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THE
BOOKSELLER
TO THE
READER.

I is humbly hoped, That the Publick will favourably receive the following Pages, which consist of some Heads of a Scheme, which Mr. Law propos'd to the Parliament of Scotland in the Year 1705: Which though it was favour'd by the High Commissioner, (who now serves his Majesty in a Great Office,) and by several Members of Parliament; yet such were the Prejudices against it which prevail'd, that the Proposal was wholly laid aside. Having had so little Success in that Part of Great Britain which was his Native Country, he applied himself to the Lord-Treasurer of England, and transmitted to his Lordship another Proposal for the Increase of Trade and Credit, with Explanations at large, and adapted to the Constitution and Usages here; but meeting with no more Incouragement than before, and not being able even to get his Pardon (having kill'd the Famous Mr. Wilson in a Duel many Years before) he was compelled to live Abroad; where after undergoing great Variety of Persecution from his Enemies, he now appears a Minister far above all that the past Age has known; that the present can conceive, or that the future will believe. He has established the Publick Faith in a Country that was become a Proverb for the Breach of it. He has made the Increase of the Revenues of an Arbitrary Government depend upon the

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To the READER.

Subjects free Enjoyment of their Property, insomuch that it might possibly cost the Crown many Millions, together with all its present Prospect of Riches and Power, to refuse the very lowest Demand of Money which the Publick has promis'd to pay: He has shew'd the People of France, that their late King Lewis XIV. with his unlimited Authority was not able to take more from them, than Mr. Law has since restored. He has now no Enemies but those who are so to all Mankind; and many who some Months ago thirsted after his Blood, now eat his Bread; for he has appeared incapable of any other Species of Vengeance, but that of laying his Enemies under the Shame and Confusion of receiving their Fortunes from him. This is the Man whom Britain has lost, having lain under the Displeasure of three successive Ministries so as not to be able to obtain his Pardon, till at last (too late for his Country) it proceeded even unasked from the Justice and discerning Judgment of a Great L---d now at the Helm.

Hic sine Vir Patriæ natus usquam nisi in patriâ morietur. — hunc suâ quisquam sententiâ ex hac urbe expellet, quem omnes urbes expulsum a vobis ad se vocabunt? O terram illam beatam quæ hunc virum exceperit! hanc ingrati si ejecerit! miseram si amiserit! Cic.

MONEY

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MONEY

AND

TRADE

CONSIDER'D;

With a Proposal for Supplying the Nation with Money.

THERE are several Proposals offer'd to Remedy the Difficulties the Nation is under from the great Scarcity of Money.

That a right Judgment may be made, which will be most Safe, Advantageous and Practicable; it seems Necessary, 1. That the Nature of Money be inquired into, and why Silver was us'd as Money preferable to other Goods. 2. That Trade be considered, and how far Money affects Trade. 3. That the Measures which have been us'd for Preserving and Increasing Money, and these now propos'd, be examin'd.

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CHAP.

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C H A P. I.

How Goods are valued. Of Barter. Of Silver; Its Value as a Metal, its Qualities fitting it for Money, and of the Additional Value it received from being us'd as Money.

GOODS have a Value from the Uses they are apply'd to; and their Value is Greater or Lesser, not so much from their more or less valuable, or necessary Uses; as from the greater or lesser Quantity of them in proportion to the Demand for them. *Example.* Water is of great use, yet of little Value; because the Quantity of Water is much greater than the Demand for it. Diamonds are of little use, yet of great Value, because the Demand for Diamonds is much greater, than the Quantity of them.

Goods of the same kind differ in Value, from any difference in their Quality. (*Ex.*) One Horse is better than another Horse. Barley of one Country is better than Barley of another Country.

Goods change their Value, from any Change in their Quantity, or in the Demand for them. (*Ex.*) If Oats be in greater Quantity than last year, and the Demand the same, or lesser, Oats will be less valuable.

Mr. Lock says, *The Value of Goods is according to their Quantity in proportion to their Vent.* The Vent of Goods cannot be greater than the Quantity, but the Demand may be greater: (*Ex.*) If the Quantity of Wine brought from France be a 100 Tun, and the Demand be for 500 Tun, the
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Demand is greater than the Vent; and the 100 Tun will sell at a higher Price, than if the Demand were only equal to the Vent. So the Prices of Goods are not according to the Quantity in proportion to the Vent, but in proportion to the Demand.

Before the use of Money was known Goods were exchange'd by Barter, or Contract; and Contracts were made payable in Goods.

This State of Barter was inconvenient, and disadvantageous. 1. He who desir'd to Barter would not always find People who wanted the Goods he had, and had such Goods as he desir'd in exchange:

2. Contracts taken payable in Goods were uncertain, for Goods of the same kind differ'd in value.

3. There was no measure by which the Proportion of Value Goods had to one another cou'd be known.

In this State of Barter there was little Trade, and few Artf-men. The People depended on the Landed-men. The Landed-men labour'd only so much of the Land as serv'd the occasions of their Families, to barter for such Necessaries as their Land did not produce; and to lay up for Seed, and bad Years. What remain'd was unlabour'd; or gift-ed on condition of Vassalage, and other Services.

The Losses and Difficulties that attended Barter, would force the Landed-men to a greater Consumption of the Goods of their own Product, and a lesser Consumption of other Goods; or to supply themselves, they would turn the Land to the product of the several Goods they had occasion for; tho' only proper to Produce of one kind. So, Much of the Land was unlabour'd, what was labour'd was not employ'd to that by which it

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would have turn'd to most Advantage, nor the People to the Labour they were most fit for.

Silver as a Metal had a Value in Barter, as other Goods; from the Uses it was then apply'd to.

As Goods of the same kind differ'd in Value, so Silver differ'd from Silver, as it was more or less fine.

Silver was liable to a change in its Value, as other Goods, from any change in its Quantity, or in the Demand for it.

Silver had Qualities which fitted it for the use of Money.

1. It could be brought to a Standard in Fineness, so was certain as to its Quality.

2. It was easie of Delivery.

3. It was of the same Value in one Place that it was in another; or differ'd little, being easie of carriage.

4. It could be kept without Loss or Expence; taking up little room, and being durable.

5. It could be divided without Loss, an Ounce in four Pieces being equal in Value to an Ounce in one Piece.

Silver having these Qualities, 'tis reasonable to think it was used as Money before it was coin'd. What is meant by being used as Money, is, that Silver in Bullion was the Measure by which Goods were valued, the Value by which Goods were exchanged, and in which Contracts were made payable.

He who had more Goods than he had use for, would choose to barter them for Silver, tho' he had no use for it; because, Silver was certain in its Quality: It was easie of Delivery: It could be kept without Loss or Expence: And with it he could purchase other Goods as he had occasion, in Whole or in Part, at Home or Abroad;
Silver

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Silver being divisible without Loss, and of the same Value in different Places. (Ex.) If *A. B.* had a 100 Sheep, and desired to exchange them for Horses: *C. D.* had 10 Horses, which were equal to, or worth the 100 Sheep, and was willing to exchange: But as *A. B.* had not present occasion for the Horses, rather than be at the Expence of keeping them, he would barter his Sheep with *E. F.* who had the Value to give in Silver, with which he could purchase the Horses at the time he had occasion.

Or if *E. F.* had not Silver, but was satisfied to give his Bond for the Silver, or the Horses, payable at the time *A. B.* wanted them: *A. B.* would choose to take the Bond payable in Silver, rather than in Horses; because Silver was certain in Quality, and Horses differ'd much. So Silver was used as the Value in which Contracts were made payable.

Silver was likewise used as the Measure by which Goods were valued, because certain in Quality. (Ex.) If *A. B.* had a 100 Weight of Lead, and desired to exchange it for Barley; the way to know what quantity of Barley was equal in Value to the Lead, was by the Silver. If the 100 Weight of Lead was equal to 5 Ounces of fine Silver, and 5 Ounces of fine Silver equal to 20 Bolls of Barley, than 20 Bolls was the Quantity of Barley to be given in exchange for the Lead.

Silver being easie of Carriage, so equal in one Place to what it was in another, was used as the Measure by which Goods to be deliver'd in different places were valued. (Ex.) If a piece of Wine was to be deliver'd at *Glasgow* by *A. B.* Merchant there, to the Order of *C. D.* Merchant in *Aberdeen*: And the Value to be deliver'd in Oats at *Aberdeen* by *C. D.* to the Order of *A. B.*

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The Wine could not be valued by the Quantity of Oats it was worth at *Glasgow*, nor the Oats by the Quantity of Wine they were worth at *Aberdeen*. Wine or Oats might differ in Quality, or be more or less valuable at the one Place than at the other. The way to have known what Quantity of Oats was equal to the Wine, was by the Quantity of Silver each was worth at the Places they were to be delivered. If the piece of Wine was worth at *Glasgow* 20 Ounces of fine Silver, and 20 Ounces of fine Silver worth 50 Bolls of Oats at *Aberdeen*; then 50 Bolls was the Quantity of Oats to be given there in return for the Wine.

Silver being capable of a Stamp, Princes, for the greater Convenience of the People, set up Mints to bring it to a Standard, and Stamp it; whereby its Weight and Fineness was known, without the Trouble of Weighing or Fining; but the Stamp added nothing to the Value.

For these Reasons Silver was used as Money; its being Coin'd was only a Consequence of its being applied to that use in Bullion, tho' not with the same Convenience.

* *Mr. Lock, and others, who have wrote on this Subject, say, The general Consent of Men plac'd an imaginary Value upon Silver, because of its Qualities fitting it for Money.*

I cannot conceive how different Nations could agree to put an Imaginary Value upon any thing, especially upon Silver, by which all other Goods are valued; or that any one Country would receive that as a Value, which was not valuable equal to what it was given for; or how that Imaginary Value could have been kept up. But, suppose *France* receiving Silver at an Imaginary Va-

* *Lock. pag. 31. upon Interest, and pag. 1. upon Money.*

lue,

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lue, other Nations receive it at that Value, because receiv'd so in *France*: Then for the same Reason a Crown passing in *France* for 76 *Sols*, should pass in *Scotland* for 76 *Pence*, and in *Holland* for 76 *Stivers*. But on the contrary, even in *France*, where the Crown is rais'd, 'tis worth no more than before when at 60 *Sols*.

It is reasonable to think Silver was barter'd as it was valued for its Uses as a Metal, and was given as Money according to its Value in Barter. The additional Use of Money Silver was apply'd to would add to its Value, because as Money it remedied the Disadvantages and Inconveniencies of Barter, and consequently the Demand for Silver encreasing, it received an additional Value equal to the greater Demand its Use as Money occasioned.

And this additional Value is no more imaginary, than the Value Silver had in Barter as a Metal; for such Value was because it serv'd such Uses, and was greater or lesser according to the Demand for Silver as a Metal, proportioned to its Quantity. The additional Value Silver receiv'd from being used as Money, was because of its Qualities which fitted it for that Use; and that Value was according to the additional Demand its Use as Money occasioned.

If either of these Values are imaginary, then all Value is so; for no Goods have any Value, but from the Uses they are apply'd to, and according to the Demand for them, in proportion to their Quantity.

Thus Silver having a Value, and Qualities fitting it for Money, which other Goods had not, was made Money, and for the greater Convenience of the People was coin'd.

The Names of the different Peices might have been Number 1. Number 2. and so on; Number

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So would have been the same as a Crown; for the Name and Stamp was only to certify, that the Piece had such a Quantity of Silver in it, of such a Fineness.

Goods of any other kind that have the same Qualities might then, and may now, be made Money equal to their Value. Gold and Copper may be made Money, but neither with so much convenience as Silver. Payments in Copper being inconvenient by reason of its Bulk; and Gold not being in so great Quantity as to serve the Use of Money. In Countries where Gold is in great Quantity, it is used as Money; and where Gold and Silver are scarce, Copper is used.

Gold is coin'd for the more easie Exchange of that Metal, and Copper to serve in small Payments; but Silver is the measure by which Goods are valued, the Value by which Goods are exchange'd, and in which Contracts are made payable.

As Money encreas'd, the Disadvantages and Inconveniencies of Barter were remov'd; the Poor and Idle were employ'd, more of the Land was labour'd, the Product encreas'd, Manufactures and Trade improv'd, the Landed-men lived better, and the People with less dependance on them.

C H A P. II.

Of Trade; and how far it depends on Money: That the Encrease of the People depends on Trade. Of Exchange.

TR A D E is Domestick, or Foreign.

Domestick Trade is the Employment of the People, and the Exchange of Goods within the Country.

Foreign

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Foreign Trade has several Branches.

1. The Product and Manufacture being more than the Consumption, a part is Expored, and in Return Foreign Goods are brought Home.

2. Selling the Goods Exported at one Port, and Loading there to sell at another; whereby a greater Return is made, than if the Goods Exported had been carried directly there.

3. Bringing Home the Product and Manufacture of other Countries, from whence, and when they are cheap; to supply Countries where, and when they are dear.

4. Bringing Home the Product of other Countries, and Exporting it in Manufacture.

5. Freightings, or hiring out Ships.

Domestick and Foreign Trade may be carried on by Barter; but not for so great Value as by Money, nor with so much convenience.

Domestick Trade depends on the Money: A greater Quantity employs more People than a lesser Quantity. A limited Sum can only set a number of People to work proportion'd to it, and 'tis with little Success Laws are made, for employing the Poor or Idle in Countries where Money is scarce; good Laws may bring the Money to the full Circulation 'tis capable of, and force it to those Employments that are most profitable to the Country: But no Laws can make it go further, nor can more People be set to work, without more Money to circulate so, as to pay the Wages of a greater number. They may be brought to work on Credit; and that is not practicable, unless the Credit have a Circulation, so as to supply the Workmen with Necessaries; if that's suppos'd, then that Credit is Money, and will have the same effects, on Home and Foreign Trade.

An Addition to the Money adds to the Value of the Country. So long as Money gives Interest,

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it is employed; and Money employed brings Profit, tho' the Employer loses. (*Ex.*) If 50 Men are set to work, to whom 25*s.* is payed *per Day*, and the Improvement made by their Labour be only equal to, or worth 15*s.* yet by so much the Value of the Country is increased; but as it is reasonable to suppose their Labour equal to 40*s.* so much is added to the Value of the Country, of which the Employer gains 15*s.* 15 may be supposed to equal the Consumption of the Labourers, who before lived on Charity, and 10*s.* remains to them over their Consumption.

If a Stone of Wool is worth 10*s.* and made into Cloth worth 2*l.* the Product is improv'd to four times the Value it had in Wool: The Workmen may be supposed to consume more than when they were not employed; allow one 4th, the Nation is gainer double the Value of the Product. So an Addition to the Money, whether the Employer gains or not, adds to the National Wealth, eases the Country of a number of Poor or Idle, proportioned to the Money added, enables them to live better, and to bear a share in the Publick with the other People.

The first Branch of Foreign Trade, which is the Export and Import of Goods, depends on the Money. If one half of the People are employ'd, and the whole Product and Manufacture consum'd; more Money, by employing more People, will make an Overplus to Export: If then the Goods imported ballance the Goods exported, a greater Addition to the Money will employ yet more People, or the same People before employed to more Advantage; which by making a greater, or more valuable Export, will make a Ballance due. So if the Money lessens, a part of the People then employed are set idle, or employed to less advantage; the Product and Manufacture is less, or less

valuable;

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valuable, the Export of Consequence less, and a Ballance due to Foreigners.

The 2d and 3d Branches of Foreign Trade, call'd the Trades of *Carriage*, are monopoliz'd out of *Europe*, by those Countries who have Colonies; and in *Europe*, by those who sell cheapest.

Scotland has Advantages for Trade by which the Merchants might undersell Merchants in *Holland*, as cheapness of Living, paying less to the Publick, having Workmen, Seamen, and Provisions for victualling cheaper: But if the *Dutch* Merchant's Stock is 10000*l.* and his yearly Expence 500; he can trade at 10 *per Cent.* Profit, and add yearly 500*l.* to his Stock. Whereas a *Scotch* Merchant, whose Stock is 500*l.* and his yearly Expence 50; cannot trade so cheap.

If 'tis ask'd how a *Dutch* Merchant trades who has only 500*l.* Stock? He restricts his Expence so as he can afford to trade at 10 *per Cent.* Profit: Or Money being in greater Quantity in *Holland*, whereby it is easier borrowed, and at less use; he gets Credit for more at 3 or 4 *per Cent.* by which he gains 6 or 7. And unless Money be in greater Quantity in *Scotland*, or Expence retrench'd, we cannot trade so cheap as the *Dutch*; tho' we have Advantages for Trade that they have not, and tho' they be under Disadvantages we are not liable to. By a greater Quantity of Money and Oeconomy, the *Dutch* monopolize the Trades of *Carriage* even from the *English*.

The 4th Branch of Foreign Trade, Bringing home the Product of other Countries, and exporting it in Manufacture, depends on the Quantity of Money. We are so far from competing with the *Dutch* in this Trade, that our Wool was sent to *Holland*, and imported from thence in Manufacture; under the Difficulty of a Prohibition on the Export of the Wool, and on the Import of the

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the Manufacture. Yet besides the Advantages already named, which we have for Trade over the *Dutch*, the Material is the Product of our Country and greater Privileges are granted to Manufacturers here, than in *Holland*.

'Tis alledged, if the Prohibition had continued, Manufactures might have come to Perfection.

The Advantage some Men made by Manufacture, may have occasion'd the setting up of more, while the Money has been diminishing; but that Money so employed, has been taken from some other use it was before employ'd in: For Money cannot serve in two Places at one time.

'Tis alledged, That the allowing the Wool to be exported, occasioned the Exportation of the Money; that at one time 5000l. was sent to England to buy Wool. 'Tis ask'd, what became of that Wool? They answer, it was sent to France for Wine. Then, as 5000l. of English Wool be worth 8 or 10000l. in France; so the 5000l. sent to England, saved the sending out of 8 or 10000l. to France.

