Delay. And perhaps it would be for the Benefit of Suitors, if the Desendant was compelled to find Bail on a Writ of Error in every Case, and then there would be no Pretence to say, the Plaintiss by the Proceedings at Common Law is subject to any Delay.

Now let us examine this speedy Way of recovering small Debts, prescrib'd by this Bill.

The Plaintiff applies to an Attorney five Months before the ensuing Affizes to prefer his Bill for the Recovery of a small Debt; the same is filed, and thereon a Summons issues for the Defendant to appear at the next Assizes, to answer the Matters complained of in this Bill; for 'tis not to be supposed that the Creditor is to stay five Months before he F 2

[36]

fues the Debtor. After five Months spent, the Plaintiff brings his Witnesses to prove his Debt or Demands. The Defendant controverts these Demands, produces his Witnesses; both Sides are heard: The Judge of the Assize decrees for the Plaintiff. The Defendant, to procrastinate the Plaintiff's having any Execution on fuch Decree, has no more to do than to enter into a Recognizance to fland the Determination of another Decree upon the Appeal; or if he don't chuse to enter into fuch Recognizance, 'tis but paying down fuch Costs as the Judge thinks fit, (for these are the Words of the Bill,) and he may chuse to have the Cause heard at the next Affizes by a Jury: So that here are eleven Months cut out for Delay to the Suitor, and the Complainant no nearer the Recovery of his Debt than before; for even then, should the Defendant take it into his Head to remove out of the Jurisdiction where the Cause was determined, the Endeavours of the Suitor to recover his Debt are thereby render'd useless. And by the same Reason that he may prevent the Plaintiff from recovering his Debt in that

[37]

that Jurisdiction where he commenced his Suit, and putting him to a new Application in another Jurisdiction to whence he is removed, he may lead the poor Suitor a Dance thro' all the Counties in England. This one Inconvenience surely, if rightly consider'd, is of itself sufficient to prevent this Bill's passing into a Law.

THE former Inconvenience which arises from this new Bill, I hope, will be thought sufficient to prove my last Proposition to be true, with respect to the Delay; and that was such a one as the Suitor in the County where the Desendant lives will think hard enough: But this I am going to mention, tho' it arises partly from the Reason of the former, yet it carries in it a much more dangedous Consequence.

THE Country People in general are fupplied with Necessaries either from this City of London, or from principal Towns and Cities within each respective County, but principally from London; and every body who is any way conversional.

[38]

fant with Matters of Trade, knows that the Merchants and Wholefale Traders here, supply their Chapmen in the Country; from whom the poor People are more immediately supplied, generally upon Credit. And the Reason of that Credit given these Chapmen in the Country by the Wholesale Trader, is partly because they make good Payments here with them, and partly from the Ease they had before found of compelling People to pay that had bad Principles, viz. by laying their Action in London, and having a Testatum Capias into the County where the Debtor lived, by which Means the Cause was tried here in London. The Wholesale Tradesman had nothing to do but to prove here in Town, where his Servants are, who are to give Evidence that the Goods were delivered to the Debtor's Order, the Tradesman had a Verdict, and Satisfaction for his Debt: But now, should this Bill pass into a Law, what Tradesman will fend down any Goods into the Country, when he knows, should there be any Dispute about them, or the Debtor be of a bad Principle, and not willing to pay

[39]

till compell'd by fome Law or other? that he must go down perhaps an hundred Miles off to prove his Demands, and carry two of his Servants to give Evidence of the Sale and Delivery? and after all this Trouble must go down again at the ensuing Assizes, being six Months? and if the Appeal is to be upon full hearing Evidence over again, then he is to carry down his Witnesses again, who before that Time are perhaps dead, or gone to Sea, by which the Suitor's Debt is loft, and he forced, after all, to pay Costs, because he cannot make out his Demands upon the Appeal? This will infallibly deftroy all Trade, Credit, and every Thing that is valuable in any Society. The Delight and Love of doing good, and ferving one another, will then be no more.

THERE is another Inconveniency, which I beg Leave to call an Absurdity, that arises from the Method proposed by this Bill, with respect to Appeals.

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[40]

THAT is under Consideration to whom the Appeal is to be made, to any next Judge of Assize within the same Jurisdiction; and I beg Leave to ask, Whether that is not an equal Juridiction, with respect to the Court, which is to try the Cause; and if so, that carries in it as great a Contradiction in Terms as can be required, to prevent this Bill's passing into a Law.

