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T R A C T S ;

CHIEFLY RELATING TO

I R E L A N D .

C O N T A I N I N G :

- I. A TREATISE of TAXES and CONTRI-
BUTIONS.
- II. Essays in POLITICAL ARITHMETIC.
- III. The POLITICAL ANATOMY of IRELAND.

By the late Sir WILLIAM PETTY.

To which is prefixed

H I S L A S T W I L L .



D U B L I N :

Printed by BOULTER GRIERSON, Printer to the
King's Most Excellent Majesty.

MDCCLXIX.

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W O R L D

OF BRITAIN'S VICTORY

J O H N

C O N T A I N S

THE HISTORY OF THE

REIGN OF

GEORGE THE SECOND

BY

JOHN

W O O L F

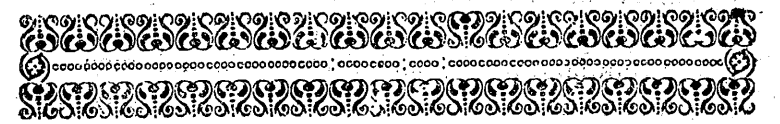


L O N D O N

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The Principal Conclusions of this Treatise are,

CHAP. I. That a small country, and few people, may by their situation, trade, and policy, be equivalent in wealth and strength, to a far greater people, and territory. And particularly, how conveniencies for shipping, and water carriage, do most eminently, and fundamentally, conduce thereunto. Page 213

CHAP. II. That some kind of taxes, and public levies, may rather increase than diminish the common-wealth. 234

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CHAP. V. That the impediments of England's greatness, are but contingent and removeable. 264

CHAP. VI. That the power and wealth of England, hath increased above this forty years. 270

* P

CHAP.

CHAP. VII. That one tenth part of the whole expence, of the king of England's subjects, is sufficient to maintain one hundred thousand foot, thirty thousand horse, and forty thousand men at sea, and to defray all other charges of the government, both ordinary and extraordinary, if the same were regularly taxed and raised. Page 273

CHAP. VIII. That there are spared hands enough among the king of England's subjects, to earn two millions *per annum*, more than they now do, and there are employments, ready, proper, and sufficient for that purpose. 275

CHAP. IX. That there is money sufficient to drive the trade of the nation. 278

CHAP. X. That the king of England's subjects, have stock competent and convenient to drive the trade of the whole commercial world. 279

POLITICAL



The last will of that great master of political arithmetic, Sir William Petty, knight, founder of the noble family of Shelburne; containing a very curious account of his life, and affording a stronger character of him, perhaps, than could be expected from any other pen.

IN the name of God, Amen. I Sir William Petty, Knt. born at Rumsey in Hantshire*, do, revoking all other and former wills, make this my last will and testament, premising the ensuing preface to the same, whereby to express my condition, design, intentions, and desires, concerning the persons and things contained in and relating to my said will, for the better expounding any thing, which may hereafter seem doubtful therein, and also for justifying, on behalf of my children, the manner and means of getting and acquiring the estate, which I hereby bequeath unto them; exhorting them to improve the same by no worse negocia-

* He was son to Mr. Anthony Petty, of Rumney, in Hampshire, Clothier.

tions.

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tions. In the first place, I declare and affirm, that at the full age of fifteen years I had obtained the Latin, Greek, and French tongues, the whole body of common arithmetick, the practical geometry and astronomy, conducing to navigation, dialling, &c. with the knowledge of several mathematical trades, all which, and having been at the university of Oxon, preferred me to the king's navy; where, at the age of twenty years, I had gotten up about three-score pounds, with as much mathematicks as any of my age was known to have had. With this provision, anno 1643, when the civil wars betwixt the king and parliament grew hot, I went into the Netherlands and France for three years, and having vigorously followed my studies, especially that of medicine, at Utrecht, Leyden, Amsterdam, and Paris, I returned to Rumsfey, where I was born, bringing back with me my brother Anthony, whom I had bred, with about 10l. more than I had carried out of England. With this 70l. and my endeavours, in less than four years more I obtained my degree of M. D. in Oxford, and forthwith thereupon to be admitted into the college of physicians, London, and into several clubs of the virtuous; after all which expences defrayed, I had left 28l. and in the next two years, being made fellow of Brazen Nose, and anatomy professor in Oxford, and also reader at Gresham college, I advanced my said stock to about 400l. and with 100l. more advanced and given me to go for Ireland, unto full 500l. Upon the 10th of September 1652, I landed at Waterford in Ireland, physician to the army, who had suppressed the rebellion begun in 1641, and to

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to the general of the same, and the head-quarters, at the rate of 20s. per diem, at which I continued till June 1659, gaining by my practice 400l. a year above the said salary. About September 1654, I perceiving that the admeasurement of the lands, forfeited by the aforementioned rebellion, and intended to regulate the satisfaction of the soldiers, who had suppressed the same, was most insufficiently and absurdly managed; I obtained a contract, dated 11th December 1654, for making the same admeasurement, and, by God's blessing, so performed the same, as that I gained about 9000l. thereby; which, with the 500l. abovementioned, my salary of 20s. per diem, the benefit of my practice, together with 60l. given me for directing an after-survey of the adventurers land, and 800l. more for two years salary, as clerk of the council, raised me an estate of about 13000l. in ready and real money, at a time, when, without art, interest, or authority, men bought as much lands for 10s. in real money, as in this year 1685 yields 10s. per ann. rent, above his majesty's quit-rents. Now, I bestowed part of the said 13000l. in soldiers debentures, part in purchasing the earl of Arundel's house and garden in Lothbury, London, and part I keep in cash, to answer emergencies; hereupon I purchased lands in Ireland, with soldiers debentures, bought at above the market rates, great part whereof I lost by the court of Innocents, anno 1663*; and built the said garden, called

a 2

Token

* In 1663, he raised his reputation by the invention of the double bottomed ship, against the judgment

[vi]

Token-house-yard, in Lothbury, which was for the most part destroyed by the dreadful fire, anno 1666. Afterwards, anno 1667, I married Elizabeth, the relict of Sir Maurice Fenton, bart. I set up iron-works and pilchard-fishing in Kerry, and opened the lead mines and timber trade in Kerry; by all which, and some advantageous bargains; and with living under my income, I have at the making this my will the real and personal estate following, viz. a large house and four tenements in Rumsley, with four acres of meadow upon the causeway, and about four acres of arable in the fields, called Marks and Woollsworth, in all about 30l. per annum.

ment of almost all mankind; for in July, when at first the ship ventured from Dublin to Holyhead, she staid there many days before her return, which made her adversaries insult, and discourse the several necessities why she must be cast away: but her return in triumph, with those visible advantages above other vessels, checked the derision of some, and encalmed the violence of others, the first point being clearly gained, that she could bear the sea. She turned into that narrow harbour against wind and tide, among the rocks and ships with such dexterity, as many ancient seamen confessed they had never seen the like. It appeared much to excel all other forms of ships in sailing, carriage, and security; but at length, in its return from a voyage, was destroyed by a common fate, and such a dreadful tempest, as overwhelmed a great fleet the same night; so that the ancient fabrick of ships had no reason to triumph over the new model; when of seventy sail, that were in the same storm, there was not one escaped to bring the news. A model of this ship is still kept in the repository of Gresham college, which he presented them, made with his own hands.

Houses

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Houses in Token-house yard, near Lothbury, London, with a lease in Piccadilly, and the Seven Stars and the Blazing Star in Birching-lane, London, worth about 500l. per ann. besides mortgages upon certain houses in Hog-lane, near Shoreditch in London, and in Erith in Kent, worth about 20l. per ann. I have three fourth parts of the ship Charles whereof Derych Paine is master, which I value at 80l. per ann. As also the copper-plates for the maps of Ireland with the king's privilege, which I rate at 100l. per ann. in all 730l. per ann. I have in Ireland, without the county of Kerry, in lands, remainders, and reversions, about 3100l. per ann. I have of neat profits out of the lands and woods of Kerry, 1100l. per ann. besides iron-works, fishing, and lead mines, and marble quarries, worth 600l. per ann. in all 4800l. I have as my wife's jointure, during her life, about 850l. per ann. and for fourteen years after her death about 200l. per ann. I have, by 3300l. money at interest, 320l. per ann. in all about 6700l. per annum.

The personal estate is as follows, viz. In chest 6600l. in the hands of Adam Loftus, 1296l. of Mr. John Cogs, goldsmith, of London, 1251l. in silver, plate and jewels, about 3000l. in furniture, goods, pictures, coach-horses, books, and watches, 1150l. per estimate in all 12000l. I value my three chests of original maps and field-books, the copies of the Downe-survey, with the barony maps, and the chest of distribution books, with two chests of loose papers relating to the survey, the too great barony books, and the book of the history of the survey, all together at 2000l. I have due out of Kerry, for arrears of my

rent and iron, before the 24th of June 1685, the sum of 1912*l.* for the next half year's rent out of my lands in Ireland, my wife's jointure, and England, on or before the 24th of June next, 2000*l.* Moreover, by arrears due 30th of April 1685, out of all my estate, by estimate, and interest of money, 1800*l.* By other good debts, due upon bonds and bills at this time, per estimate, 900*l.* By debts, which I call bad, 4000*l.* worth perhaps 800*l.* By debts which I call doubtful, 50,000*l.* worth perhaps 25,000*l.* in all 34,412*l.* and the total of the whole personal estate, 46,412*l.* So as my present income for the year 1685, may be 6700*l.* the profits of the personal estate may be 4641*l.* and the demonstrable improvement of my Irish estate may be 3659*l.* per ann. to make in all 15,000*l.* per ann. in and by all manner of effects, abating for bad debts about 28,000*l.* whereupon I say in gross that my real estate or income may be 6700*l.* per annum, my personal estate about 45,000*l.* my bad and desperate debts 30,000*l.* and the improvements may be 4000*l.* per annum, in all 15,000*l.* per ann. *ut supra.* Now my opinion and desire is, (if I could effect it, and if I were clear from the law, custom, and all other impediments) to add to my wife's jointure three fourths of what it is now computed at, viz. 637*l.* per ann. to make the whole 1587*l.* per ann. which addition of 637*l.* and 850*l.* being deducted out of the aforementioned 6700*l.* leaves 5113*l.* for my two sons; whereof I would my eldest son should have two thirds, or 3408*l.* and the younger 1705*l.* and that after their mother's death, the aforesaid addition of 637*l.* should be added in like proportion, making for the eldest

eldest 3832*l.* and for the youngest 1916*l.* And I would that the improvement of the estate should be equally divided between my two sons; and that the personal estate (first taking out 10,000*l.* for my only daughter) that the rest should be equally divided between my wife and three children; by which method my wife would have 1587*l.* per ann. and 9000*l.* in personal effects; my daughter would have 10000*l.* of the cream, and 9000*l.* more with less certainty; my eldest son would have 3800*l.* per ann. and half the expected improvement, with 9000*l.* in hopeful effects, over and above his wife's portion; and my youngest son would have the same within 1900*l.* per ann. I would advise my wife in this case, to spend her whole 1587*l.* per ann. that is to say, on her own entertainment, charity, and munificence, without care of increasing her children's fortunes; and I would she should give away one third of the above mentioned 9000*l.* at her death, even from her children, upon any worthy object, and dispose of the other two thirds to such of her children and grand children as pleased her best, without regard to any other rule or proportion. In case of either of my three children's death under age, I advise as follows, viz. if my eldest, Charles, die without issue, I would that Henry should have three fourths of what he leaves, and my daughter Anne the rest. If Henry die, I would that what he leaves may be equally divided between Charles and Anne; and if Anne die, that her share be equally divided between Charles and Henry.

Memorandum, That I think fit to rate the 30,000*l.* desperate debts at 1000*l.* only, and to

give it my daughter, to make her abovementioned 10,000 l. and 9000 l. to be full 20,000 l. which is much short of what I have given her younger brother; and the elder brother may have 3800 l. per ann. 9000 l. in money, worth 900 l. more, 2000 l. by improvements, and 1300 l. by marriage, to make up the whole to 8000 l. per ann. which is very well for the eldest son, as 20,000 l. for the daughter. —

He then leaves his wife executrix and guardian during her widowhood, and in case of her marriage, her brother James Waller and Thomas Dance; recommending to them and his children to use the same servants and instruments for management of the estate as were in his lifetime, at certain salaries to continue during their lives, or until his youngest child should be 21 years, which would be the 22d of October 1696, after which his children might put the management of their respective concerns into what hand they pleased. And then proceeds——I would not have my funeral charges to exceed 300 l. over and above what sum I allow, and give 150 l. to set up a monument in the church of Rumsfy near where my grandfather, father, and mother were buried, in memory of them, and of all my brothers and sisters. I also give 5 l. for a stone to be set up in Lothbury church, London, in memory of my brother Anthony, there buried about the 18th of October 1649: I also give 50 l. for a small monument, to be set up in St. Bride's church, Dublin, in memory of my son John, and my near kinsman John Petty; supposing my wife will add thereunto for her excellent son Sir. William Fenton, bart. who was buried there 18th March 1670-1, and if I my self be buried

buried in any of the said three places, I would have 100 l. only added to the abovenamed sums, or that the said 100 l. shall be bestowed on a monument for me in any other place, where I shall die. As for legacies for the poor I am at a stand; as for beggars by trade and election I give them nothing; as for impotents by the hand of God, the publick ought to maintain them; as for those who have been bred to no calling nor estate, they should be put upon their kindred; as for those who can get no work, the magistrate should cause them to be employed, which may be well done in Ireland, where is fifteen acres of improveable land for every head; prisoners for crimes, by the King; for debt by their prosecutors; as for those who compassionate the sufferings of any object, let them relieve themselves by relieving such sufferers, that is, giving them alms *pro re nata*, and for God's sake relieve those several species abovementioned, where the abovementioned obligers fail in their duties; wherefore I am contented that I have assisted all my poor relations, and put many into a way of getting their own bread, and have laboured in publick works, and by inventions have sought out real objects of charity; and do hereby conjure all, who partake of my estate, from time to time to do the same at their peril. Nevertheless to answer custom, and to take the surer side, I give 20 l. to the most wanting of the parish wherein I die. As for the education of my children, I would that my daughter might marry in Ireland, desiring that such a sum as I have left her, might not be carried out of Ireland. I wish that my eldest son may get a gentleman's estate in England, which, by what I have gotten

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ten already, intend to purchase, and by what I presume he may have with a wife, may amount to between 2 and 3000*l.* per ann. and by some office he may get there, together with an ordinary superlucration, may reasonably be expected; so as I design my youngest son's trade and employment to be the prudent management of our Irish estate for himself and his elder brother, which I suppose his said brother must consider him for. As for myself, I being now about three score and two years old, I intend to attend the improvement of my lands in Ireland, and to get in the many debts owing unto me; and to promote the trade of iron, lead, marble, fish and timber, whereof my estate is capable: and as for studies and experiments, I think now to confine the same to the anatomy of the people and political arithmetic; as also to the improvement of ships, land carriages, guns, and pumps, as of most use to mankind, not blaming the studies of other men. As for religion, I die in the profession of that faith, and in the practice of such worship, as I find established by the law of my country, not being able to believe what I myself please, nor to worship God better than by doing as I would be done unto, and observing the laws of my country, and expressing my love and honour to almighty God, by such signs and tokens, as are understood to be such by the people with whom I live, God knowing my heart even without any at all; and thus begging the divine Majesty to make me what he would have me to be, both as to faith and good works, I willingly resign my soul into his hands, relying only on his infinite mercy and the merits of my Saviour, for my happiness after this life; where
I ex-

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I expect to know and see God more clearly, than, by the study of the scriptures and of his works, I have been hitherto able to do. Grant me, O Lord, an easy passage to thy self, that as I have lived in thy fear, I may be known to die in thy favour. Amen.

[In 1667 he married Elizabeth, daughter to sir Hardress Waller, of Castletown, in the county of Limerick, and widow of sir Maurice Fenton; and dying at his house in Piccadilly-street, Westminster, of a gangren in his foot, occasioned by the swelling of the gout, 16th December, 1617, was buried in the church of Rumsley, near the bodies of his father and mother.]



THE

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A
T R E A T I S E

O F

TAXES and CONTRIBUTIONS.

Shewing the Nature and Measures of

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| CROWN-LANDS, | ✻ | MONOPOLIES, |
| ASSESMENTS, | ✻ | OFFICES, |
| CUSTOMS, | ✻ | TYTHES, |
| POLL-MONIES, | ✻ | RAISING OF COINS, |
| LOTTERIES, | ✻ | HEARTH-MONEY, |
| BENEVOLENCE, | ✻ | EXCISE, &c. |
| PENALTIES, | ✻ | |

With several intersperst Discourses and Digressions concerning

- | | | |
|------------------------------|---|------------------------------|
| WARS, | ✻ | ENSURANCE, |
| THE CHURCH, | ✻ | EXPORTATION OF MO- |
| UNIVERSITIES. | ✻ | NEY, WOOL, |
| RENTS AND PURCHASES, | ✻ | FREE PORTS, |
| USURY AND EXCHANGE, | ✻ | COINS, |
| BANKS AND LOMBARDS, | ✻ | HOUSING, |
| REGISTERS FOR CONVEY- | ✻ | LIBERTY OF CONSCIENCE |
| ANCES, | ✻ | &c. |
| BEGGARS, | ✻ | |

The same being frequently applied to the State and Affairs of Ireland, and is now thought seasonable for the present Affairs of England.

Ireland is a place which must have so great an army kept up in it, as may make the Irish desist from doing themselves or the English harm by their future rebellions. And this great army must occasion great and heavy levies upon a poor people and wasted country; it is therefore not amiss that Ireland should understand the nature and measure of taxes and contributions.

2. The parishes of Ireland do much want regulation, by uniting and dividing them; so as to make them fit enclosures wherein to plant the gospel: wherefore what I have said as to the danger of supernumerary ministers, may also be seasonable there, when the new geography we expect of that island shall have afforded means for the regulation abovementioned.

3. The great plenty of Ireland will but undo it, unless a way be found for advantageous exportations, the which will depend upon the due measure of custom and excise here treated on.

4. Since Ireland is under peopled in the whole, and since the government there can never be safe without chargeable armies, until the major part of the inhabitants be English, whether by carrying
over

over these, or withdrawing the other; I think there can be no better encouragement to draw Englishmen thither, than to let them know, that the king's revenue being about a tenth part of the whole wealth, rent, and proceed of the nation; that the public charge in the next age will be no more felt there, than that of tythes is here; and that as the king's revenue encrease, so the causes of his expence will decrease proportionably, which is a double advantage.

6. The employing the beggars in England about mending the highways, and making rivers navigable, will make the wool and cattle of Ireland vend the better.

7. The full understanding of the nature of money, the effects of the various species of coins, and of their uncertain values, as also of raising or embasing them, is a learning most proper for Ireland, which hath been lately much and often abused for the want of it.

8. Since lands are worth but six or seven years purchase, and yet twenty years just cross the channel, 'twere good the people of Ireland knew the reasons of it at a time when there is means of help.

xx P R E F A C E.

Lastly, if any man hath any notions which probably may be good for Ireland, he may with most advantage expose them to public examination now, when the duke of Ormond is chief governor: for,

1. His grace knows that country perfectly well, as well in times and matters of peace as war, and understands the interests as well of particular persons, as of all and every factions and parties struggling with each other in that kingdom; understanding withal the state of England, and also of several foreign nations, with reference to Ireland.

2. His grace hath given fresh demonstration of his care of an English interest in Ireland, and of his wisdom in reconciling the several cross concerns there so far as the same is possible.

3. His graces estate in lands there is the greatest that ever was in Ireland, and consequently he is out of the danger incident to those proreges against whom Cambden says, *Hibernia est semper querula*; there being no reason for ones getting more land, who hath already the most of any.

4. Whereas some chief governors who have gone into Ireland, chiefly to repair or raise fortunes, have withdrawn themselves

P R E F A C E. xxi

elves again when their work hath been done, not abiding the clamours and complaints of the people afterwards: but his grace hath given hostages to that nation for his good government, and yet hath taken away aforehand all fears of the contrary.

5. His grace dares do whatever he understands to be fitting, even to the doing of a single subject justice to a confederate multitude; being above the sinister interpretations of the jealous and querulous; for his known liberality and magnificence shall ever keep him free from the clamour of the people, and his through-tried fidelity shall frustrate the force of any seditious whisperings in the ears of his majesty.

6. His good acceptance of all ingenious endeavours, shall make the wise men of this eastern England be led by his star into Ireland, and there present him with their choicest advices, who can most judiciously select and apply them.

Lastly, this great person takes the great settlement in hand, when Ireland is as a white paper, when there sits a parliament most affectionate to his person, and capable of his counsel, under a king curious as well as careful of reformation; and

xxii P R E F A C E.

when there is opportunity, to pass into positive laws whatsoever is right reason and the law of nature.

Wherefore by applying those notions unto Ireland, I think I have harped upon the right string, and have struck whilst the iron is hot; by publishing them now, when, if ever at all, they be useful. I would now advertise the world, that I do not think I can mend it, and that I hold it best for every mans particular quiet, to let it *vadere sicut vult*; I know well, that *res nolunt male administrari*; and that (say I what I will or can) things will have their course, nor will nature be couzened: wherefore what I have writ, (as I said before) was done but to ease and deliver my self, my head having been impregnated with these things by the daily talk I hear about advancing and regulating trade, and by the murmurs about taxes, &c. Now whether what I have said be contemned or cavilled at, I care not, being of the same mind about this, as some thriving men are concerning the profuseness of their children; for as they take pleasure to get even what they believe will be afterwards pissed against the wall, so do I to write what I suspect will signify nothing:

Wherefore

P R E F A C E. xxiii

Wherefore the race being not to the swift, &c. but time and chance happening to all men, I leave the judgment of the whole to the candid, of whose correction I shall never be impatient.

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T H E

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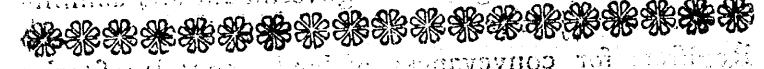
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xxvi I N D E X:

Antiquated offices, and overgrown fees, a cause of unnecessary charge in the government and administration of justice. 10

Registers for conveyances of land, and depositories for moveable pawns, and also banks of money will lessen the charge of lawsuits and writings 11

How the number of such as relate to the faculty of medicine may be adjusted. ib.

How the number of students in the universities intending to make learning the way of their livelihood, may be adjusted. 12

An use propounded for the choice parish-children and foundlings, to force on an useful work, which hath hitherto been but perfunctorily pursued. ib.

That the number of unnecessary merchants and retailers be retrenched. id.

The careful maintenance and education of exposed children, and concealing their names and families, is a matter of great consequence. 13

A proposal of several employments for beggars, and such as have now no work. 14

Great works of labour, though in themselves unnecessary, are nevertheless of advantage to the public. ib.

The mending of highways, building bridges and causeys, and the making of rivers navigable in England, would make English horses an exportable commodity, and help to vend the commodities of Ireland. 16

The causes of unquiet bearing of taxes, viz. 17

First, that the sovereign exacts too much. ib.

Secondly, that assessments are unequally laid. 18

Thirdly That the monies levied are vainly expended. ib.

Fourthly, or given to favourites. ib.

Fifthly,

I N D E X: xxvi:

Fifthly, ignorance of the number, trade, and wealth of the people. 19

Sixthly, obscurity about the right of imposing. ib.

Seventhly, fewness of people. ib.

Eighthly Scarcity of money, and confusion of coins 20

Ninthly, that scarce an hundredth part of the riches of this nation is coined bullion. ib.

Tenthly, the non-acceptance of some commodities in specie in discharge of taxes. ib.

The consequences of a tax too heavy if there be too much money in the nation, which may be; or if there be too little, and that either in a state well or ill governed. 21

The first way of providing for the publick charge, is the excinding or setting apart of a proportion of the territory, in the nature of crown-lands. ib.

The second is taking away the same proportion of the rents of all lands. 24

The nation is happy where either of the said two ways is practised *ab antiquo*, and upon original agreement, and not exacted as a sudden contingent surcharge upon the people. 25

The owners of settled rents bear the burthen of a land-tax, or assessment, others probably gaining thereby. ib.

A land-tax upon free estates resolves into an excise upon consumptions. ib.

Assessment upon housing more uncertain than that of land, housing being of a double nature, viz. either an instrument of gain, or way of expence. 26

The heavy taxing of housing no discouragement to new buildings, nor is the discouragement of new buildings any means to prevent the populousness of a city. ib.

Prohibition to build upon new foundations serves only to fix the ground plot of a city. 27

The

The reason why the city of London removes its ground plot west-ward. ib.

That 'tis probable the King of England's palace will in process of time be towards Chelsea. 28

That the present seat of London will be the greatest cohabitation of people ever whilst this island is inhabited. ib.

The nature and natural measures of the rent of land, computed in commodities of the growth of the said land. 29

The par between food or other proceed of land, and bullion or coin. ib.

The par between gold and silver. 30

Gold and silver are not natural standards of the values of the *res* *quæ* *se* *quuntur*. ib.

The prime denomination of the *res* *quæ* *se* *quuntur* are but two, viz. land and labour, as the denominations of money in England are pounds, shillings, pence. 31

Of the par between land and labour. ib.

The reason of the number of years purchase that land is worth in several countries. 32

Why land in Ireland is worth fewer years purchase than in England. ib.

The description and *ratio formalis* of usury. 34

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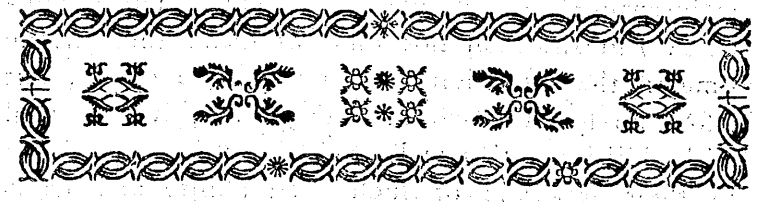
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A

T R E A T I S E

O F

T A X E S A N D C O N T R I B U T I O N S .



C H A P . I.

Of the several sorts of public charges.

THE public charges of a state, are, that of its defence by land and sea, of its peace at home and abroad, as also of its honourable vindication from the injuries of other states; all which we may call the charge of the militia, which commonly is in ordinary as great as any other branch of the whole; but extraordinary, (that is, in time of war, or fear of war) is much the greatest.

A 2. Another

2. Another branch of the public charge is, the maintenance of the governors, chief and subordinate; I mean, such not only as spend their whole time in the execution of their respective offices, but also who spend much in fitting themselves as well with abilities to that end, as in begetting an opinion in their superiors of such their ability and trustworthiness.

3. Which maintenance of the governors is to be in such a degree of plenty and splendor; as private endeavours and callings seldom reach unto: to the end, that such governors may have the natural as well as the artificial causes of power to act with.

4. For if a great multitude of men should call one of their number king, unless this instituted prince appear in greater visible splendor than others, can reward those that obey and please him, and do the contrary to others; his institution signifies little, even although he chance to have greater corporal or mental faculties, than any other of the number.

5. There be offices which are but *παρρηγοι*, as sheriffs, justices of the peace, constables, churchwardens, &c. which men may attend without much prejudice to their ordinary ways of livelihood, and for which the honour of being trusted, and the pleasure of being feared, hath been thought a competent reward.

6. Unto this head, the charge of the administering justice may be referred, as well between man and man, as between the whole state or commonalty, and particular members of it; as well that of righting and punishing past injuries and crimes, as of preventing the same in time to come.

7. A third branch of the public charge is that of the pastorage of mens souls, and the guidance of heir consciences; which, one would think (because it

it respects another world, and but the particular interest of each man there) should not be a public charge in this: nevertheless, if we consider how easy it is to elude the laws of man, to commit unprovable crimes, to corrupt and divert testimonies, to wrest the sense and meaning of the laws, &c. there follows a necessity of contributing towards a public charge, wherewith to have men instructed in the laws of God, that take notice of evil thoughts and designs, and much more of secret deeds, and that punisheth eternally in another world, what man can but slightly chastise in this.

8. Now those who labour in this public service, must also be maintained in a proportionable splendor; and must withal have the means to allure men with some kind of reward, even in this life; forasmuch as many heretofore followed, even Christ himself, but for the loaves he gave them.

9. Another branch is, the charge of schools and universities, especially for so much as they teach above reading, writing and arithmetic; these being of particular use to every man, as being helps and substitutes of memory and reason, reckoning being of the later, as writing and reading are of the former; for whether divinity, &c. ought to be made a private trade, is to me a question.

10. 'Tis true, that schools and colleges are now for the most part but the donations of particular men, or places where particular men spend their money and time upon their own private accounts; but no doubt it were not amiss, if the end of them were to furnish all imaginable helps unto the highest and finest natural wits, towards the discovery of nature in all its operations; in which sense they ought to be a public charge: the which wits should not be selected for that work, according to the fond conceits

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ceits of their own parents and friends, (crows that think their own birds ever fairest) but rather by the approbation of others more impartial; such as they are, who pick from out of the christians children the ablest instruments and support of the Turkish government. Of which selections more hereafter.

11. Another branch is, that of the maintenance of orphans, found and exposed children, which also are orphans; as also of impotents of all sorts, and moreover such as want employment.

12. For the permitting of any to beg is a more chargeable way of maintaining them whom the law of nature will not suffer to starve, where food may possibly be had: besides, it is unjust to let any starve, when we think it is just to limit the wages of the poor, so as they can lay up nothing against the time of their impotency and want of work.

13. A last branch may be, the charge of high-ways, navigable rivers, aqueducts, bridges, havens, and other things of universal good and concernment.

14. Other branches may be thought on, which let other men either refer unto these, or add over and above. For it suffices for my purpose to have for the present set down these the chief and most obvious of all the rest.

C H A P. II.

Of the causes which increase and aggravate the several sorts of public charges.

HAVING thus spoken of the several sorts of public charges, we shall next consider the causes which increase them both in general and in particular.

Among

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Among the general causes is, first, the unwillingness of the people to pay them, arising from an opinion, that, by delay and reluctance they may wholly avoid them, with a suspicion that what is imposed is too much, or that what is collected is embezzled or ill expended, or that it is unequally levied and assessed. All these resolving into an unnecessary charge to collect them, and of forcing their prince to hardships towards the people.

2. Another cause which aggravates taxes, is the force of paying them in money at a certain time, and not in commodities at the most convenient seasons.

3. Thirdly, obscurities and doubts concerning the right of imposing.

4. Fourthly, scarcity of money, and confusion of coins.

5. Fifthly, fewness of people, especially of labourers and artificers.

6. Sixthly, ignorance of the numbers, wealth and trade of the people, causing a needless repetition of the charge and trouble of new additional levies, in order to amend mistakes.

7. As to particulars. The causes of increasing the military charge are the same with those that increase wars, or fears of war, which are foreign or civil.

8. An offensive foreign war is caused by many, and those very various, secret, personal distastes coloured with public pretences; of which we can say nothing, but that the common encouragement unto them particularly here in England is a false opinion, that our country is full peopled, or that if we wanted more territory, we could take it with less charge from our neighbours, than purchase it from the Americans; and a mistake, that the greatness and glory

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of a prince lieth rather in the extent of his territory, than in the number, art, and industry of his people well united and governed. And moreover, that it is more glorious to take from others by fraud or rapine, than to gain ones self out of the bowels of the earth and sea.

9. Now those states are free from foreign offensive wars (arising as abovesaid out of personal and private causes) where the chief governors revenue is but small, and not sufficient to carry on such wars, the which if they happen to be begun, and so far carried on as to want general contributions, then those who have the power to impose them, do commonly enquire what private persons and ends occasioned the war, and so fall upon the authors, rather than contribute to the effect; otherwise than to quench it.

10. Defensive wars are caused from unpreparedness of the offended state for war, as when defective stores are served into the magazines by corrupt officers at the rate of good; when armies are falsely mustered; when soldiers are either tenants or servants to their commanders, or else persons, who for their crimes or debts, want protection from justice; when the officers are ignorant of their business, and absent from their commands; and withal afraid to punish, because unwilling to pay. Wherefore, to be always in a posture of war at home, is the cheapest way to keep off war from abroad.

11. The causes of civil wars here in Europe proceed very much from religion, viz. the punishing of believers heterodox from the authorized way, in public and open places, before great multitudes of ignorant people, with loss of life, liberty, and limbs, rather than by well proportioned tolerable pecuniary mulcts, such as every conscientious non-conformist would gladly

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gladly pay, and hypocrites by refusing, discover themselves to be such.

12. Civil wars are likewise caused by peoples fancying, that their own uneasy condition may be best remedied by an universal confusion; although indeed upon the upshot of such discorders they shall probably be in a worse, even although they survive and succeed, but more probably perish in the contest.

13. Moreover, the peoples believing that forms of government shall in a few years produce any considerable alteration as to the wealth of the subject; that the form which is most antient and present is not the best for the place; that any established family or person is not better than any new pretender, or even than the best election that can be made; that sovereignty is invisible, and that it is not certainly annexed unto some certain person or persons.

14. Causes of civil war are also, that the wealth of the nation is in too few mens hands, and that no certain means are provided to keep all men from a necessity either to beg, or steal, or be soldiers. Moreover, the allowing luxury in some, whilst others needlessly starve.

The dispensing of benefits upon casual and uncertain motives; the giving vast emoluments to persons and parties of no certain visible merit. These are the things which cause animosities among the totter-headed multitude, who are the tinder that the sparks of a few designers may easily inflame.

15. One cause of public charge in matters of religion, is the not having changed the limits of parishes and cures with the change of religion from popery, and with the changes in plantation and trade. For now when the ministers of the gospel preach unto multitudes assembled in one place, may not parishes be bigger; that is, may not flocks be more

numerous, than when every particular sheep was, as heretofore, drest and shorn three or four times *per annum* by shrift. If there be in England and Wales but about five millions of people, what needs be more than 5000 parishes; that is, 1000 sheep under every shepherd. Whereas in the middling parishes of London there are about 5000 souls in each. Upon which account there needs be in England and Wales but 1000 parishes, whereas there are near 10000.

16. Now the saving of half the parishes would (reckoning the benefices one with another, but at 100l. *per annum* a piece) save 500000l. Besides, when the number of parochial parsons were halved, then there would need but half the present number of bishops, deans and chapters, colleges and cathedrals, which perhaps would amount to two or three hundred thousand pounds more: and yet the church of God would be more regularly served than now, and that without prejudice to that sacred, antient order of episcopacy, and the way of their maintenance by tithes; and all this in a method of greater reformation and suitableness thereunto.

17. But suppose it be said, that in some wild countries, a thousand people do not live in a less scope of ground than of eight miles square. To which I answer, that there are few or no such places, the largest parishes I know, being not more capacious than of three or four miles square, in which is no difficulty, for the people to meet once a week at some central place within that scope.

18. Moreover I say, that a curate of small learning, if of good life, and duly ordained, may officiate in four chapels of ease every Sunday, and the preacher, who indeed should be a person of learning and eloquence, may preach every other Sunday in every of the said chapels, by preaching in two of them one day,

day, and in the other two the other day: and this with catechizing, and extra-lectures upon the week-days, would perform as much as now is performed, and as much as by the blessing of God is necessary to salvation; for the yolk of Christ is easy, and his burthen light.

19. But to put an end to this doubt, I affirm, that if England and Wales were cut out in parcels of three miles square, there would be found few above four thousand such, of which to make parishes.

20. Now if it be said, that the alienation of these tithes is sacrilege; I answer, that if the same be employed to defend the church of God against the Turk and Pope, and the nations who adhere to them, it is not at all, or less, than to give three fourths of the same to the wives and children of the priests which were not in being when those allowances were set forth?

21. If I had not an abhorrence from propounding the lessening of the church-means, I could say, that the retrenching part of each remaining parsons tithes and emoluments, and leaving them for part, to the free contributions of their flocks, were a way to promote the gospel, and to give less offence to such as think that their whole maintenance should be made in that manner.

22. I might also say, that forasmuch as there be more males than females in England, (the said disproportion *pro tanto*, hindering procreation) that it were good for the ministers to return to their cælibat; or that none should be ministers, whilst they were married, it being easy among five millions of people to find out 5000 that could and would live single, that is one in a thousand. And then our unmarried parson might live as well with half, as now with the whole of his benefice.

23. Always

23. Always provided, that though the number of parishes, and the measure of benefices were lessened, yet that the same ought to be done without damage to the present incumbents.

24. As for lessening the charge of offices relating to the government and the law, the same will consist in abolishing the superfluous, supernumerary, and antiquated; and withal, in retrenching the fees of others, to what the labour, art, and trust of their respective employments do require. For there be many offices wholly executed by deputies for small wages, whereas the masters of them have ten times as much, although they know nothing either of what is done or ought to be done in the business.

25. Now such surpluses as these should be either restored unto the people who gave them unto the King, at a time when those fees made up but a just reward for the officer; or else the King keeping them still might take them for so much toward the publick charge, but not give them away to stop the importunate suits of any particular person, in whom and in all his dependants, such benefits do but cause laziness as to the true original gain of the nation, and themselves in particular, together with a total negligence and ignorance of the publick good.

26. Many are the particulars that might be instanced of this kind; but my aim not being to prejudice any man in particular, I descend no lower, wishing only that there might be an universal reformation of what length of time hath warped awry, in which case no particular men are to be troubled; for if all suffer, none suffers, and all men would be no poorer than now they are if they should lose half their estates; nor would they be a whit the

richer

richer if the same were doubled, the *Ratio formalis* of riches lying rather in proportion than quantity.

27. To lessen the charge of universities, unto which I add the inns of court, which is not much, were to lessen the number of the students in divinity, law, and medicine, by lessening the use of those professions.

Now having spoken already of divinity, I come next to the law, and say, that if registers were kept of all mens estates in lands, and of all the conveyances of, and engagements upon them; and withal, if publick loan-banks, lombards, or banks of credit upon deposited money, plate, jewels, cloth, wool, silk, leather, linen, mettals, and other durable commodities were erected, I cannot apprehend how there could be above one tenth part of the law-suits and writings, as now there are.

28. And moreover, if by accompt of the people, of their land and other wealth, the number of lawyers and scriveners were adjusted, I cannot conceive how there should remain above one hundredth part of what now are; forasmuch as I have heard some affirm, that there be now ten times as many as are even now necessary; and that there are now ten times as many law-suits, as upon the abovementioned reformation, there would be. It follows therefore, that upon the whole there would not need one in a hundred of the present number of retainers to the law, and offices of justice, the occasions as well of crimes as injuries being so much retrenched.

29. As for physicians, it is not hard by the help of the observations which have been lately made upon the bills of mortality, to know how many are sick in London by the number of them that die, and by the proportions of the city to find out the same of the country: and by both, by the advice of the learned college

lege of that faculty to calculate how many physicians were requisite for the whole nation; and consequently how many students in that art to permit and encourage; and lastly, having calculated these numbers, to adoptate a proportion of chirurgeons, apothecaries, and nurfes to them, and so by the whole to cut off and extinguish that infinite swarm of vain pretenders unto, and abusers of that god-like faculty, which of all secular employments our saviour himself after he began to preach engaged himself upon.

30. Moreover, if it were agreed, what number of divines, physicians and civilians (that is, of men bred in universities) were requisite to the publick service? as suppose 13000 in the present way, and perhaps not above 6000 in that way of retrenchment which we propound; then supposing that but one in forty dies *per annum*, it follows that less than 350 might suffice to be sent yearly out of the universities: where supposing they stay five years one with another, it followeth also that about 1800 is the number of students fit to be allowed in the universities at a time; I mean, of such as intend to make learning their trade, and way of livelihood.

31. I might intimate, that if 1800 students were enough, and that if there were 40000 parish-children and foundlings in England, it were probable that one in twenty of them might be of excellent wit and towardness.

Now since the publick may dispose of these children as they please, and since there is maintenance in both universities for above 1800, what if our professors of art were in this manner selected and educated? but of this but *in transitu*.

32. Hereunto may be added, that by reason of loan banks afore-mentioned, whereby the credits and estates of all dealers may be known, and all the mysterious

mysterious dangers of money prevented, and that by good accounts of our growth, manufacture, consumption, and importation, it might be known how many merchants were able to manage the exchange of our superfluous commodities with the same of other countries: and also how many retailers are needful to make the subdivisions into every village of this nation, and to receive back their superfluities. Upon these grounds I presume a large proportion of these also might be retrenched, who properly and originally earn nothing from the public, being only a kind of gamblers, that play with one another for the labours of the poor; yielding of themselves no fruit at all, otherwise than as veins and arteries, to distribute forth and back the blood and nutritive juices of the body politic, namely, the product of husbandry and manufacture.

33. Now if the numerous offices and fees relating to the government, law, and church; and if the number of Divines, lawyers, physicians, merchants, and retailers were also lessened, all which do receive great wages for little work done to the publick, with how much greater ease would common expences be defrayed? and with how much more equality would the same be assessed?

34. We enumerated six branches of the publick charge, and have slightly spoken how four of them might be lessened; we come next to the other two branches, whereof we shall rather recommend the augmentation.

The first of these two branches I call, generally speaking, care of the poor, consisting of receptacles for the aged, blind, lame, &c. in health; hospitals for noysome, chronical, curable and uncurable, inward and outward diseases; with others for acute and contagious. Others for orphans, found and exposed children;

children; of which later sort none should be refused, let the number be never so great provided their names, families, and relations were well concealed: the choice of which children being made at their being about eight or ten years old, might afford the King the fittest instruments for all kinds of his affairs, and be as firmly obliged to be his faithful servants as his own natural children.

35. This is no new nor rare thing, only the neglect of it in these countries, is rather to be esteemed a rare and new project: nor is it unknown what excellent fruits there have been of this institution, of which we shall say much more upon another occasion hereafter.

36. When all helpless and impotent persons were thus provided for, and the lazy and thievish restrained and punished by the minister of justice, it follows now that we find out certain constant employments for all other indigent people, who labouring according to the rules upon them, may require a sufficiency of food and rayment. Their children also (if small and impotent) as aforesaid, being provided for elsewhere.

37. But what shall these employments be? I answer, such as were reckoned as the sixth branch of the public expence, viz. making all highways so broad, firm, and even, as whereby the charge and tedium of travelling and carriages may be greatly lessened. The cutting and scouring of rivers into navigable; the planting of useful trees for timber, delight, and fruit in convenient places.

The making of bridges and cawseys,

The working in mines, quarries, and collieries.

The manufactures of Iron, &c.

38. I pitch upon all these particulars, first, as works wanting in this nation; secondly, as works of much labour,

labour, and little art; and thirdly, as introductive of new trades into England, to supply that of cloth, which we have almost totally lost.

In the next place it will be asked, who shall pay these men? I answer, every body; for if there be 1000 men in a territory, and if 100 of these can raise necessary food and rayment for the whole 1000; if 200 more make as much commodities, as other nations will give either their commodities or money for, and if 400 more be employed in the ornaments, pleasure, and magnificence of the whole; if there be 200 governors, divines, lawyers, physicians, merchants, and retailers, making in all 900, the question is, since there is food enough for this supernumery 100 also, how they should come by it? whether by begging, or by stealing; or whether they shall suffer themselves to starve, finding no fruit of their begging, or being taken in their stealing, be put to death another way? or whether they shall be given away to another nation that will take them? I think 'tis plain, they ought neither to be starved, nor hanged, nor given away; now if they beg, they may pine for hunger to day, and be gorged and glutted to morrow, which will occasion diseases, and evil habits; the same may be said of stealing: moreover, perhaps they may get either by begging or stealing more than will suffice them, which will for ever after indispose them to labour, even upon the greatest occasions which may suddenly and unexpectedly happen.

39. For all these reasons, it will be certainly the safer way to afford them the superfluity which would otherwise be lost and wasted, or wantonly spent: or in case there be no overplus, then 'tis fit to retrench a little from the delicacy of others feeding in quantity or quality, few men spending less than double of what

what might suffice them as the bare necessities of nature.

40. Now as to the work of these supernumeraries, let it be without expence of foreign commodities, and then 'tis no matter if it be employed to build a useles pyramid upon Salisbury Plain, bring the stones at Stonehenge to Towerhill, or the like; for at worst this would keep their minds to discipline and obedience, and their bodies to a patience of more profitable labours when need shall require it.

41. In the next place, as an instance of the usefulness of what hath been propounded, I ask what benefit will the mending of highways, the building of bridges and cawseys, with making rivers navigable produce, besides the pleasure and beauty of them? to which I also answer, as an instance of the premisses, that the same, together with the numerous missions of cattle and sheep out of Ireland shall produce a vast superfluity of English horses, the which because they have the many excellent qualities of beauty, strength, courage, swiftnes, and patience concentrated in them, beyond the horses of other places; would be a very vendible commodity all over Europe; and such as depending upon the intrinsick nature of the English soyl could not be counterfeited, nor taken away by others. Moreover, an horse is such a commodity as will carry both himself and his merchant to the market, be the same never so distant.

C H A P. III.

How the causes of the unquiet bearing of taxes may be lessened.

WE have slightly gone through all the six branches of the publick charge, and have (though imperfectly, and in haste) shewn what would encrease, and what would abate them.

We come next to take away some of the general causes of the unquiet bearing of taxes, and yielding to contributions, viz.

2. 1. That the people think the soveraign asks more than he needs. To which we answer: 1. That if the soveraign were sure to have what he wanted in due time, it were his own great damage to draw away the money out of his subjects hands, who by trade increase it, and to hoard it up in his own coffers, where 'tis of no use even to himself, but liable to be begged, or vainly expended.

3. 2. Let the tax be never so great, if it be proportionable unto all, then no man suffers the loss of any riches by it. For men (as we said but now) if the estates of them all were either halved or doubled, would in both cases remain equally rich: for they would each man have his former state, dignity and degree; and moreover, the money levied not going out of the nation, the same also would remain as rich in comparison of any other nation, only the riches of the prince and people would differ for a little while, namely, until the money levied from some, were again refunded upon the same, or other persons that paid it: in which case every man also should have his chance and opportunity to be made the

B better

better or worse by the new distribution: or if he lost by one, yet to gain by another.

4. 3. Now that which angers men most, is to be taxed above their neighbours. To which I answer, that many times these surmizes are mistakes, many times they are chances, which in the next tax may run more favourable; and if they be by design, yet it cannot be imagined, that it was by design of the sovereign, but of some temporary assessor, whose turn it may be to receive the *Talio* upon the next occasion from the very man he has wronged.

5. 4. Men repine much, if they think the money levied will be expended on entertainments, magnificent shews, triumphal arches, &c. To which I answer, that the same is a refunding the said monies to the tradesmen who work upon those things; which trades, though they seem vain and only of ornament, yet they refund presently to the most useful; namely, to brewers, bakers, taylor, shoemakers, &c. Moreover the prince hath no more pleasure in these shews and entertainments than 100,000 others of his meanest subjects have, whom, for all their grumbling, we see to travel many miles to be spectators of these mistaken and distasteful vanities.

6. 5. The people often complain that the King bestows the money he raises from the people upon his favourites: to which we answer; that what is given to favourites, may at the next step or transmigration come into our own hands, or theirs whom we wish well, and think do deserve it.

7. Secondly, as this man is a favourite to day, so another, or ourselves, may be hereafter; favour being of a very slippery and moveable nature, and not such a thing as we need much to envy; for the same way that leads up an hill, leads also down the same. Besides, there is nothing in the laws or customs

customs of England, which excludes any the meanest man's child, from arriving to the highest offices in this kingdom, much less debars him from the personal kindness of his prince.

8. All these imaginations (whereunto the vulgar heads are subject) do cause a backwardness to pay, and that necessitates the prince to severity. Now this lighting upon some poor, though stubborn, stiff-necked refuser, charged with wife and children, gives the credulous great occasion to complain of oppression, and breeds ill blood as to all other matters; feeding the ill humours already in being.

9. 6. Ignorance of the number, trade, and wealth of the people, is often the reason why the said people are needlessly troubled, viz. with the double charge and vexation of two, or many levies, when one might have served: examples whereof have been seen in late poll-moneys; in which (by reason of not knowing the state of the people, viz. how many there were of each taxable sort, and the want of sensible marks whereby to rate men, and the confounding of estates with titles and offices) great mistakes were committed.

10. Besides, for not knowing the wealth of the people, the prince knows not what they can bear; and for not knowing the trade, he can make no judgment of the proper season when to demand his exhibitions.

11. 7. Obscurities and doubts, about the right of imposing, hath been the cause of great and ugly reluctances in the people, and of involuntary severities in the prince, an eminent example whereof was the ship-money, no small cause of twenty years calamity to the whole kingdom.

12. 8. Fewness of people, is real poverty; and a nation wherein are eight millions of people, are more than

than twice as rich as the same scope of land wherein are but four; for the same governors which are the great charge, may serve near as well for the greater, as the lesser number.

13. Secondly, if the people be so few, as that they can live, *Exsponte Creatis*, or with little labour, such as is grazing, &c. they become wholly without art. No man that will not exercise his hands, being able to endure the tortures of the mind, which much thoughtfulness doth occasion.

14. 9. Scarcity of money, is another cause of the bad payment of taxes; for if we consider, that of all the wealth of this nation, *viz.* lands, housing, shipping, commodities, furniture, plate, and money, that scarce one part of an hundred is coin; and that perhaps there is scarce six millions of pounds now in England, that is but twenty shillings a head for every head in the nation: we may easily judge, how difficult it is for men of competent estates, to pay a sum of money on a sudden; which if they cannot compass, severities and charges ensue; and that with reason, though unlucky enough, it being more tolerable to undo one particular member, than to endanger the whole, notwithstanding indeed it be more tolerable for one particular member to be undone with the whole, than alone.

15. 10. It seems somewhat hard, that all taxes should be paid in money, that is, (when the King hath occasion to victual his ships at Portsmouth) that fat oxen and corn should not be received in kind, but that farmers must first carry their corn perhaps ten miles to sell, and turn into money; which being paid to the King, is again reconverted into corn, fetched many miles further.

16. Moreover, the farmer for haste is forced to under-sell his corn, and the King for haste likewise is forced

forced to overbuy his provisions. Whereas the paying in kind, *Pro Hic & Nunc*, would lessen a considerable grievance to the poor people.

17. The next consideration shall be of the consequences, and effects of two great a tax, not in respect of particular men, of which we have spoken before, but to the whole people in general: to which I say, that there is a certain measure, and proportion of money requisite to drive the trade of a nation, more or less than which would prejudice the same. Just as there is a certain proportion of farthings necessary in a small retail trade, to change silver money, and to even such reckonings, as cannot be adjusted with the smallest silver pieces. For money, (made of gold and silver) is to the *τά χρυσά* (that is to the matter of our food and covering) but as farthings and other local extrinsic money, is to the gold and silver species.

18. Now as the proportion of the number of farthings requisite in commerce is to be taken from the number of people, the frequency of their exchanges; as also, and principally from the value of the smallest silver pieces of money; so in like manner, the proportion of money requisite to our trade, is to be likewise taken from the frequency of commutations, and from the bigness of the payments that are by law or custom usually made otherwise. From whence it follows, that where there are registers of lands whereby the just value of each man's interest in them may be well known; and where there are depositories of the *τά χρυσά*, as of metals, cloth, linen, leather, and other usefuls; and where there are banks of money also, there less money is necessary to drive the trade. For if all the greatest payments be made in lands, and the other perhaps down to ten pound, or twenty pound be made by credit in lombards or money-banks:

it follows that there needs only money to pay sums less than those aforementioned; just as fewer farthings are requisite for change, where there be plenty of silver two-pences, than where the least silver piece is six pence.

19. To apply all this, I say, that if there be too much money in a nation, it were good for the commonalty, as well as the King, and no harm even to particular men, if the King had in his coffers, all that is superfluous: no more than if men were permitted to pay their taxes in any thing they could best spare.

23. On the other side, if the largeness of a publick exhibition should leave less money than is necessary to drive the nations trade, then the mischief thereof would be the doing of less work, which is the same as lessening the people, or their art and industry; for a hundred pound passing a hundred hands for wages, causes a thousand pound worth of commodities to be produced, which hands would have been idle and useles, had there not been this continual motive to their employment.

21. Taxes if they be presently expended upon our own domestick commodities, seem to me to do little harm to the whole body of the people, only they work a change in the riches and fortunes of particular men; and particularly by transferring the same from the landed and lazy, to the crafty and industrious. As for example, if a gentleman have let his lands to farm for a hundred pound *per annum*, for several years or lives, and he be taxed twenty pound *per annum*, to maintain a navy; then the effect hereof will be, that this gentleman's twenty pound *per annum*, will be distributed amongst seamen, ship-carpenters, and other trades relating to naval matters; but if the gentleman had the land in his own hands, then being

ing taxed a fifth part, he would raise his rents near the same proportion upon his under tenants, or would sell his cattle, corn, and wooll a fifth part dearer; the like also would all other subdependents on him do; and thereby recover in some measure, what he paid. Lastly, but if all the money levied were thrown into the sea, then the ultimate effect would only be, that every man must work a fifth part the harder, or retrench a fifth part of his consumptions, *viz.* the former if foreign trade be improveable, and the latter, if it be not.

22. This I conceive, were the worst of taxes in a well-policyed state; but in other states where is not a certain prevention of beggary and thievery, that is a sure livelihood for men wanting employment; there I must confess, an excessive tax, causes excessive and insuperable want, even of natural necessities, and that on a sudden so as ignorant particular persons, cannot find out what way to subsist by; and this by the law of Nature, must cause sudden effects to relieve it self, that is rapines, frauds; and this again must bring death, mutilations, and imprisonments according to the present laws which are mischiefs, and punishments, as well unto the states as to the particular sufferers of them.

C H A P. IV.

Of the several ways of tax, and first, of setting a part, a proportion of the whole territory for publick uses, in the nature of crown-lands; and secondly, by way of assessment, or land tax.

BUT supposing, that the several causes of public charge are lessened as much as may be, and that the people be well satisfied, and contented to pay their
B 4 just

just shares of what is needful for their government and protection, as also for the honour of their prince and country: it follows now to propose the several ways and expedients, how the same may be most easily, speedily, and insensibly collected. The which I shall do, by exposing the conveniences and inconveniences of some of the principle ways of levying, used of later years within the several states of Europe: unto which others of smaller and more rarer use may be referred.

2. Imagine then a number of people, planted in a territory, who had upon computation concluded that two millions of pounds *per annum*, is necessary to the public charges. Or rather, who going more wisely to work had computed a twenty fifth part of the proceed of all their lands and labours, were to be the *excisum*, or the part to be cut out, and laid aside for publick uses. Which proportions perhaps are fit enough to the affairs of England, but of that hereafter.

3. Now the question is, how the one or the other shall be raised. The first way we propose, is, to excise the very land it self in kind; that is, to cut out of the whole twenty five millions, which are said to be in England and Wales, as much land *in speice*, as whereof the rack-rent would be two millions, *viz.* about four millions of acres, which is about a sixth part of the whole; making the said four millions to be crown lands, and as the four counties intended to be reserved in Ireland upon the forfeitures were. Or else to excise a sixth part of the rent of the whole, which is about the proportion, that the adventurers and soldiers in Ireland tribute to the King, as quit rents. Of which two ways, the latter is manifestly the better, the King having more security; and more obligees; provided the trouble and charge of this uni-

versal

versal collection, exceed not that of the other advantage considerably.

4. This way in a new state would be goods, being agreed upon, as it was in Ireland, before men had even the possession of any land at all; wherefore whosoever buys land in Ireland hereafter is no more concerned with the quit rents wherewith they are charged, than if the acres were so much the fewer; or then men are who buy land, out of which they know tythes are to be paid. And truly that country is happy in which by original accord, such a rent is reserved, as whereby the public charge may be borne without contingent, sudden superadditions, in which lies the very *ratio* of the burthen of all contributions and exactions. For in such cases as was said before, it is not only the landlord pays, but every man who eats but an egg, or an onion of the growth of his lands; or who useth the help of any artisan, which feedeth on the same.

5. But if the same were propounded in England, *viz.* if an aliquot part of every landlords rent were excised or retrenched, then those whose rents were settled, and determined for long times to come, would chiefly bear the burthen of such an imposition, and others have a benefit thereby. For suppose A and B have each of them a parcel of land, of equal goodness and value; suppose also that A hath let his parcel for twenty one years at twenty pound *per annum*, but that B is free; now there comes out a tax of a fifth part; hereupon B will not let under 25l. that his remainder may be twenty, whereas A must be contented with sixteen neat; nevertheless the tenants of A. will sell the proceed of their bargain at the same rate, that the tenants of B shall do. The effect of all this is; first, that the King's fifth part of B. his farm shall be greater than before. Secondly,

condly, that the farmer to B shall gain more than before the tax. Thirdly, that the tenant or farmer of A shall gain as much as the King and tenant to B both. Fourthly, the tax doth ultimately light upon the landlord A and the consumptioners. From whence it follows that a land-tax resolves into an irregular excise upon consumptions, that those bear it most, who least complain. And lastly, that some landlords may gain, and only such whose rents are predetermined shall lose; and that doubly, viz. one way by the raising of their revenues, and the other by enhancing the prices of provisions upon them.

6. Another way is an *excisum* out of the rent of housing, which is much more uncertain than that of land. For an house is of a double nature, viz. one, wherein it is a way and means of expence; the other, as 'tis an instrument and tool of gain: for a shop in London of less capacity and less charge in building than a fair dining-room in the same house unto which both do belong, shall nevertheless be of the greater value, so also shall a dungeon, cellar, then a pleasant chamber; because the one is expence, the other profit. Now the way of a land-tax rates housing, as of the latter nature, but the excise as of the former.

7. We might add hereunto, that housing is sometimes disproportionally taxed to discourage building, especially upon new foundations, thereby to prevent the growth of a city; suppose London, such excessive and overgrown cities being dangerous to monarchy, though the more secure when the supremacy is in citizens of such places themselves, as in Venice.

8. But we say, that such checking of new buildings signifies nothing to this purpose; forasmuch as buildings do not encrease, until the people already have increas'd: but the remedy of the above mentioned dangers

gers is to be fought in the causes of the encrease of people, the which if they can be nipt, the other work will necessarily be done.

But what then is the true effect of forbidding to build upon new foundations? I answer, to keep and fasten the city to its old seat and ground plot, the which encouragement for new buildings will remove, as it comes to pass almost in all great cities, though insensibly, and not under many years progression.

9. The reason whereof is, because men are unwilling to build new houses at the charge of pulling down their old, where both the old house it self, and the ground it stands upon do make a much dearer ground-plot for a new house, and yet far less free and convenient; wherefore men build upon new free foundations, and cobble up old houses, until they become fundamentally irreparable, at which time they become either the dwelling of the rascality, or in process of time return to waste and gardens again, examples whereof are many even about London.

Now if great cities are naturally apt to remove their seats, I ask which way? I say in the case of London, it must be westward, because the winds blowing near three fourths of the year from the west, the dwellings of the west end are so much the more free from the fumes, steams and stinks of the whole easterly pyle; which where seacole is burnt is a great matter. Now if it follow from hence, that the palaces of the greatest men will remove westward, it will also naturally follow, that the dwellings of others who depend upon them will creep after them. This we see in London, where the noblemens ancient houses are now become halls for companies, or turned into tenements, and all the palaces are gotten westward; insomuch that I do not doubt but that five hundred years hence, the King's palace will be near

near Chelsea, and the old building of Whitehall converted to uses more answerable to their quality. For to build a new royal palace upon the same ground will be too great a confinement, in respect of gardens and other magnificencies, and withal a disaccommodation in the time of the work: but it rather seems to me, that the next palace will be built from the whole present contignation of houses at such a distance as the whole palace of Westminster was from the city of London, when the archers began to bend their bows just without Ludgate, and when all the space between the Thames, Fleet-street, and Holborn was as Finisbury-fields are now.

10. This digression I confess to be both impertinent to the business of taxes, and in it self almost needless; for why should we trouble ourselves what shall be five hundred years hence, not knowing what a day may bring forth; and since 'tis not unlikely, but that before that time we may be all transplanted from hence into America, these countries being overrun with Turks, and made waste, as the seats of the famous eastern empires at this day are.

11. Only I think 'tis certain, that while ever there are people in England, the greatest cohabitation of them will be about the place which is now London, the Thames being the most commodious river of this island, and the seat of London the most commodious part of the Thames; so much doth the means of facilitating carriage greaten a city, which may put us in mind of employing our idle hands about mending the highways, making bridges, cawseys and rivers navigable: which considerations brings me back round into my way of taxes, from whence I digrest.

12. But before we talk too much of rents, we should endeavour to explain the mysterious nature of them, with reference as well to money, the rent of which

which we call usury; as to that of lands, and houses aforementioned.

13. Suppose a man could with his own hands plant a certain scope of land with corn, that is, could dig, or plough; harrow, weed, reap, carry home, thresh, and winnow so much as the husbandry of this land requires; and had withal feed wherewith to sow the same. I say, that when this man hath subducted his seed out of the proceed of his harvest, and also what himself hath both eaten and given to others in exchange for cloathes, and other natural necessaries; that the remainder of corn is the natural and true rent of the land for that year; and the medium of seven years, or rather of so many years as makes up the cycle, within which dearths and plenties make their revolution, doth give the ordinary rent of the land in corn.

14. But a further, though collateral question may be, how much English money this corn or rent is worth; I answer, so much as the money which another single man can save within the same time, over and above his expence, if he employed himself wholly to produce and make it; viz. Let another man go travel into a country where is silver, there dig it, refine it, bring it to the same place where the other man planted his corn; coin it, &c. the same person, all the while of his working for silver, gathering also food for his necessary livelihood, and procuring himself covering, &c. I say, the silver of the one must be esteemed of equal value with the corn of the other: the one, being perhaps twenty ounces and the other twenty bushels. From whence it follows that the price of a bushel of this corn to be an ounce of silver.

15. And forasmuch as possibly there may be more art and hazard in working about the silver, then about

about the corn; yet all comes to the same pass; for let a hundred men work ten years upon corn, and the same number of men the same time upon silver; I say, that the neat proceed of the silver is the price of the whole neat proceed of the corn, and like parts of the one, the price of like parts of the other. Although not so many of those who wrought in silver, learned the art of refining and coyning, or out-lived the dangers and diseases of working in the mines. And this also is the way of pitching the true proportion, between the values of gold and silver, which many times is fet but by popular error, sometimes more, sometimes less diffused in the world; which error (by the way) is the cause of our having been pestered with too much gold heretofore, and wanting it now.

16. This, I say to be the foundation of equalizing and balancing of values; yet in the superstructures and practices hereupon, I confess there is much variety and intricacy; of which hereafter.

17. The world measures things by gold and silver, but principally the latter; for there may not be two measures, and consequently the better of many must be the only of all; that is, by fine silver of a certain weight: but now if it be hard to measure the weight and fineness of silver, as by the different reports of the ablest say-masters I have known it to be; and if silver granted to be of the same fineness and weight, rise and fall in its price, and be more worth at one place than another, not only for being farther from the mines, but for other accidents, and may be more worth at present; than a month or other small time hence; and if it differ in its proportion unto the several things valued by it, in several ages upon the increase and diminution thereof, we shall endeavour to examine

mine some other natural standards and measures, without derogating from the excellent use of these.

18. Our silver and gold we call by several names, as in England by pounds, shillings, and pence; all which may be called and understood by either of the three. But that which I would say upon this matter is, that all things ought to be valued by two natural denominations, which is land and labour; that is, we ought to say, a ship or garment is worth such a measure of land, with such another measure of labour; forasmuch as both ships and garments were the creatures of lands and mens labours thereupon: this being true, we should be glad to find out a natural par between land and labour, so as we might express the value by either of them alone, as well or better than by both, and reduce one into the other, as easily and certainly, as we reduce pence into pounds. Wherefore we would be glad to find the natural values of the fee-simple of land, though but no better than we have done that of the *usus fructus* above-mentioned, which we attempt as followeth.

19. Having found the rent or value of the *usus fructus per annum*; the question is, how many years purchase (as we usually say) is the fee-simple naturally worth? if we say an infinite number, then an acre of land would be equal in value to a thousand acres of the same land; which is absurd, an infinity of units being equal to an infinity of thousands: wherefore we must pitch upon some limited number, and that I apprehend to be the number of years, which I conceive one man of fifty years old, another of twenty eight, and another of seven years old, all being alive together may be thought to live; that is to say, of a grandfather, father, and child; few men having reason to take care of more remote posterity; for if a man be a great grandfather, he himself is so much

much the nearer his end, so as there are but three in a continual line of descent usually co-existing together; and as some are grandfathers at forty years, yet as many are not till above sixty, and *sic de cæteris*.

20. Wherefore I pitch the number of years purchase, that any land is naturally worth, to be the ordinary extent of three such persons their lives. Now in England we esteem three lives equal to one and twenty years, and consequently the value of land, to be about the same number of years purchase. Possibly if they thought themselves mistaken in the one, (as the observator of the bills of mortality thinks they are) they would alter in the other, unless the consideration of the force of popular error and dependance of things already concatenated, did hinder them.

21. This I esteem to be the number of years purchase where titles are good, and where there is a moral certainty of enjoying the purchase. But in other countries lands are worth nearer thirty years purchase, by reason of the better titles, more people, and perhaps truer opinion of the value and duration of three lives.

22. And in some places, lands are worth yet more years purchase, by reason of some special honour, pleasures, privilege or jurisdiction annexed unto them.

23. On the other hand, lands are worth fewer years purchase (as in Ireland) for the following reasons, which I have here set down, as unto the like whereof the cause of the like cheapness in any other place may be imputed.

First, in Ireland, by reason of the frequent rebellions, (in which if you are conquered, all is lost; or if you conquer, yet you are subject to swarms of thieves and robbers) and the envy which precedent
missions

missions of English have against the subsequent, perpetuity it self is but forty years long, as within which time some ugly disturbance hath hitherto happened almost ever since the first coming of the English thither.

24. 2. The claims upon claims which each hath to the others estates, and the facility of making good any pretence whatsoever by the favour of some one or other of the many governors and ministers which within forty years shall be in power there; as also by the frequency of false testimonies, and abuse of solemn oaths.

25. 3. The paucity of inhabitants, there being not above the fifth part so many as the territory would maintain, and of those but a small part do work at all, and yet a smaller work so much as in other countries.

26. 4. That a great part of the estates, both real and personal in Ireland, are owned by absentees, and such as draw over the profits raised out of Ireland, refunding nothing; so as Ireland exporting than more it imports, doth yet grow poorer to a paradox.

27. 5. The difficulty of executing justice, so many of those in power being themselves protected by offices, and protecting others. Moreover, the number of criminous and indebted persons being great, they favour their like in juries, offices, and wheresoever they can: besides, the country is seldom rich enough to give due encouragement to profound judges and lawyers, which makes judgments very casual, ignorant men being more bold to be apt and arbitrary, than such as understand the dangers of it. But all this, a little care in due season might remedy, so as to bring Ireland in a few years to the same level of value with other places; but of this also elsewhere more at large, for in the next place we shall come to usury.

C H A P. V.

Of Usury.

WHAT reason there is for taking or giving interest or usury for any thing which we may certainly have again whensoever we call for it, I see not; nor why usury should be scrupled, where money or other necessaries valued by it, is lent to be paid at such a time and place as the borrower chuseth, so as the lender cannot have his money paid him back where and when himself pleaseth, I also see not. Wherefore when a man giveth out his money upon condition that he may not demand it back until a certain time to come, whatsoever his own necessities shall be in the mean time, he certainly may take a compensation for this inconvenience which he admits against himself: and this allowance is that we commonly call usury.

2. And when one man furnisheth another with money at some distant place, and engages under great penalties to pay him there, and at a certain day besides; the consideration for this, is that we call exchange, or local usury.

As for example, if a man wanting money at Carlisle in the heat of the late civil wars, when the way was full of soldiers and robbers, and the passage by sea very long, troublesome, and dangerous, and freedom passed; why might not another take much more than an 100 l. at London for warranting the like sum to be paid at Carlisle on a certain day?

3. Now the questions arising hence are; what are the natural standards of usury and exchange? as for usury, the least than can be, is the rent of so much land as the money lent will buy, where the security

rity is undoubted; but where the security is casual, then a kind of insurance must be enterwoven with the simple natural interest, which may advance the usury very considerably unto any height below the principal it self. Now if things are so in England, that really there is no such security as above-mentioned, but that all are more or less hazardous, troublesome, or chargeable to make, I see no reason for endeavouring to limit usury upon time, any more than that upon place, which the practice of the world doth not, unless it be that those who make such laws were rather borrowers than lenders: but of the vanity and fruitfulness of making civil positive laws against the laws of nature, I have spoken elsewhere, and instanced in several particulars.

4. As for the natural measures of exchange, I say, that in times of peace, the greatest exchange can be but the labour of carrying the money in specie; but where are hazards and emergent uses for money more in one place than another, &c. or opinions of these true or false, the exchange will be governed by them.

5. Parallel unto this, is something which we omitted concerning the price of land; for as great need of money heightens exchange, so doth great need of corn raise the price of that likewise, and consequently of the rent of the land that bears corn, and lastly of the land it self; as for example, if the corn which feedeth London, or an army, be brought forty miles together, then the corn growing within a mile of London, or the quarters of such army, shall have added unto its natural price, so much as the charge of bringing it thirty nine miles doth amount unto: and unto perishable commodities, as fresh fish, fruits, &c. the insurance upon the hazard of corrupting, &c. shall be added also; and finally, unto him that

eats these things, there (suppose in taverns) shall be added the charge of all the circumstantial apparatus of house-rent, furniture, attendance, and the cooks skill as well as his labour to accompany the same.

