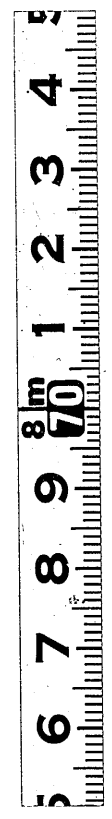


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REPORT OF THE CASES
OF
WRIGHT,
AND
DE YONGE,
ON
EXCHANGING GUINEAS FOR BANK NOTES,
&c. &c. &c.

A
REPORT
OF THE
C A S E S
OF

THE KING v. WRIGHT,
AND
THE KING v. DE YONGE,

WHO WERE SEVERALLY TRIED FOR EXCHANGING

Guineas for Bank Notes.

TO WHICH IS ADDED,
A COPY OF THE ACT OF PARLIAMENT,
51 GEO. III. c. 127.
RELATIVE TO THIS SUBJECT.

By JOHN KING, Esq.
OF THE INNER TEMPLE, BARRISTER AT LAW.

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1811.

P R E F A C E.

THE circumstances under which the following cases arose, and the important results which have followed their decision, will be, it is conceived, a sufficient apology for giving them to the public in their present shape. They are, perhaps, more particularly interesting to legal readers, as containing the result of a patient and anxious inquiry into a subject of great antiquity and difficulty. Besides tracing the legal history of the paper currency of this kingdom, they also ascertain the boundaries by which the courts of law have separated it from the established coinage of the realm.

The case of *De Yonge* was, in time, prior to that of *Wright*; and was the first which was made a subject of legal investigation. It was tried at the Sittings after Trinity Term at *Guildhall*, before Lord *Ellenborough* C. J. of the King's Bench; and the main objection, which formed afterwards the subject of these arguments, was there made by Mr. *Marryatt* in favour of the defendant *Yonge*. The Chief Justice of the King's Bench then strongly inclined

inclined against the objection, and a verdict was given for the Crown, subject to the opinion of the Court of King's Bench upon any motion which Mr. *Marryat* might make for a new trial.

During the interval between this verdict and the following *Michaelmas* Term, the case of *Wright*, similar in all essential respects to that of *De Yonge*, came on to be tried at the assizes for the county of *Buckingham*, before the Right Honourable Sir *James Mansfield* C. J. of the Common Pleas. Upon this trial also the same objection was made by Mr. *King*, the defendant's counsel, and over-ruled by that learned Judge. It was, however, reserved for the opinion of the twelve Judges. In *Michaelmas* Term Mr. *Marryat* moved for his new trial in *De Yonge's* case. But the court, upon an intimation of what had passed in the case of *Wright*, postponed the consideration of *De Yonge's* case till the Judges should have given their determination upon the former. And it thus happened that the case of *Wright* was the first argued. *De Yonge's* case was, as will be seen, argued afterwards; and upon that the court of King's Bench gave judgment in their own court. In the case of *Wright* two other objections were taken, and were reserved for the opinion of the Judges, as will be seen by referring to the report; but upon more mature consideration, it seemed that the suggestion which related to the value of the dollar was virtually comprehended within

within the import of the great question upon the intent of the statute; and the doubt upon the propriety of the allegation of the fact of exchange, as stated in the indictment, and which formed the other question, seemed to favour too much of an hypercritical exactness, and was therefore abandoned; and thus the case of the defendant was placed upon its only and proper basis, and the arguments were thereby confined to the great and real subject of discussion.

For the accuracy of this report, I believe I can safely vouch, as it has been compiled from the notes upon which I argued, and a short-hand note taken at the time by a Gentleman at the bar, Mr. *Gurney*, who had been one of the Counsel for *De Yonge*, and to him I beg leave to express my sense of the obligation I owe him on this account.

The case of *De Yonge* is also reported from the notes taken by myself and Mr. *W. P. Taunton*, to whom also I feel greatly indebted for the use of his papers.

It will be observed, that this latter case is given more immediately as it occurred at the time, with all its terms, and with the questions and observations of the several Judges.

In

PREFACE.

In fact, upon the argument in the case of *Wright*, there were very few instances, and perhaps none, in which any observation was made by the Judges, excepting such as was strictly founded upon some legal objection to the course of argument, and these not much pressed. But in the case of *De Yonge* much more passed between the court and the counsel, and it is thought not unseasonable to give this to the public.

Finally, as the judgment given in *De Yonge's* case is only general in its terms, viz. that the offence charged was not within the stat. of *E. 6.* it seems doubtful upon which proposition that judgment proceeded; and it seems equally uncertain whether or not it was the opinion of the court, that the *5 & 6 E. 6.* was an expired statute. For these reasons all the arguments addressed to the court upon each point are here stated.

At the conclusion is subjoined the lately introduced bill of Lord *Stanhope*, that these pages may contain the whole existing law upon this most important question.

A REPORT

A

R E P O R T,

Et. Et. Et.

THE KING v. SAMUEL WRIGHT.

THE defendant, *Samuel Wright*, was tried at the *Midsummer* assizes 1810, for the County of *Buckingham*, before the Right Hon. Sir *James Mansfield*, C. J. of the Common Pleas, upon an indictment for unlawfully giving for guineas more in value, benefit, profit, and advantage than they had been declared by a proclamation of *Geo. I.* in 1717 to be current for.

The indictment was in substance, That *Samuel Wright*, on the 2d day of February in the fiftieth year of the reign, &c. unlawfully did exchange certain coined gold of this realm (that is to say) five pieces of gold coin of this realm called guineas, of the value of five pounds and five shillings, with one *William Salter*, giving and paying to the said *William Salter* more in value, benefit, profit, and advantage, for the said coined gold so exchanged (that is to say) for the said five pieces of gold coin of this realm called guineas, than the same is declared by a certain proclamation of His late Majesty King *George* the First, given at the court of His said late Majesty King *George* the First, at

Defendant S. W. on the 2d of Feb. 50 G. 3. unlawfully did exchange five guineas with one W. S. giving and paying more in value, benefit, profit, and advantage for the said five pieces than the same is declared by a proclamation of G. 1. to be current for, fs. five promissory notes of the B. E. called B. N. for 1l. St. each, and of the

B

value of 1l. each, *St. James's*, under His Great Seal, the 22d day of *December* 1717, in the fourth year of His reign, *to be current for within this His Majesty's realm*, and other His dominions (that is to say) five promissory notes of the Governor and Company of the Bank of *England*, called Bank Notes, for the payment of the sum of one pound each, and of the value of one pound each; one silver dollar of the value of five shillings; and three shillings and nine-pence in monies numbered: in contempt of our said Lord the king and his laws; to the evil example, &c. against the statute, &c. and against the peace, &c.

did exchange five guineas of the value of 5l. 5s. with W. S. giving and paying therefore five B. E. notes, &c. being 3s. 9d. more in value, benefit, profit, and advantage for the said last-mentioned 5 pieces of gold coin than the same is declared by the said proclamation to be current for;

SECOND COUNT.—That the said *Samuel Wright*, on the same day, *unlawfully did exchange* certain coined gold of this realm (that is to say) five pieces of gold coin of this realm called guineas, of the value of five pounds and five shillings with the said *William Salter*, giving and paying for it to the said *William Salter*, five promissory Notes of the Governor and Company of the Bank of *England*, called Bank Notes, for the payment of the sum of one pound each, and of the value of one pound each; one silver dollar of the value of five shillings; and three shillings and nine pence in monies numbered; being three shillings and nine-pence more in value, benefit, profit, and advantage for the said last-mentioned coined gold so exchanged as last aforefaid, (that is to say) the said last-mentioned five pieces of gold coin of this realm called guineas, than the same is declared, by the aforefaid proclamation of His said late Majesty King *George* the First, to be current for within this His Majesty's realm and other His dominions, &c. &c. &c.

did exchange 5 pieces of coined gold money of this realm called

THIRD COUNT.—That he *unlawfully did exchange* five pieces of coined gold, money of this realm, called

called guineas of the value of twenty-one shillings each, and together of the value of five pounds and five shillings, with the said *William Salter* giving and paying to the said *William Salter*, more in value, benefit, profit and advantage for the said last mentioned coined gold money, so exchanged as last aforefaid, than the said last mentioned coined gold money is declared by the aforefaid proclamation, &c. &c. [as before] to be current, (that is to say), five promissory notes of the Governor and Company of the Bank of *England*, called *Bank Notes*, for the payment of the sum of one pound each, and of the value of one pound each, one silver dollar of the value of five shillings, and three shillings and nine-pence in monies numbered, &c. &c.

guineas, of the value of 21s. each, and together of the value of 5l. & 5s. giving and paying more in value, benefit, profit, &c. to wit, five, &c. (as in 1st count)

FOURTH COUNT.—That he *unlawfully did exchange* with the said *William Salter* five pieces of coined gold money of this realm called guineas, of the value of twenty-one shillings each, and together of the value of five pounds and five shillings each, and every of the said last mentioned five pieces of coined gold money of this realm called guineas, being then and there current for twenty-one shillings and no more, by virtue of the aforefaid proclamation, he the said *Samuel Wright*, then and there giving and paying to the said *William Salter* nine-pence more in value, benefit, profit, and advantage for each and every of the said last mentioned five pieces of coined gold money of this realm called guineas, so exchanged as last aforefaid, than each and every of the said last mentioned five pieces of coined gold money of this realm called guineas is and are declared by the said proclamation to be current for, (that is to say), five promissory notes of the Governor and Company of the Bank of *England* called Bank Notes, for the payment of the sum of one pound each,

did exchange 5 guineas, of the value of 21s. each, and together of the value of 5l. 5s. each, and every of the said 5 pieces being then and there current for 21s. and no more, by virtue of the said proclamation giving and paying to the said W. S. 9d. more in value, &c. for each and every of the said 5 pieces called guineas than each of them is declared by the said proclamation to be current for, that is to say, five, &c. &c. being together of the value of 5l. 8s. 9d.

each, and of the value of one pound each, one silver dollar of the value of five shillings, and three shillings and nine-pence in monies numbered; the said last mentioned bank notes, silver dollar, and three shillings and nine-pence in monies numbered, being together of the value of five pounds eight shillings and nine-pence, &c.

did exchange 5 pieces of coined gold money of this realm called guineas, of the value of 5l. & 5s. giving and paying 3s. 9d. more in value, benefit, &c. than the same is declared by the said proclamation of G. I. to be current for within this His Majesty's realm.

FIFTH COUNT.—That he *unlawfully did exchange* with the said *William Salter* five pieces of coined gold money of this realm, called guineas, of the value of five pounds and five shillings, giving and paying to the said *William Salter* three shillings and nine-pence more in value, benefit, profit, and advantage for the said last mentioned five pieces of coined gold money than the same is declared by the aforesaid proclamation, [as before] &c. &c.

The statute upon which the above indictment was framed is the Fifth and Sixth *Edward Sixth*, c. 19. intituled, "An act touching the exchange of gold and and silver." Which reciting that

5 & 6 E. 6. c. 19. " Where, in the Parliament holden at *Westminster* the " twenty-fifth year of the reign of King *Edward* the Third, " it was accorded that it should be lawful for every man to " exchange gold for silver, or silver for gold, or for gold and " silver, so that no man did hold the same as exchanged, " nor take no profit for making such exchange, upon pain " of forfeiture of the money so exchanged, except the " king's exchangers which take profit of such exchange, " according to an ordinance before that time made; " which statute notwithstanding, divers covetous persons " of their own authorities have of late taken upon them " to make exchanges, as well of coined gold as coined " silver, receiving and paying therefore more in value " than

" than hath been declared by the king's proclamation to " be current for within this his realm and other his " dominions, to the great hindrance of the commonwealth " of this realm :"

Proceeds to enact,

" That if any person or persons exchange any coined " gold, coined silver or money, giving, receiving, or " paying any more in value, benefit, profit, or advantage " for it, than the same is or shall be declared by the " king's majesty's proclamation, to be current for within " this his highness's realm, and other his dominions, that " then all the said coined gold, silver, and money so ex- " changed, and every part and parcel thereof, shall be for- " feited, and the parties so offending shall suffer imprisonment " by the space of one whole year, and make fine at the " king's pleasure; the one moiety of the said gold, silver, " or coin so forfeited to be to the king our sovereign lord, " and the other moiety to be to the party that seifeth the " same, or will sue for it by bill, plaint, original action of " debt, information, or otherwise, in any of the king's " courts of record, in which suit no effoin, protection, or " wager of law shall lie, be allowed, or admitted."

To this indictment the defendant pleaded that he was not guilty, and upon trial the following evidence was given upon the part of the prosecution.

The Gazette of 1717 was produced from the Gazette Office, and read, containing the following proclamation :

" GEORGE R. " Whereas *the value of the gold compared with the value " of the silver* in the current coins of this realm, as paid " and

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“ and received, is greater in proportion than the value
 “ of gold is to the value of silver in the neighbouring
 “ nations, and *the over valuation of gold in the current*
 “ *coins of this realm* hath been a great cause of carrying
 “ out and lessening the species of the silver coins thereof,
 “ which is highly prejudicial to the trade of this king-
 “ dom: And whereas the commons in parliament, have
 “ by their address humbly besought us that we would be
 “ graciously pleased to issue our royal proclamation to
 “ *forbid all persons to utter or receive any of the pieces of gold,*
 “ *called Guineas, at any greater or higher rate than one and*
 “ *twenty shillings for each guinea,* and so proportionably for
 “ any greater or lesser pieces of coined gold, which we
 “ have graciously condescended unto: Now, for and
 “ towards remedying the said evil, we have thought fit
 “ with the advice of our Privy Council to issue this our
 “ royal proclamation, hereby strictly prohibiting all and
 “ every person and persons whatsoever to utter or re-
 “ ceive any of the pieces of gold coin of this kingdom,
 “ commonly called guineas, (which in our mint were
 “ coined only at twenty shillings each, but have been
 “ by our subjects paid and received at the rate of one and
 “ twenty shillings and six-pence each), *at any greater or*
 “ *higher rate or value than one and twenty shillings for each*
 “ *guinea,* and so proportionably for the pieces of gold
 “ called half guineas, double guineas, and five pound
 “ pieces, and the other pieces of antient gold coin of this
 “ kingdom, which by their wearing may be diminished
 “ in their weight, at any greater or higher rate or value
 “ than as followeth (that is to say), the piece of gold
 “ now received and paid for three and twenty shillings
 “ and sixpence, to be hereafter received and paid for
 “ three and twenty shillings and no more, the piece of
 “ gold

(7)

“ gold now received and paid for five and twenty shillings
 “ and sixpence, to be hereafter received and paid for five
 “ and twenty shillings and no more, and so proportion-
 “ ably for smaller pieces of the like gold coin; at which
 “ rates and values we do hereby declare the said re-
 “ spective pieces of coined gold to be current: And we
 “ do hereby strictly charge and command all our loving
 “ subjects whatsoever, that they do not presume to
 “ receive or pay the gold coin of this realm at any
 “ greater rates and values aforesaid, upon pain of our
 “ highest displeasure, and upon pain of the greatest
 “ punishment that by law may be inflicted upon them for
 “ their default, negligence, and contempt in this behalf.

“ Given at our court at *St. James's* the 22d day of
 “ *December 1717,* in the fourth year of our reign.

“ God save the King.”

WILLIAM SALTER, the other person named in the
 indictment, proved—That the defendant was guard of
 the *Liverpool* mail from *Stoney Stratford* to *London*; that
 on or about the 20th *January* then last, the defendant
 had several times seen and conversed with the witness on the
 subjects of buying and selling guineas, and that the defend-
 ant had told the witness that he would give a premium of nine-
 pence for every guinea that the witness could get. That the wit-
 nesses on the 2d day of *February* went with one *William Wil-*
son, a constable of *Stoney Stratford,* to the *Cross Keys* there,
 and went into the bar where the defendant was; that the
 witness had five guineas which he had received from the
 bank of *Oliver and Co.* at *Stratford,* and which were marked
 in his presence. That the witness called the defendant out,
 and told him that he the witness had got five guineas; that
 the defendant said he would have them, and would give the

the witness nine-pence premium for each guinea. That the witness gave defendant five guineas, and the defendant gave to the witness for the said five guineas five bank of *England* notes for the payment of one pound each, one dollar and three shillings and nine-pence in money, *i. e.* three shillings, a sixpence, and three penny pieces; *the defendant took the guineas, and the witness took the notes, dollar, and money.* That afterwards other persons were called in, and the defendant was charged with the offence, and told that he must give back the guineas, and he accordingly laid them upon the table, they were taken by *Wilson*, and the defendant was taken into custody.

WILLIAM WILSON confirmed the foregoing evidence, and produced the guineas, the notes, the dollar, and three shillings and nine-pence in money, the notes were one pound bank of *England* notes, and the dollar appeared to be a silver dollar, stamped and circulated by the bank of *England* for the value of five shillings. No other evidence (besides that herein stated) was offered, or that the notes were of value, or that the dollar was a genuine dollar of that description laid in the indictment,

The confession of the defendant was also proved as follows:

“ *Bucks,* } The examination of SAMUEL WRIGHT, now
 to wit. } in custody, and charged before me the honourable and reverend *A. H. Cathcart*, one of his majesty’s justices of the peace for the said county, *with having purchased the gold coin of the united kingdom*, and paying more than the value for the same;

“ Who saith, that he has been guilty of the offence with which he now stands charged by *William Salter*, of purchasing

chasing five guineas of the said *William Salter*, and that he paid him for the same a premium of nine-pence for each guinea; that he has been in the habit of buying guineas and paying a premium for the same about a fortnight, and that he was induced to do so on account of a young man who is a two-penny post letter carrier, and whose name he this examinant thinks is *Clarke*, having asked him if he had any, and offering to give him a premium of one shilling and three-pence for each guinea that he bought; that he believes this young man’s delivery of letters is in *Old Broad Street* in the city, and that he appears to be about twenty years of age, is tall, thin, and marked with the small pox. That on *Thursday* last the 1st day of *February*, he this examinant asked *Davies*, the guard out of *London* to the *Portsmouth* mail, to purchase some guineas which he had by him, and that he sold either five or seven guineas to the said *William Davies*, and received a premium of one shilling and three-pence for each guinea from the said *William Davies*. That he this examinant is in the habit of frequenting the *Bull Inn* in *Sherborne Lane*, where he met the young man who offered to purchase guineas of him, and that he has frequently heard conversation to that effect at that house,

“ S. WRIGHT,

“ Taken before me,
 “ *A. H. Cathcart.*”

Upon this evidence, the prisoner was found guilty, and judgment was respited till the next assizes, upon the following objections made upon behalf of the prisoner by his counsel:

First, That there was not sufficient evidence of the description and value of the notes and dollar.

