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# SERIOUS THOUGHTS

In Regard to the

Publick Disorders, &c.

( Price One Shilling. )

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In Regard to the

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## SERIOUS THOUGHTS

In Regard to the

### PUBLICK DISORDERS,

WITH

Several Proposals for Remedying the Same;

Particularly in Respect to

GAMING, PUBLICK-HOUSES, PAWN-BROKERS, and RECEIVERS of Stolen Goods.

By a Country Justice of the Peace.

#### LONDON:

Printed for C. CORBETT, in Fleet-street; and J. BARNES, at Charing-Cross.

#### ( v)

To the Right Honourable Anthony Earl of Shaftsbury.

Cardour, and that you will give me leave to suidcribe nephrod vM

→ H E Attention your Lordship has always given to every Matter that concerns the Interest of the Publick, and your great Knowledge in the Matters which are the Subject of the following Sheets, has induced me to defire the Honour of your Lordship's Perusal and Patronage of them. They are drawn up with a fincere View to the Good of my Country, and though fome of them may not fuit with every political Measure, I hope there are others, which (bettered by your Lordship's Correction) may be serviceable at this

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ECNDON:

Printed for C. Correrr, in First-fired: and J. Barnes, at Charing-Große

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Event, as my Intentions are fincere, I have this Satisfaction, that I shall, by your Lordship, be treated with Candour, and that you will give me leave to subscribe myself,

of My Lord, and A A A Town

Your Lordship's

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Most Obedient and

Obliged Servant,

The AUTHOR:

THE

# P. R. E. F. A. C. E.

THE Subject of the following Tract has of late much employed the Press, and were it not of the utmost Consequence, the Author would not make an Addition to the many Pamphlets which have been wrote upon this Occasion; but as the industrious Bee seeks its Honey from the most despicable Herbs, and as there are few which do not afford some small Sweetness, he hopes the candid Reader will peruse the following Propositions, and if one or two of them only deserve Approbation, his Time cannot be ill spent.

As to some of them he may be asked, why should they be mentioned when it is known they never will pass? To those who ask the Question, he gives the following Answer, THAT THE PUBLICK MAY JUDGE OF THE EFFICACY OF THEM;—and if they appear probable, the Projector is not to be blamed, but the Objector; for if the general Consent of Mankind shall think them reasonable, there is an End to the old Declamation IT. IS IMPOSSIBLE, until they are tried. Try them,—see the Consequence of them;—if their Effects are ill, repeal the Law;—if they are good, enforce it.

But let the Proposal stand upon its own Legs; let it be mixed with no other Considerations; let it be applied only to the Purpose it was intended, and let not Argnments be

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drawn for or against it, because it pleases one Set of Men, or is different from the Inclinations of another of the Policial In El To This may be the Gafe of some of the follow. ing Propolitions: - It may happen, that the Necessity of Affairs, the Clamour of the People, and the publick Safety itself may demand the Efforts of Government against notorious Outrages; it may also be apparent, that these Outrages cannot be prevented without laying a Restraint upon some favourite Pleasures; the first, Decency, Humanity, and common Prudence make necessary; but the latter may be grievous to depart from This is no Reason why the Publick Should not consider of the Means, and if the Measure cannot be obtained, there will no longer be an Excuse for those who obstruct it. For these Reasons the Author has taken the Liberty to submit bis Thoughts to the general Opinion of Mankind; and if it Should happen, that they Should Strike the Minds of those who have the Care of this Matter, in the Jame Manner be fees them, or if any the least Benefit may accrue to his Country from any one of these Proposals, rit will give him Satisfaction. And as to the others which may NOT be thought FIT TO PASS, till be is convinced they are wrong in themselves, he cannot give them up; because this has been the Fate of many EXCELLENT LAWS within this last CENTURY. Mainter sh darigangan sin ish bina , buharigi suuS E-

Serious Thoughts, &c.

and all kind of Felonies and Difference orders are grown to rife amongst us, it becomes the Duty of every Lover of his Country (who is capable) to give his Assistance to such as shall engage in the most useful Task of putting a Stop to these Enormities.

His Majesty having, at the Opening of this Sessions, recommended it to both Houses of Parliament, to endeavour to restrain these abominable Practices; and some Gentlemen of Learning, Figure, and Reputation, having undertaken the Task, I flatter myself (from the Knowledge I have of some of these Gentlemen) that I shall not be thought impertinent if I venture to give my Thoughts on this Occasion.

The Source of these Evils has been long found out: That Torrent of Gaming, Extra-

vagance, Lewdness, and Irreligion, which has appeared amongst all Ranks of People, has nourished and watered these ill Weeds; and if some Method be not thought of to check their Growth, and root them out, they will destroy Government itself, nor will it be in the Power of any one to hinder it.

For the suppressing of Gaming many Laws have been made; but, from some Defect in the Laws themselves, or in the Execution of them, they have hitherto proved inessectual.

The making of Laws of this kind gives Reputation to every Part and Member of the Legislature, and Reputation is a Thing which the most profligate is fond of; nay, abandoned as the Generality of Mankind are, they have not the Impudence publickly to descry Virtue, for they would be thought virtuous. This has caused many a Vote to be given for the passing these Laws by Persons (in former Parliaments) who perhaps had beforehand contrived, by some doubtful Words, either to clog or lay a Foundation for evading them.

It has also often happened, when Methods have been proposed which would effectually have answered the Design, Objections have been thrown out as if innocent Liberty was to be invaded, and under that Pretence, (though it has been acknowledged that the Methods are reasonable) they have been opposed under a Tenderness, as they suggest, least they might

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might be made use of against innocent Perfons, although the same Reasons might be urged against every Law which is made. I wish I could not suggest a more plausible Reason. These Methods have been objected to, cause they were effectual, and therefore were not sit to be made use of.

In Cases of this kind, the Remedy must in every Respect be suitable to the Disease, nor must unreasonable and improbable Conjectures be raised against it. Sincerity is a most necessary Qualification for a Man who undertakes a Task of this Nature, and Perseverance is an Ingredient without which he will never attain his End.

I am now going to ask a Question which perhaps some Persons may think extraordinary. Is there a real Design to put a Stop to excessive Gaming? If there be, will they give me Leave to recommend the following Clause to the Legislature.