To those who don't thoroughly examine the State of this Country, it may seem odd that Wool should be allowed by Law to be exported: But if the Product of *Scotland* cannot be manufactur'd with less than 50000 People, and the Money that can be spar'd to Manufacture be only capable to employ 25000, one half of the Product will be lost if it is not allowed to be Exported.

The 5th Branch, The Freighting or Hiring out Ships, depends on the Money, and the other Branches of Trade. Where Ships are in use to be freighted by Strangers, and supported by a great Demand for their own Trade, there all sorts of Ships are to be hired cheaper than in other Places; and Merchants are sure of such Ships as
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are proper for the Goods they load with, and the Countries they trade to.

This Trade of Freighting brings the Goods of other Countries to *Holland*, tho' designed for Sale elsewhere. If Woollen Manufacture from *England* to *Portugal* yields 25 per Cent. Profit, and to *Holland* 15; the *English* Merchant will choose to send such Goods to *Holland* for 15 per Cent. rather than to *Portugal* for 25: And the *Dutch* Merchant, who is able to Trade cheaper, from the Cheapness of Freight, &c. is satisfied for the other 10 to carry to *Portugal*.

Most Authors who have wrote on Trade divide it into National and Private. They say, a Merchant may gain where the Nation loses. If 1000l. is Exported to the Indies in Money or Bullion, and 1000l. in Goods or Provisions; the return worth 8000l. the Merchant gains 6000; but as these Goods are all consum'd in the Country, the Nation loses the 1000l. Money or Bullion Exported.

They don't consider whether the 8000l. of Goods Imported (all suppos'd to be consum'd in the Country) does not lessen the Consumption of the Product or Manufacture of the Country, so as to occasion an addition to the Export, at least equal to the 1000l. Money or Bullion Exported. But allowing they do not lessen the Consumption of the Goods of the Country, and the Use of them be not at all necessary; yet these Goods being worth 8000l. at Home or Abroad, the Nation gains 6000. If the People consume them, and in extravagant Uses, that's not the Fault of the Trade, nor for that Reason should that Trade be call'd Disadvantageous; it is the Fault of the Government, who ought to hinder the too great Consumption of Foreign Goods; especially, such as might be wanted without causing a greater Consumption of the Goods of the Country. That
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care being taken, by making the Vent less profitable at Home than Abroad, Merchants would export them, or for the future lessen the Import.

If *East-India* Goods that sell for a 1000*l.* in *England*, are only worth Abroad 800*l.* the Duty payed at their Entry being return'd, and more given as a Draw-back to encourage the Export, their Vent Abroad will be more Profitable than in *England*.

A People may consume more of their own or Foreign Goods, than the Value of the Product, Manufacture, and Profits by Trade; but their Trade is not Disadvantageous, it is their too great Consumption: And the too great Consumption of the Product and Manufacture of the Country, may be as hurtful as that of Foreign Goods; for, if so much is consumed, that the remainder Exported won't pay the Consumption of Foreign Goods, a Ballance will be due, and that Ballance will be sent out in Money or Bullion.

A Nation may gain where the Merchant loses, but where-ever the Merchant gains the Nation gains equal, and so much more, as the Maintenance and Wages of the People employ'd, and the Duty on the Goods amounts to. If a Ship insur'd is lost, the Nation loses, and the Merchant loses nothing; but in that case the Insurer is the Merchant, and loses equal to the Nation.

As Trade depends on Money, so the Encrease or Decrease of the People depends on Trade. If they have Employment at Home, they are kept at Home: And if the Trade is greater than serves to employ the People, it brings more from Places where they are not employ'd. Sir *William Petty* values a Man at 20 Years purchase; by that Computation a Seaman, whose Wages is 40*s.* a Month, is valued 480*l.*

Scotland

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Scotland has a very inconsiderable Trade, because she has but a very small Part of the Money. There is a little Home Trade, but the Country is not improv'd, nor the Product manufactur'd. There is a little of the first Branch of Foreign Trade, and that is carried on with great Disadvantage to the People, who pay dearer for most Foreign Goods, and are worse serv'd, than other Nations: If they have any cheaper, 'tis from the lower Duty on the Import. In *Scotland* low Prices are given for Goods bought up to be Exported, the Merchant's Profit being great: If a 100 Stone of Wool is worth in *Holland* 10 Pieces of Linen Cloth; these 10 Pieces are sold in *Scotland* for the Value of 180 or 200 Stone of such Wool. Such Goods as do not yield that great Profit, are not Exported; and those that do, are not Exported in any Quantity, the Merchant's Stock being small. *Scotland* has no part of the other Branches of Foreign Trade, not being able to trade so cheap as other Nations.

Some think if Interest were lower'd by Law, Trade would increase, Merchants being able to employ more Money and Trade cheaper. Such a Law would have many Inconveniences, and it is much to be doubted, whether it would have any good Effect; indeed, if lowness of Interest were the Consequence of a greater Quantity of Money, the Stock applied to Trade would be greater, and Merchants would trade cheaper, from the easiness of borrowing, and the lower Interest of Money, without any Inconveniencies attending it.

Tho' Interest were at 3 per Cent. in *Holland*, and continued at 6 in *Scotland*; if Money were to be had equal to the Demands at 6, the Advantages we have for Trade, which the *Dutch* have not, would enable us to extend Trade to its other

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Branches,

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Branches, notwithstanding the Difference of Interest.

If Money in *Scotland* were equal to the Demands at 6 per Cent. the *Dutch* could not trade so cheap in Herrings; the Hinderances of that Trade being the Consequences of the Scarcity of Money. The Materials for carrying on the Fishing are cheaper in *Holland*, but the Cheapness of Victualling alone would ballance that: And the Dearth of these Materials, as of other Foreign Goods, coming from the Scarcity of Money; that being remedied, these Materials, and other Foreign Goods that are not the Product of *Holland*, would be sold as cheap in *Scotland*.

Exchange is when a Merchant exports to a greater Value than he imports, and has Money due abroad; another importing to a greater Value than he exported, has occasion for Money abroad: This last by paying in Money to the other, of the Weight and Fineness with that is due to him, or to that Value, saves the Trouble, Hazard, and Expence, to himself of sending Money out, to the other of bringing Money home, and to both the Expence of recoining.

So long as Foreign Trade and Expence kept equal, Exchange was at the *Par*: But when a People imported for a greater Value, or had other Occasions abroad, more than their Export, and the Expence of Foreigners among them would ballance; there was a Necessity of sending out the Ballance in Money or Bullion, and the Merchant or Gentleman who owed, or had occasion for Money abroad, to save the Trouble, Expence and Hazard of sending it out, gave so much per Cent. to another, as the Trouble, Expence and Hazard was valued at. Thus Exchange rose above the *Par*, and became a Trade,

Mr. Mun

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Mr. Mun on Trade, Page 100, says, *The Exchange being against a Nation, is of advantage to that Nation. And supposes, if 100l. at London is worth no more than 90l. of the same Money at Amsterdam, the Dutch to send 500000l. of Goods to England, and the English 400000l. of Goods to Holland; it follows that the Money due to the English at Amsterdam, will ballance 440000l. due to the Dutch at London: So 60000l. pays the Ballance.* Mr. Mun does not consider, that the *Dutch* Goods worth 500000l. when Exchange was at the *Par*, are worth at *London* 555555l. when 90l. at *Amsterdam* is worth 100l. at *London*; and the 400000l. of *English* Goods in *Holland*, are only worth 360000l. that Sum being equal by Exchange to 400000l. in *England*. So in place of *England's* having an Advantage of 40000l. as he alledges by the Exchange being against her: She pays 95555l. more; than if Exchange had been at the *Par*.

When Exchange is above the *Par*, it is not only payed for the Sums due of Ballance, but affects the whole Exchange to the Place where the Ballance is due. If the Ballance is 20000l. and the Sums exchanged by Merchants who have Money abroad, with others who are owing, or have occasion for Money there, be 60000l. the Bills for the 60000l. are sold at or near the same Price, with the 20000l. of Ballance.

It likewise affects the Exchange to Countries where no Ballance is due. (*Ex.*) If the Exchange betwixt *Scotland* and *Holland* is 3 per Cent. above the *Par* against *Scotland*, betwixt *England* and *Holland* at the *Par*, tho' no Ballance is due by *Scotland* to *England*, yet the Exchange with *England* will rise; for 100l. in *England* remitted to *Scotland* by *Holland*, will yield 103l. so betwixt *Scotland* and *England* it may be supposed to be had at 2 per Cent. being less Trouble than to remit by *Holland*.

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Goods

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Goods are sold to Foreigners, according to the first Cost. (*Ex.*) If Goods worth 100*l.* in *Scotland*, are worth 130*l.* in *England*, these Goods will be exported, 30 *per Cent.* being suppos'd enough for the Charges and Profit. If the Price of these Goods lower in *Scotland* from 100*l.* to 80, the Price in *England* will not continue at 130; it will lower proportionably, for either *Scots* Merchants will undersell one another, or *English* Merchants will export these Goods themselves. So if they rise in *Scotland* from 100*l.* to 120, they will rise proportionably in *England*, unless the *English* can be serv'd with these Goods cheaper from other Places, or can supply the Use of them with Goods of another kind. This being suppos'd, it follows that,

By so much as Exchange is above the *Par*, so much all Goods exported are sold cheaper, and all Goods imported are sold dearer than before. (*Ex.*) If a Merchant send Goods yearly to *England* first Cost, Charges and Profit 6000*l.* Money in *England* of the same Standard with Money in *Scotland*, and no Ballance due; but a Ballance due to *Holland*, raising the Exchange 3 *per Cent.* above the *Par* to *Holland*, and affecting the Exchange to *England* 2 *per Cent.* 5832*l.* 7*s.* in *England* pays the Goods, that Sum by Exchange being equal to 6000*l.* in *Scotland*. So that a Ballance due to *Holland*, by raising the Exchange to other Countries, occasions a Loss to *Scotland* of 117*l.* 13*s.* on the Value of 6000*l.* of Goods sent to *England*.

English Goods are sold so much dearer. (*Ex.*) If an *English* Merchant send Goods yearly to *Scotland*, first Cost, Charges and Profit 6000*l.* 6120*l.* must be payed for these Goods in *Scotland*, being only equal to 6000*l.* in *England*. If the Exchange had been at the *Par*, the *Scots* Goods sent to *England*

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land would have sold 117*l.* 13*s.* more, and the *English* Goods sent to *Scotland* 120*l.* less.

Thus to all Places with whom Exchange is above the *Par*. Goods sent out are sold so much less, and Goods brought from thence are sold so much dearer, as the Exchange is above the *Par*; whether sent out, or brought in, by *Scots* or Foreign Merchants.

The Merchant who deals in *English* Goods gains no more than when Exchange was at the *Par*, tho' he sells dearer; nor the Merchant who deals in *Scots* Goods less, tho' he sells cheaper; they have both the same Profit as when Exchange was at the *Par*. *Scotland* pays 2 *per Cent.* more for *English* Goods, and *England* 2 *per Cent.* less for *Scots* Goods: All, or a great part of the Loss falls at last on the Landed-man in *Scotland*, and it is the Landed-man in *England* has all, or a great part of the Benefit.

Nations finding the Export of Money or Bullion to pay the Ballance due by Trade, a loss of so much Riches, and very hurtful to Trade, might have discharg'd the Import of such Goods as the People could best want; or laid a Duty on them, such as might have lessen'd their Consumption: They might have given encouragement to Industry, whereby the Product would have been encreas'd and improv'd, or discourag'd extravagant Consumption, whereby the Overplus to Export would have been greater; any one of these Methods would have brought Trade and Exchange equal, and have made a Ballance due to them: But in place of these Measures, they prohibit Bullion and Money to be exported, which could not well have any other effect, than to raise the Exchange equal to the Hazard such Laws added to the Export of Money or Bullion, which may be suppos'd 3 *per Cent.* more: And as these Laws by such effect were hurtful, making all Goods ex-

ported sell yet 3 per Cent. cheaper, and all Goods imported 3 per Cent. dearer; the stricter they were executed, the higher the Exchange rose, and the more they did hurt. The Ballance was still sent out in Money or Bullion, by the Merchant who owed it, by the Banker who gave the Bills, or by the Foreigner to whom it was due.

Suppose the Money of *Scotland, England, and Holland* of the same Weight and Fineness. *Scotland* to trade with no other Places. The Exchange at the *Par*. The yearly Export from *Scotland*, first Cost 300000*l.* Charges, and Profit 30 per Cent. Goods imported 280000*l.* Charges, and Profit 30 per Cent. One half of the Trade to be carried on by *Scots* Merchants, the other half by *English* and *Dutch*.

Due to <i>Scotland</i> for one half of the Export carried out by their own Merchants	195000	}	345000
Due for the other half carried out by <i>English</i> and <i>Dutch</i>	150000		
Due by <i>Scotland</i> to <i>England</i> and <i>Holland</i> for Goods imported by <i>English</i> and <i>Dutch</i>	182000	}	322000
Due for Goods imported by <i>Scots</i> Merchants	140000		

The Expence of *Scots-men* abroad, more than of Foreigners in *Scotland*, 40000*l.* If this is suppos'd the yearly State of the Trade and Expence of *Scotland*, there will be a Ballance due of 17000*l.* And unless the *Scots* retrench the Consumption of Foreign Goods, so as to import less; or retrench the Consumption of their own Goods, so as to export more; or encrease, or improve their Product, so as the Export be greater or more valuable; or retrench in their Expence abroad; since that Ballance must be paid, it will go out in Money or

or Bullion, and occasions the Exchange to rise 3 per Cent.; the Prohibition on the Export of Money 3 more, if *Scots-men* export it; the Nation saves the 1020*l.* Exchange on the 17000*l.* of Ballance due, which is lost if *English* Merchants export it: But the loss such a Rise in Exchange occasions on the Goods, is more considerable. The 195000*l.* due abroad for Goods sent out of *Scotland* by *Scots* Merchants, will be paid with 183962*l.* *English* or *Dutch* Money, that Sum being equal by Exchange at 6 per Cent. to 195000*l.* in *Scotland*. The 150000*l.* due for first Cost of Goods carried out by *English* or *Dutch* Merchants, will be paid with 141510*l.* *English* or *Dutch* Money, that Sum being equal to 150000*l.* in *Scotland*. The 182000*l.* due by *Scotland* for Goods imported by *English* and *Dutch* Merchants, will come to 192920*l.* in *Scotland*; and the 140000*l.* first Cost of Goods brought home by *Scots* Merchants, will come to 148400*l.* in *Scotland*. So the Accompt will run thus.

Due to <i>Scotland</i> for Goods exported	183962
Brought from abroad first Cost	140000
Ballance of Expence abroad	40000
<hr/>	
Due to <i>Scotland</i> abroad	3962
<hr/>	
Due by <i>Scotland</i> for Goods imported by <i>English</i> and <i>Dutch</i>	192920
<i>English</i> and <i>Dutch</i> take back in Goods	150000
<hr/>	
Due to <i>English</i> and <i>Dutch</i> in <i>Scotland</i>	42920
<hr/>	
3962 <i>l.</i> due abroad to <i>Scotland</i> in <i>Scots</i> Money	4199
<hr/>	
Remains due by <i>Scotland</i>	38721
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So the Rise in the Exchange of 3 per Cent. by the Ballance due of 17000*l.* and 3 more by the Prohibition on the Export of Money, occasions a loss to *Scotland* of 21721*l.* and makes the next Year's Ballance 38721*l.* tho' the Trade be the same as before. Of which 21721*l.* lost by Exchange, one half would be sav'd if Money were allowed to be exported.

Since the Exchange being 6 per Cent. above the *Par*, occasions the Loss of 21721*l.* then raising the Money 8 and $\frac{1}{3}$ per Cent. having rais'd the Exchange with *England* to 14 per Cent. and with *Holland* to 30, makes the Loss proportionably greater: *Scots* Goods being suppos'd to continue at the same Prices they were sold for, before the Money was rais'd, or not to rise in the same Proportion with the Money; for when Exchange was at the *Par*, 100*l.* of *Scots* Goods were sold abroad for 130*l.* *English* Money; but 114*l.* *English* Money, being now equal by Exchange to 130*l.* in *Scotland* the *Scots* Merchant can afford to sell the same Quantity of Goods for 114*l.* that he sold before at 130, and have the same Profit. So Foreign Goods worth abroad 100*l.* and sold in *Scotland* for 130*l.* when Exchange was at the *Par*, cannot be sold now for less than 150*l.* in *Scotland*; that Sum being only equal to 130*l.* *English* Money, and the Merchant's Profit is no greater, than when he sold the same Quantity of Goods for 130*l.*

It may not be improper to consider what Consequences would attend the lowering the Money to the *English* Standard, and allowing it to be exported.

The former State of Trade I have suppos'd to be carried on, one half by *Scots* Merchants, the other half by *English* and *Dutch*; but as most of the Trade is carried on by *Scots* Merchants, I shall suppose

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suppose this State of Trade accordingly. The one or the other will clear the matter in Question.

The State of Trade now, and Exchange suppos'd at 15 per Cent. to *England*, and 30 to *Holland*. The whole Export of *Scotland* to be 300000*l.* of which 250000*l.* carried out by *Scots* Merchants, sold at 30 per Cent. Profit and Charges 325000*l.*

In <i>English</i> Money	282608
Exported by Foreigners for 50000 <i>l.</i>	} 43478
in <i>English</i> Money	
The whole Export	<u>326086</u>
Goods imported	306086
Spent abroad	<u>40000</u>
Due of Ballance by <i>Scotland</i>	<u>20000</u>

Money being lower'd to the *English* Standard, and allow'd by Law to be exported, will bring the Exchange with *England* to 2 or 3 per Cent. and with *Holland* to 17 or 18, notwithstanding of the Ballance due; for as 100*l.* in *Edinburgh* would then be equal to 100*l.* at *London*, and being allowed to exported, none would give above 102 or 3 here for 100*l.* at *London*; because the Trouble and Charge of sending it to *London* would be valued no higher. The Export, Import, and Expence abroad suppos'd to continue the same; a Ballance would then be due to *Scotland*.