Second,

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Second, That the defendant *giving the notes, dollar, and money, and taking the five guineas for them*, was not an offence properly described in the indictment as an *exchanging* by the defendant of the five guineas for the said notes, dollar, and money.

Third, That the act of defendant as laid in the indictment, and proved in evidence, was no offence in law.

A special case was thereupon stated for the opinion of the twelve Judges in the Court of Exchequer Chamber; and on *Saturday* in *Easter Term*, 1811, the case came on to be argued by Mr. *King*, of Counsel for the defendant; and Mr. *Best*, of Counsel for the prosecution.

The Judges present were, Sir *James Mansfield* C. J. of C. B. Mr. Justice *Grose*, Mr. Justice *Bayley*, of the King's Bench; Mr. Justice *Le Blanc* being absent from indisposition, and Lord *Ellenborough* C. J. being absent upon other matters; Mr. Justice *Heath*, Mr. Justice *Chambre*, and Mr. Justice *Lawrence*, of the C. B. The Chief Baron Sir *A. Macdonald*, Mr. Baron *Wood*, Mr. Baron *Graham*, of the Exchequer; Mr. Baron *Thompson* being absent from indisposition.

Mr. *King*, Counsel for the prisoner, was heard, and having stated that he did not intend to press the 1st and 2d points, proceeded to argue upon the third only, viz.

“ That the act of the defendant as laid in the indictment, and proved in evidence, was no offence in law.”

Upon the investigation of this question, he said, no recourse could be had to precedents, or to reports, or to the treatises of those who had written upon the common

(11)

and statute law, inasmuch as, from the period of the enactment of the statute of *Ed. 6.*; and even from the remoter period of 25 *E. 3.* the statute upon which that of *E. 6.* was subsequently founded, there had not been in any of the courts any decision upon either of those two statutes. There was not any mention of either made by any of the very learned persons who have written upon the nature of the coin of this realm, and the offences relating to it. *Coke, Hale, Plowden*, the several ancient abridgements, and *Blackstone*, do not in any one instance even advert to these statutes by name. They have fully treated upon other statutes, and common law doctrines, upon these subjects, but in this particular instance they are altogether silent; and the only mode of ascertaining that such a statute has or ever had any existence, is by finding it in the volume of the statutes of the realm.

The proposition above stated on behalf of the defendant upon this indictment is to be maintained by either or all of the following points:

(1.) The word *exchange* in the statute of the 5 & 6 *Ed. 6. c. 19.* is solely applied to the conversion of one species of coin into another species of coin.

(2.) Bank notes are neither within the common law nor statutable meaning of the word “*Money*,” as used in that statute.

(3.) The words “*value, profit, benefit, and advantage*,” refer to coin only, and to no other thing whatever.

(4.) The 5 & 6 *E. 6.* was only a temporary statute, or it was virtually repealed by the statutes 6 & 7 *W. 3. c. 17,* — 7 & 8 *W. 3. c. 10. & c. 19.*

(5.) The

(5.) The proclamation of 1717 was contrary to law, inasmuch as it was contrary to the provisions of 7 & 8 W. 3. c. 19. s. 12.

The only method by which any arguments can be presented for the consideration of these points is, by ascertaining the intent of the several phrases used in these two statutes, from an examination of the several antient statutes in which the same phrases were employed upon the same subject matter; and afterwards by shewing from the several decisions which have occurred upon other points collaterally connected with the present, that the construction to be affixed to these phrases is the construction now adopted in this argument.

First, 'That the word 'exchange,' as used in this statute, is used to express an exchange of coin for coin, and for no other purpose,'

By the 25 E. 3. s. 5. c. 12. "It is accorded, that it shall be lawful for every man to exchange gold for silver, or silver for gold, or for gold and silver, so that no man hold a common exchange nor take no profit for making such exchange upon pain of forfeiture of the money so exchanged, except the King's Exchangers, which take profit for such exchange according to the ordinance before made."

By the 5 & 6 Ed. 6. c. 19. It is recited, that 'Where, in parliament holden at Westminster, in 25 E. 3. it was accorded that it should be lawful for every man to exchange gold for silver, or silver for gold, or for gold and silver, so that no man did hold the same as exchanged ('hold a common exchange'), nor take no profit for making of such exchange, upon pain of forfeiture of the money so exchanged,

' exchanged, except the King's Exchangers, which take profit for such exchange according to an ordinance before that time made,—which statute notwithstanding, divers persons of their own authorities have of late taken upon them to make exchanges as well of coined gold as of coined silver, receiving and paying therefore more in value than hath been declared by the King's proclamation to be current for within this his realm and other his dominions, to the great hindrance of the commonwealth of this realm.'

And then the statute proceeds, "be it enacted therefore, " That if any person or persons exchange any coined gold, coined silver, or money, giving, receiving, or paying any more in value, benefit, profit, or advantage for it than the same is, or shall be declared by the King's Majesty's proclamation to be current for within this his highness realm and other his dominions, that then all the said coined gold, silver, and money so exchanged, and every part and parcel thereof shall be forfeit, and the parties so offending shall suffer imprisonment by the space of one whole year, and make fine at the King's pleasure. The one moiety of the said gold, silver, or coin so forfeited, to be to the King our Sovereign Lord; the other moiety to the party seizing the same or suing for it."

The operative word in these two statutes is the word 'Exchange,' and the grievance which is recited in the stat. of E. 6. and for the preventing of which that statute was passed, is the exchanging of coined gold and coined silver in a particular manner. It is therefore requisite to inquire the precise meaning to be attached to this word 'exchange' prior to the statutes of 25 E. 3. and 5 & 6 E. 6.

It

Tamp. H. 3.

It appears that in the time of H. 3. gold coin were first introduced into this kingdom: Before that period, silver had been the common measure of value, and therefore as the just relative values of gold and silver were not then well ascertained, and as the people were habituated to the use of silver in all their transactions of buying and selling, they received this gold coin with great reluctance; and for this reason, and for the purpose of increasing their confidence that the gold coin would always be transferable into the quantity of silver assigned by the King as its value, a proclamation was issued, (a) "that whoever chose to receive his gold coin in payment, might bring them to his exchange, and receive there to the value at which each had been made current."

20 E. 1. st. 4.

The first legislative enactment passed subsequently to this proclamation, appears to have been the 20 E. 1. stat. 4. called the *statutum de moneta*. It begins by 'forbidding any man to pay or receive any monies of other coinage than of the coinage of the King of England, Ireland, and Scotland; and then after guarding against the introduction of foreign coin into the realm, it proceeds thus: "and that no man, rich or poor, may be ignorant how to distinguish the lawful money (*deniers*), and the clipped; It is ordained that whoever henceforth ought to receive or deliver *deniers*, receive or deliver them by the weight of v. s. in amount; and of v. s. in price by the tumbrell, delivered by the Warden of the Exchange marked with the mark of the the King." And any person might pierce the denier

(a) Lord Liverpool upon Coins, 38.

which

which would not weigh the tumbrell. The next section of the statutes speaks of the Inspectors and Wardens of money.

By this antient statute it appears that the Exchange was the place from which the coin of the realm was issued, and that it had a jurisdiction over it for the purpose of preserving its purity and quantity.

The next statute upon this subject was the 20 Ed. 1. st. 5. called the *statutum de moneta parvum*. It prohibits merchants bringing into the kingdom clipped or foreign counterfeit money; and enacted, that others than merchants who should have clipped or foreign counterfeit money, should immediately perforate it, and bring it to the Exchange (*ad excambium nostrum*), and have it coined with the King's coinage.

The 28 E. 1. st. 1. (*De falsa moneta*), was passed to prevent the importing of false money, and to authorize the seizure of the money and the persons of those who had it. It enacted that the Warden of the prison 'shall send and deliver it to our great Exchange, and as to other goods, shall charge themselves with them and answer to the Exchequer.' And it ordains, that there shall be at Dover a table to change, when requisite, money for goers and comers; and appoints persons to keep that table, and to make that change under the view of the Comptroller appointed by the King; and that all persons coming from over seas, and bringing French money, shall take it to the said table, and there receive to the value in money of the Realm.

And

(16)

And it is observable that in the former part of this statute, the *money* is to be taken to the *Exchange*, but the *Goods* are to be answered for at the *Exchequer*.

9 E. 3. ft. 2. c. 2. By the 9 E. 3. ft. 2. (*The statute of money*) c. 2. No false money shall be brought into the kingdom, ' so always that all people of what realm or dominion they be may safely bring to the *Exchanges* or bullion, and no place else, silver in plate, vessels of silver, and all manner of money of silver of any whatever value, saving false money, and there receive *good and convenient exchange*.

Here the name of the place is used for the business which is transacted at it. The force of the expression, *good*, &c. is, that persons so going to the *Exchange* should receive in return for the money carried thither *good and convenient money*.

9 E. 3. ft. 2. c. 7. By the 9 E. 3. ft. 2. c. 7. *exchanges* shall be where it shall please the king and his council.

17 E. 3. 17 E. 3. It is accorded that none be so hardy to bring false and ill money into the realm, upon pain of forfeiture of life and member; and to make *exchanges* with them which shall pass the sea, of gold for their good sterlings (silver coin) to the value.

It is clear that in this statute also, by *exchanges* are meant transactions of an interchange of coins.

These are all the statutes to be found relative to the exchange and coin, prior to the 25 E. 3. And in them the word "exchange" is, throughout, constantly used, and the subject of exchange is, as constantly, gold and silver coin of the realm.

It

(17)

It should seem that only one reason can be assigned for the frequent enactment of statutes upon this subject; viz. to establish the superiority and powers of the king's exchange; and by its means to secure the people against the fraudulent practices of those who would either introduce base coin into the kingdom, or under the pretence of giving one kind of coin for another, pass, upon those whom they pretended to assist, bad money for the good sterling which they received. Probably also in those times when commercial transactions were few, and money was scarce in quantity and great in value, it was not in the power of every one to convert one coin of a higher denomination into a lower, when his convenience required it: and the king's exchange enabled him to do this with greater facility.

Added to this, there were great and continual fluctuations in the standard of coin, and it was material that there should be some place for ascertaining the value by the securest means. But however that may be, it is apparent that coin and exchange are used in connection with each other throughout these statutes.

Where foreign coin, not current in the realm, was however brought by foreign merchants, there was a peculiar advantage in the establishment of these exchanges; for, excepting by persons versed in the assay of monies, it was hardly possible that any just proportion could be ascertained between the foreign and legal coin.

The next succeeding statute was the 25 E. 3. ft. 5. c. 12, which statute is in these words: "It is accorded that
" it shall be lawful for every man to exchange gold for
" silver,

25 E. 3. ft. 5.
c. 12.

(18)

“ silver, or silver for gold, or for gold and silver, so that no
 “ man hold a common exchange, nor take no profit for
 “ making such exchange; upon pain of forfeiture of the
 “ money so exchanged; except the king’s exchangers,
 “ which take profit of such exchange, according to the
 “ ordinance afore made.”

What this ordinance was I cannot ascertain, but it appears that there had been one allowing the king’s exchanger to take a profit upon the conversion of one species of coin into another; which profit undoubtedly was a part of the king’s revenue.

In this statute the force of the term *exchange* peculiarly appears; as also of the words *gold* and *silver*; viz. that *exchanging* is applicable only to an interchange of coin for coin. It shews also the business of the king’s exchangers, and the mode of transacting it. The *profit* spoken of in the statute, certainly intends a portion of coin deducted as a compensation for the convenience and security afforded by the office of exchange. It is further to be observed, that the thing forfeited is the money so exchanged, *i. e.* the money given, and the money received. So also, the appointment of particular ports for exchanges for the convenience of merchants entering or leaving the kingdom, shews the nature of the office.

Another circumstance is also apparent from this statute; viz. that before that time none but the king’s exchangers had a right to give one species of coin for another; but whoever wished to possess coin of a denomination different from that which he already possessed, must have had recourse to the king’s exchanger.

But

(19)

But as commerce advanced, and the occasions and objects of sale and purchase consequently multiplied, this became too troublesome a mode, and this present statute rendered it lawful for every person to exchange gold for silver, or silver for gold, or for gold and silver, provided, however, that no one should publicly keep an office of exchange, or take a profit upon the transaction: in other words, that the full value of any piece of coin should be paid in other pieces, without deduction or abatement.

The next statute upon the subject, was the 27 E. 3. ^{27 E. 3. st. 1} _{c. 14.} which ordained, “ That all merchants may
 “ safely bring into our kingdom plate of silver, billets of
 “ gold, and all other manner of gold, and all monies of
 “ gold and silver; to our bullion, or to our exchanges,
 “ which we shall ordain at our said staples and elsewhere,
 “ and there receive money conveniently to the value.”

“ Provided that no money be current in our kingdom
 “ excepting the money of our own coinage, and that no
 “ one carry out of our kingdom the old sterling, nor other
 “ money, except merchant strangers, who bring in money,
 “ and are not willing to ‘ employ ’ that money.”

In this is to be observed the use of the word ‘ *employ* ’, where money is to be given for merchandize; and the use of the word *exchange*, where money is to be given for money.

So the 5 H. 4. c. 9. ^{5 H. 4. c. 9.} Compelling merchant strangers to *employ* upon the commodities of the realm, the money taken therein for the merchandizes brought by the merchant strangers; and that the money which shall be delivered by *exchange* in *England*, be employed upon the commodities

c 2

commodities of the realm in the realm, shews that there was a clear distinction between the act of converting one sort of coin into another, and giving coin for merchandize. When they speak of a transfer of coin for coin, they make use of the word "exchange;" when of coin for commodities, then the word 'employ' is substituted. And nice as this distinction may appear, yet it is preferred through all the statutes.

9 H. 5. ft. 2. c. 1. 9 H. 5. ft. 2. c. 1. — A confirmation of all statutes made touching money.

— c. 2. — c. 2. All men may resort to the king's exchangers to have money new coined.

— ft. 2. c. 3. 9 H. 5. ft. 2. c. 3. At the king's exchanges good money shall be delivered to the parties.

9 H. 5. ft. 2. c. 4. 9 H. 5. ft. 2. c. 4. — The officers of the exchangers shall bring to the Tower all the gold or silver which they "buy or exchange;" thus preserving the distinction between a purchase, and a mere exchange.

1 H. 6. c. 1. 1 H. 6. c. 1. — The lords of the king's council may appoint exchanges where they please.

1 H. 6. c. 4. 1 H. 6. c. 4. The master of the mint shall send to the mint to be coined all the gold and silver that shall come to his hands by exchange.

2 H. 6. c. 12. 2 H. 6. c. 12. — Regulating certain offices in the mint, and naming an officer called the Exchanger; and has these words, "so that the common people may have recourse to the Exchange for small gold and white money."

17 E. 4. c. 1. 17 Ed. 4. c. 1. — An Act for money, reciting the 9 E. 3. c. 7. and there also uses the expression "employing" money upon merchandize, not exchanging.

By

By the 8 H. 6. c. 24. — For that merchant aliens of late 8 H. 6. c. 24. have taken in custom that when they sell any of their merchandizes to any person within the realm, they will not demand nor receive for any payment for the same any manner of silver as they were wont, but only gold nobles, half nobles, and farthings, &c.

3 H. 7. c. 6. — None shall make any exchange without 3 H. 7. c. 6. the king's license, or make exchange or rechange of money, to be paid within the land, but only such as the king shall depute thereunto, to keep, and make answers for such exchanges and rechanges, upon the pain contained in 14 R. 2. c. 2. viz. of forfeiture of the same.

This stat. of the 3 H. 7. c. 6. also applies the word exchange to transfers of coin, and also shews how continually the king's right in these matters was assured to him by statute: it likewise, as well as the 8 H. 6. c. 24. proves that while exchange was applied to transactions of coin, it never was so applied where merchandizes constituted the object of sale or purchase.

The 19 H. 7. c. 5. is relative to the currency of 19 H. 7. c. 5. coins, and speaks of taking such coins in payment, or of carrying them to the mint, and there changing them for others.

If then throughout these numerous and antient statutes, preceding the 5 & 6 E. 6. the office of exchange appears to have had a peculiar object, viz. the protection of the coin, both as to its purity and its proportion, and the conversion of one kind of coin into another to have been solely in the power of the king as appears by 9 H. 3. c. 7. and if the act of exchanging is continually spoken of as an act of transferring coin

of one species or nominal value for other coin; and if when these statutes refer to transactions in which coin passed as the thing given or received in return for merchandize, they uniformly employ other terms, as *payment*, or *employment*, as in the 5 *H. 4. c. 9.* and 17 *E. 4. c. 1.* and 8 *H. 6. c. 24.* (This distinction having been taken even so early as the proclamation of *H. 3.* which mentions the receiving gold *in payment*, and taking it to the *exchange and there receive the value* :) It must be presumed that upon these subjects the word exchange had a peculiar and appropriate legal meaning: and perhaps it may not be inappropriate to observe that in this respect it was used after a similar manner with the old legal word "excambium," which was itself applicable only to cases where real property was transferred for other real property of similar tenure and equal value.