"And be it further enacted, by the Au"thority aforesaid, That all and every Persolution of Persons who shall be convicted of
any Offence against the Laws and Statutes
for preventing of excessive or deceitful
Gaming, shall, from the Time of such
Conviction, be deemed and adjudged to
be incapable of, and disabled from holding or executing any Office, Place, Trust,
or Employment, Civil or Military, within the Kingdom of Great Britain, or of

"being a Member of, or fetting and voting

"in either House of Parliament, and also " shall be farther disabled from, and incapa-

" ble of voting at the Election of any Knight.

"Citizen or Burgels, to fit in the House of

" Commons of Great Britain, or at the

" Election of any Mayor, Magistrate or other.

"Officer of any Corporation within the "" fame."

These are Privileges more valuable than any temporal Advantages a Man can be possest of, they are such as without which many Persons would scarce defire to live, and the Terror of being deprived of these cannot but prevail.

That the Example of the Great in this Case, has been either of the best or worst Confequences every one must allow, and how necessary it is to regulate this Example, let every one with Sincerity confider.

The Person who is defirous to put a Stop to this Practice cannot have an Objection to the Clause—the Person who is not, nor will' not be guilty of Offences of this Kind, has no Reason to be afraid of ill Consequences from it; but those who openly and avowedly declare against Practices of this Kind, but are privately guilty of them every Day, have Reaion to be afraid. However I am under no Concern for these; if they offend let them be punished; the Evil is great, the Remedy must be strong, but the Inconvenience can

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only reach the Offenders themselves, and if the Offences are legally proved, they deserve and I hope they will be made to suffer.

To support this infamous Practice of Gaming have most of the Robberies we have heard of been committed. Destroy the Cause, and the Consequence will cease. It has been always a Maxim, if there were no Receivers there would be no Thieves. If there were no Houses of Entertainment of these Villains they would either leave off their Practices, or leave the Kingdom. 

Public-Houses are necessary on many good: Accounts I allow, but to these good Purposes only, they ought to confined, nor ought any others to be allowed upon any Confideration.

The original Institution of Public, Houses was for the Benefit of the Traveller, and Convenience of the Labourer; they are also of Use for carrying on Business, and I shall never object to their being kept for focial Meetings and orderly Affemblies, but when they deviate from these, they no longer deserve to be countenanced, but ought to be looked upon as publick Nusancies; for this Reason it becomes the Magistrate to be very tender in granting Licences to Persons for keeping of Houses of this Kind. They ought to be Persons of known Reputation, Persons of Substance, Persons of regular Life and Conversation, well known, or at least well recommended, (not for their political) Talents)

Talents) and to give Security for their good Behaviour in this their intended Calling.

I know I shall be told that there are Recognizances taken for this Purpose. This I admit, but when I state the Nature of these Recognizances, and the Use made of them, I shall convince my Reader that they are so far from being effectual Remedies against the Evils they are aimed at, that these very Recognizances are Impositions upon the Public, only profitable to the Clerks of the Peace, and most shameful Evasions of the Laws made for that Purpose.

By the Statute 5 and 6 Edward VI. \*

It is enacted, that none shall keep any common Ale-House or Tippling-House, but such as shall be licensed by two Justices of the Peace, whereof one to be of the Quorum, and the Justices shall take Bond or Security from Time to Time by Recognizance of such as shall be licensed, against the Keepers of unlawful Games, as also for the Maintenance of good Order.

By Virtue of this Clause on every Day of licensing the Clerk of the Peace or his Deputy attends the Meeting of the Justices of the Peace, and upon a large Roll takes a Recognizance of the Ale-House Keeper, who produces any Sureties without Enquiry being made into their Circumstances upon Oath (which Iadmit the Statute doth not impower

\* 5 & 6 Edward VI. c. 25.

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power the Justices to do and for this he the Clerk of the Peace receives Twelve-pence, (which Iam forry to say is the only Advantage arises to any one, from these Recognizances) and then the Roll is carried to the Clerk of the Peace's Office and never heard of after, this is the Practice I fear throughout the Kingdom, (I know it to be so in one Part of it) and hereby is this Statute of King Edward VI. evaded.

I will now venture to propose a Remedy. That for the future no Person whatever, shall be licensed to keep a Public-House, unless he shall be recommended for that Purpose by a certain Number of the substantial Inhabitants charged in the Parish Rates, (for the. Parish wherein such Persons reside toward all and every the Levies of the faid Parish, and shall at the Time of his being licensed enter into a Recognizance with two sufficient Sureties, (being Inhabitants rated as aforesaid) for his conforming to the Statute of Edward VI. as aforesaid, which Recognizance shall be returned to the next General Quarter Seffions of the Peace, for the County, City or Place where such Person shall be so licensed; and in Case any Person so licensed shall be convicted before any one or more Justice or Justices of the Peace of such County, City or Place, of any Offence committed or done by fuch Person or Persons so licensed, contrary to the Tenor of the Recognizance, every

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fuch Justice of the Peace shall certify such Conviction to the next General or Quarter Seffions of the Peace, for fuch County, City or Place, and the faid Justices shall immediately make an Order for the levying of the Recognizance upon the Goods, Chattles and Estate of such Persons, and their Sureties which Sum, when levied, shall be brought to the next General Quarter Sessions, and after deducting the Expences of the Profecution, (to be allowed by the faid Justices) the Overplus shall be employed and disposed. of for the Benefit of the Poor of the Parish, or Place to which they belong, in fuch Manner as the Justice of the Peace before whom fuch Conviction shall be made, shall direct and appoint.

And to this were it to be added, that every fuch Offender shall be, from the Time of such Conviction, ditabled from keeping of a Public-House in any Parish or Place whatever.

I would also propose, that no Justice of the Peace whatever shall grant any Licenses to any Person for keeping a Public-House, unless it be at the annual General Meeting of the Justices of the Peace, for, and resident, or usually acting within the Division where such Parish or Place, where such Person so to be licensed resides, (except upon the Death of any Keeper of such Public-House, any other Person should come to reside in

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the same House) or if no such Person should come to reside in the same, only one Person so recommended and qualified, and conforming himself as aforesaid, shall be licensed to keep one other Public-House within the same Parish or Place, and all Licences granted by any other Justices of the Peace, or at any other Times or Places shall be null and void, and the Keepers of such Public-Houses so licenced by them shall be liable to all and every the Penalties to be inflicted upon Persons keeping Public-Houses without a Licence.