6. Hence it comes to pass, that lands intrinsically alike near populous places, such as were the perimeter of the area that feeds them is great, will not only yield more rent for these reasons, but also more years purchase than in remote places, by reason of the pleasure and honour extraordinary of having lands there; for

— *Omne tulit punctum qui miscuit utile dulci.*

7. Having finished our digression upon the measures of the rents and values of lands and monies, we now return to our second way of levying public charges, which was the taking of a proportion of the rent (commonly called assessment) it follows next to speak of the way of computing the said rents, otherwise than according to the bargains which a few men make one with another through ignorance, haste, false suggestion, or else in their passion or drink: although I acknowledge, that the medium or common result of all the bargains made within three years (or other such cycle of time, as within which all contingencies of land revolve) may be very sufficient to this purpose, being but the sum synthetically computed by casual opinions, as I would endeavour to cast up analytically by a distinct particularizing of the causes.

8. 1. Therefore I propound a survey of the figures, quantities, and situations of all the lands, both according to the civil bounds of parishes, farms, &c. and the natural distinctions thereof by the sea, rivers, ridges of rocks, or mountains, &c.

9. 2. I propound that the quality of each denomination were described by the commodities it had usually

usually born, in some land, some sort of timber, grain, pulse or root growing more happily than in others: also by the increase of things sown or planted, which it hath yielded *communibus annis*; and withal, the comparative goodness of the said commodities not unto the common standard money, but to one another. As for example; if there be ten acres of land, I would have it judged whether they be better for hay or corn; if for hay, whether the said ten acres will bear more or less of hay than ten other acres; and whether an hundred weight of the said hay will feed or fatten more or less than the same weight of other hay, and not as yet comparing it to money, in which the value of the said hay will be more or less, according to the plenty of money, which hath changed strangely since the discovery of the West-Indies, and according to the multitudes of people living near this land, together with the luxurious or frugal living of them; and besides all, according to the civil, natural, and religious opinions of the said people: as for example, eggs in the fore-part of Lent (because their goodness and delicacy decays before Lent be done) being worth little in some popish countries; nor swines flesh among the Jews, nor hedgehogs, frogs, snails, mushrooms, &c. to those that fear to eat them, as poisonous or unwholesome: nor currans, and Spanish wines, if they were all to be destroyed as the great thieves of this nation, by an edict of the state.

10. This I call a survey or inquisition into the former intrinsic values of land, this latter of extrinsic or accidental follows. We said, that the change of the store of money would change the rates of commodities, according to our reckoning, in names and words (pounds, shillings and pence being nothing else) as for example:

C. 3

If

If a man can bring to London an ounce of silver out of the earth in Peru, in the same time that he can produce a bushel of corn, then one is the natural price of the other; now if by reason of new and more easy mines a man can get two ounces of silver as easily as formerly he did one, then corn will be as cheap at ten shillings the bushel, as it was before at five shillings *cæteris paribus*.

11. It behoves us therefore to have a way, whereby to tell the money of our country (which I think I have, and that in a short time, and that without cost, and (which is more) without looking into particular mens pockets; of which hereafter.) Now if we know what gold and silver we had in England two hundred years ago, and could tell it again now; and though we also knew the difference of our denominations then, when thirty seven shillings were made out the same quantity of silver as sixty two are now; also that of the alloy, labour in coinage, remedies for weight and fineness, and duties to the king; nay, if we also knew the labourers wages then and now, yet all this would not shew the difference of the riches of our nation, even in money alone.

12. Wherefore we must add to the premises the knowledge of the difference of the numbers of the people, and conclude, that if all the money in the nation were equally divided amongst all the people both then and now, that that time wherein each devisee had wherewith to hire most labourers, was the richer. So that we want the knowledge of the people and bullion which is now in this land, and which was heretofore; all which I think may be found out even for the time past, but more probably for the time present, and to come.

13. But to proceed; suppose we had them, then we would pitch the accidental values upon our lands about

about London; as thus; viz. we would first at hazard compute the materials for food and covering, which the shires of Essex, Kent, Surry, Middlesex, and Hertford; next circumjacent to London, did *communibus annis* produce, and would withal compute the consumptioners of them living in the said five shires, and London. The which if I found to be more than were the consumptioners living upon the like scope of other land, or rather upon as much other land as bore the like quantity of provisions; then I say, that provisions must be dearer in the said five shires than in the other; and within the said shires cheaper or dearer, as the way to London was more or less long, or rather more or less chargeable.

14. For if the said five shires did already produce as much commodity, as by all endeavour was possible; then what is wanting must be brought from afar, and that which is near, advanced in price accordingly; or if the said shires by greater labour than now is used (as by digging instead of ploughing, setting instead of sowing, picking of choice seed instead of taking it promiscuously, steeping it instead of using it wholly unprepared, and manuring the ground with salt instead of rotten straw, &c.) could be fertilized, then will the rent be as much more advanced, as the excess of increase exceeds that of the labour.

15. Now the price of labour must be certain (as we see it made by the statutes which limit the day-wages of several work-men;) the non-observance of which laws, and the not adapting them to the change of times, is by the way very dangerous, and confusive to all endeavours of bettering the trade of the nation.

16. Moreover, the touch-stone to try whether it be better to use those improvements or not, is to examine

examine whether the labour of fetching these things even from the places where they grow wild, or with less culture, be not less than that of the said improvements.

17. Against all this will be objected, that these computations are very hard, if not impossible to make; to which I answer only this, that they are so, especially if none will trouble their hands or heads to make them, or give authority for so doing: but withal, I say, that until this be done, trade will be too conjectural a work for any man to employ his thoughts about; for it will be the same wisdom, in order to win with fair dice, to spend much time in considering how to hold them, how much to shake them, and how hard to throw them, and on what angles they should hit the side of the tables, as to consider how to advance the trade of this nation; where at present particular men get from their neighbours (not from the earth and sea) rather by hit than wit, and by the false opinions of others, rather than their own judgments; credit every where, but chiefly in London, being become a meer conceit, that a man is responsible or not, without any certain knowledge of his wealth or true estate. Whereas I think the nature of credit should be limited only to an opinion of a mans faculties to get by his art and industry. The way of knowing his estate being to be made certain, and the way of making him pay what he owes to the utmost of his ability, being to be expected from the good execution of our laws.

18. I should here enlarge upon a paradox, to prove, that if every mans estate could be always read in his forehead, our trade would much be advanced thereby, although the poorer ambitious man be commonly the more industrious. But of this elsewhere.

19. The

19. The next objection against this so exact computation of the rents and worth of lands, &c. is that the sovereign would know too exactly every mans estate: to which I answer, that if the charge of the nation be brought as low as it may be (which depends much upon the people in parliament to do) and if the people be willing and ready to pay, and if care be taken, that although they have not ready money; the credit of their lands and goods shall be as good; and lastly, that it would be a great discommodity to the prince to take more than he needs, as was proved before; where is the evil of this so exact knowledge? and as for the proportion of every contributor, why should any man hope or expect to ease himself by his craft and interest in a confusion? or why should he not fear, though he may be advantaged this time, to suffer in the next.

C H A P. VI.

Of customs and free ports.

CUSTOM is a contribution or excisium out of goods sent out or imported into the princes dominions: in these countries of a twentieth part not according to the prices currant among merchants of each respective commodity, but according to other standing rates set by the state, though advised for the most part by concerned persons.

2. I cannot well imagine what should be the natural reasons, why a prince should be paid this duty inward and outward both; there seems indeed to be some, why he should be paid for indulging the exportation of some such things as other countries do really want.

3. Wherefore

3. Wherefore I think, that customs at the first were a præmium allowed the prince for protecting the carriage of goods both inward and outward from the pirates; and this I should verily believe, if the prince were bound to make good losses of that kind. And I thought that the proportion of five pound *per cent.* was pitched upon computation, that the merchants before the said undertaking and composition, had usually lost more by piracy: and finally, that the customs had been an insurance upon losses by enemies, as the insurance now usual is of the casualties of sea, wind, weather, and vessel, or altogether; or like the insurance in some countries of houses from fires for a certain small part of their yearly rent. But be it what it will, it is anciently established by law, and ought to be paid until it shall be abolished. Only I take leave as an idle philosopher to discourse upon the nature and measures of it.

4. The measures of customs outwards may be such, as after reasonable profit to the exporter will leave such of our own commodities as are necessary to foreigners somewhat cheaper unto them than they can be had from elsewhere.

As for example, tin is a native commodity, which governs the market abroad, that is, there is none so good, and so easy to be had and exported.

Now suppose tin might be made in Cornwall for four pence the pound, and that the same would yield twelve pence at the nearest part in France, I say, that this extraordinary profit ought to be esteemed as a mine-royal, or *tresor trouve*, and the sovereign ought to have his share in it: which he will have, by imposing so great a duty upon tin exported, as on one side may leave a subsistence to the workmen (and no more) with a competent profit to the owners of the ground; and on the other side, may leave the price
abroad

abroad less than that for which tin may be had from any other place.

5. The same imposition might also be made on the tin spent at home, unless it be as impossible so to do, as for the king of France to impose the gabel upon salt in the very places where it is made.

6. But it is observed, that such high duties make men endeavour not to enter any such goods at all, or pay for them, provided the charge of smuggling and bribing, with the hazard of being seized do not *communibus vicibus* exceed the duty.

7. Wherefore the measures of this nature are, that it be more easy, safe, and profitable for men to keep the law, than to break it, unless it be in such cases where the magistrate can with certainty execute the law. As for example, it would be hard to save the duties upon horses shipped at a small port, without adjacent creeks, and that but some certain two hours every tide, forasmuch as horses cannot be disguised, put up in bags or casks, nor shipped without noise and the help of many hands.

8. The measures of customs upon imported commodities are; 1. That all things ready and ripe for consumption may be made somewhat dearer than the same things grown or made at home, if the same be feasible *cæteris paribus*.

2. That all superfluities tending to luxury and sin, might be loaded with so much impost, as to serve instead of a sumptuary law to restrain the use of them. But here also care is to be had, that it be not better to smuggle than to pay.

9. On the contrary, all things not fully wrought and manufactured, as raw hides, wool, beaver, raw silk, cotton; as also all tools and materials for manufacture; as also dying-stuff, &c. ought to be gently dealt with.

10. If

10. If to levy the payment of these duties could be most exactly performed, princes might strangely practice one upon another; wherefore since they cannot, the people pay no more than they cannot with greater safety upon the whole matter save, nor observe any more of these laws, than they cannot elude.

11. The inconveniences of the way of customs, are, viz.

1. That duties are laid upon things not yet ripe for use, upon commodities in *feri*, and but in the way of their full improvements, which seems the same ill husbandry, as to make fuel of young saplings, instead of dotards and pollards.

2. The great number of officers requisite to collect the said duties, especially in a country where the harbours are many, and the tides convenient for shipping of goods at any time.

3. The great facility of smuggling by briberies, collusions, hiding and disguising of commodities, &c. and all this notwithstanding oaths and penalties, and withal by the several ways of mitigating and taking off the said penalties, even after discovery.

4. The customs or duties upon the few commodities of the growth of England exchanged with foreigners, make too small a part of the whole expence of the people of this kingdom, which (perhaps is not less than fifty millions of pounds *per annum*) out of which to bear the common charges thereof, so as some other way of levy must be practised together with it; whereas by some one way, if the best, the whole work may be absolved: wherefore 'tis an inconvenience in the way of customs, that it necessitates other ways than it self.

12. Now as a small attempt of a remedy or expedient herein, I offer rather, that instead of the customs

toms upon goods shipped, every ship that goes in or out, may pay a tonnage, the same being collectible by a very few hands, as a matter visible to all the world; and that the said duty be but such a part of the freight, as the like whereof being excinded out of the whole consumption, would defray all the public charge; which part perhaps is four *per cent.* or thereabouts, viz. two millions *per ann.* out of fifty.

13. The other is, that the customs be reduced into the nature of an insurance premium, and that the same be augmented and fitted, as whereby the king may afford to ensure the goods as well against the sea as enemies; by which means the whole nation would be concerned in all such losses, and then the merchant for his own sake would more willingly enter and pay for whatsoever he would have insured.

14. But it will be here objected, that although the duty of customs be abrogated, yet that there must be always the same number of officers maintained as now to prevent the bringing in and carrying out of prohibited commodities. Wherefore we shall here state the nature of such prohibitions by two or three grand instances.

15. To prohibit the exportation of money, in that it is a thing almost impracticable; it is almost nugatory and vain; and the danger of it resolves either into a kind of insurance answerable to the danger of being seized, or unto a surcharge of a composition by bribing the searchers. As for example, if but one in fifty exportations are seized, or if twenty shillings be usually taken for conniving at fifty pounds, then the commodities bought with this money must be sold two at least *per cent.* the dearer to the consumptioner. Now if the trade will not bear this surcharge, then money will not be exported with discretion. Now the use of this prohibition, supposing it practicable,

is

is to serve as a sumptuary law, and to bind the nation in general not to spend more than they get; for if we could export no commodity of our own growth or manufacture than by prohibiting the going out of money, it is also *ipso facto* commanded that nothing foreign should be brought in. Again supposing, that ordinary we export enough to furnish us with all foreign commodities, but upon some extraordinary decay of our land or hands, we are able to export but half as much as would procure our ordinary proportion of foreign goods, then the prohibition of money performs indeed the part of a sumptuary law, in hindring us to bring in any more than half as much foreign commodities as we formerly used, only it leaves it to the discretion of the merchant, to chuse which he will neglect or forbear to bring in, and which not; whereas in sumptuary laws the state taketh this care upon themselves. As for example, if we wanted exportations to ballance our importations by forty thousand pounds, and suppose for examples sake, that the importation of forty thousand pounds worth of coffee-berries, or the like of Spanish wine must be retrenched; in this case, the said prohibition of money will do one, or some of the one, and some of the other, as the merchant himself pleases: but the sumptuary law determines, whether we shall encourage and keep fair with the nation that sends us wine, rather than that which sends us coffee, and whether the expence of wine or coffee be most prejudicial to our people, &c.

16. The benefits alledged for the free exportation of money is meerly this, viz. that if a ship carrying out of England forty thousand pounds worth of cloth, might also carry with it forty thousand pounds in money, then could the merchant stand the stiffer upon his terms, and in fine would buy cheaper, and
sell

fell dearer; but by the way, the merchant buys this power with the interest and advantage of the money he carries, which if it amount to five pound *per cent.* then he had better sold his goods at four pound *per cent.* under rate, than to have fortified himself with monies as aforesaid. But of this more may be said; we hasten to the great point of wool.

17. The Hollanders having gotten away our manufacture of cloth, by becoming able to work with more art, to labour and fare harder, to take less freight, duties and insurance, hath so madded us here in England, that we have been apt to think of such exorbitantly fierce ways of prohibiting wool and earth to be exported, as perhaps would do us twice as much harm as the loss of our said trade. Wherefore to return to our wits and trade again, before we can tell what to do in this case, we must consider;

1. That we are often forced to buy corn from abroad, and as often complain that we are pestered with abundance of idle hands at home, and withal that we cannot vend the woollen manufactures even which our few working hands do produce. In this case were it not better to lessen our sheep-trade, and convert our hands to more tillage? because 1. flesh becoming dearer, there would be encouragement for fish, which will never be till then. 2. Our money would not run so fast away for corn. 3. We should have no such gluts of wool upon our hands. 4. Our idle hands would be employed in tillage and fishing, one man by the way of grazing tilling as it were many thousand acres of land by himself and his dog.

2. Suppose we wanted no corn, nor had any idle hands, and yet that we abounded with more wool than we can work up; in this case, certainly wool might be exported, because 'tis supposed, that the hands

hands which work, are already employed upon a better trade.

3. Suppose the Hollander out-do us by more art, were it not better to draw over a number of their choice workmen, or send our most ingenious men thither to learn; which if they succeed, it is most manifest, that this were the more natural way, than to keep that infinite clutter about resisting of nature, stopping up the winds and seas, &c.

4. If we can make victual much cheaper here than in Holland, take away burthensome, frivolous, and antiquated impositions and offices.

I conceive even this were better than to persuade water to rise of it self above its natural spring.

5. We must consider in general, that as wiser physicians tamper not excessively with their patients, rather observing and complying with the motions of nature, than contradicting it with vehement administrations of their own; so in politicks and oeconomicks the same must be used; for

Naturam expellas furca licet usque recurrit.

18. Nevertheless, if the Hollanders advantages in making cloth be but small and few in comparison of ours, that is, if they have but a little the better of us, then I conceive that prohibitions to export wool may sufficiently turn the scales. But whether this be so or not, I leave to others, being my self neither merchant nor statesman.

19. As for prohibition of importations, I say that it needs not be, until they much exceed our exportations. For if we should think it hard to give good necessary cloth for debauching wines, yet if we cannot dispose of our cloth to others, 'twere better to give it for wine or worse, than to cease making it; nay, better to burn a thousand mens labours for a time, than to let those thousand men by non-employment

ment

ment lose their faculty of labouring. In brief, what may be further said hereupon, resolves into the doctrine and *ingenium* of making sumptuary laws, and judicious use of them *pro hic & nunc*.

20. Unto this discourse of customs appertains that of free ports, which (in a nation that only trades for it self, viz. vents its own superfluities, and imports only necessaries for it self) are of no use, but rather harm; for suppose wines be brought into a free port, be there housed and privately sold, but the cask filled up with stained water, and put on ship-board again to be staved as soon as the ship is out at sea: in this case, the duties of those wines are defrauded, as it also may be many other ways.

21. Now if it be said, that although we should trade but for ourselves, yet that our ports (being more commodious than those of other nations) would be the more frequented; for being free, and consequently the more enriched, by the expence of seamen and passengers, hire of labourers, and warehouses, &c. even without any custom at all upon the goods. Nevertheless 'tis reason that a small duty should be paid upon the ship as aforesaid, for such use of our ports, and that *eo nomine*; not expecting all our benefit from the said hire of cellarage, porters, and carmen, which also might be had over and above for their proper reasons.

22. But if we could attain to be the merchants between other nations, there is then no reason for exacting duties (as was said before) upon things *in fieri*, and which are but in the way of their improvement: and as for the fraud that may be committed, as in the case of wines above-mentioned, I affirm that our excise upon the consumption, would overcome and elude them.

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CHAP.

C H A P. VII.

Of poll-money.

POLL-MONEY is a tax upon the persons of men, either upon all simply and indifferently, or else according to some known title or mark of distinction upon each; and that either of bare honour, or else of some office sought or imposed, or of some faculty and calling without respect to riches or poverty, incomes or expence, gain or loss accruing by the said title, office or faculty.

2. The poll-monies which have been levied of late, have been wonderfully confused; as taxing some rich single persons at the lowest rate; some knights, though wanting necessaries, at twenty pounds, encouraging some vain fellows to pay as esquires, on purpose to have themselves written esquires in the receipts; making some pay ten pounds as doctors of physic or law, who get nothing by the faculty, nor mind the practice; making some poor tradesmen forced to be of the liveries of their companies to pay beyond their strength; and lastly, some to pay according to their estates, the same to be valued by those that know them not; thereby also giving opportunity to some bankrupts to make the world credit them as men of such estates, at which the assessors did rate them by collusion.

3. So as by this confusion, arbitraries, irregularities and hotch pot of qualifications, no estimate could be made of the fitness of this plaister to the sore, nor no check or way to examine whether the respective receipts were duly accompted for, &c.

4. Wherefore wholly rejecting the said complicated way of tax, I shall speak of poll-money more distinctly,

tinctly, and first of the simple poll-money upon every head of all mankind alike; the parish paying for those that receive alms, parents for their children under age, and masters for their apprentices and others who receive no wages.

5. The evil of this way is, that it is very unequal; men of unequal abilities, all paying alike, and those who have greatest charges of children paying most; that is, that by how much the poorer they are, by so much the harder are they taxed.

6. The conveniencies are; first, that it may be suddenly collected, and with small charge: secondly, that the number of the people being always known, it may be sufficiently computed what the same will amount unto. Thirdly, it seems to be a spur unto all men, to set their children to some profitable employment upon their very first capacity, out of the proceed whereof, to pay each child his own poll-money.

7. The next poll-money is upon every head, but distinguished by titles of meer honour, without any kind of office or faculty; as dukes, marquesses, earls, viscounts, barons, baronets, knights, and esquires, viz. the eldest sons of knights *in perpetuum*, and gentlemen if they write themselves so. This way is much more equal than the other; forasmuch as those who are titled, are for the most part rich proportionably; or if they were not, yet men so dignified shall command a preheminance and place, even although they do not or cannot buy it of the vulgar by their expence: my meaning hereby is, that a title may possibly save a man as much as his poll-money may exceed the plebeian level by reason of such title.

8. Moreover, good and multiform accompts being kept of the people, this tax may be also easily, speedily and inexpensively collected; and also being ca-

pable of being computed aforehand, may be fitted and feized according to the needs of the prince.

9. As for offices, they are indeed dignities for the most part, but paid for by the trouble of administering them; as for example, to be an alderman suppose of London, is indeed an honour, yet many pay five hundred pounds to be excused from receiving it.

Nevertheless it may not be improper to tax offices sought, or such as are accepted, although they might be refused: and on the other side no *titulado* should be forced to pay poll-money according to this title, if he be contented to lay it down, and never resume it more.

10. The titles of faculties and callings ought to be no qualification in a poll-money, because they do not necessarily nor probably infer ability to pay, but carry with them vast inequalities. But therefore if a man by his licence to practise get much, it may be presumed he will spend accordingly; in which net the way of excise will certainly take him, as it will all the officers aforementioned.

11. Hearth-money seems to be a poll-money, but is not, being rather a way of accumulative excise; of which hereafter.

C H A P. VIII.

Of Lotteries.

MEN that accept titles may foresee, that they may be taxed by them as aforesaid, (although it be unlikely (one house of parliament being all *titulados*, and the greatest part of the other being such also) that any such way of levy should pass) and therefore they do as it were *a priori* consent unto the tax in their own individuals.

2. Now

2. Now in the way of lottery, men do also tax themselves in the general, though out of hopes of advantage in particular: a lottery therefore is properly a tax upon unfortunate self-conceited fools; men that have good opinion of their own luckiness, or that have believed some fortune-teller or astrologer, who had promised them great success about the time and place of the lottery, lying south-west perhaps from the place where the destiny was read.

3. Now because the world abounds with this kind of fools, it is not fit that every man that will, may cheat every man that would be cheated, but it is rather ordained, that the sovereign should have the guardianship of these fools, or that some favourite should beg the sovereigns right of taking advantage of such mens folly, even as in the case of lunatics and ideots.

4. Wherefore a lottery is not tolerated without authority, assigning the proportion in which the people shall pay for their errors, and taking care that they be not so much and so often couzened, as they themselves would be,

5. This way of lottery is used but for small levies, and rather upon private public accounts, (than for maintaining armies or equipping fleets,) such as are aqueducts, bridges, and perhaps highways, &c. Wherefore we shall say no more of it upon this occasion.

C H A P. IX.

Of Benevolence.

THE raising of money by benevolence, seems to be no force upon any man, nor to take from any man but what himself knows he can spare,

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never

nevertheless there is more in it; for to be but brow-beaten by a prince or grandee, proves often as heavy as to be distrained upon for an assessment or subsidy; and the danger of being misrepresented by linsy pick-thanks and informers as disaffected to the cause for which the levy is made, is more frequent than the payment of any sum in a due proportion with all other men (which I have said is no impoverishment) can possibly be hurtful.

The benefits of this way are these, viz. that forasmuch as it sometimes falls out (as in the late differences with the Scots, *annis* 1638 and 1639 when the church dignitaries were most concerned) that the cause of the expence concerns some men more than others, that then an imposition should not pass upon all for the sakes of a part; sometimes it happens that one sort of men have received greater and fresher favours than another: as upon the late restauration of his Majesty *anno* 1660, those who needed an act of indemnity did: and sometimes it is visible, that some men have had better times of gain and advantages than others, as the clergy most eminently have had since his Majesty's said restauration. In all these cases, the proposal of a benevolence may be offered, although in no cases it be without its inconveniences; the which are principally these.

1. The above-mentioned brow-beating and distaste given, if a man have not contributed as largely as envious observers think he should have done.

2. A benevolence in many cases may divide a whole nation into parties, or at least make the strength of parties too well known to such as need not know it: and withal it may (on the contrary and upon design) disguise the same, and elude the measures which the governors thought to have taken by such an exploratory artifice.

3. Some

3. Some men may have particular reasons to contribute large, viz. complacency with, and hopes of being repaid by the favour of some grandee, who favours the business, and the very same may make to the prejudice of others.

4. Men of sinking estates, (who nevertheless love to live high, and appear splendid, and such who make themselves friends, (by their hospitality paid for, in effect by others) enough to be protected, even from justice) do often upon this occasion of benevolence set extravagant examples unto others, who have laboured hardly for what they have; those not caring what they pay, because it increaseth their credit, to borrow the more, so as at length the whole burthen of such bankrupts benevolence, lights upon the frugal patriots, by whom the public weal subsists.

C H A P. X.

Of Penalties.

THE usual penalties are death, mutilations, imprisonment, publick disgrace, corporal transient pains, and great tortures, besides the pecuniary mulcts. On which last we shall most insist, speaking of the others but in order to examine whether they may not be commuted for these.

2. There be some certain crimes, for which the law of God appoints death, and these must be punished with it, unless we say that those were but the civil laws of the Jewish commonwealth, although given by God himself: of which opinion certainly most modern states are, in as much as they punish not adulterers, &c. with death as when among the Jews, and yet punish small thefts with death instead of multiple reparation.

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3. Upon

3. Upon this supposition we shall venture to offer; whether the reason of simple death be not to punish incorrigible committers of great faults?

4. Of publick death with torments, to affright men from treasons, which cause the deaths and miseries of many thousand innocent and useful people?

5. Of death secretly executed, to punish secret and unknown crimes, such as publick executions would teach to the world? or else to suffocate betimes some dangerous novelties in religion; which the patient suffering of the worst man would much spread and encourage.

6. Mutilations suppose of ears, nose, &c. are used for perpetual disgrace, as standing in the pillory is for temporary and transient; which and such other punishments have (by the way) made some corrigible offenders, to become desperate and incurable.

7. Mutilations of parts as of fingers, are proper to disable such as have abused their dextrous use of them by pocket-picking, counterfeiting of seals and writings, &c. Mutilations of other parts, may serve to punish and prevent adulteries, rapes, incests, &c. And the smaller corporal pains, serve to punish those, who can pay no pecuniary mulcts.

8. Imprisonment seems rather to be the punishment of suspected than guilty persons, and such as by their carriage give the magistrate occasion to think, either they have done some smaller particular crime, as thefts, &c. or that they would commit greater, as treasons and seditions. But where imprisonment is not a securing men until their trials, but a sentence after trial, it seems to me proper only to seclude such men from conversation, whose discourses are bewitching, and practices infectious, and in whom nevertheless remains some hopes of their future amendments,

amendments, or usefulness for some service not yet appearing.

9. As for perpetual imprisonment by sentence, it seems but the same with death it self, to be executed by nature it self, quickned with such diseases, as close living, sadness, solitude, and reflections upon a past and better condition, doth commonly beget: nor do men sentenced hereunto live longer, though they be longer in dying.

10. Here we are to remember that in consequence of our opinion, [that labour is the father and active principle of wealth, as lands are the mother] that the state by killing, mutilating, or imprisoning their members, do withal punish themselves; wherefore such punishments ought (as much as possible) to be avoided and commuted for pecuniary mulcts, which will encrease labour and publick wealth.

11. Upon which account, why should not a man of estate, found guilty of man-slaughter rather pay a certain proportion of his whole estate, than be burnt in the hand?

12. Why should not insolvent thieves be rather punished with slavery than death? so as being slaves they may be forced to as much labour, and as cheap fare as nature will endure, and thereby become as two men added to the commonwealth; and not as one taken away from it; for if England be under peopled, (suppose by half) I say that next to the bringing in of as many more as now are, is the making these that are, to do double the work which now they do; that is, to make some slaves; but of this elsewhere.

13. And why should not the solvent thieves and cheats be rather punished with multiple restitutions than death, pillory, whipping, &c. But it will be asked with how manifold restitutions should picking a pocket

pocket (for example) be punished? I say 'twere good in order to the solution hereof, to enquire of some candid artists in that trade, how often they are taken one time with another practising in this work? if but once in ten times; then to restore even but seven-fold would be a fair profit; and to restore but ten-fold, were but an even lay; wherefore to restore twenty fold, that is, double to the hazard, is rather the true ratio and measure of punishment by double reparation.

14. And surely the restoring two, three, four, and seven-fold mentioned in Moses law must be thus understood, or else a man might make thieving a very fair and lawful profession.

15. The next question is, in such multiple restitutions how many parts should be given to the sufferer. To which I answer, never above one, and scarce that, to oblige him to more care, and self preservation, with three parts to discoverers, and the rest to publick uses.

16. Thirdly, In the case of fornications, most of the punishments not made by pecuniary mulcts and commuted, are but shame, and that too but towards some few persons, which shame for ever after obdu-rates the offender, what ever it work upon such whose fames are yet intire: of all which men take little consideration, standing upon the brink of such precipices as make them giddy; and when they are in danger of such faults as are rather madnesses, distempers, and alienations of mind and reason, as also insurrections of the passions, than deliberate act of the understanding.

17. Moreover, according to that axiom of, *in qua quis peccat, in eodem puniatur*; if the *ratio formalis* of the sin of *concupitus vagi*, be the hindering of procreation, let those who by their miscarriages of this kind are

are guilty thereof, repair unto the state the mis of another pair of hands with the double labour of their own, or which is all one, by a pecuniary mulct; and this is the practice of some wise states in punishing what they will never be able to prevent: nor doth the gospel specify any punishment in this world, only declaring they shall not be received into the joys of the next.

18. I could instance in more particulars, but if what I have already said be reasonable, this little is enough; if not, then all the rest would be too little also: wherefore I shall add but one instance more, as most suitable to our present times and occasions, which is the way of punishing heterodox professors of religion.

19. That the magistrate may punish false believers, if he believe he shall offend God in forbearing it, is true; for the same reasons that men give for liberty of conscience, and universal toleration; and on the other side, that he may permit false worships, seems clearly at least by the practice of all states, who allow ambassadors their freedom (be their worship never so abominable (even when they come to negotiate but upon temporal and small matters.

20. Wherefore, since the magistrate may allow or connive at such worships as himself thinks fit, and yet may also punish; and since by death, mutilations and imprisonments of the subjects, the state not only punisheth it self, but spreadeth the pseudodoxies; it follows, that pecuniary mulcts are the fittest ways of checking the wantonness of men in this particular: forasmuch as that course favours of no bitterness at all, but rather argues a desire to indulge, provided such indulgence may consist with the indemnity of the state; for no heterodox believer will desire to be tolerated longer than he keeps the public peace; the which

which if he means to do, he cannot take it ill of the magistrate, to keep him steady unto that his duty, nor grudge to contribute towards so much charge for that purpose as himself occasions.

21. Moreover, as there seems a reason for indulging some conscientious misbelievers, so there is as much for being severe towards hypocrites, especially such as abuse holy religion to cloak and vizard worldly ends: now what more easy and yet effectual way is there to discern between these two, then well proportioned pecuniary mulcts? for who desiring to serve God without fear, and labouring ten hours *per diem* at his calling, would not labour one hour more for such a freedom? even as religious men spend an hour *per diem* more than the looser sort at their devotions; or who wearing cloth of one and twenty shillings the yard, would not be contented with that of twenty shillings for the same advantage of his liberty in worship? Those that kick at this being unwilling either to do or suffer for God, for whose sake they pretend so much.

22. It may be here objected, that although some bad religions might be tolerated, yet that all may not, *viz.* such as consist not with the civil peace. To which I answer.

First, that there is no schism or separation, be it never so small, consistent with that unity and peace as could be wish'd; nor none so perfectly conscientious, but may also be civilly most pernicious: for that *venner* and his complices acted upon internal motives, the most free of exposing themselves to death may evince; and yet their holding the King to be an usurper upon the throne and right of Jesus Christ was a civil mischief neither to be pardoned or paralld.

28. And yet on the other hand there is no pseudoxy so great, but may be muzzled from doing much harm

harm in the state, without either death, imprisonment, or mutilation: to make short, no opinion can be more dangerous, than to disbelieve the immortality of the soul, as rendering man a beast, and without conscience, or fear of committing any evil, if he can but elude the penalties of human laws made against it, and letting men loose all to evil thoughts and designs whereof man can take no notice: now I say, that even this misbeliever may be adæquately punished if he be kept as a beast, be proprietor of nothing, as making no conscience how he gets; be never admitted in evidence or testimony, as under no obligation to speak truth; be excluded all honours and offices, as caring only for himself, not the protecting of others; and be withal kept to extream bodily labour, the profit whereof to the state is the pecuniary mulct we speak of, though the greatest.

24. As for opinions less horrible than this, the mulct may be fitted to each of them respectively, according to the measure of danger which the magistrate apprehends from their allowance, and the charge necessary to prevent it.

25. And now we are speaking of the ways how to prevent and correct heterodoxies in religion, which we have hitherto done by designing punishments for the erring sheep, I think it not a miss to add, that in all these cases the shepherds themselves should not wholly escape free: for if in this nation there be such abundance of free-schools, and of liberal maintenance provided in our universities and elsewhere for instructing more than enough in all such learning as is fit to defend the established religion, together with superabundant libraries for that purpose. Moreover, if the church preferments be so numerous and ample both for wealth, honour, and power, as scarce any where more; it seems strange that when by laziness, formality,

lity, ignorance, and loose lives of our pastors, the sheep have gone astray, grown scabbed, or have been devoured by wolves and foxes, that the remedy of all this should be only sought by frightening those that have strayed from ever returning again, and by tearing off as well the skins as the wool of those that are scabbed; whereas Almighty God will rather require the blood even of them that have been devoured from the shepherds themselves.

26. Wherefore if the minister should lose part of the tythes of those whom he suffers to defect from the church, (the defector not saving, but the state wholly gaining them) and the defector paying some pecuniary mulct for his schism, and withal himself defraying the charge of his new particular church and pastorage, methinks the burthen would be thus more equally born.

27. Besides, the judicious world do not believe our clergy can deserve the vast preferments they have, only because they preach, give a better account of opinions concerning religion than others, or can express their conceptions in the words of the fathers, or the scriptures, &c. Whereas certainly the great honour we give them, is for being patterns of holiness, for shewing by their own self-denials, mortifications, and austerities, that 'tis possible for us to imitate them in the precepts of God; for if it were but for their bare pulpit-discourses, some men might think there is ten thousand times as much already printed as can be necessary, and as good as any that ever hereafter may be expected. And it is much suspected, that the discipline of the cloisters hath kept up the Roman religion, which the luxury of the cardinals and prelates might have destroyed.

28. The substance therefore of all we have said in this discourse concerning the church is, that it would
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make much for its peace, if the nursery of ministers be not too bigg, that austerities in the priests lives would reconcile them to the people; and that it is not unreasonable, that when the whole church suffers by the defection of her members, that the pastors of it by bearing a small part should be made sensible of the loss; the manner and measures of all which I leave unto those unto whom it belongs.

29. Concerning penalties and penal laws I shall add but this, that the abuse of them is, when they are made not to keep men from sin, but to draw them into punishment; and when the executors of them keep them hid until a fault be done, and then shew them terrible to the poor immalicious offender: just like centinels, who never shew men the advertisements against pissing near their guards, till they have catched them by the coats for the forfeiture they claim.

C H A P. X.

Of Monopolies and Offices.

Monopoly (as the word signifies) is the sole selling power, which whosoever hath, can vend the commodity whereupon he hath this power, either qualified as himself pleases, or at what price he pleaseth, or both, within the limits of his commission.

2. The great example of a monopoly is the King of France his gable upon salt, whereby he sells that for fixty which costs him but one; now salt being a thing of universal use to all degrees of men, and scarce more to the poor than the rich, it seems to be of the same effect with the simple poll-money above-mentioned, in case all men spent equally of it, or if men be forced to take it whether they spend it or not,
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as in some places they are. But if men spend or eat salt unequally, as they commonly do, nor are bound to take or pay for more then they spend, then it is no other then an accumulative excise, especially if the salt be all of one uniform goodness; otherwise it is a distinct species of leavy, viz. monopoly.

3. The use or pretence of instituting a monopoly is.

First, right or invention; forasmuch as the laws do reward inventions, by granting them a monopoly of them for a certain time; (as here in England for fourteen years) for thereby the inventor is rewarded more or less according to the acceptance which his invention finds amongst men.

Where note by the way, that few new inventions were ever rewarded by a monopoly; for although the inventor often-times drunk with the opinion of his own merit, thinks all the world will invade and in-croach upon him, yet I have observed, that the gene-rality of men will scarce be hired to make use of new practices, which themselves have not throughly tried, and which length of time hath not vindicated from latent inconveniences; so as when a new invention is first propounded, in the beginning every man objects, and the poor inventor runs the gantloop of all petulant wits; every man finding his several flaw, no man ap-proving it, unless mended according to his own ad-vice: now not one of an hundred out-lives this tor-ture, and those that do, are at length so changed by the various contrivances of others, that not any one man can pretend to the invention of the whole, nor well agree about their respective shares in the parts. And moreover, this commonly is so long a doing, that the poor inventor is either dead, or disabled by the debts contracted to pursue his design; and withal railed upon as a projector, or worse, by those who
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joined their money in partnership with his wit; so as the said inventor and his pretences are wholly lost and vanisht.

Secondly, a monopoly may be of real use for a time viz. at the first introducing of a new manufacture, wherein is much nicety to make it well, and which the generality of men cannot judge of as to the perfor-mance. As for example; suppose there were some most approved medicament which one certain man could make most exactly well, although several others could also make the same less perfectly: in this case this same chief artift may be allowed a monopoly for a time, viz. until others have had experience enough under him, how to make the medicament as well as himself. First, because the world may not have the medica-ment variouly made, when as they can neither discern the difference by their senses, nor judge of the effects thereof *a posteriori*, by their reasons. Secondly, be-cause others may be fully instructed by him that can best do it; and thirdly, because he may have a re-ward for such his communications: But forasmuch as by monopolies of this kind, great levies are sel-dom made, they are scarce pertinent to our de-sign.

Offices instituted by the state with fees of their own appointment, are of parallel nature to monopo-lies; the one relating to actions and employments as the other to things, and have the same to be said for and against them as monopolies have.

As a kingdom encreaseth and flourisheth, so doth variety of things, of actions, and even of words encrease also; for we see that the language of the most flourish-ing empiers was ever the most copious and elegant, and that of mountainous cantons the contrary: now as the actions of this kingdom encreased, so did the offices (that is, the power and faculty of solely executing
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and performing the said actions) encrease likewise; and on the contrary, as the business of offices encreased, so did the difficulty and danger of discharging them amiss decrease proportionably: from whence 'tis come to pass, that the offices which at their first erecting were not performed but by the ablest, most inventive, and versatile instruments, (such as could wrestle with all emergent difficulties, and collect rules and axioms out of the series of their own observations, (with reference to the various casualties of their employments) whereby to direct posterity) are now performed by the most ordinary, formal, pack-horse deputies and sub-deputies.

And whereas at first such large fees were allowed as (considering even the paucity of them which might then be received) should compensate the art, trust, and industry of the administrator; yet the said large fees are still continued, although the skill and trust be lessened, and the number of the said fees so extremely multiplied: so as now the profits of such offices (being become clear, and the work so easy as any man is capable of it, even those that never saw it,) are bought and sold for years or lives, as any other annuity may be; and withal, the splendor arising from the easy gains of those places in courts of justice, is called the flourishing of the law, which certainly flourisheth best, when the professors and ministers of it have least to do. And moreover, when the burthen and usefulness of such an office is taken notice of, 'tis nevertheless spared as a subjects freehold in favour of him that bought it.

Of these offices are many in this nation, and such as might be a revenue to the King, either by their annual profits, or the sale of them for many years together. And these are the offices that are properly sealable, viz. where the fees are large, as appointed when the number

number of them was few, and also numerous, as multiplying upon the encrease of business, and where the business is only the labour of the meanest men: length of time having made all the work so easy, and found out security against all the frauds, breaches of trust, and male-administrations, whereunto the infancies of those places were obnoxious.

These offices are therefore taxes upon such as can or will not avoid the passing through them, and are born as men endure and run themselves into the mischiefs of duelling, the which are very great, which side soever prevails; for certainly men do not always go to law to obtain right, or prevent wrong, which judicious neighbours might perform as well as a jury of no abler men; and men might tell the judge himself the merits of their cause; as well as now they instruct their council. This therefore of offices is a voluntary tax upon contentious men, as excise upon drink is to good fellows to love it.

C H A P. XII.

Of Tythes.

THE word tythes, being the same with tenths, signify of itself no more than the proportion of the excisum, or part retrenched, as if customs upon imported and exported commodities should be called by the name of twentieths, as it is sometimes called tunnage and poundage; wherefore it remains to say, that tythes in this place, do together with the said proportion, signify the use of it, viz. the maintenance of the clergy, as also the matter or substance out of which this maintenance is cut, viz. the immediate fruit of the land and waters; or the pro-

ceed of men's labour, art, and stock laid out upon them. It signifies also the manner of paying it, viz. in *specie*, and not (but upon special and voluntary causes) in money.

2. We said the matters of tythes was the immediate fruits of the earth, viz. of grain as soon as 'tis ready to be removed from the ground that bare it; and not of bread which is corn thresh'd, winnowed, ground, tempered with liquor and baked.

3. 'Tis also the second choice out of the young of multiparous cattle taken in *specie*, so soon as the said younglins can subsist without their dams, or else a composition in money for the uniparous.

4. 'Tis wooll, so soon as it is shorn; 'tis fowl and fish, where fowling and fishing is rather a trade than a meer recreation, & sic de cæteris.

5. Moreover, in great cities, tythes are a kind of composition in money for the labour and profit of the artificers who work upon the materials which have paid tythes before.

6. Tythes therefore increase within any territory, as the labour of that country increases; and labour doth or ought to increase as the people do; now within four hundred years the people of England are about quadrupled, as doubling every two hundred years, and the proportion of the rent of all the lands in England, is about the fourth part of the expence of the people in it, so as the other three parts is labour and stock.

7. Wherefore the tythes now should be twelve times as good as they were four hundred years ago; which the rates of benefices in the Kings books do pretty well shew, by comparing of times; something of this should be abated because the proportion between the proceed of land and labour do vary as the hands of labourers vary: wherefore we shall rather say, that the

the tythes are but six times as good now as four hundred years ago, that is, that the tythes now would pay six times as many labourers, or feed six times as many mouths, as the tythes four hundred years ago would have done.

8. Now if there were not only as many parishes then as now, more priests in every parish, and also more religious men who were also priests, and the religion of those times being more operose, and fuller of work than now, by reason of confessions, holy-days, offices, &c. more than in those days than now, (the great work in these days being a compendious teaching of above a thousand at once without much particular confession and catechising, or trouble about the dead; it seems clear, that the clergy now is far richer than heretofore, and that to be a clergyman then was a kind of a mortification, whereas now (praised be God) 'tis matter of splendor and magnificence; unless any will say, that there were golden priests when the chalices were wood, and but wooden priests when the chalices were gold; or that religion best flourisheth when the priests are most mortified, as was before said of the law, which best flourisheth when lawyers have least to do.

9. But what ever the increase of the churches goods are, I grudge it them not, only wish that they would take a course to enjoy it with safety and peace to themselves; whereof one is, not to breed more church-men than the benefices as they now stand shared out will receive; that is to say, if there be places but for about twelve thousand in England and Wales, it will not be safe to breed up 24000 ministers, upon a view or conceit that the church-means otherwise distributed might suffice them all; for then the twelve thousand which are unprovided for, will seek ways how to get themselves a livelihood; which they cannot do more easily, than by perswading the people, that the twelve thousand incumbents do poi-

son or starve their souls, and misguide them in their way to heaven: which needy men upon a strong temptation will do effectually; we have observed, that lecturers being such a sort of supernumeraries, have preached more times in a week, more hours in the day, and with greater vehemence every time, than the incumbents could afford to do; for *græculus esuriens in cœlum jussis, ibit.* Now this vehemence, this pain, this zeal, and this living upon particular donations, makes the people think, that those who act them are withal more orthodox, nay better assisted from God than the others. Now let any man judge, whether men reputed to be inspired will not get help to lift themselves into church-livings, &c. But these things are two plain from the least experiences.

10. Now you will ask, how shall that be done, or how may we know how to adjust our nursery to our orchard? To which I answer, that if there be twelve thousand church-livings in England, dignitaries included, then that about four hundred being sent forth *per ann.* in the vineyard, may keep it well served, without luxuriency; for according to the mortality-bill-observation, about that number will die yearly out of twelve thousand adult-persons, such as ministers are as to age, and ought to be as well as to speculative knowledge, as practical experience, both of themselves and others.

11. But I have digressed, my main scope being to explain the nature of the tax and tythes; nevertheless, since the end of such explanation is but to persuade men to bear quietly so much tax as is necessary, and to kick against the pricks; and since the end of that again, and the end of all else we are to do, is but to preserve publick peace, I think I have not been
impertinent

impertinent in inserting this little advertisement, making so much for the peace of Jerufalem.

12. But to return to tythes as a tax or levy, I say, that in England it is none, whatsoever it might be, or seem to be in the first age of its institution; nor will the King's quit-rents in Ireland, as they are properly none now, seem any in the next age, when every man will proportion his expence to the remainder of his own rent after the King is paid his; for 'tis surprize, and the suddenness of the charge, which a tax supervenient to a mans other expences and issues makes, that renders it a burthen, and that intolerable to such as will not understand it, making men even to take up arms to withstand it; that is, leap out of the frying-pan upon earth into the fire even of hell, which is war, and the consequences thereof.

13. Now tythes being no tax, I speak of it but as the *modus* or pattern of a tax, affirming it to be next to one, the most equal and indifferent which can be appointed in order to defray the publick charge of the whole nation, as well as that of the church; for hereby is collected a proportion of all the corn, cattle, fish, fowl, fruit, wooll, honey, wax, oyl, hemp, and flax of the nation, as a result of the lands, art, labour and stock which produced them; only it is scarce regular in respect of housing, cloth, drinks, leather, feathers, and the several manufactures of them; infomuch, as if the difference of tythes which the country pays in proportion to the city, were now *de novo* to be established, I do not see what in likelihood would sooner cause a grand sedition about it.

14. The payment of an *aliquot* part to the King out of the same things as now pay tythes, in specie, would have inconvenience, because the Kings rents would be like the dividend in colleges, viz. higher

or lower according to the prices of those commodities, unless the said inequality in colleges happened by reason of the fewness of particulars, according to the market rates whereof, their rents are paid in money; whereas the whole of all the particulars might well enough ballance each other, a dear or plentiful year being but an appellation *secundum quid*, viz. with reference as to corn only, as the chief food of the multitude; whereas 'tis likely, that the same causes which makes corn scarce, may make other things in plenty of no less use to the King, as repairing in one thing what he wants in another.

15. Another inconvenience would be that which was observed in Ireland, when the ministry were paid by salary, and the tythes in kind paid to the state; who because they could not actually receive them in specie, let them at farm to the most bidder; in the transaction whereof was much juggling, combination and collusion, which perhaps might have been remedied, had not that course been used but as a sudden temporary shift, without intention of continuing it.

16. The third inconvenience is that above-mentioned, viz. the necessity of another way of tax, to take in the manufactures of those commodities which pay the tax of tythes; whereas possibly there is a way of tax equal in its own nature, and which needs not to be pieced up by any other; so as the officers about that may have a full employment, and none others wanted, whose wide intervals of leisure shall make them seem drones, as they are also the caterpillars of any state.

CHAP. XIII.

Of several smaller ways of levying money.

WHEN the people are weary of any one sort of tax, presently some projector propounds another, and gets himself audience, by affirming he can propound a way how all the publick charge may be born without the way that is. As for example, if a land-tax be the present distastefull way, and the people weary of it, then he offers to do the business without such a land-tax, and propound either a poll-money, excise, or the institution of some new office or monopoly; and hereby draws some or other to hearken to him; which is readily enough done by those who are not in the places of profit, relating to the way of levies in use, but hope to make themselves offices in the new institution.

2. I shall enumerate a few of the smaller ways which I have observed in several places of Europe, viz.

First, In some places of state is common cashier for all or most monies, as where banks are, thereby gaining the interest of as much money as is deposited in their hands.

Secondly, sometimes the state is the common usurer; as where loan banks, and *montes pietatis* are in use, and might be more copiously and effectually where registers of lands are kept.

Thirdly, sometimes the state is or may be common ensurer, either upon the danger only of enemies at sea, according to the supposed primitive end of our customs in England, or else of the casualties of the enemy, weather, sea, and vessel taken together.

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Fourthly, sometimes the state hath the whole sale and benefit of certain commodities, as of amber in the Duke of Brandenburgs country, tobacco formerly in Ireland, salt in France, &c.

Fifthly, sometimes the state is common beggar, as 'tis almost in Holland, where particular charity seems only to serve for the relief of concealed wants, and to save these wanting from the shame of discovering their poverty, and not so much to relieve any wants that are declared, and already publickly known.

Sixthly, in some places the state is the sole guardian of minors, lunaticks, and idiots.

Seventhly, in some other countries the state sets up and maintains play-houses, and publick entertainments, giving salaries to the actors, but receiving the bulk of the profit to themselves.

Eighthly, in some places houses are insured from fire by the state at a small rent *per annum* upon each.

Ninthly, in some places tolls are taken upon passage over bridges, causeys, and ferries built and maintained at the publick charge.

Tenthly, in some places men that die are obliged to leave a certain pittance to the publick, the same is practised in other places upon marriages, and may be in others upon births.

Eleventhly, in some places strangers, especially Jews, are particularly taxed; which may be good in over-peopled countries, though bad in the contrary case.

3. As for Jews, they may well bear somewhat extraordinary, because they seldom eat and drink with christians, hold it no disparagement to live frugally, and even fordidly among themselves, by which way alone they become able to under-sell any other traders, to elude the excise, which bears but according to mean

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mean expences; as also other duties by dealing so much in bills of exchange, jewels, and money, and by practising of several frauds with more impunity than others; but by their being at home every where, and yet no where they become responsible almost for nothing.

4. Twelfthly, there have been in our times ways of levying an *aliquot*, part of mens estates, as a fifth, and twentieth, viz. of their estates real and personal, yea, of their offices, faculties, and imaginary estates also, in and about which way may be so much fraud, collusion, oppression, and trouble, some purposely getting themselves taxed to gain more trust; others bribing to be taxed low, and it being impossible to check or examine, or trace these collections by the print of any foot-steps they leave (such as the hearths of chimneys are) that I have not patience to speak more against it; daring rather conclude without more ado, in the words of our comick to be naught, yea exceeding naught, very abominable, and not good.

C H A P. XIV.

Of raising, depressing, or embassing money.

Sometimes it hath happened that states (I know not by what raw advice) have raised or embased their money, hoping thereby, as it were, to multiply it, and make it pass for more than it did before; that is, to purchase more commodity or labour with it: all which indeed and in truth, amounts to no more than a tax upon such people unto whom the state is indebted, or a defalcation of what is due; as also the like burthen upon all that live upon pensions, established rents, annuities, fees, gratuities, &c.

2. To explain this fully, one might lanch out into the deep ocean of all the mysteries concerning money, which is done for other ends elsewhere: nevertheless I shall do it the best I can, by expounding the reasons *pro & contra* for embasing and raising of money: and first of embasing.

3. Cooper or Tin-money made *ad valorem* in its matter, is no embasing; the same being only cumbersome and baser than silver money, only because less convenient and portable.

And copper money *ad valorem* in workmanship and matter both together, (such as on which the effigies and scutcheon are so curiously graven and impressed, as the monies seem rather medals) is not embasing, unless the numbers of such pieces be excessive, (the measures whereof I shall not set down, until I shall hereafter propound the fittest sections of the abstracted pound into which I would have money coined, and determine how many pieces of each section should be in a hundred pound) for in case of such excess, the workmanship being of no other use but to look upon, becomes base by its being too common.

4. Nor are such tokens base as are coined for exchange in retailing by particular men, (if such men be responsible and able to take them back, and give silver for them.)

5. But that gold I count to be embased, which hath more alloy either of copper or silver in it, than serves to correct its too great natural softness and flexibility, whereby it wears too fast in money: and that silver I reckon also embased, wherein is commixed more copper than will sufficiently toughen it, and save it from cracking under the hammer, press, or mill that must coin it, or the like.

6 Base

6. Base money is therefore such as Dutch shillings, stivers, French soulz, Irish bon-galls, &c. and for the most part consisting of great pieces, though of small value. To answer the first reason or pretence of making them, which is, that the said pieces might be more bulky, handleable, and the silver in them less apt to be lost, or worn away.

7. The other reason (besides that of alloy, which we must allow in the measures above-mentioned) is to save it from being melted down by goldsmiths and bullioners, or exported by strangers; neither of which can happen but to their loss: for suppose a stiver of two pence had a penny of pure silver, if the bullioner melts it for the sake of the silver only, in the separation he shall lose the copper and charge of refining the silver; nor will the strangers export it into places where the local value of the piece perisheth, the intrinsic leaving him to loss.

7. Now the reasons against this kind of money are; first, the greater danger of falsification, because the colour, sound, and weight by which men (without the test) guess at the goodness of the material of money is too much confounded, for the vulgar (whom it concerns) to make use of them for their marks and guides in the business.

8. Secondly, in case small pieces of this money, viz. pieces of two pence should happen to be raised or depressed twelve, fifteen, or sixteen *per cent.* then there will be a certain loss by reason of the fractions, which the vulgar cannot reckon: as for example, if such money were depressed but ten, eleven, or twelve *per cent.* then the two pence piece would be worth but three half pence, which is twenty five *per cent.* and so of other proportions.

9. Thirdly, in case the inconvenience of this money should be so great as to necessitate a new coinage of it,
then

then will happen all the losses we mentioned before in melting it down by bullioners.

10. Fourthly, if the two pence piece contained but the eighth part of the silver usually in a shilling, then dealers would have fifteen pence paid in this money for the same commodity, for which they would take a shilling in standard silver.

11. Raising of money is either the cutting the pound Troy of standard silver into more pieces than formerly, as into above sixty, whereas heretofore the same was made but into twenty, and yet both sorts called shillings, or else calling the money already made by higher names: the reasons or pretences given for such raising are these; viz. that the raising of money will bring it in, and the material thereof more plentifully; for trial whereof, suppose one shilling were proclaimed to be worth two, what other effect could this have, than the raising of all commodities unto a double price? now if it were proclaimed, that labourers wages, &c. should not rise at all upon this raising of money, then would this act be as only a tax upon the said labourers, as forcing them to lose half their wages, which would not be only unjust, but impossible, unless they could live with the said half, (which is not to be supposed) for then the law that appoints such wages were ill made, which should allow the labourer but just wherewithal to live; for if you allow double, then he works but half so much as he could have done, and otherwise would; which is a loss to the public of the fruit of so much labour.

12. But suppose the *quart d'escu* of France, commonly esteemed worth eighteen pence, were raised to three shillings, then 'tis true, that all the monies of England would be indeed *quart d'escu* pieces; but as true, that all the English money would be carried away, and that our *quart d'escu* would contain but half

half so much bullion as our own money did; so that raising of money may indeed change the species, but with so much loss as the foreign pieces were raised unto, above their intrinsic value.

13. But for remedy of this suppose we raised the *quart d'escu* double, and prohibited the exportation of our own money in exchange thereof. I answer, that such a prohibition is nugatory, and impossible to be executed; and if it were not, yet the raising of the said species would but make us sell the commodities bought with raised *quart d'escues*, in effect but at half the usual rate, which unto them that want such commodities will as well yield the full; so that abating our prices, will as well allure strangers to buy extraordinary proportions of our commodities, as raising their money will do: but neither that, nor abating the price will make strangers use more of our commodities, than they want; for although the first year they should carry away an unuseful and superfluous proportion, yet afterwards they would take so much the less.

14. If this be true, as in substance it is, why then have so many wise states in several antient, as well as modern times frequently practised this artifice as a means to draw in money into their respective dominions?

I answer, that something is to be attributed to the stupidity and ignorance of the people, who cannot of a sudden understand this matter: for I find many men wise enough, who though they be well informed that raising of money signifies little, yet cannot suddenly digest it. As for example, an unengaged person who had money in his purse in England, and should hear that a shilling was made fourteen pence in Ireland, would more readily run thither to buy land than before; not suddenly apprehending, that for

for the same land which he might have bought before for six years purchase, he shall now pay seven. Nor will sellers in Ireland of a sudden apprehend cause to raise their land proportionally, but will at least be contented to compound the business, viz. to sell at six and an half; and if the difference be a more ragged fraction, men under a long time will not apprehend it, nor ever be able exactly to govern their practice according to it.

15. Secondly, although I apprehend little real difference between raising foreign money to double, and abating half in the price of our own commodities, yet to sell them on a tacite condition to be paid in foreign present money, shall increase our money; forasmuch as between raising the money, and abating the price, is the same difference as between selling for money and in barter, which latter is the dearer; or between selling for present money, and for time; barter resolving into the nature of uncertain time.

19. I say, suppose English cloth were sold at six shillings a yard, and French canvas at eighteen pence the ell, the question is, whether it were all one in order to increase money in England to raise the French money double, or to abate half of the price of our cloth? I think the former better, because that former way or proposition carries with it a condition having foreign money in specie, and not canvas in barter, between which two ways the world generally agrees there is a difference. Wherefore if we can afford to abate half our price, but will not do it but for our neighbours money, then we gain so much as the said difference between money and barter amounts unto, by such raising of our neighbours money.

17. But the fundamental solution of this question depends upon a real and not an imaginary way of computing

computing the prices of commodities; in order to which real way I premise these suppositions: first then, suppose there be in a territory a thousand people, let these people be supposed sufficient to till this whole territory as to the husbandry of corn, which we will suppose to contain all necessaries for life, as in the Lords prayer we suppose the word bread doth; and let the production of a bushel of this corn be supposed of equal labour to that of producing an ounce of silver. Suppose again that a tenth part of this land and tenth of the people, viz. an hundred of them can produce corn enough for the whole; suppose that the rent of land (found out as above-mentioned) be a fourth part of the whole product, (about which proportion it really is, as we may perceive by paying a fourth sheaf instead of rent in some places) suppose also that whereas but an hundred are necessary for this husbandry, yet that two hundred have taken up the trade; and suppose that where a bushel of corn would suffice, yet men out of delicacy will use two, making use of the flour only of both. Now the inferences from hence are;

First, that the goodness or badness, or the value of land depends upon the greater or lesser share of the product given for it in proportion to the simple labour bestowed to raise the said product.

Secondly, that the proportions between corn and silver signify only an artificial value, not a natural; because the comparison is between a thing naturally useful, and a thing in it self unnecessary, which (by the way) is part of the reason why there are not so great changes and leaps in the prices of silver as of other commodities.

Thirdly, that natural dearthness and cheapness depends upon the few or more hands requisite to necessaries of nature: as corn is cheaper where one man produces

F

produces

produces corn for ten, then where he can do the like but for six; and withal, according as the climate disposes men to a necessity of spending more or less. But political cheapness depends upon the paucity of supernumerary interlopers into and trade over and above all that are necessary, viz. corn will be twice as dear where are two hundred husbandmen to do the same work which an hundred could perform: the proportion thereof being compounded with the proportion of superfluous expence (viz. if to the cause of dearth abovementioned be added to the double expence to what is necessary) then the natural price will appear quadrupled; and this quadruple price is the true political price computed upon natural grounds.

And this again proportioned to the common artificial standard silver gives what was sought; that is, the true price current.

18. But forasmuch as almost all commodities have their substitutes or succedanea, and that a most all uses may be answered several ways; and for that novelty, surprize, example of superiors, and opinion of unexaminable effects do add or take away from the price of things, we must add these contingent causes to the permanent causes abovementioned, in the judicious foresight and computation whereof lies the excellency of a merchant.

Now to apply this digression, I say, that to increase money, it is as well necessary to know how to abate as raise, the price of commodities, and that of money, which was the scope of the said digression.

19. To conclude this whole chapter, we say, that raising or embasing of monies is a very pitiful and unequal way of taxing the people; and 'tis a sign that the state sinketh, which catcheth hold on such weeds as are accompanied with the dishonour of impressing a princes effigies to justify adulterate commodities.

dities, and the breach of public faith, such as is the calling a thing what it really is not.

C H A P. XV.

Of Excise.

IT is generally allowed by all, that men should contribute to the public charge but according to the share and interest they have in the public peace; that is, according to their estates or riches: now there are two sorts of riches, one actual, and the other potential. A man is actually and truly rich according to what he eateth, drinketh, weareth, or any other way really and actually enjoyeth; others are but potentially or imaginatively rich, who though they have power overmuch, make little use of it; these being rather stewards and exchangers for the other sort, then owners for themselves.

2. Concluding therefore that every man ought to contribute according to what he taketh to himself, and actually enjoyeth. The first thing to be done is, to compute what the total of the expence of this nation is by particular men upon themselves, and then what part thereof is necessary for the public; both which (no not the former) are so difficult as most men imagine.

3. In the next place we must conceive, that the very perfect idea of making a levy upon consumptions, is to rate every particular necessary, just when it is ripe for consumption; that is to say, not to rate corn until it be bread, nor wool until it be cloth, or rather until it be a very garment; so as the value of wool, clothing, and tayloring, even to the thread and needles might be comprehended: but this being perhaps too laborious to be performed, we ought to

enumerate a catalogue of commodities both native and artificial, such whereof accoupts may be most easily taken, and can bear the office marks either on themselves, or on what contains them; being withal such, as are to be as near consumption as possible: and then we are to compute what further labour or charge is to be bestowed on each of them, before consumption, that so an allowance be given accordingly. As for example, suppose there be an hundred pounds worth of stript stuff for hangings, and an hundred pounds worth of cloth or stuff for the best mens clothes; I conceive, that the cloth should bear a greater excise then the said stript stuff, the one wanting nothing but tacking up, to be at its ways end; and the other tayloring, thread, silk, needles, thimbles, buttons, and several other particulars: the excise of all which must be accumulated upon the excise of the cloth, unless they be so great (as perhaps buttons, lace, or ribbons may be) to be taxed apart, and inserted into the catalogue abovementioned.

4. Now the things to be accumulated upon cloth are, as near as possible, to be such particulars as are used only to cloth, or very rarely to any other particular, as the several sorts of peculiar trimmings; so on corn should be accumulated the charge of grinding, bolting, yeast, &c. for the baking of it into bread, unless, as was said before, any of these particulars can be better rated a part.

5. A question ariseth hence, whether any native commodities exported ought to pay the excise, or that what is imported in lieu of it should pay none? I answer, no, because they are not spent here in specie; but I conceive that the goods returned from abroad for them, and spent here should pay, if the exported have not already, for so shall what we spend pay once, but not oftner. Now if bullion be returned,
then

then if it be coined into money, it ought not to pay, because money will beget other commodities which shall pay; but if the said bullion be wrought into plate and utensils, or disgrossed into wire or lace, or beaten into fuelles, then it also ought to pay, because it is consumed and absolutely spent, as in lace and gilding is too notorious; and this is the reason why I think the levy we commonly call customs to be unreasonable and preposterous, the same being a payment before consumption.

6. We have several times spoken of accumulative excise, by which we mean taxing many things together as one: as for example, suppose the many drugs used in treacle or mithridate were used only in those compositions, in such case by taxing any one of them, the whole number will be taxed as certainly as that one, because they all bear a certain proportion one to another: in cloth, the workmanship and tools as well as the wool may be well enough taxed, &c.

7. But some have strained this accumulation so, as they would have all things together taxed upon some one single particular, such as they think to be nearest the common standard of all expence, the principal ends of their proposition being these, viz.

First, to disguise the name of excise, as odious to them that do neither know the payment of taxes to be as indispensable as eating, and as have not considered the natural justice of this way of excising or proportionating.

Secondly, to avoid the trouble and charge of collecting. Thirdly, to bring the business *ad firmum*, and to a certainty of all which we shall speak hereafter, when we examine the several reasons for and against the way of excise, proceeding now to the

several species of accumulative excises, propounded in the world.

8. Some propound beer to be the only exciseable commodity, supposing that in the proportion that men drink, they make all other expences; which certainly will not hold, especially if strong beer pay quintuple unto, (as now) or any more excise than the small: for poor carpenters, smiths, felt-makers, &c. drinking twice as much strong beer as gentlemen do of small, must consequently pay ten times as much excise. Moreover, upon the artificers beer is accumulated, only a little bread and cheese, leathern clothes, neck beef, and inwards twice a week, stale fish, old pease without butter, &c. Whereas on the other, beside drink, is accumulated as many more things as nature and art can produce; besides this way of excising, though it be never so well admistrated, is neither so equal nor so easy, nor so examinable as the simple poll-money before spoken of, which is also but an accumulative excise.

6. What hath been propounded for beer, may be of salt, fuel, bread, &c. and the propositions would all labour under the same inconveniences; for some spent more, some less of these commodities; and sometimes families (each whereof are propounded to be farmed, without descending to individual heads) are more numerous at some time than at others according as their estates or other interests shall wax or wane.

10. Of all the accumulative excises, that of hearth-money or smoak-money seems the best; and that only because the easiest, and clearest, and fittest to ground a certain revenue upon; it being easy to tell the number of hearths, which remove not as heads or polls do: moreover, 'tis more easy to pay a small tax, then to alter or abrogate hearths, even though they

they are useless and supernumerary; nor is it possible to cover them, because most of the neighbours know them; nor in new building will any man who gives forty shillings for making a chimney be without it for two.

11. Here is to be noted, that a hearth-money must be but small, or else 'twill be intolerable; it being more easy for a gentleman of a thousand pound *per annum* to pay for an hundred chimneys (few of their mansion houses having more) then for labourers to pay for two. Moreover if the landlord only pay this tax, then is it not an accumulative excise for all, but a particular excise upon but one only commodity, namely housing.

12. Now the reasons for excise are these, viz.

First, the natural justice that every man should pay according to what he actually enjoyeth; upon which account this tax is scarce forced upon any, and is very light to these, who please to be content with natural necessaries.

Secondly, this tax if it be not farmed, but regularly collected, engages to thrift, the only way to enrich a nation, as by the Dutch and Jews, and by all other men, who have come to vast estates by trade, doth appear.

Thirdly, no man pays double or twice for the same thing, forasmuch as nothing can be spent but once; whereas it is frequently seen, that otherwise men pay both by the rent of their lands, by their smoaks, by their titles, and by customs, (which all men do, though merchants chiefly talk of it) they also pay by benevolence and by tithes; whereas in this way of excise no man need pay but one way, nor but once, properly speaking.

Fifthly, by this way an excellent account may be taken of the wealth, growth, trade, and strength of the

the nation at all times. All which reasons do make not for particular compoundings with families, nor for letting the whole to farm, but for collecting it by special officers, who having a full employment, will not be a fourth of the charge of our present many multiform levies ; for to put extraordinary trouble and hazard upon the country officers, is a forer taxing of them, then to make them pay a small reward unto practised persons to be their substitutes. All which are the common objections against excise.

13. I should here add the manner of collecting it, but I refer this to the practice of Holland ; and I might also offer how men may be framed to be fit for this and other public trusts, as to be cashiers, store-keepers, collectors, &c. but I refer this enquiry unto a more ample and fit occasion.



SEVERAL



SEVERAL

ESSAYS

IN

Political Arithmetic:

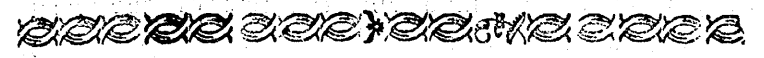
The Titles of which follow in the ensuing Pages.

By Sir WILLIAM PETTY, late
Fellow of the ROYAL SOCIETY.



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A N

E S S A Y

C O N C E R N I N G T H E

M U L T I P L I C A T I O N o f M A N K I N D :

Together with another ESSAY in POLITICAL ARITHMETICK, concerning the Growth of the City of LONDON: With the Measures, Periods, Causes, and Consequences thereof. 1682.

By Sir WILLIAM PETTY, late Fellow of the ROYAL-SOCIETY.



A N



THE
STATIONER
TO THE
READER.

THE ensuing essay concerning the growth of the city of London, was intituled (another essay) intimating that some other essay had preceded it, which was not to be found. I having been much importuned for that precedent essay, have found that the same was about the growth, increase, and multiplication of mankind, which subject should in order of nature, precede that of the growth of the city of London, but am not able to procure the essay it self, only I have obtained
tained

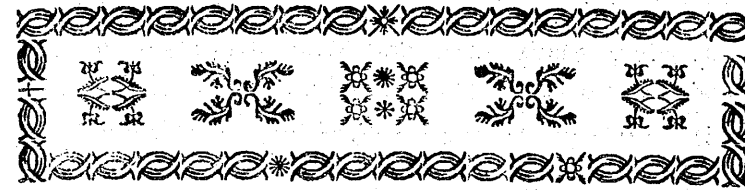
tained from a gentleman, who sometimes corresponded with fir William Petty, an extract of a letter from fir William to him, which I verily believe containeth the scope thereof; wherefore, I must desire the reader to be content therewith, till more can be had.

THE HISTORY OF THE
GROWTH OF THE CITY OF LONDON
FROM THE FIRST BEGINNING TO THE PRESENT
STATE



THE scope of this essay, is concerning people and colonies, and to make way for another essay concerning the growth of the city of London. I desire in this first essay, to give the world some light, concerning the numbers of people in England, with Wales, and in Ireland; as also, of the number of houses and families, wherein they live, and of acres they occupy.

THE



The extract of a letter concerning the scope of an Essay intended to precede another Essay concerning the growth of the city of London, &c.