The State of Trade, Exchange at 3 per Cent. to *England*, and proportionably to other Places.

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Due in <i>English</i> Money, for 325000 <i>l.</i>	}	315534
first Cost, Charges and Profit of Goods sent out by <i>Scots</i> Merchants		
Due in <i>English</i> Money for 50000 <i>l.</i> of Goods exported by Foreigners	}	48544
The whole Export		<u>364078</u>
Of this deduce the Value of Goods imported	}	306086
And the Expence abroad		
		40000
There will be a Ballance due to <i>Scotland</i> of	}	<u>17992</u>

As this Ballance due to *Scotland* would bring Exchange to the *Par*, and 3 per Cent. on the *Scots* Side, 3 more because Money in *England* is prohibited to be exported; 100 *l.* in *Scotland* would be worth 106 *l.* in *England*, and proportionably in other Places. So the State of Trade would then be thus,

Due in <i>English</i> Money for 325000 <i>l.</i>	}	397500
first Cost, Charges and Profit of <i>Scots</i> Goods sent out by <i>Scots</i> Merchants, and 50000 <i>l.</i> exported by Foreigners		
Of this spent abroad		40000
Imported from abroad		<u>306086</u>
Ballance then due to <i>Scotland</i>		<u>51414</u>

If the yearly Export be as great as I suppose it, and the Ballance only 20000 *l.* then lowering the Money to the *English* Standard, will make a Ballance due of 51414 *l.* tho' the Money is not allowed to be exported.

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It may be objected, that such an Alteration in the Exchange, lowering the Value of Foreign Money, might hinder the Sale of our Goods abroad; for Linen-cloth bought in *Scotland* for 100 *l.* and sold at *London* for 115 *l.* yields by Exchange 31 per Cent. Profit; but if Exchange were 6 per Cent. on the *Scots* Side, the Profit is only 9 per Cent.

It is answered, If an *English* Merchant takes Bills on *Scotland* for 1000 *l.* to lay out on Linen-cloth, the Exchange then at the *Par*; the Linen-cloth is sold in *England* according to the first Cost, Charges and usual Profit. Next Year the Exchange is on the *English* Side, the Linen is sold in *England* cheaper than before. The third Year Exchange returns to the *Par*, the Linen is then sold in *England* as the first Year. If the first Cost of Linen is dearer, the Consumer pays the more for it, the Merchant's Profit is the same.

All Nations endeavour to get the Exchange as much as they can on their Side. The Exchange from *Holland* to *England* is 12 or 15 per Cent. to *Scotland* 30 per Cent. to *France* 40 or 50, sometimes more; yet *Dutch* Goods sell in those Countries, the Merchant has his Profit the same as when Exchange was lower, the Consumer pays more for them. *English* Cloth is sold at *Paris* from 18 to 20 *Livres* the *French* Ell, when the *Lued'ore* is at 12 *Livres*; from 20 to 23, when the *Lued'ore* is at 14 *Livres*; because the Exchange to *England* is dearer in Proportion as the *French* Money is rais'd.

Most Goods sent from *Scotland* are such as Foreigners won't want, tho' they payed 10 or 20 per Cent. more for them: We have an Example of this in the Wool. During the Prohibition, Wool sold in *Holland* and *France* for double the first Cost, now it has fallen to 30 or 40 per Cent. Profit. Prices are given for Goods, according to their first Cost, Charges,

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Charges, and usual Profit; where Prohibitions are, the Hazard of exporting contrary to Law is valued. Wool is of less Value now in *Holland* than in Time of Peace, because the Vent of their Woollen Manufacture is less; but tho' Wool were as valuable in *Holland* as before, and tho' a *Dutch* Manufacturer would give 200*l.* for Wool that cost only 100*l.* in *Scotland*, rather than want it: Yet as he knows the Prohibition is taken off, and that the *Scots* Merchants can afford to sell cheaper; he won't buy unless he can have it at a reasonable Profit; so either the *Scots* Merchants bring down the Price, by underselling one another, or the *Dutch* Merchant commissions it himself. If a Duty were put on such Goods whose Value abroad would bear it, the Merchant would gain the same, 'tis the Foreigner pays the Duty.

Besides, lowering the Money may not lower the Prices abroad. For, as when Money was rais'd, Goods may have rose in Proportion, or have been made worse; so as 100*l.* after the Money is lower'd will have 33 Crowns and $\frac{1}{2}$ more Silver in it than 100*l.* had before; so a greater Quantity of Goods may be bought with 100*l.* than before, or the Goods may be made better. Especially the Lincloth, since the Material would be imported for less. But, allowing that upon the lowering the Money, Goods sold in *Scotland* as before, and were made no better; and allowing that one Third or more of the Goods exported, could not be rais'd in their Prices abroad; because Foreigners might be serv'd cheaper with the same kind of Goods from other Places, or might supply the Use of them with Goods of another kind, or might consume less of them; yet, that ought not to hinder such a Regulation of the Money and Exchange; for a Draw-back might be given upon the Export of such Goods, whose Prices abroad were not great enough to yield a reasonable Profit. But

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But least such an Alteration in the Exchange, or undervaluing Foreign Money, should lessen the Export of Goods: It may not be advisable, unless a Fund were given, out of which Draw-backs might be paid to encourage Export, and an Addition be made to the Money, whereby the People may be set to work. For without some Addition to the Money, 'tis not to be suppos'd next Year's Export can be equal to the last: It will lessen as Money has lessen'd; a part of the People then employ'd being now idle, not for want of Inclination to work, or for want of Employers, but for want of Money to employ them with.

C H A P. III.

Of the different Measures have been used to Preserve and Increase Money: And of Banks.

THE Measures have been used to Preserve and Increase Money, have in some Countries been opposite to what has been used in others: And opposite Measures have been us'd in the same Countries, without any differing Circumstances to occasion them.

Some Countries have rais'd Money in the Denomination, when others have lower'd it; some have allay'd it, when others who had allay'd it have rectified it; some have prohibited the Export of Money under the severest Penalties, when others have by Law allow'd it to be exported; some thinking to add to the Money, have oblig'd Traders to bring home Bullion, in proportion to the Goods they imported. Most Countries have try'd some or all of these Measures, and others of the same

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same Nature, and have try'd contrary Measures at one time, from what they us'd immediately before, from the Opinion, that since the Method used had not the Effect design'd, a contrary would: Yet it has not been found, that any of them have preserved or increased Money; but on the contrary.

The Use of Banks has been the best Method yet practis'd for the Increase of Money. Banks have been long us'd in *Italy*, but as I'm inform'd the Invention of them was owing to *Swedeland*. Their Money was Copper, which was inconvenient, by reason of its Weight and Bulk; to remedy this Inconveniency, a Bank was set up where the Money might be pledg'd, and Credit given to the Value, which pass in Payments, and facilitated Trade.

The *Dutch* for the same reason set up the Bank of *Amsterdam*. Their Money was Silver, but their Trade was so great as to find Payments even in Silver inconvenient. This Bank, like that of *Swedeland*, is a secure Place, where Merchants may give in Money, and have Credit to trade with. Besides the Convenience of easier and quicker Payments, these Banks saves the Expence of Casheers, the Expence of Bags and Carriage, Losses by bad Money, and the Money is safer than in the Merchant's Houses; for 'tis less liable to Fire or Robbery, the necessary Measures being taken to prevent them.

Merchants who have Money in the Bank of *Amsterdam*, and People of other Countries who deal with them, are not liable to the Changes in the Money, by its being allay'd or alter'd in the Denomination: For, the Bank receives no Money but what's of Value, and is therefore call'd Bank-money; and tho' rais'd in current Payments, it goes for the Value it was pledg'd for in Bank-Payments. The *Agio* of the Bank changes a Quarter

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ter or half *per Cent.* as current Money is more or less scarce.

Banks, where the Money is pledg'd equal to the Credit given, are sure; for, tho' Demands are made of the whole, the Bank does not fail in Payment.

By the Constitution of this Bank, the whole Sum for which Credit is given ought to remain there, to be ready at demand; yet a Sum is lent by the Managers for a Stock to the Lumbar, and 'tis thought they lend great Sums on other Occasions. So far as they lend they add to the Money, which brings a Profit to the Country, by employing more People, and extending Trade; they add to the Money to be lent, whereby it is easier borrowed, and at less Use; and the Bank has a Benefit: But the Bank is less sure, and tho' none suffer by it, or are apprehensive of Danger, its Credit being good; yet if the whole Demands were made, or Demands greater than the remaining Money, they could not all be satisfied, till the Bank had called in what Sums were lent.

The certain Good it does, will more than balance the Hazard, tho' once in two or three Years it failed in Payment, providing the Sums lent be well secured: Merchants who had Money there might be disappointed of it at Demand, but the Security being good, and Interest allowed, Money would be had on a small Discompt, perhaps at the *Par*.

Last War, *England* set up a Bank to have the Conveniencies of that at *Amsterdam*, and by their Constitution to increase Money. This Bank was made up of Subscribers, who lent the King 1200000*l.* at 8 and $\frac{2}{3}$ *per Cent.* for 11 Years, on a Parliamentary Fund; and were priviledg'd Bankers for that time. The Sum due by the Government

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ment was a Security to the People, to make good any Losses the Bank might suffer.

This Bank was safer than the *Goldsmith's* Notes in use before. It made a great Addition to the Money, having a much greater Sum of Notes out, than Money in Bank. And the Sum lent the King, which was the Fund, belong'd to the Subscribers, was negotiated at Profit, and had the same Effect in Trade as Money. I don't know how their Notes came to be at discompt, whether from the Circumstances of the Nation, or from ill Management.

The Fund of the Bank of *Scotland* was 100000 *l.* of which a Tenth was paid in: This Bank was safer than that of *England*, there being a Register whereby most Sums lent were secured. Its Notes went for 4 or 5 times the Value of the Money in Bank; and by so much as these Notes went for more than the Money in Bank, so much was added to the Money of the Nation.

This Bank was more useful than that of *Amsterdam*, or *England*; its Notes passing in most Payments, and through the whole Country: The Bank of *Amsterdam* being only for that Town; and that of *England* of little use but at *London*.

The Stop of Payments which hapned to the Bank of *Scotland*, was foreseen, and might have been prevented. The Consumption of Foreign Goods, and Expence in *England*, being more than the Export of Goods did pay; the Ballance sent out in Money lessen'd the Credit of the Bank: For as Credit is voluntary, it depends on the Quantity of Money in the Country, and Increases or Decreases with it. Coining Notes of one Pound supported the Bank, by furnishing Paper for small Payments, and thereby preventing a part of the Demand for Money: By these Notes the Bank might have kept its Credit, till other Methods had

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had been taken to supply the Country with Money; had not a Report of raising the Money occasion'd an extraordinary Demand, which in few Days exhausted the Money in Bank, and put a Stop to Payments.

It would not have been easie in that scarcity of Money to have got enough to support the Bank, tho' Men of the best Credit had undertaken it; that Report of raising the Money having only occasioned a Demand from the People in *Edinburgh*. In a short time Notes would have come in so fast from the Country, that what Money could have been got, would not have answer'd the Demand.

If the Privy-Council had lower'd the Money, the *English* Crown to 5*s.* and the other Money in proportion, to take place 2*d.* per Crown in 3 Days, and the other 3*d.* in a Month; the occasion of the Demand being remov'd, in all appearance Money would have been return'd to the Bank.

If the State of the Bank had been known, or suspected by the People; such a Proclamation would have had the same effect, tho' the Stop of Payment had then happen'd. In that case, the Support of the Bank might have been the Narrative of the Proclamation; the Security being good, few or none would have kept their Money to loss, rather than return it to the Bank. And if in 3 Days Money had not come in so fast as expected, their Lordships by a second Proclamation might have lower'd the Crown to 5*s.* to take place then, and 6*d.* more in 3 Days. When the Credit of the Bank had been re-establish'd, the Money might have been cry'd up, if that had been necessary, the Crown to 5*s.* and 5*d.* and the other Money in proportion as it was before.

Some are against all Banks where the Money does not lie pledg'd equal to the Credit. 1. They say the Demand may be greater than the Money in Bank.

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2. *If we are declining in our Trade, or Money, we are not at all, or are less sensible of it: And if the Bank fail, we are in a worse Condition than before.*

To the first it's answered, Tho' the Nation had no Benefit by the addition the Bank makes to the Money; nor the People by being supply'd with Money when otherwise they could not, and at less Interest; and tho' the Proprietors had no Gain by it: The other Conveniencies, as quicker and easier Payments, &c. are more than equal to that Hazard; or Bank Notes, Goldsmith's and Banker's Notes, would not be prefer'd to Money, every Body knowing such a Stop may happen to the Bank, and that Goldsmiths and Bankers may fail.

The other Objection is the same as to say, a Merchant who had a small Stock, and was capable of employing a greater; if a Sum were offer'd him without Interest, equal to what he had, and more as his own increas'd, should refuse it, because he might fancy himself richer than he was, and if his own Stock decreas'd, that Sum lent would be taken from him.

If 15000*l.* is suppos'd the Money in Bank, and 75000*l.* of Notes out; 60000*l.* is added to the Money of the Nation, without Interest: For what is paid by the Borrowers, is got by the Proprietors. As the Money of the Nation increases, the Credit of the Bank increases, and the Sum of Notes out is greater; and so far from making the People less sensible of the Condition of the Country, a surer Judgment of the State of Trade and Money may be made from the Books of the Bank, than any other way.

If Trade can be carried on with 100000*l.* and a Ballance then due by Foreigners; the same Measures, and a greater Quantity of Money, would make the Ballance greater. Nor is that Additional

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ditional Money the Bank furnishes to be suppos'd will be lost, if by a Ballance due from Trade the Silver Money encreases: That Credit may fail from an accident when Money is plentiful, and would soon be recover'd; 'tis only lost by a Scarcity of Money. Such a Credit may support Trade, in cases where without it Trade would sink, but cannot do prejudice.

Another Objection is made against the Bank; that it encourag'd the Exportation of Money, by furnishing Sums in such Species as were of most Value abroad. To answer this Objection, I shall make a Supposition. *A. B.* Merchant has occasion for 1000*l.* in *Holland*, and desires *C. D.* Banker to give him a Bill for that Value; there is no Money due in *Holland* to *Scots* Merchants, so *C. D.* must export the Money to pay the Bill he draws: But there being no Bank, nor any possibility of getting 1000*l.* in 40*d.* Pieces, he sends out Money of different Species. This does not hinder the Money to go out, but makes the Exchange dearer by 2 or 3 per Cent. than it would have been if 40*d.* Pieces could have been got. And tho' no other Money were left, but old Marks, if a Ballance is due these will go out, tho' not worth 10*d.* The Exchange will be so much higher, the Profit of exporting is the same; and so far from doing hurt to the Country, the Bank by furnishing such Pieces as could be exported to least loss, kept the Exchange 2 or 3 per Cent. lower than otherwise it would have been, and saved yearly the sending out a considerable Sum to pay a greater Ballance the higher Exchange would have occasioned.

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C H A P. IV.

The several Measures now propos'd, consider'd. As raising or allaying the Money. Coining the Plate. Regulating the Ballance of Trade: Or, Re-establishing the Bank.

WHEN I use the Words, *Raising the Money*, I desire to be understood raising it in the Denomination; for I do not suppose it adds to the Value.

There is no way Silver can be made more valuable, but by lessening the Quantity, or encreasing the Demand for it. If the Export and Consumption of Silver be greater than the Import, or the Demand be encreas'd, Silver will be of more Value. If the Quantity imported be greater than the Quantity exported or consumed, or the Demand lessen'd, Silver will be of less Value.

If raising or allaying the Money could add to its Value, or have any good Effect on Home or Foreign Trade, then no Nation would want Money. One hundred Pound might be rais'd or allay'd to 2, to 10, to 100 times the Denomination it had, or more as there were Occasion. But as 'tis unjust to raise or allay Money, because then all Contracts are paid with a lesser Value than was contracted for, and as it has bad Effects on home or Foreign Trade; so no Nation practises it, that has regard to Justice, or understands the Nature of Trade and Money. If *A. B.* sell 12 Chalder of Victual for 100*l.* payable in 6 Months, with which he is to pay Bills of Exchange of that Value, to be drawn on him then from *France* for Wine he has commission'd; and in that time the
Money

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Money is rais'd or allay'd, to double the 100*l.* *A. B.* receives will only pay half the Bill he has to pay, being only equal to 50*l.* of the Money he contracted for. Nor will that 100*l.* buy the same Quantity of Goods of the Country that 100*l.* bought before: It will pay where Money is due, and satifie past Contracts made upon the Faith of the Publick, because the Prince says every Man shall take half what is owing him in full Payment. But in Bargains to be made, the Value of the Money will be consider'd, Goods will rise, tho' perhaps not to the Proportion the Money is rais'd: And such Persons as do not raise their Goods equal to the Money are impos'd on.

When 6*d.* is raised to 12*d.* the 6*d.* is worth 12*d.* but the Value of the Pence is lower'd to Half-pence.

To explain this Matter better, I shall suppose when Money is rais'd, Goods rise, or not.

If Goods rise, then raising the Money has not the Effect design'd. If a Piece of Serge is sold for 40*s.* and the Shilling be rais'd to 18*d.* the Piece of Serge will be sold for 3*l.* This adds to the Tale of the Money, and pays Debts with $\frac{2}{3}$ of what is due, but does not add to the Money. This is the natural Consequence of raising the Money; for it is not the sound of the higher Denomination, but the Value of the Silver is consider'd.