5 & 6 *E. 6. c. 19.* After these several statutes, the 5 & 6 *E. 6. c. 19.* was passed, which, reciting that, 'Where in the parliament holden at *Westminster* in the twenty-fifth year of the reign of *K. E. 3.* it was accorded that it should be lawful for every man to exchange gold for silver, or silver for gold, or for gold and silver, so that no man did hold the same, as exchanged,' (a common exchange), nor take no profit for making of such exchange, upon pain of forfeiture of the money so exchanged, except the king's exchangers, which take profit of such exchange, according to an ordinance before that time made; which statute notwithstanding, divers covetous persons of their own authorities have of late taken upon them to make exchanges, as well of coined gold as of coined silver, receiving and paying therefore more in value

value than hath been declared by the king's proclamation to be current for within this his realm, and other his dominions, to the great hindrance of the commonwealth of this realm;

Enacts, "that if any person or persons exchange any coined gold, coined silver or money, giving, receiving or paying any more in value, benefit, profit, or advantage for it than the same is or shall be declared by the king's majesty's proclamation to be current for within this his highness's realm and other his dominions, that then all the said coined gold, silver and money so exchanged, and every part and parcel thereof, shall be forfeit, and the parties so offending shall suffer imprisonment by the space of one whole year, and make fine at the king's pleasure: the one moiety of the said gold, silver or coin so forfeited to be to the king, our sovereign lord, and the other moiety to be to the party that seizeth the same, or will sue for it by bill, &c."

Comparing then the 25 *E. 3.* with that of the 5 & 6 *E. 6.* it appears that by the former statute the king relinquished a portion of the right of exchange in favour of his subjects, by allowing to individuals a power to exchange gold for silver, or silver for gold, or for gold and silver, (meaning by these words money, as appears by the clause which renders forfeit the *money so exchanged*;) with this restriction, that they should not have a regular exchange office, nor take a profit for the convenience they afforded to others. The same statute at the same time acknowledging the right in the king's exchangers to take a profit.

(24)

It is to be noted also, that the recital in the latter statute has the words 'hold the same as exchanged;' whereas in the former statute the corresponding words are, 'hold a common exchange.' They have, however, the same meaning, for 'to hold as exchanged,' means, 'to consider the exchange as done at the king's exchange,' and consequently inflicting upon a similar profit upon the transfer.

That *gold and silver* are in this statute of *E. 3.* synonymous with *coined money* is confirmed by the observation of *Coke*, who says, that 'by silver is meant money,' and consequently, as there can be no *money* of *England* but coined gold and coined silver, (as will appear hereafter) it will follow that this statute was passed with a view to the due exchange of the legal coin of the realm.

The statute of *E. 6.* having recited the *25 E. 3.* proceeds to state the grievance, which it alleges to exist in breach of that statute. It says, that notwithstanding the *25 E. 3.* divers persons had "of their own authorities" taken upon them to make exchanges as well of "coined gold as of coined silver;" (explaining thereby the words 'gold and silver,' in the *25 E. 3.* to have meant *coin* of the realm;) 'receiving and paying therefore, *i. e.* for the coined gold and coined silver, more in value.' This phrase, "*receiving, &c. more in value,*" refers evidently to the words "taking a profit," used in the *25 E. 3.*; and the phrase "*of their own authorities,*" is as clearly chosen for the purpose of describing the breach of the statute of *E. 3.* which forbids any but the king's exchangers to take a profit for the exchange.

Then

(25)

Then comes the enacting clause, if any person shall 'exchange any *coined gold, coined silver, or money,*' receiving, &c. then 'all *the said coined gold, silver, and money* so exchanged,' (where the word *coined* is prefixed to *gold* and *silver*, and the word *money* preserved,) 'shall be forfeit,' 'one moiety of *the said gold, silver, or coin* so forfeited.' But the subject before declared to be forfeited was the coined gold, silver, and money; therefore in the distributive clause the use of the word *coin* shews the meaning of the word *money* before used.

It is therefore clear, that the subject of the exchange, upon which a profit was forbidden to be taken, was the legal coin of the realm; that all profit upon such exchanges was to be confined to the king's exchangers; and that prior to the *25 E. 3.* it was a penal act to give coin in exchange for coin.

Again, the *5 & 6 E. 6.* enacts, that the person committing this offence shall be subject to a certain penalty, one part of which is, "That all the said coined gold, silver, and money so exchanged shall be forfeit; and one moiety of the said gold, silver, or coin so forfeited to be to the king, and the other moiety to the party suing for the same."

But if it were true that any other thing than coin could be the subject of transfer under this statute; then as it is also true that coin alone can be forfeited, if any one had given or received any other thing than coin for coin, he who so received or paid that other thing would incur no forfeiture; and thus the person making a profit by parting with his coin, and who is therefore the offender, escapes so much of the penalty of the statute as relates to the forfeiture.

feiture. But surely it never could be in the contemplation of the statute that the most guilty person should suffer the least.

But the truth of the proposition now contended for does not rest for its support merely upon the obvious and natural construction of the words contained in the statutes of *E. 3.* and *E. 6.*; aided as it is by the similar import of similar expressions, unequivocally expressed in other statutes made in *pari materia*; but the historical accounts of the coins of this realm, the changes which they underwent in kind, quantity, and quality, and the difficulties consequent thereupon, all conspire to demonstrate that these statutes could have no other object than that stated in this first proposition.

It appears by *Stow's Annals*, p. 93, that *Edward the Confessor* gave to abbot *Baldwin* of *St. Edmondsbury* authority to have an Exchange or Mint, and to coin in his monastery. This is the first historical mention of an Exchange, and it appears to have been a privilege in the gift of the king.

Temp. H. 3. A. D. 1257. Gold was first coined, and the citizens of *London* made a representation against this gold coin; and the king thereupon published a proclamation that no one was obliged to take it, and whoever did might bring it to his Exchange, and receive there the value at which it had been made current. (*Carte*, vol. 2, p. 111.)

Mr. *Leake*, in his historical account of *English money*, (p. 68. 3d edit.) speaks of the Exchange and Mint as one
and

and the same place; and he adds, that in the time of *H. 3.* the old money, which was called *in*, was there exchanged for new, making a certain allowance to the officer; and it further appears, by the same passage, that this exchange could only be accomplished in *London*, to the great damage of the people, and especially of those who came from distant places.

In p. 75, speaking of the re-coinage in *18 E. 1.* he mentions the employment of certain persons in the buying and exchanging of silver for that purpose; and adverts to the operations of buying and exchanging as two distinct transactions: Also he says that, at the places appointed for the re-coinage, that king had placed certain *changers* to take in the old money to be re-coined; and it was upon the completion of this new coinage that the *statutum de moneta* was passed, authorizing the application of the tumbrell, as delivered and marked by the warden of the exchange, to distinguish the bad from the good money, (See this stat. ante.)

At this time also (*18 E. 3. anno 1345.*) there was a new coinage of gold; but the people conceiving that the current value of gold did not bear a just proportion to the current value of silver, two proclamations were issued, ascertaining the proportionable values of gold and silver; making the new coins only optionally receivable; and fixing the rate for exchanging gold for silver, or silver for gold, at the king's exchange. *Leake*, 103—105. *Ld. Liv.* 41.—From the notion the people entertained of the inequality of the assigned relative values of gold and silver, and also from the novelty of the gold coin, which was, probably, the cause of this unequal valuation, these difficulties

difficulties and uncertainties appear to have arisen. Similar causes seem to have been the occasion of the stat. of *E. 3.* for in his 25th year there was again an alteration of the gold money; it was made of like impression and value, but was in fact of a lighter weight; and an ordinance issued that none should refuse this new money at the price assigned.

Mr. *Leake*, p. 105. states the reason alleged for this last alteration to have been, that the old money being better than that of any other kingdom, had been carried abroad; and base money brought in, to the damage of the people. However the 25 *E. 3. st. 2. c. 12.* was passed, and afterwards the 25 *E. 3. st. 5. c. 13.* in the same year, enacting, that the money of gold and silver then current should not be impaired in weight or alloy.

The 25 *E. 3. st. 5. c. 12.* was immediately afterwards passed; and from the preceding history, its object must be clearly seen; viz. to preserve the coin at its legal valuation and proportions by means of the king's Exchange.

From these historical facts it appears that the preservation of the coin of the realm, and the adjustment of their relative proportions, were objects in those days of great anxiety to the government; that the exchange office was instituted for this purpose, and that the ordinances affecting the state of the coin, relied chiefly upon the exchangers for their due enforcement; and that till the 25 *E. 3.* they were the sole depositaries of the right of exchange and profit resulting from it.

Connecting

Connecting these observations then with the arguments arising from the construction of the several statutes prior to the 25 *E. 3.* the conclusion is irresistible, that it related entirely to the interchange of coin.

During the interval between the 25 *E. 3.* and 5 & 6 *E. 6.* the same difficulties occurred, and the legislature were continually endeavouring to obviate them. In the time of *H. 5.* a number of statutes were enacted with this view, and the king's exchange still continued to be the agent of the government in the reformation of the coin, by receiving it, recoinage it, and distributing it.

By the 1 *H. 6. c. 4.* There seems to be a difference taken between the mint and the exchange; but gold and silver are described as coming to the Master of the Mint by way of exchange, as if he were still the superintendent of the mint and also an exchanger. But by the 2 *H. 6. c. 12.* which is an act particularly regulating the Mint, and its officers, the Master of the Mint and the Exchanger for the time being, are prohibited from aliening the gold and silver coined or uncoined brought to the mint or to the exchange, but should apply the same only to the money pursuant to the indenture, so that the common people might have recourse to the king's exchange for small gold and white money. So that whatever might be the distinction between the mint and exchange, it is clear that the exchanger still had *his* office unimpaired.

During the whole of the period of which we are now speaking, viz. between the reign of *E. 3.* and *E. 6.* and particularly towards the latter end of it, the variations in the

the different real values as compared with the nominal values of the same piece of coin were most extraordinary.

Hen. 8. carried the debasement of the coin to the greatest extent. In consequence of which, the old sterling was hoarded up, melted, or exported; the angel coined at 1*0s.* was exchanged for 2*1s.*; and the prices of all things, and the rent of lands was raised enormously; vast profits were made by exchanges of coin; great derangements were occasioned in the transactions of buying and selling, and farmers refused to come to market, scarcely knowing from these arbitrary changes of value, what prices to ask for their produce. Statutes were passed regulating, by assize, the prices of the common necessaries of life. *Ld. Liv. 89—91. Stow, v. 1. p. 88.*

These inconveniences continued till the beginning of the reign of *E. 6.*, who, first adopting the base coinage of his father, afterwards called in all that base coin, and then issued gold coin of the ancient purity. And upon such issue a proclamation was sent forth, declaring its currency.

Upon the coinage of this good new money, (says *Mr. Leake, p. 215.*) it seems, *the same was bought up with the old bad money at a premium, and hoarded,* the natural consequence of permitting good and bad to be current at the same time. Wherefore it was enacted, 'that if any person should exchange any coined gold, coined silver, or money, receiving or paying any more in value, benefit, profit, or advantage than the same was or should be declared by the king's proclamation to be current for, the money so exchanged should be forfeited, and the party suffer fine and imprisonment.'

Thus

5 & 6 E. 6.
c. 19.

Thus the history of the coin during this second period, confirms the reasoning used upon the phrasing of the several statutes cited, and together with the immediate occasion of the passing of the 5 & 6 *E. 6.* demonstrates that this last statute and that of *E. 3.* had the same objects in contemplation; that they only had in view the preservation of the due relative values of coin, assuming the king's proclamation as the criterion of that value; and that for the more complete attainment of these objects, they forbade profit to be taken upon the exchange of coin.

Upon the whole matter, therefore, it sufficiently appears that the word *exchange* had in all these statutes one, and only one, meaning, viz. *a transfer of coin for coin.*

If any additional reasoning be necessary to corroborate what has been advanced upon this point, a reference to subsequent acts of state, and of the legislature will amply confirm it. For the word *exchange* has, in later statutes, and for similar purposes, still the same meaning affixed to it.

By a Proclamation of *J. 1. Feb. 4, 1618.* (*Rym. Tom. 17. p. 133.*)—A former proclamation was confirmed, and it was observed, that the drawing of monies into the goldsmith's hand by turning silver into gold 'upon profit of exchange,' doth make it more ready into the merchant's hand for transportation to mints abroad; and then it prohibited the melting of the gold or silver coin of the realm. (*Ld. Liv. 62.*)

6 & 7

6. & 7 W. 3. c. 17. entitled, " An Act to prevent
 " counterfeiting and clipping the coin of this kingdom.
 f. 2. " That after *May* 16, whoever shall at any one
 " time or payment, *exchange*, lend, sell, borrow, or buy,
 " receive or pay, any broad silver money, or silver
 " money unclipped of the coin of this kingdom, *for more*
 " *in tale*, benefit, profit, or advantage, than the same was
 " coined for, and ought by law to go for, be lent, sold
 " for, borrowed or bought, received or paid, shall forfeit
 " 1*0*l. for every 2*0*s. that shall be so exchanged, &c."

The words in this statute extend to every possible case, the acts forbidden being ' exchanging,' ' lending,' ' selling,' ' borrowing,' or ' buying,' ' receiving,' or ' paying,' they severally have their distinct meaning, reddendo singula singulis; and in this view of the statute, as ' tale' signifies ' number,' *exchange* refers to *tale*, and the offence is ' exchanging for more in number,' and so clearly refers to an interchange of coin; the subsequent words ' lend, &c.' refer to benefit, profit, or advantage. Thus the same meaning still attaches to the word *exchange*.

So 14 G. 3. c. 70. An Act for calling in and recoining the deficient gold coin; and " collectors of the revenues
 " are to receive the diminished gold coin, and convey the
 " same to the B. E. there to be *exchanged for other*
 " *current coin*."

There are various other statutes relative to the Bank, and other objects, in which exchange is as constantly applied to those cases in which there is a mutual dealing for coin; and in which when coin constitutes only a part of
 the

the transaction, then some other word is used to express its nature.

Upon the whole, therefore, it seems both from the construction of these statutes, and from the evidence of history, that the proposition " that the word exchange in " the statute of 5 and 6 E. 6. c. 19. is solely applied to " the conversion of one species of coin into another species " of coin" is indisputably true.

It may however be said, that Bank of *England* notes are within the legal intent of the word " money" in this statute, which brings us to the second proposition, viz. " *That bank notes are neither within the common law nor " statutable meaning of the word ' money' as used in this " statute.*"

The word ' money' ex vi termini has a peculiar meaning well known to the common law. In *Davis's Reports*, 19, *Case of mixed monies*, it is said, that every thing may be valued by the word *silver*, for by that word is understood *coined money*.

1 *Inst. lib. 3. 207 a.* Lawful money of *England* is of two sorts; viz. the *English* money coined by the King's authority, or foreign coin by proclamation made current within the realm.

2 *Inst. 577.* The *money of England* must be either of gold or silver.

(34)

2 *Inst.* 576. 3 *Inst.* 17. It was ordained that no King of this realm can change his money, nor impair, nor amend, nor make other money *but of gold or silver*, without assent of parliament; (and he cites *Mirror*, c. 1. f. 3.). Mr. Justice *Blackstone* also in the 1st vol. of his *Commentaries*, p. 278, quotes this passage:

2 *Inst.* 741. is an exposition of the several statutes of employments; there is a commentary upon 4 *H.* 4. c. 15. which compelled all merchants, aliens, strangers, and denizens who should bring merchandizes into the realm, and the same sell within the same, and receive *English money* for the same, to bestow the same upon the merchandize of *England*, &c.; and Lord *Coke* commenting upon the words *English money*, says, "this is intended of all money of gold or silver current within the realm of *England*, although it be not coined within *England*."

In 3 *Inst.* 17. Lord *Coke* again commenting upon the 25 *E.* 3. c. 2. (the statute of high treason), and adverting to the words, '*sa monnoie*,' says, "It is holden that *at the making of the 25 E. 3.* there was no money current within this realm but the King's own coin," and then he adds, "see the statutes called '*statutum de moneta magnum*,' and '*statutum de moneta parvum*.'"

Lord *Hale* in his *History of the Pleas of the Crown*, in the chapter upon money, vol. 1. p. 188. gives a long account of the history of the coin of the realm, and the legal provisions and authorities relative to it; and he says, that money consists of,

1. The material whereof made.
2. The denomination or extrinsic value.
3. The impression or stamp.

1. The

(35)

1. The money of *England* is pure silver or pure gold.
2. The denominated value is, and of right ought to be given by the King, as his unquestionable prerogative; it is *inter jura majestatis*.

Ib. 192. He may by his proclamation legitimate foreign coin.

Ib. 197. A proclamation writ under the great seal is absolutely necessary for *this* purpose.

Hale calls these three particulars the essentials of coin.

P. 191. He adds, that though certain persons, by special charter or usage, had the coining of money, yet they had only the profit: they had not the power of instituting either the alloy, the denomination, or stamp.

P. 198. The same doctrine, and concludes, "*et tunc ufui apta erit, ita ut extunc non fit impune a quoquam de populo recusanda.*"

P. 210. Foreign money current by proclamation *must be gold or silver*.

25 *E.* 3. f. 5. c. 2. Describing the offences which shall be treason, says, "and if a man counterfeit the great or privy seal of the King, *ou sa monnoie*, he shall be guilty of treason."