An Essay in political arithmetic, concerning the value and increase of people and colonies.

THE scope of this essay, is concerning people and colonies, and to make way for another essay concerning the growth of the city of London. I desire in this first essay, to give the world some light, concerning the numbers of people in England, with Wales, and in Ireland; as also, of the number of houses and families, wherein they live, and of acres they occupy.

2. How many live upon their lands, how many upon their personal estates and commerce, and how many upon art and labour; how many upon alms, how many upon offices and public employments, and how

how many as cheats and thieves ; how many are impotent, children, and decrepit old men.

3. How many upon the poll-taxes in England, do pay extraordinary rates, and how many at the level.

4. How many men and women are prolific, and how many of each are married and unmarried.

5. What the value of people are in England, and what in Ireland at a medium, both as members of the church or commonwealth, or as slaves and servants to one another ; with a method how to estimate the same, in any other country or colony.

6. How to compute the value of land in colonies, in comparison to England and Ireland.

7. How ten thousand people in a colony may be, and planted to the best advantage.

8. A conjecture in what number of years England and Ireland may be fully peopled, as also all America ; and lastly the whole habitable earth.

9. What spot of the earth's-globe were fittest for a general and universal *emporium*, whereby all the people thereof may best enjoy one anothers labours and commodities.

10. Whether the speedy peopling of the earth would make,

- 1. For the good of mankind.
- 2. To fulfil the revealed will of God.
- 3. To what prince or state the same would be most advantageous.

11. An exhortation to all thinking men, to save the scriptures and other good histories, concerning the number of people in all ages of the world, in the great cities thereof, and elsewhere.

12. An appendix concerning the different number of sea-fish and wild-fowl, at the end of every thousand years, since Noah's flood.

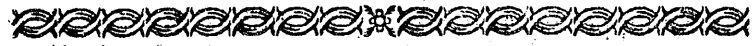
13. An

13. An hypothesis of the use of those spaces (of about 8000 miles through) within the globe of our earth, supposing a shell of 150 miles thick.

14. What may be the meaning of glorified bodies, in case the place of the blessed shall be without the convex of the orb of the fixed stars, if that the whole system of the world was made for the use of our earth's men.



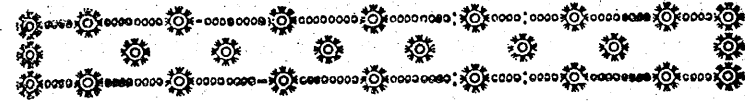
The



The principal Points of this Discourse.

1. **T**HAT London doubles in forty years, and all England in three hundred and sixty years.
2. That there be, anno 1682, about six hundred and seventy thousand souls in London; and about seven millions, four hundred thousand in all England and Wales, and about twenty eight millions of acres of profitable land.
3. That the periods of doubling the people, are found to be in all degrees, from between ten to twelve hundred years.
4. That the growth of London must stop of itself, before the year 1800.
5. A table helping to understand the scriptures, concerning the number of people mentioned in them.
6. That the world will be fully peopled within the next two thousand years.
7. Twelve ways whereby to try any proposal, pretended for the public good.
8. How the city of London may be made (morally speaking) invincible.
9. An help to uniformity in religion.
10. That 'tis possible to increase mankind by generation four times more than at present.
11. The plagues of London are the chief impediment and objection against the growth of the city.
12. That an exact account of the people is necessary in this matter.

Of



Of the growth of the city of LONDON, and of the measures, periods, causes, and consequences thereof.

WHEN we say the city of London, we mean the housing **B** within the walls of the old city, with the liberties thereof, Westminster, the borough of Southwark, and so much of the built ground in Middlesex and Surry, whose houses are contiguous unto, or within call of those afore-mentioned. Or else we mean the housing which stand upon the ninety seven parishes within the walls of London; upon the sixteen parishes next, without them; the six parishes of Westminster, and the fourteen out-parishes in Middlesex and Surry, contiguous to the former, all which one hundred and thirty three parishes are comprehended within the weekly bills of mortality.

The growth of this city is measured, 1. By the quantity of ground, or number of acres upon which it stands. 2. By the number of houses, as the same appears by the hearth-books and late maps. 3. By the cubical content of the said housing. 4. By the flooring of the same. 5. By the number of days-work, or charge of building the said houses. 6. By the value of the said houses, according to their yearly rent, and number of years purchase. 7. By the

G number

number of inhabitants; according to which latter sense only, we make our computation in this essay.

Till a better rule can be obtained, we conceive that the proportion of the people may be sufficiently measured by the proportion of the burials in such years as were neither remarkable for extraordinary healthfulness or fickleness.

That the city hath increased in this latter sense, appears from the bills of mortality, represented in the two following tables, viz. one whereof is a continuation for eighteen years, ending 1682, of that table which was published in the 117 page of the book of the observations upon the London bills of mortality, printed in the year 1676. The other sheweth what number of people died at a medium of two years, indifferently taken, at about twenty years distance from each other.

The first of the said two tables.

Anno Dom.	97 pa-rishes.	16 pa-rishes.	Out-pa-rishes.	Buried in all.	Besides of plag.	Chrif-tened.
1665	5320	12463	10925	28708	68596	9967
1666	1689	3969	5082	10740	1998	8997
1667	761	6405	8641	15807	35	10938
1668	796	6865	9603	17267	14	11633
1669	1323	7500	10440	19263	3	12335
1670	1890	7808	10500	20198		11997
1671	1723	5938	8063	15724	5	12510
1672	2237	6788	9200	18225	5	12593
1673	2307	6302	8890	17499	5	11895
1674	2801	7522	10875	21198	3	11851
1675	2555	5986	8702	17243	1	11775
1676	2756	6508	9466	18730	2	12399
1677	2817	6632	9616	19065	2	12626
1678	3060	6705	10908	20673	5	12601
1679	3074	7481	11173	21728	2	12288
1680	3076	7066	10911	21053		12747
1681	3669	8136	12166	23971		13355
1682	2975	7009	10707	20691		12443

According

According to which latter table there died as followeth.

The latter of the said two tables.

There died in London, at a medium between the years

1604 and 1605	————	5135.	A.
1621 and 1622	————	8527.	B.
1641 and 1642	————	11883.	C.
1661 and 1662	————	15148.	D.
1681 and 1682	————	22331.	E.

Wherein observe, that the number C is double to A and 806 over. That D is double to B within 1906. That C and D is double to A B within 293. That E is double to C within 1435. That D and E is double to B and C within 3341. And that C and D and E are double to A and B and C within 1736. And that E is above quadruple to A. All which differences (every way considered) do allow the doubling of the people of London in forty years, to be a sufficient estimate thereof in round numbers, and without the trouble of fractions. We also say, that 669930 is near the number of people now in London, because the burials are 22331, which multiplied by 30, (one dying yearly out of 30, as appears in the 94 page of the afore-mentioned observations) maketh the said number; and because there are 84000 tenanted houses (as we are credibly informed) which at eight in each, makes 672000 souls; the said two accounts differing inconsiderably from each other.

We have thus pretty well found out in what number of years (viz. in about 40) that the city of London hath doubled, and the present number of inhabitants

habitants to be about 670000. We must now also endeavour the same for the whole territory of England and Wales. In order whereunto, we

First say, that the assessment of London is about an eleventh part of the whole territory, and therefore that the people of the whole may well be eleven times that of London, viz. about seven millions, three hundred sixty nine thousand souls; with which account that of the poll-money, hearth-money, and the bishops late numbring of the communicants, do pretty well agree; wherefore although the said number of seven millions, three hundred sixty nine thousand, be not (as it cannot be) a demonstrated truth, yet it will serve for a good supposition, which is as much as we want at present.

As for the time in which the people double, it is yet more hard to be found: for we have good experience (in the said 94 page of the afore-mentioned observations) that in the country, but one of fifty die *per annum*; and by other late accounts, that there have been sometimes but twenty four births for twenty three burials: the which two points, if they were universally, and constantly true, there would be colour enough to say, that the people doubled but in about 1200 years. As for example: suppose there be 600 people, of which let a fiftieth part die *per annum*, then there shall die twelve *per annum*; and if the births be as twenty four to twenty three, then the increase of the people shall be somewhat above half a man *per annum*, and consequently the supposed number of 600, cannot be doubled but in 1126 years, which to reckon in round numbers, and for that the afore-mentioned fractions were not exact, we had rather call 1200.

There are also other good observations, that even in the country, one in about 30 or 32 *per annum* hath died, and that there have been five births for four burials.

burials. Now, according to this doctrine, 20 will die *per annum* out of the above 600, and 25 will be born, so as the increase will be 5, which is a hundred and twentieth part of the said 600. So as we have two fair computations, differing from each other as one to ten; and there are also several other good observations for other measures.

I might here insert, that altho' the births in this last computation be 25 of 600, or a twenty fourth part of the people; yet that in natural possibility, they may be near thrice as many, and near 75. For that by some late observations, the teeming females between 15 and 44, are about 180 of the said 600, and the males of between 18 and 59, are about 180 also, and that every teeming woman can bear a child once in two years; from all which it is plain, that the births may be 90, (and abating 15 for sickness, young abortions, and natural barrenness) there may remain 75 births, which is an eighth of the people; which by some observations we have found to be but a two and thirtieth part, or but a quarter of what is thus shewn to be naturally possible. Now, according to this reckoning, if the births may be 75 of 600, and the burials but 15, then the annual increase of the people will be 60; and so the said 600 people may double in 10 years, which differs yet more from 1200, abovementioned. Now to get out of this difficulty, and to temper those vast disagreements, I took the medium of 50 and 30 dying *per annum*, and pitched upon 40; and I also took the medium between 24 births and 23 burials, and 5 births for 4 burials, viz. allowing about 10 births for 9 burials; upon which supposition, there must die 15 *per annum* out of the above-mentioned 600, and the births must be 16 and two thirds, and the increase 1, and two thirds, or five thirds of a man, which number com-

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pared with 1800 thirds, or 600 men, gives 360 years for the time of doubling (including some allowance for wars, plagues, and famine; the effects whereof, though they be terrible at the times and places where they happen, yet in a period of 360 years, is no great matter in the whole nation. For the plagues of England in 20 years hath carried away scarce an eightieth part of the people of the whole nation; and the late 10 years civil wars, (the like whereof hath not been in several ages before) did not take away above a fortieth part of the whole people.)

According to which account or measure of doubling, if there be now in England and Wales, 7 millions 400 thousand people, there were about 5 millions 526 thousand in the beginning of queen Elizabeths reign, anno 1560, and about two millions at the Norman conquest; of which consult the Doomsday book, and my lord Hale's origination of mankind.

Memorandum, that if the people double in 360 years, that the present 320 millions, computed by some learned men, (from the measures of all the nations of the world, their degrees of being peopled, and good accounts of the people in several of them) to be now upon the face of the earth, will within the next 2000 years, so increase, as to give one head for every two acres of land in the habitable part of the earth. And then, according to the prediction of the scriptures, there must be wars and great slaughter, &c.

Wherefore, as an expedient against the above-mentioned difference between 10 and 1200 years, we do for the present, and in this country admit of 360 years to be the time wherein the people of England do double, according to the present laws and practice of marriages.

Now,

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Now, if the city double its people in 40 years, and the present number be 670 thousand, and if the whole territory be 7 millions 400 thousand, and double in 360 years, as aforesaid; then by the underwritten table it appears, that anno 1840, the people of the city will be 10718880, and those of the whole country but 10917389, which is but inconsiderably more. Wherefore it is certain and necessary that the growth of the city must stop before the said year 1840; and will be at its utmost height in the next preceding period, anno 1800, when the number of the city will be eight times its present number, viz. 5 millions 359 thousand. And when (besides the said number) there will be 4 millions 466 thousand to perform the tillage, pastorage, and other rural works necessary to be done without the said city, as by the following table, viz.

As in the former Tab.	{ Annis. }	{ Burials. }	{ People in } London }	{ People in } England. }
	1565	2565	77040	5526929
1605	5138			
1642	11883			
1682	22331	669930	7369230	
1722	44662			
1762	89324			
1802	178648	5359440	9825650	
1842	357296	10718889	10917389	

Now when the people of London shall come to be so near the people of all England, then it follows, that the growth of London must stop before the said year 1842, as aforesaid, and must be at its greatest height anno 1800, when it will be eight times more than now, with above 4 millions for the service of the country and ports as aforesaid.

G 4

Of

Of the afore-mentioned vast difference between 10 years and 1200 years for doubling the people, we make this use, viz. to justify the scriptures and all other good histories concerning the number of the people in ancient time. For supposing the eight persons who came out of the Ark, increased by a progressive doubling in every 10 years, might grow in the first 100 years after the Flood from 8 to 8000, and that in 350 years after the Flood (when about Noah died) to one million, and by this time 1682, to 320 millions (which by rational conjecture, are thought to be now in the world) it will not be hard to compute, how in the intermediate years, the growths may be made, according to what is set down in the following table, wherein making the doubling to be 10 years at first, and within 1200 years at last, we take a discretionary liberty, but justifiable by observations and the scriptures for the rest; which table we leave to be corrected by historians, who know the bigness of ancient cities, armies, and colonies in the respective ages of the world; in the mean time affirming, that without such difference in the measures and periods for doubling (the extremes whereof we have demonstrated to be real and true) it is impossible to solve what is written in the holy scriptures and other authentick books. For if we pitch upon any one number throughout for this purpose, 150 years is the fittest of all round numbers; according to which, there would have been but 512 souls in the whole world in Moses's time (being 800 years after the flood) when 603 thousand Israelites of above 20 years old (besides those of other ages, tribes, and nations) were found upon an exact survey appointed by God; whereas our table makes 12 millions. And there would have been but 8000 in David's time, when were found 1100 thousand of above 20 years old

old (besides others, as aforesaid) in Israel upon the survey instigated by Satan; whereas our table makes 32 millions. And there would have been but a quarter of a million about the birth of Christ, or Augustus his time, when Rome and the Roman empire were so great; whereas our table makes 100 millions. Where note, that the Israelites in about 500 years, between their coming out of Egypt to David's reign, increased from 603 thousand to 1100 thousand.

On the other hand, if we pitch upon a less number, as 100 years, the world would have been overpeopled 700 years since. Wherefore no one number will solve the *Phænomena*; and therefore we have supposed several in order to make the following table, which we again desire historians to correct, according to what they find in antiquity concerning the number of the people in each age and country of the world.

We did (not long since) assist a worthy divine, writing against some Scepticks, who would have baffled our belief of the resurrection, by saying, that the whole globe of the earth could not furnish matter enough for all the bodies that must rise at the last day, much less would the surface of the earth furnish footing for so vast a number; whereas we did (by the method aforementioned) assert the number of men now living, and also of those that had died since the beginning of the world; and did withal shew, that half the island of Ireland would afford them all, not only footing to stand upon, but graves to lie down in, for that whole number; and that two mountains in that country were as weighty as all the bodies that had ever been from the beginning of the world to the year 1680, when this dispute happened. For which purpose, I have digressed from my intended purpose, to insert this matter, intending to prosecute this hint further, upon some more proper occasion.

A TABLE

A TABLE shewing how the people might have doubled in the several ages of the world.

	Anno after the flood.		
Periods of doubling	1	8 persons.	
	10	16	
	20	32	
	30	64	
	40	128	
	In 10 Years	50	256
		60	512
		70	1024
		80	2048
		90	4096
In 20 Years	100	8000 and more.	
	120	16 thousand	
	140	32	
30	170	64	
	200	128	
40	240	256	
50	290	512	
60	350	1 million and more.	
70	420	2 millions.	
100	520	4 millions.	
190	710	8 millions.	
290	1000	16 In Moses time.	
400	1400	32 about David's time.	
550	1950	64	
750	2700	128 about the birth of	
1000	3700	256 Christ.	
In	300	4000	320
	1000		

It is here to be noted, that in this table we have assigned a different number of years for the time of doubling the people in the several ages of the world, and might have done the same for the several countries of the world, and therefore the said several periods assigned to the whole world in the lump, may well enough consist with the three hundred and sixty years especially assigned to England, between this day, and the Norman conquest; and the said three hundred and sixty years may well enough serve for a supposition between this time, and that of the world's being fully peopled: nor do we lay any stress upon one or the other in this disquisition concerning the growth of the city of London.

We have spoken of the growth of London with the measures and periods thereof, we come next to the causes and consequences of the same.

The causes of its growth from 1642 to 1682, may be said to have been as followeth, viz. from 1642 to 1650, that men came out of the country to London, to shelter themselves from the outrages of the civil wars, during that time; from 1650 to 1660, the royal party came to London, for their more private and inexpensive living; from 1660 to 1670, the King's friends and party came to receive his favours after his happy restoration; from 1670 to 1680, the frequency of plots and parliaments, might bring extraordinary numbers to the city; but what reasons to assign for the like increase from 1604 to 1642, I know not, unless I should pick out some remarkable accident happening in each part of the said period, and make that to be the cause of this increase (as vulgar people make the cause of every man's sickness to be what he did last eat) wherefore, rather than so to say, *quidlibet de quolibet*; I rather quit even what I have above-said to be the cause of London's increase from

1642

It

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1642 to 1682, and put the whole upon some natural and spontaneous benefits and advantage that men find by living in great more than in small societies; and shall therefore seek for the antecedent causes of this growth, in the consequences of the like, considered in greater characters and proportions.

Now, whereas in arithmetic, out of two false positions the truth is extracted, so I hope out of two extravagant contrary suppositions, to draw forth some solid and consistent conclusion, viz.

The first of the said two suppositions is, that the city of London is seven times bigger than now, and that the inhabitants of it are four millions six hundred and ninety thousand people; and that in all the other cities, ports, towns and villages, there are but two millions seven hundred and ten thousand more.

The other supposition is, that the city of London is but a seventh part of its present bigness, and that the inhabitants of it are but ninety six thousand, and that the rest of the inhabitants (being seven millions three hundred four thousand) do co-habit thus, one hundred four thousand of them in small cities and towns, and that the rest, being seven millions two hundred thousand, do inhabit in houses not contiguous to one another, viz. in twelve hundred thousand houses, having about twenty four acres of ground belonging to each of them, accounting about twenty eight millions of acres to be in the whole territory of England, Wales, and the adjacent islands; which any man that pleases may examine upon a good map.

Now, the question is, in which of these imaginary states would be the most convenient, commodious and comfortable livings?

But

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But this general question divides it self into the several questions, relating to the following particulars, viz.

1. For the defence of the kingdom against foreign powers.
2. For preventing the intestine commotions of parties and factions.
3. For peace and uniformity in religion.
4. For the administration of justice.
5. For the proportionably taxing of the people, and easy levying of the same.
6. For gain by foreign commerce.
7. For husbandry, manufacture, and for arts of delight and ornament.
8. For lessening the fatigue of carriages and travelling.
9. For preventing beggars and thieves.
10. For the advancement and propagation of useful learning.
11. For increasing the people by generation.
12. For preventing the mischiefs of plagues and contagions. And withal, which of the said two states is most practicable and natural; for in these and the like particulars, do lie the tests and touchstones of all proposals, that can be made for the public good.

First, as to practicable, we say, that although our said extravagant proposals are both in nature possible, yet it is not obvious to every man to conceive, how London, now seven times bigger than in the beginning of Queen Elizabeth's reign, should be seven times bigger than now it is, and forty nine times bigger than *Anno*. 1560. To which I say, 1. That the present city of London stands upon less than two thousand five hundred acres of ground; wherefore a city

city seven times as large may stand upon ten thousand five hundred acres; which is about equivalent to a circle of four miles and a half in diameter, and less than fifteen miles in circumference. 2. That a circle of ground of thirty five miles semi-diameter will bear corn, garden-stuff, fruits, hay, and timber for the four millions six hundred and ninety thousand inhabitants of the said city and circle, so as nothing of that kind need be brought from above thirty five miles distance from the said city; for the number of acres within the said circle, reckoning two acres sufficient to furnish bread and drink-corn for every head, and two acres will furnish hay for every necessary horse; and that the trees which may grow in the hedge-rows of the fields within the said circle, may furnish timber for six hundred thousand houses. 3. That all live cattle and great animals can bring themselves to the said city; and that fish can be brought from the Lands-end and Berwick, as easily as now. 4. Of coals there is no doubt. And for water, twenty shillings *per* family (or six hundred thousand pounds *per annum* in the whole) will serve this city, especially with the help of the new river. But if by practicable be understood, that the present state may be suddenly changed into either of the two above-mentioned proposals, I think it is not practicable. Wherefore the true question is, unto or towards which of the said two extravagant states is the best to bend the present state by degrees, viz. whether it be best to lessen or enlarge the present city? In order whereunto, we enquire (as to the first question) which state is most defensible against foreign powers; saying, that if the above-mentioned housing, and a border of ground, of three quarters of a mile broad, were encompassed with a wall and ditch of twenty miles about (as strong as any in Europe, which would cost but a mil-

a million, or about a penny in the shilling of the house-rent for one year) what foreign prince could bring an army from beyond seas, able to beat. 1. Our sea-forces, and next with horse harras'd at sea, to resist all the fresh horse that England could make, and then conquer above a million of men, well united, disciplined, and guarded within such a wall, distant every where three quarters of a mile from the housing to elude the granadoes and great shot of the enemy? 2. As to intestine parties and factions, I suppose that four millions six hundred and ninety thousand people united within this great city, could easily govern half the said number scattered without it; and that a few men in arms within the said city and wall, could also easily govern the rest unarmed, or armed in such a manner as the sovereign shall think fit. 3. As to uniformity in religion, I conceive, that if St. Martin's parish (may as it doth) consist of about forty thousand souls, that this great city also may as well be made but as one parish, with seven times one hundred and thirty chapels, in which might not only be an uniformity of common prayer, but in preaching also; for that a thousand copies of one judiciously and authentically composed sermon, might be every week read in each of the said chapels without any subsequent repetition of the same, as in the case of homilies. Whereas in England (wherein are near ten thousand parishes, in each of which upon Sundays, Holy-days, and other extraordinary occasions, there should be about one hundred sermons *per annum*, making about a million of sermons *per annum* in the whole:) it were a miracle, if a million of sermons composed by so many men, and of so many minds and methods, should produce uniformity upon the discomposed understandings of above eighty millions of hearers.

4. As to the administration of justice. If in this great city shall dwell the owners of all the lands and other valuable things in England; if within it shall be all the traders, and all the courts, offices, records, juries and witnesses; then it follows, that justice may be done with speed and ease.

5. As to the equality and easy levying of taxes. It is too certain, that London hath at some times paid near half the excise of England; and that the people pay thrice as much for the hearths in London, as those in the country, in proportion to the people of each; and that the charge of collecting these duties, have been about a sixth part of the duty it self. Now in this great city, the excise alone, according to the present laws, would not only be double to the whole kingdom, but also more equal. And the duty of hearths of the said city, would exceed the present proceed of the whole kingdom. And as for the customs, we mention them not at present.

6. Whether more would be gained by foreign commerce?

The gain which England makes by lead, coals, the freight of shipping, &c. may be the same, for ought I see, in both cases. But the gain which is made by manufacturers, will be greater, as the manufacture it self is greater and better. For in so vast a city manufactures will beget one another, and each manufacture will be divided into as many parts as possible, whereby the work of each artisan will be simple and easy; as for example. In the making of a watch, if one man shall make the wheels, another the spring, another shall engrave the dial-plate, and another shall make the cases, then the watch will be better and cheaper, than if the whole work be put upon any one man. And we also see that in towns, and in the streets of a great town, where all the inhabitants

tants are almost of one trade, the commodity peculiar to those places is made better and cheaper than elsewhere. Moreover, when all sorts of manufactures are made in one place, there every ship that goeth forth, can suddenly have its loading of so many several particulars and species, as the port whereunto she is bound can take off. Again, when the several manufactures are made in one place, and shipped off in another, the carriage, postage, and travelling-charges will inhanse the price of such manufacture, and lessen the gain upon foreign commerce. And lastly, when the imported goods are spent in the port it self, where they are landed, the carriage of the same into other places will create no surcharge upon such commodity; all which particulars tend to the greater gain by foreign commerce.

7. As for arts of delight and ornament.

They are best promoted by the greatest number of emulators. And it is more likely that one ingenious, curious man may rather be found out amongst four millions than four hundred persons. But as for husbandry, viz. tillage and pasturage, I see no reason, but the second state (when each family is charged with the culture of about twenty four acres) will best promote the same.

8. As for lessening the fatigue of carriage and travelling:

The thing speakes it self; for if all the men of business, and all artificans do live within five miles of each other: and if those who live without the great city, do spend only such commodities as grow where they live, then the charge of carriage and travelling could be little.

9. As to the preventing of beggars and thieves.

I do not find how the differences of the said two states should make much difference in this particular;

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for impotents (which are but one in about six hundred) ought to be maintained by the rest. 2. Those who are unable to work, through the evil education of their parents, ought (for ought I know) to be maintained by their nearest kindred, as a just punishment upon them. 3. And those who cannot find work (though able and willing to perform it) by reason of the unequal application of hands to lands ought to be provided for by the magistrate and landlord till that can be done: for there needs be no beggars in countries, where there are many acres of unimproved improveable land to every head, as there are in England. As for thieves, they are for the most part begotten from the same cause; for it is against nature, that any man should venture his life, limb, or liberty, for a wretched livelihood, whereas moderate labour will produce a better. But of this see Sir Thomas Moor, in the first part of his Utopia.

10. As to the propagation and improvement of useful learning.

The same may be said concerning it, as was above said concerning manufactures, and the arts of delight and ornament; for in the great vast city, there can be no so odd a conceit or design, whereunto some assistance may not be found, which in the thin, scattered way of habitation may not be.

11. As for the increase of people by generation, I see no great difference from either of the two states, for the same may be hindered or promoted in either, from the same causes.

12. As to the plague. It is to be remembred, that one time with another, a plague happeneth in London once in twenty years, or thereabouts; for in the last hundred years, between the years 1582 and 1682, there have been five great plagues, viz. anno. 1592, 1603, 1625, 1636 and

and 1665. And it is also to be remembred, that the plagues of London do commonly kill one fifth part of the inhabitants. Now, if the whole people of England do double but in three hundred and sixty years, then the annual increase of the same is but twenty thousand, and in twenty years four hundred thousand. But if in the city of London there should be two millions of people, (as there will be about sixty years hence) then the plague (killing one fifth of them, namely, four hundred thousand once, in twenty years) will destroy as many in one year, as the whole nation can re-furnish in twenty: and consequently the people of the nation shall never increase. But if the people of London shall be above four millions (as in the first of our two extravagant suppositions is premised) then the people of the whole nation shall lessen above twenty thousand *per annum*. So as if people be worth seventy pounds *per head* (as hath elsewhere been shewn) then the said greatness of the city will be a damage to it self and the whole nation of fourteen hundred thousand pounds *per annum*, and so *pro rata*, for a greater or lesser number; wherefore to determine which of the two states is best, (that is to say, towards which of the said two states, authority should bend the present state) a just ballance ought to be made between the disadvantages from the plague, with the advantages accruing from the other particulars above-mentioned; unto which balance a more exact account of the people, and a better rule for the measure of its growth is necessary, that what we have here given, or are yet able to lay down.

H 2 POST-

(120)

POSTSCRIPT.

It was not very pertinent to a discourse concerning the growth of the city of London, to thrust in considerations of the time when the whole world will be fully peopled; and how to justify the scriptures concerning the number of people mentioned in them; and concerning the number of the quick and the dead, that may rise at the last day, &c. Nevertheless, since some friends liking the said digressions and impertinences (perhaps as lawce to a dry discourse) have desired that the same might be explained and made out: I therefore say as followeth.

1. If the number of acres in the habitable part of the earth, be under fifty thousand millions; if twenty thousand millions of people, are more than the said number of acres will feed; (few or no countries being so fully peopled;) and for that in six doublings (which will be in two thousand years) the present three hundred and twenty millions will exceed the said twenty thousand millions.

2. That the number of all those who have died since the flood, is the sum of all the products made by multiplying the number of the doubling periods mentioned in the first column of the last table, by the number

number of people respectively affixed to them, in the third column of the same table; the said sum being divided by forty (one dying out of forty *per annum*, out of the whole mass of mankind) which quotient is twelve thousand five hundred and seventy millions; whereunto may be added, for those that died before the flood, enough to make the last mentioned number twenty thousand millions, as the full number of all that died, from the beginning of the world, to the year 1682; unto which, if three hundred and twenty millions, the number of those who are now alive, be added, the total of the quick and the dead will amount but to one fifth part of the graves, which the surface of Ireland will afford, without ever putting two bodies into one grave; for there be in Ireland twenty eight thousand square English miles, each whereof will afford about four millions of graves, and consequently above one hundred and fourteen thousand millions of graves, viz. about five times the number of the quick and the dead, which should arise at the last day, in case the same had been in the year 1682.

3. Now, if there may be place for five times as many graves in Ireland, as are sufficient for all that ever died; and if the earth of one grave weigh five times as much as the body interred therein, then a turf, less than a foot thick, pared off from a fifth part of the surface of Ireland, will be equivalent in bulk and weight to all the bodies that ever were buried; and may serve as well for that purpose, as the two mountains afore-mentioned in the body of this discourse. From all which it is plain, how madly they were mistaken, who did so petulantly vilify what the holy scriptures have delivered.

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FURTHER
OBSERVATIONS

UPON THE

DUBLIN BILLS: or, Ac-
counts of the Houses, Hearths, Bap-
tisms, and Burials in that CITY.

By Sir WILLIAM PETTY, late
Fellow of the ROYAL-SOCIETY.





THE
STATIONER
TO THE
READER.

I HAVE not thought fit to make any alteration of the first edition, but have only added a new table, with observations upon it, placing the same in the front of what

what was before; which perhaps might have been as well placed after the like table at the eighth page of the first edition.



DUBLIN,

D U B L I N, 1682.				
Parishes.	Houf.	Fire-pl.	Bapt	Buri.
St. James	272	836	} 122	306
St. Catherines	540	2198		
St. Nicholas with- out, and	} 1064	4082	154	414
St. Patricks				
St. Bridgets	395	1903	68	149
St. Audeons	276	1510	56	164
St. Michaels	174	884	34	50
St. Johns	302	1636	74	101
St. Nicholas with- in, and	} 153	902	26	52
Christ-church liber.				
St. Werburghs	240	1638	45	105
St. Michans	938	3516	124	389
St. Andrews	864	3638	131	300
St. Kevans	554	2120	} 87	233
Donebrook	253	506		
	6025	25369	912	22—

Further observations upon the Dublin accounts of baptisms and burials, houses and hearths, viz.

THE table hath been made for the year 1682, wherein is noted,
 1. That the houses which *anno* 1671, were but three thousand eight hundred and fifty, are *anno* 1682, six thousand and twenty five; but whether this difference is caused by the real increase of housing, or by fraud and defect in the former

mer accounts, is left to consideration. For the burials or people have increased but from one thousand six hundred ninety six, to two thousand two hundred sixty three; according to which proportion, the three thousand eight hundred and fifty houses *anno* 1671, should *anno* 1682, have been but five thousand one hundred and forty three, wherefore some fault may be suspected as aforesaid, when farming the hearth-money was in agitation.

2. The hearths have increased according to the burials, and one third of the said increase more, viz. The burials, *anno* 1671, were one thousand six hundred ninety six, the one third whereof is five hundred sixty three, which put together, makes two thousand two hundred fifty nine, which is near the number of burials *anno* 1682. But the hearths *anno* 1671, were seventeen thousand five hundred, whereof the one third is five thousand eight hundred thirty three, making in all but twenty three thousand three hundred and thirty three; whereas the whole hearths *anno* 1682, were twenty five thousand three hundred and sixty nine, viz. one third and better of the said five thousand eight hundred and thirty three more.

3. The housing were *anno* 1671, but three thousand eight hundred and fifty, which if they had increased *anno* 1682, but according to the burials, they had been but five thousand one hundred and forty three, or according to the hearths, had been but five thousand four hundred and eighty eight, whereas they appear six thousand and twenty five, increasing double to the hearths. So as 'tis likely there hath been some error in the said account of the housing, unless the new housing be very small, and have but one chimney apiece, and that one fourth part of them are untenanted. On the other hand, 'tis more likely that when sixteen hundred ninety six died *per annum*, there

there were near six thousand; for six thousand houses at eight inhabitants *per* house, would make the number of the people to be forty eight thousand, and the number of sixteen hundred ninety six that died according to the rule of one out of thirty, would have made the number of inhabitants about fifty thousand; for which reason I continue to believe there was some error in the account of three thousand eight hundred and fifty houses as aforesaid, and the rather because there is no ground from experience to think, that in eleven years, the houses in Dublin have increased from three thousand eight hundred and fifty, to six thousand and twenty five.

Moreover, I rather think that the number of six thousand and twenty five is yet short, because that number at eight heads *per* house makes the inhabitants to be but forty eight thousand two hundred; whereas the two thousand two hundred and sixty three who died in the year 1682, according to the afore-mentioned rule of one dying out of thirty, makes the number of people to be sixty seven thousand eight hundred and ninety; the medium betwixt which number and forty eight thousand two hundred, is fifty eight thousand and forty five, which is the best estimate I can make of that matter, which I hope authority will e'er long rectify, by direct and exact enquiries.

4. As to the births, we say that *anno* 1640, 1641, and 1642, at London, just before the troubles in religion began, the births were five sixths of the burials, by reason I suppose of the greatness of families in London above the country, and the fewer breeders, and not for want of registering. Wherefore deducting one sixth of two thousand two hundred and sixty three, which is three hundred and seventy seven, there remains one thousand eight hundred and eighty

eighty six for the probable number of births in Dublin, for the year 1682; whereas but nine hundred and twelve are represented to have been christened in that year, though one thousand and twenty three were christened *anno* 1671, when there died but one thousand six hundred and ninety six; which decreasing of the christnings, and increasing of the burials, shews the increase of non-registring in the legal books, which must be the increase of Roman-catholicks in Dublin.

The scope of this whole paper therefore is, that the people of Dublin are rather fifty eight thousand, than thirty two thousand; and that the dissenters, who do not register their baptisms, have increased from three hundred ninety one to nine hundred seventy four; but of dissenters, none have increased but the Roman-catholicks, whose numbers have increased from about two to five in the said years. The exacter knowledge whereof, may also be better had from direct enquiries.

OBSER



OBSERVATIONS

UPON THE

DUBLIN

BILLS of MORTALITY, 1681.

And the State of that

CITY

THE observations upon the London bills of mortality have been a new light to the world; and the like observations upon those of Dublin, may serve as snuffers to make the same candle burn clearer.

The London observations flowed from bills regularly kept for near one hundred years; but these are squeezed out of six stragling London bills, out of fifteen Dublin bills, and from a note of the families and hearths in each parish in Dublin; which are all digested into the following tables, consisting of three parts, marked ABC; being indeed the ABC of public

publick œconomy, and even of that policy which tends to peace and plenty.



Observations upon the table A.

THE total of the burials in London (for the said six stragling years mentioned in the table A) is one hundred twenty thousand one hundred and seventy; whereof the medium or sixth part is twenty thousand and twenty eight; and exceeds the burials of Paris, as may appear by the late bills of that city.

2. The births, for the same time, are seventy three thousand six hundred eighty and three, the medium or sixth part whereof is twelve thousand two hundred and eighty, which is about five eighth parts of the burials; and shews, that London would in time decrease quite away, were it not supplied out of the country, where are about five births for four burials, the proportion of breeders in the country being greater than in the city.

3. The burials in Dublin for the said six years, were nine thousand eight hundred sixty five, the sixth part or medium whereof is, one thousand six hundred forty and four, which is about the twelfth part of the London burials, and about a fifth part over. So as the people of London do, hereby seem to be, above twelve times as many as those of Dublin.

4. The births in the same time at Dublin, are six thousand one hundred fifty and seven, the sixth part or medium whereof is one thousand twenty and six, which is also about five eighth parts of the one thousand six hundred forty and four burials; which shews, that the proportion between burials and births are

are alike at London and Dublin, and that the accounts are kept alike; and consequently are likely to be true, there being no confederacy for that purpose: which if they be true, we then say,

5. That the births are the best way (till the accounts of the people shall be purposely taken) whereby to judge of the increase and decrease of people, that of burials being subject to more contingencies and variety of causes.

6. If births be as yet the measure of the people, and that the births (as has been shewn) are as five to eight, then eight fifths of the births is the number of the burials, where the year was not considerable for extraordinary sickness or salubrity; and is the rule whereby to measure the same. As for example: the medium of births in Dublin was one thousand twenty and six, the eighth fifths whereof is one thousand six hundred forty and one, but the real burials were one thousand six hundred forty and four; so as in the said years they differed little from the one thousand six hundred forty and one, which was the standard of health; and consequently, the years 1680, 1674, and 1668, were sickly years, more or less, as they exceeded the said number one thousand six hundred forty and one; and the rest were healthful years, more or less, as they fell short of the same number. But the city was more or less populous, as the births differed from the number one thousand twenty and six; viz. populous in the years 1680, 1679, 1678, and 1668: for other causes of this difference in births, are very occult and uncertain.

7. What hath been said of Dublin, serves also for London.

8. It hath already been observed by the London bills, that there are more males than females. It is to be further noted, that in these six London bills

also, there is not one instance either in the births or burials to the contrary.

9. It hath been formerly observed, that in the years wherein most die, fewest are born, & vice versa. The same may be further observed in males and females, viz. When fewest males are born, then most die: for here the males died as twelve to eleven, which is above the mean proportion of fourteen to thirteen; but were born but as nineteen to eighteen, which is below the same.



Observations upon the table B.

1. FROM the table B, it appears, that the medium of the fifteen years burials, (being twenty four thousand one hundred ninety and nine) is one thousand six hundred and thirteen; whereas the medium of the other six years in the table A, was one thousand six hundred forty and four, and that the medium of the fifteen years births (being in all fourteen thousand seven hundred sixty and five) is nine hundred eighty and four, whereas the medium of the said other six years, was one thousand twenty and six. That is to say, there were both fewer births and burials in these fifteen years, than in the other six years; which is a probable sign that at a medium there were fewer people also.

2. The medium of births for the fifteen years being nine hundred eighty and four, whereof eight fifths (being one thousand five hundred seventy and six) is the standard of health for the said fifteen years; and the triple of the said one thousand five hundred seventy and six, being four thousand seven hundred twenty

twenty and eight, is the standard for each of the ternaries of the fifteen years within the said table.

3. That two thousand nine hundred fifty and two, the triple of nine hundred eighty and four births, is for each ternary the standard of peoples increase and decrease from the year 1666 to 1680 inclusive, viz. The people increased in the second ternary, and decreased from the same in the third and fourth ternaries, but re-increased in the fifth ternary beyond any other.

4. That the last ternary was withal very healthful, the burials being but four thousand six hundred twenty and four, viz. below four thousand seven hundred twenty and eight, the standard.

5. That according to this proportion of increase, the housing of Dublin have probably increased also.



Observations upon the table C.

1. FIRST, from the table C, it appears, that the housing of Dublin is such, as that there are not five hearths in each house one with another, but nearer five than four.

2. That in St. Werburgh's parish are near six hearths to an house. In St. John's five. In St. Michael's above five. In St. Nicholas within above six. In Christ-church above seven. In St. James's, and St. Katherine's, and in St. Michan's, not four. In St. Kevan's about four.

3. That in St. James's, St. Michan's, St. Bride's, St. Werburgh's, St. Andrew's, St. Michael's, and St. Patrick's, all the christenings were but five hundred and fifty, and the burials one thousand fifty and five, viz. near double; and that in the rest of the

parishes the christenings were five, and the burials seven, viz. as four hundred fifty to six hundred thirty and four. Now whether the cause of this difference were negligence in accounts, or the greatness of the families, &c. is worth inquiring.

4. It is hard to say in what order (as to greatness) these parishes ought to stand, some having most families, some most hearths, some most births, and others most burials. Some parishes exceeding the rest in two, others in three of the said four particulars, but none in all four. Wherefore this table ranketh them according to plurality of the said four particulars wherein each excelleth the other.

5. The London observations reckon eight heads to be in each family; according to which estimation, there are thirty two thousand souls in the four thousand families of Dublin; which is but half of what most men imagine; of which but about one sixth part are able to bear arms, besides the royal regiment.

6. Without the knowledge of the true number of people, as a principle, the whole scope and use of the keeping bills of births and burials is impaired; wherefore by laborious conjectures and calculations to deduce the number of people from the births and burials, may be ingenious, but very preposterous.

7. If the number of families in Dublin be about four thousand, then ten men in one week (at the charge of about five pound, surveying eight families in an hour) may directly, and without algebra, make an account of the whole people, expressing their several ages, sex, marriages, title, trade, religion, &c. and those who survey the hearths, or the constables or parish-clerks, (may, if required) do the same *ex officio*, and without other charge, by
the

the command of the chief governor, the diocesan, or the mayor.

8. The bills of London have since their beginning, admitted several alterations and improvements; and eight or ten pound *per annum* surcharge, would make the bills of Dublin to exceed all others, and become an excellent instrument of government. To which purpose the forms for weekly, quarterly, and yearly bills are humbly recommended, viz.



Yearly Bills of Mortality for				
LONDON and DUBLIN.				
Ann ^o	LONDON.		DUBLIN.	
	Burials.	Births.	Burials.	Births.
1680	21053	12747	1826	1096
1679	21730	12288	1397	1061
1678	20678	12601	1401	1045
1674	21201	11851	2106	942
1672	18230	12563	1436	987
1668	17278	11633	1699	1026
	120170	73683	9865	6157
	20028	12280	1644	1026

The medium or 6th part whereof is

LONDON.			
Burials.	Births.		Total.
	Males.	Femal.	
11039	10044	6543	6199
11154	10567	6247	6041
10681	9977	6568	6033
11000	10196	6113	5738
9560	8070	6443	6120
9111	8167	6073	5566
62545	57030	37992	35697
10424	9505	6332	5949

D U B L I N.

Anno	Burials.	Births.	In Ternaries of Years.	
1666	1480	952	4821	2979
1667	1642	1001		
1668	1699	1026		
1669	1666	1000	5353	3070
1670	1713	1067		
1671	1974	1003		
1672	1436	967	5073	2842
1673	1531	933		
1674	2106	942		
1675	1578	823	4328	2672
1676	1391	952		
1677	1359	897		
1678	1401	1045	4624	3202
1679	1397	1061		
1680	1826	1096		
	24199	14765	24199	14765
The medium or 15th part whereof is	1613	984	1613	984

B

The

Anno. 1671.	72 at a Med.	
	Births.	Buri.
Famil.	661	290
Hearths	2399	262
	490	221
	656	178
	483	100
	416	138
	244	108
	267	121
	216	59
	140	133
	106	34
	93	44
	52	1
	26	1696
	3850	1013
	150	
	4000	

The Parishes of D U B L I N.	
1	St. Catherine's and S. James's,
2	St. Nicholas without,
3	St. Michans,
4	St. Andrews with Donebrook,
5	St. Bridgets,
6	St. Johns,
7	St. Warburgh,
8	St. Audeons,
9	St. Michael,
10	St. Kevans,
11	St. Nicholas within,
12	St. Patrick's Liberties,
13	Christ-Church and Trinity-College per estimate,
	Houfes built between 1671, and 1681 per estimate,

C

A

A Quarterly Bill

Beginning and end-

PARISHES Names.	1. Births.	2. Marriages.	Buried of	
			Under 16 years old.	Above 60 years old.
1 St. Catherine's and St. Jam.				
2 St. Nicholas without,				
3 St. Michans,				
4 St. Andr. with Donebrook,				
5 St. Bridgets,				
6 St. Johns,				
7 St. Warburgh,				
8 St. Audeons,				
9 St. Michael,				
10 St. Kevans,				
11 St. Nicholas within,				
12 St. Patrick's Liberties				
13 Christ-Church and Trini- ty-college.				
Totals,				

of

of Mortality,

ing for the City of Dublin.

All other Casual- ties.	Infants under 2 years old	Aged above 70 years old.	Sudden Death	Quinley, Plurisy, Fever,	Stone, Gout, Dropfy, Consumption,	Plague, Small-Pox	Spotted Fever, Measels.

A

An Account of the People
Ending the 24th

PARISHES Names.	Number of persons.	where- of	
		Males	Females
1 St. Catherine's and St. James's,			
2 St. Nicholas without,			
3 St. Michan's,			
4 St. Andrews with Donebrook,			
5 St. Bridgets,			
6 St. John's,			
7 St. Werburgh's,			
8 St. Audeon's,			
9 St. Michael's,			
10 St. Kevan's,			
11 St. Nicholas within,			
12 St. Patrick's liberties,			
13 Christ-church and Trinity-college,			
Totals,			

of *Dublin* for one Year,
of *March*, 168¹.

Married persons.	Persons of		Papists Protestants	Of all other Religions of above 16 years old.	Births.	Burials.	Marriages.
	Under 16 years old.	Above 60 years old.					

Casualties

Casualties and Diseases.	
Aged above 70 years Abortive and Still-born Childbed-women Convulsion Teeth Worms Gout, and Sciatica Stone Palfey Consumption, and French pox Droopley, and Tympany Rickets, and Livergrown	Head-ach, and Megrim Epilepsy, and Planet Fever, and Ague Plurify Quinsey Executed, Murdered, Drowned Plague, and Spotted-fever Griping of the Guts Scouring, vomiting, bleeding Small-pox Meazles Neither of all the other forts.

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A
 POSTSCRIPT
 TO THE
 STATIONER.

WHEREAS you complain, that these observations make no sufficient bulk, I could answer you, that I wish the bulk of all books were less; but do nevertheless comply with you in adding what follows, viz.

1. That the parishes of Dublin are very unequal; some having in them above six hundred families, and others under thirty.
2. That thirteen parishes are too few for four thousand families; the midling parishes of London containing one hundred and twenty families; according to which rate, there should be about thirty three parishes in Dublin.
3. It is said, that there are eighty four thousand houses or families in London, which is twenty one times more than are in Dublin; and yet the births and burials of London are but twelve times those of Dublin:

K

Dublin: which shews, that the inhabitants of Dublin, are more crowded and streightened in their housing, than those of London; and consequently, that to increase the buildings of Dublin, will make that city more conformable to London.

4. I shall also add some reasons for altering the present forms of the Dublin bills of mortality, according to what hath been here recommended, viz.

1. We give the distinctions of males and females in the births only; for that the burials must, at one time or another, be in the same proportion with the births.

2. We do in the weekly and quarterly bills propose, that notice be taken in the burials of what numbers die above sixty and seventy, and what under sixteen, six, and two years old; foreseeing good uses to be made of that distinction.

3. We do in the yearly bill, reduce the casualties to about twenty four, being such as may be discerned by common sense and without art; conceiving that more will but perplex and imbroil the account. And in the quarterly bills we reduce the diseases to three heads, viz. contagious, acute, and chronical; applying this distinction to parishes, in order to know how the different situation, soil, and way of living in each parish, doth dispose men to each of the said three species: and in the weekly bills we take notice not only of the plague, but of the other contagious diseases in each parish; that strangers and fearful persons may thereby know how to dispose of themselves.

4. We mention the number of the people, as the fundamental term in all our proportions; and without which, all the rest will be almost fruitless.

5. We mention the number of marriages made in every quarter, and in every year; as also the proportion

tion which married persons bear to the whole; expecting in such observations to read the improvement of the nation.

6. As for religions, we reduce them to three, viz.

- 1. Those who have the Pope of Rome for their head.
- 2. Who are governed by the laws of their country.
- 3. Those who rely respectively upon their own private judgments. Now whether these distinctions should be taken notice of or not, we do but faintly recommend, seeing many reasons *pro* and *con* for the same: and therefore although we have mentioned it as a matter fit to be considered, yet we humbly leave it to authority.



0095

TWO
E S S A Y S
I N
POLITICAL ARITHMETIC,
CONCERNING THE
People, Houfing, Hospitals, &c.
O F
LONDON and PARIS.

By Sir WILLIAM PETTY, late
Fellow of the ROYAL-SOCIETY.

*Qui sciret Regibus uti
Fastidiret olus*



TO THE
K I N G ' S
MOST EXCELLENT
M A J E S T Y.

I DO presume, in a very small paper, to shew your Majesty, that your city of London seems more considerable than the two best cities of the French monarchy, and for ought I can find, greater than any other of the Universe; which because I can say without flattery, and by such demonstration

K 4 as

as your Majesty can examine, I
humbly pray your Majesty to ac-
cept from

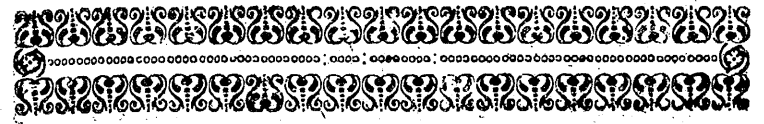
Your Majesty's

Most humble, loyal,

And obedient subject,

WILLIAM PETTY.

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A N

E S S A Y

I N

POLITICAL ARITHMETIC,

B Y

SIR WILLIAM PETTY,

Tending to prove, that London hath
more people and housing than the cities of
Paris and Rouen put together, and is also
more considerable in several other respects.

THE medium of the burials at London in
the three last years, viz. 1683, 1684 and
1685, (wherein there was no extraordinary
sickness, and wherein the christenings do
correspond in their ordinary proportions with the
burials and christenings of each year one with ano-
ther)

ther) was twenty two thousand three hundred thirty and seven, and the like medium of burials for the three last Paris bills we could procure, viz. for the years 1682, 1683 and 1684 (whereof the last, as appears by the christenings, seems to have been very sickly) is nineteen thousand eight hundred eighty and seven.

2. The city of Bristol in England appears to be by good estimate of its trade and customs as great as Rouen in France; and the city of Dublin in Ireland appears to have more chimnies than Bristol, and consequently more people; and the burials in Dublin were *anno* 1682 (being a sickly year) but two thousand two hundred sixty and three.

3. Now the burials of Paris (being nineteen thousand eight hundred eighty and seven) being added to the burials of Dublin (supposed more than at Rouen) being two thousand two hundred sixty and three, makes but twenty two thousand one hundred and fifty, whereas the burials of London were one hundred eighty and seven more, or twenty two thousand three hundred thirty and seven, or as about six to seven.

4. If those who die unnecessarily, and by miscarriage in *l'hôtel Dieu* in Paris (being above three thousand) as hath been elsewhere shewn, or any part thereof, should be subtracted out of the Paris burials aforementioned, then our assertion will be stronger, and more proportionable to what follows concerning the housing of those cities, viz.

5. There were burnt in London, *anno* 1666, above thirteen thousand houses, which being but a fifth part

part of the whole, the whole number of houses in the said year, were above sixty five thousand; and whereas the ordinary burials of London have increased between the years 1666 and 1686, above one third, the total of the houses at London, *anno* 1686, must be about eighty seven thousand, which *anno* 1682, appeared by account to have been eighty four thousand.

6. Monsieur Morery, the great French author of the late Geographical Dictionaries, who makes Paris the greatest city in the world, doth reckon but fifty thousand houses in the same, and other authors and knowing men much less; nor are there full seven thousand houses in the city of Dublin; so as if the fifty thousand houses of Paris, and the seven thousand houses in the city of Dublin were added together, the total is but fifty seven thousand houses, whereas those of London are eighty seven thousand as aforesaid, or as six to nine.

7. As for the shipping and foreign commerce of London, the common sense of all men doth judge it to be far greater than that of Paris and Rouen put together.

8. As to the wealth and gain accruing to the inhabitants of London and Paris by law suits (or *la chicane*) I only say, that the courts of London extend to all England and Wales, and affect seven millions of people, whereas those of Paris do not extend near so far; moreover there is no palpable conspicuous argument at Paris for the number and wealth of lawyers, like the buildings and chambers in the Two Temples, Lincoln's-Inn, Gray's-Inn, Doctors-commons, and the seven other inns in which are chimnies,

chimnies, which are to be seen at London, besides many lodgings, halls and offices relating to the same.

9. As to the plentiful and easy living of the people; we say,

I. That the people of Paris to those of London, being as about six to seven, and the housing of the same as about six to nine, we infer, that the people do not live at London so close and crouded as at Paris, but can afford themselves more room and liberty.

2. That at London the hospitals are better and more defirable than those of Paris; for that in the best at Paris there die two out of fifteen, whereas at London there die out of the worst scarce two of sixteen, and yet but a fiftieth part of the whole die out of the hospitals at London, and two fifths, or twenty times that proportion die out of the Paris hospitals, which are of the same kind; that is to say, the number of those at London who chuse to lie sick in hospitals rather than in their own houses, are to the like people of Paris as one to twenty; which shews the greater poverty or want of means in the people of Paris than those of London.

3. We infer from the premisses, viz. the dying scarce two out of sixteen out of the London hospitals, and about two of fifteen in the best of Paris, (to say nothing of *l'hostel Dieu*) that either the physicians and chirurgeons of London are better than those of Paris, or that the air of London is more wholesome.

10. As for the other great cities of the world, if Paris wers the greatest, we need say no more in behalf

half of London. As for Pequin in China, we have no account fit to reason upon; nor is there any thing in the description of the two late voyages of the Chinese emperor from that city into east and west Tartary, in the years 1682 and 1683, which can make us recant what we have said concerning London. As for Dely and Agra belonging to the Mogul, we find nothing against our position, but much to shew the vast numbers which attend that emperor in his business and pleasures.

11. We shall conclude with Constantinople and Grand Cairo; as for Constantinople it hath been said by one who endeavoured to shew the greatness of that city, and the greatness of the plague which reigned in it, that there died one thousand five hundred *per diem*, without other circumstances; to which we answer, that in the year 1665 there died in London one thousand two hundred *per diem*, and it hath been well proved, that the plague of London never carried away above one fifth of the people, whereas it is commonly believed that in Constantinople, and other eastern cities, and even in Italy and Spain, that the plague takes away two fifths, one half or more; wherefore where one thousand two hundred is but one fifth of the people, it is probable that the number was greater than where one thousand five hundred was two fifths, or one half, &c.

12. As for Grand Cairo it is reported, that seventy three thousand died in ten weeks or one thousand *per diem*; where note, that at Grand Cairo the plague comes and goes away suddenly, and that the plague takes away two or three fifth parts of the people as aforesaid; so as seventy three thousand was probably the number of those that died of the plague
in

158 POLITICAL ARITHMETIC.

in one whole year at Grand Cairo, whereas at London *anno* 1665, ninety seven thousand were brought to account to have died in that year. Wherefore it is certain, that that city wherein ninety seven thousand was but one fifth of the people, the number was greater than where seventy three thousand was two fifths or the half.

We therefore conclude, that London hath more people, housing, shipping and wealth, than Paris and Rouen put together; and for ought yet appears, is more considerable than any other city in the universe, which was propounded to be proved.



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A N

E S S A Y

I N

POLITICAL ARITHMETIC,

B Y

SIR WILLIAM PETTY,

Tending to prove that in the hospital called *l'hostel Dieu* at Paris, there die above three thousand *per annum* by reason of ill accommodation.

1. **I**T appears that *anno* 1678, there entered into the hospital of *la charite* two thousand six hundred forty and seven souls, of which there died there within the said year three hundred thirty and eight, which is above an eighth part of the said two thousand six hundred forty and seven, and that in the same

same year there entered into *l'hostel Dieu* twenty one thousand four hundred ninety and one, and that there died out of that number five thousand six hundred and thirty, which is above one quarter; so as about half the said five thousand six hundred and thirty, being two thousand eight hundred and fifteen, seem to have died for want of as good usage and accommodation as might have been had at *la charite*.

2. Moreover in the year 1679 there entered into *la charite* three thousand one hundred and eighteen, of which there died four hundred fifty and two, which is above a seventh part; and in the same year there entered into *l'hostel Dieu* twenty eight thousand six hundred thirty and five, of which there died eight thousand three hundred ninety and seven: and in both the said years 1678 and 1679 (being very different in their degrees of mortality) there entered into *l'hostel Dieu* twenty eight thousand six hundred thirty and five, and twenty one thousand four hundred ninety and one, in all fifty thousand one hundred twenty and six, the medium whereof is twenty five thousand sixty and three, and there died out of the same in the said two years five thousand six hundred and thirty, and eight thousand three hundred ninety and seven, in all fourteen thousand twenty and seven, the medium whereof is seven thousand and thirteen.

3. There entered in the said years into *la charite* two thousand six hundred forty and seven, and three thousand one hundred and eighteen, in all five thousand seven hundred sixty and five, the medium whereof is two thousand eight hundred eighty and two, wherefore there died three hundred thirty and eight, and four hundred fifty and two, in all seven hundred ninety, the medium whereof is three hundred ninety and five.

4. Now

4. Now if there died out of *l'hostel Dieu* seven thousand and thirteen *per annum*, and that the proportion of those that died out of *l'hostel Dieu* is double to those that died out of *la charite* (as by the above numbers it appears to be near thereabouts) then it follows, that half the said numbers of seven thousand and thirteen, being three thousand five hundred and six, did not die by natural necessity, but by the evil administration of that hospital.

5. This conclusion seemed at the first sight very strange, and rather to be some mistake or chance than a solid and real truth; but considering the same matter as it appeared at London, we were more reconciled to the belief of it, viz.

1. In the hospital of St. Bartholomew in London there were sent out and cured in the year 1685, 1764 persons, and there died out of the said hospital two hundred fifty and two. Moreover there were sent out and cured out of St. Thomas's hospital one thousand five hundred twenty and three, and buried two hundred and nine, that is to say, there were cured in both hospitals three thousand two hundred eighty and seven, and buried out of both hospitals four hundred sixty and one, and consequently cured and buried three thousand seven hundred and forty and eight, of which number the four hundred sixty and one buried is less than an eighth part, whereas at *la charite* the part that died was more than an eighth part, which shews that out of the most poor and wretched hospitals of London there died fewer in proportion than out of the best in Paris.

2. Farthermore, it hath been above shewn that there died out of *la charite* at a medium three hundred ninety and five *per annum*, and one hundred forty and one out of *les incurables*, making in all five hundred thirty and six; and that out of St. Bartholomew's

L

and

and St. Thomas's hospitals, London, there died at a medium but four hundred sixty and one, of which *les Incurables* are part; which shews, that although there be more people in London than in Paris, yet there went at London not so many people to hospitals as there did at Paris, although the poorest hospitals at London, were better than the best at Paris; which shews that the poorest people at London have better accommodation in their own houses, than the best hospital of Paris affordeth.

6. Having proved that there die about three thousand five hundred and six persons at Paris unnecessarily to the damage of France, we come next to compute the value of the said damage, and of the remedy thereof, as follows, viz. the value of the said three thousand five hundred and six persons at 60l. sterling *per head*, being about the value of Algier slaves, (which is less than the intrinsic value of people at Paris) the whole loss of the subjects of France in that hospital seems to be sixty times 3506 li. sterl. *per annum*, viz. 210360 li. sterl. equivalent to about 2524320 French livres.

7. It hath appeared that there came into *l'hostel Dieu* at a medium twenty five thousand sixty and three *per annum*, or two thousand eighty and nine *per mensem*, and that the whole stock of what remained in the precedent months is, at a medium, about two thousand one hundred and eight (as may appear by the third line of the table No. 5, which shall be shortly published) viz. the medium of months is two thousand four hundred and ten for the sickly year 1679, whereunto one thousand eight hundred and six, being added as the medium of months for the year 1678 makes four thousand two hundred and sixteen, the medium whereof is the two thousand one hundred and eight above mentioned; which number being

being added to the two thousand eighty and nine which entered each month, makes four thousand one hundred ninety and seven for the number of sick which are supposed to be always in *l'hostel Dieu* one time with another.

8. Now if sixty French livres *per annum* for each of the said four thousand one hundred ninety and seven sick persons, were added to the present ordinary expence of that hospital (amounting to an addition of two hundred fifty one thousand eight hundred and twenty livres) it seems that so many livres might be saved as are worth above ten times that sum, and this by doing a manifest deed of charity to mankind.

Memorandum, That anno 1685, the burials of London were twenty three thousand two hundred twenty and two, and those of Amsterdam six thousand two hundred forty and five; from whence, and the difference of air, 'tis probable that the people of London are quadruple to those of Amsterdam.



OBSERVATIONS

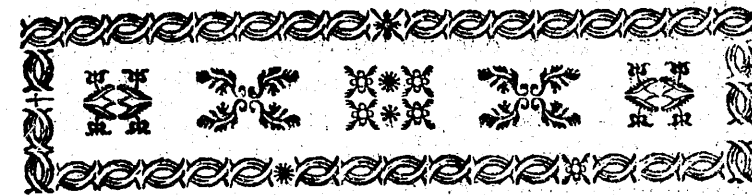
UPON THE

CITIES

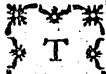

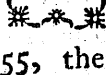
OF

LONDON and ROME.





OBSERVATIONS
UPON THE
CITIES
OF
LONDON and ROME.

1.  H A T before the year 1630, the christ-
 T nings at London exceeded the burials
 of the same; but about the year
1655, they were scarce half; and now about two
thirds.

2. Before the restoration of monarchy in Eng-
land, *Anno* 1660, the people of Paris were more
L 4 than

168. POLITICAL ARITHMETIC.

than those of London and Dublin put together, whereas now, the people of London are more than those of Paris and Rome, or of Paris and Rouen.

3. *Anno* 1665, one fifth part of the then people of London, or ninety seven thousand died of the plague, and in the next year, 1666, thirteen thousand houses, or one fifth part of all the housing of London were burnt also.

4. At the birth of Christ, old Rome was the greatest city of the world, and London the greatest at the coronation of King James the second, and near six times as great as the present Rome, wherein are one hundred and nineteen thousand souls, besides Jews.

5. In the years of King Charles the second his death, and King James the second his coronation (which were neither of them remarkable for extraordinary sickness of healthfulness) the burials did wonderfully agree, viz. *Anno* 1684, they were twenty three thousand two hundred and two, and *Anno* 1685, they were twenty three thousand two hundred and twenty two, the medium whereof is twenty three thousand two hundred and twelve. And the christnings did very wonderfully agree also, having been *Anno* 1684, fourteen thousand seven hundred and two, and *Anno* 1685, fourteen thousand seven hundred and thirty two, the medium whereof is fourteen thousand seven hundred and sixteen, which consistence was never seen before; the said number of twenty three thousand two hundred and twelve burials making the people of London to be six hundred and ninety six thousand three hundred and sixty, at the rate of one dying *per annum* out of thirty.

6. Since

POLITICAL ARITHMETIC. 169

6. Since the great fire of London, *Anno* 1666, about seven parts of fifteen of the present vast city hath been new built, and is with its people increased near one half, and become equal to Paris and Rome put together, the one being the seat of the great French monarchy, and the other of the papacy.



CINQ



CINQ ESSAYS

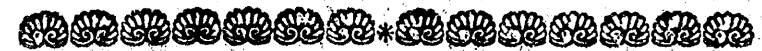
SUR

L'Arithmetique Politique.

- I. Ou Repond aux objections tirees de la ville de Rey en Perse, & a celles de Mr. Auzout contre les deux premiers essays, & l'on fait voir qu'il-y-a autant de monde a Londres qu'a Paris, Rome & Rouen pris ensemble.
- II. Comparaison entre Londres & Paris en 14 choses particuliers.
- III. Preuves qu'il demeure dans les 134 paroisses de Londres marquees dans les billets de mortalite, environ 696 mille personnes.
- IV. Combien l'on estime qu'il-y-a de monde a Londres, Paris, Amsterdam, Venice, Rome, Dublin, Bristol & Rouen, avec plusieurs remarques sur ce sujet.
- V. Touchant la Hollande & les autres VII Provinces Unies.

Par le Chevalier P E T T Y de la Societe Royale.

Invidiam augendo ulciscar.



FIVE ESSAYS

IN

POLITICAL ARITHMETIC,

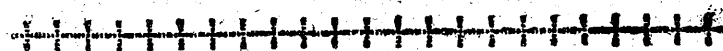
V I Z.

- I. Objections from the city of Rey in Persia, and from mons. Auzout, against two former essays, answered, and that London hath as many people as Paris, Rome and Rouen put together.
- II. A comparison between London and Paris in 14 particulars.
- III. Proofs that at London, within its 134 parishes named in the bills of mortality, there live about 696 thousand people.
- IV. An estimate of the people in London, Paris, Amsterdam, Venice, Rome, Dublin, Bristol and Rouen, with several observations upon the same.
- V. Concerning Holland and the rest of the seven United Provinces.

By SIR WILLIAM PETTY, late
Fellow of the ROYAL SOCIETY.

Invidiam augendo ulciscar.





A U

R O Y.

SIRE,

VOstre Majeste ayant bien voulu recevoir favorablement mes deux derniers essays sur les villes & hopitaux de Londres & de Paris, & mes observations sur Rome & Rouen, je prens la liberte (apres avoir attendu pendant six mois ce que pourroient dire les scavants de L'Europe contre) ce que j'y avance de luy presenter quelques autres ecrits sur ce meme sujet pour confirmer, eclaircir, & etendre, les premiers, croiant louer beaucoup mieux vostre Majeste par ces fortes d'arguments



TO THE

K I N G ' S

Most Excellent MAJESTY.

S I R,

YOUR Majesty having graciously accepted my two late essays, about the cities and hospitals of London and Paris, as also my observations on Rome and Rouen; I do (after six months waiting for what may be said against my several doctrines, by the able men of Europe) humbly present your Majesty with a few other papers upon the same subject, to strengthen, explain and enlarge the former; hoping by such real arguments,

guments reels, que par les discours les plus etudiez & les eloges les plus eclatans que pourroit imaginer celuy qui est

De vostre Majeste

Le tres-humble, tres-fidele

& tres-obeissant Sujet,

P E T T Y.

P R E M I E R

arguments, better to praise and magnify your Majesty, than by any other the most specious words and elogies that can be imagined by

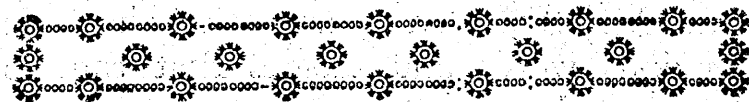
Your Majesty's

Most humble, loyal,

and obedient subject,

WILLIAM PETTY.

The

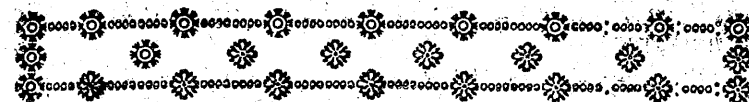


PREMIER ESSAY.

ON devoit bien s'attendre qu'une assertion que Londres est plus grand que Paris & Rouen, ou que Paris & Rome pris ensemble, ou meme plus qu' aucune ville du monde, ne manqueroit pas d'estre contredite, & l'on a du s'attendre aussi que (si je continuois dans le meme sentiment,) je ne manquerois pas de repliquer a ces contradictions. Dans ce dessein.

Je commence par l'ingenieux auteur de la republique des lettres, qui dit que Rey en Perse est beaucoup plus grand que Londres, parce que dans la 6 centurie du christianisme (je suppose l'an 550, le milieu de ce siecle) il y avoit 15000, ou plutost 44000 mosquées ou temples mahometans; a quoy je repons que ce ne peut estre qu'une raillerie de l'auteur puisque Mahomet n'est venu au monde que vers l'an 570 & n'a eu des mosquées qu'environ 50 ans apres.

Ensuite je repons aux lettres que l'excellent Mr. Auzout escrit de Rome. Lequel veut bien demeurer d'accord que Londres, Westminster, & Southwark, ont autant d'habitans qu'il y en a dans Paris & ses fauxbourgs, & ne nie que foiblement qu'il ne puisse y avoir presqu'autant de monde dans tout ce qu'il y a de



The FIRST ESSAY.

IT could not be expected that an assertion of London's being bigger than Paris and Rouen, or than Paris and Rome put together, and bigger than any city of the world, should scape uncontradicted; and 'tis also expected, that I (if continuing in the same persuasion) should make some reply to those contradictions. In order whereunto,

I begin with the ingenious author of the *Republique des Lettres*, who saith that Rey in Persia is far bigger than London, for that in the sixth century of christianity (I suppose *Anno* 550, the middle of that century) it had 15 thousand, or rather 44 thousand Moschees, or Mahometan temples; to which I reply, that I hope this objector is but in jest, for that Mahomet was not born till about the year 570, and had no Moschees till about 50 years after.

In the next place I reply to the excellent Monsieur Auzout's letters from Rome, who is content that London, Westminster, and Southwark, may have as many people as Paris and its suburbs; and but faint-

M

ly

de maisons comprises dans les billets de mortalité qu'a Paris & Rouen, mais il dit que plusieurs paroisses inferées dans ces billets, sont assez éloignées de Londres, & n'y sont pas contigues, & que c'est ainsi que l'entend Grant.

A quoy (comme étant la capitale, pour ne pas dire la seule objection) nous repondons, 1. Qu'il paroît par le livre de Grant que les billets de Londres ont toujours été depuis l'an 1636. comme ils sont maintenant. 2. Que depuis environ 50 ans, 3 ou 4 paroisses qui étoient autrefois un peu éloignées, ont été jointes par le moyen des batimens qui ont été faits entre deux autres corps de la ville & c'est ce qui les a fait inferer dans les billets. 3. Que depuis 50 ans le total des batimens étant augmenté à double a achevé cette union de belle manière qu'il n'y a maintenant aucune des maisons comprises dans ces billets qui ne soit à la portée de la voix d'une autre maison. 4. Tout ceci est confirmé par l'autorité du roy & de la ville & une coutume de 50 ans. 5. Qu'il n'y a que 3 paroisses pour lesquelles on puisse former cette difficulté avec quelque sorte de couleur, ce qui fait à peine $\frac{1}{52}$ partie de tout.