THE Common Law, which is founded on the Experience of Ages, knows of no fuch Term as an Appeal, in the Sense intended in this Bill; for the only Appeal known by the Common Law, is an original Accusation, as much as an Indictment. 'Tis true, indeed, that the Civil Law, which, as we hope, will never be preferr'd by Englishmen to the Common Law, has Appeals fomewhat refembling that mentioned in the Bill; but I never heard of fuch an Abfurdity in this Law, as to fuffer an Appeal from a Judge prefumed to be of superior Abilities, to another justly supposed to be of inferior: But it is an

[4i]

even Chance, that this may be the Consequence of the Appeals in this Bill; for let the first Cause be determined by a Judge of never fo great Abilities at the first Assizes, it must be reheard at the next Assizes upon an Appeal before the next Judge, let his Capacity be nener fo unequal to that of the Judge who try'd the first Cause. But I must confess, that even this is more plausible, than to have the same Judge rehear his own Judgment in the Hurry of the very fame Affizes, when he can have no Opportunity coolly to reconsider the Matter, and to fearch Books and Presidents for his better Information.

One Inconvenience I beg Leave to mention more; but were I to go through all that will inevitably ensue, I should swell this Treatise up to a Folio Volume; but this must not escape me, because my own and the Liberty of every Englishman is concerned therein.

SHOULD this Bill pass into a Law, the Judge who tries the first Cause on Bill or Petition, supposing there be afterwards

[42]

an Appeal, tries the Cause from his own Admission of what Evidence he thinks fit; and when afterwards there is an Appeal, if the Judge who tries the Cause again on the Bill of Appeal judges from the Record itself, and gives a Decree in Affirmance of the former, or if he is to admit Evidence to be re-examined, which can scarce be, and still affirms the Decree of the former Judge, there is the Ne plus ultra. This is final; and if the Tudge hath admitted Evidence, which he ought not to admit, the Party injured is without Remedy: When, by the Law of England, if the Judge who tries the Cause, admits such Evidence as by Law ought not to be admitted, the Party grieved may file a Bill of Exceptions against the Judgment of the very Judge; and that is to be folemnly argued by the Courts above, which now by this Bill cannot be done; fo that there is one Part of the Liberty of the Subject pared off at once. And though the Intentions of this Parliament are for the Good of the Subject, yet future Parliaments, should we teach them the Way, by abolishing the Common Law, the Right

[43]

Right of being tried by Juries, and the Method of Resort to a superior Court of Judicature, may, without any great Difficulty, pare the Liberty of the Subject to the very Roots.

I would beg Leave to add one Word more, as an Englishman, concerning the Danger which may accrue to the very Fundamentals of our Liberty from Innovations of this Nature, upon the establish'd Method of Trials by Juries. Our Ancestors took it to be the most valuable Part of the Constitution, that neither their Lives, Liberties, nor Properties, could be taken from them without the Consent of their Peers; and this valuable Privilege, which our Ancestors purchased with the Price of their Blood, I hope, shall never be easily parted with.

THE present Bill indeed only deprives us of this Privilege with respect to Causes of Ten Pounds: But, how far it may be a President hereafter, to carry it to the highest Sum, and even to criminal Causes, no Man can foresee.

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thing but the securing the Ease, Liberty, and Property of the Subject.

It is a fundamental Principle of the Common Law, rather to suffer a Mischief, than an Inconvenience, that is, rather to fuffer a Damage to a particular Person, than to the Publick: And whether it may not be better for the Nation in general to suffer the Mischief of having an obstinate Man, now and then, ruin'd by standing out a Law-Suit against the Advice of Council, and thereby faddled with Costs he cannot pay, which yet the Wisdom of the Nation may easily prevent upon the Footing of our old Laws, rather than to make so dangerous an Experiment, of which fo very ill an Use may hereafter be made, and which is far from being a clear and certain Remedy against the Mischiess intended to be redress'd by it. IT

[45]

IT must be confess'd, that our Laws have the Fate of all other Things contrived by Man, and must be attended with some Defects; but I assure myself that they will be fo highly valued, by a Parliament so zealous for the Good of the Publick as the present, that so great an Innovation will not be introduced without the deepest and coolest Consideration of the fatal unknown Confequences that may enfue upon it, without the Advice of those, who by their Studies and Experience have made themselves the greatest Masters of it, and who have been always esteemed Men of the greatest Wisdom, Probity, and Honour.