In the time of *C.* 2. certain copper farthings and half-pence were proclaimed current; and Lord *Hale*, 1 *H. H. P.* c. 211. in treating of the offence of counterfeiting these coins asks, "Is the counterfeiting thereof
D 2 "treason?"

“ treason ?” And says in answer, “ It seems to me, that
 “ this proclamation makes it not the King’s money within
 “ this act of 25 E. 3.—1st, Because it is made *to a special purpose only*, viz. in receipts and payments under
 “ 6d. only, and not otherwise.—2d, Because, here is no
 “ dispensation or non-obstante of the 25 E. 3.—Again,
 “ when by 25 E. 3. c. 13. st. 5. it is enacted, that the
 “ *money of gold and silver* which now runneth shall not be
 “ impaired in weight or allay ; we can hardly think that it
 “ ever intended that the *copper* money should be that
 “ money which should be intended within the act made
 “ at the same parliament touching treason.—[*Quare tamen.*.]”

From these authorities then, which might easily be multiplied, the jealousy of the law in matters of coin is very perceptible ; and it appears that, though this be perhaps the highest and most undoubted prerogative of the crown, it is nevertheless subject to very definite restrictions, one of which is, that whatever be the form or name, or allay of coin, still it must be composed of gold and silver, or at least of such a mixture that the gold and silver shall predominate. The King could not impart to any person or body politic any share of this his prerogative, *i. e.* he could only transfer to them the mere power of executing the mechanical part of the process of coining ; the allay, denomination and stamp, being inseparable from his crown and dignity. And as he could not transfer this prerogative to others, so neither could he by his own royal power extend it to any object but gold and silver. And therefore, though the farthings issued by C. 2. had every attribute, excepting that they were not of gold or silver, as coming from the King’s mint, stamped with his stamp, and

and made current by his proclamation ; yet that single defect put them immediately out of the provisions of the 25 E. 3.

If therefore the law has been so jealous of the prerogative in this instance, it is fair to conclude, that it would, with at least an equal degree of vigilance, restrain individuals from assuming any portion of this power, and that it would not confer upon *their* acts a potency it denied to those of the Sovereign himself.

And accordingly, it will upon investigation appear, that bank notes have never, excepting under the particular circumstances of some particular cases, been considered as money.

The 5 W. & M. c. 20. was the Bank incorporation act, and it appears from s. 29. of that act, that at its very outset, bank notes were receivable only at the option of the public, and it was not pretended that they were money, or equivalent to money. By that s. “ all bills obligatory
 “ and of credit under the seal of the said corporation,
 “ made or given to any person, may, by indorsement
 “ under the hand of such person, be assignable to any
 “ person who shall *voluntarily* accept the same ; the assignment to transfer the property in the bill, and the
 “ money due upon the same.” These bills were not bills payable on demand, but were drawn payable at a certain number of days after date. There can be no doubt upon this section, that as the acceptance of these bills was to be voluntary, the person so receiving them might do it upon any terms he chose to stipulate ; which terms would naturally depend upon the opinion he might entertain as to the stability of the Bank, or upon the degree

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of convenience with which he could take the bills, and upon the uses for which he required them.

The 8 & 9 W. 3. c. 20. s. 20. enlarged the stock of the bank; s. 28. excluded the formation of any other bank, during the continuance of the Bank of *England*; and by s. 30. the governor &c. were empowered to borrow by bills or agreement a certain further sum, provided they obliged themselves in the said bills to pay the money therein mentioned upon demand; these bills to be expressed to be on account of the particular additional sum by this act allowed to be levied.

This statute therefore excluded the rivalry of other banks, and insisted that the bills issued under it should be payable on demand.

The 6 Ann. c. 22. s. 9. prohibited any body politic or corporate, other than the Bank of *England*, or any other persons whatsoever united in covenant or partnership, exceeding six in number, to take up money on their bills or notes payable at demand, or at any less time than six months from the borrowing; and this statute was confirmed by the 4 G. 3. c. 25. s. 13. This statute therefore in one respect narrowed the restriction enacted in the last statute, by rendering it lawful for any number of persons less than six to issue bills payable on demand.

The 11 G. 1. c. 9. s. 6. first rendered the counterfeiting of Bank of *England* notes a felony.

The 15 G. 3. c. 51. has a remarkable preamble; it recites, 'that whereas various notes, bills of exchange, and draughts for money, for very small sums had for some
time

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time past been circulated or negotiated in *lieu of cash*, to the great prejudice of trade and public credit,' &c; and then it proceeds to enact, 'that all promissory notes or bills of exchange being transferrable for less than twenty shillings shall be void.'

The 17 G. 3. c. 30. refers to the former statute; states that its restrictions had been found beneficial, and that it would be right to extend them to further sums, and then it enacts, 'that all promissory notes, &c. for the payment of twenty shillings and under five pounds, should be made payable within twenty-one days from the date.'

These last two statutes, therefore, not only did not contemplate Bank of *England* notes in a more favourable light than those of other banks, but put a restriction upon the mode of issuing them; and the first, so far from considering them to be money, actually recites them to have been issued *in lieu of cash*.

And to avoid any difficulty upon this point the 37 G. 3. c. 28. was passed, reciting; "Whereas it is expedient for public service, and for the convenience of commercial circulation, that the Governor and Company of the Bank of *England* should issue promissory notes payable to bearer for sums of money under five pounds; now, to avoid any doubt concerning the validity of the same, be it enacted that such promissory notes, for the payment of any sum under five pounds, shall be valid as if issued for the sum of five pounds."

37 G. 3. c. 32. A mode is given of recovering before a justice of the peace the sums of money for which any

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notes under five pounds payable on demand shall have been issued, if the person liable to the payment thereof shall neglect for three days after demand to make full payment in money of the sums for which the notes shall have been issued.

This last statute therefore contained a distinction between notes and money, and gave, upon non-payment of a certain kind of them, a summary remedy equally against the Bank of *England* as against other banks. Thus far therefore, and it embraces the whole period from the first incorporation of the Bank of *England* up to the restriction act, the legislature had in no one instance identified Bank of *England* notes with cash, but in many cases had carefully distinguished them from each other; nor had they ever placed them upon a more favourable foundation than the notes of other banks.

Miller v. Race. The first case which occurred in which the nature of bank notes was much considered, was the case of *Miller v. Race*, 1 Burr. 452. It was an action of *trover* for a bank note payable to *W. F.* or bearer.

W. F. being possessed of the note, lost it by robbery. It came to the plaintiff's possession in the usual course of business for a full and valuable consideration, without notice of the robbery.

W. F. stopped payment of the note at the Bank by means of the defendant, who was a clerk to the Bank.

The defendant, upon the note being presented for payment, refused either to pay the note, or to re-deliver it to the plaintiff.

Upon

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Upon this the plaintiff brought the action, and recovered a verdict.

The QUESTION for the court was "Whether the plaintiff had a sufficient property in the note to entitle him to recover?"

It was admitted that bank notes were paid and received *as cash*; that in the usual way of negotiating they passed by *delivery* only.

It was argued for the defendant, that the title to the money, and to the note, were distinct; that the note was the special property of *W. F.* And that the plaintiff should have brought his action against the Bank for the money. Assuming that the note was only *evidence* of money due to plaintiff as bearer.

And *Ford v. Hopkins*, 1 Salk. 283, 284, was cited to shew, that if bank notes, exchequer notes, or lottery bills are stolen or lost, the owner has such an interest in them as to bring an action into whatsoever hands they come; that money or cash is not distinguishable; but these notes are, and *cannot* be considered as cash.

It was argued for the plaintiff, that by usage these notes passed and were considered as current cash, and that possession of them carried with it the property: and that the right to the money attracted to it a right to the paper.

In reply, it was conceded that it was a sort of *mercantile cash*: but also insisted that it was a mere piece of paper, and might as well be stopped as any other sort of mercantile

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mercantile cash, and that robbery did not divest the owner of his property.

Lord *Mansfield* held the action would lie. He said bank notes do not resemble goods, or securities, or documents for debts, nor are so esteemed, but are TREATED as money, as cash, in the ordinary course and transacting of business, by the general consent of mankind, which gives them the CREDIT and currency of money to all intents and purposes.

They are as much money as guineas themselves are, or any other current coin that is used in common payments as money or cash.

They pass by a will bequeathing all the testator's money or cash, and are never considered as securities for money, but as money itself.

On payment of them, whenever a receipt is required, the receipts are always given as for money, not as for securities.

In bankruptcies, they are not followed as identical and distinguishable from money, but are always considered as money or cash.

He denied that bank notes were like lottery tickets as was said in *Ford v. Hopkins*.

That bank notes were constantly and universally treated as money, as cash; and paid and received as cash.

That

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That trover would lie both for money and for a bank note BEFORE it had passed away in currency, but not after.

Then he qualified this expression by saying, 'that it could not be followed into the hands of a person who *bonâ fide* took it in the course of currency, and in the way of business.'

Then he added, that the bank note was treated always as money or cash, and paid or received as cash.

In this case it appears that Lord *Mansfield* conceived that the true owner had no right to the note in question; it having been fairly received by the plaintiff; and inasmuch as goods may be followed into other hands, though lost by the original owner, and fairly acquired by the after possessor, he grounded his decision upon the identity of a bank note with money, which cannot be followed under such circumstances.

But the whole foundation of his decision was, the general consent of mankind to take them as money; his whole argument rests upon their being treated as such; as deriving their credit and currency from general consent; and this very concession shews that they in fact are not to be considered as money; the very instances he gives evince that all their value is merely conventional, and that it is only by contract that any one can be bound to receive them as money. For example, in case of the will, it is reasonable, that one devising *all his money*, shall be intended as including that which he treated as money, and was instantly convertible into money; and also it is just

just that he should be considered, when using the common phraseology of mankind, to intend the same thing; and this more especially in a court of equity.

In the case of receipts also it is obvious, that he who gives the receipt as for money, does by that voluntary act bar himself from afterwards denying the receipt of money to that amount; but it is a *petitio principii* to say, that he was bound to give a receipt as for so much money.

In fine, the sum of Lord *Mansfield's* argument is this: that bank notes being by consent circulated with the same credit as money, acquired by that consent and circulation the character of money, and consequently could not be taken out of the hands of a person to whom it had come *bonâ fide*, any more than money could; and that as the plaintiff had not passed it away, he could maintain *trover* for it, as he also could for money under the same circumstances. Still, however, the whole rests upon the circulation by consent.

Wright v. Reed. The next case was that of *Wright v. Reed*, 3 *T. R.* 554. (a^o 1790.) which was a rule to shew cause why certain annuity deeds should not be delivered up to be cancelled: part of the consideration was in money, and part in bank notes; but the consideration was described in the memorial as money.

Lord *Kenyon C. J.* said, 'Bank notes are considered as money to many purposes; it was so held in *Miller v. Race*.'

Ashurst J. said, 'Bank notes are money to all intents, and in this instance were taken as such.'

Buller

Buller J. said, 'This court has never yet determined that a tender of bank notes is at all events a good tender: but if notes have been offered, and no objection has been made on that account, this court has considered it to be a good tender; and properly so, for bank notes pass in the world as cash, [*i. e.* are taken and used and accounted as cash, and therefore a person to whom a tender is made in bank notes shall be supposed to hold them in the same estimation as the world does, unless he announces at the time his intention to the contrary.] In a case on the other side of the hall, the Lord Chancellor since suggested a doubt whether these kind of notes were money; but here we have been always inclined to consider them as such, though the question has never been determined.

In this case Mr. Justice *Buller* gives the clear reason for, and the extent of the doctrine that bank notes are cash; he says, that if offered as a tender, and there be no objection, it is a good tender, 'because the bank notes pass in the world as cash;' clearly referring to the presumed operation of a known general usage upon the minds of the parties. And thence raising the fair presumption, that as each party knew the general character assigned to bank notes, and paid and received them without any expressed objection to the validity of this general character, they each of them adopted it into their transaction with each other.

The next succeeding case was that of *Cousins v. Thomson*, 6 *T. R.* (anno 1795.) 335. The same objection was made that the consideration was described as money, whereas it was partly in bank notes, and was over-ruled upon the authority of the last preceding case. And the court, in answer

Cousins v. Thomson.

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answer to the case of *Rumball v. Murray*, 3 T. R. 298, which was cited to shew that if notes formed a part of the consideration, they must be set forth in the memorial, said, that in that case the notes were one of them a promissory note, the other a banker's check, the particulars of which it was necessary to state in the memorial, to guard against the imposition of giving notes payable at a distant day, instead of money paid at the instant. And that was the ground of decision in this case; which therefore still maintained the principle laid down in *Wright v. Reed*, viz. that that which was the generally received opinion amongst mankind should be understood to have been adopted by the parties.

Knights v. Criddle. The next case was *Knights v. Criddle*, 9 E. R. 48. In which Lord *Ellenborough* C. J. held that as money could not be taken in execution, so neither could bank notes, which, he said, for this purpose were the same.

Armistead v. Philpot. This case relied upon another, of *Armistead v. Philpot*, Dougl. 230. in which Lord *Mansfield* said, it had been decided that money could not be taken in execution (because money could not be sold, according to a quaint reason he had seen in the books). But the point was not decided, the case going off upon another ground. However, it is clear that, in the principal case, Lord *Ellenborough* considered bank notes as money only to a particular purpose.

The last case in which the nature of bank notes, as compared with money, was considered, was that of *Pickard v. Bankes*, 13 East's Rep. 20.

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The plaintiff had laid a wager with a third person, who had offered ten guineas to one upon a certain event. The defendant was the stake-holder, the plaintiff won; the defendant, however, paid the ten guineas to the other person; the plaintiff brought this action for money had and received to his use. The evidence was, that the deposit had been made in country bank notes, and not in coin of the realm; and it was contended, that these were not money, and that therefore *trover* should have been brought for the notes. And upon a verdict for plaintiff there was a motion made to set aside that verdict; and the words of Lord *Ellenborough* C. J. were so emphatic and expressive, and so confirmatory of the whole doctrine argued upon in this case, that it is most useful to state them. He said, "Provincial notes are certainly not money; but if the defendant received them as ten guineas in money, and all parties agreed to treat them as such at the time, he shall not turn round and say that they were only paper and not money. As against him, it is so much money received by him."

The motion was therefore refused.

Now it has appeared by the statutes already recited, and will equally appear upon the construction of the restriction acts, that Bank of *England* notes are not placed upon any better footing than country bank notes, and therefore the reasoning upon the latter equally applies to the former. It seems therefore clearly established, that in cases of contract, bank notes shall, if received without exception, be considered as received in the character of money, so long as they are generally received in the purchase and sale of commodities, as of equal value with the equal nominal amount of coin. Still it all rests upon con-

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tract, and therefore as the contract of one man cannot bind him who is a stranger to that contract, the faith and character in which they are generally received does not necessarily compel another to receive them; but it is open to him to treat them as money or as less valuable than money, according to his own opinion or mere will.

The next point of view in which the consideration of the nature of bank notes presents itself, is under the operation of the restriction act.

By the 37 G. 3. c. 45 f. 2. it was enacted, That it should not be lawful for the Governor and Company to issue any cash in payment of any debt or demand whatsoever, and that during the restriction no suit should be prosecuted against the said Governor and Company to compel payment of any notes expressed to be payable on demand, which the Governor and Company should be willing to exchange for any notes of equal amount expressed to be payable on demand; or to compel payment of any sum of money which the Governor, &c. should be willing to pay in notes expressed to be payable on demand.

And, that the court in which any such suit should be brought should, upon application by the Governor and Company, stay all proceedings until the expiration of the time in the act limited for the continuance of the restriction.

And where the suit should be brought in respect of notes payable otherwise than on demand, upon similar application proceedings should be in like manner stayed on payment of the sum of money expressed to be payable, by delivery of
Bank

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Bank of *England* notes, payable on demand, "*if the party shall be willing to accept payment thereof in such notes;*" and upon refusal proceedings shall be stayed as before.

f. 3. prohibited the Governor and Company from issuing more than a certain fractional amount in cash.

f. 8. payments in Bank of *England* notes, payable on demand, shall be deemed payments *in cash, if made and accepted as such;* any law, statute, or usage to the contrary notwithstanding.

f. 9. requires that in an affidavit to hold to bail it shall be stated that no offer has been made to pay the sum of money in the affidavit mentioned, in Bank of *England* notes, payable on demand.

f. 10. compels collectors of the public revenue to accept Bank of *England* notes in payment of public taxes.

37 G. 3. c. 92. almost *verbatim* the same.

38 G. 3. c. 1. the same.

43 G. 3. c. 18. the same, excepting a provision relative to those who apply to be discharged upon common bail.

44 G. 3. c. 1. An act to continue the restriction.

These acts do not give any additional validity to Bank of *England* notes, but in truth take from them almost the only quality which rendered them in any degree of equal value with cash, inasmuch as they exonerate the Bank

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of *England* from the necessity of paying them in money when offered for payment.

Soon after the original restriction act had passed, a case occurred in which its operation was very much discussed. It was the case of *Grigby v. Oakes* and another, 2 *Bosanquet and Puller's Reports*, 526.

Grigby v. Oakes
and another.

It was an action upon a promissory note. The defendants pleaded, as to all but five guineas, *non assumpsit*; and as to the five guineas a tender. The defendants were country bankers, and issued the note in question for five guineas, payable on demand to bearer. The plaintiff presented the note for payment, and the defendants tendered in payment a five pound Bank of *England* note and five shillings in silver. The plaintiff refused to accept the note tendered, and required to be paid in money. It was argued for the defendants, that since the restriction act, Bank of *England* notes must be considered as cash.