If, when Money is rais'd, Goods keep the Prices they had before, then all Goods exported are sold for a lesser Value abroad, and all Goods imported are sold dearer. (*Ex.*) A *Half-crown* is rais'd to 40*d.* and that *Half-crown* buys the same Quantity of Goods 40*d.* bought before; then the Merchant who sends Goods to *Holland* to the Value of 300*l.* which are sold for 390*l.* there, would gain 220*l.* on the Value of 300*l.* exported: Because 390*l.* in *Holland*, would be equal to, or worth

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by Exchange at the *Par*, or sent in Bullion, 520*l.* in *Scotland*. That Trade would bring no more Profit to the Nation, than when the Return of the Goods yielded only 390*l.* For 390*l.* before it was rais'd, had the same Quantity of Silver, that 520*l.* rais'd Money would have, and bought as great a Quantity of Foreign Goods. But that Trade would be so profitable to the Merchant, that more People would deal in it than could get Goods to buy; and as more Buyers than Sellers would raise the Prices here, so one Merchant underselling the other would lower the Prices in *Holland*. But tho' the Prices kept low here, and our Merchants kept up the Prices abroad; the *Dutch* knowing the Goods were so cheap in the Country, would buy none from our Merchants, but commission them in Return of Goods they sent.

Suppose the yearly Export first Cost 300000*l.* sold abroad 390000*l.* The Import, and Expence abroad 410000*l.* and 20000*l.* sent in Money, to pay the Ballance. The Money rais'd $\frac{1}{3}$, and Goods to keep the Prices they had before, 225000*l.* sent to *Scotland* in Foreign Money, or Goods, or by Exchange, would buy what was sold abroad for 390000*l.* The Export, Import, and Expence abroad continuing the same, *Scotland* would be due a Ballance of 185000*l.* For, tho' *Scots* Goods were sold under the Value, yet other Nations would not sell their Goods for less than before, or than they could have in other Places.

It may be alledg'd, we have more Product and Manufacture than is consum'd, or exported, and selling cheaper, would occasion a greater Demand for our Goods abroad.

The Product and Manufacture might be much encreas'd, if we had Money to imploy the People: But I'm of Opinion we have not any great Quantity of Goods, more than what is consum'd or exported.

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ported. Allow selling cheaper would occasion a greater Demand; that the greater Demand, would occasion an Increase in the Product and Manufacture, to the Value of 100000*l.* and allow that the extraordinary Cheapness of Goods did not occasion a greater Consumption in the Country: Yet, we would be in the same Condition as before; 20000*l.* would be still due of Ballance; and the Improvement would be given to Foreigners for nothing. But this Improvement is imaginary, for tho' the Demand encreas'd, yet without more Money more People could not be employed, so no further Improvement could be made: We would be forc'd to retrench near one half of the ordinary Consumption of Foreign Goods, and Expence abroad; not having Money to pay the great Ballance would be due.

Some think Foreign Money being rais'd, would bring in Money to Scotland.

Tho' the Crown were rais'd to 10*s.* yet if a Ballance is due by *Scotland*, the Exchange will be above the *Par*; and 'tis not to be suppos'd an *English* Merchant will bring Crowns to *Scotland*, when for 100 paid in at *London*, he can have 10*s.* or 6 of the same Crowns paid him at *Edinburgh*.

If the Ballance of Trade was equal, Foreign Money rais'd, and *Scots* Money not rais'd in Proportion; Foreign Money would be brought in, and a greater Value of *Scots* Money would be carried out. 'Tis the same Loss to a Country when Money is rais'd, and Goods do not rise in Proportion: (*Ex*) If Foreigners send in Money to buy Goods, and this Money when exported is not valued so high as here; the Return in Goods will be so much less, besides the Want of the Profit we would have had on the Export of our Goods.

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If all Import, and Foreign Expence were discharged, *Scotland* would then be so much richer, as there was Bullion, or Money imported: But, if that Prohibition be suppos'd, *Scotland* would be richer by keeping the Money at the Value it has; because a greater Quantity would be brought in, to buy the same Quantity of Goods.

If we could be suppos'd to be without any Commerce with other Nations, 100*l.* may be allay'd and rais'd to have the same Effect in Trade as a Million: But if a Stranger were suffer'd to come to *Scotland*, he might purchase a great part of the Land or Goods with a small Sum. And a rich Man here would make a very small Figure abroad.

Money is the Measure by which all Goods are valued; and unless Goods rise to the full Proportion the Money is rais'd, the Goods are undervalued. If the yearly Value of *Scotland* in Product and Manufacture be 2 Millions, at 20 Years purchase 40 Millions; the Money 100000*l.* raising the Money 20 per Cent. makes it pass for 120000*l.* Suppose the Goods rise only 10 per Cent. then that 120000*l.* is equal in *Scotland* to 110000*l.* of the Money before it was rais'd, and buys the same Quantity of Goods. So an Addition is made of 20000*l.* to the Tale, and of 10000*l.* to the Value of *Scots* or Foreign Money, compar'd with the Value of *Scots* Goods: But the Measure by which Goods are valued, being rais'd in the Denomination 20 per Cent. and the Goods rising only 10 per Cent. *Scotland* is near 4 Million, or one Tenth less valuable than before. And any Man who sells his Estate, will receive a Tenth less Silver, or of any other Foreign Goods for it, than if he had sold it before the Money was rais'd.

France and Holland are given as Examples of raising and allaying the Money. In France the Money is

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is higher in the Denomination than in other Countries, but that does not hinder the Money of France to be exported. When the *Lue d'ore* was at 12 *Livres*, the Ballance was against France, Exchange 10 per Cent. above the *Par*: And 110 *Lue d'ores* at 12 *Livres* were paid then at *Paris*, for 100 *Lue d'ores* of the same Weight and Fineness at *Amsterdam*, and passing there for 9 *Guilders* Bank Money; so 10 per Cent. was got by exporting Money from France. When the *Lue d'ore* was rais'd to 14 *Livres*, that did not make the Ballance against France less; the Exchange continued the same, 110 *Lue d'ores* tho' at 14 *Livres* were paid for a Bill of 100 at *Amsterdam*, and the same Profit was made by exporting Money. If the Exchange hapned to be lower, it was from the Ballance of Trade due by France being less, and that would have lower'd the Exchange, whether the Money had been rais'd or not. But the raising the Money, so far from bringing the Ballance to the French side, keeps the Ballance against France: For as their Goods do not rise to the full Proportion the Money is rais'd, so French Goods are sold cheaper, and Foreign Goods are sold dearer, which makes the Ballance greater, occasions a greater Export of Money, sets idle so many of the People as that Money employ'd, lessens the Product or Manufacture, the yearly Value of the Country, and the Number of the People.

It's thought the Dutch coin *Lue d'ores*, and send them to France, where they pass at 14 *Livres*. And that *Guineas* were sent from Holland to England, in the time of the *Clipt Money*, because they pass there for 30*s.* But these People are misinformed. Ever since I have known any thing of Exchange, a *Lue d'ore* at *Amsterdam*, whether new or old, has been of more Value by Exchange, than a new *Lue d'ore* at *Paris*. And in the time of the *Clipt Money*,

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a *Guinea* in *Holland* was worth more by Exchange than a *Guinea* in *England*. Those who were Ignorant of the Exchange, might buy up *Guineas* or *Lue d'ores*, to carry to *England* or *France*, but they would have got more by Bill. There was a Profit then upon exporting *Guineas* and *Lue d'ores* from *England* and *France* to *Holland*. The Pound *English* at that time was given for 8 *Guilders*, or under; and the Exchange from *Amsterdam* to *Paris* has been these 8 or 10 Years for the most part, considerably above the *Par* on the *Dutch* side. I have known the Pound *English* at 7 *Guilders* 13 *Stivers*, and the *French* Crown of 3 *Livres* bought in *Holland* for 37 *Stivers*, in *London* for 39 *d.* Half-penny.

Raising the Money in *France* is laying a Tax on the People which is sooner paid, and thought to be less felt than a Tax laid on any other way. When the King raises the *Lue d'ore* from 12 *Livres* to 14, they are taken in at the Mint for 13 *Livres*, and given out for 14; so the King gains a *Livre* on the *Lue d'ore*, and this Tax comes to 20 or 25 Million of *Livres*, sometimes more, according to the Quantity of Money in the Country. But so far from adding to the Money, it stops the Circulation: A part being kept up till there is occasion to export it to *Holland*, from whence a Return is made by Bill, of a Sum of *Livres* equal to the same Quantity of new *Lue d'ores* that were exported of old ones, and 8 or 10 per Cent. more, according as the Exchange is on the *Dutch* side. Others who won't venture to send the Money out, keep it till the new Money is cry'd down, so save a 13th Part which the King would have got if they had carried the Money to the Mint to be recoin'd. This Tax falls heavy on the poorer sort of the People.

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It's generally thought the *Dutch* Money is not worth half what it passes for. But it will prove otherwise when examined. The Bank, by which most Payments are made, receive and pay in Bank Money, which is better than the *English*: *Ducatoons* are at 3 *Guilders*, and other Bank Money in Proportion; and I'm inform'd the current Money has Silver in it to the Value or near, except some of their *Skellings* which are worse than others: The making them worse was not design'd, it was an abuse occasioned by too many Towns having Power to coin: Which abuse was stop'd so soon as known, and that *Species* cry'd down to 5 *Stiores* and a half.

Some proposed the Money may be rais'd, to give the little we have left a better Circulation, and to bring out boarded Money. The lowering it by degrees to take place in 3 or 4 Months, will have the same Effect; and other good Consequences: For, from what has been said, pag. 25 and 26, there is reason to think, if the Money were lower'd to the *English* Standard, Exchange would be on our side, and a Ballance due us: Providing the Export, the Import, and Expence abroad continued as now.

There is another Argument for raising the Money, which is, that some Goods don't yield Profit enough abroad, so are not exported. (Ex.) If *Serges* worth in *Scotland* 100 *l.* are worth 120 in *Holland*, the Merchant won't export them for 20 per Cent. Profit: But if the Money is rais'd 20 per Cent. and Goods keep at the Prices they had before, the same Money that bought 100 *l.* of *Serges*, buying now to the Value of 120 *l.* and these Goods being worth in *Holland* 144 *l.* That Addition to the Profit by raising the Money, will occasion the Export of them.

This is the same as if a Merchant who had 100 different sorts of Goods, and was offer'd 30 per Cent

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Cent. Profit upon 90 of them; but no body offering above 20 *per Cent.* Profit for the other 10 Sorts, should add a Quarter to the Measure by which he measur'd his Goods, and sell all the 100 Sorts for the same Price he sold them before: As this Merchant would find himself a considerable Loser by this Expedient, so will a Nation who raises their Money.

For the same Reason, it would be a great Loss to *Scotland* if all Goods were allowed to be exported without duty; some ought to be free of Duty, and some not, according to their Value abroad.

The true and safe way to encourage the Export of such Goods, as do not yield great enough Profit; is by a Draw-back. (*Ex.*) If Serges sent to *Holland* give only 20 *per Cent.* Profit. 10 *per Cent.* given as a Draw-back will encourage their Export: The Draw-back given to the Merchant is not lost to the Nation, and what is got by the Manufacture or Export of the Goods, is gain'd by the Nation.

A Draw-back is the best Method yet known for encouraging Trade, and it may be made appear, that 10 or 15000*l.* applied that way, will occasion an Addition to the Export to the Value of 100000*l.* Nor is any part of that 10 or 15000*l.* lost to the Nation; for if *A. B.* and *C. Scotsmen* get such Draw-back, it is the same thing to the Nation, as if it had not been given. When Draw-backs are paid out of Funds for the Support of the Government, little Money is applied that way; because so much is taken from the Prince: But if there was a National Fund for the Encouragement of Trade, that Nation might improve Trade, and undersell other Nations that did not follow the same Measures. But this is supposing there

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there was Money in the Country to employ the People.

Coining the Plate were a Loss of the Fashion, which may be valued one 6th, and would add little to the Money: The Plate at the Restoration was inconsiderable, having been call'd in a little before. Since there may have been wrought one Year with another about 60 Stone Weight; of that a great part has been melted down, or exported, the Remainder won't be of great Value. What Plate has been imported belongs to a few Men of Quality, who will send it out of the Country rather than lose the Fashion; and in that they do a Service to the Country, providing they don't spend it abroad, because wrought Plate will sell for more Silver at *London*, than it will melt to here.

If 'tis propos'd the Money be allay'd, and the Advantage of the Allay be given to the Owners of the Plate: Suppose the new Money with Allay be rais'd to double the Denomination; 5*s.* of Plate with the Fashion worth 6*s.* will give at the Mint 10*s.* allay'd Money: But even then the Plate will not be brought in voluntarily, for that Plate sold in *England*, and the Value brought back by Bill, will yield from 11 to 12*s.* Exchange being above the *Par*, and 6*d.* supposed to be got for the Fashion of the Ounce of Plate.

If it be necessary to coin the Plate, such Plate should be allow'd to be exported as can be sold abroad for more than its Weight: Security being given to import Money or Bullion to the Value.

Some propose a Regulation of the Ballance of Trade, by retrenching the Consumption of Foreign Goods, and Expence in England: So the Ballance being brought to be on our side, we may become rich by living within our yearly Value, as we became poor by spending beyond it.

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Such a Regulation will have its Difficulties. 1. To discharge all or a great part of of the Import, will lessen considerably the Revenue of the Crown, and her Majesty may not think good to give the Royal Assent to such a Regulation, unless an Equivalent be given. 2. Such a Regulation would not be so strictly kept, but a part of what was used to be imported would be stole in. 3. The Residence of our Princes being in *England*, we are under a Necessity of having a Ministry there: Employments being at the Disposal of the Prince, and *London* being a Place of more Diversion than *Edinburgh*, the Gentry will continue to go to *London* for Places or Pleasure.

But allowing the Royal Assent were given to such a Regulation, either with or without an Equivalent; and the Regulation could be so strictly kept, that nothing were imported contrary to that Law; and allow 20000*l.* could be sav'd of the Expence in *England*, so that the Import and Expence abroad should be 60000*l.* less than last Year: Yet there are other Difficulties, that I fear will make the Regulation ineffectual.

1. Suppose the Ballance last Year due by us was 20000*l.* the Import and Expence abroad lessen'd 60000*l.* These who propose this Regulation may think a Ballance will be due to us of 40000*l.* But as the Bank may have supplied us with 60000*l.* of Notes, more than the Money in Bank; and as 20000*l.* is suppos'd to have been exported last Year: So our Money being lessen'd 80000*l.* the next Year's Export may be so much less valuable, the Want of that Money having set idle a Part of the People were then employed; and a greater Ballance be due than last Year, notwithstanding of the Regulation.

2. Forty thousand Pound first Cost of Goods imported, and 20000*l.* spent abroad, lessen'd the Con

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Consumption of the Goods of the Country; and the Export was by so much greater, as the Consumption of the Goods of the Country was lessen'd. But this Regulation occasioning a greater Consumption of the Goods of the Country, the Export will be less.

3. Several Merchants may have exported Goods, tho' they had not much Profit upon the Export of them; but because of the Profit to be made upon the Import, which being lessen'd, may likewise lessen the Export.

4. If *Scotland* discharge or put a very high Duty on the Goods of other Nations; other Nations may discharge *Scots* Goods.

Allowing there were no Difficulties in regulating the Ballance of Trade, and that the same Measures were followed as are followed in *Holland*; we would grow richer, but their Riches would encrease in the same Proportion: And 50 Years hence *Scotland* would be as poor as now, in comparison with *Holland*.

If two Countries equal in their Product, People, &c. the one with 100000*l.* of Money, and living within its yearly Value; so that the first Year a Ballance is due of 20000*l.* the second Year of 25000*l.* and so on. The other Country with 20 Millions of Money, and consuming more than the yearly Value; so that a Million is sent out to pay the Ballance, the second Year 1200000*l.* and so on. This Country will be soon poor, and the other be soon rich: But if that People who has 20 Million of Money, will retrench in proportion to the other; they will be Rich and Powerful in comparison with the other.

Considering how small a Share we have of the Money of *Europe*, and how much Trade depends on Money: It will not be found very practicable to better our Condition, but by an Addition to our

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our Money. Or if it is practicable without it, it is much more so with it.

The Bank will add little to the Money; for as Credit is voluntary, it depends on the Quantity of Money in the Country; And tho' the Bank had never fail'd, yet it could not have kept its Credit much longer. Because the Quantity of Money in Scotland is not sufficient to give a Circulation to such a Sum of Notes, as will pay the Charges of the Bank, and the Interest to the Owners.

'Tis thought the Proprietors of the Bank design to apply to the Parliament for further Privileges: But as their Design is not yet made publick, I shall only say in general, that if other Privileges are to be given, then it is not the same Bank; at least not on the same Establishment it was: In either of these Cases, every Person should be allowed to share in it.

When a Bank is establish'd every Person may have Share, upon the Terms of the Act of Parliament; and he that offers first is preferred. Suppose upon the setting up of the Bank, A. B. and C. did not subscribe to it, because they thought the Establishment not favourable enough: So long as they who did subscribe can support the Bank upon the Terms of the Act of Parliament, none will pretend to any Share in it, unless the Subscribers are pleas'd to sell. But if other Privileges are given, A. B. and C. as any others of the Country may desire the Books to be open'd, that they be allow'd to share in it; and any other set of Men who offer the same Security, may at the same time be allowed to set up a Bank with the same Privileges: So every Shire in Scotland will desire one. And if new Privileges are given to this Bank, it were a Hardship to refuse the same to others, who are able and willing to give the same Security, especially when the Nation stands in need of

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of more Money than this Bank would be allowed to give out.