I would also farther propose, that "the Justices of the Peace should fend to the Minister of every Parish within each Division, a List of all such Persons as were licenced at the faid Annual Meeting, to be delivered to the Church-Wardens of each Parish, and by them entered in some of the public Parish Books, together with the Names of the Sureties who entered into Recognizance, for the good Behaviour of fuch Keepers of fuch Public-Houses; and in Case any Person whose Name is not inserted in such Lift, shall presume to sell any Beer, Ale, or Cyder, spirituous, or other exciseable Liquors, every fuch Person shall be deemed to be a Retailer of fuch Liquors without a License, and liable to the Penalty, of the Statutes against unlicensed Ale-House Keepers."

"No Persons, keeping a Public-House licensed as aforesaid, shall harbour or permit any Person whatever to continue har-

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boured therein, unless such Person shall be known to fuch Keeper of fuch Public. House, or give fuch an Account of himself as shall be fufficient to satisfy the Keeper of such Public-House, that such Person is a Person of Fame and Reputation; and in Case any Person shall come to harbour or lodge within such Publicay House, of whom the Keeper of such Public-House shall have Cause to suspect to be an idle and disorderly Person, the Keeper of such Public-House shall immediately inform the Constable or Tything-Man of the Parish or Place thereof, and the faid Constable or Tything-Man shall immediately, repair tor the faid Public-House and secure the same suspected Person, and carry him before some-Magistrate, who shall examine the saidPerson or Persons, and deal with them as the Law

No Keeper of any such Rublic-House shall admit any Person unknown to such Keeper of such Public-House, upless such Person shall give an Account of his Calling and the Place of his Residence, and the Occasion of his coming thither, and all and every Person resusing to give such Account shall be deemed to be Persons of ill Repute, and liable to be examined."

and liable to be examined.

The Increase of Public-Houses is owing to feveral Causes, viz.

I. They are faid to be profitable to the Revenue.

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il. They promote the Interest of Candi-

poor Persons.

To answer each of these, I shall make an

venue, I do readily allow the greater Number of Public-Houses greater is the Produce of the Revenues of Excise, and more Money is returned to the King's Exchequer. But if on the other Hand the Expences occasioned to the Public by the Enormities committed in such Public-Houses, the many useful Subjects debauched and destroyed by frequenting them, the Time spent, misemployed, and lost be considered, it makes such an Increase of the publick Revenue, the greatest Burthen to the Public.

II. It is faid they promote the Interest of Candidates at Elections.

This is one of the greatest Reasons for suppressing them, an Interest promoted by a Public-House must depend upon Correct Expences to every Candidate, and the Interest made by the Owners, or Keepers of them, depends generally upon the Insuence they have over poor Voters, on Account of the Ale-Scores they owe to such Keepers of such Houses. I am therefore persuaded were the Keepers of Public-Houses to be disouall-

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it would contribute more to the Decrease of such Houses, and putting a Stop to Corruption than any other Thing whatever.

I am convinced the Influence of Persons of this Sort in Corporations has always been very great, and Candidates have been so far awed by them, that they have not dared to refuse to licence them; Candidates of all Denominations have found the Inconvenience, and its equally advantageous to every Candidate, to be free from such Sollicitations. The depriving of them of the Privilege of voting would lessen the Number, and the Candidate as well as the Publick be benefited thereby. What Objection is there then to the Proposal?

The third Reason for licencing Alehouse-Keepers is very frequently urged, but with the least Pretence of any of all of them. viz. To provide for old and poor Persons to keep them from the Parish.

Are Persons of this Denomination Persons sit to be licenced? Do these answer the original Design of keeping a Publick-House? Can a poor Person (not able to maintain himself) provide for the Entertainment of others? Their Poverty puts them under a Necessity of running in Debt for Malt, Cyder, &c. and so far from keeping them from the Parish Charge, they often by Means of having their Goods seized, sooner become Objects of Relief.

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But if it proves otherwise: How many do they bring to be burthensome to the Parish? They keep open House for poor Labourers (where such spend their Substance, and idle away their Time) and carry on publick Conveniencies for all Manner of Disorders, which instead of lessening, are the greatest Increase of the Burthens of the Parish.

It were greatly to be wished, that (unless in Market Towns and Places of great Resort) there was not to be above one Publick-House in a Parish; but it frequently happens, that in many Parishes of this Kingdom, through which there is no publick Road or any other Occasion of publick Resort, there are sometimes two, three, or more Publick-Houses.

Having mentioned some Cases in Relation to the licencing and establishing Publick-Houses, I will now proceed to propose a Method of keeping the Publick-Houses, which shall be licenced, from being Nusances, and preventing the Mischief which may happen from the Resort of evil-disposed Persons to, and being harboured within the same.

The Constables and Tything-Men of every Parish in the Country, and the Constables, Headboroughs, Beadles, Watch, and other Officers in large Cities and Towns, have these Houses under their Inspection; but either for Want of sufficient Powers, or not executing such Powers as they have, the great Grievance

Grievance complained of, daily encreases, and crys out loudly for Redress. In order to consider how to remedy this, it will be necessary to take a View of the Nature of these Offices, and enquire into the present Manner of the Execution of them.

In the Country the Constables and Tything-Men are generally substantial Farmers, or Persons for whom they are answerable, who are well known to them; these are very seldom complained of: The Officers of this Sort in Cities and Towns are the Persons upon whom the greatest Dependance is to be had, and of these I am now to consider.

The Office of Constable in those Places ought to be performed by the substantial Tradesmen; but they either think themselves above, or by their Business are prevented from executing them personally; wherefore such Tradesmen seek for a Deputy, who doth the same for Hire, and takes this Opportunity to raise as much Money as he can, either by compounding with Houses of ill Repute, or making Offenders of Distinction commute, in order to prevent their being carried before a Magistrate.

The Watchmen in the several Parishes are either infirm, old, or indigent People, who serve their Offices for Hire, are often in Fee with the Public-Houses, who entertain them in such Houses, whilst Persons of

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of their Absence from their Stations, and commit the most notorious Disorders.