Sur le tout, à la première lecture de cette lettre fort ample de Mr. Auzout, datée de Rome du 19 Nov. 1686, je fis des remarques sur chaque paragraphe, mais j'en ay supprimées, parce que cela paroïssoit comme une espèce de guerre avec une personne de mérite, avec qui je n'en voulois point avoir, quoy que ce ne fut dans le fonds qu'un éclaircissement de quelques doutes, & j'ay choisi un moyen plus court & plus doux pour répondre à Mr. Auzout comme nous allons faire.

Du

ly denieth, that all the housing within the bills, may have almost as many people as Paris and Rouen, but saith that several parishes inserted into these bills, are distant from, and not contiguous with London, and that Grant so understood it.

To which (as his main, if not his only objection) we answer: 1. That the London bills appear in Grant's book, to have been always since the year one thousand six hundred thirty six, as they now are. 2. That about fifty years since, three or four parishes, formerly somewhat distant were joined by interposed buildings, to the bulk of the city, and therefore then inserted into the bills. 3. That since fifty years, the whole buildings being more than double; have perfected that union, so as there is no house within the said bills, from which one may not call to some other house. 4. All this is confirmed by authority of the King and city, and the custom of fifty years. 5. That there are but three parishes under any colour of this exception, which are scarce $\frac{1}{52}$ part of the whole.

Upon the whole matter, upon sight of Monsieur Auzout's large letter, dated the 19th of November from Rome, I made remarks upon every paragraph thereof; but suppressing it (because it lookt like a war against a worthy person with whom I intended none, whereas in truth, it was but a reconciling explication of some doubts) I have chosen the shorter and softer way of answering Monsieur Auzout as followeth, viz.

M 2

Con-

Du nombre des habitans de Londres, comme aussi de ceux de Paris, Rouen & Rome.

MR. Auzout cite un registre authentique qui porte qu'il-y-a 23223 maisons dans Paris ou il demeure plus de 80 mille familles, ainsi supposant qu'il demeure dans chacune de ces maisons $3\frac{1}{2}$ familles l'une portant l'autre, le nombre des familles sera 81280, & Mr. Auzout mettant 6 têtes par famille, le plus grand nombre ou l'on puisse faire monter les habitans de Paris selon son opinion sera.

487,680

Mr. Auzout ne nie pas que le medium des enterremens de Paris ne soit 19887; ny qu'il n'en meure 3506 sans necessite a L'Hotel-Dieu, ainsi en deduisant ce dernier nombre du premier la meilleure regle pour les enterremens de Paris sera 16381, tellement que le nombre des habitans, supposent qu'il n'en meurt qu'un de 30 (ce qui est plus avantageux pour Paris que l'opinion de Mr. Auzout qu'il en meurt un de 25) le nombre des habitans de Paris sera 491, 430, plus qu'il ne s'en trouve par le dernier conte rapporte par Mr. Auzout meme.

491,430

Le

Concerning the Number of people in London, as also in Paris, Rouen and Rome, viz.

Monsieur Auzout alledgeth an authentick account, that there are 23223 houses in Paris, wherein do live about eighty thousand families, and therefore supposing $3\frac{1}{2}$ families to live in every of the said houses, one with another, the number of families will be 81280; and Monf. Auzout also allowing six heads to each family, the utmost number of people in Paris according to that opinion will be

487,680

The medium of the Paris burials was not denied by Monsieur Auzout to be nineteen thousand eight hundred and eighty seven, nor that there died three thousand five hundred and six unnecessarily out of L'Hotel-Dieu; wherefore deducting the said last number out of the former, the neat standard for burials at Paris, will be sixteen thousand three hundred and eighty one, so as the number of people there, allowing but one to die out of thirty (which is more advantageous to Paris than Monsieur Auzout's opinion of one to die out of twenty five) the number of people at Paris will be 491, 430, more than by Monsieur Auzout's own last mentioned account.

491,430

M 3

And

Le mediem de ces 2 contes Paris } 488,055
est

Le medium des enterremens de Lon-
dres est reellement 23212, qui estant
multipliez par 30. (comme on a fait
pour Paris) le nombre des habitans
sera. } 696.360

Il paroît par le registres des maisons
de Londres qu'il y en a 105315; a
quoy ajoutant $\frac{1}{10}$ partie de ce meme
nombre, comme le moindre nombre
de familles doubles que l'on puisse sup-
poser qu'il-y-a a Londres, le total des
familles sera 115840; & en mettant 6
personnes pour chaque famille comme
on fait pour Paris, le total des habitans
de Londres sera. } 695,076

Le medium de ces 2 derniers contes } 695,718
de Londres est.

Tele-

And the medium of the said two Paris } 488,055
accounts is

The medium of London burials is
really 23212, which multiplied by
thirty (as hath been done for Paris) } 696,360
the number of the people there will
be.

The number of houses at London
appears by the register to be 105, 315,
whereunto adding $\frac{1}{10}$ part of the same,
or 10331, as the least number of double
families that can be supposed in Lon-
don, the total of families will be } 695,076
115,840; and allowing six heads for
each family as was done for Paris, the
total of the people at London will be

The medium of the two last London } 695,718
accounts is

So

Tellement que le nombre des habitans de Paris fuivant le conte cy deffus est } 488,055

De Rouen fuivant le plus que Mr. Auzout y en mette } 80,000 } 693,055

De Rome felon ce qu'il en rapporte luy meme dans fa lettre precedente } 25,000 }

Si bien qu'il-y-a plus de monde a Londres qu'a Paris, Rouen & Rome de } 2,663

Il faut observer que les paroiffes de Iflington, Newington & Hackney, qui font les feules que l'on pourroit pretendre avec quelque forte de couleur n'estre pas contigues, ne font pas $\frac{1}{52}$ partie de ce qui est compris dans les billets de mortalite, & que par consequent il-y-a encore fans ces 3 paroiffes plus de monde a Londres qu'a Paris & a Rouen pris ensemble de } 114,284

Le quel nombre de 114,284 est probablement plus qu'aucune autre ville de France ne contient de monde.

SECOND

So as the people of Paris according to the above account is } 488,055

Of Rouen according to Monsieur Auzout's utmost demands } 80,000 } 693,055

Of Rome according to his own report thereof in a former letter } 25,000 }

So as there are more people at London than at Paris, Rouen and Rome by } 2,663

Memorandum, That the parishes of Iflington, Newington, and Hackney, for which only there is any colour of non-contiguity, is not $\frac{1}{52}$ part of what is contained in the bills of mortality, and consequently London, without the said three parishes, hath more people than Paris and Rouen put together by } 114,284

Which number of 114,284 is probably more people than any other city of France contains.

The

SECONDESSAY.

POUR ce qui est des autres comparaisons de Londres avec Paris, nous repetons encor & nous etendons ce qui a este dit autrefois sur ce sujet de la maniere qui suit.

1. Qu'il en meurt 40 de cent dans les hopitaux de Paris, ou il en meurt un si grand nombre sans necessite, & a peine $\frac{1}{20}$ de la meme proportion dans les hopitaux de Londres que l'on a fait voir estre meilleurs que le meilleur de Paris.

2. Qu'il-y-a a Paris 81280 familles ou cuisines dans moins de 24000 maisons ou portes sur la rue, ce qui rend leur maniere de vivre moins propre & moins commode qu'a Londres.

3. La ou le nombre des batemes approche fort ou va meme au de la des enterremens, le monde y est plus pauvre n'ayant que peu de serviteurs & qu'un petit equipage.

4. La riviere de la Tamise est plus agreable & plus navigable que la Seine ses eaues sont meilleures & plus saines & le pont de Londres est le plus considerable de toute l'Europe.

5. Les vaisseaux & le commerce etranger de Londres, sont incomparablement plus grands qu'a Paris & a Rouen.

6. Les chambres des gens de loy a Londres contiennent 2772 cheminees & valent 240 mille livres sterlin ou 3 millions de livres de France, outre les logements de leurs familles en d'autres lieux.

7. L'air

The SECONDESSAY.

AS for other comparifons of London with Paris, we farther repeat and enlarge what hath been formerly said upon those matters as followeth, viz.

1. That forty *per cent.* die out of the hospitals at Paris where so many die unnecessarily, and scarce $\frac{1}{20}$ of that proportion out of the hospitals of London, which have been shewn to be better than the best of Paris.

2. That at Paris 81280 kitchens, are within less than 24000 street-doors, which makes a less cleanly and convenient way of living than at London.

3. Where the number of christenings are near unto, or exceed the burials, the people are poorer, having few servants and little equipage.

4. The river of Thames is more pleasant and navigable than the Seine, and its waters better and more wholesome; and the bridge of London, is the most considerable of all Europe.

5. The shipping and foreign trade of London is incomparably greater than that at Paris and Rouen.

6. The lawyers chambers at London have 2772 chimnies in them, and are worth 140 thousand pounds sterling, or three millions of French livres, besides the dwellings of their families elsewhere.

7. The

7. L'air y est plus sain, car a Londres a peine en meurt il 2 de 16 dans les plus mechants hopiteaux, au lieu qu'a Paris il en meurt 2 de 15 dans les meilleurs, de plus les enterremens de Paris sont $\frac{1}{5}$ partie au dessus & au dessous du medium, au lieu qu'a Londres ce n'est pas plus de $\frac{1}{12}$, d'ou il s'enfuit que l'air est bien moins tempere a Paris qu'a Londres.

8. Le chaufage y est a meilleur marche & tient moins de place, le charbon estant un bitume sulfure qui est asses sain.

9. Les vivres les plus necessaires & les poissons y sont aussi a meilleur marche & on y trouve de toutes fortes de boiffons en plus grande abondance qu'en aucun autre lieu.

10. Pour ce qui est des eglises, nous en rapportons au jugement des yeux de chacun, croiant qu'il n'y-a rien a Paris de si grand qu'estoit & que sera St. Paul, ny de si beau que la chapelle de Henry VII.

11. D'un autre cote il est probable qu'il-y-a plus d'argent a Paris qu'a Londres, si l'on y trouve le revenu public qui pour en parler grossierement, est quatre fois plus grand que celui d'Angleterre.

12. Paris n'a pas este si fort incommode de la peste que Londres ces 50 dernieres annees. Cependant la peste (qui a recommence 5 fois a Londres entre les annees 1591 & 1666, c'est a dire tous les 15 ans dans un medium & qui a chaque fois emporte $\frac{1}{5}$ des habitans, n'y-a point este connue pendant les 21 ans derniers passez, & l'on croit avoir trouve un moyen visible, avec l'assistance ordinaire de Dieu, de la diminuer des $\frac{2}{3}$ la premiere fois qu'elle reviendra.

13. Quand au terrain sur lequel Paris est bati par rapport a Londres, nous disons que si les maisons de Paris sont a 5 etages contre celles de Londres a 4 ou a semblable proportion, les 82 mille

7. The air is more wholesome, for that at London scarce two of sixteen die out of the worst hospitals, but at Paris above two of fifteen out of the best. Moreover, the burials of Paris are $\frac{1}{5}$ part above and below the medium, but at London, not above $\frac{1}{12}$, so as the *intemperies* of the air at Paris is far greater than at London.

8. The fuel cheaper, and lies in less room, the coals being an wholesome sulphurous bitumen.

9. All the most necessary sorts of victuals, and of fish, are cheaper, and drinks of all sorts in greater variety and plenty.

10. The churches of London we leave to be judged by thinking that nothing at Paris is so great as St. Paul's was, and is like to be, nor so beautiful as Henry the seventh's chapel.

11. On the other hand, 'tis probable, that there is more money in Paris than London, if the public revenue (grossly speaking, quadruple to that of England) be lodged there.

12. Paris hath not been for these last fifty years so much infested with the plague as London; now that at London the plague (which between the year 1591 and 1666, made five returns, viz. every fifteen years, at a medium, and at each time carried away $\frac{1}{5}$ of the people) hath not been known for the one and twenty years last past, and there is a visible way by God's ordinary blessing to lessen the same by $\frac{2}{3}$ when it next appeareth.

13. As to the ground upon which Paris stands in respect of London, we say, that if there be five stories or floors of housing at Paris, for four at London, or in that proportion, then the eighty two thousand

mille familles de Paris font donc fur un terrain equivalent a 65 mille affietes de maifons de Londres ; & s'il ya 115 mille familles a Londres & feulement 82 mille a Paris, la proportion du terrain de Londres a celuy de Paris est comme 115 a 65, ou comme 23 a 13.

14. De plus on dit que Paris est un ovale long de 3 milles d'Angleterre & large de 2 1/2 dont le plan ne contient que 5 miles & demy quarrez ; aulieu que Londres a 7 miles de long & 1 1/4 de large dans un medium, ce qui fait un plan des pres de 9 miles quarrez, laquelle proportion de 5 1/2 a 9 est peu differente de celle de 13 a 23.

15. Il est a remarquer qu'au temps de Neron (comme le rapporte Mr. Chevreau) il mourut dans la vieille Rome 300 mille personnes de la peste, que s'il y en mourut alors 3 de 10, a cause que le pays est plus chaud, comme il en meurt a Londres 2 de 10, le nombre des habitans n'estoit en ce temps la qu'un million, aulieu qu'a Londres il y en a present environ 700 mille, de plus le terrain enferme dans les murailles de la vieille Rome n'estoit qu'une cercle de 3 miles de diametre, dont le plan est environ 7 miles quarrez & les fauxbourgs a peine une fois autant, en tout environ 13 miles quarrez, aulieu que ce qu'il-y-a de terrain occupe par les batimens de Londres est environ 9 miles quarrez comme nous l'avons dit, & ces 2 sortes de proportions s'accordant l'une avec l'autre il semble par consequent que la vieille Rome n'estoit que de la moitie plus grande que Londres d'aujourd'hui ; ce que nous laissons a examiner aux antiquaires.

thousand families of Paris stand upon the equivalent of sixty five thousand London housteds, and if there be 115 thousand families at London, and but 82 thousand at Paris, then the proportion of the London ground to that of Paris is as 115 to 65, or as 23 to 13.

14. Moreover Paris is said to be an oval of three English miles long, and two and a half broad, the area whereof contains but five and a half square miles ; but London is seven miles long, and one and a third broad at a medium, which makes an area of near nine square miles, which proportion of five and a half to nine differs little from that of thirteen to twenty three.

15. Memorandum, that in Nero's time, as monsieur Chevreau reporteth, there died three hundred thousand people of the plague in old Rome ; now if there died three of ten then, and there, being a hotter country, as there dies two of ten at London, the number of people at that time, was but a million, whereas at London they are now about seven hundred thousand. Moreover the ground within the walls of old Rome was a circle but of three miles diameter, whose area is about seven square miles, and the suburbs scarce as much more, in all about thirteen square miles, whereas the built ground at London is about nine square miles as aforesaid ; which two sorts of proportions, agree with each other, and consequently old Rome seems but to have been half as big again as the present London, which we offer to antiquaries.

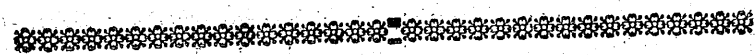


TROISIEME ESSAY.

PREUVES que le nombre des habitans qui sont dans les 134 paroisses comprises dans les billets de mortalite de Londres, sans rapport aux autres villes, est 696 m.

Je ne connois que trois manieres de le faire.

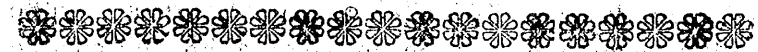
1. Par les maisons, les familles, & les personnes qui les composent.
2. Par le nombre des enterremens dans les annees qui ont este saines & par la proportion des vivants aux mourants.
3. Par le nombre de ceux qui meurent de la peste dans les annees de pestilence, a proportion de ceux qui en echappent.



Premiere maniere.

Pour scavoir le nombre des maisons je me suis servi de 3 methodes.

1. Du nombre des maisons qui furent brulees l'an 1666, qui fut, par le rapport authentique qui en a este fait, 13200, ensuite de la proportion de ceux qui sont morts dans ces maisons avec le tout, que je trouve n'avoir este l'annee 1686 que $\frac{1}{7}$ partie aulieu que l'annee 1666 ils faisoient presque $\frac{1}{5}$ d'ou j'infere que

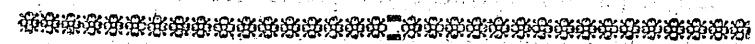


The THIRD ESSAY.

PROOFS that the number of people in the 134 parishes of the London bills of mortality, without reference to other cities, is about 696 thousand, viz.

I know but three ways of finding the same.

1. By the houses, and families, and heads living in each.
2. By the number of burials in healthful times, and by the proportion of those that live, to those that die.
3. By the number of those who die of the plague in pestilential years, in proportion to those that scape.



The first way.

To know the number of houses I used three methods, viz.

1. The number of houses which were burnt anno 1666, which by authentick report was 13200; next, what proportion the people who died out of those houses, bore to the whole; which I find anno 1686, to be but $\frac{1}{7}$ part; but anno 1666 to be almost $\frac{1}{5}$, from whence I infer the whole housing of London, anno

N
1666,

que toutes les maisons de Londres l'année 1666 estoient 66 mille, apres quoy trouvant que les enterrements l'année 1666 estoient par rapport a ceux de 1686 comme 3 a 4, je m'arrete a 88 m. comme estant le nombre des maisons l'an 1686.

2. Ceux qui ont este employez a faire la carte generale de Londres publiee l'année 1682, m'ont assure que cette année la ils avoient trouve qu'il y avoit a Londres plus de 84 m. maisons, ainsi l'année 1686, ou en 4 années davantage il peut y avoir $\frac{1}{10}$ ou 8400 maisons de plus (Londres croissant au double en 40 ans) tellement que l'année 1686 le tout peut estre 92400.

3. Je trouve que l'année 1685 il y avoit 29325 cheminees a Dublin & 6400 maisons, & a Londres 388 m. cheminees & selon cette proportion il faudroit qu'il y eut 87 m. maisons a Londres, d'ailleurs j'ay trouve qu'il y avoit a Bristol cette même année 16752 cheminees & 5307 maisons & a Londres 388 m. cheminees, comme nous venons de dire, & selon cette proportion il faudroit qu'il y eut a Londres 123 m. maisons, & dans un médium entre ces 2 proportions de Dublin & de Bristol 105 mille maisons.

Enfin par un certificat du greffe des cheminees je trouve que les maisons comprises dans les billets de mortalite font 105315.

Après avoir ainsi trouve le nombre des maisons, je viens au nombre des familles qui y demeurent, & d'abord j'ay pense que s'il y avoit 3 ou 4 familles ou cuisines dans chaque maison de Paris, il pourroit bien y avoir deux familles dans $\frac{1}{10}$ des maisons de Londres, & en sela le sentiment commun de plusieurs de mes amis se trouve conforme a mes conjectures particulieres pour cette supposition.

Quant au nombre des tetes pour chaque familles je m'attache a l'observation de Grant dans la p. de

1666, to have been 66 thousand, then finding the burials anno 1666 to be to those of 1686 as 3 to 4, I pitch upon 88 thousand to be the number of housing anno 1686.

2. Those who have been employed in making the general map of London, set forth in the year 1682, told me that in that year, they had found above 84 thousand houses to be in London, wherefore anno 1686, or in four years more, there might be $\frac{1}{10}$ or 8400 houses more (London doubling in 40 years) so as the whole, anno 1686 might be 92400.

3. I found that anno 1685, there were 29325 hearths in Dublin, and 6400 houses, and in London 388 thousand hearths, whereby there must have been at that rate 87000 houses in London. Moreover I found that in Bristol there were in the same year 16752 hearths, and 5307 houses, and in London 388 thousand hearths as aforesaid; at which rate there must have been 123 thousand houses in London, and at a medium between Dublin and Bristol proportions 105 thousand houses.

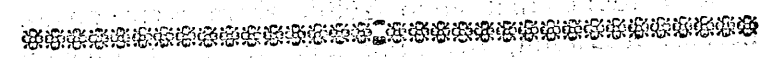
Lastly, by certificate from the hearth-office, I find the houses within the bills of mortality to be 105,315.

Having thus found the houses, I proceed next to the number of families in them, and first I thought that if there were 3 or 4 families or kitchens in every house of Paris, there might be 2 families in $\frac{1}{10}$ of the housing of London; unto which supposition, the common opinion of several friends, doth concur with my own conjectures.

As to the number of heads in each family, I stick to Grant's observation in page of his fifth edition,

sa 5^e edition, que dans les familles de gens de metier de Londres il-y-a 8 tetes l'une portant l'autre, dans les familles d'un rang plus eleve, plus de 10, & dans les plus pauvres plus de 5, suivant lesquelles proportions je m'etois arrete dans une autre occasion a $6\frac{1}{3}$ pour le medium des tetes qui sont dans toutes les familles d'Angleterre, mais en ce cas cy quittant la fraction j'aime mieux m'accorder avec Mr. Auzout pour 6.

Pour conclure y ayant a Londres 105315 maisons, & l'addition des familles doubles estant 10531 davantage, en tout 115846, je les ay multipliez par 6 cy qui a produit 695076 pour le nombre des habitans.



Second maniere.

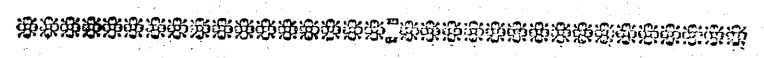
J'ay trouve que les annees 1684 & 1685 se suivant l'une l'autre, & toutes deux saines, se sont merveil- leusement rapportees dans leurs enterremens, y en ayant eu 23202 l'an 1684 & 23222 l'an 1685, dont le medium est 23212. De plus que les batemes l'an 1684 estoient 14702 & ceux d'annee 1685 estoient 14730, ainsi j'ay multiplie le medium des enterre- mentes 23212 par 30 supposant qu'il en meurt un de 30 a Londres & cela a produit pour le nombre des habitans 696360 ames.

Maintenant pour prouver qu'il en meurt un de 30 a Londres ou environ, je dis.

1. Que Grant dans la page de sa 5^e edition assure sur observation qu'il en mouroit 3 de 88 par an ce qui est a peus pres la meme proportion.
2. J'ay trouve que dans les lieux sains & d'entre les adultes il en meurt beaucoup moins, & particu- lierement d'entre les membres du parlement environ un de

that in tradesmen of London's families, there be 8 heads one with another, in families of higher ranks, above 10, and in the poorest near 5, according to which proportions, I had upon another occa- sion pitched the medium of heads in all the families of England to be $6\frac{1}{3}$, but quitting the fraction in this case, I agree with monsieur Auzout for 6.

To conclude, the houses of London being 105315, and the addition of double families to 531 more, in all 115846; I multiplied the same by 6, which pro- duced 695076 for the number of people.



The second way.

I found that the years 1684 and 1685, being next each other, and both healthful, did wonderfully agree in their burials, viz. 1684 they were 23202, and anno 1685 23222, the medium whereof is 23212; moreover that the christenings 1684 were 14702, and those anno 1685 were 14730, wherefore I multi- plied the medium of burials 23212 by 30, supposing that one dies out of 30 at London, which made the number of people 696360 souls.

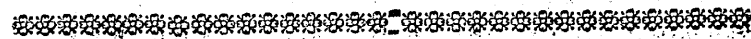
Now to prove that one dies out of 30 at London, or thereabouts, I say,

1. That Grant in the page of his fifth edi- tion, affirmeth from observation, that 3 died of 88 *per ann.* which is near the same proportion.
2. I found that out of healthful places, and out of adult persons, there dies much fewer, as but 1 out of 50 among our parliament men; and that the kings of

de 50 seulement, & que les roys d'Angleterre ayant regne 24 ans l'un portant l'autre ils ont vecu probablement chacun plus de 30 ans.

3. Grant dans la p. a fait voir que de 20 jeunes enfans au deffous de 10 ans il n'en meurt qu'un par an & Mr. Auzout croit qu'a Rome il n'en meurt qu'un de 40 du grand nombre de personnes adultes qu'il-y-a la c'est ce qui fait que je m'attache au nombre de 30 comme a un medium.

4. Je trouve que dans 9 paroisses de la campagne situees en differens endroits d'Angleterre il n'en est mort qu'un de 37 par an, ou 311 de 11507, c'est pourquoy jusques a ce que je voie un autre nombre rond fonde sur plusieurs observations plus pres que 30 je crois avoir assez bien fait de multiplier nos enterremens par 30 pour trouver le nombre du peuple dont le produit est 696360, & par les familles nous en trouvons 695076 comme nous avons dit.



Troiseme maniere.

Grant a prouve qu'il mouroit $\frac{1}{3}$ des habitans de la peste, or l'annee 1665 il en mourut de la peste pres de 98 mille dont le quintuple est 490 m. comme le nombres des habitans dans l'annee 1665, a quoy ajoutant plus d'un tiers comme l'augmentation entre les annees 1665 & 1686; le total est 653 mille ce qui s'ecorde assez bien avec les deux autres contes cy deffus.

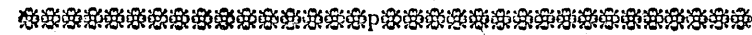
Ainsi tenons nous en a la proportion d'un a 30 jusqu'a ce qu'on puisse en etablir une meilleure.

Il est a remarquer que 2 ou 3 cent maisons nouvelles feroient une contiguite de 2 ou 3 autres grandes paroisses avec les 134 qui de ja comprises dans les billets de

England having reigned 24 years one with another, probably lived above 30 years each.

3. Grant, page hath shewn that but about 1 of 20 die *per ann.* out of young children under 10 years old, and monsieur Auzout thinks that but 1 of 40 die at Rome, out of the greater proportion of adult persons there, wherefore we still stick at a medium to the number 30.

4. In 9 country parishes, lying in several parts of England, I find that but one of 37 hath died *per ann.* or 311 out of 11507, wherefore till I see another round number, grounded upon many observations, nearer than 30, I hope to have done pretty well in multiplying our burials by 30, to find the number of the people, the product being 696,360, and what we find by the families they are 695,076, as afore-said.



The third way.

It was proved by Grant, that $\frac{1}{3}$ of the people died of the plague, but anno 1665 there died of the plague near 98 thousand persons, the quintuple whereof is 490 thousand, as the number of people in the year 1665, whereunto adding above $\frac{1}{3}$, as the increase between 1665 and 1686, the total is 653 thousand, agreeing well enough with the other two computations above-mentioned.

Wherefore let the proportion of 1 to 30 continue till a better be put in its place.

Memorandum, that 2 or 3 hundred new houses would make a contiguity of 2 or 3 other great parishes, with the 134 already mentioned in the bills of

de mortalite, & qu'une muraille ovale d'environ 20 mille de tour enfermeroit tout cela & tous les vaisseaux qui sont a Deptford & a Blackwall & comprendroit aussi dans cette meme enceinte 20 mille acres de terre, & jetteroient le fondement de plusieurs avantages tres considerables pour les proprietaires & les habitans de ce terrain aussi bien que pour toute la nation & le gouvernement.



QUATRIEME

mortality ; and that an oval wall of about 20 miles in compass would enclose the same, and all the shipping at Deptford and Black-wall, and would also fence in 20 thousand acres of land, and lay the foundation or designation of several vast advantages to the owners and inhabitants of that ground, as also to the whole nation and government.



The



QUATRIEME ESSAY.

De la proportion des habitans des huit plus considerables villes de la chrestiente.

1. **P**AR le nombre des enterremens dans les annees qui ont este faines, par la proportion des vivans a ceux qui meurent tous les ans, comme aussi par le nombre des maisons & des familles qui se trouvent dans les 134 paroisses appellees Londres & par le nombre des tetes que l'on estime qu'il-y-a dans chacune, nous nous sommes arretez a 695718 comme au medium du nombre des habitans de cette ville.

2. En demeurant d'accord qu'il-y-a a Paris plus de 80 mille familles a scavoir 81280 qui demeurent en 23223 maisons 32 hotels & 38 colleges, ou qu'il-y-a 81280 cuisines dans moins de 24 mille portes sur la rue, en mettant aussi 30 tetes pour chacune de ceux qui y meurent par necessite nous avons pris pour medium des habitans qui s'y trouvent 488055, & nous ne les avons pas refraint a 300 m. en mettant avec Mr. Auzout 6 tetes pour chacune des 50 m. maisons ou familles de Moreri.

3. A Amsterdam nous mettons 187350 ames a scavoir 30 fois le nombre de leurs enterremens qui estoient 6245 l'annee 1685.

4. Nous



The FOURTH ESSAY.

Concerning the proportions of people in the 8 eminent cities of christendom undernamed, viz.

1. **W**E have by the number of burials in healthful years, and by the proportion of the living to those who die yearly, as also by the number of houses and families within the 134 parishes, called London, and the estimate of the heads in each, pitched upon the number of people in that city to be at a medium 695718.

2. We have, by allowing that at Paris above 80 thousand families (viz. 81280) do live in 23223 houses, 32 palaces, and 38 colleges, or that there are 81280 kitchens within less than 24 thousand street-doors; as also by allowing 30 heads for every one that died necessarily there; we have pitched upon the number of people there at a medium to be 488055, nor have we refrained them to 300 thousand, by allowing with monsieur Auzout 6 heads for each of Moreri's 50 thousand houses or families.

3. To Amsterdam we allow 187350 souls, viz. 30 times the number of their burials, which were 6245 in the year 1685.

4. To

4. Nous mettons a Venise 134 mille ames selon que cela se trouva par un conte special fait par authority il-y-a environ 10 ans lorsque cette ville se trouvoit pleine de gens qui retournoient de Candie qui venoit de se rendre aux Turcs.

5. Nous mettons a Rome 119 m. chretiens & 6000 juifs en tout 125 m. ames suivant le conte qu'en a envoye icy Mr. Auzout.

6. Nous mettons a Dublin comme a Amsterdam 30 fois ses enterremens dont le medium pour les 2 dernieres annees est 2303. c'est a dire 69090 ames.

7. A l'egard de Bristol nous difons que si les 6400 maisons de Dublin donnent 69090 ames, il faut que les 5307 maisons de Bristol donnent plus de 56 m. habitans. Dailleurs si les 29325 cheminees de Dublin donnent 69090 habitans les 16752 cheminees de Bristol en donneront environ 40 mille mais le medium de 56 mille & 40 mille est 48 mille.

8. Pour ce qui est de Rouen nous ne scaurions nous en rapporter qu'a la pensee de Mr. Auzout qu'il-y-a dans cette ville la 80 m. ames & a la conjecture d'habiles gens que Rouen est entre $\frac{1}{7}$ & $\frac{1}{8}$ partie de Paris, & qu'il est d'un tiers plus grand que Bristol, par toutes lesquelles choses nous estimons, jus qu'a ce que vous ayous de nouvelles lumieres, qu'il-y a Rouen au plus 66 m. habitans.

On pourroit maintenant s'etonner pourquoy ayant si peu de connoissance de Rouen nous en avons fait aucune mention, a quoy nous repondons, que nous n'avons pas cru qu'il fut juste de comparer Londres avec Paris pour ce qui regarde les vaisseaux & le commerce etranger sans y ajouter Rouen, Rouen estant a l'egard de Paris ce que cette partie de Londres qui est au dessous du pont est a l'egard de celle qui est au dessus.

Toutes

4. To Venice we allow 134 thousand souls, as found there in a special account taken by authority, about 10 years since, when the city abounded with such as returned from Candia, then surrendered to the Turks.

5. To Rome we allow 119 thousand christians and 6000 Jews in all 125 thousand souls, according to an account sent hither of the same by monsieur Auzout.

6. To Dublin we allow (as to Amsterdam) 30 times its burials, the medium whereof for the last 2 years is 2303, viz. 69090.

7. As to Bristol, we say that if the 6400 houses of Dublin, give 69090 people, that the 5307 houses of Bristol, must give above 56 thousand people; moreover, if the 29325 hearths of Dublin, give 69090 people, the 16752 hearths of Bristol, must give about 40 thousand; but the medium of 56 thousand and 40 thousand is 48 thousand.

8. As for Rouen, we have no help, but monsieur Auzout's fancy of 80 thousand souls to be in that city, and the conjecture of knowing men, that Rouen is between the $\frac{1}{7}$ and $\frac{1}{8}$ part of Paris, and also that it is by a third bigger than Bristol; by all which, we estimate (till farther light) that Rouen hath at most but 66 thousand people in it.

Now it may be wondered why we mentioned Rouen at all, having had so little knowledge of it; whereunto we answer, that we did not think it just to compare London with Paris, as to shipping and foreign trade, without adding Rouen thereunto; Rouen being to Paris as that part of London which is below the bridge, is to what is above it.

All

188 POLITICAL ARITHMETIC.

Toutes les quelles choses nous soumettons de bon cœur a la correction des personnes curieuses & sinceres, faisant cependant nos observations selon les nombres grossiers que nous allons marquer.

	m.
Londrez	696
Paris	488
Amsterdam	187
Venise	134
Rome	125
Dublin	69
Bristol	48
Rouen	66

Obfer-

POLITICAL ARITHMETIC. 188

All which we heartily submit to the correction of the curious and candid, in the mean time observing according to the gross numbers undermentioned.

	thousands
London	696
Paris	488
Amsterdam	187
Venice	134
Rome	125
Dublin	69
Bristol	48
Rouen	66

Obfer-

Observations sur ces 8 Villes.

1. Que les habit. de Paris estant	m.
ceux de Rome	488
ceux de Rome	125
	<u>66</u>

ne font en tout que 741 mille ou 17 mille moins que les 696 mille de Londres seul.

2. Que les habitans des 2 villes ou emporiums d'Angleterre a scavoir les 696 mille de Londres & les 48 m. de Bristol font 744 m. ou plus.

qu'a Paris	m.
Amsterdam	488
Rouen	187
	<u>66</u>
faifant	741

3. Que ces 2 memes villes d'Angleterre semblent equivalentes.

a Paris quia	488	mile ames.
a Rouen	66	
a Lyon	100	
a Thouloufe	90	
	<u>744</u>	
en tout	744	

S'il-y-a

Observations on the said 8 cities.

1. That the people of Paris being	m.
of Rome	488
of Rouen	125
	<u>66</u>

do make in all but 679 thousand, or 17 thousand less than the 696 thousand of London alone.

2. That the people of the 2 English cities and Emporiums, viz. of London 696 thousand, and Bristol 48 thousand, do make 744 thousand, or more than

In Paris	m.
Amsterdam	488
Rouen	187
	<u>66</u>
being in all	741

3. That the same 2 English cities seem equivalent To Paris which hath 488 thouf. fouls.

To Rouen	66
To Lyons	100
To Thouloufe	90
	<u>744</u>
In all	744

Q.

If

S'il-y-a quelque erreur dans ces contes des villes de France nous esperons estre redressez par ceux que nous apprenous qui travaillent sur se fujet.

4. Que les trois villes du Roy d' Angleterre a scavoit

	m.		m.
Londres	696	} exceed	Paris
Dublin	69		Amsterdam
Bristol	48		Venise
	<hr/> 813		488 187 134
		ni faisant que	<hr/> 809

5. Que des 4 grands emporiums Londres, Amsterdam, Venise & Rouen, Londres seul est presque le double des 3 autres a scavoir plus que 7 a 4

	m.		m.
Amsterdam	187	} m.	
Venise	134		387
Rouen	66		2
	<hr/> 774		London
			<hr/> 696

6. Que

If there be any error in these conjectures concerning these cities of France, we hope they will be mended by those whom we hear to be now at work upon that matter.

4. That the King of England's 3 cities, viz.

	m.		m.
London	696	} exceed	Paris
Dublin	69		Amsterdam
Bristol	48		Venice
	<hr/> 813		488 187 134
in all		being but	<hr/> 809

5. That of the 4 great emporiums, London, Amsterdam, Venice and Rouen, London alone is near double to the other 3, viz. above 7 to 4,

	m.		m.
Amsterdam	187	} m.	
Venice	134		387
Rouen	66		2
	<hr/> 774		London.
			<hr/> 696

O 2

6. That

0127

6. Que Londres, par ce qui paroit, est la plus grande & la plus considerable ville du monde, mais manifestement le plus grand emporium.

Quand ces assertions auront essuyé la critique, l'on fera voir par un autre essay quel usage on pourra faire de ces veritez pour l'honneur & le profit du Roy & du Royaume d'Angleterre.



CINQUE

6. That London (for ought appears) is the greatest and most considerable city of the world, but manifestly the greatest emporium.

When these assertions have past the examen of the criticks, we shall make another essay, shewing how to apply those truths to the honour and profit of the King and kingdom of England.



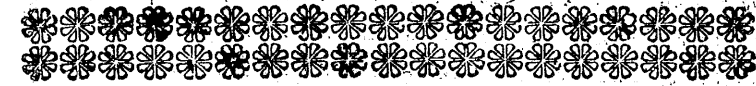
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CINQUIEME ESSAY.

Touchant la Hollande & le reste des provinces unies.

Depuis que cet escrit a este acheve on a objecte de Hollande qu'il-n'y-a pas d'apparence que ce que nous avons dit du nombre des maisons & des habitans de Londres soit vray car s'il l'estoit Londres seroit donc les $\frac{2}{3}$ de toute la province de Hollande. A quoy en repond que Londres est les $\frac{2}{3}$ de toute la Hollande & plus, cette province n'ayant pas un million 44 m. habitans dont 696 m. font les $\frac{2}{3}$, ny pas plus de 800 m. comme nous l'avons souvent oui dire de fort bonne part, car suppose qu' Amsterdam comme nous l'avons remarque ailleurs ait 187 m. les 7 grandes villes suivantes, a 30 l'une portant l'autre, 210 m. les 10 suivantes a 15 m. chacune, 150 m. les 10 plus petites a 6 m. chacune, 60 mille, dans toutes les 28 villes fermees de Hollande 607 m. dans les bourgs & les villages 193 m. ce qui est environ une tete pour 4 acres



The FIFTH ESSAY.

Concerning Holland and the rest of the united Provinces.

Since the close of this paper, it hath been objected from Holland, that what hath been said of the number of houses and people in London is not like to be true; for that if it were, then London would be the $\frac{2}{3}$ of the whole province of Holland. To which is answered, that London is the $\frac{2}{3}$ of all Holland and more, that province having not a million and 44 thousand inhabitants (whereof 696 m. is the $\frac{2}{3}$) nor above 800 thousand, as we have credibly and often heard; for suppose Amsterdam hath, as we have elsewhere noted 187 thousand, the seven next great cities at 30 thousand each one with another 210 thousand, the 10 next at 15 thousand each 150 thousand, the 10 smallest at 6 thousand each 60 thousand, in all the 28 walled cities and towns of Holland 607 thousand, in the dorps and villages 193 thousand,

acres de terre au lieu qu'en Angleterre il-y-a 8 acres pour chaque tete hors des villes.

Maintenant suppose que Londres ayant 116 m. familles il y eut 5 tetes dans chacune, ce qui est le medium entre le conte de Mr. Auzout & celui de Grant, le total des habitans seroit 812 m. ou bien si nous contons qu'il en meurt un de 34, le medium entre 30 & 37, comme nous avons dit cy dessus, le total des habitans sera 34 fois 23212, c'est adire 789208, le medium entre ce nombre & les 812 m. susdits est 800604 excedant de quelque peu 800 m. que l'on suppose estre le nombre de la Hollande.

Je dis de plus qu'ayant fait autrefois plusieurs recherches touchant le peuplement du monde, je n'ay jamais trouve qu'il y eut en aucun pays, non pas meme dans la chine plus d'un homme pour chaque acre de terre mesure d' Angleterre plusieurs pays passant pour bien peulez ou il-n'y-a qu'un homme pour 10 de ces acres j'ay trouve en mesurant la Hollande & la West-Frize autrement North-Holland sur les milleures cartes qu'elle ne contient qu'autant de ces acres qu'il-y-a de monde a Londres, c'est a dire environ 696 m. acres cest pourquoy je ne feray point de difficulte d'avancer, jusques a ce que je fois mieux informe, qu'il-y-a autant de monde a Londres qu'en Hollande, ou du moins plus des des 2, ce qui suffit pour rendre vaine l'objection cy dessus, sans qu'il soit necessaire de se mettre en peine de faire monter le nombre des habitans de Londres de 696 m. a 800 m. quoy qu'on eut des raisons suffisantes pour le faire, & que l'auteur de l'excellente carte de Londres publiee l'an 1682, conte (comme on le peut voir par cette carte) qu'il-y-a dans cette ville 1200 m. habitans, lors meme qu'il n'y avoit que 85 mille maisons.

which is about one head for every 4 acres of land; whereas in England there is 8 acres for every head, without the cities and market-towns.

Now suppose London having 116 thousand families, should have 7 heads in each, the medium between Monsieur Auzout and Grant's reckonings, the total of the people would be 812 thousand, or if we reckon that there dies one out of 34 (the medium between 30 and 37 above mentioned) the total of the people would be 34 times 23212, viz. 789208, the medium between which number, and the above 812 thousand is 800604, somewhat exceeding 800 thousand, the supposed number of Holland.

Farthermore, I say, that upon former searches into the peopling of the world, I never found that in any country, (not in China it self) there was more than one man to every English acre of land (many territories passing for well-peopled, where there is but one man for ten such acres) I found by measuring Holland and West-Frizia, alias North-Holland, upon the best maps, that it contained but as many such acres as London doth of people, viz. about 696 thousand acres; I therefore venture to pronounce (till better informed) that the people of London are as many as those of Holland, or at least above 2/3 of the same; which is enough to disable the objection abovementioned; nor is there any need to strain up London from 696 thousand to 800 thousand, though competent reasons have been given to that purpose, and though the author of the excellent map of London, set forth anno 1682, reckoned the people thereof (as by the said map appears) to be 12000 thousand, even when he thought the houses of the same to be but 85 thousand.

La personne qui fait cette objection dit aussi dans la meme lettre.

1. Qu'il y-a autant de monde dans la province de Hollande que dans les 6 autres provinces unies ensemble, & en toute l'Angleterre & le double de Paris & de ses faubourgs, c'est a dire 2 millions d'ames. 2. Il dit qu'a Londres, Amsterdam & autres villes marchandes il-y-a 10 tetes par famille & qu'a Amsterdam il-n'y-a pas 22 m. familles. 3. Il fait difficulte d'admettre le registre allegue par Mr. Auzout qui met 23223 maisons & plus de 80 mille familles a Paris, comme aussi le registre allegue par Mr. Petty qui met 105315 maisons a Londres avec la dixieme partie de familles plus qu'il-n'y-a de maisons, & probablement il fera la meme difficulte contre le registre de 1163 m. maisons en toute l'Angleterre, qui font a 6 tetes & un tiers par famille, environ 7 millions d'habitans. Sur toutes les quelles choses nous faisons les remarques suivantes.

1. Qu s'il-n'y-a dans Paris que 488 m. ames, il-n'y-a donc dans toute la Hollande que le double de ce nombre ou 976 m. ainsi y ayant a Londres 696 m. ames, ils'y trouve 46 m. personnes plus que les $\frac{2}{3}$ de toute la Hollande.

2. Si Paris contient la moitie de ce qu'il-y-a de monde en Angleterre, il faut qu'il contienne 3 millions & demy d'ames ou plus de 7 fois 488 m. & parce qu'il n'en meure pas 20 mille par an a Paris, il faut qu'il n'y en meure qu'une de 175, la ou Mr. Auzout croit qu'il en meurt un de 25, & il faut qu'il demeure 149 personnes dans chacune des maisons de Paris mentionee dans le registre, & qu'il demeure a peine deux personnes dans chaque maison d'Angleterre, toutes les quelles choses meritent bien a ce que nous croions d'estre considerees de nouveau.

Je

1. The worthy person who makes this objection in the same letter also saith.

1. That the province of Holland, hath as many people as the other 6 united provinces together, and as the whole kingdom of England, and double to the city of Paris and its suburbs, that is to say, 2 millions of souls. 2. He says that in London and Amsterdam, and other trading cities there are 10 heads to every family, and that in Amsterdam there are not 22 thousand families. 3. He excepteth against the register alledged to Monsieur Auzout, which makes 23223 houses, and above 80 thousand families to be in Paris, as also against the register alledged by Petty, making 105315 houses to be in London, with a tenth part of the same to be of families more than houses, and probably will except against the register of 1163 m. houses to be in all England, that number given at $6\frac{2}{3}$ heads to each family, about 7 millions of people, upon all which we remark as followeth, viz.

1. That if Paris doth contain but 488 thousand souls, that then all Holland containeth but the double of that number, or 976 thousand, wherefore London containing 696 thousand souls, hath above $\frac{2}{3}$ of all Holland by 46 thousand.

2. If Paris containeth half as many people as there are in all England, it must contain 3 millions and a half of souls, or above 7 times 488 thousand, and because there do not die 20 thousand *per ann.* out of Paris, there must die but one out of 175, whereas Monsieur Auzout thinks that there dies one out of 25, and there must live 149 heads in every house of Paris mentioned in the register, but there must be scarce 2 heads in every house of England, all which we think fit to be reconsidered.

I must

Je ne puis m'empêcher, étant Anglois, de faire encore une remarque, c'est que ces assertions réfléchissent sur l'empire d'Angleterre en ce qu'il y est dit que l'Angleterre n'a que 2 millions d'habitans, on pourroit aussi bien avoir ajouté que l'Ecosse, l'Irlande avec les isles de Man, Jersey, & Guernsey n'ont que $\frac{2}{5}$ de ce meme nombre ou 800 m. d'avantage, ou que tous les sujets du roy d'Angleterre en Europe ne sont que 2 millions 800 m. ames, au lieu qu'il nous assure que les sujets des 7 provinces unies sont 4 millions, a quoy nous repondons qu'au sentiment meme de celui qui fait ces objections les sujets des 7 provinces ne sont que le quadruple de Paris ou 1932 m. ames, n'y en ayant a Paris que 488 m. comme on a fait voir cy devant, & nous soutenons icy qu'il y a en Angleterre 7 millions d'habitans & que l'Ecosse, l'Irlande avec les isles de Man de Jersey & Guernsey ont $\frac{2}{5}$ dudit nombre, ou deux millions 800 m. ames, au lieu que par sa doctrine si les 7 provinces ont 1932 m. habitans, le roy d'Angleterre n'auroit dans tous ses états que $\frac{7}{10}$ de ce meme nombre a savoir 1351 m. au lieu que nous disons 9800 m. mille comme nous avons dit laquelle difference est si considerable qu'elle merite bien qu'on y fasse réflexion.

Pour conclure nous attendons des critiques intéressées en cecy qu'ils nous provent.

1. Qu'il y a en Hollande & en West-Frise & dans leurs 28 villes plus de monde qu'à Londres seul.
2. Que 3 des meilleures villes de France, ou deux de toute la Chretiente, ou une de toute la terre, ont autant de monde, ou de meilleurs logements, ou un plus grand commerce, que Londres meme que le 1^{er} année Roy Jaques second est venu a la couronne.

La Fin.

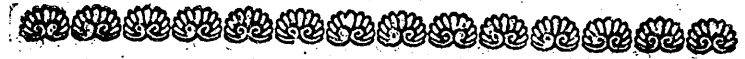
I must as an English man take notice of one point more, which is, that these assertions do reflect upon the empire of England, for that it is said, that England hath but two millions of inhabitants, and it might as well have been added, that Scotland and Ireland, with the island of Man, Jersey, and Guernsey have but $\frac{2}{5}$ of the same number, or 800 thousand more, or that all the King of England's subjects in Europe are but two millions and 800 thousand souls; whereas he saith, that the subjects of the 7 united provinces are four millions. To which we answer, that the subjects of the said 7 provinces, are by this objector's own shewing, but the quadruple of Paris, or 1932 thousand souls, Paris containing but 488000 as afore hath been proved, and we do here affirm, that England hath 7 millions of people, and that Scotland, Ireland, with the islands of Man, Jersey and Guernsey, hath $\frac{2}{5}$ of the said number, or two millions 800 thousand more, in all 9 millions 800 thousand: whereas by the objector's doctrine, if the 7 provinces have 1932000 people, the King of England's territories should have but $\frac{7}{10}$ of the same number, viz. 1351 thousand whereas we say 9800 thousand, as afore said, which difference is so gross as that it deserves to be thus reflected upon.

To conclude, we expect from the concerned critics of the world, that they would prove.

1. That Holland and West-Frisia, and the 28 towns and cities thereof, hath more people than London alone.

2. That any 3 the best cities of France, any 2 of all christendom, or any one of the world, hath the same or better housing, and more foreign trade than London, even in the year that King James the second came to the empire thereof,

POLITI-



POLITICAL ARITHMETIC,

OR A

DISCOURSE

CONCERNING

The extent and value of Lands, People, Buildings; Husbandry, Manufacture, Commerce, Fishery, Artizans, Seamen, Soldiers; Publick Revenues, Interests, Taxes, Superlucration, Registries, Banks; Valuation of Men, Increasing of Seamen, of Militia's, Harbours, Situations, Shipping, Power at Sea, &c. As the same relates to every country in general, but more particularly to the territories of His Majesty of Great Britain, and his neighbours of Holland, Zealand, and France.

By Sir WILLIAM PETTY, late Fellow of the ROYAL-SOCIETY.





TO THE
K I N G ' S
MOST EXCELLENT
M A J E S T Y.

S I R,
WHILST every one medi-
tates some fit offering for
your Majesty, such as may best a-
gree with your happy exaltation to
this Throne; I presume to offer,
what my Father long since writ,
to shew the weight and importance
of the English Crown.
P It

It was by him stiled Political Arithmetic, in as much as things of Government, and of no less concern and extent, than the glory of the Prince, and the happiness and greatness of the People, are by the ordinary rules of Arithmetic, brought into a sort of demonstration. He was allowed by all, to be the inventor of this method of instruction; where the perplexed and intricate ways of the world, are explained by a very mean piece of science; and had not the doctrines of this essay offended France, they had long since seen the light, and had found followers, as well as improvements before this time, to the advantage perhaps of mankind.

But this has been reserved to the felicity of your Majesty's reign, and to the expectation which the learned have therein; and if while in this,

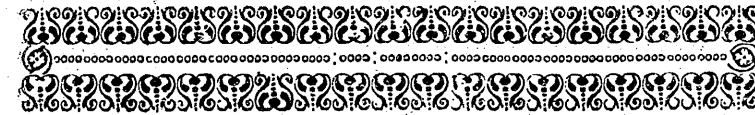
this, I do some honour to the memory of a good father, I can also pay service, and some testimony of my zeal and reverence to so great a King, it will be the utmost ambition of

S I R .

Your Majesty's most Dutiful

and most obedient Subject,

S H E L B O R N E .



P R E F A C E.

FORASMUCH as men, who are in a decaying condition, or who have but an ill opinion of their own concerns, instead of being (as some think) the more industrious to resist the evils they apprehend, do contrariwise become the more languid and ineffectual in all their endeavours, neither caring to attempt or prosecute even the probable means of their relief. Upon this consideration, as a member of the commonwealth, next to knowing the precise truth in what condition the common interest stands, I would in all doubtful cases think the best, and consequently not despair, without strong and manifest reasons, carefully examining whatever tends to lessen my hopes of the public welfare.

I have

I have therefore thought fit to examine the following persuasions, which I find too currant in the world, and too much to have affected the minds of some, to the prejudice of all, viz.

That the rents of lands are generally fallen; therefore, and for many other reasons, the whole kingdom grows every day poorer and poorer; that formerly it abounded with gold, but now there is a great scarcity both of gold and silver; that there is no trade nor employment for the people, and yet that the land is under-peopled; that taxes have been many and great; that Ireland and the plantations in America, and other additions to the crown, are a burthen to England; that Scotland is of no advantage; that trade in general doth lamentably decay; that the Hollanders are at our heels, in the race of naval power; the French grow too fast upon both, and appear so rich and potent, that it is but their clemency that they do not devour their neighbours; and finally, that the church and state of England, are in the same danger with the trade of England; with many other dismal suggestions, which I had rather stifle than repeat.

'Tis

'Tis true, the expence of foreign commodities hath of late been too great; much of our plate, had it remained money, would have better served trade; too many matters have been regulated by laws, which nature, long custom, and general consent, ought only to have governed; the slaughter and destruction of men by the late civil wars and plague have been great; the fire at London, and disaster at Chatham, have begotten opinions in the Vulgus of the world to our prejudice; the nonconformists increase; the people of Ireland think long of their settlement; the English there apprehend themselves to be aliens, and are forced to seek a trade with foreigners, which they might as well maintain with their own relations in England. But notwithstanding all this (the like whereof was always in all places,) the buildings of London grow great and glorious; the American plantations employ four hundred sail of ships; actions in the East-India company are near double the principal money; those who can give good security, may have money under the statute-interest; materials for building (even oaken-timber) are little the dearer, some cheaper for the rebuilding

rebuilding of London; the Exchange seems as full of merchants as formerly; no more beggars in the street, nor executed for thieves, than heretofore; the number of coaches, and splendor of equipage exceeding former times; the public theatres very magnificent; the King has a greater navy, and stronger guards than before our calamities; the clergy rich, and the cathedrals in repair; much land has been improved, and the price of food so reasonable, as that men refuse to have it cheaper, by admitting of Irish cattle; and in brief, no man needs to want that will take moderate pains. That some are poorer than others, ever was and ever will be: and that many are naturally querulous and envious, is an evil as old as the world.

These general observations, and that men eat, and drink, and laugh as they use to do, have encouraged me to try if I could also comfort others, being satisfied myself, that the interest and affairs of England are in no deplorable condition.

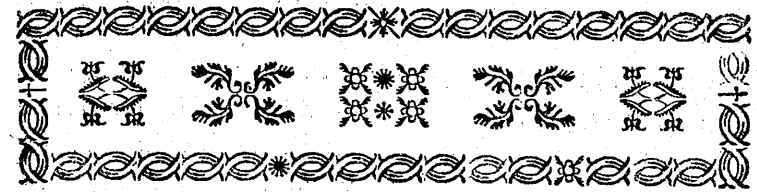
The method I take to do this, is not yet very usual; for instead of using only comparative and superlative words, and intellectual arguments, I have taken the
course

course (as a specimen of the political arithmetic I have long aimed at) to express my self in terms of number, weight, or measure; to use only arguments of sense, and to consider only such causes, as have visible foundations in nature; leaving those that depend upon the mutable minds, opinions, appetites, and passions of particular men, to the consideration of others: really professing my self as unable to speak satisfactorily upon those grounds (if they may be called grounds,) as to foretel the cast of a dye; to play well at tennis, billiards, or bowls, (without long practice,) by virtue of the most elaborate conceptions that ever have been written *de projectilibus & missilibus*, or of the angles of incidence and reflection.

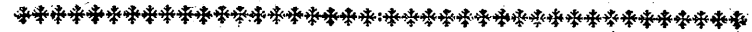
Now the observations or positions expressed by number, weight, and measure, upon which I bottom the ensuing discourses, are either true, or not apparently false, and which if they are not already true, certain, and evident, yet may be made so by the sovereign power, *nam id certum est quod certum reddi potest*, and if they are false, not so false as to destroy the argument they are brought for; but at worst are sufficient as suppositions to
shew

shew the way to that knowledge I aim at. And I have withal for the present confined myself to the ten principal conclusions hereafter particularly handled, which if they shall be judged material, and worthy of a better discussion, I hope all ingenious and candid persons will rectify the errors, defects, and imperfections, which probably may be found in any of the positions, upon which these ratiocinations were grounded. Nor would it misbecome authority itself, to clear the truth of those matters which private endeavours cannot reach to.

T H E



POLITICAL ARITHMETIC,
OR A
DISCOURSE
CONCERNING
The Extent and Value of Lands, &c.



C H A P. I.

That a small country and few people, by its situation, trade and policy, may be equivalent in wealth and strength, to a far greater people and territory: and particularly that conveniences for shipping and water-carriage, do most eminently and fundamentally conduce thereunto,

THIS first principal conclusion by reason of its length, I consider in three parts; whereof the first is, that a small country and few people, may be equivalent in wealth and strength to a far greater people and territory. This

This part of the first principal conclusion needs little proof, forasmuch as one acre of land, may bear as much corn, and feed as many cattle, as twenty, by the difference of the soil; some parcel of ground is naturally so defensible, as that an hundred men being possessed thereof, can resist the invasion of five hundred; and bad land may be improved and made good; bog may by draining be made meadow; heath-land may (as in Flanders) be made to bear flax and clover-grass, so as to advance in value from one to an hundred: the same land being built upon, may centuple the rent which it yielded as pasture; one man is more nimble, or strong, and more patient of labour than another; one man by art may do as much work, as many without it; viz. one man with a mill can grind as much corn, as twenty can pound in a mortar; one printer can make as many copies, as an hundred men can write by hand; one horse can carry upon wheels, as much as five upon their backs; and in a boat, or upon ice, as twenty: so that I say again, this first point of this general position, needs little or no proof. But the second and more material part of this conclusion is, that this difference in land and people, arises principally from situation, trade, and policy.

To clear this, I shall compare Holland and Zealand, with the kingdom of France, viz. Holland and Zealand do not contain above one million of English acres, whereas the kingdom of France contains above eighty.

Now the original and primitive difference, holds proportion as land to land: for it is hard to say, that when these places were first planted, whether an acre in France was better than the like quantity in Holland and Zealand: nor is there any reason to suppose, but that therefore upon the first plantation, the

the number of planters was in proportion to the quantity of land: wherefore, if the people are not in the same proportion as the land, the same must be attributed to the situation of the land, and to the trade and policy of the people superfructed thereupon.

The next thing to be shewn is, that Holland and Zealand at this day, is not only an eightieth part as rich and strong as France, but that it hath advanced to one third or thereabouts: which I think will appear upon the ballance of the following particulars, viz.

As to the wealth of France, a certain map of that kingdom, set forth *anno* 1647, represents it to be fifteen millions, whereof six did belong to the church: the author thereof (as I suppose meaning the rents of the lands only. And the author of a most judicious discourse of husbandry (supposed to be sir Richard Weston,) doth from reason and experience shew, that lands in the Netherlands, by bearing flax, turneps, clover-grass, madder, &c. will easily yield 10*l.* *per* acre; so as the territories of Holland and Zealand, should by this account yield at least ten millions *per annum*. Yet I do not believe the same to be so much, nor France so little as above-said, but rather that one bear to the other as about seven, or eight to one.

The people of Amsterdam, are one third of those in Paris or London: which two cities differ not in people a twentieth part from each other, as hath appeared by the bills of burials and christenings for each. But the value of the buildings in Amsterdam, may well be half that of Paris, by reason of the foundation, grafts, and bridges, which in Amsterdam are more numerous and chargeable than at Paris. Moreover the habitations of the poorest people in Holland

Holland and Zealand are twice or thrice as good as those of France : but the people of the one to the people of the other, being but as thirteen to one, the value of the housing must be as about five to one.

The value of the shipping of Europe being about two millions of tuns, I suppose the English have five hundred thousand, the Dutch nine hundred thousand, the French an hundred thousand, the Hamburgers and the subjects of Denmark, Sweden, and the town of Dantzick two hundred and fifty thousand, and Spain, Portugal, Italy, &c. two hundred and fifty thousand : so as the shipping in our case of France to that of Holland and Zealand, is about one to nine ; which reckoned as great and small, new and old, one with another at 8*l.* *per* tun, makes the worth to be as eight hundred thousand pounds, to seven millions, and two hundred thousand pounds. The Hollanders capital in the East-India company, is worth above three millions ; where the French as yet have little or nothing.

The value of the goods exported out of France into all parts, are supposed quadruple to what is sent to England alone ; and consequently in all about five millions : but what is exported out of Holland into England is worth three millions ; and what is exported thence into all the world besides, is sextuple to the same.

The monies yearly raised by the king of France, as the same appears by the book entitled (The State of France) dedicated to the King, printed *anno* 1669, and set forth several times by authority, is eighty two millions of French livers, which is about six millions and a half pounds sterl. Of which sum the author says, that one fifth part was abated for non-valuers or insolvencies ; so (as I suppose) not above five millions were effectually raised : but whereas some say, that the

the king of France raised eleven millions as the one fifth of the effects of France ; I humbly affirm, that all the land and sea forces, all the building and entertainments, which we have heard by common fame, to have been set forth and made in any of these seven last years, needed not to have cost six millions sterling. Wherefore, I suppose he hath not raised more, especially since there were one fifth insolvencies, when the tax was at that pitch. But Holland and Zealand, paying 67 of the 100 paid by all the united provinces ; and the city of Amsterdam paying 27 of the said 67. It follows that if Amsterdam hath paid 4000*l.* Flemish *per diem*, or about 1400000*l.* *per annum*, or 800000*l.* sterling ; that all Holland and Zealand, have paid 2100000*l.* *per annum* : now the reasons why I think they pay so much, are these, viz.

1. The author of the state of the Netherlands saith so.

2. Excise of victual at Amsterdam, seems above half the original value of the same, viz.

Ground-corn pays 20 stivers the bushel, or 6*g* gilders the last ; beer 113 stivers the barrel, housing $\frac{1}{6}$ of the rent, fruit $\frac{1}{8}$ of what it cost ; other commodities $\frac{1}{7}$, $\frac{1}{8}$, $\frac{1}{9}$, $\frac{1}{12}$; salt *ad libitum*. All weighed goods pay besides the premisses a vast sum. Now if the expence of the people of Amsterdam at a medium, and without excise were 8*l.* *per annum*, whereas in England, 'tis 7*l.* then if all the several imposts above-named, raise it five pound more, there being 1600000 souls in Amsterdam, the sum of 800000*l.* sterling *per annum* will thereby be raised.

3. Though the expence of each head, should be 13*l.* *per annum* ; 'tis well known that there be few in Amsterdam, who do not earn much more than the said expence.

4. If

4. If Holland and Zealand pay *per annum* 2100000*l.*, then all the provinces together, must pay about three millions: less than which sum *per annum*, perhaps is not sufficient to have maintained the naval war with England, 72000 land-forces, besides all other the ordinary charges of their government, whereof the church is there a part. To conclude, it seems from the premises, that all France doth not raise above thrice as much from the public charge, as Holland and Zealand alone do.

5. Interest of money in France, is 7*l.* *per cent.* but in Holland scarce half so much.

6. The countries of Holland and Zealand consisting as it were of islands guarded with the sea, shipping, and marshes: is defensible at one fourth of the charge; that a plain open country is; and where the seat of war may be both winter and summer: whereas in the others, little can be done but in the summer only.

7. But above all the particulars hitherto considered, that of superlucration ought chiefly to be taken in: for if a prince have never so many subjects, and his country be never so good, yet if either through sloth, or extravagant expences, or oppression and injustice, whatever is gained shall be spent as fast as gotten, that state must be accounted poor. Wherefore let it be considered, how much or how many times rather, Holland and Zealand are now above what they were 100 years ago: which we must also do of France: now if France hath scarce doubled its wealth and power, and that the other have decupled theirs; I shall give the preference to the latter, even although the $\frac{1}{2}$ increased by the one, should not exceed the one half gained by the other; because one has a store for nine years, the other but for one.

To

To conclude, upon the whole it seems, that though France be in people to Holland and Zealand as 13 to 1, and in quantity of good land, as 80 to one; yet it is not 13 times richer and stronger; much less 80 times; nor much above thrice, which was to be proved.

Having thus dispatched the two first branches of the first principal conclusion; it follows, to shew that this difference of improvement in wealth and strength, arises from the situation, trade, and policy of the places respectively; and in particular from conveniences for shipping and water-carriage.

Many writing on this subject, do so magnify the Hollanders, as if they were more, and all other nations less than men; (as to the matters of trade and policy,) making them angels, and others fools, brutes, and fots, as to those particulars: whereas I take the foundation of their achievements to lie originally in the situation of the country, whereby they do things inimitable by others, and have advantages whereof others are incapable.

First, the soil of Holland and Zealand is low land, rich and fertile; whereby it is able to feed many men, and so as that men may live near each other, for their mutual assistance in trade. I say, that a thousand acres, that can feed a thousand souls, is better than ten thousand acres of no more effect, for the following reasons, viz.

1. Suppose some great fabrick were in building by a thousand men, shall not much more time be spared if they lived all upon a thousand acres, than if they were forced to live upon ten times as large a scope of land.

2. The charge of the cure of their souls, and the ministry would be far greater in one case than in the other; as also of mutual defence in case of invasion,
and

and even of thieves and robbers: moreover the charge of the administration of justice would be much easier, where witnesses and parties may be easily summoned; attendance less expensive, when mens actions would be better known; when wrongs and injuries could not be covered, as in thin peopled places they are.

Lastly, those who live in solitary places, must be their own soldiers, divines, physicians, and lawyers; and must have their houses stored with necessary provisions (like a ship going upon a long voyage,) to the great waste, and needless expence of such provisions. The value of this first convenience to the Dutch, I reckon or estimate to be about 100000*l. per annum.*

2dly, Holland is a level country, so as in any part thereof, a wind-mill may be set up, and by its being moist and vaporous, there is always wind stirring over it, by which advantage the labour of many thousand hands is saved; forasmuch as a mill made by one man, in half a year, will do as much labour, as four men for five years together. This advantage is greater or less, where employment or ease of labour is so; but in Holland 'tis eminently great, and the worth of this convenience is near an hundred and fifty thousand pounds.

3dly, There is much more to be gained by manufacture than husbandry; and by merchandize than manufacture: but Holland and Zealand, being seated at the mouths of three long great rivers, and passing through rich countries; do keep all the inhabitants upon the sides of those rivers but as husbandmen, whilst themselves are the manufacturers of their commodities, and do dispense them into all parts of the world; making returns for the same, at what prices almost they please themselves: and in short, they keep

keep the keys of trade of those countries, through which the said rivers pass. The value of this third convenience, I suppose to be 200000*l.*

4thly, In Holland and Zealand, there is scarce any place of work or business, one mile distant from a navigable water: and the charge of water-carriage is generally but $\frac{1}{15}$ or $\frac{1}{20}$ part of land-carriage. Wherefore if there be as much trade there as in France, then the Hollanders can out-sell the French $\frac{14}{15}$ of the expence, of all travelling, postage, and all carriage whatsoever: which even in England I take to be 300000*l. per annum* where the very postage of letters, costs the people perhaps 50000*l. per annum*, (though farmed at much less:) and all other labour of horses, and porters, at least six times as much. The value of this convenience I estimate to be above three hundred thousand pounds *per annum.*

5. The defensibleness of the country, by reason of its situation in the sea upon islands; and in the marshes, impassible ground diked and trenched; especially considering how that place is aimed at for its wealth: I say the charge of defending that country, is easier than if it were a plain champion, at least 200000*l. per annum.*

6. Holland is so considerable for keeping ships in harbour with small expence of men, and ground tackle; that it saves *per annum* 200000*l.* of what must be spent in France. Now if all these natural advantages do amount to above one million *per annum* profits; and that the trade of all Europe, nay of the whole world, with which our Europeans do trade, is not above forty five millions *per annum*, and if $\frac{1}{60}$ of the value be of the profit, it is plain that the Hollander may command and govern the whole trade.

7. Those who have their situation thus towards the sea, and abound with fish at home, and having

also the command of shipping; have by consequence the fishing trade; whereof, that of herring alone, brings more yearly profit to the Hollanders than the trade of the West-Indies to Spain; or of the East to themselves: as many have affirmed: because as the same say, *viis & modis*, of above three millions *per annum* profit.

8. It is not to be doubted, but those who have the trade of shipping and fishing, will secure themselves of the trade of timber for ships, boats, masts, and casks; of hemp for cordage, sails, and nets; of salt, of iron; as also of pitch, tar, rosin, brimstone, oil, and tallow, as necessary appurtenances to shipping and fishing.

9. Those who predominate in shipping, and fishing, have more occasions than others to frequent all parts of the world, and to observe what is wanting or redundant every where; and what each people can do, and what they desire; and consequently to be the factors and carriers, for the whole world of trade. Upon which ground they bring all native commodities to be manufactured at home; and carry the same back, even to that country in which they grew: all which we see.

For do they not work the sugars of the West-Indies? the timber and iron of the Baltick? the hemp of Ruffia? the lead, tin, and wool of England? the quick-silver and silk of Italy? the yarns, and dying-stuffs of Turkey? &c. To be short, in all the ancient states, and empires, those who had the shipping, had the wealth: and if 2 *per cent.* in the price of commodities, be perhaps 20 *per cent.* in the gain; it is manifest that they who can in forty five millions, undersell others by one million, (upon account of natural, and intrinsic advantages only;) may easily have the trade of the world: without such

such angelical wits and judgments, as some attribute to the Hollanders.

Having thus done with their situation, I come now to their trade.

It is commonly seen, that each country flourisheth in the manufacture of its own native commodities, viz. England for woollen manufacture, France for paper, Luic-land for iron-ware, Portugal for confections, Italy for silks: upon which principle it follows, that Holland and Zealand must flourish most in the trade of shipping, and so become carriers and factors of the whole world of trade. Now the advantages of the shipping trade are as followeth, viz.

Husbandmen, seamen, soldiers, artizans and merchants, are the very pillars of any commonwealth; all the other great professions, do rise out of the infirmities and miscarriages of these; now the seaman is three of these four. For every seaman of industry and ingenuity, is not only a navigator, but a merchant, and also a soldier; not because he hath often occasion to fight, and handle arms; but because he is familiarized with hardship and hazards, extending to life and limbs; for training and drilling is a small part of soldiery, in respect of this last mentioned qualification; the one being quickly and presently learned, the other not without many years most painful experience: wherefore to have the occasion of abounding in seamen, is a vast conveniency.

2. The husbandman of England earns but about 4 s. *per week*, but the seamen have as good as 12 s. in wages, victuals (and as it were housing) with other accommodations, so as a seaman is in effect three husbandmen; wherefore there is little ploughing, and sowing of corn in Holland and Zealand, or breeding of young cattle: but their land is improved

by building of houses, ships, engines, dikes, wharfs, gardens of pleasure, extraordinary flowers and fruits; for dairy and feeding of cattle, for rape, flax, madder, &c. The foundations of several advantageous manufactures.