C H A P. V.

That any Measures propos'd for encreasing the Silver Money or establishing a Credit, promising a Payment of Silver Money, are ineffectual. That Silver Money has fallen much from the Value it had. That Land is of greater Value. That Silver may lose the Additional Value it received from being used as Money.

NATIONAL Power and Wealth consists in Numbers of People, and Mazazines of home and Foreign Goods. These depend on Trade, and Trade depends on Money. So to be powerful and wealthy in Proportion to other Nations, we should have Money in proportion with them; for the best Laws without Money cannot employ the People, improve the Product, or advance Manufacture and Trade.

The measures have been used to preserve and encrease Money, or such as are now propos'd, are attended with Difficulties; and tho' the Difficulties were remov'd are ineffectual, and not capable to furnish Money so as to improve the Country, or extend Trade in any proportion to the Improvements and Trade of other Nations.

Credit that promises a Payment of Money, cannot well be extended beyond a certain Proportion it ought to have with the Money. And we have so little Money, that any Credit could be given upon it would be inconsiderable.

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It remains to be considered, whether any other Goods than Silver can be made Money with the same Safety and Convenience.

From what has been said about the Nature of Money, *Chap. 1.* it is evident, that any other Goods which have the Qualities necessary in Money, may be made Money equal to the Value with Safety and Convenience. There was nothing of Humour or Fancy in making Silver to be Money; it was made Money because it was thought best Qualified for that use.

I shall endeavour to prove, that another Money may be establish'd, with all the Qualities necessary in Money in a greater degree than Silver, with other Qualities that Silver has not: And preferable for that use, tho' Silver were the Product of *Scotland*. And that by this Money the People may be employ'd, the Country improv'd, Manufacture advanc'd, Trade domestick and foreign be carried on, and Wealth and Power attain'd.

What I propose will I hope be found safe and practicable; advantageous in general to *Scotland*, and in particular to every *Scotsman*.

But as I offer to prove, that what I shall propose is more qualified for the Use of Money than Silver; so before I come to the Proposal, I shall shew some Defects in Silver Money, and that it has not, nor does not answer the Design of Money.

Money is the Measure by which Goods are valued, the Value by which Goods are exchanged, and in which Contracts are made payable.

Money is not a pledge, as some call it; it's a Value paid, or contracted to be paid, with which 'tis supposed, the Receiver may, as his Occasions require, buy an equal Quantity of the same Goods he has sold, or other Goods equal in value to them: And that Money is the most secure value,

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either to receive, to contract for, or to value Goods by, which is least liable to a Change in its Value.

Silver Money is more uncertain in its Value than other Goods, so less qualified for the Use of Money.

The Power the Magistrate has to alter the Money in its Denomination or Fineness, takes away the chief Quality for which Silver was made Money. In Countries where the Money is often changed in the Denomination or Fineness, 'tis more uncertain to contract for Money, than it was in the State of Barter to contract for Goods. (*Ex.*) If 100 Ounces of Silver are lent or contracted for, and a Bond given for them denominate Pounds payable in a Year; in that time Half-a-Crown is rais'd to a Crown, and 50 Ounces pays the 100 lent, or contracted for.

Tho' the Magistrate did never alter the Money in its Denomination or Fineness, yet it is more uncertain in its Value than other Goods.

Goods of the same Kind and Quality differ in value, from any Change in their Quantity, or in the Demand for them: In either of these Cases Goods are said to be dearer, or cheaper, being more or less valuable, and equal to a greater or lesser Quantity of other Goods, or of Money.

Silver in Bullion or Money changes its Value, from any Change in its Quantity, or in the Demand for it: In either of these Cases Goods are said to be dearer, or cheaper; but 'tis Silver or Money is dearer or cheaper, being more or less valuable, and equal to a greater or lesser Quantity of Goods.

Perishable Goods, as Corns, &c. increase or decrease in Quantity as the Demand for them increase or decreases; so their Value continues equal or near the same.

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More durable Goods, as Metals, Materials for Shipping, &c. encrease in Quantity beyond the Demand for them, so are less valuable.

Silver or Money encreases in Quantity by so much as is imported to *Europe*, more than is consumed or exported. The Demand has encreas'd, but not in proportion to the Quantity; for 1st, The same Quantity of Silver or Money won't purchase the same Quantity of Goods as before. 2^{dly}, 10 per Cent. was paid for the Use of it; now 'tis to be had at 6, in *Holland* at 3 or 4.

An Ounce of Silver being worth 5 s. and 2 d. and a Crown worth 60 d. unless alter'd by the Prince, makes most People insensible of any Change in the Value of Silver or Money: But as one Year the Boll of Barley is sold for 2 Crowns, and the Year after for 3; this Difference comes from a Change in the Quantity or Demand of the Barley, or of the Money: And that of the Money will occasion a Difference in the Price, as well as that of the Barley.

If last Year 100 Sheep were sold for 100 Crowns, and the Person sold them desires this Year to buy the same number of Sheep; tho' the Quantity of the Sheep, and the Demand for them be the same as last Year: Yet if the Money is encreas'd in Quantity, and the Demand for it not encreas'd in Proportion, the 100 Sheep will be equal in Value to more Money than the Year before, so the Money is cheaper. If the Quantity of the Money, and the Demand for it be the same as before; yet if the Sheep are lesser in Quantity, or the Demand for them greater; the 100 Sheep will be equal to a greater Quantity of Money, so the Sheep are dearer.

So tho' the Magistrate did never alter the Money, yet 'tis liable to a Change in its Value as Silver; from any Change in its Quantity, or in the

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the Demand for it: And the Receiver is doubly uncertain whether the Money he receives or contracts for, will, when he has occasion, buy him the same Goods he has sold, or other Goods equal in Value to them; because of the Difference may happen in the Value of the Money, or the Goods he is to buy.

And this Uncertainty is, tho' both Money and Goods were certain in their Quality.

The Difference of the Prices of most Goods, from Changes in their Quantity, or in the Demand for them, would be much prevented, if Magazines were kept; but the Difference in their Prices from the greater or lesser Quantity of, or Demand for Money, cannot be prevented so long as Silver is the Money.

That Money is of much lesser Value than it was, will appear by the Value Goods, Land, and Money had 200 Years ago.

By the Acts of the Council of *Edinburgh* it appears, that *Anno* 1495, the Fiars for Wheat was 6 s. and 8 d. *Scots* Money the Boll.

Anno 1520, Claret and white *French* Wines were order'd to be sold in the Taverns at 6 d. *Scots* the Pint, and Ale at 20 d. *Scots* the Gallon.

Anno 1526, The Milns belonging to the Town were let for 400 *Merks Scots*, now they give 13000.

The petty Customs at *Leith* then let for 115 *Merks*.

Anno 1532, The Load of Malt containing 9 Firlots, was order'd to be sold at 32 s. *Scots* the Load.

Anno 1551, Order'd that the best Mutton Bulk be sold for 12 d. *Scots*, the second Sort for 10 d., and the worst Sort for 8 d.

Anno 1553, The 9 Firlots of Malt old Measure with the Charity, is order'd to be sold for 26 s.

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Scots

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Scots. The Landwart Bread to weigh 40 Ounces, and the Town-bread 36 Ounces the 4d. or Plack Loaf.

Anno 1555, The Bakers are order'd for each Boll of Wheat to deliver 7 Score Loaves, at 16 Ounces the Loaf.

By an Act of the 5th Parliament of Queen Mary, *Anno 1551,* It's ordain'd, that Wines imported upon the *East* and *North* Coast should not be sold dearer than 20*l. Scots* the Tun of *Bordeaux* Wine, and 16*l.* the Tun of *Rochel* Wine, the Pint of *Bordeaux* Wine 10*d.* and the Pint of *Rochel* Wine 8*d.* and that Wine imported upon the *West* Coast be sold no dearer than 16*l. Scots* the Tun of *Bordeaux* Wine, and 12 or 13*l.* the Tun of *Rochel* Wine; 8*d.* the Pint of *Bordeaux* Wine, and 6*d.* the Pint of *Rochel* Wine.

So that what 5*l.* bought 200 Years ago, will not be bought now for 100*l.* nor were Goods in greater Plenty, or of less Value than now: On the contrary, as these Acts were made to regulate the Prices of Goods, 'tis reasonable to think they were in lesser Quantity than now, proportion'd to the Demand, so of more Value. But Money having increas'd in Quantity, more than in Demand, and having been alter'd by the Prince, is fallen in Value: And 100*l.* now is not worth what 5*l.* was worth before.

Land may be computed to have been improv'd in 200 Years, that what pays now 2 Bolls the Acre, paid then but 1 Boll: Which may be known from old Rentals.

Money gave then 10 *per Cent.* Interest, and as 384 Acres, rented at a Boll the Acre, Victual at 8*s.* and 4*d.* the Chalder; so the Property of these Acres was equal to, or worth 100*l.* for 100*l.* gave 10*l.* Interest, and the 384 Acres paid only such a Quantity of Victual, as was sold for 10*l.*
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but as Land (being preferable to Money for many Reasons) is valued now at 20 Years Purchase, tho' Money is at 6 *per Cent.* so that Land then may have been valued 14 Years Purchase, or 140*l.*

As the Quantity of Money has increas'd since that time, much more than the Demand for it; and as the same Quantity of Silver has receiv'd a higher Denomination, so of consequence Money is of lesser Value: A lesser Interest is given for it: A greater Quantity of it is given for the same Quantity of Goods, and the Land is worth more Years Purchase.

The Value of such Land now, the Acre rented at 2 Bolls, Victual at 8*l.* 6*s.* and 6*d.* Money at 6 *per Cent.* so Land at 20 Years Purchase would be 8000*l.* By this Computation Money is only worth the 20th Part of Goods, and the 57th Part of Land, it was worth 200 Years ago. Part of this Difference is from the Improvement made on Land, and the greater Demand for Land, the Quantity being the same, whereby its Value is greater: The rest of the Difference is, from the Money being more increas'd in Quantity than in Demand, whereby its Value is lesser, and its Use lower: As likewise from its being alter'd in the Denomination.

There was then a greater Quantity of Silver in the same number of Pence than there is now: Which appears by several Acts of Parliament made about that time.

Anno 1475, in the 8th Parliament of K. James the 3d, the Ounce of Silver was order'd to be sold for 12*s.* Scots, and 12 Groats was made of the Ounce of Silver.

The 3d of November 1554, by an Act of the Town Council of *Edinburgh,* the Ounce of Silver was order'd to be sold at 18*s.* and 8*d.* Scots; but these Acts do not mention the Fineness the

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Silver was of. Suppose the same number of Pence had twice or 4 times the Value of Silver in them that they have now: Then Silver is only fallen to one Tenth, or one Fifth of the Value it had to Goods; and to one 28th, or one 14th of the Value it had to Land. But still Money is fallen to one 20th of the Value it had to Goods, and to one 57th of the Value it had to Land.

The manner of lending Money in *France*, and I suppose in other *Roman* Catholick Countries; is by way of perpetual Interest; redeemable by the Debtor, and which the Creditor may dispoise or assign, but can never demand the Principal. And it is usury by Law to take any Interest for Money, if the Creditor has power to call for the Principal, tho' the Term of Payment be many Years after the Money is lent. Suppose the manner of lending in *Scotland* was the same 200 Years ago, and that *A. B.* having 768 Acres of Land, rented at a Boll of Victual the Acre, the yearly Rent 48 Chalder, at 5*l.* Scots the Chalder, 20*l.* Sterling, *C. D.* worth 100*l.* in Money, to have lent it to *A. B.* and Interest being at 10 per Cent. to have received an annual Interest of 10*l.* which he left to his Son, and thought he had provided sufficiently for him, 10*l.* being equal to or worth 24 Chalder of Victual. But Interest being lowered to 6 per Cent. Money being rais'd in the Denomination, and of less Value by its greater Quantity; the 6*l.* now paid for the annual Interest of that 100*l.* is not worth one Chalder of Victual. And 384 Acres, or the Half of *A. B.*'s Land, 200 Years ago only equal to 100 or 140*l.* is now worth 57 times that Sum, the Rental supposed to be doubled, and its Value at 20 Years Purchase.

In *France* it has been observ'd, that about 200 Years ago, the same Land was in 30 Years worth double the Money it was worth before; so Land worth

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worth 100*l.* Anno 1500, was worth 200*l.* Anno 1530, 400*l.* Anno 1560, and so on, till within these 50 or 60 Years it has continued near the same Value.

In *England* 20 times the Quantity of Money is given for Goods, that was given 200 Years ago. In these Countries 'tis thought Goods have rose; but Goods have kept their Value, 'tis Money has fallen.

Most Goods have encreas'd in Quantity, equal or near as the Demand for them has encreas'd; and are at or near the Value they had 200 Years ago. Land is more valuable, by Improvement producing to a greater Value, and the Demand encreasing, the Quantity being the same. Silver and Money are of lesser Value, being more encreas'd in Quantity than in Demand.

Goods will continue equal in Quantity as they are now to the Demand, or won't differ much; for the Increase of most Goods depends on the Demand. (*Ex.*) If the Quantity of Oats be greater than the Demand for Consumption and Magazines, what is over is a Drug, so that Product will be lessen'd, and the Land employed to some other use: If by a Scarcity the Quantity be lesser than the Demand, that Demand will be supply'd from Magazines of former Years; or if the Magazines are not sufficient to answer the Demand, that Scarcity cannot well be suppos'd to last above a Year or two.

Land will continue to rise in Value, being yet capable of Improvement, and as the Demand encreases, for the Quantity will be the same.

Silver will continue to fall in Value, as it encreases in Quantity, the Demand not increasing in proportion; for the Increase does not depend on the Demand. Most People won't allow themselves to think that Silver is cheaper or less valuable, tho'

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it appears plainly, by comparing what Quantity of Goods such a Weight of fine Silver bought 200 Years ago, and what Quantity of the same Goods it will buy now. If a piece of Wine in *France* is equal in Value to 20 Bolls of Oats there, that Quantity of Oats can never be worth more or less Wine, so long as the Quality, Quantity and Demand of both continues the same: But any disproportion'd change in the Quality, Quantity or Demand, will make the same Quantity of the one be equal to a greater Quantity of the other; so if a piece of Wine in *France* is equal to or worth 40 Crowns there, it will always continue so, unless some disproportion'd Change happen in the Quantity, Quality, or Demand of the Wine, or of the Money.

The Reason is plain, why Silver has encreas'd more in Quantity than in Demand. The *Spaniards* bring as great Quantities into *Europe* as they can get wrought out of the Mines; for it is still valued, tho' not so high. And tho' none of it come into *Britain*, yet it will be of less Value in *Britain*, as it is in greater Quantity in *Europe*.

It may be objected that the Demand for Silver is now greater than the Quantity. It is answered, tho' the Demand is greater than the Quantity, yet it has not increas'd in proportion with the Quantity. Two hundred Years ago Money or Silver was at 10 per Cent. now from 6 to 3; if the Demand had encreas'd as much as the Quantity, Money would give 10 per Cent. as then, and be equal to the same Quantity of Victual, or other Goods that have kept their Value. If *A. B.* having 1000*l.* to lend, should offer it at 10 per Cent. Interest, and desired Land of 240 Chalder of Victual Rent for his Security, as was used to be given 200 Years ago: Tho' no Law regulate the Interest of Money, *A. B.* would find no Borrowers on these

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Conditions; because Silver having encreas'd more in Quantity than in Demand, and the Denomination being alter'd, Money is of less Value, and is to be had on easier Terms. If the Demand had encreas'd in the same proportion with the Quantity, and the Money had not been rais'd, the same Interest would be given now as then, and the same Quantity of Victual to pay the Interest; for Money keeping its Value, 8*s.* and 4*d.* would be equal to a Chalder of Victual, as it was then.

If 2000*l.* was laid out on Plate 200 Years ago, it is thought the Loss on the Plate was only the Fashion and the Interest; but if the 2000*l.* had been laid out on Land, the Rent of that Land would be more than the Value of such Plate.

Tho' Money or Silver is so much fallen from the Value it had, yet it's given as a Value for one Half, or two Thirds more than its Value as Silver, abstract from its Use as Money.

Suppose Silver to be no more us'd as Money in *Europe*, its Quantity would be the same, and the Demand for it much lesser, which might lower it two Thirds or more; for besides that the Demand would be less, its Use as Plate, &c. are not near so necessary, as that of Money.

Goods given as a Value, ought for their other Uses to be valuable, equal to what they are given for. Silver was barter'd as it was valued for its Uses as a Metal, and was at first given as Money, according to the Value it had in Barter. Silver has acquir'd an additional Value since, that additional Use it was applied to occasioning a greater Demand for it; which Value People have not been sensible of, the greater Quantity making it fall more: But it has kept it from falling so low as it would have fall'n, if it had not been used as Money,

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Money, and the same Quantity had come into *Europe*.

'Tis uncertain how long Silver may keep that additional Value: If *England* set up a Money of another kind, Silver will not fall to one Third, because used in other places as Money; but the lesser Demand besides the ordinary Fall from the greater Quantity coming into *Europe*, would occasion an extraordinary Fall perhaps of 10 per Cent. If the new Money then in *England* did not encrease beyond the Demand for it, it would keep its Value, and be equal to so much more Silver at home or abroad than it was coin'd for; as Silver would be of less Value, from the ordinary and extraordinary Fall.

If *England* chang'd their Money, other Countries may do the same. If *Holland* alone kept to Silver Money, the Price of Silver may be supposed to fall immediately 50 per Cent. from the lesser Demand for it as Money: And 100*l.* in *Holland* be worth no more than 50*l.* new Money in *England*, whether sent in *Specie* or remitted by Exchange; and as more Silver came into *Europe*, it would fall yet lower, because of its greater Quantity.