Having thus described the Officers and the Manner of Execution of their Offices, I would now suggest a Remedy for these Grievances.

luch Perion flood do apprehensed of 1222 quev L. That all large Parishes be divided into . small Districts and that the substantial Inhabitants of these Districts two every Night by Rotation do take Care to see the subor-'dinate Officers do their Duty od od lunu That thefertwo fubstantial Inhabitants taking the Constable or Tything-men Watch, or some Peace Officer with them, 'be impowered to vifit all Public Houses within their Districts, and in Case they find any Persons within the daid Public-· Houses, at any unseasonable Hour misbehaving themselves, (who they have Cause ' to suspect to be Persons of ill Pame) that they secure such Persons and send them to "the Watch-house for the said District; 'and in Case the said Persons so secured, do not give Account of themselves, and Smake it appear that they are Persons who have an Employment, or are capable of providing for themselves, and also to what I Place or Parish they belong; they shall

next Justice of the Peace, for the County, City, Town, or Place where they shall be

the next Morning be carried before the

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fo apprehended, who shall be impowered to treat them in the same Manner as

· Vagrants are to be treated.

That the faid Inhabitants keep an Account of all such Persons soapprehended. ' in a Book for that Purpose; and in Case any ' fuch Person should be apprehended a second Time, every such Person shall be liable to be committed to the House of Correction, for fuch County, City, Town, or Place where fo a second Time apprehended, there to remain until the next General Quarter Sessions of the Peace, and the Court shall be impowered either to fet such Persons at Work in some public Workhouse, within the said County for the Space of seven Years, or to transport such Offenders to some of his Maiefly's Colonies and Plantations beyond the Seas, to be there employed and fet to Work for the like Space of feven Years, and in Case any fuch Person so ordered to be set at Work, or to be transported as aforesaid, shall after · fuch Order escape out of Custody, or be found at large within the Kingdom of Great Britain, every fuch Offender fo found at large 6 shall be liable to suffer Death, as in Cases of Felony, without Benefit of Clergy. The faid Inhabitants and Constables also,

The faid Inhabitants and Constables also, to be impowered to secure all idle and disorderly Persons, sleeping upon Bulks, or in the public Streets, and all lewd and disorderly Persons known to be common Street-

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Street-Walkers, or Persons conversing with them, and shall send every and each of these to the public Watch-house to be detained as aforefaid, and examined; and in Case they shall prove to be notorious leved Persons, to carry them before some Magistrate, who shall commit the said lewd Persons to some House of Correction for the Space of one Month, to be kept to hard Labour and corrected, (if the Maristrate shall so seem fit) or for the Space of two Months, without Correction; and in Case any such Offender shall be apprehended a lecond Time for any Offence of the like Kind, he or the hall be deemed an incorngible Rogue, and thall be publickly whipped within othe Parish or Place where to apprehended four Times in an Year, and be kept confined to hard Labour for any Time not less than four, and not exceeding feven Years. And in Case such Person so committed to hard Labour for any such Time, shall not work, or shall milbehave themselves under Confinement, or shall escape out of such Confinement, every fuch Person shall be liable to be transported for the Term of Seven Years, and in Case they shall be found at large within Great Britain or Ireland during the faid Term, every such Person hall be liable to fuffer Death without Benefit of Clergy:

But, in order to prevent innocent Persons from Inconveniencies, by being stopt and carried to the Watch-house, as aforesaid; "in case any such Person so stope shall give an Account of his Name and Place of Abode, and fend for some substantial Persons of Reputation to attest the same, or the Landlord of the House where such Person lodges, who shall undertake for such Person's going to his Dwelling or Lodging, and coming to fuch substantial Inhabitant, who apprehended him, the Morning following, that then such Perfon shall be by such Inhabitant discharged (upon the Condition aforesaid) and not confined in the Watch-house for the Parish or Place where to apprehended."

"Every Person who shall be employed as a Watchman, to continue in his Watch-house or Box, or upon his Rounds, during the whole Time of his Watch, and not to go into any Alehouse or other Public House, unless called upon so to do by such Inhabitants or Constable as aforesaid, or to prevent any Disorders he shall be informed to be committing in the Street, or in any such Public-House; and in every such Case, as soon as he has done his Duty, to return immediately to his Station."

And, to encourage Watchmen to do their Duty, every Watchman who shall apprehend, or be concerned in apprehending any Street-Robber, Burglar, House-Breaker, or

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Pick pocket, or other Felon, for the apprehending of whom any Reward is given by Law, and they shall be convicted, a proper Part of the said Reward shall be allotted out of the same, according to the Direction of the Court before whom such Felon shall be tried and convicted, to be divided amongst all and every such Watchman who contributed towards the apprehending of such Offenders."

Many Disorders of this Kind are commit-

Many Disorders of this Kind are committed by Soldiers, or Persons in Soldier's Habits; in order to detect these, every Soldier which shall be either resident or quartered in any 6 Public-House within any Town, City, Parish or Place, shall register the Place of his "Habitation or the Public-House where he was quartered, with the Constable of each District, and the Constable of every such District shall once every Night after the Beat of the Night-Drum, be authorised to visit the House or Place where such Soldier is quartered, and in Case such Soldier shall on not be within such House or Place where quartered, the Name of fuch Soldier and · Place of his Quarters shall be returned to the Commanding Officer, in order for his being dealt with according to Law. And in Case any Robbery or other Out-

rages be committed by any Soldier or other.
Persons in Soldier's Cloathing, upon Application of the Person robbed or injured

to the Commanding Officer, every such

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· Officer

Officer shall, order the several Persons refurned by the Constables, to have been absent form their Houses, Lodgings or Quarters to sappear and be viewed by the Person robbed storkinjured, and in Cafe the faid robbed or injured Person shall charge any of the faid Soldiers with fuch Offence, the Coms manding Officers shall deliver up such Soldier to the Constable or Peace Officer, to be carried before the Magistrate, in order to be punished for the same. 3 vd has The present Districts for Watchmen are generally too large, mand the Number of Watchmen too few in each Parish, and the present Watch-Rates frequently applied to other Purposes than those for which they were intended la To remedy these Inconveniences, Awould propose, that a certain Number of Houses of each District shall be laid together and provide a Watchman for fuch foures, who shall be paid by the Inhabirants of fuch Houses, and fuch Inhabitants

onot be liable to any other Watch-Rate for the Parish: That no Watchman go cout of his District, unless it be in pursuit of s any Offender upon an Outcry.—That fuch two Inhabitants of the District as aforesaid Sofhall have the Regulation of the Watch-

man of the Diftrict each Night, and take - Care he doth his Duty, and the Watchman shall walk twice at least every Hour

through the District, and secure all and

severy Person loitering round or about any House within his District, and carry them · to the public Watch-house, for the Ward or Parish wherein such Person shall be

found.