3. Whereas the employment of other men is confined to their own country, that of seamen is free to the whole world; so as where trade may (as they call it) be dead here or there, now and then, it is certain that some where or other in the world, trade is always quick enough, and provisions are always plentiful, the benefit whereof, those who command the shipping enjoy, and they only.

4. The great and ultimate effect of trade is not wealth at large, but particularly abundance of silver, gold, and jewels, which are not perishable, nor so mutable as other commodities, but are wealth at all times, and in all places: whereas abundance of wine, corn, fowls, flesh, &c. are riches but *hic & nunc*, so as the raising of such commodities, and the following of such trade, which does store the country with gold, silver, jewels, &c. is profitable before others. But the labour of seamen, and freight of ships, is always of the nature of an exported commodity, the overplus whereof, above what is imported, brings home money, &c.

5. Those who have the command of the sea-trade, may work at easier freight with more profit, than others at greater: for as cloth must be cheaper made, when one cards, another spins, another weaves, another draws, another dresses, another presses and packs; than when all the operations abovementioned, were clumsily performed by the same hand; so those who command the trade of shipping, can build long slight ships for carrying masts, fir-timber, boards, balks, &c. and short ones for lead, iron, stones, &c. one
sort

sort of vessels to trade at ports where they need never lie a ground, others where they must jump upon the sand twice every twelve hours; one sort of vessels, and way of manning in time of peace, and for cheap gross goods, another for war and precious commodities; one sort of vessels for the turbulent sea, another for inland waters and rivers; one sort of vessels, and rigging, where haste is requisite for the maidenhead of a market, another where one fifth or one fourth part of the time makes no matter. One sort of masting and rigging for long voyages, another for coasting. One sort of vessels for fishing, another for trade. One sort for war for this or that country, another for burthen only. Some for oars, some for poles, some for sails, and some for draught by men or horses, some for the northern navigations amongst ice, and some for the south against worms, &c. And this I take to be the chief of several reasons, why the Hollanders can go at less freight than their neighbours, viz. because they can afford a particular sort of vessels for each particular trade.

I have shewn how situation hath given them shipping, and how shipping hath given them in effect all other trade, and how foreign traffick must give them as much manufacture as they can manage themselves, and as for the overplus, make the rest of the world but as workmen to their shops. It now remains to shew the effects of their policy, superstructed upon these natural advantages, and not as some think upon the excess of their understandings.

I have omitted to mention the Hollanders were one hundred years since, a poor and oppressed people, living in a country naturally cold, moist, and unpleasant: and were withal persecuted for their heterodoxy in religion.

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From hence it necessarily follows, that this people must labour hard, and set all hands to work: rich and poor, young and old, must study the art of number, weight, and measure; must fare hard, provide for impotents, and for orphans, out of hope to make profit by their labours: must punish the lazy by labour, and not by crippling them: I say, all these particulars, said to be the subtle excogitations of the Hollanders, seem to me, but what could not almost have been otherwise.

Liberty of conscience, registry of conveyances, small customs, banks, lumbards, and law merchant, rise all from the same spring, and tend to the same sea; as for lowness of interest, it is also a necessary effect of all the premises, and not the fruit of their contrivance.

Wherefore we shall only shew in particular the efficacy of each, and first of liberty of conscience; but before I enter upon these, I shall mention a practice almost forgotten, (whether it referreth to trade or policy is not material,) which is the Hollanders undermasting, and sailing such of their shipping, as carry cheap and gross goods, and whose sale doth not depend much upon season.

It is to be noted, that of two equal and like vessels, if one spreads one thousand six hundred yards of like canvass, and the other two thousand five hundred, their speed is but as four to five, so as one brings home the same timber in four days, as the other will in five. Now if we consider that although those ships be but four or five days under sail, that they are perhaps thirty upon the voyage; so as the one is but one thirtieth part longer upon the whole voyage than the other, though one fifth longer under sail. Now if masts, yards, rigging, cables, and anchors, do all depend upon the quantity and extent of the
sails,

sails, and consequently hands also; it follows that the one vessel, goes at one third less charge, losing but one thirtieth of the time, and of what depends thereupon.

I now come to the first policy of the Dutch, viz. liberty of conscience; which I conceive they grant upon these grounds. (But keeping up always a force to maintain the common peace,) 1. They themselves broke with Spain to avoid the imposition of the clergy. 2. Dissenters of this kind, are for the most part, thinking, sober, and patient men, and such as believe that labour and industry is their duty towards God. (How erroneous soever their opinions be.) 3. These people believing the justice of God, and seeing the most licentious persons, to enjoy most of the world, and its best things, will never venture to be of the same religion, and profession with voluptuaries, and men of extreme wealth and power, who they think have their portion in this world.

4. They cannot but know, that no man can believe what himself pleases, and to force men to say they believe what they do not, is vain, absurd, and without honour to God.

5. The Hollanders knowing themselves not to be an infallible church, and that others had the same scripture for guides as themselves, and withal the same interest to save their souls, did not think fit to make this matter their business; not more than to take bonds of the seamen they employ, not to cast away their own ships and lives.

6. The Hollanders observe that in France and Spain, (especially the latter) the churchmen are about one hundred for one, to what they use or need; the principal care of whom is to preserve uniformity, and this they take to be a superfluous charge.

7. They

7. They observe where most endeavours have been used to keep uniformity, there heterodoxy hath most abounded.

8. They believe that if one fourth of the people were heterodox, and that if that whole quarter should by miracle be removed, that within a small time one fourth of the remainder would again become heterodox some way or other, it being natural for men to differ in opinion in matters about sense and reason: and for those who have less wealth, to think they have the more wit and understanding, especially of the things of God, which they think chiefly belong to the poor.

9. They think the case of the primitive christians, as it is represented in the Acts of the Apostles, looks like that of the present dissenters, (I mean externally.) Moreover it is to be observed that trade doth not (as some think) best flourish under popular governments, but rather that trade is most vigorously carried on, in every state and government, by the heterodox part of the same, and such as profess opinions different from what are publicly established: (that is to say) in India where the Mahometan religion is authorized, there the Banians are the most considerable merchants. In the Turkish empire the Jews, and Christians. At Venice, Naples, Leghorn, Genoa, and Lisbon, Jews, and non-papist merchant-strangers: but to be short, in that part of Europe, where the Roman catholick religion, now hath, or lately hath had establishment; there three quarters of the whole trade, is in the hands of such as have separated from the church (that is to say) the inhabitants of England, Scotland, and Ireland, as also those of the United Provinces, with Denmark, Sweden, and Norway, together with the subjects of the German protestant princes, and the Hans towns, do at this day possess three

three quarters of the trade of the world; and even in France itself, the Hugonots are proportionably far the greater traders; nor is it to be denied but that in Ireland, where the said Roman religion is not authorized, there the professors thereof have a great part of the trade. From whence it follows that trade is not fixt to any species of religion as such; but rather as before hath been said to the heterodox part of the whole, the truth whereof appears also in all the particular towns of greatest trade in England; nor do I find reason to believe, that the roman catholick seamen in the whole world, are sufficient to man effectually a fleet equal to what the king of England now hath; but the non-papist seamen, can do above thrice as much. Wherefore he whom this latter party doth affectionately own to be their head, cannot probably be wronged in the sea-concernments by the other; from whence it follows, that for the advancement of trade, (if that be a sufficient reason) indulgence must be granted in matters of opinion; though licentious actings as even in Holland, be restrained by force.

The second policy or help to trade used by the Hollanders, is securing the titles to lands and houses; for although the lands and houses may be called *terra firma & res immobiles*, yet the title unto them is more certain, than it pleases the lawyers and authority to make them; wherefore the Hollanders do by registries, and other ways of assurance make the title as immoveable as the lands, for there can be no encouragement to industry, where there is no assurance of what shall be gotten by it; and where by fraud and corruption, one man may take away with ease and by a trick, and in a moment what another has gotten by many years extreme labour and pains.

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There hath been much discourse about introducing of registries into England; the lawyers for the most part object against it, alledging, that titles of land in England are sufficiently secure already; wherefore omitting the considerations of small and oblique reasons *pro & contra*, it were good that enquiry were made from the officers of several courts, to what sum or value purchasers have been damnified for this last ten years, by such fraudulent conveyances as registers would have prevented; the tenth part whereof at a medium, is the annual loss which the people sustain for want of them, and then computation is to be made of the annual charge of registering such extraordinary conveyances, as would secure the title of lands; now by comparing these two sums, the question so much agitated may be determined; though some think that though few are actually damnified, yet that all are hindered by fear and deterred from dealing.

Their third policy is their bank, the use whereof is to encrease money, or rather to make a small sum equivalent in trade to a greater, for the effecting whereof these things are to be considered. 1. How much money will drive the trade of the nation. 2. How much current money there is actually in the nation. 3. How much money will serve to make all payments of under fifty pounds or any other more convenient sum throughout the year. 4. For what sum the keepers of the bank are unquestionable security: if all these four particulars be well known, then it may also be known, how much of the ready money above-mentioned may safely and profitably be lodged in the bank, and to how much ready current money the said deposited money is equivalent. As for example, suppose a hundred thousand pounds will drive the trade of the nation, and suppose there

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be but sixty thousand pounds of ready money in the same; suppose also that twenty thousand pounds will drive on, and answer all payments made of under fifty pounds. In this case, forty of the sixty being put into the bank, will be equivalent to eighty, which eighty and twenty kept out of the bank do make up an hundred, (that is to say) enough to drive the trade as was proposed; where note that the bank-keepers must be responsible for double the sum intrusted with them, and must have power to levy upon the general, what they happen to loose unto particular men.

Upon which grounds, the bank may freely make use of the received forty thousand pounds, whereby the said sum, with the like sum in credit, makes eighty thousand pounds, and with the twenty reserved an hundred.

I might here add many more particulars, but being the same as have already been noted by others, I shall conclude only with adding one observation which I take to be of consequence, viz. That the Hollanders do rid their hands of two trades, which are of greatest turmoil and danger, and yet of least profit; the first whereof is that of a private soldier, for such they can hire from England, Scotland, and Germany, to venture their lives for six pence a day, whilst themselves safely and quietly follow such trades, whereby the meanest of them gain six times as much, and withal by this entertaining of strangers for soldiers, their country becomes more and more peopled, forasmuch as the children of such strangers, are Hollanders and take to trades, whilst new strangers are admitted *ad infinitum*; besides these soldiers at convenient intervals, do at least as much work as is equivalent to what they spend, and consequently by this way of employing of strangers for soldiers, they people

ple the country and save their own persons from danger and misery, without any real expence, effecting by this method, what others have in vain attempted by laws for naturalizing of strangers, as if men could be charmed to transplant themselves from their own native, into a foreign country merely by words, and for the bare leave of being called by a new name. In Ireland, laws of naturalization have had little effect, to bring in aliens, and 'tis no wonder, since English men will not go thither without they may have the pay of soldiers, or some other advantage amounting to maintenance.

Having intimated the way by which the Hollanders do increase their people, I shall here digress to set down the way of computing the value of every head with another, and that by the instance of people in England, viz. suppose the people of England be six millions in number, that their expence at 7 l. *per* head be 42 millions : suppose also that the rent of the lands be 8 millions and the yearly profit of all the personal estate be 8 millions more ; it must needs follow, that the labour of the people must have supplied the remaining twenty six millions, the which multiplied by twenty (the mass of mankind being worth twenty years purchase as well as land) make five hundred and twenty millions, as the value of the whole people : which number divided by six millions, makes above 80 l. sterling, to be the value of each head of man, woman, and child, and of adult persons twice as much ; from whence we may learn to compute the loss we have sustained by the plague, by the slaughter of men in war, and by the sending them abroad into the service of foreign princes. The other trade of which the Hollanders have rid their hands, is the old patriarchal trade of being cow-keepers, and in a great measure of that which concerns ploughing and sowing of corn, having put that employment

employment upon the Danes and Polanders, from whom they have their young cattle and corn. Now here we may take notice, that as trades and curious arts increase, so the trade of husbandry will decrease, or else the wages of husbandmen must rise, and consequently the rents of lands must fall.

For proof whereof I dare affirm, that if all the husbandmen of England, who now earn but eight pence a day or thereabouts, could become tradesmen and earn sixteen pence a day, (which is no great wages, two shillings and two shillings and six pence being usually given) that then it would be the advantage of England to throw up their husbandry and to make no use of their lands, but for grass-horses, milch-cows, gardens and orchards, &c. which if it be so, and if trade and manufacture have encreased in England (that is to say) if a greater part of the people, apply themselves to those faculties, than there did heretofore, and if the price of corn be no greater now, than when husbandmen were more numerous, and tradesmen fewer ; it follows from that single reason (though others may be added) that the rents of land must fall : as for example, suppose the price of wheat be 5s. or 60d. the bushel ; now if the rent of the land whereon it grows be the third sheaf ; then of the 60d. 20d. is for the land, and 40d. for the husbandman ; but if the husbandman's wages should rise one eighth part, or from 8d. to 9d. *per diem*, then the husbandman's share in the bushel of wheat, rises from 40d. to 45d. and consequently the rent of the land must fall from 20d. to 15d. for we suppose the price of the wheat still remains the same ; especially since we cannot raise it, for if we did attempt it, corn would be brought in to us, (as into Holland) from foreign parts, where the state of husbandry was not changed.

And

And thus I have done with the first principal conclusion, that, *a small territory and even a few people, may by situation, trade and policy, be made equivalent to a greater; and that convenience for shipping, and water-carriage, do most eminently and fundamentally conduce thereunto.*

C H A P. II.

That some kind of taxes and publick levies, may rather increase than diminish the wealth of the kingdom.

IF the money or other effects, levied from the people by way of tax, were destroyed and annihilated; then 'tis clear that such levies would diminish the commonwealth: or if the same were exported out of the kingdom without any return at all, then the case would be also the same or worse: but if what is levied as aforesaid, be only transferred from one hand to another, then we are only to consider whether the said money or commodities, are taken from an improving hand, and given to an ill husband, or *vice versa*: as for example, suppose that money by way of tax, be taken from one who spendeth the same in superfluous eating and drinking; and delivered to another who employeth the same, in improving of land, in fishing, in working of mines, in manufacture, &c. It is manifest, that such tax is an advantage to the state whereof the said different persons are members: nay, if money be taken from him, who spendeth the same as aforesaid upon eating and drinking, or any other perishing commodity; and the same transferred to one that bestoweth it on cloaths; I say, that even in this case, the commonwealth hath some little advantage; because cloaths do not altogether perish so soon as meats and drinks: but if the same be spent in furniture of houses, the advantage

advantage is yet a little more; if in building of houses, yet more; if in improving of lands; working of mines, fishing, &c. yet more; but most of all, in bringing gold and silver into the country: because things are not only not perishable, but are esteemed for wealth at all times, and every where: whereas other commodities which are perishable, or whose value depends upon the fashion; or which are contingently scarce and plentiful, are wealth, but *pro hic & nunc*, as shall be elsewhere said.

In the next place if the people of any country, who have not already a full employment, should be enjoined or taxed to work upon such commodities as are imported from abroad; I say, that such a tax, also doth improve the commonwealth.

Moreover, if persons who live by begging, cheating, stealing, gaming, borrowing without intention of restoring; who by those ways do get from the credulous and careless, more than is sufficient for the subsistence of such persons; I say, that although the state should have no present employment for such persons, and consequently should be forced to bear the whole charge of their livelihood; yet it were more for the publick profit to give all such persons a regular and competent allowance by publick tax, than to suffer them to spend extravagantly, at the only charge of careless, credulous, and good natured people: and to expose the commonwealth to the loss of so many able men, whose lives are taken away, for the crimes which ill discipline doth occasion.

On the contrary, if the stocks of laborious and ingenious men, who are not only beautifying the country where they live by elegant diet, apparel, furniture, housing, pleasant gardens, orchards, and publick edifices, &c. But are also increasing the gold, silver, and jewels of the country by trade and arms; I say, R if

if the stock of these men should be diminished by a tax, and transferred to such as do nothing at all, but eat, drink, sing, play, and dance; nay, to such as study the metaphysics, or other needless speculation; or else employ themselves in any other way, which produce no material thing, or things of real use and value in the commonwealth: in this case, the wealth of the publick will be diminished: otherwise than as such exercises, are recreations and refreshments of the mind; and which being moderately used, do qualify and dispose men to what in it self is more considerable.

Wherefore upon the whole matter, to know whether a tax will do good or harm: the state of the people and their employments, must be well known; (that is to say,) what part of the people are unfit for labour by their infancy or impotency; and also what part are exempt from the same, by reason of their wealth, function, or dignities; or by reason of their charge and employments; otherwise than in governing, directing, and preserving those, who are appointed to labour and arts.

2. In the next place computation must be made, what part of those who are fit for labour and arts as aforesaid, are able to perform the work of the nation in its present state and measure.

3. It is to be considered, whether the remainder can make all or any part of those commodities, which are imported from abroad; which of them, and how much in particular: the remainder of which sort of people (if any be) may safely and without possible prejudice to the commonwealth, be employed in the arts and exercises of pleasure and ornament; the greatest whereof is the improvement of natural knowledge.

Having

Having thus in general illustrated this point, which I think needs no other proof but illustration; I come next to intimate that no part of Europe hath paid so much by way of tax, and publick contributions, as Holland and Zealand for this last 100 years; and yet no country hath in the same time, increased their wealth comparably to them: and it is manifest, they have followed the general considerations above-mentioned; for they tax meats and drinks most heavily of all; to restrain the excessive expence of those things, which twenty four hours doth (as to the use of man) wholly annihilate; and they are more favourable to commodities of greater duration.

Nor do they tax according to what men gain, but in extraordinary cases; but always according to what men spend: and most of all according to what they spend needlessly, and without prospect of return. Upon which grounds, their customs upon goods imported and exported, are generally low; as if they intended by them, only to keep an account of their foreign trade; and to retaliate upon their neighbour states, the prejudices done them, by their prohibitions and impositions.

It is further to be observed, that since the year 1636, the taxes and public levies made in England, Scotland, and Ireland, have been prodigiously greater than at any time heretofore; and yet the said kingdoms have increased in their wealth and strength for these last forty years, as shall hereafter be shewn.

It is said that the King of France, at present doth levy the fifth part of his peoples wealth; and yet great ostentation is made of the present riches and strength of that kingdom. Now great care must be had in distinguishing between the wealth of the people, and that of an absolute monarch; who taketh

from the people, where, when, and in what proportion he pleaseth. Moreover, the subjects of two monarchs may be equally rich, and yet one monarch may be double as rich as the other; viz. if one take the tenth part of the peoples substance to his own dispose, and the other but the twentieth, nay the monarch of a poorer people, may appear more splendid and glorious, than that of a richer: which perhaps may be somewhat the case of France, as hereafter shall be examined. As an instance and application of what hath been said, I conceive that in Ireland wherein are about twelve hundred thousand people, and near three hundred thousand smoakes or hearths; it were more tolerable for the people, and more profitable for the king, that each head paid two shillings worth of flax, than that each smoak should pay two shillings in silver; and that for the following reasons.

I. Ireland being under peopled, and land, and cattle being very cheap; there being every where store of fish and fowl; the ground yielding excellent roots (and particularly that bread-like root potatoes) and withal they being able to perform their husbandry, with such harness and tackling, as each man can make with his own hands; and living in such houses as almost every man can build; and every house-wife being a spinner and dyer of wool and yarn, they can live and subsist after their present fashion, without the use of gold or silver money; and can supply themselves with the necessaries above-named, without labouring two hours *per diem*: now it hath been found, that by reason of insolvencies arising, rather from the usefulness than want of money among these poor people; that from three hundred thousand hearths, which should have yielded thirty thousand pound *per annum*; not fifteen thousand pound of money

ney could be levied; whereas it is easily imagined, that four or five people dwelling in that cottage, which hath but one smoak; could easily have planted a ground-plot of about forty feet square with flax; or the fiftieth part of an acre; for so much ground will bear eight or ten shillings worth of that commodity; and the rent of so much ground, in few places amounts to a penny *per annum*, nor is there any skill requisite to this practice, wherewith the country is not already familiar. Now as for a market for the flax; there is imported into Holland it self, over and above what that country produces; as much flax, as is there sold for between eight score and two hundred thousand pound; and into England and Ireland is imported as much linen cloth made of flax, and there spent, as is worth above one half million of money. As shall hereafter be shewn.

Wherefore having shewn, that silver money is useless to the poor people of Ireland, that half the hearth money could not be raised by reason thereof; that the people are not a fifth part employed; that the people and land of Ireland, are competently qualified for flax; that one penny worth of land, will produce ten shillings worth of the same; and that there is market enough and enough, for above a hundred thousand pounds worth; I conceive my proposition sufficiently proved; at least to set forwards and promote a practice, which both the present law and interest of the country doth require: especially, since if all the flax so produced should yield nothing yet, there is nothing lost; the same time having been worse spent before. Upon the same grounds, the like tax of two shillings *per head*, may be raised with the like advantage upon the people of England; which will amount to six hundred thousand pound *per annum*; to be paid in flax, manufactured, into all the

forts of linens, threads, tapes, and laces; which we now receive from France, Flanders, Holland, and Germany; the value whereof doth far exceed the sum last mentioned, as hath appeared by the examination of particulars.

It is observed by clothiers, and others, who employ great numbers of poor people, that when corn is extremely plentiful, that the labour of the poor is proportionably dear: and scarce to be had at all (so licentious are they who labour only to eat, or rather to drink.) Wherefore when so many acres sown with corn, as do usually produce a sufficient store for the nation, shall produce perhaps double to what is expected or necessary; it seems not unreasonable that this common blessing of God, should be applied, to the common good of all people, represented by their sovereign; much rather than the same should be abused, by the vile and brutish part of mankind, to the prejudice of the common-wealth: and consequently, that such surpluse of corn, should be sent to public store-houses; from thence to be disposed of, to the best advantage of the public.

Now if the corn spent in England, at five shillings *per* bushel wheat, and two shillings six pence barley, be worth ten millions *communibus annis*; it follows that in years of great plenty, when the said grains are one third part cheaper; that a vast advantage might accrue to the common-wealth, which now is spent in overfeeding of the people, in quantity or quality; and so indisposing them to their usual labour.

The like may be said of sugar, tobacco, and pepper; which custom hath now made necessary to all sorts of people; and which the over-planting of them, hath made unreasonably cheap: I say it is not absurd,

absurd, that the public should be advantaged by this extraordinary plenty.

That an excise should be laid upon currants also, is not unreasonable; not only for this, but for other reasons also.

The way of the present militia or trained-bands, is a gentle tax upon the country; because it is only a few days labour in the year, of a few men in respect of the whole; using their own goods, that is their own arms. Now if there be three millions of males in England, there be above two hundred thousand of them, who are between the age of sixteen and thirty, unmarried persons; and who live by their labour and service; for of so many or thereabouts, the present militia consists.

Now if an hundred and fifty thousand of these, were armed, and trained, as foot; and fifty thousand as horse; (horse being of special advantage in islands) the said forces at land, with thirty thousand men at sea; would by Gods ordinary blessing, defend this nation, being an island, against any force in view: but the charge of arming, disciplining, and rendezvousing all these men, twice, or thrice a year; would be a very gentle tax, levied by the people themselves, and paid to themselves. Moreover if out of the said number one third part were selected, of such as are more than ordinarily fit and disposed for war, and to be exercised, and rendezvoused fourteen or fifteen times *per annum*; the charge thereof being but a fortnights pay in the year, would be also a very gentle tax.

Lastly, if out of this last mentioned number, one third again should be selected, making about sixteen thousand foot, and near six thousand horse, to be exercised, and rendezvoused forty days in the year; I say that the charge of all these three militias, allow-

ing the latter six weeks pay *per annum*; would not cost above one hundred and twenty thousand pound *per annum*; which I take to be an easy burthen, for so great a benefit.

Forasmuch as the present navy of England requires thirty six thousand men to man it; and for that the English trade of shipping, requires about forty eight thousand men, to manage it also; it follows, that to perform both well, there ought to be about seventy two thousand men, (and not eighty four thousand) competently qualified for these services: for want whereof we see, that it is a long while, before a royal navy can be manned; which till it be, is of no effectual use, but lies at charge. And we see likewise upon these occasions, that merchants are put to great straits, and inconveniences; and do pay excessive rates for the carrying on their trade. Now if twenty four thousand able bodied tradesmen, were by six thousand of them *per annum*, brought up and fitted for sea-service; and for their encouragement allowed 20s. *per annum* for every year they had been at sea, even when they stay at home, not exceeding 6l. for those, who have served six years or upward; it follows, that about 72000l. at the medium of 3l. *per man*, would salariate the whole number of twenty four thousand; and so, forasmuch as half the seamen, which manage the merchants trade, are supposed to be always in harbour, and are about twenty four thousand men, with the said half together of the auxiliaries last mentioned, would upon all emergencies, man out the whole royal navy with thirty six thousand, and leaving to the merchants twelve thousand of the abler auxiliaries, to perform their business in harbour, till others come home from sea; and thus thirty six thousand, twenty four thousand, and twelve thousand, make the seventy two thousand above-

above-mentioned: I say that more than this sum of 72000l. is fruitlessly spent, and over paid by the merchants, whensoever a great fleet is to be fitted out. Now those whom I call auxiliary seamen, are such as have another trade besides, wherewith to maintain themselves, when they are not employed at sea; and the charge of maintaining them, though 72000l. *per annum*, I take to be little or nothing, for the reasons above-mentioned, and consequently an easy tax to the people, because levied by, and paid to themselves.

As we propounded that Ireland should be taxed with flax, and England by linnen, and other manufacture of the same; I conceive that Scotland also might be taxed as much, to be paid in herrings, as Ireland in flax: now the three taxes, viz. of flax, linnen, and herrings, and the maintenance of the triple militia, and of the auxiliary seamen above-mentioned, do all five of them together, amount to one million of money, the raising whereof is not a million spent, but gain unto the common-wealth, unless it can be made appear, that by reason of all, or any of them, the exportation of woollen manufactures, lead and tin, are lessened; or of such commodities, as our own East and West-India trade do produce, forasmuch as I conceive, that the exportation of these last mentioned commodities, is the Touch-stone whereby the wealth of England is tried, and the Pulse whereby the health of the kingdom may be discerned.

C H A P. III.

That France cannot by reason of natural, and perpetual impediments, be more powerful at sea, than the English, or Hollanders now are, or may be.

POWER at sea consists chiefly of men, able to fight at sea, and that in such shipping, as is most proper for the seas wherein they serve; and those are in these northern seas, ships from between three hundred to one thousand three hundred tuns; and of those such as draw much water, and have a deep latch in the sea, in order to keep a good wind, and not to fall to leeward, a matter of vast advantage in sea service: wherefore it is to be examined, 1. Whether the king of France; hath ports in the northern seas (where he hath most occasion for his fleets of war, in any contest with England) able to receive the vessels above-mentioned, in all weathers, both in winter and summer season. For if the king of France, would bring to sea an equal number of fighting men, with the English and Hollanders, in small floaty leeward vessels, he would certainly be of the weaker side. For a vessel of one thousand tuns manned with five hundred men, fighting with five vessels of two hundred tuns, each manned with one hundred men apiece, shall in common reason have the better offensively, and defensively; forasmuch as the great ship can carry such ordnance, as can reach the small ones at a far greater distance, than those can reach, or at least hurt the other, and can batter, and sink at a distance, when small ones can scarce pierce.

Moreover it is more difficult for men out of a small vessel, to enter a tall ship, than for men from
a higher

a higher place, to leap down into a lower; nor is small shot so effectual upon a tall ship, as *vice versa*.

And as for vessels drawing much water, and consequently keeping a good wind, they can take or leave leeward vessels, at pleasure, and secure themselves from being boarded by them: moreover the windward ship has a fairer mark at a leeward ship, than *vice versa*; and can place her shot upon such parts of the leeward vessel, as upon the next tack will be under water.

Now then the king of France, having no ports able to receive large windward vessels, between Dunkirk and Ushant, what other ships he can bring into those seas, will not be considerable. As for the wide ocean, which his harbours of Brest, and Charente, do look into; it affordeth him no advantage upon an enemy; there being so great a latitude of engaging or not, even when the parties are in sight of each other.

Wherefore, although the king of France were immensely rich, and could build what ships he pleased, both for number, and quality; yet if he have not ports to receive, and shelter, that sort and size of shipping, which is fit for his purpose; the said riches will in this case be fruitless, and a mere expence without any return, or profit. Some will say that other nations cannot build so good ships as the English, I do indeed hope they cannot; but because it seems too possible, that they may sooner or later, by practice and experience; I shall not make use of that argument, having bound my self to shew, that the impediments of France, (as to this purpose) are natural, and perpetual. Ships and guns do not fight of themselves, but men who act and manage them; wherefore it is more material to shew; that the king of France, neither hath, nor can have men sufficient,

cient, to man a fleet, of equal strength to that of the king of England, viz.

The king of England's navy, consists of about seventy thousand tuns of shipping, which requires thirty six thousand men to man it; these men being supposed to be divided into eight parts, I conceive that one eighth part, must be persons of great experience, and reputation, in sea service: another eighth part must be such as have used the sea seven years and upwards; half of them, or four eighth parts more, must be such as have used the sea above a twelvemonth, viz. two, three, four, five, or six years, allowing but one quarter of the whole complements, to be such as never were at sea at all, or at most but one voyage, or upon one expedition; so that at a medium I reckon, that the whole fleet must be men of three or four years growth, one with another. Fournier, a late judicious writer, making it his business to persuade the world, how considerable the king of France was, or might be at sea, in the ninety second and ninety third pages of his Hydrography, saith, that there was one place in Britany, which had furnished the king with one thousand four hundred seamen, and that perhaps the whole sea-coast of France, might have furnished him with fifteen times as many: now supposing his whole allegation were true, yet the said number amounts but to twenty one thousand; all which, if the whole trade of shipping in France were quite and clean abandoned, would not by above a third, man out a fleet equivalent, to that of the king of England: and if the trade were but barely kept alive, there would not be one third part men enough, to man the said fleet.

But if the shipping trade of France, be not above a quarter as great as that of England, and that one third,

third part of the same, namely the fishing trade to the banks of Newfoundland, is not peculiar, nor fixt to the French; then I say that if the king of England (having power to press men) cannot under two or three months time man his fleet; than the king of France, with less than a quarter of the same help, can never do it at all; for in France (as shall elsewhere be shewn) there are not above one hundred and fifty thousand tun of trading vessels, and consequently not above fifteen thousand seamen, reckoning a man to every ten tun. As it has been shewn that the king of France, cannot at present man such a fleet, as is above described, we come next to shew that he never can, being under natural, and perpetual impediments: viz. 1. If there be but fifteen thousand seamen in all France, to manage its trade, it is not to be supposed, that the said trade should be extinguished, nor that it should spare above five of the said fifteen thousand towards manning the fleet which requires thirty five thousand.

Now the deficient thirty thousand must be supplied, one of these four ways, either, first by taking in landmen, of which sort there must not be above ten thousand, since the seamen will never be contented, without being the major part, nor do they heartily wish well to landmen at all, or rejoice even at those successes, of which the landmen can claim any share; thinking it hard that themselves, who are bred to miserable, painful, and dangerous employments, (and yet profitable to the commonwealth) should at a time when booty and purchase is to be gotten, be clogged or hindered by any conjunction with landmen, or forced to admit those to an equal share with themselves. 2. The seamen which we suppose twenty thousand, must be had, that is hired from other nations, which cannot be without tempting them

them with so much wages, as exceeds what is given by merchants, and withal to counterpoise the danger of being hanged by their own prince, and allowed no quarter if they are taken; the trouble of conveying themselves away, when restraints and prohibitions are upon them; and also the infamy of having been apostates, to their own country and cause: I say their wages must be more than double, to what their own prince gives them, and their assurance must be very great, that they shall not be at long run abused or slighted by those who employed them; (as hating the traitor, although they love the treason.) I say moreover, that those who will be thus tempted away, must be of the basest, and lewdest sort of seamen, and such as have not enough of honour and conscience, to qualify them for any trust, or gallant performance. 3. Another way to increase seamen, is to put great numbers of landmen upon ships of war, in order to their being seamen; but this course cannot be effectual, not only for the above-mentioned antipathy, between landmen and seamen; but also, because it is seen, that men at sea do not apply themselves to labour and practice, without more necessity than happens in over-manned shipping. For where there are fifty men in a vessel, that ten can sufficiently navigate, the supernumerary forty will improve little; but where there shall be of ten but one or two supernumeraries, there necessity will often call upon every man to set his hand to the work, which must be well done at the peril of their own lives. Moreover, seamen shifting vessels almost every six or twelve months, do sometimes sail in small barks, sometimes in middling ships, and sometimes in great vessels of defence; sometimes in lighters, sometimes in hoys, sometimes in ketches, sometimes in three-masted ships, sometimes they go to the southward, sometimes

sometimes to the northward, sometimes they coast, sometimes they cross the ocean; by all which variety of service, they do in time compleat themselves, in every part, and circumstance of their faculty: whereas those who go out for a summer, in a man of war, have not that variety of practice, nor a direct necessity of doing any thing at all.

Besides, it is three or four years at a medium, wherein a seaman must be made; neither can there be less than three seamen, to make a fourth of a landman: consequently the fifteen thousand seamen of France, can increase but five thousand seamen in three or four years, and unless their trade should increase with their seamen in proportion, the king must be forced to bear the charge of this improvement, out of the public stock, which is intolerable. So as the question which now remains, is, whether the shipping trade of France is like to increase? Upon which account it is to be considered, 1. That France is sufficiently stored with all kind of necessaries within itself; as with corn, cattle, wine, salt, linnen-cloth, paper, silk, fruits, &c. So as they need little shipping, to import more commodities of weight or bulk; neither is there any thing of bulk exported out of France, but wines and salt; the weight whereof is under one hundred thousand tun *per annum*, yielding not employment to above twenty five thousand tun of shipping, and these are for the most part Dutch and English, who are not only already in possession of the said trade, but also are better fitted to maintain it, than the French are, or perhaps ever can be: and that for the following reasons, (*viz.*) 1. Because the French cannot victual so cheap as the English and Dutch, nor sail with so few hands. 2. The French for want of good coasts and harbours, cannot keep their ships in port, under double

double the charge that the English and Hollanders can. 3. By reason of paucity, and distance of their ports one from another, their seamen and tradesmen relating to shipping, cannot correspond with, and assist one another so easily, cheaply, and advantageously, as in other places. Wherefore if their shipping trade is not likely to increase within themselves, and much less to increase, by their beating out the English and Hollanders from being the carriers of the world, it follows, that their seamen will not be increased by the increase of their said trade: wherefore, and for that they are not like to be increased by any of the several ways above specified, and for that their ports are not fit to receive ships of burthen and quality, fit for that purpose; and that by reason of the less fitness of their ports, than that of their neighbours; I conceive that what was propounded, hath been competently proved.

The aforementioned Fournier in the ninety second and ninety third pages of his Hydrography, hath laboured to prove the contrary of all this, unto which I refer the reader: not thinking his arguments of any weight at all in the present case. Nor indeed doth he make his comparisons with the English or Hollanders, but with the Spaniards, who, nor the Grand Seignior, (the latter of whom hath greater advantages, to be powerful at sea, than the king of France) could ever attain to any illustrious greatness in naval power: having often attempted, but never succeeded in the same.

Nor is it easy to believe, that the king of England should for so many years, have continued his title to the sovereignty of the narrow seas, against his neighbours (ambitious enough to have gotten it from him) had not their impediments been natural, and perpetual

C H A P. IV.

That the people and territories of the king of England, are naturally near as considerable for wealth and strength, as those of France.

THE author of the state of England, among the many useful truths, and observations he hath set down; delivers the proportion, between the territories of England and France, to be as thirty to eighty two; the which if it be true, then England, Scotland, and Ireland, with the islands unto them belonging, will, taken all together, be near as big as France. Tho' I ought to take all advantages for proving the paradox in hand; yet I had rather grant that England, Scotland, and Ireland, with the islands before-mentioned; together with the planted parts of Newfoundland, New-England, New-Netherland, Virginia, Mary-land, Carolina, Jamaica, Bermudas, Barbadoes, and all the rest of the Caribbee islands, with what the king hath in Asia and Africa, do not contain so much territory as France, and what planted land the king of France hath also in America. And if any man will be heterodox in behalf of the French interest; I would be contented against my knowledge and judgment, to allow the king of France's territories, to be a seventh, sixth, or even a fifth greater than those of the king of England; believing that both princes have more land than they do employ to its utmost use.

And here I beg leave, (among the several matters which I intend for serious) to interpose a jocular, and perhaps ridiculous digression, and which I indeed
S
desire

desire men to look upon, rather as a dream or ref-
very, than a rational proposition; the which is, that
if all the moveables and people of Ireland, and of
the highlands of Scotland, were transported into the
rest of Great Britain; that then the king and his
subjects would thereby become more rich and strong,
both offensively and defensively, than now they are.

'Tis true, I have heard many wise men say, when
they were bewailing the vast losses of the English,
in preventing and suppressing rebellions in Ireland,
and considering how little profit hath returned, either
to the king or subjects of England, for their five
hundred years doing and suffering in that country;
I say, I have heard wise men (in such their melan-
chollies) wish, that (the people of Ireland being
saved) island were sunk under water: now it trou-
bles me, that the distemper of my own mind in this
point, carries me to dream, that the benefit of those
wishes, may practically be obtained, without sinking
that vast mountainous island under water, which I
take to be somewhat difficult; for although Dutch
engineers may drain its bogs; yet I know no artists
that could sink its mountains. If ingenious and
learned men (among whom I reckon Sir Tho. More,
and Des Cartes) have disputed, that we who think
our selves awake, are, or may be really in a dream;
and since the greatest absurdities of dreams, are but a
preposterous and tumultuary contexture of realities,
I will crave the umbrage of these great men last
named, to say something for this wild conception,
with submission to the better judgment of all those
that can prove themselves awake.

If there were but one man living in England,
then the benefit of the whole territory, could be but
the livelihood of that one man: but if another man
were added, the rent or benefit of the same would
be

be double, if three, triple; and so forward until so
many men were planted in it, as the whole territory
could afford food unto: for if a man would know,
what any land is worth, the true and natural question
must be, how many men will it feed? how many
men are there to be fed? but to speak more practi-
cally, land of the same quantity and quality in Eng-
land, is generally worth four or five times as much
as in Ireland; and but one quarter, or third of what
it is worth in Holland; because England is four or
five times better peopled than Ireland, and but a
quarter so well as Holland. And moreover, where
the rent of land is advanced by reason of multitude
of people; there the number of years purchase, for
which the inheritance may be sold, is also advanced,
though perhaps not in the very same proportion; for
20s. *per annum* in Ireland, may be worth but 81. and
in England where titles are very sure, above 201. in
Holland above 301.

I suppose, that in Ireland and the Highlands in
Scotland, there may be about one million and eight
hundred thousand people, or about a fifth part of
what is in all the three kingdoms: wherefore the first
question will be, whether England, Wales, and the
Low-lands of Scotland, cannot afford food, (that is
to say) corn, fish, flesh, and fowl, to a fifth part
more people, than are at the present planted upon it,
with the same labour that the said fifth part do now
take where they are? for if so, then what is pro-
pounded is naturally possible. 2. It is to be enquired,
what the value of the immovables (which upon such
removal must be left behind) are worth? for if they
be worth less, than the advancement of the price of
land in England will amount unto; then the proposal
is to be considered. 3. If the relict lands and the
immovables left behind upon them, may be sold for
S 2 money;

money; or if no other nation shall dare meddle with them, without paying well for them; and if the nation who shall be admitted, shall be less able to prejudice and annoy the transplantees into England than before; then I conceive that the whole proposal will be a pleasant and a profitable dream indeed.

As to the first point, whether England, and the low-lands of Scotland, can maintain a fifth part more people than they now do (that is to say) nine millions of souls in all? for answer thereunto, I first say, that the said territories of England, and the low-land of Scotland, contain about thirty six millions of acres, that is four acres for every head, man, woman, and child; but the United Provinces do not allow above one acre and a half, and England it self rescinding Wales, hath but three acres to every head, according to the present state of tillage and husbandry. Now if we consider that England have but three acres to a head as aforesaid, doth so abound in victuals, as that it maketh laws against the importation of cattle, flesh, and fish from abroad; and that the draining of fens, improving of forests, inclosing of commons, sowing of St. Foyne and clovergrafs, be grumbled against by landlords, as the way to depress the price of victuals; then it plainly follows, that less than three acres improved as it may be, will serve the turn, and consequently that four will suffice abundantly. I could here set down the very number of acres, that would bear bread and drink, corn, together with flesh, butter, and cheese, sufficient to victual nine millions of persons, as they are victualled in ships, and regular families; but shall only say in general; that twelve millions of acres, viz. one third of thirty six millions, will do it, supposing that roots, fruits, fowl, and fish, and the ordinary profit of lead, tin,

tin, iron-mines, and woods, would piece up any defect, that may be feared.

As to the second, I say, that the land and housing in Ireland, and the high-lands of Scotland, at the present market rates, are not worth thirteen millions of money; nor would the actual charge of making the transplantation proposed, amount to four millions more: so then the question will be, whether the benefit expected from this transplantation, will exceed seventeen millions?

To which I say, that the advantage will probably be near four times the last mentioned sum, or about sixty nine millions, three hundred thousand pounds. For if the rent of all England and Wales, and the low-lands of Scotland, be about nine millions *per annum*; and if the fifth part of the people be super-added, unto the present inhabitants of those countries; then the rent will amount unto ten millions 8000l. and the number of years purchase, will rise from seventeen and a half, to a fifth part more, which is twenty one. So as the land which is now worth but nine millions *per annum*, at seventeen and a half years purchase, making 157 millions and a half, will then be worth ten millions eight hundred thousand pounds, at twenty one years purchase; viz. two hundred twenty six millions, and eight hundred thousand pounds, that is sixty nine millions, and three hundred thousand pounds more than it was before.

And if any prince willing to enlarge his territories, will give any thing more than six and a half millions or half the present value of the said relinquished land, which are estimated to be worth thirteen millions; then the whole profit, will be above seventy five millions, and eight hundred 600l. or above four times the loss, as the same was above computed. But if any man shall object, that it will be dangerous
S 3 unto

unto England, that Ireland should be in the hands of any other nation; I answer in short, that that nation, whoever shall purchase it (being divided by means of the said purchase,) shall not be more able to annoy England, than now in its united condition. Nor is Ireland nearer England, than France and Flanders.

Now if any man shall desire a more clear explanation, how, and by what means, the rents of lands shall rise by this closer cohabitation of people above described; I answer, that the advantage will arise in transplanting about eighteen hundred thousand people, from the poor and miserable trade of husbandry, to more beneficial handicrafts: for when the superaddition is made, a very little addition of husbandry to the same lands will produce a fifth part more of food, and consequently the additional hands, earning but 40s. *per annum* (as they may very well do, nay to 8l. *per annum*) at some other trade; the superlucration will be above three millions and six hundred thousand pounds *per annum*, which at twenty years purchase is seventy millions. Moreover, as the inhabitants of cities and towns, spend more commodities, and make greater consumptions, than those who live in wild thin peopled countries; so when England shall be thicker peopled, in the manner before described, the very same people shall then spend more, than when they lived more fordidly and inurbanely, and further asunder, and more out of the sight, observation, and emulation of each other; every man desiring to put on better apparel when he appears in company, than when he has no occasion to be seen.

I further add, that the charge of the government, civil, military, and ecclesiastical, would be more cheap, safe, and effectual in this condition of closer cohabitation than otherwise; as not only reason, but the

the example of the United provinces doth demonstrate.

But to let this whole digression pass for a mere dream, I suppose 'twill serve to prove, that in case the king of England's territories, should be a little less than those of the king of France, that forasmuch as neither of them are overpeopled, that the difference is not material to the question in hand; wherefore supposing the king of France's advantages, to be little or nothing in this point of territory; we come next to examine and compare the number of subjects which each of these monarchs doth govern.

The book called the state of France, maketh that kingdom to consist of twenty seven thousand parishes; and another book written by a substantial author, who professedly inquires into the state of the church and church-men of France, sets it down as an extraordinary case, that a parish in France should have six hundred souls; wherefore I suppose that the said author (who hath so well examined the matter) is not of opinion that every parish, one with another, hath above five hundred; by which reckoning the whole people of France, are about thirteen millions and a half; now the people of England, Scotland, and Ireland, with the islands adjoining, by computation from the numbers of parishes; which commonly have more people in protestant churches, than in popish countries; as also from the hearth-money, pole-money, and excise, do amount to about nine millions and an half.

There are in New-England, about sixteen thousand men mustered in arms; about twenty four thousand able to bear arms; and consequently about one hundred and fifty thousand in all; and I see no reason why in all this and the other plantations of Asia, Africa, and America, there should not be half a million

million in all. But this last I leave to every mans conjecture; and consequently, I suppose, that the king of England hath about ten millions of subjects, *ubivis terrarum orbis*; and the king of France about thirteen and an half as aforesaid.

Although it be very material to know the number of subjects belonging to each prince, yet when the question is concerning their wealth and strength; it is also material to examine, how many of them do get more than they spend, and how many less.

In order whereunto it is to be considered, that in the king of England's dominions, there are not twenty thousand church-men; but in France, as the afore-mentioned author of theirs doth aver, (who sets down the particular number of each religious order) there are about two hundred and seventy thousand; viz. two hundred and fifty thousand more than we think are necessary, (that is to say) two hundred and fifty thousand withdrawn out of the world. Now the said number of adult and able bodied persons, are equivalent to about double the same number, of the promiscuous mass of mankind. And the same author says, that the same religious persons, do spend one with another about 18d. *per diem*, which is triple even to what a labouring man requires.

Wherefore the said two hundred and fifty thousand church-men (living as they do) makes the king of France's thirteen millions and a half, to be less than thirteen: now if ten men can defend themselves as well in islands, as thirteen can upon the continent; then the said ten being not concerned to increase their territory by the invasion of others, are as effectual as the thirteen in point of strength also; wherefore that there are more superlucrators in the English, than the French dominions, we say as followeth.

There

There be in England, Scotland, Ireland, and the kings other territories above forty thousand seamen; in France not above a quarter so many; but one seaman earneth as much as three common husbandmen; wherefore this difference in seamen, addeth to the account of the king of England's subjects, and is an advantage equivalent to sixty thousand husbandmen.

There are in England, Scotland, and Ireland, and all other the king of England's territories six hundred thousand tun of shipping, worth about four millions and an half of money; and the annual charge of maintaining the shipping of England, by new buildings and reparations, is about one third part of the same sum; which is the wages of one hundred and fifty thousand husbandmen, but is not the wages of above one third part of so many artificans as are employed, upon shipping of all sorts, viz. shipwrights, calkers, joiners, carvers, painters, block-makers, rope-makers, mast-makers, smiths of several sorts; flag-makers, compass-makers, brewers, bakers, and all other sort of victuallers; all sorts of tradesmen relating to guns and gunners stores. Wherefore there being four times more of these artizans in England, &c. than in France; they further add to the account of the king of England's subjects, the equivalent of eighty thousand husbandmen more.

The sea-line of England, Scotland, and Ireland, and the adjacent islands, is about three thousand eight hundred miles; according to which length, and the whole content of acres, the said land would be an oblong, or parallelogram figure of three thousand eight hundred miles long, and about twenty four miles broad; and consequently, every part of England, Scotland, and Ireland is, one with another, but twelve miles from the sea: whereas France, containing but about one thousand miles of sea-line, is

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by the like method or computation, about sixty five miles from the sea side; and considering the paucity of ports, in comparison of what are in the king of England's dominions, as good as seventy miles distant from a port: upon which grounds it is clear, that England can be supplied, with all gross and bulkey commodities of foreign growth and manufacture, at far cheaper rates than France can be, viz. at about 4s. *per cent.* cheaper; the land carriage for the difference of the distance between England and France from a port, being so much or near thereabouts. Now to what advantage this conveniency amounteth, upon the importation and exportation of bulkey commodities, cannot be less than the labour of one million of people, &c. meaning by bulkey commodities all sorts of timber, plank, and staves for cask; all iron, lead, stones, bricks, and tiles for building; all corn, salt, and drinks; all flesh and fish, and indeed all other commodities, wherein the gain and loss of 4s. *per cent.* is considerable; where note that the like wines are sold in the inner parts of France for four or five pound a tun, which near the ports yield 7l. Moreover upon this principal, the decay of timber in England is no very formidable thing, as the rebuilding of London, and of the ships wasted by the Dutch war do clearly manifest; nor can there be any want of corn, or other necessary provisions in England, unless the weather hath been universally unseasonable for the growth of the same; which seldom or never happens; for the same causes which make dearth in one place, do often cause plenty in another; wet weather being propitious to highlands, which drowneth the low.

It is observed that the poor of France, have generally less wages than in England; and yet their victuals are generally dearer there; which being so, there

there may be more superlucration in England than in France.

Lastly, I offer it to the consideration of all those, who have travelled through England and France; whether the plebeians of England (for they constitute the bulk of any nation) do not spend a sixth part more than the plebeians of France? and if so, it is necessary that they must first get it; and consequently that ten millions of the king of England's subjects, are equivalent to twelve of the king of France's; and upon the whole matter, to the thirteen millions, at which the French nation was estimated.

It will here be objected, that the splendor and magnificencies of the king of France, appearing greater than those of England, that the wealth of France must be proportionably greater, than that of England: but that doth not follow, forasmuch as the apparent greatness of the king, doth depend upon the *quota pars* of the peoples wealth which he levieth from them; for supposing of the people to be equally rich, if one of the sovereigns levy a fifth part, and another a fifteenth, the one seems actually thrice as rich as the other, whereas potentially, they are but equal.

Having thus discoursed of the territory, people, superlucration, and defencibleness of both dominions, and in some measure of their trade, so far as we had occasion to mention ships, shipping, and nearness to ports; we come next to enlarge a little further, upon the trade of each.

Some have estimated, that there are not above three hundred millions of people in the whole world. Whether that be so or no, is not very material to be known; but I have fair grounds to conjecture, and would be glad to know it more certainly, that there are not above eighty millions, with whom the English and

and Dutch have commerce; no Europeans that I know of, trading directly nor indirectly, where they do not; so as the whole commercial world, or world of trade, consisteth of about eighty millions of souls, as aforesaid.

And I further estimate, that the value of all commodities yearly exchanged amongst them, doth not exceed the value of forty five millions: now the wealth of every nation, consisting chiefly, in the share which they have in the foreign trade with the whole commercial world, rather than in the domestick trade, of ordinary meat, drink, and cloaths, &c. which bringing in little gold, silver, jewels, and other universal wealth; we are to consider, whether the subjects of the king of England, head for head, have not a greater share, than those of France.

To which purpose it hath been considered, that the manufactures of wool, yearly exported out of England, into several parts of the world, viz. All sorts of cloth, serges, stuffs, cottons, bays, says, frize, perpetuanas; as also stockings, caps, rugs, &c. Exported out of England, Scotland, and Ireland, do amount unto five millions *per annum*.

The value of lead, tin, and coals, to be five hundred thousand pounds.

The value of all cloaths, household-stuff, &c. carried into America, two hundred thousand pounds.

The value of silver and gold, taken from the Spaniards, sixty thousand pounds.

The value of sugar, indico, tobacco, cotton, and cocoa, brought from the southward parts of America six hundred thousand pounds.

The value of the fish, pipe-staves, masts, bever, &c. brought from New-England, and the northern parts of America, two hundred thousand pounds.

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The value of the wool, butter, hides, tallow, beef, herring, pilchers, and salmon, exported out of Ireland, eight hundred thousand pounds.

The value of the coals, salt, linnen, yarn, herrings, pilchers, salmon, linnen-cloth, and yarn, brought out of Scotland and Ireland, 500000l.

The value of saltpetre, pepper, calicoes, diamonds, drugs, and silks, brought out of the East-Indies, above what was spent in England; eight hundred thousand pounds.

The value of the slaves, brought out of Africa, to serve in our American plantations twenty thousand pounds; which with the freight of English shipping, trading into foreign parts, being above a million and an half, makes in all ten millions one hundred and eighty thousand pounds.

Which computation is sufficiently justified by the customs of the three kingdoms, whose intrinsick value are thought to be near a million *per annum*, viz. six hundred thousand pounds, payable to the king; one hundred thousand pounds, for the charges of collecting, &c. two hundred thousand pounds smuggled by the merchants, and one hundred thousand pounds gained by the farmers; according to common opinion, and mens sayings; and this agrees also with that proportion, or part of the whole trade of the world, which I have estimated the subjects of the king of England to be possessed of, viz. of about ten of forty five millions.

But the value of the French commodities, brought into England, (notwithstanding some currant estimates,) are not above one million two hundred thousand pounds *per annum*; and the value of all they export into all the world besides, not above three or four times as much; which computation also agreeth well enough, with the account we have of the customs

customs of France; so as France not exporting above one half the value of what England doth, and for that all the commodities of France (except wines, brandy, paper, and the fittest patterns and fashions for cloaths, and furniture of which France is the mint) are imitable by the English; and having withal more people than England; it follows that the people of England, &c. have head for head, thrice as much foreign trade as the people of France; and about two parts of nine of the trade of the whole commercial world; and about two parts in seven of all the shipping: notwithstanding all which it is not to be denied, that the king and some great men of France, appear more rich and splendid, than those of the like quality in England; all which arises rather from the nature of their government, than from the intrinsic and natural causes of wealth and power.

C H A P. V.

That the impediments of Englands greatness, are but contingent and removable.

THE first impediment of Englands greatness is, that the territories thereunto belonging, are too far asunder, and divided by the sea into many several islands and countries; and I may say, into so many kingdoms, and several governments, (*viz.*) there be three distinct legislative powers in England, Scotland, and Ireland; the which instead of uniting together, do often cross one anothers interest; putting bars and impediments upon one anothers trades, not only as if they were foreigners to each other, but sometimes as enemies.

2. The islands of Jersey and Guernsey, and the isle of man, are under jurisdictions different from those, either of England, Scotland, or Ireland.

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3. The government of New-England (both civil and ecclesiastical) doth so differ from that of his Majesty's other dominions, that 'tis hard to say what may be the consequence of it.

And the government of the other plantations, doth also differ very much from any of the rest; although there be not naturally substantial reasons from the situation, trade, and condition of the people, why there should be such differences.

From all which it comes to pass, that small divided remote governments, being seldom able to defend themselves, the burthen of protecting of them all, must lie upon the chief kingdom England, and so all the smaller kingdoms and dominions, instead of being additions, are really diminutions; but the same is remedied by making two such grand councils, as may equally represent the whole empire, one to be chosen by the king, the other by the people. The wealth of a king is threefold, one is the wealth of his subjects, the second is the *quota pars* of his subjects wealth, given him for the public defence, honour, and ornament of the people, and to manage such undertaking for the common good, as no one or a few private men, are sufficient for.

The third sort are the *quota*, of the last mention *quota pars*, which the king may dispose of, as his own personal inclination and discretion shall direct him; without account. Now it is most manifest, that the afore-mentioned distances, and differencies of kingdoms, and jurisdictions, are great impediments to all the said several sorts of wealth, as may be seen in the following particulars. First in case of war with foreign nations, England commonly beareth the whole burthen and charge, whereby many in England are utterly undone.

Secondly,

Secondly, England sometimes prohibiting the commodities of Ireland and Scotland, as of late it did the cattle, flesh, and fish of Ireland; did not only make food, and consequently labour, dearer in England, but also hath forced the people of Ireland, to fetch those commodities from France, Holland, and other places, which before was sold them from England, to the great prejudice of both nations.

Thirdly, it occasions an unnecessary trouble, and charge, in collecting of customs, upon commodities passing between the several nations.

Fourthly, it is a damage to our Barbadoes, and other American trades, that the goods which might pass thence immediately, to several parts of the world, and to be sold at moderate rates, must first come into England, and there pay duties, and afterwards (if at all) pass into those countries, whither they might have gone immediately.

Fifthly, the islands of Jersey and Guernsey, are protected at the charge of England, nevertheless the labour, and industry of that people (which is very great) redounds most to the profit of the French.

Sixthly, in New-England, there are vast numbers of able bodied Englishmen, employed chiefly in husbandry, and in the meanest part of it, (which is breeding of cattle) whereas Ireland would have contained all those persons, and at worst would have afforded them lands on better terms, than they have them in America, if not some other better trade withal, than now they can have.

Seventhly, the inhabitants of the other plantations, although they do indeed plant commodities, which will not grow so well in England; yet grasping at more land, than will suffice to produce the said exotics in a sufficient quantity to serve the whole world,

world, they do therein but distract, and confound the effect of their own endeavours.

Eighthly, There is no doubt that the same people, far and wide dispersed, must spend more upon their government, and protection, than the same living compactly, and when they have no occasion to depend upon the wind, weather, and all the accidents of the sea.

A second impediment to the greatness of England, is the different understanding of several material points, viz. of the King's prerogative, privileges of parliament, the obscure differences between law and equity; as also between civil and ecclesiastical jurisdictions; doubts whether the kingdom of England, hath power over the kingdom of Ireland, besides the wonderful paradox that English-men, lawfully sent to suppress rebellions in Ireland, should after having effected the same, (be as it were) disfranchised, and lose that interest in the legislative power, which they had in England, and pay customs as foreigners for all they spend in Ireland, whether they were sent, for the honour and benefit of England.

The third impediment is, that Ireland being a conquered country, and containing not the tenth part as many Irish natives, as there are English in both kingdoms, that natural and firm union, is not made, between the two peoples, by transplantations, and proportionable mixture, so as there may be but a tenth part, of the Irish in Ireland, and the same proportion in England; whereby the necessity of maintaining an army in Ireland, at the expence of a quarter of all the rents of that kingdom may be taken away.

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The fourth impediment is, that taxes in England are not levied upon the expence, but upon the whole estate; not upon lands, stock, and labour, but chiefly upon land alone; and that not by an equal, and indifferent standard, but the casual predominancy, of parties and factions: and moreover, that these taxes are not levied with the least trouble and charge, but let out to farmers, who also let them from one to another without explicate knowledge of what they do; but so as in conclusion, the poor people pay twice as much as the king receives.

The fifth impediment is the inequality of shires, diocesefes, parishes, church-livings, and other precincts, as also the representation of the people in parliament; all which do hinder the operations of authority in the same manner, as a wheel irregularly made, and excentrically hung; neither moves so easily, nor performs its work so truly, as if the same were duly framed and poised.

Sixthly, whether it be an impediment, that the power of making war, and raising money be not in the same hand, much may be said; but I leave it to those, who may more properly meddle with fundamental laws.

None of these impediments are natural, but did arise as the irregularity of buildings do, by being built, part at one time and part at another; and by the changing of the state of things, from what they were at the respective times, when the practices we complain of, were first admitted, and perhaps, are but the warpings of time, from the rectitude of the first institution.

As these impediments are contingent, so they are also removeable; for may not the land of superfluous territories be sold, and the people with their moveables brought away? May not the English in the American

American plantations (who plant tobacco, sugar, &c.) compute what land will serve their turn, and then contract their habitations to that proportion, both for quantity and quality? as for the people of New-England, I can but wish they were transplanted into Old-England, or Ireland (according to proposals of their own, made within this twenty years) although they were allowed more liberty of conscience, than they allow one another.

May not the three kingdoms be united into one, and equally represented in parliament? Might not the several species of the King's subjects, be equally mixt in their habitations? Might not the parishes, and other precincts be better equalized? Might not jurisdictions, and pretences of power, be determined and ascertained? Might not the taxes be equally apportioned, and directly applied to their ultimate use? Might not dissenters in religion be indulged, they paying for a competent force to keep the publick peace? I humbly venture to say, all these things may be done, if it be so thought fit by the soveraign power, because the like hath often been done already, at several places and times.

C H A P. VI.

That the power and wealth of England hath increased this last forty years.

IT is not much to be doubted, but that the territories under the king's dominions have increased; forasmuch as New-England, Virginia, Barbadoes, and Jamaica, Tangier, and Bombay, have since that time, been either added to his Majesty's territories, or improved from a desert condition, to abound with people, building, shipping, and the production of many useful commodities. And as for the land of England, Scotland, and Ireland, as it is not less in quantity, than it was forty years since; so it is manifest that by reason of the draining of fens, watering of dry grounds, improving of forests, and commons, making of heathy and barren grounds, to bear saintfoyne, and clovergrafs; meliorating, and multiplying several sorts of fruits, and garden-stuff, making some rivers navigable, &c. I say it is manifest, that the land in its present condition, is able to bear more provision, and commodities, than it was forty years ago.

Secondly, although the people in England, Scotland, and Ireland, which have extraordinarily perished by the plague and sword, within this last forty years, do amount to about three hundred thousand, above what have died in the ordinary way; yet the ordinary increase by generation of ten millions, which doubles in two hundred years, as hath been shewn by the observators upon the bills of mortality, may in forty years (which is a fifth part of the same time) have increased one fifth part of the whole number, or two millions. Where note by the way, that

that the accession of the negroes to the American plantations (being all men of great labour and little expence) is not inconsiderable; besides, it is hoped that New-England, where few or no women are barren, and most have many children, and where people live long, and healthfully, hath produced an increase of as many people, as were destroyed in the late tumults in Ireland.

As for housing, the streets of London it self speaks it, I conceive it is double in value in that city, to what it was forty years since; and for housing in the country, they have increased at New-Castle, Yarmouth, Norwich, Exeter, Portsmouth, Cowes, Dublin, Kingfale, Londonderry, and Colerain in Ireland, far beyond the proportion of what I can learn have been dilapidated in other places. For in Ireland where the ruin was greatest, the housing (taking all together) is now more valuable than forty years ago, nor is this to be doubted, since housing is now more splendid, than in those days, and the number of dwellers is increased, by near one fifth part; as in the last paragraph is set forth.

As for shipping, his Majesty's navy is now triple, or quadruple, to what it was forty years since, and before the sovereign was built; the shipping trading into Newcastle, which are now about eighty thousand tuns, could not be then above a quarter of that quantity. First, Because the city of London, is doubled. 2. Because the use of coals is also at least doubled, because they were heretofore seldom used in chambers, as now they are, nor were there so many bricks burned with them as of late, nor did the country on both sides the Thames, make use of them as now. Besides there are employed in the Guiney and American trade, above forty thousand tun of shipping *per annum*; which trade in those days

was inconsiderable. The quantity of wines imported was not near so much as now; and to be short, the customs upon imported and exported commodities, did not then yield a third part of the present value; which shews that not only shipping, but trade itself hath increased, somewhat near that proportion.

As to money, the interest thereof was within this fifty years, at 10l. *per cent.* forty years ago, at 8l. and now at 6l. no thanks to any laws which have been made to that purpose, forasmuch as those who can give good security, may now have it at less: but the natural fall of interest, is the effect of the increase of money.

Moreover, if rented lands, and houses, have increased; and if trade hath increased also, it is certain that money which payeth those rents, and driveth on trade, must have increased also.

Lastly, I leave it to the consideration of all observers, whether the number, and splendor of coaches, equipage, and household furniture, hath not increased, since that time; to say nothing of the postage of letters, which have increased from one to twenty, which argues the increase of business, and negotiation. I might add that his majesty's revenue is near tripled, and therefore the means to pay, and bear the same, have increased also.

C H A P. VII.

That one tenth part of the whole expence, of the king of England's subjects, is sufficient to maintain ten thousand foot, forty thousand horse, and forty thousand men at sea; and defray all other charges of the government, both ordinary and extraordinary, if the same were regularly taxed and raised.

TO clear this point, we are to find out, what is the middle expence of each head in the king's dominions, between the highest and the lowest; to which I say, it is not probably less, than the expence of a labourer, who earneth about 8d. a day; for the wages of such a man is 4s. *per week*, without victuals, or 2s. with it; wherefore the value of his victuals is 2s. *per week*, or 5l. 4s. *per annum*: now the value of clothes cannot be less than the wages given to the poorest maid-servant in the country, which is 30s. *per annum*, nor can the charge of all other necessaries be less than 6s. *per annum* more; wherefore the whole charge is 7l.

It is not likely that this discourse will fall into the hands of any that live at 7l. *per annum*, and therefore such will wonder at this supposition: but if they consider how much the number of the poor, and their children, is greater than that of the rich; although the personal expence of some rich men, should be twenty times more than that of a labourer; yet the expence of the labourer above-mentioned, may well enough stand for the standard of the expence of the whole mass of mankind.

Now if the expence of each man, one with another, be 7l. *per annum*, and if the number of the king's subjects, be ten millions, then the tenth part

of the whole expence, will be seven millions; but about five millions, or a very little more, will amount to one year's pay for one hundred thousand foot, forty thousand horse, and forty thousand men at sea, winter and summer; which can rarely be necessary. And the ordinary charge of the government, in times of deep, and serene peace, was not 600000l. *per annum.*

Where a people thrive, there the income is greater than the expence, and consequently, the tenth part of the expence is not a tenth part of the income; now for men to pay a tenth part of their expence, in a time of the greatest exigency (for which it must be when so great forces are requisite) can be no hardship, much less a deplorable condition, for to bear the tenth part, a man needs spend but a twentieth part less, and labour a twentieth part more, or half an hour *per diem* extraordinary, both which within common experience are very tolerable; there being very few in England, who do not eat by a twentieth part more than does them good; and what misery were it, instead of wearing cloth of 20s. *per yard*, to be contented with that of 19s. few men having skill enough to discern the difference.

Memorandum, That all this while I suppose, that all of these ten millions of people, are obedient to their sovereign, and within the reach of his power; for as things are otherwise, so the calculation must be varied.

C H A P VIII.

That there are spare hands enough among the king of England's subjects, to earn two millions per annum, more than they now do; and that there are also employments, ready, proper, and sufficient, for that purpose.

TO prove this point we must enquire, how much all the people could earn, if they were disposed, or necessitated to labour, and had work whereupon to employ themselves; and compare that sum with that of the total expence above-mentioned; deducting the rents and profits of their land, and stock, which properly speaking, saveth so much labour. Now the proceed of the said lands, and stock in the countries, is about three parts of seven, of the whole expence; so as where the expence is seventy millions, the rent of the land, and the profit of all the personal estate, interest of money, &c. must be about thirty millions; and consequently the value of the labour forty millions, that is four pound *per head.*

But it is to be noted, that about a quarter of the mass of mankind, are children, males, and females, under seven years old, from whom little labour is to be expected. It is also to be noted, that about another tenth part of the whole people, are such as by reason of their great estates, titles, dignities, offices, and professions, are exempt from that kind of labour we now speak of; their business being, or ought to be, to govern, regulate, and direct their labours, and actions of others. So that of ten millions, there may be about six millions and an half, which (if need require)

require) might actually labour: and of these some might earn 3s. *per week*, some 5s. and some 7s. That is all of them might earn 5s. *per week* at a medium one with another; or at least 10l. *per annum*, (allowing for sickness, and other accidents;) whereby the whole might earn sixty five millions *per annum*, that is twenty five more than the expence.

The author of the state of England, says that the children of Norwich, between six and sixteen years old, do earn 12000l. *per annum*, more than they spend. Now forasmuch as the people of Norwich, are a three hundredth part of the people of England, as appears by the accounts of the hearth-money; and about a five hundredth part of all the King's subjects throughout the world; it follows that all his Majesty's subjects, between six and sixteen years old, might earn five millions *per annum* more than they spend.

Again, forasmuch as the number of people, above sixteen years old, are double the number, of those between six and sixteen; and that each of the men can earn double to each of the children; it is plain that if the men and children every where did do as they do in Norwich, they might earn twenty five millions *per annum*, more than they spend; which estimate grounded upon matter of fact and experience, agrees with the former.

Although as hath been proved, the people of England do thrive, and that it is possible they might superlucrate twenty five millions *per annum*; yet it is manifest that they do not, nor twenty three, which is less by the two millions herein meant; for if they did superlucrate twenty three millions, then in about five or six years time the whole stock, and personal estate

estate of the nation would be doubled, which I wish were true, but find no manner of reason to believe; wherefore if they can superlucrate twenty five, but do not actually superlucrate twenty three, nor twenty, nor ten, nor perhaps five, I have then proved what was propounded; *viz.* that there are spare hands among the king's subjects, to earn two millions more than they do.

But to speak a little more particularly concerning this matter: it is to be noted that since the fire of London, there was earned in four years by tradesmen, (relating to building only) the sum of four millions; *viz.* one million *per annum*, without lessening any other sort of work, labour, or manufacture, which was usually done in any other four years before the said occasion. But if the tradesmen relating to building only, and such of them only as wrought in and about London, could do one millions worth of work extraordinary; I think that from thence, and from what hath been said before, all the rest of the spare hands, might very well double the same, which is as much as was propounded.

Now if there were spare hands to superlucrate millions of millions, they signify nothing unless there were employment for them; and may as well follow their pleasures, and speculations, as labour to no purpose; therefore the more material point is, to prove that there is two millions worth of work to be done, which at present the king's subjects do neglect.

For the proof of this there needs little more to be done, than to compute 1. how much money is paid, by the king of England's subjects, to foreigners for freights of shipping. 2. How much the Hollanders gain by their fishing trade, practised upon our seas.

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3. What the value is of all the commodities imported into and spent in England; which might by diligence be produced, and manufactured here. To make short of this matter, upon perusal of the most authentick accounts relating to these several particulars, I affirm that the same amounteth to above five millions, whereas I propounded but two millions.