Lord *Alvanley* C. J. said, that upon this act he conceived the legislature intended to make Bank Notes a legal tender only in certain cases by them expressed, and in all other cases to leave them as they were before the act, except as to exemption from arrest. And that the 8th section, though it enacted nothing new, shews clearly the intention of parliament not to alter the character of Bank of *England* notes, except in the cases specially provided for. *Heath*, J. was strongly of the same opinion.—“The question for us to decide is, whether a tender in Bank Notes is a good legal tender. The 37 G. 3. c. 45. appears to me to negative that question, for the several provisions

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provisions of the act making them a good legal tender in certain excepted cases, excludes the idea of their being so generally in cases not provided for by the act. It has been argued however that the operation of the act will in many cases be very injurious, unless we determine it to be a necessary inference from the act, that Bank Notes were intended by the legislature to be put upon the same footing as cash. But whatever inconveniences may arise, the courts of law cannot apply a remedy. I think indeed the legislature acted wisely, having the recent example of *France* before their eyes, to avoid making Bank Notes a legal tender; for, in *France*, we know that legislative provisions of that kind in favour of paper currency only tended to depreciate the paper it was designed to protect, and were ultimately repealed, as injurious in their nature. *Rooke* J. agreed; and *Chambre*, J. said the case was too plain for argument. That it had been thought that the courts went a great way in holding a tender in Bank Notes to be a good tender if not objected to at the time. (*Wright v. Reed*). Certainly, he said, that was an innovation. But the act in question afforded nothing but arguments against the inference attempted to be drawn from it. By making Bank Notes a good tender in certain cases specifically provided for, they appear to me to have negatived the construction now attempted to be put upon it.”

Thus, neither before nor since the restriction act, has the course of legal decisions recognized any character in Bank of *England* Notes, beyond that which they may acquire by the consent of individuals; leaving them to that valuation which like all other commodities may be assigned to them by general usage or special contract.

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Morris's case.

In the crown books there have occurred three cases in which it became necessary to give some legal description of the nature of a Bank Note; viz, *Morris's case*, *Dean's case*, and *Robinson's case*. In *Morris's case*, (which is 2 *Leach's crown cases*, 525,) *G. Horne* was indicted upon the 12 *Ann. c. 7.* and 2 *G. 2. c. 25.* for stealing two Bank Notes, the property of *S. S.*, in the dwelling house of the said *S. S.* *Morris* was indicted on the 3 *W. & M. c. 9. f. 4.* and the 5 *Ann. c. 31. f. 5.* for receiving the said notes, the property and chattels of the said *S. S.* knowing them to have been feloniously stolen. And it was objected that receiving Bank Notes, knowing them to have been stolen, was not within any statute which makes receivers accessaries of the fact; inasmuch as they were not goods or chattels; and of this opinion were the Judges.

This decision does not necessarily recognize Bank Notes to be money, or *in loco* money; inasmuch as many written securities are not within the comprehension of the legal term 'goods and chattels;' and yet are certainly not in the remotest degree a-kin to money.

Dean's case.

In *Dean's case*, *Leach's Crown Cases*, 798, *Dean* was indicted for stealing a Bank Note, of the value of twenty pounds, the property of *J. M.* in his dwelling house; the 12 *Ann. sess. 1. c. 7.* makes the stealing "any money, goods or chattels, wares or merchandizes of the value of forty shillings, a capital offence." And the judges held that Bank Notes were within the 12 *Ann.* "for that the statute was intended to protect every species of property."—It therefore seems that it was only because of the *intent* of the statute, that Bank Notes were held to be within it.

Robinson's

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Robinson's case, *Leach's Crown Cases* 869, was an indictment upon the 9 *G. 1. c. 22.* for sending a threatening letter demanding a *Bank Note*. And it was held by all the Judges that a Bank Note was a *valuable thing within that statute*: for that it might at any time be turned into cash, and was to the owner of the value of the money for which it was given.

One general observation applies to all these three cases, which is, that however Bank Notes may have been considered within the several statutes, either as property, or valuable things, still their legal nature has not been in other respects changed.

But it may be said, that in the case of the present defendant, the general usage with respect to Bank Notes and their equivalency to money was adopted by these parties into the contract; that they were mutually treated as money, and that the transaction was entered into and completed upon that mutual implied agreement.

To answer this, the observation is obvious, that however a particular statute may, with a view to a particular offence, cloath any thing with a particular character; or however by general usage, or by particular contract, the subject, or means of performing that contract, may be invested with the character of some other subject well known and defined in law;—yet neither that statute nor that contract can in the construction of a penal statute vary the real nature of the subject of offence, for it must be tried upon its own true legal character; no usage, however inveterate, nor any contract, however certain, can change this.—The intent to commit any offence

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does not create the offence, but it must be completed in law as well as in intent. In questions of trade or of contract the intent of the parties is the only sure guide; but in criminal matters the only effect of ascertaining the intent is, to shew that the act done was done for a purpose criminal in a moral view; but whether criminal in the eye of the law, can only be determined by the legal nature of the transaction. For instance, at common law, larceny cannot be committed of things connected with the freehold; the taking of such things being a mere trespass; but by particular statutes it is made a felony to steal particular things though attached to the freehold. And yet in all civil questions these things still retain their common law character, and are considered as in their nature partaking of the freehold.

Such therefore have been the decisions upon the nature of Bank Notes, and so guarded have Judges been in considering them even to share the nature of money.

In addition to these arguments, it may be observed that in comparing Bank Notes with money these distinctions are to be taken:

1. By common and universal consent, *gold and silver* have every where and at every time an intrinsic value, though different in degree.

Bank Notes, have no intrinsic but merely a conventional value.

2. *Coin*,

2. *Coin*, can only be issued by the king: Bank Notes may be issued by any one.

3. It is indictable to *refuse gold coin* in any quantity, and silver coin to a certain amount when tendered, if the amount be not disputed.

But any one may refuse either to sell for Bank Notes, or to take them for a debt, and need assign no reason for such refusal but that they are Bank Notes.

4. It is *high treason to forge* coin; it is only a felony, and that by statute, to forge a Bank Note.

But it may be argued that, although Bank Notes do not come within the meaning of the word "*money*", they do within the terms, "*profit, value, benefit, or advantage*" in the stat. of *E. 6.* contained. The negative of this is our third proposition. These words, we shall shew, are also confined to profit, value, benefit, or advantage in coin, arising from the exchange of one species of coin for another at a different proportion than that ordained by the king's proclamation.]

The 25 *E. 3. st. 5. c. 12.* authorized the exchanging gold for silver, or silver for gold, or for gold and silver, so that *no profit* were taken for the exchange.

The 5 & 6 *E. 6.* reciting the 25 *E. 3.* and that persons in contempt thereof had exchanged *receiving and paying more in value, &c.* enacted, that persons in such exchanges, '*giving, receiving or paying, more in value, benefit, profit or advantage;*' so that here are three sets of words used to express the same transaction; the last set being

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the largest, and referring to every mode by which such an exchange could be effected.

What this profit was, is explained by Mr. *Leake* in his book, p. 105, 6. & 134. He mentions the making of the gold money in the 18 *E.* 3. and the proclamations consequent thereon; and then he adds, that a certain rate was settled for exchanging gold for silver, or silver for gold at the king's exchange; that there had before been some difficulties about the relative values of gold and silver coins; and that it was then settled, "that those who would change gold for easterlings at the king's exchange, (for no other was allowed,) were to take for the noble of gold a penny less than the half mark; the maille, a penny less than the value, and the Ferling a farthing. This fact shews that not only was the subject of exchange confined to coin, but the profit likewise was to consist of coin.

In *p.* 123, & 134, he says, that in the time of *H.* 5. because a great part of the gold then current was neither of true weight nor good allay, and though a noble was good gold and weight, men could get no white money for it, there was to be a recoinage at the Tower, making to the officers of the mint certain allowances for seignorage and cunage. And those that would exchange the light and bad money at the Tower, to pay the exchange a penny for the noble, a halfpenny for the half noble, and a farthing for the quarter, with the seignorage and cunage as before; and if the money delivered at the exchange were defective, it might be refused, and the exchanger was to melt it. See Lord *Liverpool*, p. 90, & 140.

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These two facts explain the nature of the profit authorized to be taken by the king's Exchanger, and forbidden to be taken by others who exchanged coin for coin in the common course of business. And it was for carrying on this traffic in contempt of the 25 *E.* 3. that the penalties in the 5 & 6 *E.* 6. were enacted. And in fact, as will appear hereafter, this was a traffic which at different times was carried on to a great extent.

The criterion adopted by the statute for the purpose of ascertaining whether or not 'more in value, &c.' had been received, &c. was the king's proclamation; it says "more than the same is or shall be declared by the king's majesty's proclamation to be current for within this his highness's realm." Now the only mode in which the currency is declared (and was then declared), by the king's proclamation, is by fixing the relative proportions between one species of coin and another; that a certain number of silver coins of a certain denomination shall pass for and be equivalent to a certain piece of gold coin; and so silver coin for silver coin; and the only command of the proclamation is to observe these mutual proportions. Therefore it is only by giving a greater or lesser number of coins of one kind for a coin of another kind, that there can be any disobedience committed against the proclamation. And as disobedience to the proclamation is the crime contemplated by the statute of *E.* 6. it again follows that the profit must, as well as the exchange, be of coin. The proclamation itself of 1717, for a contempt of which this statute is now put in force against the present defendant, also fortifies this argument; for it begins by reciting that "Whereas the value of the gold compared with the value of the silver in the current

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“ current coin, is greater in proportion, &c.” evidently having no other object in view than the preservation of this proportion.

It may be further urged that money, both by law, and in reason is the standard of value; that between coins of different kinds of metal there is a relation by law established; but that between coin and commodities the law has established no relation, but left it to be fixed by the necessities and opinions of mankind. And therefore although when for the same nominal amount of coin, a greater or lesser quantity of a commodity is given, we know that it is the same thing whether we pronounce the commodity to be cheaper or the coin dearer, yet we ever speak in the reverse, and value the commodity by the coin, committing thereby, if the law were to be expounded as is now contended for, an offence by every alteration of price, purchasing by commodities a greater or lesser quantity of coin.

But it may be said that although this be true of commodities generally, yet Bank Notes have a character and nature which distinguish them from what is termed a commodity. But inasmuch as Bank Notes are not a tender for the sum at which they are expressed to be payable; as their value depends entirely upon the voluntary assent of individuals; as their currency is conventional, and as they are not money; it follows that they are not the standard of value; and if not, that they may themselves be valued: and if they may be valued, it must be at the option of the receiver, and in the same way as a commodity of another kind. It therefore seems impossible to say that it is an unlawful act to value a Bank Note,

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Note, issued as of twenty shillings value, at eighteen shillings.

It has never been contended that it would be any offence to value a country bank note at less than its issuable value; and it has been shewn that the Bank of *England* notes are not placed by any statute upon a more favoured ground than those of country bankers. Suppose that the restriction act had not passed, or in other words, that the Bank of *England* had been unable to do that which the legislature refrained them from doing; i. e. to pay money in return for their notes; would it have been illegal to have valued these notes below their assigned value? The only reason for a preference, even at such a juncture, of coin to notes, would have been, the greater certainty of acquiring by coin any object desired by the holder of it, than he could have by the notes; and the same motive must at all times influence those who are willing to give a Bank Note at less than its assigned value for a guinea. He must be persuaded that the Bank Note, &c. is not to him individually equivalent to a guinea. It would in truth be an absurdity to suppose that a man would give more than a guinea's worth for a guinea.

And even if it were granted that a Bank Note were really worth twenty shillings, and that the receiver of it did actually gain a profit upon the transaction; still it is equally true that the transaction would not be within the statute, unless it could be shewn that by it, the relative proclaimed current values of the gold and silver coin could be affected by it. And the truth is that the whole of this transaction amounts merely to an undervaluation of the Bank Note, and that the individual who gave his notes

notes and silver coin for the guineas, conceived the guinea to be more than an equivalent for a one pound note and one shilling.

Upon the whole therefore the three first propositions seem to be completely established ; and that it is therefore undeniable that these two statutes had in view a regulation only of the exchanges of coin for coin, for the sake of very salutary objects ; that upon the same principle they were forbidden, excepting in certain cases ; and that the profit forbidden to be received was a profit in coin ; and that Bank Notes have never been considered as equivalent to money, excepting in the construction of civil contracts proceeding upon the implied intent of the parties, and that upon penal statutes they are to be considered merely as property having value, that value being optional with those who receive or pay them. That money is the standard of value in all things, and that whatever be given for money, the law will not pronounce that by such transaction the coin of the realm was either under or over-valued.

We now come to the next, or fourth proposition, viz. that,

“ The 5 & 6 E. 6. c. 19. was a temporary statute,” and the course of argument upon this point will be, first by shewing the total silence of all records and legal writers upon the subject, and the existence nevertheless of facts in history, and cases in the books, in which the authority of this statute would have been of great importance, if it had been conceived an existing statute. And then by shewing that the words of the statute will bear the construction, that its duration was limited to the reign of E. 6. and inferring from that construction the cause of the silence so observed. The

The statute of E. 6. was passed above two hundred and fifty years since, and during the whole of that long period no trace is discoverable of any prosecution having been founded upon it. Coke in his Institutes frequently adverts to the coin of the realm, and the king's prerogative therein ; and he has one Chapter, (2 Inst.) that which is his commentary upon the statute *articuli super chartas*, where he expressly expounds the laws relative to coin, its exportation and importation, melting, embasement, assay, counterfeiting, and mode of making it, but never once adverts to this statute : and yet he did not live in times very remote from the reign of E. 6.

Stauforde who has a chapter *de prerogativa regis* ; Lord Hale who also wrote expressly upon the subject ; Plowden, who has reported a very celebrated case, *The Case of mines*, in which the royal prerogative in matters of gold and silver is much discussed ; Sir John Davis, who reported the great *Case of mixt monies* ; Viner and Comyn in their laborious and very comprehensive digests ; have every one totally omitted all mention of this statute.

Nor is there any trace of it to be discovered in any one of the books of reports, antient or modern.

Yet there are cases in the books, and history gives an account of certain facts which demonstrate that it was not for want of an opportunity that it was never put in force.

In the second vol. of *Rushworth's Hist. Coll.* p. 350, there is a curious case preserved, in which this very statute of E. 6. was most peculiarly applicable : but to which there appears never to have been the least allusion made

Case in the Star-chamber.

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made. It was a case in the Star Chamber, 12 Car. Feb. 7. H.T. (A.D. 1635.) A complaint was made in this court by the Attorney General against divers persons for transporting gold and silver out of this kingdom into foreign parts, and for culling out the weightiest money, and for melting down his Majesty's coin into bullion, and giving above the price of his Majesty's mint for gold and silver (as by the information more at large). It likewise specially appeared to the court, that the defendant *Timothy Eman's* course was to receive merchant's money, and then to employ his servants to cull and sort out by the balance the heaviest shillings and sixpences. And afterwards to sell them by ounce, and thereby make 3 per cent. profit, it being usual to find 14, 15, or 16*l.* or more, heavy in 100*l.* and he was furnished by divers persons with heavy culled *English* money, to whom he gave sometimes two shillings and sometimes three shillings in a hundred pounds, to have the culling thereof; that in the course of ten years he melted down 20,000*l.* and got a profit of 1,000*l.* by it. And *Henry Futter* bought light gold, and furnished one *Violet* with 1,000*l.* of light gold, beyond the allowance of great rates, knowing it was for transportation. And hereupon, some were stated to have been guilty of transportation of *English* gold; some of transportation of foreign coin and bullion; *Eman* of culling out and melting down the heavy coin of the kingdom for his own profit; and *Futter* of buying light gold and selling the same again; and another of melting heavy coin. They were severally fined heavy fines; *Eman* being fined 2,000*l.* and *Futter* 500*l.*

Now, although the Star Chamber was an oppressive and arbitrary court, yet beyond a doubt it would not have dis-

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dained the colour of law, if any law had been conceived existing; and especially as the forfeiture and fines under the stat. of *E. 6.* would have greatly exceeded those which were imposed by this sentence. Indeed *Eman* is in the record represented as having culled out to the amount of 500,000*l.* a year, and to have derived 7 or 8,000*l.* yearly profit.

The occasion of this prosecution may be found in *Rushw.* part. 2. p. 149. who says, that in the 7 *C. 1.* (anno 1632) gold was so plenty and silver so scarce, that drovers in Smithfield would ordinarily make their bargain to be paid in silver and not in gold. And besides, in this time people did ordinarily give 2*d.* and sometimes more, to get 20*s.* in silver for the exchange of a 20*s.* piece in gold full weight.

Lord *Liverpool*, in his book upon coins, p. 65. refers to this case, and adds, that notwithstanding these proclamations and severities, it appears from a writer in those times (*Violet*), that silver in foreign coin or bullion was sold during the whole of this reign at 1*d.* 2*d.* 3*d.* &c. per ounce above the mint price, and that 30,000*l.* in sixpences, shillings, and half crowns were melted annually by one single goldsmith for six years together, from 1624 to 1630. These facts elucidate the proclamation of *J. 1.* cited in a former part of this argument, and amply shew either the total ignorance of the lawyers of those days of the existence of the stat. of *E. 6.* or it shews their opinion to have been, that it had then expired.

The two next cases were subsequent to the coining of guineas; and to understand them it will be necessary to trace the history of that coin.

Temp.

Temp. H. 7. the Sovereign or Double Ryal was coined at 20 s. the Double Sovereign at 40 s.

18 H. 8. the Sovereign 22 s. 6 d.

34 H. 8. ————— 20 s.

During the reign of this king, the fluctuations were so many, and the relative values of gold and silver so preposterously fixed, that 220 per Cent. was made by exchanging silver for gold.