It frequently happens, that Offenders of this Sort shelter themselves in close Courts, and there, and in Places adjacent, commit notorious Crimes and Disorders; to prevent which, 'In Case any Watchman shall discower any Person in any close Court within his District, who shall continue loitering in such Court without knocking at any. Door. fuch Watchman shall secure such Person. (and unless he makes it appear that he is known to some Person inhabiting within fuch Court, or has some lawful Business there) shall carry him to the public Watchhouse, to be dealt with in Manner as already fet forth.

'. No Person to be employed as a Watchman under twenty, or above fifty Years of Age.

Thus much of Public-Houses and public Officers, I now proceed to confider another and the greatest Cause of Felonies and Robberies, which is the receiving stolen Goods, and this is encouraged either by ' Pawnbrokers, Shopkeepers, Gin-shops, publick Tippling-houses, or common Brokers of old Cloaths or Furniture? Condition of the second second

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The first of these are Pawnbrokers, in whose Favour this Argument has been urged.

That they affift the industrious Poor with small Sums, whereby they gain an honest Livelihood, and therefore deserve to be encouraged; and this they do, (or are ready to do) at a very reasonable Rate of Interest.

This, I own, is a plaufible Argument, and in many Cases a very true one; but under this Colour the greatest Oppressions are often carried on, and the greatest Enormities committed; it is therefore of no small Moment to find out a Method to attain the beneficial Part of this Business, and guard against Inconveniencies which might happen therefrom. Many Attempts have been made for this Purpose; but hitherto they have not been effectual: In the Year 1745, a Bill passed the House of Commons for this Purpose; and another in the Year following. This Bill made Provision for regulating the Pawnbrokers and Discovery of stolen Goods; which passed as follows: 'That the Pawnbroker should be · licenced by Quarter Sessions. That before s fuch Licence obtained, he should at the Quarter Seffions preceding the Seffions wherein such Licence should be granted, enter his Name with the Clerk of the

· Peace of the County, City, Town, or

· Place where he shall apply for a Licence;

and give notice, that he intends to apply to

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the then next General Quarter Sessions of the Peace for such Licence. That the Name and Notice of such Intention should be hung up publickly in the Clerk of the Peace's Office and published in the London Gazette.

fons who had lerved seven Years Apprenticeships to some Pawnbroker, or had been for two Years before such Quarter Sessions, an House-Keeper in the Calling or Profession of a Pawnbroker in some City, Town, or Place; and had been rated taxed, and paid towards the several rish, and a Person of good Character and Reputation.

Every Person producing a Certificate under the Hands of three or more sub-stantial Inhabitants of the Town, Parish, or Place where he resides, should be entitled to be licenced.

Persons carrying on the Trade or Business of Pawnbrokers without being licenced, were made liable to forseit every Sum of Money so lent, and to suffer an Year's Imprisonment.

These Persons were to follow the Business of Pawnbrokers and no other Business.

They were to keep regular Books, in which were to be inserted the Names of the Parties pledging, the Sum lent, and the Time

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Time when lent; every Page to be figned; with the Name, and in the proper Handwriting of the Pawnbroker; and to give Notes. to the Pledger for any Goods pledged for sabove twenty Shillings, and to mention the Sum lent upon the same, and such Notes to be deemed a sufficient Charge on the Pawnbrokers for fuch Goods: — Farthers the Pawnbroker was to be obliged to produce and shew the Goods pledged to the Person pawning the same, in order for its Redemption, and upon Refusal to forfeit the Sum lent.' Thus far for regulating the Pawnbrokers, and keeping the Business in the Hands of Persons of Substance and Reputation and been so noise to have dire. In order to find out stolen Goods, Con-

In order to find out Itolen Goods, ConItables by Virtue of a Warrant from a
Justice of the Peace, were to be impowered
to fearch the Houses and see the Books of
Pawnbrokers; and upon their Refusal to
hew any Goods pawned, or produce
Books, every such Pawnbroker was to be
liable to a Benalty of ten Pounds

Pawnbrokers were impowered to examine Persons who should bring Goods to be pawned, suspected to be stolen, and to stop the Persons, and carry them before a

'Inflice of the Peace.
'There was a Clause against publishing
'a Reward for restoring stolen Goods without Questions asked. This was the material

(33) terial Part of that Bill, which, if it had paffed, would have been greatly contributary towards hindering the evil Practice of Pawnbroking. I would to these add some other Clauses, which I apprehend would be effec-, tual to hinder every Grievance of this Kind. As Pawnbrokers were intended to be authorized to ftop fuspicious Persons bringing, Goods to pawn, they have it in some Measure, in their Power to hinder Practices of this, Kind; but Cales may happen where stolen Goods may be brought to Pawnbrokers by. Persons not suspected to have stolen them. In this Cafe I would propose: 'If any Robbery or Felony be advertised in the daily or other publick Papers, and fuch Goods. pawned or fold to any Person carrying on the Bulinels of a Pawnbroker, and fuch Shall not within a certain Time after fuch publick Advertisement, give Notice 10f such Goods being pawned to, or bought by fuch Pawnbroker, and the same shall be afterwards found in the Custody or Possession of such Pawnbroker, every such Pawnbroker shall be deemed a Receiver of folen Goods, knowing them to be stolen. Evely Pawnbroker taking to Pawn any Goods of any Person UNKNOWN to them, or who shall not give a fatisfactory Account of the proper Owner of fuch Goods, by some credible Person known to such Pawnbroker. or shall not stop and secure such Person so unknown

unknown, on not giving an Account of the Property or Owner of fuch Goods, shall be liable to be prosecuted as a Receiver of · stolen Goods, knowing them to be stolen. Every Pawnbroker who shall stop any, Plate, or other Goods brought to him to be fold or pawned, shall immediately upon the Persons refusing or neglecting to give an Account of the same, or upon giving an unfatisfactory Account, secure the Perfon who brings the fame to fell or pawn, and publickly advertise the same, with ' a Description of the Person who shall offer, the fame to be so pawned or fold; and in case the Owner of such Plate or Goods 's shall be found, every such Pawnbroker fhall (upon fuch Owners making out his Property to the faid Plate or Goods, and entering into a sufficient Recognizance for profecuting of such Offender) deliver such Plate and Goods to such Owner after having properly marked the same, so as fuch Pawnbroker may be able to prove the ' Identity thereof at the Trial of fuch Of-' fender; and every fuch Owner shall make ' such Pawnbroker Satisfaction for the Cost ' and Trouble of fuch Pawnbroker in regard

In case any Pawnbroker shall conceal any Goods, and shall not enter them in his Books, and such Goods shall afterwards be found in his Custody, and proved to

to the faid Offender.