For a further proof whereof Mr. Samuel Fortry in his ingenious discourse of trade, exhibits the particulars, wherein it appears, that the goods imported out of France only, amount yearly to two millions six hundred thousand pounds. And I affirm, that the wine, paper, corke, rosin, capers, and a few other commodities, which England cannot produce, do not amount to one fifth part of the said sum. From whence it follows, that (if Mr. Fortry hath not erred) the two millions here mentioned, may arise from France alone; and consequently five or six millions, from all the three heads last above specified.

C H A P. IX.

That there is money sufficient to drive the trade of the nation.

Since his Majesty's happy restauration, it was thought fit to call in, and new coin the money, which was made in the times of usurpation. Now it was observed by the general consent of cashiers, that the said money (being by frequent revolutions well mixed with old) was about a seventh part thereof; and that the said money being called in, was about 800000 l. and consequently the whole five millions six hundred thousand pound. Whereby it is probable

ble that (some allowance being given for hoarded money) the whole cash of England was then about six millions, which I conceive is sufficient to drive the trade of England, not doubting but the rest of his Majesty's dominions have the like means to do the same respectively.

If there be six millions of souls in England, and that each spendeth 7 l. *per annum*, then the whole expence is forty two millions, or about eight hundred thousand pound *per week*; and consequently, if every man did pay his expence weekly, and that the money could circulate within the compass of a week, then less than one million would answer the ends proposed. But forasmuch as the rents of the lands in England (which are paid half yearly) are eight millions *per annum*, there must be four millions to pay them. And forasmuch as the rent of the housing of England, paid quarterly, are worth about four millions *per annum*, there needs but one million to pay the said rents; wherefore six millions being enough to make good the three sorts of circulations above-mentioned, I conceive what was proposed, is competently proved, at least till something better be held forth to the contrary.

C H A P. X.

That the king of England's subjects, have stock competent and convenient to drive the trade of the whole commercial world.

NOW for the further encouragement of trade, as we have shewn that there is money enough in England to manage the affairs thereof; so we shall now offer to consideration, whether there be not a competent and convenient stock to drive the trade of the

the whole commercial world. To which purpose it is to be remembred, that all the commodities, yearly exported out of every part of the last mentioned world, may be bought for forty five millions; and that the shipping employed in the same world, are not worth above fifteen millions more, and consequently, that sixty millions at most, would drive the whole trade above-mentioned, without any trust at all, but forasmuch as the growers of commodities, do commonly trust them to such merchants or factors, as are worth but such a part of the full value of their commodities, as may possibly be lost upon the sale of them, whereas gain is rather to be expected; it follows that less than a stock of sixty millions, nay less than half the same sum, is sufficient to drive the trade above-mentioned: it being well known that any tradesman of good reputation worth 500l. will be trusted with above 1000l. worth of commodities: wherefore less than thirty millions, will suffice for the said purpose; of which sum the coin, shipping, and stock, already in trade, do at least make one half.

And it hath been shewn, how by the policy of a bank, any sum of money may be made equivalent in trade, unto near double of the same; by all which it seems, that even at present much is not wanting, to perform what is propounded. But suppose twenty millions or more were wanting, it is not improbable, that since the generality of gentlemen, and some noblemen, do put their younger sons to merchandize; they will see it reasonable, as they increase in the number of merchants, so to increase the magnitude of trade, and consequently to increase stock; which may effectually be done, by inbanking twenty millions worth of land, not being above a sixth or seventh of the whole territory of England; (that is to say) by making a fund of such value, to be security

rity for all commodities, bought and sold upon the account of that universal trade here mentioned.

And thus it having appeared, that England having in it, as much land, like Holland and Zealand, as the said two provinces do themselves contain, with abundance of other land, not inconvenient for trade; and that there are spare hands enough, to earn many millions of money, more than they now do, and that there is also employment to earn several millions, (even from the consumption of England it self) it follows from thence, and from what hath been said in the last paragraph, about enlarging of stock, both of money and land; that it is not impossible, nay a very feasible matter, for the King of England's subjects, to gain the universal trade of the whole commercial world.

Nor is it unseasonable to intimate this matter, forasmuch as the younger brothers, of the good families of England, cannot otherwise be provided for, so as to live according to their birth and breeding: for if the lands of England are worth eighth millions *per annum*, then there be at a medium about ten thousand families, of about 800l. *per annum*; in each of which, one with another, we may suppose there is a younger brother, whom less than two or 300l. *per annum* will not maintain suitable to his relations: now I say that neither the offices at court, nor commands in our ordinary army and navy, nor church preferments; nor the usual gains by the profession of the law, and physick; nor the employments under noblemen, and prelates; will, all of them put together, furnish livelihoods of above 300l. *per annum*, to three thousand of the said ten thousand younger brothers: wherefore it remains that trade alone must supply the rest. But if the said seven thousand gentlemen be applied to trade, without increasing of trade; or if we hope

hope to increase trade, without increasing of stock; which for ought appears is only to be done, by imbanking a due proportion of lands, and money; we must necessarily be disappointed. Where note, that selling of lands to foreigners for gold and silver, would enlarge the stock of the kingdom: whereas doing the same between one another, doth effect nothing. For he that turneth all his land into money, disposeth himself for trade; and he that parteth with his money for land, doth the contrary: but to sell land to foreigners, increaseth both money and people, and consequently trade. Wherefore it is to be thought, that when the laws denying strangers to purchase, and not permitting them to trade, without paying extraordinary duties, were made; that then, the publick state of things, and interest of the nation, were far different from what they now are.

Having handled these ten principal conclusions, I might go on with others, *ad infinitum*; but what hath been already said, I look upon as sufficient, for to shew what I mean by Political Arithmetic; and to shew the uses of knowing the true state of the people, land, stock, trade, &c. 2. That the King's subjects are not in so bad a condition, as discontented men would make them. 3. To shew the great effect of unity, industry, and obedience, in order to the common safety, and each man's particular happiness.

S I R

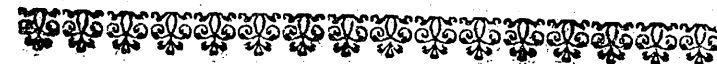


Sir William Petty's
POLITICAL SURVEY
OF
I R E L A N D,
WITH THE

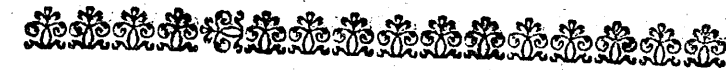
Establishment of that Kingdom, when the late Duke of *Ormond* was Lord Lieutenant; And also an exact LIST of the present Peers, Members of Parliament, and principal Officers of State. To which is added, An Account of the Wealth and expences of *England*, and the Method of raising taxes in the most equal manner: Shewing likewise that *England* can bear the Charge of four Millions *per Ann*: when the occasions of the Government require it.

The Second Edition, carefully corrected, with Additions.

By a FELLOW of the ROYAL SOCIETY.




U



To the RIGHT HONOURABLE

THOMAS, Lord PARKER,
Baron of MACCLESFIELD in
the County of CHESTER;
LORD HIGH CHANCELLOR of
GREAT BRITAIN.

My LORD,

 HE following treatise of Sir Wil-
liam Petty's having already met
with a favourable reception from the
publick, even when it was imperfect in
some of its parts : I beg leave to offer it
now to your lordship, with some addi-
tions, necessary for the better understand-
ing of it.

U 2

As

As the whole design of this treatise tends to the enriching of a kingdom, by advancing its trade and publick credit, I am naturally led to put it under the patronage of a minister of state, whose love for his nation's welfare and glory is so generally known to all the world; and more especially, my lord, this work, being founded upon mathematical truth, claims a right to the protection of your lordship, who is so great a master in that science.

The good effect which the advice of my learned author has had in the improvement of Ireland in a few years, may in some measure determine how much any nation may be advanced in riches and reputation

putation by following some such like rules as are laid down by the same person at the end of the book, under the title of Verbum Sapienti: what is treated of in that part relates altogether to the interest of England, and therefore I am fully assured it cannot be unacceptable to your lordship, whose genius leads you to the maintaining of its established religion, laws, and liberties, and with them every thing that can contribute to the honour of the King, and ease of the subject.

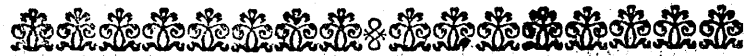
I am,

May it please your lordship,

Your lordship's,

Most obliged, and most

Obedient, humble servant.



T H E

Author's Preface.

SIR Francis Bacon, in his advancement of learning, hath made a judicious parallel in many particulars, between the body natural and body politick and between the arts of preserving both in health and strength: and it is as reasonable, that as anatomy is the best foundation of one, so also of the other; and that to practise upon the politick, without knowing the symmetry, fabrick, and proportion of it, is as casual as the practice of old-women and empyricks.

Now, because anatomy is not only necessary in physicians, but laudable in every philosophical person whatsoever; I have therefore, for my curiosity, attempted the first essay of political anatomy.

Furthermore, as students in medicine practise their inquiries upon cheap and common animals, and such whose actions they are best acquainted with, and where there is the least confusion and perplexure of parts; I have chosen Ireland as such a political animal, who is scarce twenty years old; where the intrigue of state is not very complicate, and with which I have been conver-

fant

sant from an embrion; and in which, if I have done amiss, the fault may be easily mended by another.

'Tis true, that curious dissections cannot be made without variety of proper instruments; whereas I have had only a common knife and a clout, instead of the many more helps which such a work requires: however, my rude approaches being enough to find whereabouts the liver and spleen, and lungs lie, tho' not to discern the lymphatick vessels; the Plexus, Choroïdus, the Volvuli of vessels within the finer parts; yet not knowing, that even what I have here readily done, was much considered, or indeed thought useful by others, I have ventured to begin a new work, which, when corrected and enlarged by better hands and helps, I believe will tend to the peace and plenty of my country; besides which I have no other end.

U 4

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ADVER-

	Acres.
Of the said lands the highways, rivers, loughs, unpassable bogs, rocks, and shrubs take up about	1500000
Of very coarse land, commonly called unprofitable there are about	1500000
Consequently of good meadow, arable, and pasture	7500000
Which make in all	10000000
Of which <i>anno</i> 1641, there did belong to papists and sequestered protestants	5200000
To the church, viz. bishops, deans, chapters, and glebes	300000
To the protestants planted by queen Elizabeth and king James	2000000
In all	7500000

Of the 5200000 belonging to papists and sequestered protestants *anno* 1641.

	Acres.
There was restored to 26 who proved their constant good affection <i>per est</i>	30000
To his grace the duke of Ormond	130000
To the lord Inchiquin, lord Roscommon, and others	40000
Brought	200000

	Acres.
Brought over	200000
To innocent papists, near To the church, near	1200000
To the duke of York	140000
To letterees and nominees Irish-men	60000
To papists <i>per proviso</i> with colonel Vernon	360000
Left in the common stock of coarse land	80000
To adventurers	390000
To soldiers since 49.	1410000
To the 49 officers	280000
To protestants <i>per proviso</i>	270000
Upon transplantation decrees	700000
Restored to mortgagees protestants, about	100000
In all	5200000

Of all the lands seized by the usurpers, the papists have recovered about	2340000
The new protestants and churches additions	2400000
Of a more indifferent nature, <i>ut supra</i>	460000
In all	5200000

	Acres.
<i>Mem.</i> The protestants in Connaught purchased of the transplinters <i>per estimate</i> .	80000
Wherefore of the whole 7500000 acres of good land, the English and protestants and church have this Christmas 1672.	5140000
And the Irish have near half as much, <i>viz.</i>	2280000
	7500000
	£.
Remains in the common stock, near 80000	80000
The said 7500000 acres of good land, and 1500000 of coarse, making together 9000000 is worth <i>per annum</i> .	900000
Out of which the king's quit-rents, old-rents, and composition,	90000
Refts	810000
The tythes whereof are one fifth, <i>viz.</i>	162000
Refts	648000
The benefit of leases, and the value of tenants improvements upon the said lands, is one third, <i>viz.</i>	216000
For the landlords	432000
If the whole 7500000 be clearly worth but 432000l. <i>per annum</i> , then the 2520000 gained by the rebellion is worth but about one third thereof (the 80000 in the common stock being worth but very little,) <i>viz.</i>	144000

And

And the adventurers and soldiers lands, who served since 1649, worth about three fourths of the same, *viz.* } £. 108000

And the said soldiers alone three fifths of the whole, *viz.* } 86400 *per ann.*

Mem. That by the successes of the army, who served since 1649, and who have 85400l. *per annum*, for their labour, his Majesty hath received the several advantages following, *viz.*

1. Augmented the church, the duke of York, and by provisos, } 770000 Acres.
2. Hath paid the adventurers, and 49 officers, besides housing in walled towns, } 670000 Acres.
3. Gained a revenue worth above 80000l. *per annum*, and 15 years purchase, } £. 1200000
4. Gained the years value, &c. worth 300000
5. Hath freed himself from the articles of 1648 made with the Irish.
6. Restored many of his friends to their own estates.

The value of the said army's lands at ten years purchase, is 854000l. Out of which deduct a years value and charge, } £. 700000
For all their pay and hazard there remains now but

Mem. That whereas until *anno* England always sent money and other supplies into Ireland, now the revenue is 200000l. and the charge civil and military but 170000l. which is the gain or ease of England.

The debentures of commission officers, who served eight years till about December 1649, comes to	} £.	1800000
Wherefore the pay of private soldiers comes to		
		<hr/>
		7200000

The eighth part whereof is 900000*l.* The one half whereof being for foot, was 450000*l.* *per ann.* which at 15*l.* each, maintains 30000 foot, and the rest 15000 horse, general officers, and train of artillery included; so as there was a British army, for eight years, of at least 45000 men.

The army which reduced the rebellion, did *anno* 1652, consist of near 35000 men, as *per* debentures.

The Irish transported into foreign parts between 1651 and 1654, were 34000 men.

The Irish army could not but be more than double to the English.

The claimants of land, or the number of proprietors before the war was _____.

Of all that claimed innocency 7 in 8 obtained it.

The restored persons by innocence and proviso have more than what was their own *anno* 1641, by at least one fifth.

They have gotten by forged feofments of what was more than their own, at least one third.

Of those adjudged innocents, not one in twenty were really so.

C H A P. II.

Of people, houses, and smoaks; their number, differences, and values.

T H E R E are of people, men, } women and children.	} 220000
There are of families	
Of smoaks	200000
	250000
	viz.
Of the people, there are English	200000
Of Papists	800000
Of non-papists	300000
Scots	100000
Irish	800000
<hr/>	
2200000	

The Scots are presbyterians, and the Irish, papists. But the English are above 100000 legal protestants or conformists, and the rest are presbyterians, independants, anabaptists and quakers.

Of the families.

Such as have no fixed hearths, are	160000
Such as have but one chimney	24000
Such as have more than one	16000

Of smoaks.

The single smook-houfes are <i>ut supra</i>	184000
And thofe houfes that have more than one chimney, have but one with ano- ther above four in each houfe, viz, in all	66000

250000

The number of them of all degrees, who paid poll-money, <i>anno</i> 1661, was about	360000
---	--------

Dublin hath houfes of more than one smoak	3400
--	------

Other cities, towns, and corporations of the like	6000
--	------

The reft of Ireland of the like	6600
---------------------------------	------

And of smiths forges, near the fame number, or
rather one fifth more.

*A more particular account of the houfes in Ireland,
which have more than one chimney, viz.*

The caftle of Dublin hath chimneys	125
------------------------------------	-----

The earl of Meath's houfe in Dublin	27
-------------------------------------	----

The houfes of Dublin which have above 10, are	164
---	-----

There be (*ut supra*) 160000 cabins without chim-
neys, whofe worth are not reckoned; but as for the
others, we rate as follows, viz, houfes of

1 chimney	24000 at 5 £. each	120000 £.
-----------	--------------------	-----------

of 2 and 3	6800 at 40	272000
------------	------------	--------

4 5 6	5600 at 100	560000
-------	-------------	--------

7 8 9	2500 at 300	750000
-------	-------------	--------

10 11 12	700 at 600	420000
----------	------------	--------

13 14 15 16	400 at 1000	400000
17 18 19 20		

2522000
Brought

Brought over 2522000 £.

For 20 transcendental-houfes, <i>per estimate</i>	78000
---	-------

Total 2600000

Memorandum, That not one eighth part of the value of all thofe houfes do belong to other than Englifh proteftants	325000
To the Englifh	

2275000

There are of non-papifts in Dublin	28000
------------------------------------	-------

In the other cities, towns, corporations, &c.	72000
---	-------

In the country	100000
----------------	--------

2000000

There is in nature but one in 500 at moft who are
blind, lame, and under incurable impotence; fo
there are not above 2000 in Ireland, whom 120000 l.
would maintain without fcandal.

The number of young children under 7 years old, and not fit for labour, is one fourth of the whole, viz.	275000
The faid number of impotents	

2000

The number of foldiers	3000
------------------------	------

280000

The mafters and miftreffes of 360 fami- lies, wherein are above fix smoaks, are	7200
Their fervants to their perfons	

14400

The fervants to the perfons of fuch as live in 5600 families of 4 5 6 smoaks, are	11200
Servants in families of 2 and 3 smoaks	

6800

Minifters, ftudents, &c.	400
--------------------------	-----

320000

People

People in all	1110000
Of above 6 years old	704
16	462
26	297
36	198
46	132
56	88
66	77
So as there are in Ireland fit for trade	780000
Which are employed as followeth, viz.	
For the tillage of 500000 acres of land	} 100000
for corn, men and their wives	
For cowherds and shepherds to cattle,	} 120000
grazing upon seven millions of acres, viz.	
six millions of black cattle, or their equi-	
valent in horses and sheep, men and their	
wives	_____
	220000
By the other side	220000
Employed about the taking of 5000	} 1000
hogheads of pilchards, boats, nets, hew-	
ers, &c. men and women	
Employed about making 1000 tuns of	} 2000
iron, men and women	
Smiths as by account, men and women	15000
Their servants to the trade	7500
Tailors and their wives	45000
Carpenters and masons, and their wives	10000
Shoemakers and their wives	20000
and servants	2500

	323000
Millers	

Brought over	323000
Millers and their wives	1600
Workers of wool, and their wives	30000
Tanners and curriers, and their wives	10000

	364600
Trades of fancy and ornament, and their	} 48400
wives	

	413000
Wherefore if the present employment	} 400000
be performed with 413000 persons, it	
follows that there are to spare for other	
uses	
Memorandum, That in Dublin, where are but	
4000 families, there are at one time 1180 ale-houses,	
and 91 public brew-houses, viz. near one third of the	
whole: it seems, that in Ireland, there being	
200000 families, that about 60000 of them should	
use the same trade.	
And consequently, that 180000, viz.	} 180000
60000 men, as many women, and as many	
servants do follow the trade of drink.	
So as there are yet to spare, who are	} 220000
cashiers and fait-neants	

	400000
Whereas it is manifest, that 2 thirds of	} 120000
the ale-houses may be spared, even altho'	
the same quantity of drink should be sold;	
then there will be further to spare of	
them	_____
	220000

	340000
Having	

Having shewed that 340000 of spare hands are in Ireland, it follows to find employments for them, which is at 7l. per head to earn *per ann.* } 2380000

This employment may be either in order to local wealth, or universal wealth.

Local wealth I understand to be the building of 168000 small stone-wall houses, with chimneys, doors, windows, gardens and orchards, ditched and quick-fetted; instead of the lamentable sties now in use; the which may cost 3l. each, in all } 544000

The planting 5 millions of fruit-trees at 4d. each } 83000

Planting 3 millions of timber-trees upon the bounds and meads of every denomination of lands at 3d. each } 360000

Of inclosures and quicksets one million of perches at 12d. per perch } 50000

Fortifying the city of Dublin } 30000

Building a new palace for the chief governor } 20000

Making there a mold for shipping } 15000

Making several rivers navigable and mending highways } 35000

Building of 100 churches, at 200l. each } 20000

Workhouses of several sorts, tan-yards, fishing-crofts, rape-mills, allom and copperas-works, as also madder, lead, salt, &c. } 50000

In

In order to money and universal wealth.

For ten thousand tuns of shipping	£. 100000
For a stock of wool, hemp, flax and raw-hides for one years work	} 400000
For the labour of men to manufacture the same	} 1000000

C H A P. III.

Of the church and benefices.

IF half the non-papists are non-conformists, then there are but 50000 legal protestants in Dublin and all other cities, towns, &c. which require but 50 preaching ministers.

And if there are but 50000 legal protestants in the rest of Ireland, they require but 100 ministers, at 500 to a flock, whereof one third, viz. 16600, are children.

If there be in England and Wales about 9000 parishes, and under 30 bishops, then every bishop must have above 300 parsons in his charge.

So as one bishop in Ireland is more than 30 in England.

Wherefore 25000l. would afford 150l. *per annum* of each of 150 ministers, and 2500l. to the bishop.

The value of the church-lands and appropriate tithes, is *per annum* above the king's rent due out of them.

If 100 ministers can serve all Ireland, they must have precincts of near 13 or 14 miles square, and consequently they must be itinerants, and as lecturers

on

on week-days; and other honest ordained men must be priests.

If 150, nay, if 250 ministers would serve all Ireland, then 10 *per annum*, will supply their mortality: and consequently a nursery of 10 will send forth 10 yearly of 10 years standing. Perhaps the nursery need not be above half so large.

C H A P. IV.

Concerning the late rebellion.

THE number of the people is now *anno* 1672, about 1100000, and was *anno* 1652 about 850000, because I conceive that 80000 of them have in 20 years increased by generation, 70000 by return of banished and expelled English; as also by the access of new ones, 80000 of new Scots, and 20000 of returned Irish, being in all 250000.

Now if it could be known what number of people were in Ireland *anno* 1641, then the difference between the said number, and 850000, adding unto it the increase by generation in 11 years, will shew the destruction of people made by the wars, viz. by the sword, plague, and famine occasioned thereby.

I find, by comparing superfluous and spare oxen, sheep, butter and beef, that there was exported above one third more *anno* 1664, than in 1641, which shews there were one third more of people, viz. 1466000; out of which sum take what were left *anno* 1652, it appears that there were 616000 destroyed by the rebellion.

Whereas the present proportion of the British is as 3 to 11; but before the wars the proportion was less, viz. as 2 to 11; and then it follows that the number

number of British slain in 11 years was 112000 souls; of which I guess two thirds to have perished by war, plague and famine. So as it follows that 37000 were massacred in the first year of tumults: so as those who think 154000 were so destroyed, ought to review the grounds of their opinion.

It follows also, that above 504000 of the Irish perished, and were wasted by the sword, plague, famine, hardship and banishment, between the 23d of October 1641, and the same day 1652.

Wherefore those who say, that not one 8th of them remained at the end of the wars, must also review their opinions; there being by this computation near 2 3ds of them; which opinion I also submit.

There were transported of them into Spain, Flanders, France, 34000 soldiers; and of boys, women, priests, &c. no less than 6000 more, whereof not half are returned. } 40000

If Ireland had continued in peace for the said 11 years, then the 1466000 had increased by generation in that time to 73000 more, making in all 1539000, which were by the said wars brought *anno* 1652, to 850000, so that were lost 689000 souls, for whose blood some body should answer both to God and the king. } 689000

Anno 1650, there were before the great plague, above one million of people, viz. 2 and a half more than in London *anno* 1665. But in that year there died in London by account 97000 people, but really were 110000.

Wherefore

Wherefore if the plague was no hotter in Ireland than in England, there must have died in Ireland 275000. But 1300 dying in a week in Dublin, the plague of London was but two thirds as hot; wherefore there died in Ireland 450000

So as subtracting 412000, 500 dying of the plague, and 37 massacred English, it follows that 167000 died in 11 years by the sword and famine, and other hardships. Which I think not incredible; for supposing half the number, viz. 87000 died in 11 years of famine and cold, transportation to Spain and Barbadoes, &c. it is not hard to believe, that the other 87000 perished by the sword, when the British had armies of near 40000 men, and the Irish of near double, sometimes on foot.

Anno 1653, debentures were freely and openly sold for 4s. and 5s. per lb. And 20s. of debenture, one place with another, did purchase two acres of land; at which rate all the land of Ireland, if it were 8 millions of profitable acres, might have been had for a million of money, which anno 1641, was worth above 8 millions. 1000000

The cattle and stock which anno 1641, was worth above 4 millions, reckoning one beef of 20s. value, or the equivalent in other stock to two acres; but anno 1652, the people of Dublin fetched meat from Wales, there being none here, and the whole cattle of Ireland not worth 500000 L.

Corn was then at 50s. per barrel, which is now, and was 1641, under 12.

The

The houses of Ireland, anno 1641, was worth two millions and a half; but anno 1652, not worth one fifth of the same L. 500000

The value of people, men, women and children in England, some have computed to be 70l. per head, one with another. But if you value the people who have been destroyed in Ireland, as slaves and negroes are usually rated, viz. at about 15l. one with another; men being sold for 25l. and children 5l. each; the value of the people lost will be about 10355000

The forces kept on foot by all parties for the said 11 years, were at least 80000 horse and foot, (for even anno 1652, the English were 35000 and 34000 Irish transported) the charge whereof, train of artillery, and general officers included, cannot be less than 15l. per head per annum, which for 11 years comes to 13200000

The superlucration above expressed, of all which adult men (among which were no women nor children) cannot be reckoned at less than 5l. per head, or one third of the last mentioned sum, viz. 4400000

Wherefore the effects of the rebellion were these in pecuniary value, viz.

By loss of people 10335000
By loss of their superlucration of soldiers 4400000

14735000
By

	£.
Brought over	14735000
By the superlucration of the people lost, at 10 l. <i>per</i> head for the whole 11 years, deducting 800000 soldiers	} 6000000
By impairing of the worth of lands	11000000
Of the stock	3500000
Of the housing	2000000
	37235000

And the 20 years rent of all the lands forfeited, by reason of the said rebellion, viz. since the year 1652 to 1673, hath not fully defrayed the charge of the English army in Ireland for the said time; nor doth the said rents at this day do the same with half as much more, or above 100000 l. *per annum* more.

And the adventurers after 10 years being out of their principal money, which now ought to be double by its interest, they sold their adventures for under 10s. *per* pound, *anno* 1652, in open and free market.

The number of landed Irish papists, or freeholders before the wars, was about 3000; whereof, as appears by 800 judgments of the court of claims, which sat *anno* 1663, upon the innocence and effects of the Irish, there were not above a 7th part or 400 guilty of the rebellion, unto each of whom I allow 20 followers, which would have made up an army of 8000: but by the 49 officers account, the British army before 1649, must have been about 40000 men; upon whom the said 8000 innocent Irish so prevailed, as that the peace ended in the articles of 1648. By which the Irish were made at least equal partners with his majesty in the government of Ireland; which sheweth, that the Irish were men of admirable

admirable success and courage: unless we should rather think, that the said court of claims were abused by their perjuries and forgeries, which one would think, that a nation, who caused the destruction of so many thousand lives for the sake of God and religion, should not be so guilty of.

The estates of the Irish before the wars, was double to that of the English; but the number and natural force of the Irish quintuple to that of the English.

The cause of the war was a desire of the Romists to recover the church-revenue, worth about 110000 l. *per annum*, and of the common Irish, to get all the Englishmens estates; and of the 10 or 12 grandees of Ireland, to get the empire of the whole. But upon the playing of this game or match upon so great odds, the English won, and have (among and besides other pretences) a gamester's right at least to their estates. But as for the bloodshed in the contest, God best knows who did occasion it.

C H A P. V.

Of the future settlement of Ireland, prorogation of rebellions, and its union with England.

THE English invaded Ireland about 500 years since; at which time, if the Irish were in number about 1200000. *Anno* 1641 they were but 600000 in number, 200 years ago, and not above 300000 at the same time of their invasion; for 300000 people will, by the ordinary course of generation, become 1200000 in 500 years; allowance being made for the extraordinary effects of epidemical diseases, famines, wars, &c.

There is at this day no monument or real argument that, when the Irish were first invaded, they had any stone-houſing at all, any money, any foreign trade, nor any learning but the legend of the ſaints, pſalters, miſſals, rituals, &c. viz. nor geometry, aſtronomy, anatomy, architecture, enginery, painting, carving, nor any kind of manufacture, nor the leaſt uſe of navigation; or the art military.

Sir John Davys hath expreſſed much wit and learning, in giving the cauſes why Ireland was in no meaſure reduced to Engliſh government, till in queen Elizabeth's reign, and ſince; and withal offers ſeveral means, whereby what yet remains to be done, may be ſtill effected.

The conqueſt made by the Engliſh, and deſcribed in the preamble of the act of parliament paſt *anno* 1662, for the ſettlement of Ireland, gave means for any thing that had been reaſonable of that kind; but their forfeiters being abroad, and ſuffering with his majeſty from the ſame uſurping hands, made ſome diverſion.

Wherefore (*rebus ſic ſtantibus*) what is now to be done is the queſtion, viz. what may be done by natural poſſibility, if authority ſaw it fit?

Some furious ſpirits have wiſhed, that the Iriſh would rebel again, that they might be put to the ſword. But I declare, that motion to be not only impious and inhuman, but withal frivolous and pernicious even to them who have raſhly wiſhed for thoſe occaſions.

That the Iriſh will not eaſily rebel again, I believe from the memory of their former ſucceſſes, eſpecially of the laſt, had not many providences interpoſed; and withal from the conſideration of theſe following particulars, viz.

1. That

1. That the Britiſh proteſtants and church have three fourths of all the lands; five ſixths of all the houſing; nine tenths of all the houſing in walled towns and places of ſtrength, two thirds of the foreign trade. That 6 of 8 of all the Iriſh live in a brutiſh, naſty condition, as in cabins, with neither chimney, door, ſtairs, nor window, feed chiefly upon milk and potatoes, whereby their ſpirits are not diſpoſed for war. And that although there be in Ireland 8 papifts for 3 others; yet there are far more ſoldiers, and ſoldier-like men of this latter and leſſer number, than of the former.

That his majeſty, who formerly could do nothing for, and upon Ireland, but by the help of England, hath now a revenue upon the place, to maintain, if he pleaſes, 7000 men in arms, beſides a proteſtant militia of 25000 more, the moſt whereof are expert in war.

That the proteſtants have houſing enough within places of ſtrength within 5 miles of the ſea-ſide, to receive and protect, and harbour every man, woman, and child belonging to them, and have alſo places of ſtrength of their own properly ſo ſituate in all parts of Ireland, to which they can eaſily travel the ſhorteſt day of the year.

That being able to ſecure their perſons, even upon all ſudden emergencies, they can be eaſily ſupplied out of England with food ſufficient to maintain them, till they have burnt 160000 of their afore-deſcribed cabins, not worth 50000l. deſtroyed ſtacks and haggards of corn, and diſturbed their tillage, which the embodied Britiſh can ſoon and eaſily atchieve.

That a few ſhips of war, whereof the Iriſh have none, nor no ſkill or practice of navigation, can hinder their relief from all foreign help.

Y 3

That

That a few foreigners can help them if they would. But that none, not the king of France, can gain advantage by so doing, even though he succeeded. For England hath constantly lost these 500 years by their meddling with Ireland. And at this day, than when Ireland was never so rich and splendid, it were the advantage of the English to abandon their whole interest in that country; and fatal to any other nation to take it, as hath been elsewhere (as I think) demonstrated; and the advantage of the landlords of England, to give them the equivalent of what they should so quit out of their own estates in England.

Lastly, let the Irish know, that there are, ever were, and will be men discontented with their present conditions in England, and ready for any exploit and change, more than are sufficient to quell any insurrection they can make and abide by.

Wherefore, declining all military means of settling and securing Ireland in peace and plenty, what we offer shall tend to the transmuting one people into the other, and the thorough union of interests upon natural and lasting principles; of which I shall enumerate several, though seemingly never so uncouth and extravagant.

1. If Henry the 2d, had or could have brought over all the people of Ireland into England, declining the benefit of their land; he had fortified, beautified, and enriched England, and done real kindness to the Irish. But the same work is near four times as hard now to be done as then; but it might be done, even now, with advantage to all parties.

Whereas there are now 300000 British, and 800000 papists, whereof 600000 live in the wretched way above mentioned: if an exchange was made of but about 200000 Irish, and the like number of British

British brought over in their rooms, then the natural strength of the British would be equal to that of the Irish; but their political and artificial strength three times as great; and so visible, that the Irish would never stir upon a national or religious account.

3. There are among the 600000 above-mentioned of the poor Irish, not above 20000 of unmarried marriageable women; nor would above two thousand *per annum*, grow and become such. Wherefore if one half of the said women were in one year, and the other half the next transported into England, and disposed one to each parish, and as many English brought back and married to the Irish, as would improve their dwelling but to an house and garden of 3l. value, the whole work of natural transmutation and union would in 4 or 5 years be accomplished.

The charge of making the exchange would not be 20000l. *per annum*, which is about 6 weeks pay of the present or late armies in Ireland.

If the Irish must have priests, let the number of them, which is now between 2 and 3 thousand secular and regulars, be reduced to the competent number of 1000, which is 800 souls to the pastorage of each priest; which should be known persons, and Englishmen, if it may be. So as that when the priests, who govern the conscience, and the women, who influence other powerful appetites, shall be English, both of whom being in the bosom of the men, it must be, that no massacring of English, as heretofore, can happen again. Moreover, when the language of the children shall be English, and the whole oeconomy of the family English, viz. diet, apparel, &c. the transmutation will be very easy and quick.

Add hereunto, that if both kingdoms were under one legislative power and parliament, the members, whereof should be proportionable in power and wealth of each nation, there would be no danger such a parliament should do any thing to the prejudice of the English interest in Ireland; nor could the Irish ever complain of partiality, when they shall be freely and proportionably represented in all legislatures.

The inconveniencies of the not-union, and absurdities seem to be these, viz.

1. It is absurd, that Englishmen born, sent over into Ireland by the commission of their own king, and their sacrificing their lives for the king's interest, and succeeding in his service, should therefore be accounted aliens, foreigners, and also enemies, such as were the Irish before Henry the VIIth's time; whom if an Englishman had then killed, he had suffered nothing for it; for it is but indulgence and connivance, that now the same is not still in force. For such formerly was the condition of Irishmen; and that of Englishmen is now the same, otherwise than as custom has relieved them.

It is absurd, that the inhabitants of Ireland, naturally and necessarily bound to obey their sovereign, should not be permitted to know how, or what the same is, *i. e.* whether the parliament of England, or that of Ireland; and in what cases the one, and in what the other. Which uncertainty is or may be made a pretence for any disobedience.

It is absurd, that Englishmen in Ireland should either be aliens there, or else to be bound to laws, in the making whereof they are not represented.

It

It is absurd if the legislative power be in Ireland, that the final judgment of causes between man and man, should be in England, *viz.* the writs of error should remove causes out of Ireland, to the king's bench in England. That the final determination of admiralty causes, and of some causes ecclesiastical, should be also ended in England; nor that men should know whether the chancery of England have jurisdiction in Ireland; and whether the decrees of chancery in one chancery can be executed in the other.

As for inconveniencies, it is one, that we should do to trade between the two kingdoms, as the Spaniards in the West-Indies do to all other nations; for which cause all other nations have war with them there.

And that a ship trading from Ireland into the islands of America, should be forced to unlade the commodities shipt for Ireland in England, and afterwards bring them home; thereby necessitating the owners of such goods to run unnecessary hazard and expences.

It is inconvenient that the same king's subjects should pay customs as aliens, passing from one part of the same their own king's territories to another.

The chief objection against the remedy of these evils is;

That his Majesty would by the union lose much of his double customs. Which being true, let's see what the same amounts unto; and if it be sufficient to hinder the remedy of these evils, and if it be irreparable by some other way.

Anno. 1664. which was the best year of trade that hath been these many years in Ireland, when neither plague nor wars impeached it, and when men were generally disposed to splendor and liberality, and when

when the act for hindering cattle coming out of Ireland into England, was not yet made; nor that made for unlading in England ships bound from America into Ireland; I say, in that year the customs upon exported and imported commodities, between Ireland and England, was but ————— not but one sixth thereof, which since, how easily may it be added to the other charges upon England and Ireland, which are together perhaps 150,000*l. per annum.*

2. If it be for the good of England to keep Ireland a distinct kingdom, why do not the predominant party in Parliament (suppose the Western members) make England beyond Trent another kingdom, under commerce, and take tolls and customs upon the borders? or why was there ever union between England and Wales, and good effects and fruits whereof were never questioned? And why may not the entire kingdom of England be farther cantonized, for the advantage of parties?

As for the practice; the peers of Ireland assembled in parliament, may depute so many of their number, as make the one sixth part of the peers of England, to be called by writ into the lord's house of England: and the commons in Ireland, assembled in like manner, may depute the like proportion of other members to sit with the commons of England, the king and that house admitting of them.

But if the parliament of England be already the legislative power of Ireland; why may they not call a competent number out of Ireland, as aforesaid, or in some other more convenient manner?

All these shifts and expedients are necessary but for the first time, until the matter be agreed upon by both nations, in some one parliament.

'Tis

'Tis supposed that the wealth of Ireland is about the eighth or tenth part of that of England; and the King's revenue in both kingdoms seems about that proportion.

C H A P. VI.

Of the government of Ireland.

THE government of Ireland is by the King, 21 bishops (whereof four are arch-bishops) and the temporal peers; whereof some part, ————— by reason of the late rebellion, do not sit in parliament.

By about 3000 freeholders, and the members of about 100 corporations, the university of Dublin reckoned for one, represented in the house of commons, by about 270 knights, citizens, and burghesses.

The parliament so constituted, have a negative upon any law that the lord lieutenant and council shall offer to the king, and which the King and his council in England shall under the great seal remit to the said parliament.

The sheriffs of counties, and of cities and counties in Ireland are 40, finally appointed by the lord lieutenant, each of which hath about ten bailiffs.

The chief governor, called sometimes lord lieutenant, sometimes lord deputy, sometimes lords justices, with a council, at this time consisting of about 50 members, do govern in all matters belonging to the peace, prerogative, &c.

There be five courts, viz. a chancery, consisting of a lord chancellor, master of the rolls, and two, three, or four salaried masters of chancery. The King's-bench, of a lord chief justice, and two other judges.

judges. The common-pleas of the like : the exchequer, of a lord chief baron, and two other barons, with the treasurer and chancellor of the exchequer : and a prerogative, whereof the primate of Armagh is judge.

There is also a palatinate court in Tipperary, whereof the duke of Ormond is lord of the liberties and regalities to it belonging. There is also a court of admiralty : every bishop hath also two courts. And there have been formerly and lately (but now *an.* 1672. suspended) a presidency of Munster, and another of Connaught, who meddle not with life or limb, nor titles of land.

There is also a court-marshal, for the affairs of the army, who in times of peace often transmit accused persons to the civil power.

To all these courts do belong several officers and counsellors of law, whereof I reckon those of the first classes gain by estimation about 600 l. *per ann.* each ——— the second gain about 300 l. *per ann.* and the third gain not above 100 l. *per ann.* There are also ——— sworn attornies, gaining about 120 l. *per ann.* one with another.

There are in Ireland about 950 justices of the peace, appointed by the lord chancellor ; an head constable for each barony or hundred, being 252 ; and a petty constable for each parish, whereof are about 2278.

The ecclesiastical government is by archbishops, bishops, archdeacons, deans of cathedral churches, in all which there are now actually but one quire entire, and that in Dublin, serving both at Christchurch and St. Patrick's. And the parsons, vicars, and curates for the protestant religion, are in all Ireland at this day near five hundred, and about half the tythes are impropriate, and belonging to lay-men.

This

This is the state of the external and apparent government of Ireland, so far as it concerns the number of species of persons managing the same. But the internal and mystical government of Ireland is thus, *viz.*

1. There are always about twenty gentlemen of the Irish nation and popish religion, who by reason of their families, good parts, courtly education and carriage, are supported by the Irish to negotiate their concerns at the court of England, and of the vice-roy in Ireland.

These men raise their contributions by the priests (who actually and immediately govern the people) The priests are governed by at least 24 Romish bishops, all of whom have a long time been conversant in France, Spain, Italy, Germany, England, where as chaplains and almoners, &c. they have made an interest with the governing men and ministers of state in those several kingdoms, and have obtained some benefits and preferments from them.

So as the body of the Irish papists (being about 800,000 whereof near 700,000 do live in wretched cabbins, without chimney or window) are governed by about 1000 secular priests, and 2500 friars and regulars of several orders ; whereof most are Franciscans, next Dominicans and Augustins, but few Capuchines and Jesuits or Carthusians. These, I say, are governed by their respective bishops and superiors, whom the ministers of foreign states do also govern and direct.

So as upon the whole matter, the Irish, who are the bulk of the nation, are governed indirectly by foreign power : and so are the aforementioned lay-patriots, their support coming from the clergy constituted as aforesaid, and who do notoriously exercise their spiritual jurisdiction in Ireland : and do also exert a temporal

poral power, by prevailing with papist justices of the peace, to send such to goal as are disobedient to the clergy, upon feigned or frivolous complaints, which they cause to be brought against them.

The judges aforementioned, all but the chancellor, go circuits, whereof there are five twice every year, excepting only in the county of Kerry.

There is an university at Dublin, but lying for the most part within one college, wherein are a provost and seven senior and ruling fellows; nine junior fellows; sixty scholars; and at this time—commoners and other students.

There was about the year 1669 erected a college of physicians, consisting of a president, and 13 fellows.

There are belonging to the prerogative, archdeacons courts, court-martial and admiralty courts, not above 10 advocates, and 30 proctors.

There are in the city of Dublin a lord mayor, 2 sheriffs, 24 aldermen, 48 sheriffs peers, and 96 of the common council. There are besides, companies or corporations of tradesmen.

There is lately instituted an hospital for poor children, not yet fully perfected nor endowed.

There is also an hospital for sick, lame, and old soldiers, but without endowment, and standing but at discretion and pleasure.

There are in and near Dublin, three publick prisons, and one house of correction.

Lastly, I must intimate, that the footman-ship for which the Irish 40 years ago were very famous, is now almost quite lost among them, every man now keeping a small garran to ride on, unless in such rocky and craggy places, where 'tis easier to go a foot than to ride.

C H A P. VII.

Of the militia and defence of Ireland.

THERE be in Ireland, as elsewhere, two militias; one are the justices of peace, their militia of high and petty constables; as also the sheriffs militia of his servants and bailiffs, and *posse comitatus* upon extraordinary occasions.

Of these all together there are in Ireland near 3000; all of which are bound within their several districts, there to act, and not elsewhere.

There is, or hath lately been an army in Ireland, of about thirty troop of horse, and sixty companies of foot, with a regiment of guards at Dublin, as a life-guard for the lord lieutenant, making in all about 5000 men.

There is also a protestant militia, of about 24000 men, viz. about 10000 horse and the rest foot.

The people of Ireland are all in factions and parties, called English and Irish, protestants and papists; tho' indeed the real distinction is vested and divested of the land belonging to papists, *anno* 1641. Of which the Irish that are vested by restoration, seem rather to take part with the divested. And the chief pique which the popish clergy have at the protestant is, that they have the church livings and jurisdictions; for the exercise of their function they have most freely, and had, when they undertook their project in 1641. The differences between the old Irish and old English papists are asleep now, because they have a common enemy.

The old protestants of Queen Elizabeth and King James's plantation (till of late) did not much love the new English, who came over since 1641, or rather since 1646 and 1648, because they envied the great shares which they had gotten of the forfeited lands from the late usurpers. But now they also are well enough together, since the said old protestants have had good proviso's in the acts of settlement, and satisfaction for their service before June 1649, and since the church revenues have been augmented by the forfeitures; but chiefly, for that the said old protestants have all the power and preferments, civil, military, and ecclesiastical.

Of the new English, some are conformists, others not: and some have fallen in with other parties, and others not.

Of the old protestants, there are also parties, I cannot say factions, chiefly denominated by the names of their families, as the Butlers and Fitz-Geralds were of old.

But to return: the chief factions are the vested and divested of forfeited lands; all Irish and papists generally fearing the latter, and most English and protestants the former, as appears in all juries and testimonies given where the lands or lives of one or other are concerned. Now in some counties, as in Kerry, many forfeitures happened, and few restorations, and there also few English were ever planted, nor can well endure to live: so as the first sort of militia in these and other like counties, are Irish papists, divested and discontented persons. Whereby the few English there can have no justice executed, for want of hands wherewith to do it: nor can they easily get indifferent juries, but that the sheriffs are English for the most part, and most commonly protestants. In which case, some have been of opinion, that the other militia,

militia, namely, the army, may both in law and reason supply this defect, in times when there is not occasion for them, to guard the land from invasion and rebellion. For why might not thirty sheriffs be taken out of one hundred and twenty officers of the army, viz. sixty captains and lieutenants of horse, and sixty captains of foot? And why may not such be as responsible for executing just sentences as any other? And what terror is there in a force which a bailiff useth, more than in that which one called a soldier carries with him? And why should the military officer or sheriff use more force or terror than to make the debtor or malefactor answer the law, and obey the sentence of a civil court? And is it not more convenient and easy in great riotous contempts, to bring a troop or company, whose trade it is to use arms and apply force dexterously, than to use the *posse comitatus*; that is, to call abundance of men from their labour and calling, to attempt things of danger, which they do not understand? Moreover, if the general can quarter the army where he pleases, and that the sheriffs or constable can, in their respective precincts, call whom he pleases to his assistance; then the general can cause such a competent force to be quartered in those thin peopled counties. And the sheriffs and justices can call such to their assistance, excepting where such soldiers are in formal garrisons upon actual duty, or in other cases to be agreed upon between the civil and military powers so called in, although there can be no country without force, nor any army without a policy and discipline. But of this let the lawyers talk further.

As for the military force of Ireland, vulgarly and properly so called, 1. The standing army is such as the present revenue can well maintain, which perhaps is, or very lately was about six thousand, and is every

every year or other changed, as his Majesty seems best. 2. The protestant militia now already established and formed, is about 24 or 25 thousand men, most of them already experienced in the wars of Ireland.

The third, of grand force against foreign invasions, I conceive may be seventy thousand men of the best affected, and least pope affected Irish; for so many I conceive the thirty thousand of the standing army and present militia could well officer and command. Now that one hundred thousand may be spared to send as soldiers in a time of extremity, I think is plain, for that there are five hundred and fifty thousand males in Ireland, whereof one hundred and fifty thousand can perform all the necessary labour of husbandmen and tradesmen; two hundred thousand of them are perhaps under 16, and above 60. Nor doth the quality of the remaining exempt them from service, who are to stand for a reserve.

And this force I take to be sufficient to resist any number of men which any prince of the world hath shipping enough to bring into Ireland, with such horse, arms, ammunition and victuals as are fit for such an enterprize.

To say nothing, that the substance of Ireland is chiefly cattle, which may be easily removed to waste the country where the enemy shall land.

And how considerable the standing army of six thousand men, and the veteran militia, of above twenty four thousand, who have not only the command, but the possession and propriety of all the strong and terrible places in Ireland, and three fourths of all the horse serviceable in war, and at least three fourths of all the shipping, and England to help and countenance, hath been competently mentioned before; and that the bulk of the Irish are the inhabitants

tants of the aforementioned one hundred and sixty thousand wretched cabins-men, slavishly bred and dealt with by their own lords and patriots; and that the restored Irish, restored to their estates almost by miracle, will be careful how they engage any more upon a frivolous, impious undertaking.

CHAP. VIII.

Of the Caelum and Solum of Ireland.

BY the cœlum or the sky, I understand the heat, coldness, drowth, moisture, weight and suspensions of air, and the impressions made upon it, viz. the state of the winds, as whether the wind blows in Ireland in comparison with, or differently from other places; as from what points of the compass the wind blows most frequently or fiercely, and what proportion of the whole year from each point. 2. As to heat and cold, I conceive the same ought to be measured by the weather-glass or thermometer. 3. As to wetness or moisture, by the shrinking of Lute-frings, by the quantity of rain falling upon a certain quantity of level superficies, and by the quantity of water dried up within the same time out of a vessel of like figure, and equal dimensions.

As for other changes in the air, supposed to depend upon the gravity or levity thereof, I suppose the same is to be known by the instrument called the barometer. Lastly, To the much or little sunshine, whereof Ireland hath been much abused; the same is to be measured by an instrument found for that purpose.

Wherefore since it is small satisfaction to say the air of Ireland is mild and temperate, inclined to moisture, &c. And since the true and clear knowledge thereof depends upon several long, tedious, and reiterated

iterated observations, simple and comparative, made in the several parts of Ireland, in the several seasons of the year, and compared with the like observations, made with the same or like instruments, in the several parts of the earth; we must for the present only say, that there are in being the several instruments following, viz.

1. An Instrument to measure the motion of the wind, and consequently its strength.
2. How many hours in the day in the whole year it blows from any point of the compass.
3. To measure what quantity of rain falls in the year upon any quantity or space of ground.
4. What air is most moist or dry.
5. What alterations are made in the gravity and levity of the air from hour to hour.
6. The thermometer or weather-glass of the better sort.
7. The instrument to measure and foretel frost and snow.

Which instruments many men must make use of in the several parts of Ireland, and the rest of the world, and corresponding with each other, communicate and correct their observation by reason.

In the mean time let it suffice to say, that at Dublin the wind blows 2 parts of 5 from the south-west to the west, one part from south-west to the south; one other from the west to north east, and the rest from the north-east to the south; 3 parts of 10 between west and south-west, 2 of 10 between S. W. and S. S. E. 2 of 10 between S. S. E. and N. E. by N. 2. of 10 N. E. by N. to N. and W. or very near thereabouts.

2. That from the 10th of September to the 10 of March, it blows a kind of storm for some time or other almost every day.

3. That

3. That the snow lies not long in the lower ground of Ireland. Nor doth it freeze more than what it doth in France, Holland, or England.

4. The rain falling at Dublin and London for the month October 1663, was but 20 to 19. That the windiness of the same month was at Dublin 20, and at London but 17.

5. As for the healthfulness of the climate, city, or other space of land; it must be first known how many people are in a certain day living in it, and then the *quota parts* which die *per ann.* for many years together; and for the fruitfulness, how many births.

6. As to Longevity, enquiry must be made into some good old register of (suppose) 20 persons, who were all born and buried in the same parish, and having cast up the time which they all lived as one man, the total divided by 20 is the life of each one with another; which compared with the like observation in several other places, will shew the difference of Longevity, due allowance being made for extraordinary contingencies, and epidemical diseases happening respectively within the period of each observation.

Wherefore matters being not as yet prepared for these experiments, I can say nothing clearly of them; only, that it seems by the best estimates and approaches that I have been able to make, that London is more healthful than Dublin by 3 in 32.

Having said thus much of the coelum or air, or rather of the ingenium, and way of distinguishing airs in a better manner than usual; we come next to try the nature of the soil by the like expedients.

To which purpose, first know, that the perch of Ireland is 21 foot, that of England but sixteen and a half; wherefore the acre of 160 perches is as 121 to 196, that is, 121 Irish acres do make 196 English

Z 3 statute

statute acres. Now in Ireland a milch cow, if English breed, may be fed upon two acres of pasture, and with as much hay as will grow upon half an acre of meadow, will yield *præter propter* 3 gallons of milk for ninety days, one with another, and one gallon at a medium for ninety more, and for ninety more scarce one quarter of a gallon one day with another, and for ninety more dry. Wherefore it follows, that such a cow upon such feeding, gives above one tun and half; nay, 384 gallons of milk *per ann.* And that if the rent of the said two acres of pasture be 5s. *per ann.* and of the half acre of meadow 3, in all 8s. that the gallon of milk comes but to a farthing, expecting what the value and hazard of the cow, and the labour of milking and looking to her, shall add unto that price; which I suppose not above as much more.

The said quantity of milk will make 2 C. and half of raw-milk-cheese, and 1 C. of whey-butter, besides whey for the swine; or else 2 C. of butter, and 1 C. of skim-milk-cheese, besides whey as abovesaid, for drink to the people and food for swine.

Mem. That one bull suffices for about twenty cows. That a cow continues milch and bearing, from 3 or 4 years old to 12, sometimes 20, tho' seldom suffered to live so long. And that three dairy women will manage twenty cows, and do much work of other kind between while. And that one man will look to them and their food.

An ox of 6 or 7 years old will not require so much feeding as a milch-cow, but will be maintained with two acres of good pasture only, or with 1 acre and half of pasture, and half an acre of hay, in hard winters.

An

An horse requires 2 acres and a half, as a garran, and a small horse or Irish garran, 1 and two thirds, or thereabouts.

Eight or ten sheep are equivalent for feeding to an ox.

It is further to be noted, that a calf at a month old weighs half a hundred, } 56 l.
or

That an ox is come to its full growth at 6 years old, and then may weigh alive } 784 l.
7 C. or

The 4 quarters of such an ox weights. 5 C. or 560 l.
The hide, 3 qurs. C. or 84 l.
The tallow 80 l.
The offal about 60 l.

In all 784 l.
or 7 C. wt.

Consequently the said ox gaineth in } 130 l.
weight one year with another near }

The difference between lean beef and fat beef in value is as 5 to 9.

In sheep the increase of their flesh, skin, and tallow is about the same proportion. And yet sheeps flesh is sold dearer than beef, because of the great trouble and hazard about sheep.

A fleece of wool in Ireland is about two pound weight.

An hog eats such things as sheep and oxen do not, viz. roots, acorns, and consequently the same land will maintain a proportion of hogs above sheep and oxen. One cow-herd will serve a hundred oxen, one shepherd a thousand sheep.

Z 4

From

From all that hath been said, we collect, that the natural and genuine rent of lands in Ireland, not that of money, or gold and silver is

- Of milk, deducting charges _____ gall.
- Of beef and mutton _____
- Of hides and skin _____
- Of offal _____
- Of wool _____

So as where lands produce more or less *per ann. communibus annis* of these commodities, the same is to be accounted more or less fertile than that of Ireland.

Moreover from hence we shall endeavour to gather the number of cattle in Ireland, as followeth, viz.

There being 7 millions and an half of acres of good meadow, arable, and pasture-land in Ireland, besides bog with shrub-wood, &c. commonly called unprofitable land; and for that half a million supplies the inhabitants with corn for bread and drink, man and beast, hemp, flax and rape, as shall be hereafter shewn from the number of the people, their manner of eating, from the number of mills, and from the value of the tythes, &c. supposing the other 7 millions to be competently well stocked, let us first see how many houses there may probably be.

To which purpose, remember that there are 184,000 families, whose houses have but one or no chimney. Now I guess, that about one third of this number keep a small horse called a garran, which is 61,000 garrans for tillage; and I suppose that the 16,000 families have for the coach and saddle near 40000 horses. So as in Ireland there are about 100,000 horses, whose food requires 100,000 acres of good pasture, 50,000 acres of meadow, and the 6th part of an acre of oat-land, viz. about 16000 acres.

acres. In all 166,000 acres. Or if the horses be such as require little or no hay and oats, as the horses of poor people do not, then as aforesaid, 2 or 2 acres and a half is allowed to each horse.

The wool which is usually exported, being a little above two millions of pounds, grows upon 100,000 sheep: and the wool which cloaths the nation being about 1100,000 bodies, at _____ l. each for cloaths, hats and stockings requires 6,000,000 more, and so 3 millions more of sheep, in 4 millions. The feeding whereof at 5 to an acre, requires 800,000 acres. So as horse and sheep require one million of acres. So as there remains one half, a million being allowed for all other cattle, beasts and vermine, 5 millions and half for great cattle, which will feed about 3 millions of that species.

If there be 3 millions of black cattle, then we suppose 1,500,000 males.

Of females, 1,500,000, of which two thirds are milch cows, viz. 600,000.

Of calves and heifers under 3 years, 600,000, and 300,000 of other sorts.

Males and females making in all 3 millions.

Of which we may suppose under 3 yrs old 1,400,000

Between 3 and 6 1,200,000

And above 7 years 400,000

Where note, that of all the black cattle above-named, there are 60,000 exported alive, and 30000 dead in barrels. Of the sheep not 100,000.

Of butter, whereof one of the 600,000 milch-cows may well yield 1 C. weight *per ann.* but 26000 C. or the proceed of 26000 cows. From whence may be seen whether the trade of those commodities be yet at best: for I guess that the 6th of the whole stock may be annually spent at home, or exported abroad.

It

It remains only to say, that one acre of land Irish, requires of seed, and returns as followeth.

Wheat 4 bushels, and produces	16 to 36
Rye 4	20 to 40
Bean-barly 6	20 to 48
Oats 6	16 to 32
Barly 4	20 to 40
Pease 4	12 to 18

One horse plows 10 acres, and there goes 1 man to 3 horses.

C H A P. IX.

Of the proportion in value, which the several counties in Ireland do bear to each other, viz.

THE value or proportion of the several counties in Ireland, doth seem much to depend upon the number of acres which each doth contain. And therefore, and for several other reasons, most of the land of Ireland hath, within these last 40 years, been measured by the chain and instrument, viz. the King and Queen's counties, about the year 1630, the county of London-derry, when the city of London undertook the plantation by one Mr. Raven; Connaught and Tipperary in the earl of Strafford's time, by several hands, sometimes conducted by Mr. William Gilbert.

The lands belonging to papists *anno. 1641*, in the three provinces of Munster, Leinster, and Ulster, by sir William Petty. Other protestant lands in the same three provinces, in order to regulate contributions, by the owners of the said lands themselves; but in so divided and separated a manner, that little account

account can be given of them, besides what was collected by the said sir William Petty; who at his own charge, besides those maps of every parish, which by his agreement he delivered into the surveyor-general's office, he hath caused distinct maps to be made of every barony, or hundred; as also of every county, engraven in copper, and the like of every province, and of the whole kingdom. All which could the defects of them be supplied with the yet unmeasured lands, would be exposed to publick view.

Now as to the value of these lands, they were *anno. 1642*, rated to and by the adventurers as followeth, viz. in Lienster at 12s. *per acre*, in Munster at 9s. in Connaught at 6s. and in Ulster at 4s. and to pay one farthing *per ann.* quit-rent to the King out of each shillings worth of land so rated, viz. 3d. or 12 farthing for an acre in Lienster rated at 12s. 9q. or 2d. 1q. an acre for lands in Munster rated at 9s. &c. *sic de cæteris*. Wood, bog, and mountain, to be cast in over and above.

Afterwards the soldiers, who were to have the satisfaction of their arrears at the same rate, not being willing to cast lots upon such desparate hazards, did *anno. 1653*, equalize counties within each province, viz. took some in Lienster, at 1l. 2s. *per acre*, some at 1l. &c. And those who were satisfied *anno 1655*, and afterwards, did equalize not only counties, but baronies also, valuing some baronies in Lienster at 1l. 4s. *per acre*, and some but at 6s. and others at all rates between those two extreams. But so as that, notwithstanding all the said differences, the whole province should be given and taken at 12s. *per acre*, according to the then law. And the inequality remaining after this equalization, was to be corrected by a lot.

I could

I could herein insert all the particulars of these transactions, but conceive it impertinent to my purpose, especially since they may be seen upon record. The next and best of all preceding equalizations, was that which the concerns of each county made in order to regulate the heavy contributions paid to the usurpers before his Majesty's restoration, and when no quit-rent was yet due. And in order to this work, not baronies as before, but parishes, nay, particular farms were also equalized. What was done herein, was not publickly recorded, but collected by the curious, and too bulky to be here inserted. Only take notice, that these valuations were made as parties interested could prevail upon and against one another by their attendance, friends, eloquence, and vehemence; for what other foundation of truth it had in nature, I know not.

Next to this valuation, there was, in order to a certain gift presented to his Majesty, by the adventurers and soldiers, of a years value of all their lands as it yielded *anno* 1659, next immediately before his restoration. There issued a commission, *anno* 1663, to inquire into and settle the said values. And about 1667, there were made two several valuations more; the one in order to reprize such who had restored lands to the innocent Irish in equal value; and another was a determination, what each land was worth *ann.* 1659, (whatever it yielded :) both which, especially the latter, are upon record most authentically. Moreover, *ann.* 1653, and 1654, there were inquiries taken of the values which all and every parcel of land in Ireland yielded *ann.* 1641. There have been also several acts of the chief powers *pro tempore*, for appportioning what proportion of a certain sum to be levied in general, should in particular be charged on each county, *viz.* *ann.* 1657, there was an act of the

the usurper's parliament to that purpose. *Ann.* 1662, there was an act for raising 30,000 l. as a present to his grace the duke of Ormond; and another for raising of monies for several publick uses. And *ann.* 1672, for the equal raising of 30,000 l. *per ann.* upon all the lands and houses of the whole nation. There be also accounts of what was raised out of each county by way of subsidy and poll-money paid *ann.* 1661. All which may be of much light to those who have such designs as the same will answer. But I being assured by whom, and for what ends, and by what means every such valuation and inquiry was respectively made, had rather attempt some rule in nature, whereby to value and proportionate the lands of Ireland: the first whereof I propose to be; that how many men, women, and children live in any country parish, that the rent of that land is near about so many times 15 s. be the quantity and quality of the land what it will. 2. That in the meanest of the 160,000 cabins, one with another are five souls, in the 24,000 six souls. In all the other houses ten a piece, one with another.

The TABLE.

BUT to make nearer approaches to the perfection of this work, 'twould be expedient to know the content of acres of every parish, and withal, what quantity of butter, cheese, corn, and wool was raised out of it for three years consequent; for thence the natural value of the land may be known, and by the number of people living within a market-days journey, and the value of their housing, which shews the quality and expence of the said people; I would hope to come to the knowledge of the value of the said commodities, and consequently the value of the land, by deducting

deducting the hire of working people upon it. And this brings me to the most important consideration in political oeconomies, viz. how to make a par and equation between lands and labour, so as to express the value of any thing by either alone. To which purpose, suppose two acres of pasture-land inclosed, and put thereunto a weaned calf, which I suppose in twelve months will become one hundred heavier in eatable flesh; then one hundred weight of such flesh, which I suppose fifty days food, and the interest of the value of the calf, is the value or years rent of the land. But if a man's labour ——— for a year can make the said land to yield more than sixty days food of the same, or of any other kind, then that overplus of days food is the wages of the man; both being expressed by the number of days food. That some men will eat more than others, is not material, since by a days food we understand one hundredth part of what 100 of all sorts and sizes will eat, so as to live, labour, and generate. And that a days food of one sort may require more labour to produce, than another sort, is also not material, since we understand the easiest gotten food of the respective countries of the world.

As for example, I suppose a pint of oat-meal equal to half a pint of rice, or a quart of milk, or a pound of bread, or a pound and quarter of flesh, &c. each, in the respective place where each is the easiest gotten food. But if rice be brought out of India into Ireland, or oatmeal carried from Ireland thither; then in India the pint of oatmeal must be dearer than half a pint of rice, by the freight and hazard of carriage, & *vice versa*, & *sic de ceteris*. For as for pleasant taste, I question whether there be any certainty, or regularity of the same in nature, the same depending upon novelty, opinion of virtue, the recommenda-

tion

tion of others, &c. Wherefore the days food of an adult man, at a medium, and not the days labour, is the common measure of value, and seems to be as regular and constant as the value of fine silver. For an ounce, suppose of silver in Peru is equivalent to a days food, but the same in Ruffia is equivalent to four days food, by reason of the freight, and hazard in carrying the same from Peru to Ruffia; and in Ruffia the price of silver shall grow to be worth more days labour, if a workman can by the esteem and request of silver utensils earn more than he can on other materials. Wherefore I valued an Irish cabbins at the number of days food, which the maker spent in building of it.

By the same way we must make a par and equation between art and simple labour; for if by such simple labour I could dig and prepare for seed an hundred acres in a thousand days; suppose then, I spend a hundred days in studying a more compendious way, and in contriving tools for the same purpose; but in all that hundred days dig nothing, but in the remaining nine hundred days I did two hundred acres of ground; then I say, that the said art which cost but one hundred days invention is worth one man's labour for ever; because the new art, and one man, performed as much as two men could have done without it.

By the same way we make an equation between art and opinion. For if a picture-maker, suppose, make pictures at 5l. each; but then, find that more persons would employ him at that rate than his time would extend to serve them in, it will certainly come to pass that this artist will consider whether as many of those who apply to him at 5l. each picture, will give 6l. as will take up his whole time to accommodate; and that upon this computation he pitcheth the rate of his work.

By

By the same way also an equation may be made between drudging labour, and favour, acquaintance, interest, friends, eloquence, reputation, power, authority, &c. All which I thought not amiss to intimate as of the same kind with finding an equation between land and labour, all these not very pertinent to the proportioning of the several counties of Ireland.

Wherefore to return to the matter in hand, I say, the quantity of commodity produced, and the quantity of the labour shews the effects of the land; and the number of people living thereupon, with the quality of their housing, shews the value of the commodity; for one days delicate and exquisite food may be worth ten of ordinary. Now the nature of peoples feeding may be estimated by the visible part of their expence, which is their housing. But such helps of knowing the value of lands, I am not yet able to furnish.

C H A P. X.

Of the money of Ireland.

MONEY is understood to be the uniform measure and rule for the value of all commodities. But whether in that sense there be any money, or such rule in the world, I know not, much less in Ireland, though most are persuaded that gold and silver money is such. For 1. The proportion of value between pure gold and fine silver, alters as the earth and industry of men produce more of one than of the other; that is to say, gold has been worth but twelve times its own weight in silver; of late it has been worth fourteen, because more silver has been gotten. That of gold proportionably, *i. e.* about twelve times as much silver has been raised as of gold,

gold, which makes gold dearer. So there can be but one of the two metals of gold and silver to be a fit matter for money. Wherefore, if silver be that one metal fit for money; then gold is but a commodity very like money. And as things now stand, silver only is the matter of money; and that elsewhere as well as in Ireland.

2. The value of silver rises and falls itself; for men make vessels of coined silver, if they can gain by the workmanship enough to defray the destruction of the coinage, and withal, more than they could expect by employing the same silver as money in a way of trade. Now the accidents of so doing, make silver rise and fall, and consequently take from the perfect aptitude for being an uniform steady rule and measure of all other things.

The mischiefs and inconveniences hitherto mentioned, are common to all times and places; but in Ireland are more particular; and stand thus, viz.

A piece of 8 rials being full 17 penny weight, passeth for 4s. 9d. if it want but half a grain of the weight, though half a grain of silver be worth but the 4th part of a farthing, or the sixteenth of a penny, then it passes for 3d. less, viz. 4s. 6d. and if it weigh ten grains above 17d. weight, it passes but for 4s. 9. On the other hand, if it weigh but 12d. weight, it passes nevertheless for 4s. 6d. And if the silver be course, if not so course, as not to be called silver, yet still it passes for the same. Moreover, the fineness cannot be determined by common eyes scarce at all, by the best not within 4d. in an ounce, by the touchstone not within 2d. and by the test itself not within a half-penny. Lastly, the scales and weights differ so much from each other, as what is 4s. 9d. in one house, is but 4s. 6d. in the next, & *vice versa*. From whence it comes to pass, that all

A a pieces

pieces weighing above 17d. weight, are culled out to buy or make pieces of 14d. weight to pass for 4s. 6d.

2. Other species of coin, which *pro rata* contain the same quantity of the like gold and silver, with the piece of eight rials, goes in one species for more, in another for less. What hath been said of the silver-species, may be said of the gold species; and what differences are between silver and silver, and between gold and gold, is also between silver and gold coins. So as it becomes a trade to study and make advantages of these irregularities, to the prejudice of the good people who are taught, that whatever is called money, is the same, and regular, and uniform, and a just measure of all commodities. From whence it hath happened, that all English money which hath a great and deserved reputation in the world for its intrinsic goodness, is quite carried away out of Ireland, and such money brought instead of it, as these studied merchants do from time to time bring in for their advantage upon the common people, their credulity and ignorance.

But money, that is to say, silver and gold, do at this day much decrease in Ireland, for the following reasons.

1. Ireland, *anno* 1664, did not export to a much greater value than it imported, viz. about 62000. Since which time there hath been a law made to prohibit the importation of great cattle and sheep, alive or dead, into England; the value whereof carried into England in that very year 1664, was above 150000l. The which was said to have been done, for that Ireland drained away the money of England. Whereas in that very year England sent to Ireland, but 91000l. less than it received from thence; and yet this small difference was said to be the reason why

why the rents of England fell a fifth part, that is 1600000 in 8 millions. Which was a strange conceit, if they consider farther, that the value of the cattle alive or dead, which went out of Ireland into England, was but 132000l. the hides, tallow, and freight whereof were worth about half that money.

2. Whereas the owners of about one quarter both of all the real and personal estate of Ireland, do live in England, since the business of the several courts of claims was finished in December 1668, all that belongs to them goes out, but returns not.

3. The gains of the commissioners of that court, and of the farmers of the revenue of Ireland, who live in England, have issued out of Ireland without returns.

4. A considerable part of the army of Ireland hath been sent into England, and yet paid out of Ireland.

5. To remit so many great sums out of Ireland into England, when all trade between the said two kingdoms is prohibited, must be very chargeable; for now the goods which go out of Ireland, in order to furnish the said sums in England, must for example go into the Barbadoes, and there be sold for sugars, which brought into England, are sold for money to pay there what Ireland owes. Which way being so long, tedious, and hazardous, must necessarily so raise the exchange of money, as we have seen 15 *per cent.* frequently given, *anno* 1671 and *anno* 1672. Although in truth, exchange can never be naturally more than the land and water-carriage of money between the two kingdoms, and the insurance of the same upon the way, if the money be alike in both places.

But men that have not had the faculty of making these transmissions with dexterity, have chose rather to give 15 *per cent.* exchange, as afore said, than to

put themselves upon the hazard of such undertakings, and the mischief of being disappointed.

Now the extraordinary decrease of gold and silver, put men, whose affairs were much disturbed thereby, upon extraordinary conceits, and some very absurd ones for remedy, as namely the raising of Spanish pieces of eight, called cobs in Ireland, from 4s. 9d. to 5 or 6 shillings, which were before about 5d. above the value of English; that is 4s. 4d. English money weighed the same with a cob called 4s. 9d. For these distracted people thought, that calling their money by a better name, did increase its value.