And having here affigned the Loss of the Liberty of the Subject as an Objection against passing this Bill into a Law, I shall beg Leave to intimate, that if this Bill should pass into a Law, one Branch of the Jurisdiction of the House of Lords will be thereby taken away, at least render'd useless. The House of Lords is the Derniere Resport, to which the Subject is intitled to apply,

[46]

apply, to have the Judgments of the Courts at Westminster corrected; and, though this Parliament have limited the Sum to ten Pounds, for which the Cause is to be tried before this new Court of Justice, yet suture Parliaments may think it a Reason for them to carry it to any Sum whatsoever; and then the Prerogative of the Court of the House of Lords will be rendered useless, because the Determination of the Judge and Jury on the Appeal is appointed to be final and conclusive.

THERE are two more Inconveniencies which I cannot omit, for the fake of those whom they concern, viz.

The Crown, and the City of London.

And as to the first, it will be necessary for me here to affert one Thing which I have only from Information, and yet what would cost the Legislature very little Trouble to look into the Truth of it, viz. That should this Bill pass into a Law, the Revenue must be lessened at least 100,000 l. per Annum: Too much

[47]

much to lop off at one Stroke, when as vet there seems to be no Reason for it. Out of every Cause, one with another, accounting for those Causes that are not tried, those on which Writs of Error are brought, and others in which Affidavits and Rules of Court are made, which are on a double Six-penny Stamp, I am fatisfied it can't be much less; I rather think it a great deal more than the Sum I mention above. But however, if the Stamp-Duties be thought an unnecessary Burthen on the Law, and that it is a very disproportionate Charge, that the fame Stamps, which amount to almost thirty Shillings in a Suit, should be imposed on a Demand for five Pounds, as for five hundred Pounds, I cannot but confess there is a great deal of Reason to take that into Confideration; and therefore, if the Parliament would be pleafed to take off the Stamp-Duties from the Law on all Sums under ten Pounds, that would be very right, and claim the univerfal Confent of the whole Kingdom.

In the next Place, this Bill should it pass into a Law, will crop off another Branch

[48]

Branch of the Revenue of the Crown, which may feem inconsiderable at first, but more closely adhered to, will be found to be of no small Consequence.

When Suits are commenced by Writs, a Copy is to be served on the Desendant in the Country; the Writ is sent down, an Assidavit of the Service of that Copy comes up in another Letter; another goes down with a Writ of Inquiry, if there is Judgment by Desault; if the Cause is tried, another with a Venire Facias, to be returned by the Sheriss, another with a Habeas Corpora, and perhaps with the Record itself; besides a Number of Letters backward and forward, requiring and giving an Account of the Progress of the Cause.

THE last Inconveniency that I shall observe, is the Injury that the City of London and the Suburbs would suffer, should this Bill pass into a Law.

THE four Terms in the Year are periodical Times, wherein the Business of the Law is transacted in Westminster-Hall:

[49]

Hall: At two of these, called the issues able Terms, the Country Attorneys come up to Town, to see their Business well managed against the ensuing Assizes; and where there are Causes of any Moment, their Clients generally come up with them. Then this causes a Circulation of Money, a Briskness of Trade in this City and Suburbs, where there are Thousands of Families that are entirely supported by those Intervals from Poverty, called the Terms; and you may find 'em distinguished, as well by their own Wants, as by the Almanack. Should this Bill pass, the Clamours of the City of London and Suburbs will be much more vehement, if it can be, to repeal it, than those of the Requirents that press this Bill to pass into a Law.

And now I have done with all the Inconveniences that I think necessary here to mention, I beg Leave to make a short Resection upon the Earnestness there seems to be in the Well-Wishers to this Bill, that the Law should be new modell'd.

[50]

THIS Law, which I call the Common Law, hath been handed down by our Ancestors for above a thousand Years: A Law which the great and learned Sir John Fortescue, the great Lord Bacon, and my Lord Coke, and I could mention Numbers of the wifest Heads this Nation could ever boast off, that have with one Heart and one Voice highly extoll'd the Excellency of the Common Law of England. Observe what my Lord Coke fays; That of all Laws, fays he, I speak of human Laws, these (meaning the Common Laws of England) are most equal, and of greatest Antiquity, and least Delay, and most Beneficial and Easy to be observed. And he further tells you with an Orator's Confidence, and a good Man's Truth, That he could defend them against any Man that is not malicious without Understanding, and make it manifest to any of Judgment and Indifference by Proofs pregnant and demonstrative, and by Records and Testimonies luculent and irrefragable: But, says he, Sed sint quidam fastidiosi qui, nescio quo, malo affectu, oderunt artes

[51]

artes antequam pernoverunt. And, as Quintilian wisely observes; I account Arts happy, says he, if Artists only judged of them, because they will not only value them, but not undervalue them, for some little adjunct Defects.