It may be objected, That in Scotland the Quantity of Goods are proportioned to the Demand as they have been some Years ago; and Money scarcer, the Demand for it the same or greater: So if Goods and Money are higher or lower in Value, from their greater or lesser Quantity in proportion to the Demand for them; Money should by its great Scarcity be more valuable, and equal to a greater Quantity of Goods. Yet Goods differ little in Price, from what they were when Money was in greater Quantity.

To this it's answered, The Value of Goods or Money differs, as the Quantity of them or Demand for them changes in *Europe*; not as they change
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in any particular Country. Goods in *Scotland* are at or near the same Value with Goods in *England*, being near the same in Quantity in proportion to the Demand as there: Money in *Scotland* is not above one 40th part of the Money in *England*, proportion'd to the People, Land, or Product, nor above one 10th part proportion'd to the Demand. If *Scotland* was incapable of any Commerce with other Countries, and in the State it is now, Money here would buy 10 times the Quantity of Goods it does in *England*, or more: But as *Scotland* has Commerce with other Countries, tho' Money were much scarcer than now, or in much greater Quantity than in *England*; if there were but 10000*l.* in *Scotland*, or a Million, the Value of Goods would not differ above 30 per Cent. from what they were abroad, because for that Difference Goods may be exported or imported. Prohibitions may raise the Difference higher.

*Britannia Languens, and others on Trade and Money, are of Opinion that Goods in any Country fall in Value, as Money in that particular Country grows scarcer. That, if there was no more than 500*l.* in *England*, the yearly Rent of *England* would not exceed 500*l.* and an Ox would be sold for a Penny. Which Opinion is wrong; for as the Ox might be exported to *Holland*, it would give a Price in *England* equal or near to that it would give in *Holland*: If Money were supposed to be equally scarce in *Holland* and other places as in *England*, the Ox might give no more than a Penny, but that Penny would have a Value then equal to 5*l.* now; because it would purchase the same Quantity of Goods in *England*, or other Places, that 5*l.* does now.*

The same Answer may be given to those who think an Addition to the Money of any particular Country would

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would undervalue it so, that the same Quantity of Goods would cost double the Money as before.

If the Money and Credit current in *England* be 15 Millions, *Scotland* reckon'd as 1 to 10, the Money in *Scotland* increas'd to a Million and an half, the Demand in proportion to the Demand in *England*; that Addition to the Money of *Scotland* would not make Money of less Value here, than it is now in *England*. Goods in *Scotland* would sell as they sell in *England*, the Product of the Country would perhaps be 10 or 20 per Cent. dearer, to bring it equal to what it sells in *England*; but all sorts of Manufacture would be cheaper, because in greater Quantity: And all Goods imported would be cheaper, Money being easier borrowed, Merchants would deal for a greater Value, and Men of Estates would be capacitated to Trade, and able to sell at less Profit. Nor would Land rise higher than in *England*, the Buyer having in his Choice to buy elsewhere, the better Security of a Register may be suppos'd to add a Year's Purchase or two to the Value.

If the Money of any particular Country should increase beyond the Proportion that Country bears to *Europe*; it would undervalue Money there, or, according to the way of speaking, it would raise Goods: But as Money would be undervalued every where the same, or near to what it were there; it would be of great Advantage to that Country, tho' thereby Money were less valuable: For that Country would have the whole Benefit of the greater Quantity, and only bear a Share of the lesser Value, according to the Proportion its Money had to the Money of *Europe*. When the *Spaniards* bring Money or Bullion into *Europe*, they lessen its Value, but gain by bringing it; because they have the whole Benefit of the greater Quantity, and only bear a Share of the lesser Value.

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What has been said, proves, 1st, That Silver Money is an uncertain Value, because liable to be alter'd in the Fineness or Denomination by the Prince. A Crown has no more Silver in it than Half-a-Crown or 15d. had 150 or 200 Years ago.

2^{dly}, That as Silver it has fallen from the Value it had, the same Quantity not being worth the 5th or 10th Part of what it was worth then. A money'd Man then worth 1000*l.* was richer at that time than a Landed-man of 240 Chalder of Victual Rent: But a Man of such a Money Estate, would not now be worth one 50th Part of such a Land Estate.

3^{dly}, That tho' fallen so much, yet it is given as Money or sold as Bullion, for much more than its Value as a Metal; to which it will be reduced so soon as another Money is set up.

Considering the present State of *Europe*, *France* and *Spain* being Masters of the Mines, the other Nations seem to be under a Necessity of setting up another Money. The only Reason can be given why it has not yet been done, is, that the Nature of Money has not been rightly understood: Or they would not have continued buying Silver from *Spain* above its Value as a Metal, when they had a more valuable Money of their own, and every way more fitted for that Use.

The Receiver of Silver can have no great hopes that the Value of it will be greater; for 'tis not to be suppos'd it will be apply'd to any other Uses than it is now apply'd to, whereby the Demand for it may be increas'd: Or that the Quantity exported and consum'd, will be a greater than the Quantity imported.

Tho' it be scarce in any particular Country, yet the money'd Men will have no great Benefit by such scarcity, as has been shown: For unless the Scarcity is the same in all Places with which that Country

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Country trades, Money will not be valued much higher there than in other Countries.

If it is alledged the Mines in the West-Indies may fail. 'Tis the Interest of the *Spaniards* to give out that their Mines begin to fail, to keep up the Price of Silver: But if that were true, *France* ought not have engaged her self in a War, when by the Partition Treaty she could have got any other Parts of that Monarchy that are valuable. Allowing the Mines do fail, we ought the rather to provide our selves with another Money.

C H A P. VI.

The Proposal given in to the Parliament by Dr. H. C. examined.

I Did not intend to have said any thing about the Doctor's Proposal, that Affair having been refer'd to a Committee, who are to make their Report. But several People, who are of Opinion that the Doctor's Proposal is not practicable, being against what I am to propose, because they think 'tis the same with his in some other dress: I thought it needful to give a short Account of the Doctor's Proposal, and in what I differ from him.

His Proposal is to give out Notes upon Land, to be cancell'd by yearly Payments of about 2 and a Quarter *per Cent.* for 45 Years. And that these Notes be current as Silver Money, to the Value they are coin'd for.

If Notes given out after that manner, were equal in Value to Silver Money, then every Landed-man in *Scotland* would desire a Share of this great and certain Advantage: And I don't see how

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how it is practicable to give every Landed-man a Share.

Supposing it practicable, 45 Years Purchase in these Notes, will not be of so much Value, as 20 Years Purchase of Silver Money.

No Anticipation is equal to what already is: A Year's Rent now is worth 15 Years Rent 50 Years hence, because that Money let out at Interest, by that time will produce so much. And tho' the Parliament would force these Notes, yet they would not have currency, any more than if the Government coin'd Pieces of Gold equal in Weight and Fineness with a *Guinea*, and ordered them to pass for *5 l.*

These Bills are propos'd to be repaid and cancell'd in a Term of Years, without any Interest, but only so much as would defray the Charges of the Office, which would not be above one half *per Cent.*

There would then be many Lenders, but few if any Borrowers, except from the Land-Bank: For as 'tis the Landed-man borrows of the money'd Man, he would satisfy his Creditor, and have Bills to lend. The money'd Man would likewise have of these Bills to lend, but there would be no borrowers; or if any desired to borrow, they would have these Bills at a very low Use. Suppose at 2 *per Cent.* then these Bills would be considerably less valuable than Silver.

Any thing that is propos'd to have a Currency as Money, and is given for a lesser Interest than Silver Money, will be of less Value.

It is not to be suppos'd any Person will lend Silver Money at 2 *per Cent.* when they can have 6 *per Cent.* in *England.* So 100 *l.* Silver Money, will yield as much as 300 *l.* of these Bills would; and 100 *l.* in Silver, will be equal to 300 *l.* in Bills. The 6 *l.* the 100 *l.* of Silver yields being Silver, and

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and the 6*l.* the 300 of Bills yields, being paid in these Bills; and 1*l.* Silver, being worth 3*l.* in Bills; so the 6*l.* Interest of the 100*l.* in Silver, would be equal to 18*l.* or the Interest of 900*l.* in Bills.

And tho' they were given out to be repaid in 20 Years, at 5 per Cent. for that time; or in 10 Years at 10 per Cent. they would not be equally valuable with Silver. The Difference would not be so great, as when given out for 45 Years.

The Advantage the Nation would have by the Doctor's Proposal is; that tho' these Notes fell under the Value of Silver Money, and 500*l.* in Notes were only equal to 100*l.* in Silver; yet the Nation would have the same Advantage by that 500*l.* in Notes, as if an Addition of 100*l.* had been made to the Silver Money.

So far as these Bills fell under the Value of the Silver Money, so far would Exchange with other Countries be rais'd. And if Goods did not keep their Price, (*i. e.*) If they did not sell for a greater Quantity of these Bills, equal to the Difference betwixt them and Silver, Goods exported would be undervalued, and Goods imported would be overvalued, as has been explain'd pag. 20 about Exchange.

The Landed-man would have no Advantage by this Proposal, unless he owed Debt: For tho' he receiv'd 50*l.* of these Bills, for the same Quantity of Victual he was in use to receive 10*l.* Silver Money; yet that 50*l.* would only be equal in Value to 10*l.* of Silver, and purchase only the same Quantity of home or Foreign Goods.

The Landed-man who had his Rent paid him in Money, would be a great Loser; for by as much as these Bills were under the Value of Silver, he would receive so much less than before.

The Landed-man who owed Debt, would pay his Debt with a less Value than was contracted for:

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for: But the Creditor would lose what the Debtor gain'd.

Dr. C. seems to be offended at my meddling in this Affair, having, as he says, borrow'd what I know of this Subject from him. Two Persons may project the same Thing; but, so far as I can judge, what I am to propose is different from his, and what I had form'd a Scheme of several Years before I had seen any of his Papers: Which I can prove, if that were necessary, by Persons of Worth I then shou'd it to. I have not, to my knowledge, borrowed any thing from Dr. C. Land indeed is the Value upon which he founds his Proposal, and 'tis upon Land that I found mine: If for that Reason I have incroach'd upon his Proposal, the Bank of Scotland may be said to have done the same: There were Banks in Europe long before the Doctor's Proposal; and Books have been writ on the Subject before and since. The Foundation I go upon has been known so long as Money has been lent on Land, and so long as an heretable Bond has been equal to a Quantity of Land. Whether the Structure he or I have built upon that Foundation be most safe, advantageous and practicable, the Parliament can best judge.

*Dr. C's Proposal is by Anticipation, to make Land worth 50 or 100 Years Purchase; and maintains that 100*l.* to be paid Yearly for 10, 50, or 100 Years, is a valuable Fledge for 1000, 5000, or 10000*l.* of Bills: And that these Bills will be equal to Silver Money. If he can satisfy the Nation that his Proposal is practicable, he does a very great Service, and gives a certain Advantage to the Landed-man, without wronging the money'd Man. I have shown the Reasons why I think the Proposal is not practicable; and that notwithstanding any Act of Parliament made to force these Bills, they would fall much under the Value of Silver. But allowing*

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they were at first equal to Silver, it is next to impossible that two different Species of Money shall continue equal in Value to one another.

Every thing receives a Value from its use, and the Value is raised according to its Quality, Quantity and Demand; tho' Goods of different Kinds are equal in Value now, yet they will change their Value from any unequal Change in their Quality, Quantity, or Demand.

And as he leaves it to the Choice of the Debtor, to pay in Silver Money or Bills; he confines the Value of the Bills, to the Value of the Silver Money, but cannot confine the Value of the Silver Money to the Value of the Bills; so that these Bills must fall in Value as Silver Money falls, and may fall lower: Silver may rise above the Value of these Bills, but these Bills cannot rise above the Value of Silver.

What I shall propose, is to make Money of Land equal to its Value; and that Money to be equal in Value to Silver Money, and not liable to fall in Value as Silver Money falls.

And Goods that have the Qualities necessary in Money, may be made Money equal to their Value; 5 Ounces of Gold is equal in Value to 20*l.* and may be made Money to that Value. An Acre of Land rented at 2 Bolls of Victual, the Victual at 8*l.* and Land at 20 Years Purchase is equal to 20*l.* and may be made Money equal to that Value, for it has all the Qualities necessary in Money; but that Acre of Land cannot be coin'd to the Value of 50*l.* no more than the 5 Ounces of Gold. And tho' the 5 Ounces of Gold, the 20*l.* Silver Money, and the Acre of Land be now equal in Value, yet they cannot well continue so; for as I have shown already any disproportion'd Change in the Quality, Quantity, or in the Demand of either of them, will make the same Quantity of the

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the one, equal to a greater or lesser Quantity of the others. Land is what in all Appearance will keep its Value best, it may rise in Value, but cannot well fall: Gold or Silver are liable to many Accidents, whereby their Value may lessen, but cannot well rise in Value.

C H A P. VII.

The Proposal, with Reasons for it.

TO supply the Nation with Money it is humbly propos'd, That 40 Commissioners be appointed by Parliament, answerable to Parliament for their Administration, and the Administration of the Officers under them: The Nomination of these Officers being left to the Commissioners.

That the Commissioners have power to coin Notes: Which Notes to be received in Payments where offer'd.

That a Committee of Parliament be appointed to inspect the Management, and that none of the Commissioners be Members.

That the Commission and Committee meet twice a Year at *Whitsunday* and *Martinsmas*; their Meetings to begin 10 Days before, and to continue 10 Days after each Term.

There are three Ways humbly offer'd to the Parliament, for giving out these Notes: They in their Wisdom may determine which will be most safe.

1. To authorize the Commission to lend Notes on Land Security, the Debt not exceeding one half, or two Thirds of the Value, and at the ordinary Interest.

2. To give out the full Price of Land, as it is valued, 20 Years Purchase more or less, according to what it would have given in Silver Money;

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the Commission entering into Possession of such Lands, by Wadset granted to the Commission or Assignees, and redeemable betwixt, and the expiring of a Term of Years.

3. To give the full Price of Land upon Sale made of such Lands, and disposed to the Commission or Assignees irredeemably.

That any Person shall have such Bonds, Wadsets, or Estates, assign'd or dispon'd to them, upon paying in the Value to the Commission.

That the Commission don't receive other Money than these Notes.

That no Person who has contracted for these Notes, shall be obliged to receive Silver or Metal Money.

That the Commission have not power to coin more than 50000 *l.* at a time, and that no more be coin'd so long as there is 25000 *l.* remaining in the Office.

That for a Year and a half the Commission be limited to a certain Sum, after that time to have power to coin what Sums are demanded, unless restricted by ensuing Parliaments.

That those who desire to have Money from the Commission, give in a Note to the Lawyers for the Commission a Month before the Term, of what Sums they want, with the Rights of the Lands they offer in Pledge; and that those who have Notes to pay in to the Commission, give warning 10 Days before the Term.

That the State of the Commission, the Sum of Notes coin'd, the Debt and Credit, with the highest Number of the different Notes, be publish'd every Term.

That any Person who shall discover 2 Notes of the same Number, or of a higher Number than these publish'd, shall have 100 *l.* Reward.

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That the Under-Officers be intrusted with the Sum of 20000 *l.* to change Notes with, and that they attend the whole Year.

That any Member of Parliament may inspect the State of the Commission.

That no Notes be coin'd, Money lent, or Rights assign'd by the Commission, but at the Terms of *Whitsunday* and *Martinmas*, and in Presence of at least 20 Commissioners, and one Third of the Committee.

That the Revenue of the Commission over what pays the Charges, and what part the Parliament thinks needful to make good any Losses may happen to the Commission, be applied by way of Draw-back, for encouraging the Export and Manufacture of the Nation.

That Paper Money do not rise more than 10 *per Cent.* above Silver Money; so that he who contracts to pay in Paper, may know what he is to pay in case he cannot get Paper Money.

The Parliament may enter into a *Resolve*, that the next Sessions of this or the next ensuing Parliament, the State of the Commission be taken into Consideration, preferable to all other Business; and if found hurtful to the Country, the Parliament may discharge any more Notes to be given out, and order what Notes are then out to be called in.

That after 3 Months from the Date of the Act, *Scots* and Foreign Money be reduced to the *English* Standard, the *English* Crown to 60 *d.* and the other Money in proportion to its Value of Silver; the 40 *d.* to 38 *d.* the new Mark to 13 *d.* the old Mark to its Weight, the Ducatoons to 68 *d.* Dollars to their Weight, Guineas not to pass 22 *s.*

That after 4 Months no *Scots* Money, (except what shall be coin'd after the Act) nor any Foreign Money, except the *English* Money, be received in

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any Payments, or be sold as Bullion but at the Mint. That for what old Money or Bullion is brought to the Mint, the Mint return to the full Value in new Money of 12*d.* 6*d.* and 3*d.* Pieces; of eleven Denires fine, the 12*d.* of 3 Drops, 3 Grains Weight, the other Pieces to weigh in proportion; the Expence of Coinage to be paid out of the Funds appropriate to that use.

That for 3 Months after the Act, the new Money pass for 13*d.* 6*d.* half-penny, and 3*d.* $\frac{1}{4}$.

That after 3 Months, Bullion and wrought Plate be eleven Denires fine, and 5*s.* and 2*d.* the Ounce of Silver, Gold not to pass 4*l.*

The Paper Money propos'd will be equal in Value to Silver, for it will have a Value of Land pledge equal to the same Sum of Silver Money, that it is given out for. If any Losses should happen, one 4th of the Revenue of the Commission will, in all Appearance, be more than sufficient to make them good.

This Paper Money will not fall in Value as Silver Money has fallen or may fall: Goods or Money fall in Value, if they increase in Quantity, or if the Demand lessens. But the Commission giving out what Sums are demanded, and taking back what Sums are offer'd to be return'd; this Paper Money will keep its Value, and there will always be as much Money as there is Occasion, or Employment for, and no more.