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to be stolen Goods, every such Pawnbroker shall be deemed guilty of receiving stolen

Goods, knowing them to be stolen.

These Provisions I apprehend would be sufficient to hinder the evil Practices of Pawnbrokers, and these only would be effective.

I have heard it has been proposed to lay a Tax upon Pawnbrokers, thereby to hinder poor Persons from carrying on this Business.

What End would this answer? — The Revenue to the Publick will be but [mall; nor would there be one Pawnbroker less; they would then think themselves more immedidiately under the Protection of the Government, and if it should happen, that the Revenue should be increased, it will be one Reason for enlarging the Number,—Besides the Tax will not be upon the Pawnbroker. but upon the Person who pledges the Goods; he must raise his Interest, and the Argument of a Profit to the Revenue will always, be made use of in Favour of the Pawnbroker. Nay, should a Magistrate be too scrupulous. in examining into the Character of a Person, who is willing to pay a Rent to the Publick. for a Licence, to carry on the Business of a Pawnbroker, he would often run the Rifque, of having his Affection to the Government called in Question. For this Reason I am afraid that laying a Tax upon Pawnbrokers, will be so far from lessening the Number, that it will be a Means for increasing it.

To the already-mentioned Proposals I willadd one more: viz. 'That all Good pawned or pledged to Pawnbrokers, when, forfeited for Want of Redemption, shall be fold at a publick Auction in a publick Place, and printed Catalogues thereof de-' livered ten Days before such Sale, one of which shall be left at the Dwelling-' House of, or delivered to every Person to. "whom any of the Goods fo catalogued to be fold shall belong, or have been pawned by; so that the Goods may be sold for their full Value, and the Overplus returned. (if any) after Charges deducted and Debt. and Interest paid, to the Owner. And in. case any Goods so exposed to Sale, shall, prove to be stolen Goods, the Pawnbroker shall produce or give Account of the Perfon from whom he had the fame, or in Default, the Owner shall, upon proving his ' Property to the faid Goods, be entitled to have the same again, and the Pawnbroker thenceforth declared incapable of carrying on the Business of a Pawnbroker, and also forfeit and lose three Times the Value, thereof. But in case the Pawnbroker fhall produce the Person who pawned or pledged the fame, and shall give Evidence, against such Person or Persons so pawning, or pledging of the same, every such Pawnbroker shall be entitled to the Money lent. on fuch Goods, and to fuch reasonable,

Cost and Charges as such Pawinbroker shall be put to in prosecuting the Offender.

These Regulations will, I apprehend, greatly conduce towards hindering the Mischiess from Pawnbrokers, and make this Set of

People ferviceable to Mankind.

But these Evils do not wholly take their Rise from Persons of this Sort, Shopkeepers and Persons of great Circumstances have been found Guilty of receiving stolen Goods, though it has been a difficult Matter to convict them; Persons carrying on the Business of Shopkeeping have frequently bought Plate, Jewels and other Valuables much under the Value, and have not thought it worth while to enquire how the Persons, who brought them to sell, came by them, hay frequently of Strangers, whose Aspect give great Sufpicion of their Character.

To prevent this I would propose, 'in Case any Plate, Jewels of Valuables which has been stolen, be found in the Custody of any, Person dealing in Goods of that Sort, and such Person cannot produce the Person of whom he bought the same, or make it appear that he purchased it in his public 'Shop and paid the intrinsick Value thereof, 'every such Person in whose Custody such 'Jewels, Plate or Goods shall be found, 'shall lose the said Jewels, Plate or Goods and treble the Value thereof for the first 'Offence, and for the second Offence shall 's

· be

be deemed a Receiver of stolen Goods, knowing them to be stolen, and punished as such.

That this is the Case in many Professions, will not be denied, every Day's Experience affords Instances thereof, nor will any reputable Shopkeeper think himself reslected upon by a Prosecution of this Kind, he must be convinced of the Necessity, and ought to rejoice in every Method which shall be found out to free honest Tradesmen from Suspicion.

As to Gin-shops they are commonly Nusan-ces in themselves, they entertain all Sorts of Persons without enquiring from whence they came, the Nature of their Business requires it; therefore the Public are entitled to the strongest Means of Desence against them, nor can the Laws for this Purpose be too strict.

These cannot have the least Plea in their Behalf, drinking of spirituous Liquors has been always allowed to destroy Health and debauch the Mind, nor can there be the least Pretence for any Shops of this Sort.

The Pleas in their Behalf are various.

I. The Farmer pleads in Behalf of the Confumption of his Corn.

II It brings in a large Sum to the publick Revenue.

III. Spirituous Liquors are necessary for Medicines.

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Water, and made both a pleasant and wholefome Drink for common Use.

Of each of these I shall take some short.

Notice.

I. As to the FARMER. T TO SEATIONE

There are many other Methods of Confumption of Corn besides distilling it; good and wholesome Bread and Beer are the Staffs of Life, and no one can live without them. The making use of spirituous Liquors check the Consumption of both these; Drinkers of spirituous Liquors destroy their Appetites, and by one Glass of these hinder their Consumption of double the Quantity of Corn in Bread and Beer.

But the Farmer is mistaken, if he apprehends all spirituous Liquors are drawn from Corn; the common Gin and other of the pernicious Liquors commonly fold in this City and Suburbs are drawn from worse Materials, and I am afraid were the Ingredients: of these pernicious Liquors to be known, they would appear very often to be of fo filthy a Nature, that Mankind would be shocked when they knew what they had been drinking of. I am therefore fincerely of Opinion, that was a Stop put to the drinking these pernicious Liquors, the Health of Mankind would be better, and double the Quantity of Corn would be confumed in those wholesome Commodities of Bread

The next Thing to be thought of is the INCREASE OF THE PUBLICK REVENUE.