AND here we may judge very fafely what may be the Confequences of making Innovations on the Common Law, viz. from Experience: In the Year 1650, when the Parliament was angry at the Grandeur and Dignity of the Law, and being ignorant of the Language in which it was writ, and the Proceedings being in Latin, to which they were Strangers, the Clamours of the Members ran so high, that one infifted upon pulling down the Pride of the Law; another with more Temper, yet equal Prejudice, with an oblique Phrase, only desired it might be stripped of its Cloak, by turning it into English; which they accordingly did. And what was the Consequence? Hinc ille Lachryme! The Plainness of its Coat induced the poor Country Men to box it about, and every one thought he had immediately made himself Master H_2

[52]

of it; and then Tooth and Nail, when the first Opportunity offer'd, ran into a Suit of Law to prove his Ignorance, at the Expence of his Ruin. This Vein of Folly ran through the whole Kingdom; and every sanguine poor Mortal, that had got a little Money, and less Wit, who else would have lain quiet, and preserved the Peace of the Kingdom, exhausted all his Substance, by contending with his Adversary in English Law.

AND you may see what fort of Perfons they were in those Days, that petition'd for the Alteration of the Common Law, by a Petition printed in the Year 1650, entitled, A Petition dedicated to the Committee of Parliament, for Reformation of the Courts of Justice and Proceedings at Law. And another, entitled, Proposals for the Alteration of the Law, by a Petition of one Robinson, who, whether he was a Member of Parliament, or no, I know not; but it seems he was a North Country Fox-Hunter. And the last being more extraordinary than the former, inasmuch as it hath all the Ingredients necessary to an Enemy

[53]

of the Law, I beg leave to recite the Exordium of the same.

" THE Perfecution and Oppression of our late Kingly Governors, with their " House of Peers, and Lordly Bishops, " though at first not well apprehended " by great Numbers, whom by Court " Preferment, corrupt Education, or otherwise, they had seduc'd, is now 66 through the Christian Liberty of tryce ing all Things, become so clearly discernable, as that even the greatest Part " amongst us, and all round about us, " do justify us in the Judgment we have « executed upon them, both Root and The Observation whereof " ought to be no small Inducement unto sthe fame Spirits, whom God made " instrumental to execute his Vengeance " upon such Enemies to true Godliness " and Freedom, to cast their Eyes about them, and spy out what Work is yet remaining to be done by them, before " these Nations can possibly enjoy so great a Good as the Lord may be pre-" fum'd to have intended to them, by " their Expence of fo much Blood and G Treasure.

" IT will doubtless be easily perceiv'd, " that the Lawyers, the Men of the Law, " the whole Tribe, from the Judges to " the Prison Door-Keeper (though some " of them, as to their personal Actings, " are not fo blameable as other fome) in " their own Sphere of Westminster-Hall, " have not only been mischievous and destructive Canker-Worms, or Pha-" roah's lean Kine, unto these Nations, " but have ever been those mercurial so Spirits and Instruments, civil Tormen-" tors and Executioners, to carry on and e practife whatfoever our perfecuting "Governors, with their Peers and Lord. " ly Bishops have been executing.

"IT was this Tribe that was fo ready and willing to do their Drudgery, that they might be maintain'd in buying and felling the Nation over and over, as often as they pleased, at one Term or Trial the Plaintiff, at another the Defendant; then back again; then for ward; and all according to good Law or Equity. And besides all this, though they seem to have but one chief

[55]

"chief Shop at Westminster-Hall, yet there are a few other Stalls erected for them in the Circuits, and their own private Ware-Houses at Home; and this one Tribe is thought to make a Shift to gain or reap one fifth Part of the Profit of the Nation."

As to the other Petition in 1650, though the Design and Intention of it was founded perhaps on none of the best Principles, yet the Scope of this Petition carries in it some Colour of Truth and Integrity; and whoever would endeavour to undermine Truth, must always (to expect any Success) do it with something representing it. In this Petition are these Words:

"INASMUCH as a good Frame or Constitution of Justice, less apt to flide into a State of Degeneracy, is much better than a good Judge, who can be no longer good than while he is true to Rules, nor can his Goodness be affured to Succession; and that Constitution of Court is the best that leaves least to the Discretion of the

[56]

Judge, as that is the best Judge that leaves least to himself; he further in his Petition wishes that there may be no Judge in England a Judge of Facts."

In the next Place I shall shew what Veneration and Esteem our Ancestors paid to the Common Law, and even Kings and Princes thought it their Interest to preserve inviolable.