2. They thought that no man would carry cobs of 5s. out of Ireland into England, where they were called but 4s. 4d. although he was necessitated to pay 4s. 5d. in England, and had no other effects to do it with. They thought that all men who lived in England, would return to their estates in Ireland, rather than pay 15 per cent. for exchange; not considering, that when cobs were raised, that exchange would also rise proportionably. They fancied, that he who sold a stone of wool for two cobs, called 9s. when cobs were raised, would sell his stone of wool for one cob and a half when called 9s. Nor did they think how this frivolous conceit would have taken away a proportionable part of all landlords estates in Ireland. As for example, those who acted moderately, would have the money raised a 20th part; and the 20th part of all the money of Ireland, was then thought to be but about 20000l. The whole cash of Ireland being then estimated but 400000l. whereas the landlords of Ireland, whose revenue is 800000l. per annum, must have lost one 20th part of their whole estates for ever, viz. 40000l. per annum upon that empty expedient.

But

But others, no less sensible of the distress of the people, and the obstructions of trade by reason of the said decay of bullion, considering that about 600000l. would drive the trade of that kingdom; for that 300000 would pay one half years gale of all the land; 50000 would pay a quarter rent of all the housing, and that 150000l. would more than pay a weeks expence of all the people of Ireland; and that the whole cash moved chiefly in those three circles; they therefore thought to make up their 400000l. present cash by a bank of 200000l. more, the bottom and support whereof should be land; for the lands and houses in Ireland being worth about 8 millions, whereof 200000l. was but the 40th part, 'twas thought easy to find many 40th parts so free from incumbrances or question as to give a being to such a bank.

Note, that interest in Ireland is 10 per cent. which is a great hinderance to trade; since the interest must inflame the price of Irish commodities, and consequently give to other nations the means of under-selling.

C H A P. XI.

Of the trade of Ireland.

IF it be true, that there are but about 16000 families in Ireland, who have above one chimney in their houses; and above 180000 others; it will be easily understood what the trade of this latter sort can be, who use few commodities; and those such as almost every one can make and produce. That is to say, men live in such cottages as themselves can make in 3 or 4 days; eat such food (tobacco excepted) as they buy not from others; wear such

A a 3 cloths

cloths as the wool of their own sheep, spun into yarn by themselves, doth make; their shoes, called brogues, are but a quarter so much worth as a pair of English shoes; nor of more than a quarter in real use and value. A hat costs 20d. a pair of stockings 6d. but a good shirt near 3s. The taylor's work of a doublet, breeches and coat about 2s. 6d. In brief, the victuals of a man, his wife, three children, and servant, resolved into money, may be estimated 3s. 6d. *per week*, or 1d. *per diem*. The cloaths of a man 30s. *per ann.* of children under 16, one with another 15s. the house not worth 5s. the building; fuel costs nothing but fetching. So as the whole annual expence of such a family, consisting of 6 in number, seems to be but about 52s. *per ann.* each head one with another. So as 950000 inhabitants of these edifices, may spend 2375000 *per ann.* And the 150000 who inhabit the 16000 other houses, may spend 10l. *per ann.* each one with another, viz. one million and half. So as the whole people of both sorts spend under 4 millions, whereof the 10th part, viz. 400000l. for foreign commodities, tobacco included, whereof every 1000 souls spends one tun *per ann.* or every 1000 tobacco-takers, viz. people above 15 years old, spend two tuns one with another: for it appears by the latest account of importance, that what is here said, is true to a trifle. From whence I observe by the way, that the king's revenue, *viis & modis*, being about 200000l. *per ann.* that it is the 20th part of the whole expence; which in some of the Grecian commonwealths was thought too much, although the Israelites allowed the tenth to the Levites only, though perhaps to defray the whole charge of the government, the supremacy amongst that people being then sacerdotal.

I observe

I observe also by the way, that the lands and housing of Ireland being worth about one million *per ann.* that the labour of the people may be worth three millions, which is earned by about 750000 (of the 1100000) who by their age and quality are fit and applicable to corporal labours, and consequently each labouring person earns but 4s. *per ann.* if all work. Or if each earns 8l. then but half them work, or all but half their full time, or otherwise in other proportions. But be it one way or the other; I am as certain that the hands of Ireland may earn a million *per ann.* more than they now do, as I am certain that there are 750000 in Ireland who could earn 2s. a week, or 5l. *per ann.* one with another, if they had suitable employment, and were kept to their labour.

I further observe, that if there be naturally but 2000 impotents in Ireland, and that 50 shillings *per ann.* doth maintain the poorer sort of people; it follows, that 8000l. *per ann.* would amply maintain all the impotents of Ireland, if well applied. For other beggars, as also thieves, and rebels, which are but bigger thieves, are probably but the faults and defects of government and discipline.

As for the fitness of Ireland for trade, we say as followeth.

1st. That Ireland consisting of above 18000 square miles, it is not one place with another above 24 miles from the sea, because it is 750 miles about: wherefore forasmuch as the land-carriage of goods that will be easy in such a country, it is fit for trade, because the greatest and most profitable part of trade, and the employment of shipping, depends upon such goods, viz. metals, stones, timber, grain, wood, salt, &c.

A a 4

2dly,

2dly, Ireland lieth commodiously for the trade of the new American world ; which we see every day to grow and flourish.

It lieth well for sending butter, cheefe, beef, fish, to their proper markets, which are to the southward, and the plantations of America.

Thus is Ireland by nature fit for trade, but otherwise very much unprepared for the same ; for as hath been often said, the housing thereof consists of 160000 nasty cabbins, in which neither butter nor cheefe, nor linen, yarn or worsted, and I think no other, can be made to the best advantage ; chiefly by reason of the foot and smoaks annoying the same ; as also for the narrowness and nastiness of the place ; which cannot be kept clean nor safe from beasts and vermin, nor from damps and musty stenches, of which all the eggs laid or kept in those cabbins do partake. Wherefore to the advancement of trade, the reformation of these cabbins is necessary.

It may also be considered, whether the institution of these following corporations would not be expedient, viz. 1. of cattle, 2. of corn, 3. of fish, 4. of leather, 5. of wool, 6. of linnen, 7. of butter and cheefe, 8. of metals and minerals : for unto these, almost all the commodities exportable out of Ireland, may be referred.

It may also be considered, whether the taxing of those cabbins with hearth-money be proper, but rather with days labour ; the former being scarce possible for them to have, but the latter most easy. Inasmuch as 'tis more easy for them to give 49 days labour *per ann.* at seasonable times, than to pay 2s. in silver at a pinch, and just when the collectors call for it.

The diet, housing and clothing of the 16000 families above-mentioned, is much the same as in England :

England : nor is the French elegance unknown in many of them, nor the French and Latin tongues. The latter whereof is very frequent among the poorest Irish, and chiefly in Kerry, most remote from Dublin.

The housing of 160000 families, is, as hath been often said, very wretched. But their clothing is far better than that of the French peasants, or the poor of most other countries ; which advantage they have from their wool, whereof 12 sheep furnisheth a competency to one of these families. Which wool, and the cloth made of it, doth cost these poor people no less than 50000*l.* *per ann.* for the dying it ; a trade exercised by the women of the country. Madder, allum, and indico, are imported, but the other dying stuffs they find nearer home, a certain mud taken out of the bogs serving them for copperas, the rind of several trees, and saw-dust, for galls ; as for wild and green weeds, they find enough, as also of Rhamnus-berries.

The diet of these people is milk, sweet and sower, thick and thin, which also is their drink in summer-time, in winter small-beer or water. But tobacco taken in short pipes seldom burnt, seems the pleasure of their lives, together with sneezing : inasmuch, that two 7ths of their expence in food, is tobacco. Their food is bread in cakes, whereof a penny serves a week for each ; potatoes from August till May, muscles, cockles and oysters, near the sea ; eggs and butter made very rancid, by keeping in bogs. As for flesh, they seldom eat it, notwithstanding the great plenty thereof, unless it be of the smaller animals, because it is inconvenient for one of these families to kill a beef, which they have no convenience to save. So as 'tis easier for them to have a hen or rabbit, than a piece of beef of equal substance.

Their

Their fewel is turf in most places; and of late, even where wood is most plentiful, and to be had for nothing, the cutting and carriage of the turf being more easy than that of wood. But to return from whence I digressed; I may say, that the trade of Ireland, among 19 in 22 parts of the whole people, is little or nothing, excepting for the tobacco above-mentioned, estimated worth about 50000 l. forasmuch as they do not need any foreign commodities, nor scarce any thing made out of their own village. Nor is above one fifth part of their expence other than what their own family produceth, which condition and state of living cannot beget trade.

And now I shall digress again to consider, whether it were better for the common-wealth to restrain the expence of 150000 optimates below 10 l. *per ann.* each; or to beget a luxury in the 950000 plebeians, so as to make them spend, and consequently earn double what they at present do.

To which I answer in brief, that the one shall increase the fordidness and squallor of living already too visible in 950000 plebeians, with little benefit to the common-wealth; the other shall increase the splendor, art, and industry of the 950000 to the great enriching of the common-wealth.

Again, why should we be forbid the use of any foreign commodity, which our own hands and country cannot produce, when we can employ our spare hands and lands upon such exportable commodities as will purchase the same, and more.

3. The keeping or lessening of money, is not of that consequence that many guess it to be of. For in most places, especially Ireland, nay, England itself, the money of the whole nation is but about a 10th part of the expence of one year; viz. Ireland is thought to have about 400000 l. in cash, and to spend

spend about 4 millions *per ann.* Wherefore it is very ill husbandry to double the cash of the nation, by destroying half its wealth; or to increase the cash otherwise than by increasing the wealth *smul & semel.*

That is, when the nation hath one 10th more cash, I require it should have one 10th more wealth, if it be possible. For there may be as well too much money in a country, as too little. I mean, as to the best advantage of its trade; only the remedy is very easy, it may be soon turned into the magnificence of gold and silver vessels.

Lastly, many think that Ireland is much impoverished, or at least the money thereof much exhausted, by reason of absentees, who are such as having lands in Ireland, do live out of the kingdom, and do therefore think it just that such, according to former statutes, should lose their said estates.

Which opinion I oppose, as both unjust, inconvenient, and frivolous. For 1st, if a man carry money or other effects out of England to purchase lands in Ireland, why should not the rents, issues and profits of the same land return into England, with the same reason that the money of England was diminished to buy it?

2. I suppose one quarter of the land of Ireland did belong to the inhabitants of England, and that the same lay all in one place together; why may not the said quarter of the whole land be cut off from the other three sent into England, were it possible so to do? and if so, why may not the rents of the same be actually sent, without prejudice to the other three parts of the interestor thereof?

3. If all men were bound to spend the proceed of their lands upon the land itself; then as all the proceed of Ireland ought to be spent in Ireland; so all

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all the proceed of one county of Ireland ought to be spent in the same; of one barony, in the same barony; and so parish and manor; and at length it would follow, that every eater ought to avoid what he hath eaten upon the same turf where the same grew. Moreover, this equal spreading of wealth would destroy all splendor and ornament; for if it were not fit that one place should be more splendid than another, so also that no one man should be greater or richer than another; for if so, then the wealth, suppose of Ireland, being perhaps 11 millions, being divided among 1100000 people, then no one man having above 10l. could probably build an house worth above 3l. which would be to leave the face of beggary upon the whole nation: and withal such parity would beget anarchy and confusion.

Of the other impediment of trade, which is the raising of money above the value which the generality of the whole world hath of it, that is, the intrinsic value, I have spoken before; and now return to other matters relating to the trade of Ireland.

Having shewn that there is little or no trade or commutation of commodities, where people live so simply, and as it were *ex sponte creatis*, as the inhabitants of 184000 huts do live; it follows, that what trade is in Ireland must be found in the 16000 other houses of above one chimney in each, and amongst the inhabitants of them. Though trade, properly speaking, be the commutation of commodities; yet 'tis the way to purchase riches and power, the parents of pleasure: not only by getting commodities out of the earth and sea; by ploughing, fishing, mines, &c. by getting away those commodities from them who first got them out of the earth and sea, as aforesaid. And not only or at all increasing the

the whole wealth of the nation, but ones own former share and proportion of the whole, that is, to say, supposing the whole wealth of Ireland were 10 millions, and the share of A. was 1000l. thereof; I say, 'tis commonly more the care of A. to make his 1000l. 3000, though by lessening the whole stock 2000l. than to make the whole stock 30 millions, by lessening his own 1000l. to 300l.

Now this is the trade of Ireland, and I think of most other places, but exercised in Ireland by the following ways, viz.

Whereas the lands of Ireland have within 150 years been most of them forfeited, and the lands of monasteries have since then fallen into the king's hands, by the dissolution of the said monasteries, and several defects found in the titles, older than that of time; it hath come to pass, that all the said lands have been granted to several others; some legally and formally, some otherwise; some under one condition, some under another. So as by several defects in the said grants, or by non-performance of conditions, and many other ways needless to enumerate, the king in strictness may find a title to the estates of many men who have been long in possession of their respective holdings, (though some more, some less, some upon better, and some upon worse grounds.) A principal trade in Ireland, to find out these flaws and defects, to procure commission for such inquiries. And a branch of this trade, is to give such seekers flattering and delusive informations to bring on other designs; and withal, prevail with persons conversant with the higher powers to give grants of these discoveries, and thereupon, right or wrong, to vex the possessors, at least into such a composition as may be of profit to the prosecutors. Whereby it falls out, that the time of all the persons exercised *pro & contra* in

in these matters, who do only take from one another like gamesters, (the lawyers taking from both) is lost, without advancing at all the public wealth. Now this is no trade, but a calamity upon the nation.

2. Whereas the branches of the public revenue being manifold, and the accounts of the same vast and numerous, and the laws, with the cases and accidents relating to the same, intricate and new; but chiefly the officers employed about the premises, such as could make friends for their places, whether persons of skill, experience and trustiness, or not; it hath come to pass, even in Ireland, in former times, that principal officers of the exchequer have represented the state of the public treasury near 200000l. differently from each other: so as new men have been admitted to take the whole to farm, who expected vast advantages, by mending and clearing what others had marred and confounded, though they had still their places and perquisites notwithstanding: and in this case the people thought fit to pay any thing that was required, rather than to pass the fire of this purgatory, even though they need no burning.

This and other practices of farming, taken with the whole doctrine of defalcations, hath been a great trade in Ireland, but a calamity on the people who have paid great wages to them that have made faults, but three times greater to those who would but undertake to mend them, though indeed they could not.

A third great trade and calamity to the people of Ireland, hath been the gains made by the aforementioned difference, confusion and badness of coins, exorbitant exchange, and interest of money, all following from the premises.

A fourth calamity is implicating poor workmen, and trappanning them into crimes, indictments, bishops-courts, &c. feigning and compounding of trespasses,

trespasses, not without making benefit by the office of justice of peace.

A fifth may be from the manner of making sheriffs, the execution of their offices, accounts in the exchequer, &c.

A sixth, from raising monies at the assizes, by authority of the grand juries, but raising too much, and in spending or not spending what was to be raised.

None of these six trades do add any more to the common-wealth than gamesters, and even such of them as play with false dice, do to the common stock of the whole number.

And in these trades 'tis thought 2/3ds of those who inhabit the afore-mentioned 16000 houses, do exercise themselves, and are the locusts and caterpillars of the common-wealth, as the inhabitants of the other 184000 cottages are the untilled part of the same. Wherefore it remains to see what trade is to be found among the rest; which I take to be as followeth, viz.

1. In domestick wealth: of which sort is building fine houses and gardens, orchards, groves, inns, mills, churches, bridges, highways, causeys; as also furniture for houses, coaches, &c. In which kind I guess the improvement of Ireland has from the year 1652, to anno 1673, advanced from one to four, and I think to a better state than before 1641, that is, than perhaps it ever was yet.

The foreign trade, if you will believe the accounts of customs, anno 1657, and now, hath been advanced from one to seven; but in reality, I think, from one to two; for the customs yielded anno 1656, clear under 12000l. but were within a year or two, let for above three times the sum, but are now at about 80000 intrinsically.

But

But to speak more clearly and authentically upon this subject, I shall insert the following tables of exported and imported commodities, and from them make the subnexed observations, viz.



The TABLE.

1. THAT the customs, managed by the state-officers, yielded *anno* 1657, under 12000l. but was farmed *anno* 1658, for above thrice that sum.
2. That the stock which drives the foreign trade of Ireland, doth near half of it belong to those who live out of Ireland.
3. That *anno* 1664, before the cattle-statute, 3 4ths of the Ireland foreign trade was with England, but now not one 4th part of the same.
4. That the manufacture bestowed upon a years exportation out of Ireland, is not worth above 8000l.
5. That because more eatables were exported *anno* 1664, than 1641, and more manufactures 1641, than *anno* 1664, it follows, there were more people in Ireland *anno* 1641, than 1664, and in that proportion as was formerly mentioned.
6. That the exportations appear more worth than the importations, excepting that the accounts of the former are more true, but of the latter very conjectural; and probably less than the truth.

C H A P. XII.

Of the religion, diet, cloths, language, manners, and interest of the several present inhabitants of Ireland.

WE said, that of the 1100000 inhabitants of Ireland, about 800000 of them were Irish; and that above 600000 of them lived very simply in the cabbins afore-mentioned. Wherefore I shall in the first place describe the religion, diet, &c. of these, being the major part of the whole; not wholly omitting some of the other species also.

The religion of these poor Irish is called Roman Catholick, whose head is the Pope of Rome, from whence they are properly enough called papists. This religion is well known in the world, both by the books of their divines, and the worship in their churches: wherefore I confine myself to what I think peculiar to these Irish. And first, I observe, that the priests among them are of small learning, but are thought by their flocks to have much, because they can speak Latin more or less, and can often out-talk in Latin those who dispute with them. So as they are thereby thought both more orthodox and able than their antagonists.

Their reading in Latin is the lives of the faints, and fabulous stories of their country. But the superior learning among them, is the philosophy of the schools, and the genealogies of their ancestors. Both which look like what St. Paul hath condemned.

The priests are chosen for the most part out of old Irish gentry, and thereby influence the people, as well by their interest as their office.

Their preaching seems rather bugbearing of their flocks with dreadful stories, than persuading them by reason, or the scriptures. They have an incredible opinion of the pope and his sanctity, of the happiness of those who can obtain his blessing at the third or fourth hand. Only some few, who have lately been abroad, have gotten so far, as to talk of a difference between the interest of the court of Rome, and the doctrine of the church. The common priests have few of them been out of Ireland; and those who have, were bred in convents, or made friars for the most part, and have humble opinions of the English and protestants, and of the mischiefs of setting up manufactures, and introducing of trade. They also comfort their flocks, partly by prophecies of their restoration to their ancient estates and liberties, which the abler sort of them fetch from what the prophets of the old testament have delivered by way of God's promise to restore the Jews, and the kingdom to Israel. They make little esteem of an oath upon a protestant bible, but will more devoutly take up a stone, and swear upon it, calling it a book, than by the said book of books, the bible. But of all oaths, they think themselves at much liberty to take a land-oath, as they call it: Which is an oath to prove a forged deed, a possession, livery or seisin, payment of rents, &c. in order to recover for their countrymen the lands which they had forfeited. They have a great opinion of holy-wells, rocks, and caves, which have been the reputed cells and receptacles of men reputed saints. They do not much fear death, if it be upon a tree, unto which, or the gallows, they will go upon their knees toward it, from the place they can first see it. They confess nothing at their executions, though never so guilty. In brief, there is much superstition among them, but formerly much

much more than is now; forasmuch as by the conversation of protestants, they become ashamed of their ridiculous practices, which are not *de fide*. As for the richer and better educated sort of them, they are such catholicks as are in other places. The poor, in adhering to their religion; which is rather a custom than a dogma amongst them; they seem rather to obey their grandees, old landlords, and the heads of their septes and clans, than God. For when these were under clouds, transported into Spain, and transplanted into Conaught; and disabled to serve them as formerly, about the year 1656, when the adventurers and soldiers appeared to be their landlords and patrons, they were observed to have been forward enough to relax the stiffness of their pertinacy to the pope, and his impositions. Lastly, among the better sort of them, many think less of the pope's power in temporals, as they call it, than formerly; and begin to say, that the supremacy, even in spirituals, lies rather in the church diffusive, and in qualified general councils, than in the pope alone, or than in the pope and his cardinals, or other *juncto*.

The religion of the protestants in Ireland, is the same with the church of England in doctrine; only they differ in discipline thus, viz.

The legal protestants hold the power of the church to be in the king, and that bishops and archbishops, with their clerks, are the best way of adjusting that power under him. The presbyterians would have the same thing done, and perhaps more, by classes of presbyters national and provincial. The independents would have all christian congregations independent from each other. The anabaptists are independent in discipline, and differ from all those afore-mentioned in the baptism of infants, and in the inward and spiritual signification of that ordinance. The quakers

salute not by uncovering the head, speak to one another in the second person, and singular number; as for magistracy and arms, they seem to hold with the anabaptists of Germany and Holland; they pretend to a possibility of perfection, like the papists; as for other tenents, 'tis hard to fix them, or to understand what things they mean by their words.

The diet of the poorer Irish, is what was before discoursed in the 11th chapter.

The clothing is a narrow sort of frieze, of about twenty inches broad, whereof two foot, called a bundle, is worth from 3d. halfpeny to 18d. Of this, seventeen bundles make a man's suit, and twelve make a cloak. According to which measures and proportions, and the number of people who wear this stuff, it seems, that near thrice as much wool is spent in Ireland as exported; whereas others have thought quite contrary, that is, that the exported wool is triple in quantity to what is spent at home.

As for the manners of the Irish, I deduce them from their original constitutions of body, and from the air; next from their ordinary food; next from their condition of estate and liberty, and from the influence of their governors and teachers, and lastly, from their ancient customs, which affect as well their consciences as their nature. For their shape, stature, colour, and complexion, I see nothing in them inferior to any other people, nor any enormous predominancy of any humour.

Their lazing seems to me to proceed rather from want of employment and encouragement to work, than from the natural abundance of flegm in their bowels and blood; for what need they to work, who can content themselves with potatoes, whereof the labour of one man can feed forty; and with milk, whereof one cow will, in summer time, give meat
and

and drink enough for three men, when they can every where gather cockles, oysters, muscles, crabs, &c. with boats, nets, angles, or the art of fishing; and can build an house in three days? and why should they desire to fare better, though with more labour, when they are taught, that this way of living is more like the patriarchs of old, and the saints of later times, by whose prayers and merits they are to be relieved, and whose examples they are therefore to follow? and why should they breed more cattle, since 'tis penal to import them into England? why should they raise more commodities, since there are not merchants sufficiently stocked to take them of them, nor provided with other more pleasing foreign commodities, to give in exchange for them? and how should merchants have stock, since trade is prohibited and fettered by the statutes of England? and why should men endeavour to get estates, where the legislative power is not agreed upon; and where tricks and words destroy natural rights and property?

They are accused also of much treachery, falseness, and thievery; none of all which, I conceive, is natural to them; for as to treachery, they are made believe, that they all shall flourish again, after some time; wherefore they will not really submit to those whom they hope to have their servants; nor will they declare so much, but say the contrary, for their present ease, which is all the treachery I have observed; for they have in their hearts, not only a grudging to see their old properties enjoyed by foreigners, but a persuasion they shall be shortly restored. As for thievery, it is affixt to all thin-peopled countries, such as Ireland is, where there cannot be many eyes to prevent such crimes; and where what is stolen, is easily hidden and eaten, and where 'tis easy to burn the house, or violate the

persons of those who prosecute these crimes, and where thin-peopled countries are governed by the laws that were made and first fitted to thick-peopled countries; and where matter of small moment and value must be tried with all the formalities which belong to the highest causes. In this case there must be thieving, where there is neither encouragement, nor method, nor means for labouring, nor provision for impotents.

As for the interest of these poorer Irish, it is manifestly to be transmuted into English, so to reform and qualify their housing, as that English women may be content to be their wives, to decline their language, which continues a sensible distinction, being not now necessary; which makes those who do not understand it, suspect, that what is spoken in it, is to their prejudice. It is their interest to deal with the English, for leases, for time, and upon clear conditions, which being performed they are absolute freemen, rather than to stand always liable to the humour and caprice of their landlords, and to have every thing taken from them, which he pleases to fancy. It is their interest, that he is well-pleased with their obedience to them, when they see and know upon whose care and conduct their well-being depends, who have power over their lands and estates. Then, to believe a man at Rome has power in all these last mentioned particulars in this world, and can make them eternally happy or miserable hereafter, 'tis their interest to join with them, and follow their example, who have brought arts, civility, and freedom into their country.

On the contrary, what did they ever get by accompanying their lords into rebellion against the English? what should they have gotten if the late rebellion had absolutely succeeded, but a more absolute servitude? and when it failed, these poor people have lost all their estates, and their leaders increased theirs, and enjoyed

enjoyed the very land which their leaders caused them to lose. The poorest now in Ireland ride on horseback, when heretofore the best ran on foot like animals. They wear better cloths than ever; the gentry have better breeding, and the generality of the plebeians more money and freedom.

C H A P XIII.

Several miscellany remarks and intimations concerning Ireland, and the several matters aforementioned.

WITHOUT recourse to the authority of story, but rather diligently observing the law and course of nature, I conjecture, that whatever is fabled of the Phœnicians, Scythians, Biscayers, &c. their first inhabiting of Ireland; that the places near Carrickfergus were first peopled, and that with those, who came from the parts of Scotland opposite thereunto; for that Ireland was planted by some body in Cæsar's time, is most certain; that the art of navigation was not before Cæsar's time so well understood and practised, as to bring men from any other part of the world thither, save from Great-Britain; that from St. David's-head in South-Wales, and from Holy-head in North-Wales, Ireland is not clearly at any time discerned, nor often at all; that the inhabitants of those two British head-lands had neither boats fit to pass that sea, is most probable; but that Carrickfergus may be always seen from Scotland, is well known; and that a small boat may row over in three or four hours, is experienced; that the language of those parts differ very little; that the country about Carrickfergus is far better than that of Scotland opposite; that the chief bishops seat of Ireland,

Ireland, and probably the first, is near those parts, are all notorious truths. From all which 'tis probable, that Ireland was first peopled from Scotland.

It hath been much observed, that the lieutenants and chancellors of Ireland have often been at variance; the reason whereof seems to be their powers were too near an equilibrium; for the lieutenant commands an army perhaps of 3000, and the chancellor makes 900 justices of peace, who make 2500 constables, which are the civil sword; who act in times of peace, and every where, and all matters; whereas the army acts only upon rare occasions, and are more mercenary men. So as the civil sword seems of far more extent and effect than the military sword.

The lieutenant disposes perhaps of four or five hundred places and employments; but the chancellor, the said nine hundred justices of peace, and several others. The lieutenant can hurt very few persons, who do not depend upon the favour of employments; but the chancellor can affect all men of estates and dealing in the world, by the power of his court, and by the harmony of his own will with the king's conscience.

The lieutenant is for the most part a stranger to Ireland; but the chancellor seldom such, but a person of great family and acquaintance. Moreover, all the lieutenants, deputies, and lords justices, that have been these 150 years, have not, one with another, continued two years in the office; but the chancellors have much more, and are seldom removed but by death, and general revolutions. The chancellor has ordinarily some other dignity and office annexed, for they be often eminent prelates and church-men; but the lieutenant is confined to temporals. The chancellor is speaker in parliament,
and

and by keeping the seal, can check the lieutenant in many cases. The chancellors are bred to eloquence and arguing; the breeding of a lieutenant is casual.

Men that bring great estates into Ireland, do not increase them proportionably with them who come over with nothing. Not to quote the examples hereof on both sides, the reason seems not to be very abstruse, viz.

The language of Ireland is like that of the north of Scotland, in many things like the Welch and Manques; but in Ireland the Fingallians speak neither English, Irish, nor Welch; and the people about Wexford, though they agree in a language differing from English, Welch, and Irish, yet 'tis not the same with that of the Fingallians near Dublin. Both these sorts of people are honest and laborious members of the kingdom.

The Irish language, and the Welch, as also all languages that have not been the languages of flourishing empires, wherein were many things, many notions and fancies, both poetical and philosophical, hath but few words; and all the names of artificial things brought into use, since the empire of these linguists ceased, are expressed in the language of their conquerors, by altering the termination and accents only.

Ireland is now divided into provinces, counties, baronies, parishes, and farm-lands, and those, so as that they may be, and have been geometrically delineated; but formerly it was not so, but the country was called by the names of the lords who governed the people. For as a territory bounded by bogs, is greater or lesser as the bog is more dry and passable, or otherwise: so the country of a grandee or tierne in Ireland, became greater or lesser as his forces
waxed

waxed or weaned; for where was a large castle and garrison, there the jurisdiction was also large.

And when these grandees came to make peace, and settle the bounds with one another, the limits of their land-agreements were no lines geometrically drawn; but if the rain fell one way, then the land whereon it fell, did belong to A, if the other way, to B, &c.

As to their town-lands, plough-lands, colps, gneeres, bullibos, ballibelaghs, two's, horsmen's, beds, &c. they are all at this day become unequal both in quantity and value, having been made upon grounds which are now obsolete and antiquated.

For sometimes lands were divided by what certain societies of men held, which I conceive were town-lands or tythings.

Sometimes by plow-lands, viz. such a parcel of lands as contained enough of every species of land arable, meadow, pasture, mountain, turf-bog, wood, &c. as served for the whole use of man, especially of the owner of such a plow-land.

Sometimes by the share or proportion of land, which an undertaker would engage to plant and defend according to articles.

Sometimes by the share which each servitor had given him in reward for his service, after a rebellion or insurrection.

Sometimes by what belonged to the cell of some religious man or men. But now all the lands are geometrically divided, and that without abolishing the ancient denominations and divisions above-mentioned. So that it is yet wanting to prevent the various spelling of names generally understood, that some person or persons who can rightly comprehend the names of all public denominations according as they are spelled in the latest grants, should be appointed by authority to determine the same for the time

time to come. And that where the same land hath other names, or hath been spelled with other conscription of letters or syllables, that the same be mentioned with an *alias*. Where the public and new authenticated denominations is part of a greater antiquated denomination, that it be so expressed, as by being called the East, West, South, or North part thereof. And if the said denomination comprehend several obsolete or inconsiderable parcels, that the same be expressed likewise.

The last clause of the explanatory act, enabled men to put new names on their respective lands, instead of those uncouth, unintelligible ones then upon them. And it would not be amiss if the significant part of the Irish names were interpreted, where they are not, or cannot be abolished.

SOME

SOME have thought that little shipping belongs to Ireland, by the great policy of the English, who (as they wittily expressed it) would keep the chain or draw-bridge between both kingdoms, on the English side; but I never perceived any impediment of building, or having ships in Ireland, but mens own indisposition thereunto, either wanting stock for so chargeable a work, or not having workmen of sorts enough to fit out a ship in all particulars: as for that they could hire ships cheaper from the Dutch, than to build them; or, that the Irish had rather eat potatoes and milk on dry land, than contest with the wind and waves with better food: or that there is not sufficient encouragement for an able shipright to reside in Ireland. Nevertheless at this day there belongs to several ports of Ireland, vessels between 10 and 200 tuns, amounting to about 8000 tuns of several sorts and sizes: and there are five light-houses erected for safety of sailing upon the coasts.

Concerning the Ambergreece, taken upon the Western coasts of Ireland, I could never receive any clear satisfaction, neither of its odor, nor any other vertue, nor what use was or could be made of that stuff which has been so called, which is of several appearances.

What is said of the herb Mackenbory, is fabulous, only that 'tis a tythimal, which will purge furiously, and of which there are vast quantities in that part of Kerry called Desmond, where the arbutus or strawberry tree groweth in great quantity.

There are not in Ireland ten iron furnaces, but above twenty forges and bloomeries, and but one lead-work, which was ever wrought, tho' many in view, which the pretended patents of them have hindered the

the working of, There is also a place in Kerry fit for one allum-work, attempted, but not fully proceeded upon.

There are in the West of Ireland, about 20 gentlemen, who have engaged in the pilchard-fishing, and have among them all about 160 saynes, wherewith they sometimes take about 4000 hogsheds of pilchards *per ann.* worth about ten thousand pound. Cork, Kingsale, and Bantry are the best places for eating of fresh fish, tho' Dublin is not, or need not be ill supplied with the same.

The clothing-trade is not arrived to what it was before the late rebellion. And the art of making the excellent, thick, spungy, warm coverlets, seems to be lost.

Near Colrane is a salmon-fishing, where several tuns of salmon have been taken at one draught.

The English in Ireland before Henry the VII's time, lived in Ireland as the Europeans do in America; or as several nations do now upon the same continent; so as an Englishman was not punishable for killing an Irishman, and they were governed by different laws; the Irish by the Brehan law, and the English there by the laws of England.

Registers of burials, births and marriages, are not yet kept in Ireland, though of late begun in Dublin, but imperfectly.

English in Ireland, growing poor and discontented, degenerate into Irish; & *vice versa*, Irish growing into wealth and favour, reconcile to the English.

Eleven Irish miles makes 14 English, according to the proportion of the Irish perch of 21 feet, to the English of 16 and a half.

The admeasurement of land in Ireland, hath hitherto been made with a circumferencer, with a needle of three two thirds long, as the most convenient proportion;

tion; but 'twill be henceforth better done by the help of some old geometrical theoremes, joyned with the new property of a circle, demonstred by doctor R. Wood.

The *DIAGRAM*.

ALtho' the protestants of Ireland, be to papists, as three to eight; yet, because the former live in cities and towns, and the Scots live all in and about five of the 32 counties of Ireland; it seems in other open counties, and without the corporations, that the Irish and Papists are twenty to one.

A report

A report from the council of trade in Ireland, to the Lord Lieutenant and Council, which was drawn by sir William Petty.

IN obedience to your lordship's Act of Council, of January the 20th 1675, we have spent several days in considering how, as well the wealth of this kingdom in general, as the money thereof in particular may be increased. And in order thereunto, we must first set down to the best of our knowledge, the state of this kingdom in reference to trade. Secondly, We have noted such inferences from the same as do shew the several causes of the smallness of trade, want of money, and the general poverty of this nation. And in the last place, we have offered such general remedies and expedients, in the respective cases, as may be obtained and practised, without any new law to be made in Ireland. And we are ready so to enlarge upon the branches we have offered, as to make such of our proposals practicable, as your lordships shall please to select and approve of for that purpose.

March the 25th, 1676.

CHAP.

C H A P. XIV.

Considerations relating to the improvement of Ireland.

THE whole territory of Ireland consists of about 12 millions of acres (English measure) of arable, meadow, and good pasture land; with about two millions of rocky, boggy, and scrubby pasture, commonly called unprofitable, (tho' not altogether such:) the rest being absolute boggs, loughs, rocks, sands, strands, rivers, and highways, &c. Of all which several lands, the yearly rent (comprehending their Majesties quit-rents, tythes and tenants improvements) is supposed to be about nine hundred thousand pound, and worth to be purchased at nine millions.

2. The value of all the housing in Ireland, which have one or more chimnies in them, (excluding all cabbins which have none) is supposed to be two millions and a half.

3. The cattle and live stock, three millions.

4. Corn, furniture, merchandize, &c. about one million.

5. The coined and currant money, now running in trade, is between 300, and 350,000 l. or the 50th part of the value of the whole kingdom, which we suppose to be about 16 millions.

6. The number of the people in Ireland is about 1100,000, viz. 300,000 English, Scotch, and Welch protestants, and 800,000 papists, whereof one fourth are children unfit for labour, and about 75,000 of the remainder are, by reason of their quality and estates, above the necessity of corporal labour; so as there remains 750,000 labouring men and women, 500,000 whereof do perform the present work of the nation.

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7. The said 1100,000 people do live in about 200,000 families or houses, whereof there are but about 16,000 which have more than one chimney in each; and about 24,000 which have but one; all the other houses, being 160,000, are wretched nasty cabbins, without chimney, window, or door-shut, even worse than those of the savage Americans, and wholly unfit for the making merchantable butter, cheese, or the manufactures of woollen, linen or leather.

8. The houses within the city and liberties of Dublin, are under 5000, viz. in the city 1150. And the alehouses within the same about 1200. And it seems, that in other corporations and country towns, the proportion of alehouses is yet greater than in Dublin, viz. about one third of the whole.

9. The counties, baronies, and parishes of Ireland, are now become marvellously unequal, so as some are twenty times as big as others, the county of Cork seeming in respect of people and parishes to be one 8th of the whole kingdom, and other counties not being above the 20th part of the county of Cork; it hath been found very difficult to get fit persons for sheriffs and juries; and the often holding of assizes and quarter-sessions in the said smaller counties, hath been found an unnecessary burden upon them,

10. There are now in Ireland 32 counties, 252 baronies, and 2278 parishes; so as the number of sheriffs, and sub-sheriffs, sheriff-bailiffs, high and petty-constables, are about three thousand persons, whereof not above one tenth are English or protestants. So as the remainder (being about two thousand seven hundred) are Irish papists, and are the civil militia of this kingdom, and have the executing of all decrees of courts, and of justices of the peaces warrants.

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11. This civil militia, and the rest of the Irish papists being about 800,000, are influenced and guided by about 3000 priests and fryars, and they governed by their bishops and superiors, who are for the most part, of the old Irish gentry, men of foreign education, and who depend upon foreign princes and prelates, for benefices and preferments.

12. The Irish papists (besides Sundays and the 29 holidays appointed by the law) do one place with another, observe about 24 days more in the year, in which they do no corporal labour, so as they have but about 266 working days; whereas protestants not strictly observing all the legal holy days, by a total forbearing of labour, have in effect 300 working days in the year, that is, 34 days more than the papists, or at least five of six days in each, or one 10th part of the whole year.

13. The expence of the whole people of Ireland is about four millions *per ann.* the 50th part whereof being 80,000l. and the quarter of annual house rent being about 60,000 l. together with 450,000 l. more, being the value of half a years rent, tythes and quit rent, do make 590,000l. as that sum of money which will compleatly drive the trade of this kingdom.

14. The value of the commodities exported out of Ireland, and the freight of the shipping employed in the trade of this nation, together with the fishing of herrings, is about five hundred thousand pounds *per annum.*

15. The value of the estates in Ireland of such persons as do usually live in England; the interest of debts of Ireland, due and payable to England; the pay of the forces of Ireland, now in England; the expence and pensions of agents and solicitors commonly residing in England about Irish affairs; the expence

pence of English and Irish youth now upon their education beyond the seas; and lastly, the supposed profit of the two great farms now on foot, do altogether make up near two hundred thousand pound, *per ann.* as a debt payable to England out of Ireland.

16. The value of the cattle, viz. live oxen and sheep, carried out of Ireland into England, was never more than 140,000l. *per annum*; the freight, hides, tallow, and wool of the said live cattle, were worth about 60,000 l. of the said 140,000 l. and the value of the goods imported out of England into Ireland (when the cattle trade was free) was between treble and quadruple, to the neat value of the ox and sheeps flesh transported from hence into England.

17. The customs of exported and imported goods, between England and Ireland, abstracted from the excise thereof, was in the freest trade about 32,000 l. *per annum.*

C H A P. XV.

Inferences from the premisses.

1. **B**Y comparing the extent of the territory with the number of people, it appears that Ireland is much under peopled; forasmuch as there are above 10 acres of good land to every head in Ireland; whereas in England and France there are but four, and in Holland scarce one.

2. That if there be 250,000 spare hands capable of labour, who can earn 4 or 5 l. *per ann.* one with another, it follows that the people of Ireland, well employed, may earn one million *per ann.* more than they do now, which is more than the years rent of the whole country.

3. If an house with stone walls, and a chimney well covered, and half an acre of land well ditched about, may be made for 4 or 5 l. or thereabouts; then two thirds of the spare hands of Ireland can in one years time build and fit up 160,000 such houses and gardens, instead of the like number of the wretched cabbins abovementioned: and that in a time when a foreign trade is most dead and obstructed, and when money is most scarce in the land.

4. The other third part of the said spare hands within the same year (besides the making of bridges, harbours, rivers, highways, &c. more fit for trade) are able to plant as many fruit and timber trees, and also quick-set hedges as, being grown up, would distinguish the bounds of lands, beautify the country, shade and shelter cattle, furnish wood, fuel, timber and fruit, in a better manner than ever was yet known in Ireland or England. And all this in a time when trade is dead, and money most scarce.

5. If the gardens belonging to the cabbins abovementioned, be planted with hemp and flax, according to the present statute, there would grow 120,000 l. worth of the said commodities, the manufactures whereof, as also of the wool and hides now exported, would by the labour of the spare hands abovementioned, amount to above one million *per annum* more than at present.

6. The multitude and proportion of ale-houses abovementioned, is a sign of want of employment in those that buy, no less than those that sell the drink.

7. There being but 800,000 papists in Ireland, and little above 2000 priests; it is manifest that 500 priests may, in a competent manner, officiate for the said number of people and parishes. And that two popish bishops (if any at all be necessary) may as well govern

govern the said 500 priests, and two thousand parishes as the 26 bishops of England do govern near ten thousand parishes.

8. If the protestants, according to the present practice and understanding of the law, do work one tenth part of the year more than the papists: and that there be 750,000 working people in Ireland, whereof about 600,000 are papists; it follows that the popish religion takes off 60,000 workers, which, at about 4l. *per annum* each, is about 250,000 l. *per annum* of it self; besides the maintenance of 2500 superfluous churchmen, which at 20l. *per annum* each, comes to 50,000l. *per annum* more.

9. The sheriffs of Ireland at 100l. *per annum*, the high constables at 20l. *per annum*, and the petty constables at 10l. *per annum* each, being all English protestants; (with some other incident charges for the administration of justice) may be salaried and defrayed for 30,000l. *per annum*, consistent with his majesty's present revenue, forces, &c. which said salaries may also be lessened, by uniting some of the smaller counties, baronies and parishes, according to the proportion of people inhabiting within them.

10. If there be not 350,000 l. coined money in Ireland; and if 590,000l. (or near double what there now is) be requisite to drive the trade thereof; then it follows, that there is not enough in Ireland to drive the trade of the nation.

11. If the lands of Ireland and housing in corporations, be worth above 10 millions to be now sold, (and if less than one million of stock will drive all the trade that Ireland is capable of) reckoning but two returns *per annum*; it is certain that the lesser part of the said ten millions worth of real estate, being well contrived into a bank of credit, will, with the cash yet remaining, abundantly answer all the ends of domestick

domestick improvements and foreign traffick whatsoever.

12. If the whole substance of Ireland be worth 16 millions, as above said: if the customs between England and Ireland, were never worth above 32,000 l. per annum: if the titles of estates in Ireland be more hazardous and expensive, for that England and Ireland be not under one legislative power: if Ireland till now hath been a continual charge to England: if the reducing the late rebellion did cost England three times more in men and money, then the substance of the whole country, when reduced, is worth: if it be just, that men of English birth and estates, living in Ireland, should be represented in the legislative power; and that the Irish should not be judged by those who, they pretend, do usurp their estates; it then seems just and convenient that both kingdoms should be united, and governed by one legislative power. Nor is it hard to shew how this may be made practicable, nor to satisfy, repair, or silence those who are interested or affected to the contrary.

13. In the mean time, it is wonderful that men born in England, who have lands granted to them by the king, for service done in Ireland to the crown of England when they have occasion to reside or negotiate in England, should by their countrymen, kindred and friends there, be debarred to bring with them out of Ireland food whereupon to live, nor suffered to carry money out of Ireland, nor to bring such commodities as they fetch from America directly home, but round about by England, with extream hazard and loss, and be forced to trade only with strangers, and become unacquainted with their own country; especially when England gaineth more than it looseth by a free commerce; as exporting hither three times as much as it receiveth from hence: in-
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somuch as 95l. in England, is worth about 100l. of the like money in Ireland, in the freest time of trade.

14. It is conceived that about one 3d of the imported manufactures might be made in Ireland, and one 3d of the remainder might be more conveniently had from foreign parts, than out of England, and consequently that it is scarce necessary at all for Ireland to receive any goods of England, and not convenient to receive above one 4th part from hence of the whole which it needeth to import, the value whereof is under 100,000 l. per ann.

The application of the premises, in order to remedy the defects and impediments of the trade of Ireland.

1. Forasmuch as the consideration of raising money, hath already, and so lately, been before your lordships; therefore without giving this board any further trouble concerning the same, we humbly offer, in order to the regulation of the several species thereof, that whereas weighty plate pieces, together with ducatoons, making about three quarters of the money now current in Ireland, do already pass at proportionable rates; and for that all other species of silver money, are neither rated proportionably to the said weighty pieces, nor to one another; that whole, half and quarter cobbs of sterling silver (if light) may pass at 5s. 7d. per ounce, but that the other species of coarser silver, as the Perues, &c. may pass as commodity, or at 5s. per ounce until there shall be conveniency for new coining thereof into smaller money.

2. That forthwith application may be made unto England, to restore the trade from the plantations, and between the two kingdoms (and particularly that of cattle) as heretofore; and in the mean time to discover and hinder, by all means possible, the carrying of bullion out of Ireland into England; to the end

that those in England who are to receive monies from hence, may be necessitated to be very earnest in the said negotiation.

3. That endeavours be used in England, for the union of the kingdoms under one legislative power, proportionably, as was heretofore done in the case of Wales.

4. For reducing interest from ten to five or six *per cent.* for disposing monied men to be rather merchants than usurers, rather to trade than purchase, and to prevent the bad and uncertain payments which gentlemen are forced to make unto tradesmen, whose stock and credit is thereby soon buried in debts, not to be received without long and expensive suits, and that a bank of land be forthwith contrived and countenanced.

5. That the act of state which mitigates and compounds for the customs of some foreign goods, purposely made high to hinder their importation, and to encourage the manufacture of them here, be taken into consideration (at least before it be renewed.)

6. That the lord lieutenant and council, as also the nobility, courts of justice and officers of the army, and other gentlemen in and about Dublin, may by their engagement and example, discourenance the use of some certain foreign commodities, to be pitched upon by your lordships: and that gentlemen and freeholders in the country, at their assizes, and other country meetings, and that the inhabitants of all corporations who live in houses of above two chimnies each, may afterwards do the same.

7. That there be a corporation for the navigation of this kingdom, and that other societies of men may be instituted, who shall undertake and give security to carry on the several trades and manufactures of Ireland; and to see that all goods exported to foreign markets, may be faithfully wrought and packt: which

which societies may direct themselves, by the many several proposals and reports formerly, and of late made by the council of trade, and which they are now again ready to enlarge and accomodate to the said several proposals respectively, and more particularly to the manufactures of woollen, linen, and leather.

8. That the corporations of Ireland, may be obliged to engage no manufactures, but according to their primitive instructions; which was to carry on such great works, as exceeded the strength of single persons; and particularly that they may cause some such like proportions of yarn, linnen and woollen, as also of worsted, to be spun, as Mr. Hawkins hath propounded.

9. That the patents which hinder the working of mines may be considered.

10. That the justices of peace may be admonished to protect the industrious, and not suffer their labours to be interrupted by vexatious and frivolous indictments.

11. That the inhabitants of the wretched cabbins in Ireland, may be encouraged to reform them, by remitting the penalty of nine pence *per* Sunday, payable by the statute; and likewise to make gardens, as the statute for flax and hemp requires. And that other the wholesome laws against idlers, vagabonds, &c. may be applied to the prevention of beggary and thievery: whereunto the orderly disposing of the said cabbins into townships would also conduce.

12. That the people be dissuaded from the observation of the superfluous holydays.

13. That the exorbitant number of popish priests and fryars, may be reduced to a bare competency, as also the number of ale-houses.

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14. That the constable, sberiff, and bailiffs, may also be English protestants, (tho' upon salary.)

“ From all which, and from the settlement of estates, it is to be hoped, that men seeing more advantage to live in Ireland than elsewhere, may be invited to remove themselves thither; and to supply the want of people; the greatest and most fundamental defect of this kingdom.

CAROLUS

CAROLUS secundus, Dei gratia, Angliæ, Scotiæ, Franciæ & Hiberniæ rex, fidei defensor, &c. Omnibus ad quos præsentis literæ pervenerint salutem. Cum prædilectus, perquam fidelis consanguineus & consiliarius noster Jacobus dux Ormondæ in regno nostro Hiberniæ, qui plurima egregia servitia serenissimo patri nostro beatissimæ memoriæ in eodem regno, in loco & qualitate Domini locum-tenentis generalis & generalis gubernatoris ejusdem regni nostri per multos annos in temporibus maximæ calamitatis summa cum prudentia & integritate præstiterit, ac sese fidum & fortem assertorem coronæ Angliæ jurium continue comprobaverit, utpote qui dicto patri nostro per totam flagitiosam illam subditorum suorum nuperam defectionem, magnanimiter adhærescens in prælio primus & audax, in consilio prudens, & nemini secundus extiterit; atque nobis etiam tum extremis exilii nostri angustiis, tum restitutione nostra, inseparabilis & indefatigabilis adfuerit comes & adjutor: nos præmissa perpendentes æquum duximus, in tesseram favoris nostri, eundem ducem Ormondæ locum-tenentem nostrum generalem regni nostri Hiberniæ prædicti, & generalem in eodem regno gubernatorem constituere. Sciatis, quod nos de provida circumspectione & industria præfati Jacobi ducis Ormondæ plurimum confitentes de advisamento concilii nostri & ex certa scientia & mero motu nostri assignavimus, fecimus, ordinavimus, constituimus & deputavimus & per præsentis assignamus, facimus-ordinamus, constituimus & deputamus eundem ducem Ormondæ locum-tenentem nostrum generalem regni nostri Hiberniæ prædicti necnon gubernator' nostrum generalem regni nostri illius, Habendum tenendum, gaudendum, exercend' & occupand' offic' præd' præfato Jacobo duci Ormondæ una cum omnibus & singulis vad' feod' stipend' & association' eidem officio spectan' & pertinen' durante beneplacito nostro; dantes & concedentes eidem locum-tenenti nostro

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nostro generali & gubernatori nostro generali plenam tenore presentium potestatem & auctoritatem ad pacem nostram & ad leges consuetudines regni nostri predicti custodiend' & custodire faciend' & ad omnes & singulos ligeos nostros tam Anglicos quam Hibernicos dicti regni nostri ac alios quoscunque, per nos super dictum locum-tenent' nostrum generalem & gubernatorem nostrum generalem, stipendiatos & alias quascunque personas, ibidem contra nos, aut pacem, consuetudinem & leges predicti qualescunque delinquend' & contraveniend' juxta eorum demerita, secundum leges & consuetudines predictas, viis & modis quibus melius pro honore & proficuo nostro fieri poterit: ac pro bono gubernatione dicti regni nostri ac ligeorum & subditor' nostrorum ibidem juxta discretionem dicti locum-tenentis nostri general' & gubernatoris nostri general' castigand' & puniend' ac puniri & castigari faciend' necnon ordinationes & statuta pro salvo & bono regimine regni nostri ibidem ordinand' statuend' & stabiliend' ac super inde proclamationes faciend' debiteque executioni demandand' ac quoscunque contravenientes & delinquentes castigand' & incarcerand' atque incarceratos solvend' & deliberand'. Necnon ad recipiend' & admittend' per dictum advisament' consilii nostri ad fidem & pacem nostram, tam Anglicos quam Hibernicos, & alios quoscunque infra predicti regnum nostrum Hibernie habitantes vel commorantes intutand' seu commorand' qui nobis, legibus nostris consuetud' predicti rebelles & contrarii extiterint aut existunt vel existunt; & ad concedend' faciend' & dand' per hujusmodi advisament' plenam pardonationem, remissionem, relaxationem & absolutionem tam general' quam specialem, illis & eorum cuilibet hujusmodi pardonationem petent' aut habere volent' ac se etiam pacis nostrae quae ad nos pertinet tam pro homicid' rober' felon' murdr' rapt' mulierum, latrociniiis, falsis allegation' adhæsiõ' inimicis utlagar' transgression' contempt' & aliis offensis quibuscunque in dicto regno nostro per aliquas

aliquas hujusmodi personas ante hæc tempora fact' seu in posterum faciend' & eorum fortisfactur' & firmam pacem nostram eis & eorum cuilibet literas patentes sub magno sigillo quo utimur in regno nostro predicto in forma debita concedend' donand' & deliberand' ac etiam eosdem alios quoscunque ad fines & redemptiones hujusmodi offens' & eorum quamlibet qui fines & redemptiones facere debuerunt seu voluerunt accipiend' & recipiend' et singul' personis juxta leges & consuetudines præd' justitiam faciend' & fieri mandand' ac etiam ad universos & singulos tam Anglos rebelles quam Hibernicos dicti regni nostri & alios quoscunque dictum regnum nostrum in posterum invadend' ac ipsum regnum nostrum subditosque nostros ejusdem deprædare, gravere seu alio modo destruere seu devastare intendend' ac se juxta leges & consuetudines predicti justificare volentes, si necesse fuerit, cum protest' nostra regia, ac aliis viis & modis, quibus melius fieri poterit juxta eorum demerita puniend' & si opus fuerit ultimo supplicio demandand' ac subditos nostros provide commovend' convocand' & levand' ac cum eisdem subditis nostris sic levat' contra dictos rebelles congregiend' eosque invadend' vicend' & castigand' & si opus fuerit terr' ipsorum aliis qui nobis servire volunt & intendunt de advisamento predicti locand' & demittend'. Ac etiam cum eis pacificand' & pacem componend' ac ipsos paci nostrae restorand' toties quoties in præmissis vel circa ea opus fuerit. Proviso tamen semper, quod super quamlibet talem dimissionem & location' per præfat' Jacobum ducem Ormondie ac predicti advisament' consilii nostri præd' in posterum virtute harum literarum nostrarum patentiu' faciend' annual' reddit' superinde debit' sit nobis, hæredibus & successoribus nostris, omnino reservat' damus insuper & concedimus eidem Jacobo duci Ormondie locum tenenti nostro generali & gubernatori nostri generali, tenore presentium, plenam potestatem & auctoritatem omnes proditiones, nec non felon' murdr' rapt' mulier' ibidem & alias causas

causas & offensas quascunque per subditos ejusdem regni nostri Hiberniæ, vel alios ibidem residend commiss' sive committend' predition' quæ destructionem vitæ nostræ concernerunt tantummodo except' pardonand' abolend' remittend' & relaxand' literasque nostras patentes sub dicto magno sigillo nostro superinde cuicunque personæ regni nostri Hiberniæ præd' nomine nostro concedend' componend' & ad easdem sigilland' cancellar' nostro vel custod' sigilli dicti nostri regni nostri Hiberniæ mandand' tradend' & deliberand'. Damus præterea & concessimus eidem Jacobo duci Ormandiæ locum-tenenti nostri generali & gubernatori nostro generali, plenam potestatem & auctoritatem quoscunque de stirpe Anglicano existend' in officio in regno prædict' tam secundo baroni scaccar' nostri & quorumcunque computand' ac aliar' officiar' perficere, ipsosque officiar' intra regnum nostrum prædictam facere, deputare & constituere; habendum eis & eorum cuilibet & quibuscunque, durante beneplacito nostro & quamdiu in eodem se bene gerunt ad libitum ejusdem locum-tenentis nostri general' & gubernatoris nostri general' una cum vad' & regard' eisdem officiar' ab antiquo debit' & consuet' offic' cancellar' thesaur' subthesaurar' justiciar' utriusque banci & capital' baron' scaccar' nostri offic' magistri rotulorum ac offic' thesaur' ad gueram offic' marescall' offic' magistri ordination' clerici de le cheque' offic' præsiden' Munster & Connaght ac officium attor' & sollicitator' nostri ejusdem regni nostræ Hiberniæ tantummodo except' statut' & parliamentum Domini Henrici nuper regis Angliæ septimi progenitor' nostri inclytæ memoriæ, anno regni sui decimo, coram Edwardo Poyning milite tunc deputato regni nostri Hiberniæ ten' edit' & provis' non obstante. Concessimus etiam præfato locum-tenenti nostro generali potestatem quod ipse durante beneplacito nostro omnia officia ecclesiastica, tam jurat' quam non jurat' viz. Vicar' parsonat' præbendar' cantur' capell' hospital' dignitat' archionat' & alia beneficia quæcunque nominatione archiepiscopor' & episcopor'

episcopor' tantum except' tam in ecclesiis cathedral' quam collegiat' hospitiat' & paroch' in quocunque loco in regnum nostrum Hiberniæ quocunque titulo jam vacan' seu in posterum ex causa quacunque vacare contingen' & ad præsentationem, collationem sive donationem nostrum quocunque modo spectan' personis idoneis quibuscunque sibi placuerit dan' concedend' & conferend' & ad eadem omnia & singula quorum ad nos præsentationis, donationis sive collationis spect' & pertinent' & stat' & possess' omnium & singulorum qui de eorum aliquibus possessionat' existunt ratificand' approbanda & confirmand' ac privileg' libertat' immunitat' & concess' per prædecessores nostros quoscunque aut aliquos alios ante hæc tempora fact' sive concess' prout eidem locum-tenenti nostro generali & gubernatori nostro generali per advisament' & consensu consilii nostri in regno nostro præd' melius expedire videbitur ratificand' approband' & confirmand'. Concessimus insuper eidem Jacobo duci Ormandiæ locum-tenenti nostro generali & gubernatori nostro generali potest' & fidelit' provision' & renuntiation' archiepiscopor' & episcopor' in eodem regno nostro Hiberniæ, tempore præterito sive futuro, fact' ordinat' & consueta acceptend' faciend' ordinand' & constituend' ac omnia alia ad nos debit' nomine nostro recipiend' eisdem archiepiscopis, episcopis & ear' quilibet temporalia sua cancellor' nostro regni nostri prædict' deliber' mandand' cum omnibus & singulis juribus emolument' proficuis & reventionibus ratione vacationis deor' beneficior' dignitat' archiepiscopat' sive episcopat' nobis reservat' ac etiam bomag' omnium & singulorum tam spiritual' quam temporal' tenen' & subditor' nostrorum quorumcunque in regno nostro prædicto nomine nostro recipiend' & terras & tenement' sua de hereditate sua cancellar' nostro delibari mandand' manusque nostras exinde amovend' ac victual' sufficien' & necessar' pro expens' hospitii sui & soldar' suor' in quocunque infra dictum regnum Hiberniæ per provisor' hospitii sui & alios ministr' suos una cum carriag' sufficien' pro eisdem,

eisdem, tam infra libertates quam extra, pro denar' suis rationabil' solvend' providend' & capiend' juxta formam statuti de hujusmodi provision' ante hæc tempora fact' nisi aliter per composition' fact' cum intutan' com' infra partes vulgariter vocatos, The English Pale aliosque com' extra deces partes provisum sit aut post hac provideatur, quod præd locum-tenens general' & gubernator noster general' habeat vel habere possit summam pecuniæ annuatim in dicta compositione ante hæc limitat' pro compensatione & recompensatione pro hujusmodi virtual' providend' & capiend' pro provisor' hospitii sui, quam quidem compositionem censemus observand' pro beneficio subditor' nostror' nec non ad summonend' & summonere faciend' atque tenend' secundum leges, statui' & consuetudin' regni nostri Hiberniæ prædict' unum duntaxat parliament' quandoquidem sibi melius expediri videbitur, consensu tamen nostro in ea parte semper habit' & ad idem parliament' prorogand' & adjournand' toties quoties necesse fuerit, & infra duos annos a tempore interceptionis ejusdem plene determinand' & finiend' & quoscunque sic summonit' absentes & non legitime impedit' multand' & puniend'. Concessimus insuper dicto locum-tenenti nostro general' & gubernator' nostro general' plenam & sufficient' auctoritatem & potest' ad omnimod' officiar' computabil' thesaurar' & subthesaurar' regni nostri prædict' duntaxat except' coram eisdem thesaurar', subthesaurar' nostris & baron' scaccarii nostri dicti regni nostri Hiberniæ, computare faciend' & ad hujusmodi comput' reddend' compelland' ac etiam ad inquirend' & inquire faciend' viis & modis quibus melius sibi videbitur, faciend' de quibuscunque bonis & catallis quæ fuer' ill' sive alior qui erga nos seu progenitores nostros foris fecerunt vel forisfacient, & a nobis concelat' existunt vel in posterum existent, & ad omnia & singula alia quæ ad offic' locum-tenentis nostri generalis & gubernatori nostri generalis jure, usu & consuetud' regni nostri

nostri præd pertinent aut pertinere deberent & pro bono regimine & salvatione & pro bono custod' pacis regni nostri præd' & quiete populi nostri ibidem, & recuperatione jurium nostrorum in regno nostro Hiberniæ necessar' fuerit; salvo super reservatis faciend' exercend' exequend' & ordinand' omnia alia nomine nostro & pro nobis in dicto regno nostro Hiberniæ faciend' exercend' & ordinand' sicut nos faceremus aut facere possemus si ibidem in propria persona nostra essemus. Damus insuper præfato Jacobo duci Ormondæ locum-tenenti nostro generali & gubernatori nostro generali potestatem & auctoritatem navibus nostris quibuscunque aut aliis quæ circa littora dicti regni nostri Hiberniæ sunt in servitio nostro, aut in posterum quacunque occasione erunt & mittentur pro defensione dicti regni nostri Hiberniæ, imperand' & utend' pro servitio nostro & tutamine dicti regni nostri, prout ipse secundum discretionem suam & per advisamentum concilii nostri ejusdem regni nostri Hiberniæ visum, erit nisi nos special' commission' nostra aut admiralli nostri Angliæ ordinante special' gubernator' & capitane' præd' navium nostrarum aut aliis mittend' speciali instructione mandat' & servit' imperaverimus aut imperaverit. Constituimus etiam præfat' Jacobum ducem Ormondæ gubernator' & præfeci' nostrum general' exercitus nostri in dicto regno nostro Hiberniæ, tam præsentis quam futuri, quam diu nobis placuerit, cum alacationibus inde debit' & consuet'. Ac eidem duci præfeto generali exercitus nostri ibidem plenam potestatem & auctoritatem concedimus faciend' constituend' & ordinand' leges, ordinationes & proclamationes de tempore in tempus, ut casus exegerit, pro bono regimine exercitus nostri prædict' ac omnes quorumcunque sub mandato & gubernatione ejusdem præfectus generalis exercitus nostri easdemque leges, ordinationes & proclamationes exequendi ac debitæ executioni mandand' ac etiam infligere, adjudicare & assidere timor' pænas corporales, im-

prisonamenta, fines, foris-factur' ac omnes alias pœnas & penalitates quasunque in & super omnes delinquentes sive offendentes contra hujusmodi leges, ordinationes & proclamationes qualis & quæ eidem gubernatori & præfecto nostro exercitus nostri requisit' & necessar' fore videbuntur quæ omnia leges, ordinationes & proclamationes, sic ut præfert' faciend' observari volumus sub pœnis in eisdem continend'. Et ei damus potestatem & auctoritatem utendi & exercendi infra regnum nostrum prædictum si opus fuerit, lege mariscal' sive martial' necnon substituend' assignand' & appuntuand' sub se infra dictum regnum nostrum per literas nostras patentes sub magno sigillo nostro dicti regni nostri prædicti faciend' tot & tales marriscallos, commissarios & al' officiar' ad legem armor' seu legem martial' exercend' & exequend' prout præfat' locum-tenenti nostro general' & gubernator' nostro general' de tempore in tempus expedire videbit ad exercend' utend' & exequend' præd' leges, quoties opus & necesse fuerit, & jûramenta præstare, aliaqua omnia per se vel per alios facere, erigere, quæ ad leges prædictas exercend' aliquant' pertineant. Et quia valde necessar' nobis videatur ut præfat' locum-tenens noster generalis & gubernator' noster generalis pro negotiis nostris magni momenti personam nostram regiam in propria persona sua sicut nobis visum fuerit attendat' ideo ulterius damus, & per præsentis præfato Jacobo duci Ormondie locum-tenenti & gubernator' nostro general' plenam potestatem & auctoritatem concedimus nominand' & assignand' per literas nostras patentes sub magno sigillo nostro, dicti regni nostri Hibernie nomine nostro, tam nunc quam de tempore in tempus in posterum, consciend' quamcunque aut quoscunque dictus locum-tenens & gubernator' noster general' in hac parte idoneum sive idoneos duxerit fore deputat' vel deputatos quocunque nomine assignatos durante beneplacito nostro pro gubernatione dicti regni nostri
Hibernie

Hibernie in absentie sua, donec idem locum-tenens & gubernator noster in dictum regn' Hibernie gubernatione ejusdem ut præfert' redierit, volentes tamen quod in eisdem literis patentibus alicui personæ seu personis sicut præfert' faciend' deputat' aut deputatos in absentia sua tantum provis' & nomine nostro mand' sit quod non licebit alicui tal' deputat' vel deputatis thesaurar' seu pecunias nostras cuicunque solvere vel erogare, auctoritat' seu warrant' ipsius deputat' vel ipsorum deputat' tantum sed quod omnia erod' mandat' & warrant' per thesaur' & pecuniis nostris per ipsum fient & signabunt non solum manu propria præfat' deput' vel præfator' deputator' sed etiam manibus prædilectorum & fidel' consiliar' nostrorum magistri curiæ wardor' capital' baron' scaccar' nostri cancellar' scaccar' nostri & primar' secretarii nostri ibidem pro tempore existente vel saltem manibus duorum illorum. Damus ulterius universis, singulis archiepiscopis, ducibus, comitibus, vice-comitibus, episcopis, baron' justiciar' militibus, liberis hominibus & aliis subditis nostris de regno nostro prædicti firme in mandatis, quod præfato Jacobo duci Ormondie locum-tenenti nostro general' & gubernatori nostro general' in eodem regno nostro intendentes sive assidentes, auxiliantes & consultantes, ac ipsius mandatis in omnibus prout decet aut decebit obedientes sint, aliquo statut' actu, ordinatione, provisione, jure, usu, consuetudine sive restriction' in contra' inde fact' edit' ordinat' sive provis' aut aliqua alia re, causa vel materia quacunque in aliquo non obstante. In cujus testimonium has literas nostras fieri fecimus patentes teste meipso apud Westmonaster' viceffimo primo die Februarii ann. regni nostri quarto decimo.

Inrotulat' in rotulis
 patentibus cancel-
 lariae Hiberniae de
 ann. regni regis
 Caroli secundi de-
 cimo quarto & ex-
 aminat' per

Per ipsum Regem

BARKER.

J. TEMPLE.

At

At the Court at HAMPTON-COURT,

JUNE 22, 1662.

Propositions to be considered of by his
 Majesty, concerning the governing of
 Ireland.

CHARLES R.

1. **T**HAT *his Majesty may declare his ex-
 press pleasure, that no Irish suit, by way
 of reward, be moved for by any of his servants,
 or others, before the ordinary revenue there be-
 come able to sustain the necessary charge of that
 crown, and the debts thereof be fully cleared.*

This is most reasonable, it standing with no sound
 rule of judgment, to exercise the acts of bounty in a
 place which doth not discharge itself, and will prove
 the readiest and most expedient way to recover his
 majesty's affairs thereby, thus carrying the revenues
 in their natural channel; and indeed this course being
 constantly pursued, will much increase the annual
 profits above what they now are, and intirely draw
 the dependance of the inferiors from the great lords
 upon his majesty, and so the interest and assurance the
 crown shall have in the natives thereof, be of no less
 consequence and advantage than the very profits.

2. *That there be an express caveat entered with
 the secretary, signet, privy seal and great seal*

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here,

here, that no grant, of what nature soever, concerning Ireland, be suffered to pass, till the lord lieutenant be made acquainted, and it first pass the seal of that kingdom, according to the usual manner.

This will be of great intelligence and safety to his majesty; for on the one side he will clearly see into the true inward value, of things which formerly, albeit of very great worth, have from so great a distance slipt away here, as little understood by the crown; as is acknowledged by those that obtain them; who generally, in these causes, sacrifice rather to their own wit, than the goodness and bounty of kings. And on the other side, nothing can pass to the disadvantage of the crown; and proper ministers, instructed with these affairs, may be immediately faulted and justly called to a severe account for their negligence and unfaithfulness therein; which will give them good reason to look more narrowly into his majesties rights, and their own duties.

3. *That his majesty signify his royal pleasure, that special care be taken hereafter, that sufficient and credible persons be chosen to supply such bishopricks as shall be void, or admitted of his privy council, or sit as judges, and serve of his learned council there; that he will vouchsafe to bear the advice of his lieutenant before he resolve of any in these cases, that the lieutenant be commanded to inform his majesty truly and impartially, of every man's particular diligence, and care in his service there, to the end his Majesty may truly and graciously reward the well-deserving, by calling them home to better preferment here.*

This

This will advantage the service; it being altogether impossible for the lieutenant, be he never so industrious and able, to administer the public justice of so great a kingdom, without the round assistance of other able and well-affected ministers. This will encourage the best men to spend their stronger years there, when they shall see their elder age recompensed with ease and profit in their own native soil; and content and settle the natives, when they find themselves cared for, and put in the hands of discreet and good men to govern them.

4. *That no particular complaints of injustice or oppression be admitted here against any, unless it appear, that the party made first his address unto the lieutenant.*

This is but justice to the lieutenant, who must needs in some measure be a delinquent, if the complaint be true; for that he ought as in chief, universally to take care that his majesties justice be truly and fully administered; and therefore good reason that his judgment should be informed, and his integrity first tried, before either be impeached; nay, it is but justice to the government it self, which would be exceedingly scandalized through the liberty of complaints, and the ministers therein extremely discouraged upon any petty matter to be drawn to answer here, when as the thing it self is for the most part either injurious, or such as the party might have received good satisfaction for at his own doors: but where the complaint appeareth formally grounded, that is, where due application hath been made to the lieutenant, without any help or relief to the party, as may be pretended, let it in the name of God be thoroughly examined, and severely punished, where-soever the fault prove to be; especially if it be found

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to

to be corrupt or malicious ; for thus, shall not his majesty only magnify his own justice, but either punish an unfaithful minister or a clamorous complainer ; and so his service be bettered by either example.