3 Ed. 6. The Sovereign was coined at 20 s.

4 Ed. 6. ————— 24 s.

At this time 270 per Cent. was made by exchanging silver for gold, and at last it amounted even to 550 per Cent. But afterwards the Sovereign was again fixed at 20 s.; and it was after this that the 5 & 6 E. 6. was passed.

In the reign of Elizabeth and James I. the Sovereign was current at 30 s.

In 17 Jac. I. The Unite, which took the place of the Sovereign, was coined at 20 s. and afterwards at 22 s. This rise in the silver price of the Unite was occasioned by the great influx into Europe of silver from America.

C. 1. The Unite was coined at 20 s. and was so continued by the Protector.

In 1660. In the time of C. 2. new 20 s. pieces were coined, which were afterwards vulgarly called by the name of Guineas, in allusion to the coast from whence the gold, of which they were composed, had come. They were coined

coined as 20 s. pieces, though (according to Leake, 367.) they never went for so little. There were also 40 s. pieces and 5 l. pieces. They were made current by a proclamation of the 27th of March 1663, and by the name of 20 s. pieces, and not by the name of guineas; (see a book entitled, 'A view of the gold coin and coinage of England, from H. 3. to the present time;' printed for T. Snelling, 1763, with handsome and numerous copper-plates;) but they soon were received at 21 s. by common consent; and between this period and 1688 they were successively current at 21 s. 6 d., 25 s., 28 s., and at last at 30 s., owing to the very bad state of the silver coin.

In the reign of W. 3. also, guineas were coined, but whether any proclamation was ever issued to make them current does not appear; they were, however, issued as 20 s. pieces, though received at the prices above mentioned; and before the recoinage, there occurred the case of Pope v. St. Leiger, 6 W. & M. (1695.) 5 Mod. 1. Action of debt for 100 guineas upon a wager.

Declaration, Defendant was summoned to answer defendant of a plea that he tender to him £107. and 10 s. It further stated, that the wager was upon a certain event, which, if it happened, plaintiff was to pay defendant 150 guineas.—If a certain other event happened, defendant obliged himself to pay plaintiff 100 guineas.—Then it averred that plaintiff won the wager, and that the 100 guineas were of the value of £107. and 10 s., &c.

Defendant, after demanding oyer of the writing containing the wager, pleaded the 16 C. 2. c. 7. in bar, and then averred the playing at the game, and the betting of the 100 guineas, and that they were worth above £100.

Pope v. St. Leiger

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at the time of the betting, &c. to-wit, of the value of £107. and 10s. (21s. 6d. each.)

General demurrer, and judgment for plaintiff.

Defendant brought error.—And for plaintiff in error it was argued, That it was bad to declare of so many guineas *valoris*, &c. for that a guinea was *English* money, of which the Court would take notice, and therefore it ought not to be *ad valentiam*: that a guinea in law was no more than 20s., and IN an action on the CASE damages shall be given for them according to the value; but IN DEBT for them, the plaintiff never declared for more than 20s. as in *Harrison v. Byron*, in which case he said it was adjudged that the Court would judicially take notice of a guinea, and that the legal value of it was but 20s. though by consent it might pass for more.

Contra, it was said, that the 100 guineas were *valoris* £107. 10s. of which the Court were bound to take notice: that it was not a noted money or coin of the kingdom, as 20s. pieces were: there being no proclamation to make them pass; but it was more like a medal or a foreign coin.

Holt, C. J.—Guineas were coined at the mint for 20s. only, and there was never any proclamation to make them pass; though there was one to take the twenty-shilling- (*i. e. unites*) pieces. It is true by consent they may pass for more than 20s. but legally no more is to be demanded for them than 20s. The guinea was coined according to the 20s. piece; we call them guineas by agreement, but how can we take notice of what value they are? If plaintiff had declared

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declared of 20s. pieces we must have judicially taken notice of them; but do you think it is not high treason to counterfeit guineas? Certainly it is, though the indictment shall not run for counterfeiting guineas, but of so many pieces of 20s. value. A guinea is the current coin of the kingdom, and we are to take notice of that.

In this case Lord *Holt* is made to say, that guineas were coined at 20s. only, and there was never any proclamation to make them pass, though there was one to take the 20s. pieces; and then he adds, that by consent they might pass for more than 20s. though legally no more was demandable for them. When he says there was never any proclamation to make guineas pass, he must have meant 'to make these 20s. current by the name of guineas.' Now if they were current substantially by proclamation, the name which they acquired in vulgar acceptation could not alter the legal consequences attaching upon the proclamation; and therefore if the statute of E. 6. was in force at the time of this judgment given by Lord *Holt*, it was a complete answer to his observation, 'that by consent guineas might pass for more than 20s.'

The next case was that of *Dixon v. Willoughbs*, 2 Salk. 446. 8 W. 3. anno 1697. Case upon several promises. Verdict for plaintiff and entire damages. It was moved in arrest of judgment that one of the promises was ill laid; viz. that whereas defendant was indebted to him in £13. 10s. for nine guineas, he promised to pay, &c. and says not nine guineas *ad valorem*, as he ought, the value not being ascertained by proclamation.

Holt, C. J.—Any piece of money coined at the mint is of value, as it bears a proportion to other current money, and that without proclamation.

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This last case shews that the Court considered the guinea as money having all the character of a coin of the realm, though it had not ever been proclaimed *ex nomine*.

The silence of Judges upon a statute in cases coming immediately within its provisions; and the forbearance of a court like that of the Star Chamber, able and willing to proceed with the utmost severity both within and beyond the limits of the law, will strongly favour the construction, if any such can be fairly made, that this statute was intended merely as a temporary statute, confined for the term of its operation to the reign of the then king.

The doctrine laid down by Lord *Kenyon* in the case of *Leigh v. Kent*, 3 T.R. 362. strongly favours this argument; for he said, that though where the words of an act of parliament are plain, it cannot be repealed by *non-user*; yet where there has been a series of practice, without any exception, it goes a great way to explain them where there is any ambiguity.

The case was an action on 21 Hen. 8. c. 13. s. 26. for non-residence, and upon a verdict for the plaintiff, an objection was made upon a motion to stay proceedings, that no affidavit had been filed according to 21 J. 1. c. 4. and it was stated in answer, that the constant practice had been not to make such affidavits.

But it may be urged that the word KING, used in the statute, is a term which necessarily extends to all the successors of the then king, being applied to him in his politic capacity.

Now,

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Now, though this be generally true, yet that it is not always and necessarily so, appears from the 1 *Hale's Hist. of the Pleas of the Crown*, p. 100, and p. 707. And in p. 101. he refers to the statute of 34 & 35 H. 8. c. 26. giving power to the king to alter the laws of *Wales*, in the following words: "That the King's most Royal Majesty shall and may at all times hereafter, from time to time, change, add, alter, order, &c. all things before rehearsed; and also make laws and ordinances for the commonwealth and good quiet of his said dominion of *Wales*; and all such alterations and laws and ordinances shall have as much authority as if made by act of law." This statute is said by Lord *Hale* to have died with H. 8., but that in *majorem cautelam* it was repealed by the 21 Jac. c. 10.

The only ground upon which it could have been so construed must have been the nature of the power given by the statute to the king; for the cases are many in which it has been decided that *king* imports successors.

Indeed the word successors is not used in any statute prior to the time of 6 H. 6. and therefore when any antient statute was declared to continue 'so long as it should please the king,' it was held to continue during the reign of his successor, unless there were proclamation to the contrary. In the 18 H. 6. c. 1. there occurs the expression, "our lord the king or his heirs." The 23 H. 8. c. 1. is the next statute in which the expression "the king our sovereign lord, his heirs and successors," occurs; and again in 24 H. 8. c. 8. and becomes more common after the 25 H. 8. c. 21.

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So that of necessity the omission of 'heirs and successors' in the stat. of *E. 6.* is no argument against its continuance. But the context of the several phrases designating the kingly power in this statute will shew its limited nature; the first is, "more in value than hath been declared by the king's proclamation to be current for within *this his* highness realm," which last words clearly allude only to the proclamation of *E. 6.* Then it enacts the penalty for exchanging, &c. for more, &c. "than the same *is*, or shall be declared by the king's majesty's proclamation to be current for within *this his* highness realm." In which phrase, '*is*' points to present time, and refers to the currency within 'his highness realm,' speaking of *E. 6.*; and '*shall be*,' equally point to the same King's proclamation.

There arises also another strong observation, militating much against the notion that the stat. of *E. 6.* was an existing statute in the reign of *W. 3.*; it is this, that under such a supposition the most easy and most powerful remedy against the evils complained of in the statute of *W. 3.* would have been the immediate issue of a proclamation by the crown; as upon that, the penalties of *E. 6.* would immediately have attached, and offenders been punishable with greater severity than the stat. of *W. 3.* can inflict.

The next point is, that the statute of 5 & 6 *E. 6.* if not intended as a temporary statute, was at all events virtually repealed by the 6 & 7 *W. 3. c. 17.*; and the 7 & 8 *W. 3. c. 19. & c. 19.*

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The former statute, viz. the 5 & 6 *E. 6.* states in its recital, that persons had offended by making certain *exchanges*, and 'receiving and paying therefore more in value than had been declared to be current for by the king's proclamation.' And in the enacting clause, a penalty is imposed upon the committing of that same offence; and the king's proclamation is, undoubtedly, assumed in this statute as the criterion of value.

By the 6 & 7 *W. 3. c. 17. f. 2.* "If any person shall at any one time or payment *exchange*, lend, sell, borrow, or buy, receive or pay, any broad silver money, or silver money unclipped, of the coin of this kingdom for more in tale, benefit, profit, or advantage than the same was coined for and ought by law to go for, be lent, sold for, borrowed, or bought."

By the 7 & 8 *W. 3. c. 10. f. 18.* "No person shall receive, take, or pay any of the pieces of gold coin of this kingdom, commonly called guineas, at any greater or higher rate than 26*s.* for each guinea, and so in proportion for half guineas, double guineas, and five pound pieces; and in case any person shall offend therein, he shall forfeit for every such offence double the value of the gold so received or paid, and also the sum of 20*l.* And nothing in this act shall be construed to compel any to receive any guineas at the said rate of 26*s.*"

By 7 and 8 *W. 3. c. 19. f. 12.* there is the same provision enacted, excepting that the rate at which the guinea is to pass when at the highest value is fixed by this statute at 22*s.*

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Comparing

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Comparing therefore these four statutes with each other, it is to be observed that the statute of *E. 6.* relates generally to the current coin of whatever metal it may be made.

That the statute of *6 & 7 W. 3. c. 17.* relates only to the silver coin, and the statutes of *7 & 8 W. 3. c. 19.* and *c. 10.* to the then existing gold coins; and that therefore these three latter statutes taken together are co-extensive with the antient statute of *E. 6.* at least in this respect; viz. as the *5 & 6 E. 6.* had respect to all the coins then current, so the latter statutes comprehended within their provisions all the current coinage of *W. 3.*

It may be objected, that as the statute of *E. 6.* speaks of coin current by proclamation; and those of *Wm.* speak only, in the first instance, of silver coin generally; and in the last, of gold coin by their several names; the operation of one is limited and distinct from that of the others.

It seems, however, that there is no real ground for this distinction; since, as has before been shewn, and as is well laid down by all writers upon this subject, and as was distinctly decided by Lord *Holt* in the above cited case of *Pope v. St. Leiger*, with respect to the guinea; the issuing of the king's proclamation does not in reality add to or take from the legal attributes of coin; but every offence against the same will be as complete without such form observed, as with it.

Lord *Hale* in 1 vol. of *H. P. C.* p. 196, enumerating the six circumstances said in Sir *J. Davis's* Rep. to be necessary to the legitimation of coin, of which the last was
proclamation,

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proclamation, says, 'the last is not always necessary to the legitimation of coin, for there is scarce any king's reign but that there are various stamps or impressions of money which were never proclaimed; and therefore, if upon an indictment of clipping or counterfeiting the king's coin, it be questioned whether it be the king's coin or no upon the evidence, there is not a necessity of proof thereof by a proclamation.'

And in 198, that though in the case of money newly coined by the king's authority in *England*, a proclamation is not absolutely necessary to the legitimation thereof, yet it is fit,

That money is, *without proclamation*, the lawful money of *England*, and within the statute of *25 E. 3. (i. e. the statute of treasons)*.

It therefore is the most probable argument to suppose, that the description of the coin with the addition of the words 'current by proclamation,' must intend thereby the coin of the realm of every description.

This construction seems to be equally consonant with good sense as with legal authority; since the object of the statute of *E. 6.* being confessedly the preservation of the relative proportions of coin, it could hardly be intended by the legislature to place out of its provisions whatever coin might be issued merely by indenture between the king and the mint, but without the further protection of a proclamation. Many instances have occurred of such issues; and under the supposition that this statute was not temporary, we must believe that it was at all events nugatory in its operations, and so intended to be by the legislature, if it were limited according to the construction sought to be put upon it.

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It does, however, appear by the book before quoted, p. 29. (Snelling's view of the gold coin of *England*) that in the reign of *C. 2. Mar. 27, 1663*, the coin, which almost immediately after that period was, and since to this time has continued to be known by the name of a guinea, was named in the indentures, and issued by proclamation, as a *xxs.* piece; its weight and alloy has continued the same; the guinea is therefore identically the same with the *xxs.* piece, and must therefore be considered as having been at the time of the stat. of *W. 3.* a coin current by proclamation, however, in vulgar acceptance, it might have acquired a name differing from that under which it was issued. It therefore seems both most reasonable and most concurrent with fact, to understand this expression in the statute of *E. 6.* as importing that all coin issued by the king, and having the attributes of legal coin of the realm, was the subject intended to be protected by its provisions.

Assuming, then, either or both of these positions, viz. 1st, that the statute of *E. 6.* extended to all legal coin proclaimed or not;—2d, that the guinea was at the time of the enactment of the statutes of *W. 3.* a coin current by proclamation; it seems a legal consequence that in this respect at least, viz. the purchase and sale of guineas for coin was no longer an offence under the *5 & 6 E. 6.* but that this last statute was virtually repealed by the statute of *W. 3.*

The penalty imposed by that of *E. 6.* is forfeiture of the coin exchanged, one year's imprisonment, and fine at the king's pleasure.

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The penalty imposed by the statutes of *Wm. 1.* is, where silver is the coin exchanged, *10l.* for every *20s.* exchanged; where gold coin, then double the gold received or paid; and *20l.* is the penalty, for giving more than *22s.* for each guinea.

Here is therefore, in relation to the gold coin, an express provision against giving more than *22s.* for a guinea. If it were a coin current by proclamation, or only a coin within the spirit of *5 & 6 E. 6.* this last statute supercedes the force of former enactments; since, by prescribing a maximum and value, and a penalty for exceeding it, it frees from penalties all exchanges at a value below that maximum, and it assumes a character which altogether nullifies the *5 & 6 E. 6.* in cases of exchange above the maximum; and this is true from the inconsistency of the penalties severally imposed by the two statutes.

In the case of the *Queen v. Pugh* and another, *6 Mod. 140.* The Queen v. Pugh & another. an inquisition was taken before two justices against the defendant for a riot upon the stat. of *13 H. 4. c. 7.*

The punishment for a forcible entry is by the *5 R. 2. s. 1. c. 8.* and is adopted by *13 H. 4. c. 7.* It is imprisonment and ransom at the king's will.

By *8 H. 6. c. 9. s. 3.* the justices who find a forcible entry may re-seize; and by *s. 6.* the party grieved may have an assize of novel disseisin or writ of trespass against the disseisor; and the plaintiff recovering shall have treble damages, and make fine and ransom to the king. And upon argument it was held, that the justices have power to inquire of all riots and routs whatever by this statute; and if a forcible entry be made by three, for fewer cannot commit a riot, the justices may inquire

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inquire of it by the stat. of 13 *H. 4. c. 7.* and fine according to the 8 *H. 6. c. 9.* and award restitution; for a subsequent statute that gives a *greater* punishment does not take away the power given by a precedent statute.

Rex v. Cator.
Rex v. Davis.

So also in *R. v. Cator*, 4 *Burr.* 2026. the same principle was adopted; and more fully in *R. v. John Davis*, *Leach's Crown Cases*, 306. case 131. in which the prisoner was indicted on the black act, 9 *G. 1. c. 22.* for unlawfully, wilfully, and feloniously hunting a fallow deer, contrary to the provisions of that act; the punishment being death as in cases of felony.

The learned judge who tried the cause suspended the trial of the prisoner till he had submitted to the judges the following question, viz. Whether the 9 *G. 1. c. 22.* so far as it respected the offences in the indictment, unaccompanied by the circumstance of being *armed and disguised*, were not virtually repealed by the 16 *G. 3. c. 30.* which renders such an offence (without that accompanying circumstance) punishable by a forfeiture of twenty pounds; and the second offence felony, and punishable by transportation for seven years?

And the judges were unanimously of opinion, that the 16 *G. c. 30.* amounted to a repeal of the felony of simply killing deer in a park inclosed; as it punishes the first offence with a pecuniary forfeiture of twenty pounds, and makes the second offence felony.

Dr. Foster's case.

And in *Dr. Foster's case*, 11 *Rep.* 853, one of the points there decided was, that a statute giving a larger penalty does not repeal a statute in *pari materia*, which
gave

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gave a less penalty. These cases therefore, with many others, decide the principle that a prior penalty may well stand with a subsequent accumulative or increased penalty; which is the converse of the rule laid down by Mr. Justice *Blackstone*. In vol. i. of his Commentaries, p. 89.