If a Contract for Paper Money could be satisfied by paying the same Quantity of Silver Money, then that Paper Money could not rise above the Value of Silver, and would fall with it; but as the Paper Money is a different Species from Silver, so it will not be liable to any of the Changes Silver Money is liable to.

Tho' the Parliament could give Silver Money to the People, in as great a Quantity as there were Occa-

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Occasion; the Parliament could not justly know what Sum would serve the Country, for the Demand changes. If the Quantity of Money is less than the Demand, the Landed-man is wrong'd; for 100*l.* then being more valuable, will buy a greater Quantity of the Landed-man's Goods. If the Quantity of Money is greater than the Demand, the money'd Man is wrong'd; for 100*l.* then is not so valuable, so will not buy the same Quantity of Goods 100*l.* bought before.

If the Commission do not give out Money when it is demanded, where good Security is offer'd, 'tis a Hardship on the Person who is refus'd, and a Loss to the Country; for few if any borrow Money to keep by them, and if employ'd, it brings a Profit to the Nation, tho' the Employer loses.

If the Commission did not take back what Sums were offer'd to be return'd, it were a Harship on the money'd Man, who has a Sum paid him, and does not know how to employ it; and the Quantity being greater than the Demand for it, it would fall in Value.

After the Method propos'd, the Quantity being always equal to the Demand for it, it will keep its Value, and buy the same Quantity of Goods 50 Years hence as now; unless the Goods alter in their Value, from any Change in their Quantity, or in the Demand for them.

Suppose this Commission had been establish'd 200 Years ago, Land then at 14 Years Purchase, Money at 10 *per Cent.* Victual at 8*s.* and 4*d.* the Chalder, and Paper Money to have been given out upon Land; 8*s.* and 4*d.* of that Paper Money would now have been equal to a Chalder of Victual, and to 8*l.* 6*s.* and 4*d.* Silver Money; because Silver Money having increas'd in Quantity more than the Demand, and having been alter'd in the Denomination, has fallen to one 20th of the

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the Value it had then. Nor would the Landed-man have receiv'd less for his Victual than now; for that Paper Money would have bought him 20 times the Quantity of Goods, Silver Money will buy.

Land has a more certain Value than other Goods, for it does not encrease in Quantity as all other Goods may. The Uses of Goods may be discharged, or by Custom be taken from them, and given to other Goods: The Use of Bread may be taken from Oats, and wholly given to Wheat: The Use of Money may be taken from Silver, and given to Land: The Use of Plate, and the other Uses of Silver as a Metal may be taken from Silver, and given to some other Metal, or some Mixture that may be more fitted for these Uses. In any of these Cases, these Goods lose a part of their Value, proportion'd to the Uses are taken from them; but Land cannot lose any of its Uses. For as every thing is produced by Land, so the Land must keep its Value, because it can be turn'd to produce the Goods that are in Use. If Wheat is more us'd, and Oats less, as the Land can produce both, it will be turn'd to produce what is most us'd, because most valuable.

This Money will not receive any additional Value from being us'd as Money, so the Receiver will be certain he can be no loser, tho' after a Term of Years the Use of Money is taken from it. The Land will receive an additional Value, from being us'd as the Pledge upon which the Money is issued; and that additional Value would be greater than what Silver received: Because tho' Land be us'd as the Pledge to issue out Money upon, yet none of its other Uses would be taken from it; Silver cannot be us'd as Money and Plate at the same time. But as Land is in greater Quantity than there will be occasion for to give out Money

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Money upon; so the addition Value it receives, will not be near so great as that Silver Money has receiv'd.

Suppose the additional Value Land received were one 4th, Land now at 20 Years Purchase, would then be at 25 Years Purchase. If the Parliament call'd in the Paper Money, he, who had Paper Money, could be no Loser by it, tho' the Land lost the additional Value; for no more of it is given out than the Value of the Land abstract from its Use as Money. Whereas if Silver was no more us'd as Money, he, who had Silver, would lose an half or 2 Thirds; Silver falling then to its Value as a Metal.

So that this Paper Money propos'd, having a better Value than Silver, and receiving no Addition to its Value from being us'd as Money; and not being liable to any Change in its Value, the Quantity and Demand encreasing and decreasing together: It is so far more qualified to be the Measure by which Goods are valued, the Value by which Goods are exchanged, and in which Contracts are made payable.

The other Qualities necessary in Money, are,

1. Easy of Delivery.
2. Of the same Value in one place to what it is in another.
3. To be kept without Loss or Expence.
4. To be divided without Loss.
5. To be capable of a Stamp.

Paper Money has these Qualities in a greater degree than Silver.

1. It is easier of Delivery; 500*l.* in Paper may be paid in less Time than 5*l.* in Silver.
2. It is nearer the Value in one place to what it is in another, being of easier Carriage.
3. It can be easier kept, taking up less room, and without Loss; because it may be exchanged

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at the Office. The Consumption of Paper is not of so much Value as the Consumption of Silver: The Consumption of the Paper is a Loss to the Office, the Consumption of Silver is a Loss to the Owner.

4. It can be divided without Loss, because it may be changed for lesser Notes at the Office.

5. It is capable of a Stamp, and less liable to be Counterfeit.

The Practice of most trading Nations confirms, that Paper is more qualified for the Use of Money than Silver, providing it have a Value. In *Holland* Silver is pledg'd, and Paper is used as Money. That Land pledg'd is a better Value than Silver pledg'd, is evident from what has been said. In *England*, before the Bank was set up, *Goldsmiths* Notes were received in Payments preferable to Gold or Silver; which shows that Paper Money had all the Qualities necessary in Money, so much more than Gold or Silver, as to equal the Danger of a *Goldsmith's* breaking, of which there were many Examples. *Mr. Lock*, pag. 7th on Interest of Money, says, that one *Goldsmith's* Credit (being usually a Note under one of his Servant's Hands) went for above eleven hundred thousand Pounds at a Time.

The Notes of the Bank in *Scotland* went, tho' there was no Money in the Bank, and tho' their Acceptance was voluntary. The Security for the Paper propos'd will be as Good, the Administration may be more safe and satisfactory than that Bank, or any other private Bank; because it is more publick, and the Commission has any Share of the Profits; besides it will not be liable to the hazard Banks are liable to from the Sale of Shares.

And it seems strange, that the Administration of such a Commission should be doubted, when the

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the Parliament has the Nomination of the Managers; when the Managers are to be accountable to the Parliament; when the Trust is to be so small, for more Notes cannot be coin'd so long as 25000*l.* is in the Office; a Committee of Parliament is to be appointed to inspect the Management, the Books are to be open to the Inspection of any Member of Parliament, and the State of the Commission is to be published in Print.

Since the Notes of the Bank went upon a voluntary Acceptance, tho' there was no Money in Bank; 'tis reasonable to think the Paper Money propos'd will at least have the same Currency: Being current by Law does not make it less valuable. He, who took Bank Notes, could not be sure the Bank would be in a Condition to give Money for them; and the Person he was to pay Money to might refuse them: So he was more uncertain, than if they had been current by Law.

The Silver Money being to fall betwixt 8 and 9 per Cent. in 3 Months, it is not to be suppos'd that Silver will be prefer'd to Paper Money, since the Notes of the Bank which is Paper upon the same Fund, went at the ordinary Interest; and tho' the Receiver was not certain of the Money at the time it was promised, or that the Person he was owing to would receive it.

It may be objected, that Paper went because Silver could be got for it when demanded, or at a certain time.

That was very reasonable, but would not be so in this case: The Security pledg'd for that Paper Money, was Silver. The Security pledg'd for this Paper Money, is Land. This Money has no relation to Gold or Silver, more than to other Goods. And it were more extravagant to say, I won't take 100*l.* of such Paper Money for the Goods I sell, because I am not sure if 6 Months

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hence it will buy me such a Quantity of Silver, for Silver may grow dearer: As it would be to say now, I won't take 100 *l.* in Silver for the Goods I sell; because I am not sure if 6 Months hence, it will buy me such a Quantity of Wine, for Wine may grow dearer.

Four Crowns won't buy a Guinea, tho' they were coined for the same Value; nor won't buy the 10th Part of Goods 4 Crowns bought 200 Years ago; yet Silver is received as a Value, and contracted for, tho' its Value lessens every Year, and tho' 'tis not perhaps worth above a Third of what 'tis given or contracted for, abstract from the Use of Money. This Paper will not only keep its Value; Increase of the Quantity depending on the Demand, and the Quantity decreasing as the Demand decreases: But likewise the Land pledg'd is as valuable as the Paper given out abstract from its Use as Money, and increases in Value.

The Objection may be made against Silver Money, and with good Reason; for it falls faster in its Value than other Goods, and may soon be reduced to its Value as a Metal.

The Paper Money propos'd is equal to its self; but to continue equal to such a Quantity of any other Goods, is to have a Quality that no Goods can have, for that depends on the Changes in these other Goods. It has a better and more certain Value than Silver Money, and all the other Qualities necessary in Money in a much greater degree, with other Qualities that Silver has not, and is more capable of being made Money than any thing yet known. Land is what is most valuable, and what increases in Value more than other Goods; so the Paper Money issued from it, will, in all Appearance, not only keep equal to other Goods, but rise above them.

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Because of the extraordinary Scarcity of Silver in *Scotland*, and the Inclination People have to it, from its having been long used as Money; it may be necessary to restrict its Price to 5 *s.* and 2 *d.* the Ounce: But it will soon fall from that Value of Paper, if it come in greater Quantity into *Europe*, than is exported or consum'd.

Suppose an Island belonging to one Man, the Number of Tenants 100, each Tenant 10 in Family, in all 1000; by these the Island is labour'd, part to the Product of Corns, the Rest for Pasturage: Besides the Tenants and their Families, there are 300 Poor or Idle who live by Charity. There is no Money; but Rents are paid in kind, and if one Tenant has more of one Product, and less of another than his Family has occasion for, he barter with his Neighbour.

The People of this Island know nothing of Manufacture; the Island being plentiful, furnishes enough for their Consumption, and an Overplus which they exchange on the Continent for Cloaths, and what other Goods they want: But as that Overplus is only sufficient to make a Return of such a Quantity of Goods as they consume yearly, so they have no Magazines of their own or foreign Goods to serve them in bad Years, nor no Magazines of Arms, Ammunition, &c. for their Defence.

'Tis propos'd to the Proprietor, that if a Money were establish'd to pay the Wages of Labour, the 300 Poor might be employed in manufacturing such Goods as before were exported in Product; and as the 1000 that labour the Ground were idle one half their Time, they might be employed so as their additional Labour would be equal to that of 500 more, which would lessen their Import by providing them with a part of such Goods as before they brought from the Continent, and raise their

their Export to 3 or 4 times the Value it had: The Return of which would furnish them with greater Quantities of Foreign Goods than they wanted for Consumption, which might be laid up in Magazines.

The Money propos'd is after this manner. The Proprietor to coin pieces of Paper figur'd Number 1, Number 2, and so on; Number 4 to be equal to a certain Measure of Corn. The Poor and other Labourers would be satisfied to take Number 4 for the Wages of a Day's Labour, providing it be so contriv'd that Number 4 purchase them the Measure of Corn; for as that Corn can be barter'd with other Goods, so Number 4 would purchase an equal Value of any other Goods.

To make Number 4 equal to that Measure of Corn, the Proprietor calls his Tenants together; tells them for the future, he will have his Rent paid in Paper, so renews their Leases, and where 100 Measures of Corn was paid, they oblige themselves to pay him Number 400. The other kinds the Proprietor was paid in are valued, according to the Value they had in Barter with Corn; and Leases made for Paper.

The Proprietor coins Paper to the Value of a Year's Rent, imployes such as are willing to work, and gives them Paper Money as the Price of their Labour. The Tenant gives Corn or any other Goods he has to the Labourers for Paper Money, and the Proprietor receives it for his Rent. But as the Consumption of the labouring Man may be suppos'd to be only equal to Number 2; so the Tenants cannot get the whole Sum issued by the Proprietor, and consequently not enough to pay their Rent. If this were not remedied, the labouring Men being Masters of the remaining part of the Paper, and having no Occasion for more Goods from the Tenants, might raise the Value of the Paper. To prevent this, the Proprietor coins a greater Quantity

Quantity which brings a part of the Poor and Idle of the Continent to the Island, and occasions a greater Consumption, whereby the Tenants are able to pay their Rent in Paper as contracted for. The Addition to the People is an Advantage to the Island; for it adds to the Power of the Island, and their Labour is worth double what they consume.

This Money tho' it has no Value but what the Proprietor gives it, by receiving it in Payments of his Rent, yet it will be esteem'd equal to the Product paid before.

If the Proprietor would give it a Value in Land, computing after this manner; An Acre of Land pays Number 100, at 20 Years Purchase worth Number 2000, and dispoise the Property of Land for Paper at that Value; who would not be satisfied to receive or contract for that Money, since it not only bought the Product, but the Property of Land at a reasonable Price.

Money is not the Value for which Goods are exchanged, but the Value by which they exchanged: The Use of Money is to buy Goods and Silver, while Money is of no other Use.

Tho' Silver were our product, yet it is not so proper to be made Money as Land. Land is what produces every thing, Silver is only the Product. Land does not increase or decrease in Quantity, Silver or any other Product may; so Land is more certain in its Value than Silver, or any other Goods.

Land is capable of Improvement, and the Demand for it may be greater; so it may be more valuable. Silver cannot be suppos'd to be applied to any other Uses than it is now apply'd to; or that the Demand will encrease more than the Quantity.

Land cannot lose any of its Uses, so will not be less valuable; Silver may lose the Use of Money it is now apply'd to, so be reduced to its Value as a Metal.

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It may likewise lose a part of its Uses as a Metal, these Uses being supply'd by other Goods: So loses a part of its Value as a Metal; but nothing can supply the Uses of Land.

Land may be convey'd by Paper, and thereby has the other Qualities necessary in Money, in a greater degree than Silver.

Land has other Qualities fitting it for the Use of Money, that Silver has not.

Land apply'd to the Use of Money, does not lose any of the other Uses it is apply'd to; Silver cannot serve the Use of Money, and any of its other Uses as a Metal.

Trade and Money depend mutually on one another; when Trade decays, Money lessens; and when Money lessens, Trade decays. Power and Wealth consist in Number of People, and Magazines of home and foreign Goods; these depend on Trade, and Trade on Money. So while Trade and Money may be affected directly and consequentially, that what is hurtful to either, must be so to both, Power and Wealth will be precarious.

If a Money is establish'd that has no intrinsic Value, and its extrinsic Value to be such, as it will not be exported, nor will not be less than the Demand for it within the Country; Wealth and Power will be attained, and be less precarious. Money not being liable to be lessen'd directly nor consequentially, and Trade not liable to decay consequentially; so the Power and Wealth of that Country will only be precarious from what may be directly hurtful to Trade.

The Paper Money propos'd being always equal in Quantity to the Demand, the People will be employ'd, the Country improv'd, Manufacture advanc'd, Trade domestick and foreign will be carried on, and Wealth and Power attained; and not being liable to be exported, the People will not be

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be set Idle, &c. and Wealth and Power will be less precarious.

From whence it is evident, that Land is more qualified for the Use of Money than Silver, and preferable for that Use, tho' Silver were the Product of *Scotland*; being more certain in its Value, and having the Qualities necessary in Money in a greater degree, with other Qualities that Silver has not. So more capable of being the general Measure by which Goods are valued, the Value by which Goods are exchanged, and in which Contracts are taken.

If 2000*l.* of Paper Money is equal to the Property of Land worth 2000*l.* in Silver, then that 2000*l.* of Paper Money is equal to 2000*l.* of Silver.

What buys Land will buy every thing the Land produces; and what buys the Product of Land, will buy all other Goods whether home or foreign. If Wine is brought from *France*, the Merchant designs to lay out his Money on Goods, at Interest, or on Land: The Commission does not receive Silver Money, so he cannot have a Bond from the Commission unless he give the Value in Paper; and many of the Landed-men won't take Silver for their Goods or Lands, having occasion for Paper to pay the Commission. So the Merchant will chuse to sell his Wines for Paper Money, because it will purchase him Goods, Bonds or Lands where Silver Money will, being equally valuable, and in cases where Silver Money will not.

And this is supposing Silver were equally qualified for the Use of Money as Land is: But as Silver is an uncertain Value, and is given for much more than its Value as a Metal, and has not all the Qualities necessary in Money, nor in so great a degree as Paper Money; so Paper Money will for these other Reasons be prefer'd to Silver.

Some object, that a Paper Money, tho' upon a good Fund, and current in the Country, yet will not be valued as broad equal to what it were in Scotland. The

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The Goods of *Scotland* will always be valued abroad, equal to Goods of the same kind and goodness; and that Money, tho' of Paper, which buys Goods in *Scotland*, will buy Goods or Money in other places. If 1000 *l.* in Serges, Linen-cloth, &c. be worth abroad, all Charges paid, 1300 *l.* the Merchant who exports such Goods, will give a Bill for that Money at the *Par*, having 1300 *l.* for what cost him 1000.

When a Nation establishes a Money, if the Money they set up have a Value equal to what it is made Money for, and all the other Qualities necessary in Money; they ought to have no regard what Value it will have in other Countries. On the contrary, as every Country endeavours by Laws to preserve their Money, if that People can contrive a Money that will not be valued abroad, they will do what other Countries have by Laws endeavour'd in vain.

No Nation keeps to Silver because it is used in other Countries, it is because they can find nothing so safe and convenient. Trade betwixt Nations is carried on by exchange of Goods, and if one Merchant sends out Goods of a less Value than he brings home, he has Money furnish'd him abroad, by another who brings home for a less Value than he sent out: If there is no Money due abroad, then the Merchant who designed to import for a greater Value than he exported, is restricted; and can only Import equal to his Export, which is all the many Laws to regulate Trade have been endeavouring.