This prima facie appears to be Fact, and I am of Opinion, the Government gaile large Sums by this Means, but that upon the whole they are Gainers by it, I must disallow.

Whatever arises to the Government by this Means, may in a great Measure be said to arise from the Sins of the People; most certainly a wrong Method to Support Government! I can compare it to nothing more properly than an Highway-man who robs the honest Traveller; it is true, he gets his Money, but it frequently ends in his Ruin. - In this Case the publick Revenues are increased, but this Method increases the publick Disorders; publick Disorders increase the publick Expences; Mankind become debauched in their Manners, infult Mass gistracy, resist Government, and occasion double the Expence to the Publick that this Revenue brings in.

The third Plea in Behalf of spirituous Liquors is, that they are useful in MEDI-CINE.

To this I agree: But then as Medicine they ought to be used. Whenever any Thing

Thing of this Kind is wanted, there are within the City and Suburbs a sufficient Number of Persons who prepare them properly for that Purpose, and to those only the Venders of these Liquors for this Purpose, ought to be confined.

I come now to the last Plea in Echalf of spirituous Liquors, viz. Their being whole-some, by being mixed with other Liquois, and made use of as common Drink.

This last was never pretended to be done in the Gin-shops; they were only sold there in Drams, (sometimes the Glass indeed was pretty large) but they were never lowered with Water, nor made wholesome by any Mixture whatever; so this can never be a Plea for them. The drinking these Liquors mixed in Punch or otherwise, ought to be confined to Taverns and Publick-houses (duly licenced for that Purpose.)

From this it appears, that Gin-shops have not the least Plea for them; nay, the Law has treated them as Nusances, and suppressed them as such; but as all Laws of this Kindhave been evaded, and the Grievance still is in some Shape or other carried on, I think the Guard of the Publick against them cannot be too strong. I would therefore propose: If any stolen Goods shall be found in the Custody of any Person or Persons retailing or dealing in spirituous Liquors, and the Person in whose Custody the same

shall be found, shall not produce the Perfon of whom the faid Goods were had or bought, and profecute the faid Person to Conviction for the fame, every fuch Perfon fo retailing or dealing in spirituous Liquors, on whom, or in whose Custody fuch stolen Goods shall be found, shall be deemed a Receiver of such stolen Goods, knowing them to be stolen, and punished s accordingly. Home and fo dy share bus If a Keeper of any Ale-house or other S Publick - house shall buy any Plate, Jewels, or other valuable, take in Pawn, for receive the same into his Custody by · Way of Pledge, as a Security for any Money for any Beer, Ale, Ein fold by him, or for any Money due and owing to any fuch Alehouse-keeper, or Keeper of fuch Publick-house, of or from any Perfon whatever unknown, to fuch Alehouse keeper, or Keeper of fuch Publick-house, and fuch Plate, Jewels, or other Valuable Chall afterwards appear to be stolen, every · fuch Person taking or receiving the same as aforesaid, shall (unless he produce, prod sefecute, and convict the Person of whom he bought, had or received the fame) be deemed • a Receiver of stolen Goods, knowing them sito be stolen. Brokers of old Cloaths and fecond-hand Fusniture are generally Persons of mean Condition, and very feldem make Enquiry . (43)

concerning Goods they purchase; these are the Occation of many Felonies, and give the greatest Encouragement to Offenders of this Sort of the Laws cannot be made too firing to guard against them, nor will the honest Trader have the least Reason to complainte out the the set that there's

would therefore propose: That no Perfon whatever should buy any second-hand Goods of any Person whatever, but of such as they shall well know and be acquainted with; and that all Dealers in second-hand Goods shall keep regular Books of the Goods they buy, the Time when they bay them, and of whom they are bought; which Books hall be produced to any · Constable or chief Officer, who shall by solegal Warrant, be authorized to fearth the . House or Houses of such Persons for stolen 50Goods; and in case any Rolen Goods shall the found and the Cultody of fuch Person of novemered in such Book, and such Person : shall not produce the Person of whom he schad the same, every such Person shall be sudeemed a Receiver of Molen Goods, and punished accordingly...

The Expence of Prosecution of Offenders of this Sortvisi another Obstruction to the Discovery nost such Offenders, to prevent which I would propose: That every Perenotion who shall be bound by Recognizance to give Evidence against any Offender, and T

In the allowed his reasonable Expences, to be settled by the Court before whom such Offender shall be tried, which said Expences shall be forthwith paid by the Sheriff of the County; City, or Place where such Offender shall be tried, and the said Sheriff shall be allowed the same in his Accounts; but this only in Cases where there is no Reward appointed by Law for prosecuting and convicting such Offender.

This may perhaps be objected to, as it will lay a fresh Expence upon the Publick; but if a Fund can be found out for answering these Expences, and the Publick not be injured thereby, the Objection is answered; for this Purpose I would submit the following Proposal to the Reader.

By the many penal Laws now in Force, particularly those of the Excise and Customs, there are many very large Fines and Forseitures given to the King; these I have great Reason to fear, the Publick are very little the better for; I would therefore propose:

'That all pecuniary Penalties which are given to the King, shall for the future in every County, be paid to the Sheriff of each County, to be by him accounted for, and paid for and towards the Expence of Prosecution of Murderers and Felons, in such Manner as the Judge of the Court before whom such Offenders shall be tried, shall direct.

Thus

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Thus much in Regard to public Offences and Offenders, which are so esteemed by the general Consent of all Men, as they affect immediately the Liberties and Properties of Mankind; but these, though much wished to be remedied, are not the only Cause of Complaint, the Springs from whence these and most other Crimes proceed, must be attended to, and in Case they cannot be made clear, every Stream which runs from these Fountains must of consequence be foul and loathsome.

The best and greatest Guard against Vice is the Encouragement of Virtue and Religion, and discouraging every Practice which tends to insult or destroy it.