He says, "An old statute gives place to a new one; and this upon a general principle of universal law, that 'leges posteriores priores abrogant,' consonant to which it was laid down by a law of the twelve tables at *Rome*, that 'quod populus postremum jussit, id ratum esto.' But this is to be understood, only, when the latter statute is couched in negative terms, or where its matter is so clearly repugnant that it necessarily implies a negative. As, if a former act says, that a juror upon such a trial shall have twenty pounds a year; and a new statute afterwards enacts that he shall have twenty marks; here the latter statute, though it does not express, yet it necessarily implies a negative, and virtually repeals the former. For if twenty marks be made a qualification sufficient, the former statute which requires twenty pounds is at an end."

This lucid passage from that excellent commentator places in a most distinct point of view the precise difference between the two statutes of *E. 6. & W. 3.* The former says that one guilty of the offence therein described shall, besides forfeiture, suffer fine and imprisonment at the king's will; the latter is merely inflictive of fine and forfeiture, and each of them certain: there can be no doubt which is the minor penalty, and as it is the last enacted, it must for the reason given in the Commentaries be the only legally existing penalty. But there is a
reason

reason in this particular case founded upon general principles of law, and one which seems invincible. It is in favorem libertatis & in misericordiam, that a subsequent statute which imposes comparatively a very lenient penalty should not stand together with one inflicting so enormous a penalty, as arbitrary fine and a year's imprisonment, whatever might be the degree of offence; which indeed was in the present instance of small magnitude.

To illustrate this, if illustration were further necessary, let us suppose, that by some statute a particular crime had been made punishable by death, and afterwards by a subsequent statute, the penalty of a pecuniary forfeiture was imposed upon the same offence; could it be supposed for a moment that the statutes could continue in force together? and if not, it is impossible to state any but a general rule, viz. that the subsequent enactment of a minor penalty is a virtual repeal of a greater penalty imposed by a former statute; unless it, indeed, should appear from the particular language of the act that both could stand together without the impeachment of common sense and justice.

Upon the whole, therefore, it seems a fit and just conclusion, that the statutes of W. 3. amount to a virtual repeal of the 5 & 6. E. 6.

It now remains to consider the fifth and last proposition, viz.

“ That the proclamation of 1717 was contrary to law, so far as respects the 5 & 6 E. 6. c. 19. inasmuch as it interfered with the provisions of the 7 & 8 W. 3. c. 10. & 19.”

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The statutes in question have been already recited, as has the proclamation of 1717, (ante, p. 5.); and the terms of the latter are only material in this one respect, viz. that whereas it was antecedently to the 7 & 8, W. 3. and to the date of the proclamation, lawful for any person to give as many as twenty-two shillings for one guinea, the proclamation forbade the giving more than twenty-one shillings for it, and declared it to be current at that rate.

The history of this proclamation may be comprized in a few words; the silver currency had entirely disappeared, and the only circulating medium which remained, consisted of the gold coin.

The immediate causes of its disappearance were exportation and melting: the remote and radical cause was its under valuation as compared to gold; *i. e.* too many shillings were allowed to be the legal return for a guinea: those therefore in this country who had, or could obtain gold, changed it into silver coins, and exported them; and then in foreign parts, exchanging their silver coin for gold, received more gold than was contained in a guinea. The gold consequently came back to this country, and then the same traffic recommenced. A more equal valuation of their proportions was therefore indispensable if the country desired to retain its silver coinage. It was therefore debated in the House of Commons, and an address voted by them to the King, praying a proclamation to the above effect, and this of 1717 did accordingly issue.

And it does not appear that in those debates there was

was any reference made to the statutes, either of *E. 6.* or of *W. 3.*

Assuming then the present existence of the 5 & 6 *E. 6.* as a statute unrepealed, it is said that, by virtue of that statute, it is a misdemeanor to violate the injunctions of this proclamation of 1717; which is also assuming that the proclamation itself was legal.

But if, as seems to be the fact from the arguments used upon the last proposition, the statutes of *E. 6.* and of *W. 3.* were made upon the same subject matter, then in effect the latter, previously at least to the proclamation, exempted a certain class of persons from the operation of the 5 & 6 *E. 6.* viz. those who paid or received less than twenty-two shillings for a guinea.

If this be not true, then this absurd conclusion, amongst others, must follow; that if proclamation be made (as in the present instance) of a current value under twenty-two shillings; and a party offend against it within the provisions of the 5 & 6 *E. 6.* a heavy punishment must be imposed under that statute; but if more than twenty-two shillings be given, then it is an offence within the statute of *W.*; and therefore, although the profit made by the transaction be greater, and the offence be in truth more complete in degree, yet the penalty imposed is less.

But, indeed, when a statute enacts that those who give above a certain number of shillings for a guinea shall suffer a certain penalty, the common usage and construction of language declares, that any sum within that may lawfully be given. This is under the supposition contended for by the opposite side, that there was no proclamation when the stat. of *Wm.* was passed. If then
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this *maximum* did at the time of its being fixed by law, allow, in effect, that any person might give any sum under 22*s.* for a guinea; it also virtually enacted, that no one should be liable to any penalty who should confine his exchanges within that *maximum*: in other words, that they would be out of the provisions of the stat. of *E. 6.* even if it were at that time an operative statute, and guineas could be considered as *coin* within the true spirit of its *enactment*.

The statute of *W.* therefore did that which it was competent to the king to have done; it ascertained the relative proportion between the gold and silver coin. With this difference indeed, that whereas the king's proclamation fixes an invariable relation, this statute only fixed a *limit*, in the shape of a maximum; and the question now resolves itself into its last form, viz.

How far did the king's prerogative remain in force as to this particular species of coin, upon the enactment of the 7 & 8 *W. 3.*?

Notwithstanding that the limits of the prerogative are now fully known, and as fully observed, yet as a near view of the opinions of ancient lawyers upon this matter may perhaps impress the understanding with a conviction of the justice of this argument, more forcibly and distinctly than a distant and general recollection of them can, it is thought fit to produce before the reader some few of them in their own language.

Sir *Edward Coke*, in his 12th book of Reports, 74, 75, in his Chapter of PROCLAMATIONS, upon a question before the chancellor, privy council, and judges, how far the king's prerogative might extend, says, in the
strongest

strongest terms, without citing any case, but as a matter of undoubted principle, " that the king cannot change any part of the common law, nor create any offence by his proclamation, which was not an offence before, without parliament. That the king cannot create any offence by prohibition or proclamation, which was not an offence before, for that was to change the law, and to make an offence which was not; ergo, that which cannot be punished without proclamation cannot be punished with it."

" He, by proclamation, cannot make a thing unlawful which was permitted by the law before."

So in his 3 Inst. 162. " proclamations are of great force, which are grounded upon the laws of the realm."

And in 1 Bl. Com. 270. " proclamations are binding upon the subject where they do not either contradict the old laws or tend to establish new ones, but only enforce the execution of such laws as are already in being, in such a manner as the king shall adjudge necessary."

And it is well worth while upon a question of this nature to peruse the admirable argument of Mr. Justice Hutton, in Hampden's case, which is in 1 Ryssworth, 2d part, append. 164.

Now, therefore, to resume the argument, the guinea is said to have been an unproclaimed coin, and therefore not within the stat. of E. 6. And the stat. of W. is said to have fixed a maximum to its current value; and, below that maximum, to have left all persons free and unrestrained, and subject to no penalty. Then the proclamation,

mation comes into operation, and, as is said, may, by fixing the current value below the statutable maximum, render persons giving above the proclamation value, but below the maximum, objects of the provisions of the statute of E. 6.; or in other words, liable to its penalties.

If this construction can be maintained, then it will follow that the force of this proclamation is such as to subject to penalties persons otherwise exempted from them; and that where a statute has expressly permitted to the subject a right to go to a certain limit, a proclamation may abridge them of this right; a doctrine which seems directly contrary to the above authorities.

It seems therefore that they who endeavour to give effect to this proclamation, are endeavouring to render that a highly penal offence which under the fair construction of the stat. of W. is not any offence; and thereby to give to a proclamation the force of law.

Nor, if this proclamation be accounted void in law as far as the statute of E. 6. is concerned, does it involve an abridgment of the king's prerogative, since it is still competent to him to alter the name or the actual weight and quantity of metal in the coin; and such new coin would, when proclaimed, be within the statute of E. 6., and protected by its provisions, so long as it should continue in force.

The above arguments have been advanced under the supposition that the guinea was not a proclaimed coin, nor within the spirit of the stat. of E. 6. We, however, contend that it was, in fact, a coin current by proclamation, and that if it were not, it was fairly within the spirit of that statute. In the event of the truth of the

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the first of these two assertions, the stat. of *W.* seems clearly to have absorbed the king's prerogative, and thereby placed the resumption of it by the proclamation of 1717 beyond all possibility, both at law and in reason; since, as before stated, it would be to impose the heavier penalty upon the lighter offence. And if it were only within the spirit of the statute, the arguments used above, apply with equal force.

The preceding arguments were addressed to the court upon two several days; and upon the second day,

Mr. *Best* was heard in answer, on the part of the prosecution.

And the following is a correct outline of the topics advanced by him in opposition to what had been argued by the defendant's counsel:

Having stated that he conceived it the most proper course to reverse the order adopted by the defendant's counsel, inasmuch as if the court should be of opinion that the two latter points were satisfactorily established, it would not be necessary for him to proceed further in the argument: He then said, that the statute of *E. 6.* must be considered as an existing statute, from its own evident construction, and that till proclamation made, it was inoperative; and that hence it was easily discoverable why no prosecution had been instituted prior to the time of *W. 3.* viz. on account of the absence of any proclamation.

That as the stat. of *E. 6.* only had relation to coin current by proclamation, the stat. of *W.* had relation only to a coin at that time not current by proclamation, viz. the guinea; and that they might therefore well stand together,

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together, as statutes not contradictory to each other, but imposing different penalties upon offences different in kind.

That under the same construction the stat. of *W.* was not to be intended as interfering with the king's prerogative; that it still left to him the power of proclaiming the value of the guinea at any rate below that fixed by the statute.

That it did not assign any stated value to that coin, but only limited its utmost extent, in other words establishing a maximum. The prerogative thereby remaining untouched.

Upon the other points he said, that there was antiently an office of the king's money exchanger, whose duty it was to adjust the exchange of money; and it was for the security of those offices that these several acts were passed.

It is observable that the stat. of *E. 6.* carries the offence further than was done by the 25 *E. 3.*; and adds a new character to it, viz. that the coin exchanged must be such as the king shall have first made current by proclamation. That there is no expression in this statute confining the exchange to coin; and that if the words value, profit, benefit, and advantage be so construed, the effect of the statute is very much narrowed.

And moreover, that the character of the transaction was very clearly established by the conduct and admission of the party. That the defendant himself treated the bank notes as of the value of 1*l.* each; and expressly

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stated, that by the exchange he was to gain a premium; and therefore, as far as he was concerned, the bank note was of the alleged value.

In reply by the defendant's counsel it was again urged, that the 5 & 6 E. 6. did not stand in need of any proclamation to give it an operative force, but that it was sufficient that an exchange should take place of legal coin for legal coin, whether proclaimed or not; inasmuch as the object was to preserve the due relations of such coins as should be issued by the king. That moreover, upon the authority of Spelling's book, the guinea had been proclaimed as a 20s. piece; and that certainly, there had been at various times proclamations making current many of the antient coins.

That if the act of the king's prerogative had not called into action a penal statute, there might be an argument raised upon the question of its exclusion; but as the consequence of allowing its legality in this instance would in truth be the revival of a very penal statute against a class of persons who under the stat. of *W.* were exempt from its operation, it was more than doubtful whether such a proclamation could or ought to have the force of law.

That it was quite contrary to every rule of construing penal statutes to look to the acts of parties as the standard of their legal guilt; and that no usage, however inveterate, could clothe any person or thing with a character not previously recognized by law; and that no contract, however specific, could create and make parties amenable to the law, where the law itself was defective; and that, therefore, although the present defendant might really have

received

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received the bank note as of 20s. value; still it was for the Court to inquire, whether it was the exchange and the value contemplated by the statute.

That the very language of the proclamation of 1717, was a comparison of gold and silver coin, a complaint of their erroneously fixed proportions, and an order ascertaining how much silver coin should be given for certain pieces of gold coin. That it was not in the nature of the present transaction to violate this order, since the only result which could follow would be, that gold was daily becoming, and was, in the estimation of one party at least, actually of more value than a bank note. In other words, that a bank note and one shilling were no longer, to all intents and purposes, equivalent to a guinea in gold.

Upon the whole, therefore, it has been maintained, by the preceding arguments, that if the statute of E. 6. be a subsisting statute, the transaction for which *Wright* stood indicted was not within that statute, inasmuch as the 5 & 6 E. 6. relates only to exchanges of coin for coin, where it makes use of the word 'Exchange;' and as the word *money* cannot be extended either expressly or impliedly to bank notes; and as this restricted meaning is not extended further by the general words, 'value, benefit, profit, or advantage;' these points have been established by referring to antient statutes, and the history of transactions leading immediately to the enactment of the statute upon which this indictment is framed.

And further it has been argued, from the general silence of legal writers and commentators, and from the total absence of decided cases, (notwithstanding there daily

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occurred

occurred opportunities for enforcing this statute;) and from the language of the act itself,—that the statute was only a temporary act, confined in its duration to the reign of E. 6.; and this argument has been strengthened by the observation, that it was competent to the king to have rendered the guinea current by proclamation, when the penalties of E. 6. would have attached as a necessary consequence, if it had been then an operative statute, and thereby all occasion for the passing of the statutes of W. would have been rendered unnecessary.

Upon this proposition also, it has been urged that these statutes of W. virtually repealed the statute of E. 6., inasmuch as it inflicted a minor penalty upon the same offence; and in arguing this, it was first assumed that the guinea was a current proclaimed coin; and if not, that it was within the spirit of the statute of E. 6.

The last point related to the legal value of the guinea, and the legal validity of the proclamation of 1717, and in arguing this, it was urged that the statute of W. did in effect preclude the further exercise of the king's prerogative in respect to the guinea, since it plainly exempted certain persons from all penalty; and the proclamation of 1717, if valid, rendered those same persons liable to the pains and penalties of the statute of E. 6. which is an effect beyond the power of the prerogative; and therefore, even supposing the statute to be an existing statute, still it is not an offence to give under 22 s. and above 21 s. for the guinea.

Such are the arguments upon this great and important question. They are the result of great research and attentive consideration, and were advanced in the spirit of inquiry

inquiry and sincerity, and from no vain hope or desire of assisting the defendant by a simulated defence. Upon public questions of this nature, involving in themselves consequences of the greatest importance, it is neither becoming nor ingenuous to advance speculative doctrines for the sake of novelty or victory. These have, therefore, been studiously avoided, and those only have been urged which seemed to the Counsel really maintainable upon the securest and soundest reasoning. They were addressed, certainly with great anxiety, to the assembled Judges, and were left to their consideration in full confidence of their firmness, their wisdom, and their impartiality.

Upon the conclusion of the second day's argument, the Judges, after some consideration, were pleased to direct that the matter should be further argued by those who had been the senior counsel in the case of *De Yonge*: Accordingly, at a future day in the following *Trinity* term, it was argued on the part of the prosecution by *Sir Vicary Gibbs*, His Majesty's Attorney-General, and on the part of *De Yonge*, by *Mr. Marryatt*.

R. v. De Yonge.

The indictment was drawn as in the case of *Wright*, *R. v. De Yonge*, and the only substantial difference in the evidence was, that *De Yonge* sold his guineas, and received above 22 s. (22s. 6d.) for each; whereas *Wright* had given notes for, *i. e.* bought his, guineas, and had given less than 22 s. for each; but each was equally charged to have exchanged gold for bank notes.

This case of *Rex v. De Yonge* came on to be argued in *Trinity* term, *Saturday June 15*,
By *Mr. Marryatt*, for the defendant,
And by *Mr. Attorney General*, for the prosecution,
Before

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Before Lord *Ellenborough*, C. J. of K. B.*Grofe*, J.*Le Blanc*, J.*Bayley*, J.Sir *James Mansfield*, C. J. of C. B.*Heath*, J.*Chambre*, J.[*Lawrence*, J. was absent on account of illness.]Sir *Archibald Macdonald*, C. Baron.*Graham*, Baron.*Thompson*, Baron.*Wood*, Baron.

On the part of the defendant in this case it was stated, That the indictment charged the defendant with having exchanged guineas at more than the proclaimed value, as fixed by the proclamation of *G. 1.* anno 1717; and that the statute of *E. 6.* related only to such coin as had been made current by the king's proclamation, and that if no offence had been committed against the stat. of *E. 6.* it was clear that none could have been committed against the stat. of *W. 3.* because every count in the indictment stated the nature of the thing received under a videlicet referring to the proclamation of *G. 3.*—

Upon which Mr. *Attorney General* said, that no such thing was intended to be relied upon: and

Sir *James Mansfield*, C. J., said, that much had been said upon the former argument (*Rex v. Wright*) upon the supposition

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supposition that the statute of *W. 3.* virtually repealed, as to the guinea, the statute of *E. 6.* [see that part of the argument, *ante*]; but that it was not pretended that it was no offence at all —

Mr. *Marryatt* then said, That an exchange of coin for Bank of *England* notes, whether it were considered as a purchase of coin for bank notes, or an exchange of bank notes for coin, was no offence within the statute of *E. 6.* since that statute was applicable only to cases in which coin was exchanged for coin. That a penal statute ought to be construed strictly, and therefore, unless the offender were within the letter and spirit of the act no offence had been committed. That the statute of *E. 6.* had not in its contemplation Bank of *England* notes, since at that time no national bank had been established; yet, bills of exchange, and securities for money had existed long prior to that period; they had existed immemorially, and were then well known; yet there was no prohibition of an exchange of coin for them; and it could not be supposed that a different species of security, not in existence at the time of the passing of the act of *E. 6.*, nor for a long period afterwards, was within its contemplation. That the 25 *E. 3.* was merely a prohibition of the exchange of gold for silver, &c. without imposing any particular penalty for the breach of such prohibition; and that the statute of *E. 6.* finding the mischief still existing, superadded a penalty where none had been before. That the statute of *E. 6.* recited no new evil or mischief, but merely contemplated the former statute of 25 *E. 3.* That in the enacting clause of the statute of *E. 6.* a penal provision is alike made against the giver as the receiver; they being made liable to the same punishment and to equal penalties.