It is objected, that we are under a Necessity of having Goods from Countries who will take none of ours: France does not allow Money to be exported, nor any Ship to import Goods, unless French Goods are exported from the same Port, to the Value of the Goods were imported. But our Law we are forbid to export Money. But as I don't think the Example of Nations a good Answer, I shall endeavour to give a better. Suppose our Money is not

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not valued abroad, and we have occasion for Goods from *Denmark*, who takes none of ours. These Goods being necessary here, will be valued higher than other Goods that are not so necessary; and the Value of *Scots* Goods sold in other Countries will be carried to *Denmark*, in such Goods as will sell there, or in Foreign Money, and these necessary Goods be brought home: Because the Trader makes a greater Profit by them, than by such Goods as could have been imported from that Country where the Goods exported were sold.

But as this Addition to the Money will employ the People that are now Idle, and those now employ'd to more Advantage; so the Product will be increas'd, and Manufacture advanc'd. If the Consumption of the Nation continue as now, the Export will be greater, and a Ballance due to us; and as the Exchange depends on the Ballance, so Paper Money here will be equal to a greater Quantity of Silver Money abroad.

Suppose the yearly Value of *Scotland* a Million and a half, the yearly Value of *England* 40 Millions; the Value of *Scotland* is only about one 28th Part of the Value of *England*. Yet the Quantity and Quality of the Lands, and the Numbers of People considered, *Scotland* will be at least as one to 6; and if there was Money to employ the People we would be as one to 6, for we have Advantages peculiar to us, that do more than equal the Plantation and *East-India* Trades.

England is not improv'd so far as it might be by a greater Quantity of Money. We may have Money equal to the Demand, by applying our Land to that Use; so our Country may be improv'd above the Proportion of one to 6. But if the propos'd Addition to our Money, improved the Country only so as to bear a Proportion with *England* of one to 13, our yearly Value would be 3 Mil-

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lions; and our Consumption not being half what the same Number of People consume in *England*; if the Consumption continued as now, the Ballance due to *Scotland* would be greater than the Ballance due to *England*.

This Addition to our yearly Value may be thought, by some People, a Supposition that's Extravagant; but I desire these People will consider what Consequences the Plenty of Money has had in other places; as the Money of *England* has increas'd, the yearly Value has increas'd, and as the Money has decreas'd, the yearly Value has decreas'd.

I don't doubt that the Paper Money propos'd being given out equal to the Demand, would bring the yearly Value of *Scotland* to 3 Millions, tho' the Fishing and other Branches of Foreign Trade (which might be improv'd to great Advantage) were neglected. But suppose the yearly Value increas'd only half a Million, of which a 4th spent in a greater Consumption of the Product and Manufacture of the Country, a 4th in the greater Consumption of Foreign Goods and Expence abroad, a 4th laid up in Magazines of Foreign Goods, a 4th would still be due of Ballance, and brought home in Silver.

If the Consumption and Expence increas'd equal to, or beyond the Improvement, as the Paper Money could not be exported, so the People would not be set idle, nor the Manufacture decay; that Money being like an Estate entail'd. We might continue to consume equal to the yearly Value, but could not lessen the yearly Value, nor be poorer if we would.

If a greater Value of Goods was imported than was exported, and Credit given for the Ballance, Foreigners, to pay themselves, would send a lesser Value of Goods the Year after; but such Restrictions may be put on the Consumption of our own and foreign Goods, as may make a Ballance due.

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The Revenue of the Commission will be a great help toward the Advancing our Trade in its Infancy; what encourages the Export of Goods, encourages the Manufacture of them; and that Money given as a Draw-back, will not only encourage the Export and Manufacture, but likewise regain the Reputation our Goods have lost, and give them a better Reputation than the Goods of other Nations.

The Draw-back ought not to be given to all Goods, but to such as do not yield a reasonable Profit abroad, and upon Condition they are found sufficient.

The Seal of the Office of Draw-back ought to be apply'd to those Goods that receive the Draw-back, and those intrusted with the Draw-back should give Security to pay the Price of such Goods, with all Charges, if found insufficient.

When Manufacture and Trade prospers, the Landed-man's Rent is well paid, and encreases; when they decay, his Rent is ill paid, and decreases; a Draw-back is so effectual a way, to encourage and promote Manufacture and Trade, that it were the Landed-men's Interest to tax themselves, rather than a Draw-back should not be given where it necessary.

A Draw-back is more necessary here than in other Countries, for we do not manufacture so well as other Nations; we are not able to sell for the same Profit, our Stocks being much smaller, and the Goods of other Nations will be preferr'd to ours, because our Goods are suspected.

Some object, that this Proposal is new, and has not been practis'd in any Nation.

The Example of another Nation ought not to determine us to follow the same Measures, without examining whether that Nation was the better or the worse by such Measures, and whether our Circumstances and theirs don't differ so, as to make

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that hurtful or ineffectual to us, which was of Advantage to them; on the other hand, it is no Argument against any thing propos'd for the general Good, to say it is new, and what has not been practis'd.

When any thing propos'd has been already practis'd by other Nations, 'tis a Presumption in favour of such a Proposal, and it's a Presumption against it, if it has been refused; but a wise Nation ought not to be determined by Example, to follow or refuse without examining.

This Proposal has not been refus'd: The essential Part is now practis'd in *France*, for Paper is current by Law; and tho' after a manner that, in all Appearance, ought to have hindred its Currency, yet I'm inform'd foreign Bills are bought with Paper Money, the same as with Silver or Gold.

The Example of Nations in relation to Money would be a very uncertain Rule; for as has been said *pag. 29*, opposite Measures have been us'd in some Countries to what have been used in others, and contrary Measures have been used in the same Countries to what was used immediately before, not because of any difference in their Circumstances, but from the Opinion, that since the Method used had not the Effect design'd, a contrary would, and there are good Reasons to think that the Nature of Money is not yet rightly understood.

Any other Objections that I have yet heard against this Proposal, are such as may be fully answered; and so far as I can see into it, with all the Application I have been capable of, I cannot find any Objection but what may be fully answered, nor any Difficulty in the Execution, but what may be removed: If there is any Fallacy in the Positions I lay down, or any wrong Consequences drawn from these Positions, I have not been able to discover them.

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C H A P. VIII.

The low Condition this Country is reduced to, notwithstanding its natural Advantages.

THE natural Advantages the *Dutch* have for Trade are, their Situation at the Mouths of the Rivers of *Germany*, and being near the bulky Trade.

Their natural Disadvantages are, smallness of Territory, barrenness of Soil, producing little but what's forc'd; want of Mines; long Winters; unwholsome Air; Marshy, so oblig'd to great Expence for Foundation to their Buildings, in making and keeping up the High-ways, and in draining the Country yearly; a dangerous Coast; difficult Entry to their Rivers; the Sea to defend against on one side, and powerful Neighbours on the other; and heavy Taxes, the Consequence of these other Disadvantages.

Yet they have so improv'd their few Advantages, that they are become a rich and powerful People. What has contributed to their Riches and Power, was the early Protection and Favour the Government gave to trade; the Liberty was given to People of different Religions; the Freedom of Trade allowed to Strangers; the Example of their Rulers to Oeconomy; but chiefly the Neglect of Trade in other Countries, particularly in *Spain*, who forc'd the People and Trade of *Flanders* to *Holland*.

Scotland has by Nature many Advantages for Trade; a large Territory; of easie Defence; Plenty of People; a wholsome Air; Mines; a proper Situation for the Eastern and Western Trades; near the bulky Trade; a safe Coast; Rivers of easie Entry; the Seas and Rivers stock'd with Fish.

But Numbers of People, the greatest Riches of other

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other Nations, are a Burden to us; the Land is not improv'd, the Product is not manufactur'd; the Fishing, and other Advantages for foreign Trade are neglected; and the Reason generally given is, that Laziness and want of Honesty are natural to us.

If want of Honesty and Laziness were natural, they would be so to Mankind; or if peculiar to a People, this would be so to the *Dutch* rather than to us: The Air of *Holland* is grosser, which inclines to Laziness, and the Country not producing wherewith to maintain the Inhabitants, would force them to rob or cheat their Neighbours, or one another; but it is more reasonable to think Laziness and want of Honesty are Vices, the Consequences of Poverty, and Poverty the Consequence of a faulty Administration. If the same Measures had been taken in *Scotland* for encouraging Trade, as was taken in *Holland*, we had been a more powerful and richer Nation than *Holland*. If *Spain*, *France* and *Britain*, or any one of them, had apply'd to Trade as early, and upon the same Measures *Holland* did; *Holland* would not have been inhabited; but by their early Application, and the wrong Measures of other Countries, they have got such great Magazines of what's necessary for their Maintenance and Defence; of rich Commodities to sell to other Nations; of Materials for Shipping, &c. and such a Quantity of Silver, esteem'd above its Value as a Metal by being used as Money; that, in all Appearance, so long as Silver is used as Money, the great Quantity they have of it, with their great Oeconomy, enabling them to undersell other Nations: They will maintain the Rank they hold in Trade, and consequently in Power, notwithstanding their natural Disadvantages, the present Application and natural Advantages of other Nations.

This Country is more capable of an extended Trade

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Trade than any other Country of *Europe*, yet it is reduc'd to a very low State. Trade is ruin'd; the National Stock is wasted; the People forsake the Country; the Rents of Land are unpaid; Houses in Towns, and Farms in the Country are thrown upon the Owners Hands; the Creditor cannot have the Interest of his Money to live upon, and the Debtor's Person and Estate are expos'd to the Law.

The Landed-man, by having engaged his Person and Estate for the Payment of a *Species* which is not in his Power to perform, and having no Alternative; by the Law his Person is at the Mercy of the Creditor, and his Estate to be sold for so much of that *Species* as it will yield. If 2 or 3 money'd Men call in their Money, with a Design to force their Debtors to part with their Estates, at what Prices they please to impose, they may bring the Price of Land to 15 or 10 Years Purchase, for they would not take Bonds in Payment, and few or none would be in a Condition to buy with Money.

If Victual should prove scarce, as we have not Goods or Money for any Value to send out for Corns, so only a part of the People could be maintained; the better part would have Bread, but the more necessary part, the labouring Men, would be forc'd to leave the Country, or to starve in it. Nor would they fare better in *England*; for as the Scarcity of Money has set idle many of the People of *England*, so there are more already than there is Employment for, and our People, at least many of them, would meet the same Fate they had endeavoured to evade.

The Landed-men would want People to labour the Ground; they would perhaps get Food and Cloathing for themselves and Families, but those they were owing to, in all Appearance, would get nothing; for the Case being general, and the Landed-men

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men the stronger Party, they would not suffer their Liberty and Estates to be taken from them. But tho' the Law could be put in Execution, and the Estates of the Landed-men were put to Sale; as there would be few Purchasers, the Price of Land would fall very low. Suppose the Land were sold or given among the Creditors for 15 Years Purchase, or less; it would be sold for more than it were worth, for they would not find People to labour it; so many would be Sufferers, and none Gainers.

If neither of these Cases happen, yet this Country cannot well subsist in the Condition 'tis in: If this Opportunity is neglected, if wrong or ineffectual Measures are taken, in all Appearance, we will be in Confusion before we have another Opportunity.

To raise or alloy the Money, to coin the Plate, or regulate Trade, are offer'd as Measures to supply the Want of Money; and 'tis thought any one of them will bring us out of our Difficulties. When they come to be examin'd, raising or alloying the Money will be found no help but a Hurt to the Country, whatever our Circumstances are. The others may prove ineffectual.

'Tis thought our Import and Expence abroad this last Year exceeded our Export by a very considerable Sum, so to make the Ballance equal we must not only retrench equal to the Money was sent out last Year; but likewise so much more as the Want of that Money, and of the Addition the *Bank* made to our Money, may have lessen'd the yearly Value. So, tho' 'tis possible, that coining the Plate and regulating Trade may bring the Ballance to our side, yet 'tis to be fear'd the Consequences will show that it is not very practicable; for that and other Reasons already given, pag. 46, and 66. However they may assist; but in regulating our Import, regard ought to be had that the Sale of our Goods abroad be no way hindred, for if that is not taken

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care of, we shall lose more for want of a Market, than we shall save by importing less; and tho' all necessary Care be taken, yet the Assistance may reasonably be expected from these Measures will not relieve us; they may keep us lingering in the State we are, expos'd to Confusion at home, and to Insults from abroad.

Most People think scarcity of Money is only the Consequence of a Ballance due; but 'tis the Cause as well as the Consequence, and the effectual Way to bring the Ballance to our side, is to add to the Money.

Our Poor have been computed 200000, our People were then more than now, but our Poor may be as many as then; suppose only 100000, and by the Addition to our Money 50000 of them were employed, and only for one half of the Year, their Labour to be paid 3*d.* and worth 3*d.* more to the Employer, their Consumption a penny more than now: The yearly Value of the Nation would be increas'd by such Labour 189583*l.* 6*s.* and 8*d.*

If the Country People about *Perth* and *Stirling* have to the Value of 20000*l.* of Linen, Serges, and other Manufacture more than is bought up; tho' these Goods exported will yield 20 or 30 per Cent. Profit, yet the Owners can't export them, the Goods being in so many different Hands, and not having Correspondents abroad to whom they could trust the Sale of them, *A. B.* and *C.* are satisfied for that Profit to take the Trouble and Hazard of exporting them, but Money being scarce they cannot get any to borrow, tho' their Security be good; nor cannot well have Credit for the Goods from so many different People they are Strangers to. If they could have Credit for them, yet these Country People must be idle till *A. B.* and *C.* pay them out of their Returns from abroad. So for want of Money to exchange by, Goods fall in Value, and Manufacture decays.

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It cannot well be known what Sum will serve the Occasions of the Nation, for as Manufacture and Trade advance, the Demand for Money will increase; but the many Poor we have always had, is a great Presumption we have never had Money enough.

England has been computed to have had 14 Millions in Gold and Silver, and at the same time had Paper Money for a great Sum; yet *England* never had Money enough to imploy the People: 50 Millions would not improve *England* so far as it is capable of Improvement. If all the People were then imployed and to the best Advantage, more Money would bring more People from other Countries. The Province of *Holland*, by a great Quantity of Money, and Numbers of People, the Consequence of much Money, is able to bear a Share in the Wars of *Europe*, equal to many times the same Number of Acres of better Land in *England*; yet *Holland* has not the Advantages for Trade that *England* has. So that Country that can have Money equal to the Demand, will be more powerful than any other Country with the same Advantages, whose Money is less than the Demand.

If Money were given to a People in greater Quantity than there was a Demand for, Money would fall in its Value; but if only given equal to the Demand, it will not fall in Value.

At Present perhaps 3 or 400000 *l.* is more than there is a Demand for; but as Trade and Manufacture increase, the Demand for Money will be greater.

What I have propos'd to supply the Country with Money, may be reduc'd to this. If an Estate of 100 *l.* Rent is worth 2000 *l.* in Silver Money, and this Estate can be convey'd by Paper, and this Paper be capable of being divided; then that Estate may be made current Money for 2000 *l.* and any Person who receives such Paper Money, receives a Value

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Value equal to the same Sum of Silver Money, as Silver is valued now. If it is coin'd for 15 Years Purchase, then that Paper Money will be more valuable than Silver; for 1500 *l.* in that Paper will purchase Land worth 2000 *l.* Silver Money. If it is coin'd for 25 Years Purchase, then that Paper Money will not be so valuable as Silver, for 2000 *l.* in Silver will buy as much Land as 2500 *l.* in Paper.

Since it is very practicable to make Land Money, it would be contrary to Reason to limit the Industry of the People, by making it depend on a Species is not in our Power, but in the Power of our Enemies; when we have a Species of our own every way more qualified.

And considering the State of this Country from the great Scarcity of Money; That the Value of Lands fall, Rents are unpaid, Farms are thrown upon the Master's Hand, and the Debtor's Person and Estate expos'd to the Law, being engag'd to pay a Species of which there is scarce any in the Nation.

2. The Hazard the money'd Man is in from the Uncertainty of the Value of Money, and the Danger of Confusion in which case the money'd Man may lose all.

3. The low State of Trade, that many of the People who depended on Trade and liv'd well, are starving or forc'd abroad.

4. That the other degrees of the People suffer in proportion.

5. That the Nation in this Condition may run into Confusion, and is expos'd to its Enemies.

Considering the Benefit the Nation will have by this Addition to the Money; That the Land will be improv'd, so be more valuable, Rents be well paid, and that Debtors by paying a Value equal to what is contracted for, may free their Persons and Estates from the Danger they are now expos'd to.

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2. That the money'd Man will receive punctual Payment in a Money of a more certain Value than Silver or any other Goods, and be in no Danger of Confusion.

3. That Trade will flourish, and those who depend on it be encouraged.

4. That the Condition of the other Degrees of the People will be better'd.

5. That the Nation will be able to maintain its self in Order, and resist its Enemies.

These Reasons consider'd, the Question then will be, Whether we will improve the Country as much as it is capable, without being at any Expence for a Measure of Trade, or continue as we are in hopes of Silver from other Nations.

It will be a great Advantage to this Nation, that by the Register we are capable of putting this Proposal in execution, and enjoying the Benefit of it, when other Nations, tho' they resolv'd upon it, would for some Years be incapable of it; tho' for the general Good of *Europe* it were to be wish'd *England* were as capable of it as we are.

I have not had time to put my Thoughts in that Order they ought to have been, and am forc'd to leave out Answers I design'd to have given to some Objections I have heard made against this Proposal; but if the Parliament think good to enter upon the Consideration of it, I don't doubt but it may be made appear to be of great and certain Advantage, that it cannot possibly be any way hurtful to the Country in general, and that it may be so ordered, as not to be hurtful to any Person, but on the contrary.

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