FIRST, observe what Adivce the great Sir John Fortescue gave to Prince Edward, (Son to Henry VI.) to whom he was a Tutor or Preceptor.

THAT good Man was afraid lest the young Prince, by being abroad, might decline the Love of the Common Law of England, and admire the Law of some other Country; and foreseeing the evil Consequence that might attend it, inasmuch as the People of England love and admire nothing more than their Laws, should, when they saw their Laws alter'd and new-modelled, withdraw their Allegiance from him, he therefore gives the Prince

$\begin{bmatrix} 57 \end{bmatrix}$

Prince this wholesome and cordial Advice, viz.

"BE it far from Thee, Royal Offspring
of my Sovereign, to despise or make
light of the Common Laws of this
Kingdom, which you are like to govern; for thereby you'll make to yourfelf more Enemies than by any other
Means whatsoever; for they are
Laws, says he, that your very reading of them will make you in Love
with Justice."

And we may see what Respect King Fames the First paid to the Common Laws of England, and how much he himself thought it his Interest and Duty to preserve them in the same Frame and Manner that they were before he came to them, as by the Preamble of an Act of Parliament of the first of his Reign, Chap. 2. viz. "The fundamental and ancient Laws, Privileges, and good Customs of this Kingdom, do not on ly preserve the King's legal Authority, but the People's Security of Lands, "Livings, and Privileges, both general

" and

[58]

" and particular, and are thereby pre"ferved and maintained; and by the
"Abolishing or Alteration of which it
"is impossible but that present Confu"fion will fall upon the whole State
"and Frame of this Kingdom.

AND I shall make but one Observation more; which is on one of the Speeches of the same King to his Parliament in the following Words, " For a King of Eng-" land, fays he, to despise the Common " Law, is to neglect his own Crown; and " I think, if the Civil Law should be " taken away, it would make an Entry " to Barbarism in this Kingdom, and " would blemish the Honour of Eng-" land". And after the King enlarges; " My Meaning therefore is not to pre-" fer the Civil Law before the Common "Law, but only that it should not be " extinguished; and yet so bounded, I " mean, to such Courts and Causes as " have been in ancient Use, as the " Ecclesiastical Courts, Courts of Ad-" miralty, Courts of Request, and such "like, referving ever to the Common Law to meddle with the fundamental " Laws

[59]

"Laws of the Kingdom, either con"cerning the King's Prerogative, the
"Possession of Subjects, or any Questi"ons, either between the King and any
"of them, or amongst themselves, in
"the Points of meum and tuum".

Is there be any Person angry with the Forms of the Law, let him consider that Forms are Prescripts of God in Nature, and of Nature to Policy, in Avoidance of Cousin. The Jews, the sirst People and Polity, had their Forms in all Things; as also the Romans: Observe Tully on that Occasion, Jura & formæ de omnibus rebus constituta.

And these Forms, tho' we look upon them as useless and superficial Things, which may adesse & abesse sine interitus subjecti, yet ought not to be innovated, or forcibly enter'd upon, without great Consideration, because they couch under them great Mysteries, which are necessary to be cherished for the Advantage they give to the more essential Parts of Truth and Policy.

[60]

THERE is one Thing more, that I beg Leave to mention; and the Reason for it is, Because it may appear, that tho' I am so tenacious of preserving the Common Law of England, and have it in great Esteem, yet I cannot at the same Time but confess, that there are some Tares grown up by Time, which choak the Wheat; and feveral Corruptions have crept into the Practice of it, especially as to the unjustifiable Increase of extortionable Fees. 'Tis that, and that alone, which makes the Law fo expenfive and burthenfome to the People. And I am of my Lord Bacon's Opinion, who was for pruning and grafting the Law, but not for plowing it up, and planting it again; for that, says he, is a perilous Innovation.

If the Honourable House of Commons would let the Law run in the same Channel as it now is, and give me Leave, I would lay before them such a Scheme for cleansing it from the Filth and Quicksands caused by Time and the Corruption of Man, that by cropping

[61]

off those Fees which are actually unnecessfary and superfluous, the Law would be made pure, the Subject eased, and by passing such an Act, the Names of the present Parliament would be made memorable to all Posterity.

AND that the Common Law of England may be inviolably preserved, as to the Law itself, is my hearty Wish; and I shall end this Treatise in the Words of Tully, who apply'd it to the Commendation of the Civil Law, as I beg Leave here to do to the Common Law;

O rem præclaram! vobisq; retinendum Judices.

FINIS.