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It does not suppose or punish one as committing extortion upon the other. But if it be the true construction of the statute, that the prohibition of the statute attaches upon one receiving any thing besides coin for coin, then a minor penalty is imposed upon him who so receives than upon him who gives, inasmuch as the forfeiture is only of money; for it is "of all the coined gold, silver, and money so exchanged," and the distributive clause is, "one moiety of the said gold, silver, or coin so exchanged."

Gold coin had been introduced into circulation recently before the statute of *E. 3.* and there was a disinclination, on the part of the public, to receive this new coin, either because they preferred the silver to the gold; or because they thought the relative proportions at which they were coined not answerable to the real comparative values; or because they were uncertain as to their real values; and many taking advantage of these measures, got the one coin for the other and made a profit by the exchange. The act of *E. 3.* was introduced to prevent profit on either side, where one exchanged coin with another for coin, excepting the king's exchangers, who were allowed to traffic; and for that purpose the exception which related to them was introduced.

They trafficked in nothing but money, and their profit was solely derived from that traffick, and did not arise upon the exchange of any other commodity. They dealt out coin to those who brought them coin, and from this their profit was derived. The king's exchangers, in the execution of that duty, were probably precluded from exercising other trades; their profit was not for their own individual benefit, but for the king; except so far,
perhaps,

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perhaps, as the place might be granted out by the king.

Then the statute of *E. 6.* recites no new mischief; the danger provided against is not more extended than that of the *25 E. 3.* In the recital of *25 E. 3.* it states the evil to be 'the giving;' &c. 'therefore, more in value;' &c. where the words 'therefore,' and 'more in value,' emphatically apply to an exchange of coin for coin; of proclaimed current money for proclaimed current money.

It is not a statute introducing a new mischief, but only enforcing a former statute; it is made for the preservation of the coin.

It is manifest that the only alteration made is, the superadding of a new penalty upon the former prohibition.

The nature of the penalty shews this; a part of it is, that the money so exchanged shall be forfeited. If paper or goods be given in exchange, the parties whom the statute meant to place in equal degree, are, by the construction contended for, no longer so.

But there are cases which fall within the construction contended for, and which shew that if it be admitted, it is absurd in the consequences.

Suppose that a man purchases a commodity of a known and ascertained price; or a thing of fixed value: as a debenture, a government bill, a bill of exchange; and the seller takes a quantity of coin, larger in amount than the legal discount; is not this, under such a construction, as much an offence within the statute as the present case is. The person

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person purchasing a 10*l.* note for 9*l.* coin makes profit by his ready money; he receives more in value, benefit, profit, or advantage, than the coin he exchanges is current for by proclamation.

And a Bank of *England* note is not to be distinguished from the note of a private individual.

In the case put, he would be liable upon the statutes of usury, but not upon the present.

Lord *Ellenborough* C. J. here observed, that the case put was not a purchase nor an exchange, nor was either of those species of contract contemplated. To raise the argument he said, there must be on one side a stipulation for coin, otherwise it could not apply.

Mr. *Murray*.—There are statutes against usury as old as *H. 8.* before a national bank was established; and then a bill could be discounted only in coin.

Lord *Ellenborough* C. J.—The bargain must be on one side for money.

Mr. *Murray*.—Before the time of *E. 6.* there could have been given nothing but money for money. Neither bank notes nor paper securities existed before that time, and none therefore could be in the contemplation of the then legislature.

What can prevent Bank of *England* notes from being at a discount? The legislature itself has contemplated the possibility of their being lower than the value at which they were

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were issued. For by the 9 & 10 *W. 3. c. 44. s. 89.* which authorizes the exchequer to take bank bills, it is expressly enacted, that they shall not be received there if they be at any discount.

Lord *Ellenborough* C. J.—This is produced for the purpose of shewing that they are not of any received and known value, but are liable to be depreciated, and when depreciated, not receivable at his Majesty's exchequer.

Mr. *Murray*.—It certainly shews that they were not to be taken as money if they were at any discount. Hence, in supposing that they may pass at a depreciated value, it is only adopting a fact contemplated by the legislature as possible.

Before Bank of *England* notes were in existence, every bargain for goods would have been within this statute, if this construction could have prevailed. Suppose a bargain for credit at a certain price in money; but if for ready money, then for a lesser price. There would be in such case an offence against this statute, under the construction contended for.

So of bread, which is at a fixed price by statute, and by assize; if it be bought at a less price, would not the buyer and the seller be within the statute.

So of bullion.

Mr. *Murray* then said that without abandoning any of the points argued on the former day, he should proceed to the second, viz.

II. If

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II. If the king's proclamation were illegal, no offence could have been committed.

The sovereign may fix the value of the coin and vary it, where the legislature have not fixed it; but where they have, it is no longer in the power of the sovereign to alter that value.

Many proclamations have been issued fixing the value of the coins, but guineas were the first coin interfered with by the legislature; being originally circulated at an arbitrary value; and afterwards of various current prices.

Lord *Ellenborough* C. J. asked if some subsequent stat. had not recognized the proclamation of 1717; and the relative value between guineas and silver, as it was fixed by proclamation? to which it was answered that there was none which did make that recognition.

(The 7 & 8 *W.* 3. c. 10. s. 22. & c. 19. still further reducing the value of gold, were then recited.)

Lord *Ellenborough* C. J.—Does not that merely limit the maximum for the king's prerogative, and leave it with the king to fix the value at any sum below? It is necessary for you to shew that the crown cannot fix the value at a lower rate.

Mr. *Marryatt*.—The word in the preamble of the clause, "uncertainty," shews that the statute meant to fix the price at a certain value; and leaving all others to give any sum beneath that statutably fixed for the guinea; and not attaching any penalty upon their so doing.

Mansfield

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Mansfield C. J.—The argument implies that the statute fixes the lowest value, as well as the highest; but that is not so; that the king could not raise it higher, is the force of that statute.

Mr. *Attorney General*.—I do not think that act touched the prerogative at all, but it provided for a case in which there had been no proclamation.

Mr. *Marryatt* observed, that the value might have been fixed more easily and speedily by proclamation than by statute; and he then added, that if it were not true that the statute fixed the *minimum*, as well as the maximum, the rest of his argument on this head became irrelevant.

Thompson, Baron, observed, that if the king's proclamation were illegal, a tender of a guinea for twenty-two shillings would be a good tender. To this the defendant's counsel assented.

It is just to observe in this place that Lord *Ellenborough* C. J. here addressed Mr. *Marryatt*, and intimated his strong opinion that this point was not tenable. Upon which Mr. *Marryatt* argued no further upon it, but added, That besides all this, it might be generally observed, that there was not in any book, or digest, or statute, any allusion to or explanation of this statute, and that there was no trace of any prosecution having been ever instituted upon it.

Mr. *Attorney General* in answer to Mr. *Marryatt*.—It is insisted that the statute of *W.* 3. has controlled the king's prerogative. But that statute does not touch the question

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question for what sum guineas shall be current. It only makes it criminal to give more than a certain sum for a guinea, still leaving to the king a power of fixing the value of a guinea at any sum within that maximum. But it supports my view of the stat. of *E. 6.* as the statute of *W.* follows up the provisions of the former statute in cases of coin not current by proclamation. The statute of *E. 6.* referring to coin current by proclamation.

It shews what the legislature understood to be the intent of the statute of *E. 6.* and so the posterior statute of *W. 3.* explains the statute of *E. 6.*

In the time of *E. 6.* the mischief was, the putting off the current coin at a greater than the proclaimed value. In the time of *W. 3.* the guinea was not a coin current by proclamation, and therefore the same evil existed with respect to that coin; yet it was not within the statute of *E. 6.*; and the statute of *W. 3.* was therefore passed to teract it.

A proclamation is not necessary for the making coin current, for the fact of the making of the indentures between the king and the officers of the mint, and of it being issued by the king, makes it lawful coin, as appears by the argument in the cases in *Salkeld & 5 Mod.* but without proclamation it is no crime to bargain for it at a different value than that at which it was issued. It would be a good tender if tendered at the value for which it was issued; but persons might give more for it, if they chose.

The case, however, is different when a proclamation has been issued.

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It is stated that that which is given and received must be coin, for the forfeiture is of coin; and yet that, according to my construction, there will be no forfeiture where the thing given for the coin is not coin. But here is a fallacy; the exchanger did not exchange coin for coin of this kingdom only, but for foreign coin also; and the words of the statute are only that the current coin of this kingdom shall be forfeited. So, if a man gave ten guineas for ten pistoles, the guineas would be forfeited the pistoles not. The word coin certainly means not foreign coin, excepting it be legitimated and so made current by proclamation, as *Portugal* pieces.

Lord *Ellenborough* C. J.—I do not apprehend the act is intended to be interpreted on the other side as meaning, by the word coin, any other thing than the current coin of the realm.

Mr. *Attorney General*.—The fact is, that there was an exchanger, and none but the king's exchanger could exchange coin; he did it and received a profit; afterwards by the stat. of *E. 3.* others were allowed to do so, but not at a profit. Then the policy of the statute of *E. 6.* was to prevent any person by any means from putting off the current coin of the realm at a greater sum than it was current for.

This stat. of *W. 3.* did not interfere with the king's prerogative.

Lord *Ellenborough* C. J.—Will you shew me that part of the stat. of *W.* which shews that the legislature meant to prohibit any thing but metallic exchanges?

The *Attorney General*.—“ No one shall receive, take, or
 “ pay

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“pay any guinea at any higher rate than twenty-six shillings for each guinea.” This applies to all manner of traffic with guineas. On the former statute they fasten upon the word exchange; but in this stat. of *W.* there is no such word.

Lord *Ellenborough* C. J.—They will contend they do not violate even this statute; for that they only value the Bank Note at something less.

Mansfield C. J.—In the *Buckingham* case, no doubt, the parties contemplated the Bank Note to be of the value of twenty shillings.

The *Attorney General*.—They would argue that it is the same thing, whether they sell the guineas or buy the Bank Notes.

Wood Baron.—The indictment avers the notes to be of the value,

The *Attorney General*.—It was a contract, not for the selling of Bank Notes, but for the buying of guineas,

Lord *Ellenborough* C. J.—Certainly the language of the dealing imported that they gave more than the nominal value of the guinea.

Mr. *Attorney General*.—They did not insist that the Bank Note was depreciated; but they bargained for a premium.

Mr. *Marryatt*, in reply.—Still we come back to the statute, and the question whether this be an offence within it.

It

(101)

It is quite clear that the party did not come to give guineas for guineas, but paper for guineas.

The penalty would attach upon the exchange of foreign for *English* coin, if the foreign were made current by proclamation; and at various periods, both prior and subsequent to these statutes, foreign coins of different denominations have been made current by proclamation. In the 27 *E. 1.* by the act *de falsa moneta*, a table was established at *Dover*, at which the king's exchanger exchanged foreign for *English* coin, and *English* for foreign, upon a profit. This, he was only empowered to do by special statute. But private individuals, by setting up their own common exchanges, interfered with this profit; and to prevent this, these statutes were enacted.

As to the forfeiture, if money is given only on one side, and something not money on the other, the forfeiture is unequal, and much more penal on the one side than on the other.

It is said by Mr. *Attorney General*, that the proclamation was published because the statute of 5 & 6 *E. 6.* could not attach for want of a proclamation, and was issued to enable them to put in force that statute.

But upon adverting to the proclamation, it fully declares its own object; it does not state that the stat. of *E. 6.* cannot be enforced for want of proclamation, but that the value of gold coin is too high, &c.

Macdonald C. Baron.—The report of Sir *Isaac Newton*, upon which that proclamation was founded, exactly confirms your present line of reasoning.

Mr. *Marryatt*.

Mr. *Marryatt*.—All the statutes have this, and only this, object, to preserve the due proportion between silver and gold coins, and to prevent the buying up of one species of coin with another.

The construction of the word exchange in these statutes must be the same as in other statutes, and must prevail. Upon the conclusion of this last argument the Judges deferred giving judgment.

But on *Wednesday, July 3, 1811*, in Trinity term, the following judgment was given in the Court of King's Bench by Lord *Ellenborough C. J.* in the case of *De Yonge*.

The case of the *King* and *De Yonge* was a case of a conviction upon an indictment tried before me in *London*, at the fittings after last Trinity term. The judgment was stayed by order of this court upon a question of law reserved by me for the determination of the court upon a motion made by Mr. *Marryat*. There was likewise a motion for a new trial; but the order of the court was, that the judgment should be stayed; and as it appeared that there was a similar question in a prior case of *The King* against *Wright*, which had been reserved by Sir *James Mansfield* in *Buckinghamshire*, it was thought fit by us that this case should be referred to all the Judges upon argument in the Exchequer Chamber; both cases have been since solemnly argued at several times before all the Judges, except three, who were absent from indisposition: but I am not aware that they differ from the other Judges who were present at the argument. The charge in the different counts in this indictment is the exchange of gold coin called guineas to the amount of 5*l.* 10*s.* with a person of the name of *Call*, and receiving from such person more in benefit, profit, value, and advantage, than the sum declared

declared by a proclamation of his late majesty king *George* the 2*d* to be current coin. The exchange was stated in the indictment to have been of these guineas for certain notes of the governor and company of the Bank of *England*: In the result all the Judges present at the last argument were of opinion, that the exchange described on this record, that is, of guineas for bank notes, taking such guineas at a higher value than they were current for under the king's proclamation, was not an offence against the 5 & 6 *Edward* 6. upon which the indictment was founded. / The consequence of this opinion is, that the judgment in the case of the *King* and *De Yonge*, depending in this court, ought to be and therefore is arrested accordingly.

Since this report went to press, the other defendant, *Wright*, was called upon his recognizance to receive the judgment of the Court, at *Buckingham Midsummer Assizes, 1811*; but through some misapprehension he was not present, and his recognizance was thereupon respited till the ensuing *March Assizes* for the same county. However, after the judgment given in the case of *De Yonge*, the decision upon *Wright's* case must obviously be the same, and it is therefore not thought necessary to delay this report till it has been formally pronounced.

 APPENDIX.

BY the 51 G. 3. c. 127. which is entitled, "An Act for making more effectual provision for preventing the current gold coin of the realm from being paid or accepted for a greater value than the current value of such coin; for preventing any note or bill of the Governor and Company of the Bank of *England* from being received for any smaller sum than the sum therein specified; and for staying proceedings upon any distress by tender of such Notes;" it is enacted, that no person shall receive or pay for any gold coin lawfully current within the realm, any more in value, benefit, profit, or advantage, than the true lawful value of such coin, whether such value, benefit, profit, or advantage be paid, made, or taken in lawful money, or in any note or notes, bill or bills of the Governor and Company of the Bank of *England*, or in any silver token or tokens issued by the said Governor and Company, or by any or all of the said means wholly or partly, or by any other means, device, shift, or contrivance whatsoever; and every person who shall offend herein shall be deemed and adjudged guilty of a misdemeanor.

f. 2. That no person shall by any means, device, shift, or contrivance whatsoever receive, or pay any note or notes,
bill

bill or bills of the Governor and Company of the Bank of *England*, for less than the amount of lawful money expressed therein, and to be thereby made payable, except only lawful discount on such note or bill as shall not be expressed to be payable on demand; and every person who shall offend herein shall be deemed and adjudged guilty of a misdemeanor.

f. 3. In case any person shall proceed by distress or pouncing to recover from any tenant or other person liable to such distress or pouncing, any rent or sum of money due from such tenant or other person, it shall be lawful for such tenant or other person, in every such case to tender notes of the Governor and Company of the Bank of *England*, expressed to be payable on demand, to the amount of such rent or sum so due, either alone or together with a sufficient sum of lawful money, to the person on whose behalf such distress or pouncing is made, or to the officer or person making such distress or pouncing on his behalf; and in case such tender shall be accepted, or in case such tender shall be made and refused, the goods taken in such distress or pouncing shall be forthwith returned to the party distrained upon, or against whom such pouncing shall have been used, unless the party distraining or pouncing and refusing to accept such tender shall insist that a greater sum is due than the sum so tendered, and in such case the parties shall proceed as usual in such cases; but if it shall appear that no more was due than the sum so tendered, then the party who tendered such sum shall be entitled to the costs of all subsequent proceedings: Provided always, that the person to whom such rent or sum of money is due shall have and be entitled to all such other remedies for the recovery

covery thereof, exclusive of distress or pinding, as such person had or was entitled to at the time of making such distress or pinding, if such person shall not think proper to accept such tender so made as aforesaid: Provided also that nothing herein contained shall affect the right of any tenant, or other such person as aforesaid having right to replevy or recover the goods so taken in distress or pinding, in case, without making such tender as aforesaid, he shall so think fit.

f. 4. Provided always, and be it enacted, that every person who shall commit in *Scotland* any offence against this act, which by the provisions thereof is constituted a misdemeanor, shall be liable to be punished by fine and imprisonment, or by one or the other of the said punishments as the judge or judges before whom such offender shall be tried and convicted may direct.

f. 5. Nothing in this act shall extend to *Ireland*.

By f. 6. The continuance of this act is limited to 25th *March* 1812.

THE END.