Can any Man be surprized at the enormous Crimes daily committed, when the Streets refound with Blasphemy and Prophaneness? when the Name of God is blafphemed with Impunity? when the most audacious Libels are published, which call in Question the Being of Almighty God, and the Rewards and Punishments of a future State? (upon which the Security of every valuable Thing we possess depends) when the most audacious Books recommending Vice and ridiculing Virtue, are permitted to be publickly advertifed, and the Authors escape with Impunity; when we see a Person prosecuted with the utmost Rigour for libelling or insulting a Minister of State, and the Printers

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and Publishers of one of the most lewd and scandalous \* Libels ever published, discharged without any Profecution; when we see public + Advertisements of Assemblies, (said to be promoted by Persons of Distinction) known to be Receptacles of Persons of the worst Fame and Reputation, pass without Notice; when we hear daily the most lewd and obseene Pamphlets and Songs fung and cried about the Street, (frequently in the Ears of the Magistrates) with Impunity.—I must own a Foreigner would have good Reason to think we had no Laws against Crimes of this Sort, or that those who are concerned in Execution of these Laws either approve of, or are afraid to punish the Offenders.

But furely this cannot be the Case, we

know it to be otherwise.

That we have Laws against Offences of this Kind. I shall shew the Causes of their not being put in Execution. I shall enquire, By the common Law of this Land:

Blasphemy against God as denying his Being or Providence, and all contumelious

\* Reproaches of Jesus Christ;

All prophane Scoffing at the Holy Scripture, or exposing thereof to Contempt or

Ridicule;

All Impostures in Religion as falsly pretending to extraordinary Commissions from

\* Memoirs of a Woman of Pleasure.

† Vide Daily Advertiser, Jan. 31, pag. 2.

† Hawkins's Pleas of the Crown, 6, 7.

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God, and terrifying or abusing the People with false Denunciations of Judgments,

· & € c.

All open Lewdness grossly scandalous;
All seditious Words or Libels in De-

'rogation of the ESTABLISHED Religion;
'Are deemed Offences against Govern-

ment itself, and punishable by Imprisonment and corporal infamous Punishment.

And by the Statute \* made the ninth and tenth Years of the Reign of the late King

William III. is the following Clause.

If any Person educated in, or having made Profession of the Christian Religion within this Realm, shall be convicted in the Courts at Westminster, or at the Affizes, of denying any one of the Persons in the Holy Trinity to be God, or maintaining there are more Gods than one, or of denying the Truth of the Christian Religion, or the divine Authority of the Holy Scripture, he Shall for the first Offence, be adjudged uncapable of any Office, and for the second shall be disabled to sue in any Action, or to be a Guardian, Executor or Administrator, or to take by any Legacy, Deed or Gift, or to bear any Office Givil or Military, or Behefice Ecclesiastical for ever, and shall suffer Imprisonment for three Years, without Bail or Mainprize from the Time of such Convic-

Thus

<sup>\* 9 &</sup>amp; 10. William III. 32.

Thus stands the Law in these Cases: The next Thing to be enquired of is, how it is observed.

That Profecutions against Offenders of this Kind, have been publickly carried on, I have not heard; that Offences of this Kind are daily and hourly committed, is notorious.

It is for the Honour, Reputation and Safeguard of every Government, that these Laws be duly executed.

That Power be vested in the Hands of those who have not only Ability, but are inclined to do their Duty.

For this Purpose, Magistrates ought to be such as are neither vicious nor indigent, the first will not punish because he likes, and the latter will let Offenders escape when he finds it is for his Advantage.

A Magistrate should be a Person of good Reputation, skilled in the Laws of his Country, and not take upon him his Office for Hire. If a Man has no other Motives for the Execution of the Magistracy than the Profits of the Office, the same Motive will sometimes prevail on him to forbear it; nor will any Law be put in Execution, but in Cases where the Magistrate may be a Gainer.

It has often been said by Magistrates, they should be ready to punish Offenders, but they have no Information laid before them.

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In many Cases Facts are notorious, and the Justice of the Peace cannot help seeing them. Here there can be no Excuse.

Doth not every Day's Papers afford Advertisements of Theatrical Entertainments in Places not licensed or allowed, by Concerts Vocal and Instrumental, with Comedies between the Acto, Hockley in the Hole, Goodman's-fields, &c. in direct Opposition to an Act of Parliament. Is it not the duty of the Magistrate to hinder this?

Pamphlet shops are frequently searched for Libels against the Government, and the Publishers justly punished for the same, upon Advertisements of such Pamphlets being seen in the public Papers.—Is not the same a proper Proceeding in the Case of lewd, prophane, and irreligious Pamphlets; and will it not be as much for the Honour and Reputation of the Government, if Offenders of this last Kind were dealt with in the same Manner.

A Magistrate ought also to be an impartial Person; I agree he ought to be a Friend of the Government, but his Zeal for the Government ought not to make him favour or discountenance any Person, who comes before him as a Party in any Matter relating to his Office.

The Party-Zeal of any Person ought to be no Recommendation for a Trust or Employment, unless he is properly qualified in other Respects; and no greater Injury can be done

the Public than refufing to employ a Person qualified for any Bufiness, on Account of his political Qualifications; but if a Person is known to be infamous in almost every Scene of Life, publickly declared so by a Magistrate, and for that Reason resused to be licensed to keep a Public-House, should within an Hour after (upon informing the faine Magistrate that he had a Vote and Interest in a Borough for the Election of a Member of Parliament) be admitted to take a License by that same Magistrate. If a Case of this Kind should be, I cannot think that Person (let his Zeal be ever so great for any Administration whatever) a proper Person to be intrusted with the Magistracy.

The Government can never be better ferved than when Persons of Reputation and Fortune are put in the Commission of the Peace; with these every Well-wisher to his Country will join in putting the Laws in Execution.

But if mean and low Persons who have nothing to live upon but their Trades, or who are made Justices of the Peace on Purpose to get a Livelihood, are the Persons to whom the Execution of the Laws are to be entrusted, no Person of Honour or Reputation will be concerned with them. I therefore think were Persons of Fortune and Reputation within the County of Middlesex, and City or Liberty of Westminster entrusted with this important Commission at this Time (of which

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which there are great Numbers, whose Zeal for their Country and the Protestant Succession hath never been questioned) that they would most heartily join together, and find some Means for putting an End to these notorious Disorders, which are daily complained of; and the doing of which has been so properly and graciously recommended by His Majesty to the Parliament.

F I N I S.

To II Doriv to Interpretation of the field of the control of the c