5. *That no confirmation of any reversion of office within that kingdom be had, or any new grant of reversion hereafter do pass.*

That disposing of places thus aforehand, much abates men's endeavours, who are many times stirred up to deserve eminently in the commonwealth, in hope of those perferments ; and being thus granted away, there is nothing left in their eye, for them to expect and aim at, which might nourish and quicken those good desires in them ; besides places there closely and covertly passed, the persons are not for the most part so able and fitted to the duties thereof, as when there is choice made out of many public pretenders, which commonly occur, when they actually fall void by death.

6. *That the places in the lieutenant's gift, as well in the martial as civil list, be left freely to his disposing ; and that his majesty may be graciously pleased not to pass them to any person, upon suits made unto him here.*

This course held, preserves the rights of the lieutenant's place, and his person in that honour and esteem which can only enable him to do service ; and if the contrary happen, it is not only in diminution to him, but draws off all necessary dependance upon him, and regard that ought to be had of him, in all ready obedience in such things he shall command, for the king's service, when they shall discern that the natural powers of the place are taken from him,

him, whereby he might kindle their chearful endeavours by the preferring and furnishing such as deserve those places.

7. *That no new offices be erected within that kingdom before such time as the lieutenant be therewith acquainted ; his opinion first required and certified accordingly.*

Suits of this nature, however they may touch the public, their chief end is the private profit of the propounder ; and for the most part, in the execution prove burthens, not benefits to the subjects ; therefore throughly to be understood before they pass, as more easy and less scandalous to the state, to be staid at first than afterwards recalled, and if they be really good, his majesty may be better informed by his lieutenants approbation, and so proceed with more assurance to the effecting thereof.

8. *That his majesty would be pleased, not to grant any licence of absence out of that kingdom, to any counsellors, bishops, governors of any province or county, or officers of state, or of the army, or to any of the judges, or learned council, but that it be left to his lieutenant to give such licence.*

This is but reasonable, because the lord lieutenant who is chiefly intrusted under his majesty with the care and government of that kingdom, is the most competent and proper judge, who in public employment may be spared, and how long, without prejudice to his majesty, or the public.

9. *That all propositions moving from the lieutenant, touching matters of revenue, may be directed to the lord treasurer of England only, and*

and that the address of all other dispatches for that kingdom be by special direction of his majesty applied to one of the secretaries singly, and his majesty under his hand-writing doth specify, that his majesty will have this done by Mr. secretary Nicholas.

These propositions made unto his Majesty, by his grace the duke of Ormond lord steward of his Majesty's household, and lord lieutenant of Ireland, were received and approved at the council board, the 22d day of June 1662, there being present the king's most excellent Majesty, his royal highness the duke of York, his highness prince Rupert, the lord chancellor, the lord treasurer, duke of Albemarle, duke of Ormond, marquis of Dorchester, lord great chamberlain, lord chamberlain, earl of Berkshire, earl of Portland, earl of Norwich, earl of Anglesey, earl of Lauderdale, the lord Hatton, lord Hollis, lord Ashly, sir William Compton, Mr. treasurer, Mr. vice chamberlain, Mr. secretary Nicholas, Mr. secretary Morris.

By his Majesty's command,

EDWARD NICHOLAS.

At

At the Court at HAMPTON-COURT,

JUNE 22, 1662.

Present,

- | | |
|-----------------------------------|------------------------|
| The king's most excellent Majesty | Earl of Norwich |
| His highness the duke of York | Earl of Anglesey |
| His highness prince Rupert | Earl of Lauderdale |
| Lord chancellor | Lord Hatton |
| Lord treasurer | Lord Hollis |
| Duke of Albemarle | Lord Ashly |
| Duke of Ormond | Sir William Compton |
| Marquis of Dorchester | Mr. treasurer |
| Lord great chamberlain | Mr. vice chamberlain |
| Earl of Berkshire | Mr. secretary Nicholas |
| Earl of Portland | Mr. secretary Morris. |

CHARLES R.

HIS Majesty's express pleasure is, that the masters of requests, and every of them, in their several months of attendance at court, do constantly observe these ensuing directions, viz.

Not to move his Majesty in petitions for any Irish suit, by way of reward, either for any of his Majesty's servants, or others before the ordinary revenue of that kingdom become able to maintain the necessary charge of that crown, and the debts thereof be fully cleared.

For

For any particular complaint of injustice or oppression, pretended to be done there, unless it appear the party made his first address unto the lord lieutenant, for confirmation of any reversion of offices within that kingdom, or any new grant of reversion hereafter, any places in the lord lieutenant's gift, either of the civil or military list, when any such shall fall void.

Any erection of a new office in that kingdom, before such time as the lord lieutenant be therewithal acquainted, his opinion required and certified back accordingly.

By his Majesty's command,

EDWARD NICHOLAS.

CHARLES

CHARLES R.

THERE being nothing more conducive to the quiet and safety of a kingdom, than a frugal and regular ordering and disposing of the revenue, that is, to maintain the public charge and expence of the government, both civil and military; we have thought fit, with the advice of our council, upon a prospect made of all our revenue, certain and casual, and the just means in view upon the settlement of estate in that kingdom, now in hand, for improving thereof, to begin by this establishment, both to bring our payments as near as may be to the compass of our receipts, and to provide especially for our public affairs, by supporting civil justice and government, and by maintaining our forces in the present strength and fulness; intending hereafter, as our charge may grow less, and our means increase, to extend our favour and bounty according to our gracious inclinations, and the merit of persons, to the further encouragement of particulars, as cause shall require: whereof we have already given a proof, in the liberal addition we have made to the judges, for their better support, in the impartial administration of justice.

CHAP.

C H A P. XVI.

The LIST for Civil Affairs.

Containing the several entertainments, by the year, of all officers and others, serving in our courts of justice, in the several provinces of Ireland; officers belonging to the state; officers of our customs; officers of the excise: creation-money; with other perpetuities and particular payments for our service; which we require henceforth to be duly paid out of our revenues there, by the hands of our vice-treasurer, or receiver-general for the time being, according to the cautions here mentioned; the same to begin for, and from the first day of April 1666.

THESE following payments are the constant fees to be continued to the several officers, without change from time to time.

The right honourable Arthur, earl of Anglesey, vice-treasurer, and general receiver.	}	l.	s.	d.
		50	0	0
Sir Robert Meredith, kt. chancellor of the exchequer.	}	100	0	0
John Buffle, esq; lord chief baron of the exchequer.		600	0	0
Sir Richard Kennedy, kt. second baron of the exchequer.	}	300	0	0
John Povey, esq; third baron of the exchequer.		220	0	0
Sir Audly Mervin, kt. his Majesty's prime serjeant at law.	}	20	10	0

Sir

		l.	s.	d.
Sir William Domvile, kt. his Majesty's attorney general.	}	75	6	0
Sir John Temple, kt. his Majesty's solicitor-general.		75	0	0
Philip Fernely, esq; his Majesty's chief remembrancer.	}	30	0	0
Sir James Ware, kt. his Majesty's auditor-general, for his ancient fee per annum 184l. 6s. 3d. and for an augmentation thereof, allowed by the former establishment 50l. in all		234	6	3

The Court of Exchequer.

Sir Allen Brodrick, kt. his Majesty's surveyor-general.	}	60	0	0
Francis Lee, escheator of the province of Leinster.		6	13	4
Escheator of the province of Ulster	}	20	5	0
Escheator of the province of Munster.		20	5	0
Escheator of the province of Connaught.	}	20	5	0
Henry Warren, esq; second remembrancer.		7	17	6
Nicholas Loftus, esq; clerk of the pipe.	}	15	0	0
Roger Moor, esq; chief chamberlain.		10	0	0
Sir Robert Kennedy, bart. second chamberlain.	}	5	0	0
Maurice Keating, comptroller of the pipe		7	0	0

John

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John Longfield, usher of the exchequer, for his fee <i>per annum</i> , 2l. 10s. and for his allowance for ink, for the exchequer, 10l. <i>per annum</i> . In all; <i>per annum</i>	} 12 10 0	<i>l. s. d.</i>
Thomas Lea, transcripator and foreign opposer.	} 15 0 0	
Edward Ludlow, summonitor of the exchequer.	} 7 5 0	
John Burniston, marshal of the four courts.	} 4 0 0	
Sir Theophilus Jones, kt. clerk of the pells.	} 30 0 0	
John Exham, clerk of the first fruits, and twentieth parts.	} 27 10 0	
Thomas Gibson, cryer of the court of exchequer.	} 1 14 4	

The Court of King's-bench.

The right honourable James, baron of Santry, lord chief justice of his Majesty's bench.	} 800 0 0	
Sir William Aston, kt. second justice of the said court.	} 300 0 0	
Thomas Stockton, esq; third justice of the said court.	} 300 0 0	
Sir William Usher, kt. clerk of the crown, of the said court.	} 7 10 0	

The Court of Chancery.

The most reverend father in God, Michael, lord archbishop of Dublin, lord chancellor of Ireland.	} 1000 0 0	
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Sir

OF IRELAND. 411

The Court of Chancery continued.

Sir John Temple, sen. kt. master of the rolls.	} 144 3 4	<i>l. s. d.</i>
Dr. Dudley Loftus, one of the masters of the chancery.	} 20 0 0	
Robert Mossom, esq; another master of the chancery.	} 20 0 0	
George Carlton, clerk of the crown in chancery.	} 25 0 0	
The said George Carlton, clerk of the hanaper, for his fee <i>per annum</i> 10l. 10s. and for an allowance of paper and parchment for the chancery, <i>per annum</i> 25l. In all	} 35 10 0	
		<hr/>
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The Court of Common-pleas.

Sir Edward Smith, kt. lord chief justice of the common-pleas.	} 600 0 0	
Sir Jerome Alexander, kt. second justice of the said court.	} 300 0 0	
Robert Booth, esq; third justice of the said court.	} 300 0 4	
Sir Walter Plunkett, kt. prothonotary of the said court.	} 7 10 0	
		<hr/>
		1207 10 0

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Star

Star-Chamber.		<i>l.</i>	<i>s.</i>	<i>d.</i>
Sir George Lane, knt. clerk of the star chamber.	}	10	0	0
George Rutledge, marshal of the star chamber.	}	10	0	
<hr/>		20	0	0
Officers attending the State.				
Sir Paul Davis, knt. secretary of state, for his fee	}	200	0	0
The said sir Paul Davis for intelli- geness	}	100	0	0
The said sir Paul, clerk of the council, for his ancient fee, <i>per ann.</i> 7 <i>l.</i> 10 <i>s.</i> and for an allowance for paper and parchment 40 <i>l.</i> In all	}	47	10	0
Richard St. George, esq; Ulster king at arms	}	26	13	4
Richard Carvy Athlong, purfivant		10	0	0
Philip Carpenter, esq; chief serjeant at arms, at 5 <i>s.</i> 6 <i>d.</i> <i>per diem.</i>	}	100	7	6
George Pigott, second serjeant at arms for like allowance.	}	100	7	6
George Wakefield, purfivant,		20	0	0
William Roe, purfivant,		20	0	0
Arthur Padmor, purfivant,		20	0	0
Thomas Lee, keeper of the coun- cil-chamber.	}	18	5	0
Six trumpeters and a kettle-drum at 60 <i>l.</i> each <i>per ann.</i> 420. for their fee, and 6 <i>l.</i> <i>per ann.</i> each board- wages 42 <i>l.</i> In all <i>per ann.</i>	}	462	0	0
<hr/>		1125	3	4
		Charge		

Charge of Circuits.

	<i>l.</i>	<i>s.</i>	<i>d.</i>
The chief and other justices of af- fizes in every of the five circuits twice a year, <i>per ann.</i>	1000	00	00
Robes for the judges, viz. three in exchequer, three in the king's-bench, three in the common-pleas, master of the rolls, and three of the king's council, at 13 <i>l.</i> 6 <i>s.</i> 8. a piece <i>per ann.</i> making in all	173	06	08

Incidents.

Liberates under the seal of the ex- chequer yearly, viz. the chancellor of exchequer 13 <i>l.</i> 6 <i>s.</i> 8 <i>d.</i> the chief re- membrancer 6 <i>l.</i> 13 <i>s.</i> 4 <i>d.</i> clerk of the pipe 6 <i>l.</i> 13 <i>s.</i> 4 <i>d.</i> the usher 10 <i>l.</i> the se- cond remembrancer 5 <i>l.</i> the chief cham- berlain 5 <i>l.</i> the second chamberlain 5 <i>l.</i> clerk of the common-pleas of the ex- chequer 5 <i>l.</i> summoniter and comptrol- ler of the pipe 5 <i>l.</i> the customer at Dub- lin for wax, paper, parchment and ink, 3 <i>l.</i> 15 <i>s.</i> in all <i>per ann.</i>	082	10	08
Rent of a house for the receipts	025	00	00
Keeper of the house for the receipts	005	00	00
Singers of Christ-church in Dublin for singing in the exchequer, and pray- ing for his majesty, at 10 <i>s.</i> for every term <i>per ann.</i>	02	00	00
Pursuivants of the exchequer for carrying writs.	71	05	00

	l.	s.	d.
Paper and parchments to the courts.	150	00	00
The nobility, bishops and councilors which shall reside and keep house in Ireland for impost of wines, according to his majesty's special grace.	}		
	508	13	04
Befides impost of wines.			

Provincial Officers.

William Halsy esq; chief justice of the province of Munster.	}	100	00	4
John Nayler, second justice of Munster	}	066	13	04
Henry Bathurst, attorney of the province of Munster.	}	013	06	08
William Carr esq; clerk of the council of the said province.	}	007	10	00
Walter Cooper, serjeant at arms there.	}	020	00	00
Oliver Jones, chief justice in the province of Connaught.	}	100	00	00
Adam Cusack esq; second justice of that province.	}	066	13	04
John Shadwell esq; attorney for the said province.	}	020	00	00
Sir James Cuff knt; clerk of the council there.	}	007	10	00
Thomas Elliot, serjeant at arms there	}	020	00	00

OFFICERS

OFFICERS of the customs.

	l.	s.	d.	
Dublin.				
Thomas Worsop esq; customer of the port of Dublin.	}	007	10	00
William Maul esq; comptroller.	}	007	10	00
William Scott esq; searcher.	}	005	00	00
		020	00	00
Wexford.				
George Wakefield, customer,	}	010	00	00
Hugh Polder, comptroller,	}	005	00	00
		015	00	00
Waterford and Ross.				
Sir John Stephens, customer.	}	015	00	00
Frederick Christian, comptroller.	}	015	00	00
Thomas Tint, searcher.	}	006	13	04
		036	13	04
Corke.				
Rich. Scudamore, customer	}	006	13	04
Robert Williams, searcher	}	005	00	00
		011	13	04
Kingfale.				
Robert Southwell, customer,	}	13	06	08
John Brown, searcher,	}	06	13	04
		20	00	00
Dingle-Icoufh.				
John Selby, customer,	}	05	00	00

416 THE POLITICAL ANATOMY

	l.	s.	d.
Limerick.			
The customer	13	06	08
Montfort Westrop, comptroller,	13	06	08
John Lynch, searcher,	05	00	00
	<hr/>		
	31	13	04
Galloway.			
John Morgan, customer,	13	06	08
The searcher,	05	00	00
	<hr/>		
	18	06	08
Drogheda, Dundalk, and Carlingford.			
Thomas Willis, customer,	07	10	00
John Bulceele, comptroller,	07	10	00
Hugh Montgomery, searcher,	05	00	00
	<hr/>		
	20	00	00
Carrickfergus.			
Roger Lindon, customer	07	10	00
Samuel Wilby, searcher,	06	13	04
	<hr/>		
	14	03	04
Strangford.			
Nicholas Ward, customer	07	10	00

Newcastle,

OF IRELAND. 417

	l.	s.	d.
Newcastle, Dundrum, &c.			
Robert Hard, searcher at New-	}		
castle, Dundrum, Killaleagh, Bangor,			
Hollywood, Belfast, Olderfleet, St.			
David, Whitehead, Ardglass, Strang-			
ford, Ballintogher, and Donaghadee,	06	13	04

The Office and Officers of the Excise.			
For the salaries due to the officers	}		
of the excise,			
The contingent charge of the excise,	1200	00	00
	<hr/>		
	5469	00	00

These two sums are to be distributed and appointed as the lord lieutenant, or other chief governor, or governors, and council shall think fit, the custom and excise being now farmed. These two sums are to cease for the time of the farm, and are not cast up in the total.

Commissioner general of the customs and excise.
The said commissioners, which are to be but five in number, are to have the allowance of one penny in the pound each, for all money to be received for customs and excise.

Commissioners of appeal.			
For the salaries of four commisi-	}		
oners of appeals in causes of excise,			
and new impost. viz. sir James Ware,			
knt. John Povey, esq; sir William			
Usher knt. and Peter Weybrants,	600	00	00
alderman, at 150l. a piece, <i>per an-</i>			
<i>num,</i>			

l. s. d.

Accomptants-general of the customs and excise.
 Dr. Robert Wood, and James }
 Bonnell, accomptants general of the } 200 00 00
 customs and excise, *per annum*,

Creation-money.

The duke of Ormond	40 00 00
The marquis of Antrim	40 00 00
The earl of Castlehaven	20 00 00
The earl of Desmond.	15 00 00
The earl of Westmeath	15 00 00
The earl of Arglasse	15 00 00
The earl of Carbury	15 00 00
The earl of Cavan	15 00 00
The earl of Donnegal	15 00 00
The earl of Clanbrazill	20 00 00
The earl of Inchiquin	20 00 00
The earl of Orrery	20 00 00
The earl of Montrath	20 00 00
The earl of Tyrconnel	20 00 00
The earl of Clancarty	20 00 00
The earl of Mount-Alexander	20 00 00
The earl of Carlingford	20 00 00
The lord viscount Grandison	10 00 00
The lord viscount Willmot	10 00 00
The lord viscount Valentia	10 00 00
The lord viscount Dillon	10 00 00
The lord viscount Nettervil.	10 00 00
The lord viscount Killulla	10 00 00
The lord viscount Magennis	10 00 00
The lord viscount Sarsfield and Kilmallake	10 00 00
The lord viscount Renelaugh	10 00 00
The lord viscount Wenman and Tuam	10 00 00
The	

l. s. d.

The lord viscount Shannon	13 06 08
The lord viscount Clare	10 00 00
The lord baron of Cahir	11 05 00
<hr/>	
	484 11 08

Where creation-money is granted to one and the same person for two honours, that sum which is granted with the highest title, is only to be paid.

Perpetuities.

The provost and fellows of Trinity-college, near Dublin, by patent, dated 12 August, 1612, as a perpetuity, <i>per annum</i> ,	} 388 15 00
The dean and chapter of Christ-church, Dublin, granted in perpetuity, 12 Junii, 1604, <i>per annum</i> ,	
The lord archbishop of Dublin, for proxies due unto him out of divers churches belonging to the late monasteries of Thomas Court, St. Mary's Abby, and St. John of Jerusalem, near Dublin, <i>per annum</i> ,	} 018 05 06
The lord bishop of Meath, out of the manor of Trim,	
The mayor, sheriffs, commons, and citizens of Dublin, <i>per annum</i> ,	} 500 00 00
The chaunter of Christ-church, Dublin, for the rent of a plat of ground near his majesty's castle of Dublin,	
<hr/>	
	983 02 02

The

The payments hereafter following, are to be continued to the present grantees, during their grants; but to cease afterwards, and not to be regranted, or paid to any other.

	l.	s.	d.
The most reverend father in God, Michael lord archbishop of Dublin, lord chancellor of Ireland,	814	17	06
The right honourable Richard earl of Cork, treasurer,	365	00	00
Nicholas Loftus esq; clerk of the pipe,	25	00	00
Maurice Keating comptroller of the pipe,	08	00	00
Sir Theophilus Jones, knf. clerk of the pells,	61	05	00
Bryan Jones esq; auditor of the foreign accounts and prefts, at 6s. 8d. per diem, granted him by letters patents, dated 2 April, anno 2do Caroli primi, during his good behaviour, per annum,	121	13	04
Edward Cook esq; one of the masters of the Chancery,	20	00	00
John Westly esq; one of the masters of the chancery,	20	00	00
Anthony Walsh, keeper of the room, as also of the robes, hanging and clock in the castle of Dublin, at 12d. per diem,	18	05	00
John Croke, printer to his Majesty in Ireland,	8	00	00
Thomas Mall esq; surveyor general of the customs,	100	00	00
	1562	00	10
	Temporary		

l. s. d.

Temporary payments.

William Maule, comptroller of the customs at Dublin,	12	10	10
Marcus, viscount Dungannon, master of the game,	50	00	00
Sir George Lane kt. for his fee, as keeper of the records in Bermingham's tower,	10	00	00
James Buck, clerk of the markets of all Ireland,	20	00	00
The countess of Tyrconnel	300	00	00
Edward Fitz-Gerald	100	00	00
Sarah King, widow	80	00	00
Jane Cary, widow	50	00	00
John Dogharty, at 18d. per diem,	27	07	06
Jepson Macguire,	140	00	00
Sir Robert Meredith,	100	00	00
Sir George Blundell at 6s. per diem,	109	10	00
Ann Conocke	50	00	00
William Awbry, at 1l. per week,	52	00	00
Patrick Archer,	205	00	00

To be paid unto him until he be satisfied the sum of 5883 l. 19 s. 6 d. and 410 l. 5 s. 6 d. by letters patents dated 13 March 1662, and his Majesty's letters of the 2d of May 1663.

Pensions and Annuities.

Dr. John Sterne,	60	00	00
Luke German esq; per annum,	100	00	00
Patrick Cowurcey, and his son John } Cowurcey, per annum,	150	00	00
Sir James Dillon, per annum,	500	00	00
Dr. Robert George, per annum,	109	10	00
Thomas Piggot esq; per annum,	300	00	00
	Mrs.		

	l.	s.	d.
Mrs. Mary Warren, <i>per annum</i> ,	80	00	00
Arthur, earl of Anglesey, <i>per annum</i> ,	600	00	00
Captain William Rosse, <i>per annum</i> ,	300	00	00
	3313	07	06

Commissioners of accounts and clerks allowances.

Commissioners of accounts, for the yearly accounts by them to be taken, by virtue of his Majesty's commission at 20l. each of them *per annum*, 220l. And to the clerks and others employed in the said accounts, 65 l. 10 s. In all, } 285 10 00

Payments for extraordinaries by Concordatum.

For freight and transportation, carrying of letters, and other expresse, gifts and rewards, sea-service, repairing and upholding sufficiently our houses, maintaining our forts, finishing of needful undertakings of that kind, begun in other places, but not finished; erecting of more strengths of the like kind, and other fit and necessary places. Diets and charges, in keeping of poor prisoners, and sick and maimed soldiers in hospitals; printing, riding, and travelling charges; prefts upon account, and all other payments by concordat of our lieutenant, or other chief governor or governors, and council, not to be

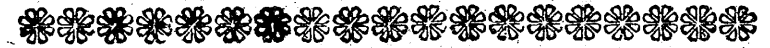
9000 00 00

exceeded

exceeded without special direction first had from us, or our privy council in England. } l. s. d.

Sum total of the payments aforesaid upon the civil list amounts unto *per annum*, } 2560 14 8

Memorandum. That the impost of wines, for the nobility, bishops and councellers, the officers of the excise and commissioners-general of the customs and excise, are not included in the abovesaid sum.



AND our pleasure is, that no payment or allowance be made by concordat, but by warrant drawn by the clerk of the council of Ireland, and passed openly at our council-board there, and signed by our lieutenant or other chief governor or governors, chancellor, treasurer, or vice-treasurer, chief-baron and secretary, or other four of them at least, the lieutenant or chief governor, being one; and in default, either by exceeding the sum limited by anticipation or otherwise, or by not observing of this our direction and commandment in every point; our pleasure is, that all sums which shall otherwise be allowed and paid there, shall be set *insuper*, as debts upon our said lieutenant, or other chief governor, or governors; and our under-treasurer, upon his accounts to be defaulted to our use, upon their several entertainments.

And

And our further pleasure is, that this establishment and list, containing all our payments to be made for civil causes, be duly made according to our directions, and be not exceeded, nor any of the payments which are noted to be but temporary, or to cease after death, or surrender of the party, or upon determination of his grant, to be continued or renewed to any other, either in concurrence, reversion or otherwise. And we require our auditor-general, that once every year immediately upon the passing the accounts of our vice-treasurer, or receiver-general, a transcrip of the same accounts, both for receipts of every nature, and the particular payments, be returned to our treasurer of England, to the end we may be truly informed, both of the increase of our said revenues yearly, and also of the abatements of payments contained in this list.

ARLINGTON.

By

By the Lord Lieutenant General, and
General Governor of Ireland.

Instructions for our dearest son, Thomas earl of Ossory, nominated by us by virtue of his Majesty's letters patents, under his great seal of England, bearing date the 21st day of February, in the fourteenth year of his reign, and constituted by his Majesty's letters patents, under the great seal of this kingdom of Ireland, bearing date the 21st day of May, in the 16th year of his reign, his majesty's deputy of this his said kingdom, during his majesty's pleasure, and only in our absence, until we shall return into this kingdom.

ORMOND.

Whereas we the lord lieutenant received instructions from the king's most excellent majesty under his royal signatures, bearing date the 22d day of June, 1662. We do herewith deliver you a copy of the said instructions signed by us. And we do hereby require you to observe those instructions, in all such parts of them, as were to be observed by us, and are now applicable to you, in the place of his majesty's deputy of this his kingdom.

You are to take care, that in your giving commands, or warrants for payments of any of his majesty's treasure, or monies, you observe the rule prescribed to you, in such cases, by his majesty's letters patents, whereby you are constituted his majesty's deputy of this his kingdom.

Given at his majesty's castle of Dublin, the 30th day of May, 1664.

G. LANE.

The

The ESTABLISHMENT and LIST ;

Containing all the payments to be made for military affairs in Ireland, to be duly paid by the hands of our vice-treasurer, and treasurer at war, according to the cautions herein after mentioned ; the the same to begin for and from the first day of April, 1666.

Signed, CHARLES REX,

OFFICERS General.

THE lord lieutenant and governor general of Ireland, for his fee per an. viz. for his diet, at 100 l. per mensem ; a retinue of 50 horse, with officers at 2l. 19s. 6d. per diem ; an allowance of 1000l. per ann. in lieu of cefs, an allowance of 235 l. per an. in lieu of 235 beefs, formerly paid to the lord lieutenant, out of the county of Cavan, an allowance of 240l. per ann. formerly paid to the lord lieutenant out of the tythes of Dunbogne, making in all per ann.

l. s. d. 3860 17 06

Lord Lieutenant.

As general of the army, per annum, 4331 06 08
As capt. of a troop of horse per an. 723 18 04
As colonel of foot, per an. 608 06 08
As capt. of a foot company, per an. 261 11 08

9786 00 10

For

l. s. d.

For his guard of halberteers, consisting of a captain at 11 l. 4 s. each callendar month ; a lieutenant at 9 l. 16 s. two serjeants at 3 l. 10 s. each ; and sixty halberteers at 2 l. 2 s. each making per annum, 1848 00 00

The lieutenant general of the army at 1 l. per diem, 365 00 00

To cease post mortem, or other determinations of the grant made to Thomas earl of Ossory.

The serjeant major general of the army, at 1 l. per diem, per an. 365 00 00

To cease post mortem, or other determinations of the grant made to Roger earl of Orrery.

Sir Henry Tichburn, kt. marshal of Ireland, for his entertainment at 3s. 9d. per diem, a trumpeter at 6d. ob. q. per diem, and retinue of 30 horse at 9d. a piece per diem, making per an. 489 06 07

The commissary general of the horse, at 1 l. per diem, per an. 365 00 00

To cease post mortem, or other determinations of the grant to John lord Kingston.

F f

General

l. s. d.

General Officers.

The muster master general, and clerk of the cheque, for his entertainment, at 4 s. *per diem*, at 10 horsemen, at 1 s. the piece *per diem*; for any encrease of his entertainment 3 s. 6d. *per diem*, with an allowance for one clerk at 2s. 6d. *per diem* making *per an.*

365 00 00

Six commissaries of the musters, at 100l. *per ann.* each,

3066 08 03

600 00 00

One corporal of the field, viz. colonel Beverly Usher, at 5 s. *per diem*, *per an.*

91 05 00

To cease *post mortem*, or other determinations of the grant in being.

The advocate general of the army at 6s. 8d. *per diem*

121 13 04

The physician general of the army at 10s. *per diem.*

182 10 00

Chirurgion of the army in Ireland, and of the hospital of Dublin,

121 13 04

OFFICERS Provincial.

THE lord president of Munster, for his fee at 100l. sterling *per an.* for his diet, and the councils there, at 7l. 10s. *per week*, and for his retinue of 30 horsemen, and 20 footmen, at 11. 2s. 6d. *ob. per diem*, in all *per annum*,

l. s. d. q.

908 19 9 ob

The

l. s. d.

The lord president of Connaught, for his fee at 100l. sterling *per ann.* for his diet, and the councils there, at 7l. 10s. *per week*, and for his retinue of 30 horsemen, and 20 footmen at 11. 2s. 6d. *ob. per diem*, in all *per ann.*

908 19 9 ob.

The provost marshal of Lemster, for his entertainment at 4s. 2d. *ob. q. per diem*, making *per an.*

077 03 7 ob.

2126 14 2 ob.

Provincial Officers.

The provost marshal of Munster, for his entertainment at 4s. 2d. *ob. q. per diem*, making *per an.*

077 03 7 ob.

The provost marshal of Connaught, for his entertainment, at 4s. 2d. *ob. q. per diem*, making *per an.*

077 03 7 ob.

The provost marshal of Ulster, for his entertainment at 4s. 2d. *ob. q. per diem*, making *per ann.*

077 03 7 ob.

All the said provost marshals, with the entertainment due unto them respectively, to cease *post mortem*, or other determinations of their grants.

CONSTABLES.

The constable of Dublin castle, for his entertainment at 20 l. *per annum*,

s. d. q.

20 0 0

The porter of Dublin castle at 9d. *per diem, per an.*

13 13 9

F f 2

The

	l.	s.	d.
The constable of Limerick castle, for his entertainment, at 10l. <i>per an.</i> and a porter at 6d. <i>ob. q. per diem per an.</i>	18	07	9 <i>ob.</i>
The constable of Athlone castle, for his entertainment, at 8l. 2s. 6d. <i>per ann.</i> and a porter at 6d. <i>ob. q. per diem, per ann.</i>	18	07	9 <i>ob.</i>
The constable of Roscommon castle, for his entertainment at 3s. 4d. <i>per diem,</i>	60	16	8
The constable of Carrickfergus, for his entertainment, at 2s. 6d. <i>per diem, per ann.</i>	45	12	6

	178	06	0 <i>ob.</i>

The master of the ordnance, with other officers thereunto belonging, and train of artillery.

The master of the ordnance, for himself at 6s. 8d. <i>per diem</i> ; a lieutenant at 2s. 6d. <i>per diem</i> ; a cornet at 1s. 9d. and 18 horsemen at 1s. the piece, <i>per diem, per ann.</i>	419	4	7
The lieutenant of the ordnance, at 7s. <i>per diem, per ann.</i>	127	15	0

To cease after the death of Albert Cunningham, now patentee, or other determination of his grant.

Officers

l. s. d.

Officers of the Ordnance.

The engineer, overseer, surveyor, and director general of his majesty's fortifications, &c. at 5s. <i>per diem, per an.</i>	091	5	0
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To cease after the death of captain John Payne and captain John Hallam, now patentees, or other determinations of their grant.

Captain Hugh Magill, comptroller of the ordnance, for his fee, at 5s. <i>per diem,</i> and for an allowance of 1s. <i>per diem</i> for his clerk, both <i>per ann.</i>	109	10	0
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819 14 07

Sundry Ministers belonging to the Ordnance, viz. in

LEMSTER.

A master gunner at 3s. <i>per diem,</i> his mate at 1s. 6d. <i>per diem</i> ; six gunners for the train, at 1s. 2d. each <i>per diem</i> ; one gentleman of the ordnance at 3s. <i>per diem</i> ; clerk of the ordnance and stores at Dublin at 4s. <i>per diem,</i> his clerk at 1s. <i>per diem</i> ; gunsmith, blacksmith, carpenter and wheeler, at 1s. 4d. <i>per diem</i> each; armorer, cutler, cooper, at 9d. each <i>per diem</i> ; six matrosses at 8d. each <i>per diem</i> ;	774	02	01
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F f 3

three

	l. s. d.
three waggoners at 10 d. each <i>per diem</i> ; at Duncannon, a clerk of the stores 1s. 8d. <i>per diem</i> ; a gunner at 1 s. <i>per diem</i> ; a matrofs at 8 d. <i>per diem</i> ; at Passage, a gunner's mate at 10d. <i>per diem</i> , making <i>per annum</i> ,	}

CONNAUGHT.

At Athlone, a clerk of the stores at 1s. 8d. <i>per diem</i> ; a gunner at 1s. <i>per diem</i> ; a matrofs at 8d. <i>per diem</i> . Galloway, a clerk of the stores at 1 s. 8d. <i>per diem</i> ; a gunner at 1s. <i>per diem</i> ; a matrofs at 8d. <i>per diem</i> . At Sligo a gunner at 1s. <i>per diem</i> ; Isle of Arran, a gunner at 1s. <i>per diem</i> ; Innisbuffin, a gunner at 1s. <i>per diem</i> ; making <i>per annum</i> ,	}	176 08 04
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MUNSTER.

Ministers belonging to the Ordnance.

Waterford, a gunner at 1s <i>per diem</i> ; a matrofs at 8d. <i>per diem</i> . Limerick a clerk of the stores at 1s. 8d. <i>per diem</i> ; a gunner at 1s. <i>per diem</i> ; a matrofs at 8d. <i>per diem</i> . Cork, clerk of the stores at 1s. 8d. <i>per diem</i> ; a gunner at 1s. <i>per diem</i> ; a matrofs at 8d. <i>per diem</i> . At Halvowling, a gunner's mate 10d. <i>per diem</i> ; Youghall, a gunner, at 1s. <i>per diem</i> ; Kingfale, a	}	270 14 02
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gunner

	l. s. d.
gunner at 1s. <i>per diem</i> ; at the Blockhouse, a gunner's mate, at 10d. <i>per diem</i> ; at Crookhaven, a gunner at 1s. <i>per diem</i> ; at Innisherkin, a gunner's mate at 10d. <i>per diem</i> ; Valentia, a gunner at 1s. <i>per diem</i> . In all <i>per annum</i> ,	}

1358 02 10

ULSTER.

Londonderry, a clerk of the stores, at 1s. 8d. <i>per diem</i> ; a gunner, at 1s. <i>per diem</i> ; a matrofs at 8d. <i>per diem</i> ; At Culmore a gunner's mate at 10d. <i>per diem</i> . At Carrickfergus, a clerk of the stores, at 1s. 8d. <i>per diem</i> ; a gunner at 1s. a matrofs at 8d. <i>per diem</i> . In all <i>per annum</i> ,	}	136 17 06
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H O R S E.

The king's guard of horse, consisting of a captain at 19l. 12s. each calendar month ; a lieutenant at 12l. 12s. a coronet at 12l. 12s. a quartermaster at 9l. 16s. 6 corporals at 6l. 6s. each ; two of the king's trumpets at 6l. 6s. each ; four more of the king's trumpets, and a kettle-drum at 3l. 10s. each, besides their standing allowances in the civil list. A sadler, farrier, and armorer, at 4l. 18s. each, and 100 horsemen at 4l. 18s. each, mak-	}	7526 08 0
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F f 4

ing

	l. s. d.
ing in all <i>per mens.</i> 627l. 4s. which amounts for the whole pay of the said guard <i>per ann.</i> unto	
The lord lieutenant's troop, consisting of a captain at 19l. 12s. each calendar month; a lieutenant at 12l. 12s. and a cornet at 9l. 16s. a quarter master at 7l. 3 corporals and 2 trumpets more at 6l. 6s. each; and fifty private horsemen at 2l. 2s. each; making in all <i>per mens.</i> 184l. 2s. which amounts for the whole pay of the said troop <i>per annum</i> unto	2209 04 0
Five troops more belonging to the general officers, viz. to the lieutenant general of the army, the serjeant major general of the army, the lord president of Connaught, the commissary general of the horse, and the scout-master general of the army, each troop consisting of a captain at 19l. 12s. each calendar month, a lieutenant at 12l. 12s. a cornet at 9l. 16. a quarter master at 7l. 3 corporals, and 2 trumpets at 3l. 10s. each, and 50 private horsemen, at 2l. 2s. each, making in all <i>per mens.</i> for each troop, 171l. 10s. which amounts for the whole pay of the said five troops <i>per annum</i> unto	10290 00 0
Twenty three troops, which consisting of the like officers, and 45 private horsemen, making in all <i>per mens.</i> to each troop, 161l. which amounts for the whole pay of the said 23 troops <i>per ann.</i> unto	1226 08 00
	44436 00 0

FOOT.

F O O T.

l. s. d.

The lord lieutenant's company, consisting of a captain at 11l. 4s. each calendar month. A lieutenant at 5l. 12s. an ensign at 4l. 4s. 2 serjeants at 2l. 2s. each; 3 corporals and 2 drums at 1l. 18s each, and 100 private footmen at 14s. each, making in all <i>per mens.</i> 102l. 4s. which amounts for the whole pay of the said company <i>per annum</i> , unto	1226 08 0
Fifty nine companies more, each consisting of a captain at 11l. 4s. each calendar month, a lieutenant at 5l. 12s. an ensign at 4l. 4s. 2 serjeants at 2l. 2s. each; 3 corporals and 1 drummer at 1l. 8s. each, and 60 private footmen at 14s. each, making in all <i>per mens.</i> for each company 72l. 16s. which amounts for the whole pay of the said 59 companies <i>per annum</i> , unto	51542 00 8
A ward at Sligo under the command of major Robert Edgeworth, consisting of 2 serjeants at 2l. 2s. each, every calendar month; 3 corporals, and one drummer at 1l. 8s. each, and 60 private footmen, at 14s. each, making in all <i>per mens.</i> 51l. 16s. which amounts <i>per annum</i> unto	0621 12 0

Regiment

l. s. d.

Regiment of guards.

The royal regiment of guards, consisting of 12 companies, viz. a colonel as colonel and captain at 28l. *per mensem*, a lieutenant colonel, and captain, at 21l. *per mensem*. A major and captain at 16l. 16s. 9 captains more at 11l. 4s. each; 12 lieutenants at 5l. 12s. each; 12 ensigns at 4l. 4s. each; 40 serjeants at 2l. 2 s. each; 36 corporals at 1l. 8s. each; drum-major at 2l. 16s. 24 drummers at 1l. 8s. each; a piper to the king's company at 1l. 8s. 1200 soldiers at 1l. 3s. 4d. each; a chaplain at 9l. 6s. 8d. an adjutant. quartermaster, and chyrurgeon at 5l. 12s. each, and chyrurgeons mate at 3l. 10s. making in all *per mense*. at 28 days to the month, 1886l 10s. 8d. which amounts unto *per an*

245 18 08 8

Temporary Payments.

Sir Hen. Tichburn knt. marshal of Ireland, 198 1 9

To cease *post mortem* or other determination of his grant.

Sir Theophilus Jones, scout master general of the army, for his entertainment at 6s. 8d. *per diem*, and for an increase of his entertainment at 100l. *per annum* making in all,

221 13 04

To

l. s. d.

To cease *post mortem* or other determination of his grant.

Sir George Lane knight, for his entertainment as secretary at war to his majesty, at 1l. *per diem* for himself, and 5s. *per diem* for his clerk, *per annum*,

456 05 00

To cease *post mortem*, or other determination of his grant.

Captain Richard St. George the pay of a captain of a foot towards his maintenance during his life being 11l. 4s. *per mensem*, *per annum*,

134 08 00

Arthur earl of Donnegall for his entertainment at 4s. 2d. *per diem* for himself and for 9 horsemen at 9d. each *per diem* during his life, by virtue of a grant thereof, dated the last of July in the 13th year of king James, *per ann.*

199 04 07

The mayor of the city of Dublin for his entertainment at 8s. *per diem*,

146 00 00

Particular Governors.

The governor of the county of Clare for his fee at 10s. *per diem*, *per ann.*

182 10 00

The governor of the castle of Dublin for his fee 1l. *per diem* *per ann.*

365 00 00

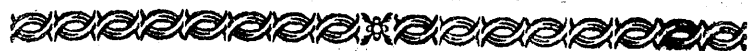
The

	l.	s.	d.
The governor of the fort of Sligo } for his fee at 10s. per diem, per an.	182	10	00
The governor of the fort of Hal- bolling, for his fee at 6s. per diem, per annum,	109	10	00
The constable of Hillsborough at } 3s. 4d. per diem, per annum,	60	16	08
These temporary payments to cease <i>post mortem</i> , or other determination of the said grants, except that of the Halbolling.			
Sum total of the payments a- forefaid upon the military list a- mounts unto per ann.	1638	10	03 11

By his Majesty's Command,

ARLINGTON.

A CATA



A
C A T A L O G U E
O F T H E
P E E R S.

Duke of Ormond Marquis of Antrim
Duke of Leinster

E A R L S.

- | | |
|-------------|-----------------|
| Kildare | Clancarty |
| Thomond | Orrery |
| Cork | Mammoth |
| Desmond | Drogheda |
| Barrymore | Waterford |
| Meath | Mount-Alexander |
| Offory | Down |
| Roscommon | Longford |
| Londonderry | Tyrone |
| Donnegall | Bellomont |
| Arran | Clanrikard |
| Conaway | Castlehaven |
| Carbery | Westmeath |
| Ardglafs | Fingall |
| Rannalagh | Castlemaine |
| Cavan | Carlingford |
| Inchiquin | |

VISCOUNTS.

446 THE POLITICAL ANATOMY
V I S C O U N T S.

- | | |
|---------------|---------------|
| Grandison | Powercourt |
| Wilmot | Blessington |
| Loftus of Ely | Granard |
| Swords | Lanesborough |
| Kilmurry | Rofs |
| Valentia | Castalo |
| Mareborough | Merrion |
| Castleton | Fairfax |
| Chaworth | Fitz Williams |
| Sligo | Gormanston |
| Waterford | Rathcoole |
| Strangford | Barfore |
| Tuam | Brucher |
| Cashell | Galmoy |
| Carlo | Kingsland |
| Cullen | Mountgarret |
| Shannon | Douth |
| Mazareene | Evagh |
| Dromore | Killmallock |
| Dungarven | Ikernie |
| Dungannon | Glanmalegræ |
| Kells | Claine |
| Fitzharding | Downe |
| Clare | Trazey |
| Charlemont | |

Archbishops and Bishopricks in I R E L A N D.

- | | |
|------------------------|-------------------------|
| A rchbishops of | —————Kildare |
| Armagh | —————Waterford |
| —————Dublin | —————Clonfert |
| —————Cashells | —————Elphin |
| —————Tuam | —————Fernes and Laghlin |
| Bishopricks of Meath | —————Clogher |
| | —————Dromore |

O F I R E L A N D. 447

- | | |
|----------------|---------------|
| —————Dromote | —————Limerick |
| —————Offory | —————Cloyne |
| —————Derry | —————Killalla |
| —————Down | —————Rapho |
| —————Killallow | —————Kilmore |
| —————Cork | |

B A R O N S.

- | | |
|----------|----------------|
| Kingfale | Colooney |
| Kerry | Sautre |
| Hoath | Lough |
| Mountjoy | Glawnalley |
| Folliot | Castle-steward |
| Maynard | Atheury |
| Dundalk | Cahir |
| Digby | Baltimore |
| Lifford | Strabane |
| Herbert | Slane |
| Lochlin | Trimelstone |
| Colraine | Dunscany |
| Leitrim | Dunboyne |
| Donamore | Upper Offery |
| Blare | Castle-Com |
| Killard | Brittas |
| Kingston | |

A List

A List of those places that return Parliament men in

I R E L A N D.

L E I N S T E R.

County of Catherlough	County of Kildare	2
Burrough of Catherlough	Bur. of Kildare	2
B. of Old-Leighlin	B. of Nafs	2
	B. of Athy	2
	<i>Com. Regis</i>	2
County of Dublin	B. of Philistown	2
City of Dublin	B. of Byrr	2
Univerfity of Dublin	B. of Banagher	2
Bur. of Newcastle		
Bur. of Swords	County of Meath	2
	B. of Trim	2
Village de Drogheda	B. of Kells	2
	B. of Navan	2
County of Kilkenny	B. of Athbuy	2
Bur. of Callen	B. of Duleek	2
B. of Thomas-town	B. of Ratooth	2
B. of Gowran		
B. of Kells	<i>Com. Regini</i>	2
B. of Emifteogue	B. of Bellakil	2
B. of Knoctopher	B. of Mariborough	2
B. of Sti Kennis	Port Arlington	2
City of Kilkenny		

County

County of Westmeath	B. of Featherd	2
B. of Athlone	B. of Bannow	2
B. of Fower	B. of Cloghmaine	2
B. of Kilbegan	B. of Arklou	2
B. of Mullingar	B. of Taughman	2
	B. of Newburrough	2
County of Wicklow		
B. of Wicklow	County of Longford	2
B. of Carisford	B. of Lanisborough	2
B. of Baltinglafs	Town of Longford	2
County of Wexford		
Town of Wexford	County of Lowth	2
Town of Rofs	B. of Dundalk	2
B. of Eniscorthy	B. of Arthdee	2
	B. of Carlingford	2

M U N S T E R.

County of Cork	County of Limerick	2
City of Cork	City of Limerick	2
B. of Mallow	B. of Kilmallock	2
B. of Baltimore	B. of Askaton	2
B. of Clognekilty		
B. of Bandonbridge	County of Tipperary	2
B. of Kingsfale	Town of Tipperary	2
B. of Youghall	B. of Clonmell	2
	B. of Feathard	2
County of Clare	Town of Cashell	2
B. of Insh	B. of Thurles	2
County of Kerry	County of Waterford	2
B. of Traly	City of Waterford	2
B. of Dinglecough	B. of Dungarven	2
B. of Ard fatt	B. of Lismore	2
	B. of Tallow	2

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ULSTER.

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U L S T E R.

County of Armagh	2	B. of Donegal	2
B. of Armagh	2	B. of St. John-Town's	
B. of Charlemont	2		2

County of Antrim	2	County of Fermanagh	
B. of Belfast	2	B. of Inniskilling	2
B. of Carrickfergus	2		
B. of Lisburne	2	County of Londonderry	
B. of Antrim	2	City of Londonderry	2
County of Cavan	2	B. of Colerain	2
B. of Cavan	2	B. of Lanmevady	2
B. of Belturbet	2		
County of Down	2	County of Monaghan	2
B. of Down	2	B. of Monaghan	2
B. of Newtown	2		
B. of Newry	2	County of Tyrone	2
B. of Ballkillaleagh	2	B. of Donnegall	2
B. of Bangor	2	Town of Clogher	2
B. of Hillsborough	2	B. of Agber	2
County of Donnegal	2	B. of Strabane	2
B. of Lifford	2		
B. of Ballishannon	2		
B. of Kilbegs	2		

C O N N A U G H T.

County of Galway	2	B. of Castlebar	2
B. of Galway	2		
B. of Athenry	2	County of Roscommon	2
B. of Tuam	2	B. of Roscommon	2
		B. of Tullsk	2
County of Leitrim	2	B. of Boyle	2
B. of James-Town	2		
B. of Carickdrumrusk	2	County of Sligo	2
		B. of Sligo	2
County of Mayo	2		

The whole Number 289
T H E



T H E
PRESENT STATE

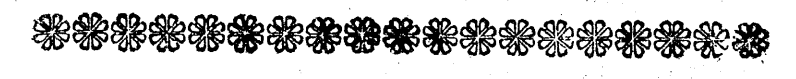
O F

I R E L A N D,

ANNO 1719.



0255



A

L I S T

OF THE

Lords Spiritual and Temporal

OF

I R E L A N D.

Allan Broderick, baron Broderick of Middleton,
lord chancellor.

A R C H - B I S H O P S.

- Dr. Thomas Lyndsey, lord arch-bishop of Armagh,
primate of all Ireland.
- Dr. William King, lord arch-bishop of Dublin, pri-
mate of Ireland.
- Dr. William Palliser, lord arch-bishop of Cashel.
- Dr. John Vesey, lord arch-bishop of Tuam.
- Charles Boyle, earl of Cork, lord treasurer.

M A R Q U I S.

Philip Wharton, marquis of Catherlogh.

E A R L S.

- Robert Fitz-Gerald, earl of Kildare
- Henry Obryen, earl of Thomond

Richard Bourk, earl of Clanricard
 Alexander Macdonnell, earl of Antrim
 Henry Nugent, earl of Westmeath
 Robert Dillon, earl of Roscommon
 Bazil Feilding, earl of Desmond
 Chaworth Brabazon, earl of Meath
 James Barry, earl of Barrimore
 Arthur Chichester, earl of Donegal
 Richard Lambert, earl of Cavan
 William O'Brien, earl of Inchiquin
 Lyonel Boyle, earl of Orrery
 Charles Coote, earl of Montrath
 Henry Moore, earl of Drogheda
 Charles Talbot, earl of Waterford and Wexford
 Hugh Montgomery, earl of Mount Alexander
 Sir Richard Child, earl of Castlemain
 Nicholas Taaf, earl of Carlingford
 Arthur Forbes, earl of Granard
 Richard Coote, earl of Bellemont
 Godart Ginkle, earl of Athlone
 Charles Butler, earl of Arran
 Henry de Massue, earl of Galway

VISCOUNTS.

Richard Butler, viscount Mountgarret
 George Villers, viscount Grandison
 Arthur Annesly, viscount Valentia
 Henry Dillon, viscount Costello-gallen
 John Netterville, viscount Dowth
 Arthur Loftus, viscount Loftus of Ely
 Thomas Beaumont, viscount Swords
 Robert Needham, viscount Kilmurrey
 Robert Bourk, viscount Mayo
 George Saunderfon, viscount Castletown
 Richard Lumley, viscount Waterford

Endimion

Endimion Smith, viscount Stranford
 ———Wenman, viscount Tuam
 ———Molineux, viscount Maryborough
 ———Fairfax, viscount Emely
 Thomas Butler, viscount Ikerine
 Richard Fitz-Williams, viscount Merion
 Brian Cockain, viscount Cullen
 ———Tracy, viscount Rathcoole
 Francis Smith, viscount Carrington of Barrefore
 Richard Bulkley, viscount Cashel
 Nicholas Barnwall, viscount Massereen
 Hugh Cholmondley, viscount Kells
 Francis Franshaw, viscount Dromore
 John Berkley, viscount Fitz-Harding of Beerhaven
 William Caulfield, viscount Charlemont
 Folliot Wingfield, viscount Powers-court
 Morrogh Boyle, viscount Blessington
 James Lane, viscount Lanesborough
 Henry Dawney, viscount Down
 Richard Parsons, viscount Roffe
 William Stewart, viscount Mountjoy
 Edward Vaughan, viscount Lisburne
 Thomas Windesfor, viscount Windesfor
 Scroop How, viscount How
 James Hamilton, viscount Strabane
 ———Verney, viscount Fermanagh
 Arthur St. Leger, viscount Downraile
 Paul Davis, viscount Mount-Cashel
 Christopher Wandesford, viscount Castlecomer
 James Hamilton, viscount Limerick

BISHOPS.

Dr. John Evans, lord bishop of Meath
 Dr. Welbore Ellis, lord bishop of Kildare
 Dr. Simon Digby, lord bishop of Elphin

G g 4

Dr.

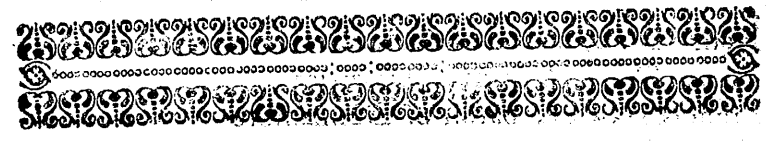
Dr. Bartholomew Vigors, lord bishop of Ferns and Leighlin
 Dr. William Fitz-Gerald, lord bishop of Clonfert
 Dr. William Lloyd, lord bishop of Killala and Achonree
 Dr. John Hartstongue, lord bishop of Derry
 Dr. St. George Ash, lord bishop of Clogher
 Dr. Thomas Smith, lord bishop of Limerick
 Dr. Edward Smith, lord bishop of Down and Connor
 Dr. Charles Crowe, lord bishop of Cloyne
 Dr. Thomas Mills, lord bishop of Waterford and Lismore
 Dr. Peter Brown, lord bishop of Cork and Ross
 Dr. John Sterne, lord bishop of Dromore
 Sir Thomas Vesey, lord bishop of Ossery
 Dr. Edward Synge, lord bishop of Raphoe
 Dr. Nicholas Forster, lord bishop of Killaloe
 Dr. Timothy Goodwin, lord bishop of Killmore and Ardagh

B A R O N S.

Edward Birmingham, baron of Athenree
 Almericus Coursey, baron of Kingsale
 Thomas Fitz-Morris, baron of Kerry and Lixnaw
 Thomas St. Laurence, baron of Howth
 Barnaby Fitz-Patrick, baron of Upper-Ossery
 Thomas Butler, baron of Cahir
 Henry Folliot, baron of Ballyshannon
 Banastre Maynard, baron of Wicklow
 Richard Georges, baron of Dundalk
 William Digby, baron of Gefhill
 William Fitz-Williams, baron of Lifford
 Cadwallader Blaney, baron Blaney of Monaghan
 Cadwal-

Cadwallader Herbert, baron of Castle-Island
 John Calvert, baron of Baltimore
 Henry Hare, baron of Colraine
 Bench Sherrard, baron of Letrim
 Francis Hawley, baron of Dunnamore
 Hildebrand Allington, baron of Killard
 John King, baron of Kingston
 Henry Barry, baron of Santry
 Arthur Annesly, baron of Altham
 John Bellew, baron of Duleek
 Thomas Coningesby, baron Coningesby of Clanbrazil
 Henry Petty, baron of Shelbourne
 Charles O'Hara, baron of Tyrawley
 Michel Bourk, baron Bourk of Dunkellin
 Francis Conway, baron Conway of Killultagh
 George Cholmondely, baron of Newborrow
 Alan Broderick, baron Broderick of Middleton
 George St. George, baron St. George of Hatley St. George
 Sir Arthur Cole, baron of Renelagh
 Sir John Percival, baron Percival of Burton
 Richard Fitz-Patrick, baron of Gowran
 George Evans, baron of Carberry
 Sir Henry Titchborne, baron Farrard of Beaulieu
 Gustavus Hamilton, baron Hamilton of Stackallen
 Theophilus Butler, baron Butler of Newtown-Butler
 John Moor, baron of Tullamore

A LIST



A

L I S T

O F T H E

Knights, Citizens, and Burgeses,

O F T H E

P A R L I A M E N T of I R E L A N D,

Begun and held at DUBLIN, the 12th of November, 1715, before Charles, duke of Grafton, and his excellency, Henry, earl of Galway, lords justices general, and general governors of IRELAND.

- County of Ardmagh 6.
- William Browlow, esq; * William Richardson, esq;
 Borough of Ardmagh.
- Samuel Dopping, esq; * Silvester Crofs, esq;
 Borough of Charlemont.
- James Caulfield, esq; * Humphry May, esq;
- County

- County of Antrim, 10.
- The right. hon. John Clotworthy Upton, esq;
 Skeffington, esq;
 Borough of Lisburne.
- * Edmond Francis Staf- Brent Spencer, esq;
 ford, esq;
 Borough of Belfast.
- * Hon. Chapel Moor, esq; * Geo. Mac Cartney, esq;
 By another indenture.
- * The hon. John Echingham Chichester, esq; * Geo. Mac Cartney, esq;
 Borough of Antrim.
- * John MacMullan, esq; Hugh Henry, esq;
 Borough of Randalstown.
- Robert Dixon, esq; James Stevenson, esq;
 County and town of Carrickfergus, 2.
- * Arch. Edmonstone, esq; * Alexander Dallway, esq;
 County of Catherlough 6.
- Francis Harrison, esq; Thomas Burdett, esq;
 Borough of Catherlough.
- * Richard Wolfey, esq; Walter Weldon, esq;
 Borough of old Laughlin.
- John Beauchamp, esq; St. Leger Gilbert, esq;
 County of Cavan 6.
- * Brockhill Newburgh, * Mervin Prat, esq;
 esq;
 Borough of Cavan.
- Theophilus Clements, * Thomas Nesbitt, esq;
 esq;
- Borough of Belturbet.
- Brimfley Butler, esq; * Charles Delafaye, esq;
 County of Clare 4.
- Francis Gore, esq; * John Ivers, esq;
 Borough of Ennis.
- * David Bindon, esq; * Samuel Bindon, esq;
 County of Cork 26.
- The hon. John Brodrick, * Henry Boyle, esq;
 esq; City

City of Cork.
 * Edmond Knapp, esq; Edward Hoare, esq;
 Town of Youghall.
 * The hon. lieut. gen. Arthur Hyde, esq;
 Francis Palmes, esq;
 Town of Kinfale.
 The right hon. Edward Henry Hawley, esq;
 Southwell, esq;
 Town of Bandon-bridge.
 * Col. Martin Balden, Francis Bernard, esq;
 esq;
 Town of Mallow.
 William Jephson, esq; Anthony Jephson, esq;
 Borough of Baltimore.
 The hon. col. William The hon. lieut. col. Mi-
 Southwell, esq; chael Beecher, esq;
 Borough of Cloghnikilty.
 Sir Ralph Freke, bart. George Freke, esq;
 Borough of Charleville.
 * Capt. William Boyle, * George Evans, esq;
 esq;
 Borough of Castle-Matyr.
 Bartholomew Purdon, * Charles Coote, esq;
 esq;
 Borough of Middletown.
 * The right hon. Tho- Edward Croker, esq;
 mas Brodrick, esq;
 Borough of Rathcormuck.
 James Barry, esq; Jephson Bursted, esq;
 Borough of Donerayle.
 Arthur St. Ledger, esq; * William Causebon, esq;
 County of Dublin 10.
 * The hon. Edw. Braba- The right hon. John Al-
 zon, esq; len, esq;
 City of Dublin 2.
 Benjamin Burton, esq; of John Rogerfon, esq; his
 the same, alderman. Majesty's

Majesty's folicitor-general, and recorder of the
 city.
 Univerfity of Dublin.
 Marmaduke Coghall, esq; Samuel Dopping, esq;
 L.L.D. L.L.D.
 Borough of Swords.
 * Richard Molefworth, Plunkett Plunkett, esq;
 esq;
 Borough of Newcaffle.
 Daniel Reading, esq; Charles Monke, esq;
 County and town of Drogheda, 2.
 Henry Singleton, esq; re- John Graham, esq; of the
 corder. fame, alderman.
 County of Donnegal, 12.
 Sir Ralph Gore, bart. Fred. Hamilton, esq;
 Borough of John's Town.
 * William Forward, esq; John Topham, esq;
 Borough of Donnegal.
 Sir Arthur Gore, bart. Henry Maxwell, esq;
 Borough of Ballyshannon.
 The hon. maj. gen. Owen John Rochfort, esq;
 Wynn.
 Borough of Killibeggs.
 * The hon. Charles Fane Thomas Pearson, esq;
 Borough of Lifford.
 The hon. brigadier David Michael Sampfon, esq;
 Creighton.
 County of Downe, 14.
 * Hon. Trevor Hill, esq; Michael Ward, esq;
 Borough of Down-Patrick.
 * Sir Emanuel Moor, bt. * Thomas Medlycott, ef.
 Borough of Killyleagh.
 John Halbridge, esq; * Robert Rofs, esq;
 Borough of Newry.
 * Robert Clements, esq; Hans Hamilton, esq;
 Borough

Borough of Bangor.
 * Michael Ward, esq; Hans Hamilton, esq;
 Borough of Newton.
 * Richard Tigh, esq; Charles Campbell, esq;
 Borough of Hillsborough.
 * Arthur Hill, esq; Samuel Waring, esq;
 County of Fermanagh, 4.
 The right honourable fir * James Corry, esq;
 Gustavus Humes, bart.
 Borough of Inniskillen.
 Richard Cole of Killy- John Cole of Inniskillen
 creen, esq;
 County of Gallway, 8.
 * Edward Ormsby, esq; * Frederick Trench, esq;
 Town of Gallway.
 John Staunton, esq; * Robert Shaw, esq;
 Town of Athenrey.
 John Ormsby, esq; Richard Whalley, esq;
 Borough of Tuam.
 Agmondisham Vesey, es. * William Vesey, esq;
 County of Kerry, 8.
 St. Maurice Corsbie, knt. John Blenerhasset, esq;
 Borough of Dingle-Isouch.
 Thomas Corsbie, esq; John Pratt, esq;
 Borough of Traley.
 Samuel Morris sen. esq; * Robert Taylor, esq;
 Borough of Ardfert.
 William Corsbie, esq; Henry Rose, esq;
 County of Kildare, 10.
 Joshua Allen, esq; Brabazon Ponsonby, esq;
 Borough of Kildare.
 * James Barry, esq; * Maurice Keaton, esq;
 Borough of Naas.
 Thomas Burgh, esq; Theobald Bourke, esq;
 Borough of Athy.
 * Richard Allen, esq; Maurice Kealing, esq;
 Borough

Borough of Harrystowne.
 * Robert Johnson, esq; Alexander Graydon, esq;
 County of Kilkenny, 16.
 William Ponsonby, esq; William Flower, esq;
 City of Kilkenny.
 Darby Egan, esq; recór- * Ebenezar Warren, esq;
 der of the said city.
 Borough of St. Kennis, alias Irish-town.
 Sir Standish Hartstonge, Sir Robert Maude, bart.
 bart.
 Borough of Gowram.
 * The hon. maj. general James Agar, esq;
 John Pepper.
 Borough of Thomastown.
 * The hon. col. William * John Cuffe, esq;
 Flower.
 Borough of Enisteoge.
 Edward Dean sen. esq; Edward Dean jun. esq;
 Borough of Cullen.
 James Agar, esq; Francis Flood, esq;
 Borough of Knocktopher.
 Edward Worth, esq; * William Wall, esq;
 County of Leitrim, 16.
 William Gore, esq; Theophilus Jones, esq;
 Borough of James-town.
 * Hon. Algernoon Coole, Gilbert King, esq;
 esq;
 Borough of Carrwick.
 * John Usher, esq; * Richard St. George, esq;
 County of Limerick, 8.
 Sir Thomas Southwell, Robert Oliver, esq;
 bart.
 City of Limerick.
 George Roch, esq; William Ford, esq;
 Borough of Killmallock.
 * Kilner Brazier sen. esq; George King, esq;
 Borough

Borough of Askeylon.
 * John Bury, esq; * Edward Deny, esq;
 County of Longford, 10.
 The hon. fir Robt. New- * Anthony Sheppard, esq;
 comen knt. and bart.
 Borough of Longford.
 George Gore, esq; his * James Macartney, jun.
 Majesty's attorney-ge- esq;
 neral.
 Borough of Granard.
 John Parnell, esq; one of Jacob Peppard, esq;
 his Majesty's council at
 law.
 Borough of Lanesborough.
 By another indenture.
 * Wentworth Harman, * Robert Bray, esq;
 esq;
 Borough of Johns-Town.
 Henry Edgworth, esq; Robert Edgworth, esq;
 County of Londonderry, 8.
 The right hon. Wm. Co- Hercules Rowley, esq;
 nolley, esq; speaker of
 the honourable house
 of commons.
 City of Londonderry.
 Charles Norman, esq; George Tomkins, esq;
 Borough of Coleraine.
 The right hon. major ge- * The hon. fir Marcus
 neral Frederick Hamil- Beresford, bart.
 ton.
 Borough of Newton-limivady.
 * Isaac Manley, esq; * Joseph Henry, esq;
 County of Louth, 10.
 * The hon. Robert Moor, Richard Tisdal, esq;
 esq;
 Borough

Borough of Artherdee.
 * The hon. Wm. Moore, Michael Tisdale, esq;
 esq;
 Borough of Dundalk.
 James Hamilton, esq; Henry Brooks, esq;
 Borough of Carlingford.
 Blaney Townley, esq; James Stannus, esq;
 Borough of Dunleere.
 Stephen Ludlow, esq; * Thomas Fortescue, esq;
 County of Mayo, 4.
 Sir Arthur Gore, bart. * Francis Cuffe, esq;
 Borough of Castlebarr.
 * John Bingham, esq; Henry Bingham, esq;
 County of Meath, 14.
 John Preston, esq; * James Napper, esq;
 Borough of Trim.
 * John Percivall, esq; * John Keaton, esq;
 Borough of Ashboy.
 * John Bligh, esq; Thomas Bligh, esq;
 Borough of Navan.
 * Arthur Meredith, esq; Nathaniel Preston, esq;
 Borough of Kells.
 Sir Thomas Taylor, bart. Thomas Taylor, esq;
 Borough of Duleeke.
 Francis Harrison, esq; * Thomas Trotter, esq;
 Borough of Ratoath.
 Lieut. gen. Richard Gor- George Lowther, esq;
 ges
 County of Monaghan, 4.
 Alexander Montgomery, Sir Alexander Clurnes,
 esq; bart.
 Borough of Monaghan.
 Hugh Willoughby jun. Francis Lucas, esq;
 esq;

King's county, 6.
 * Sir William Parsons, * William Purefoy, esq;
 bart.
 Borough of Banagher:
 The hon. Charles Plunkett, esq; * Thomas Lefrange, esq;
 kett, esq;
 Borough of Phillips-town.
 * William Tichburne, James Forth, esq;
 esq;
 Queen's county, 10.
 Dudley Cosby, esq; Ephraim Dawson, esq;
 Borough of Maryborough.
 Robert Piggot, esq; William Wall, esq;
 Borough of Ballynekil.
 By another Indenture.
 Gen. Owen Winn, esq; John Barrington, esq;
 Borough of Portarlington.
 Richard Warburton of Portnahinch, esq; * Richard Warburton of
 Rathrumshire, esq;
 County of Roscommon, 8.
 Sir Edward Crofton, kt. Sir John King, kt. and
 and bart.
 Borough of Roscommon.
 Edward Crofton, esq; Henry Sandford, esq;
 Borough of Boyle.
 Henry King, esq; * Robert Sandford, esq;
 Borough of Tullsk.
 * John French, esq; * Thomas Caulfield, esq;
 County of Sligoe, 4.
 Chudley Coote, esq; William Ormsby, esq;
 Borough of Sligoe.
 Samuel Burton, esq; Owen Wynn, esq;
 County of Tipperary, 8.
 Kingsmill Pennyfeather, * Humphrey Minchin,
 esq; esq;

Borough

Borough of Clonmell.
 Robert Hamerton, esq; Stephen Moor, esq;
 City of Cashell.
 * Richard Buckworth, Matthew Pennyfeather,
 esq; esq;
 Borough of Fethard.
 Epaphroditus Marsh, esq; * Guy Moore, esq;
 County of Tyrone, 10.
 Audley Mervin, esq; * Charles Stuart, esq;
 Borough of Dungannon.
 The right hon. Thomas Right hon. Oliver St.
 Nox, esq; George, esq;
 Borough of Strabane.
 The hon. Richard Stuart, Oliver Mac Cauiland, esq;
 esq;
 City of Clogher.
 The hon. col. Richard * Henry St. George sen.
 St. George of Dunmore, esq;
 more.
 Borough of Augher.
 Henry Mervin, esq; William Belfour, esq;
 County of Waterford, 10.
 * Edward May, esq; * Stephen Stanley, esq;
 City of Waterford.
 Thomas Christmas, esq; * John Mason, esq;
 Borough of Dungarvan.
 The hon. col. James Robert Carew, esq;
 Barry.
 Borough of Tallagh.
 William Maynard, esq; Benjamin Parry, esq;
 Borough of Lismore.
 * The right hon. lieut. Sir Arthur Shaen, bart.
 gen. Thomas Meredith.

H h 2

County

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County of Westmeath, 10.
 Edward Packenham, esq; * John Wood, esq;
 Borough of Athlone.
 Henry St. George sen. es. William Jones, esq;
 Borough of Killbegan.
 * Charles Lambert, esq; Brabazon Newconen, esq;
 Mannor of Mullingar.
 * Euface Budgell, esq; Thomas Bellow, esq;
 Borough of Fore.
 * William Smith, esq; * Patrick Fox, esq;

County of Wexford, 18.
 James Stapford sen. esq; * Nicholas Loftus, esq;
 Town of Wexford.
 * Chadwallader Edwards, Edward Jones, esq;
 esq;

Town of New-Rofs.
 Edward Jones, esq; Thomas Meredith, esq;
 Borough of Enniscorthy.
 Richard Lehunt, esq; * William Berry, esq;
 Borough of Fethard.
 Thomas Palliser, esq; * Henry Ponsonby, esq;
 Borough of Newbury, alias Gowrey.
 * Abel Ram, esq; George Ram, esq;
 Borough of Bannow.
 John Cliffe, esq; * Jacob Boyle, esq;
 Borough of Clomines.
 George Houghton, esq; * Philip Downe, esq;
 Borough of Saghmon.
 Anderson Saunders, esq; Richard Saunders, esq;

County of Wicklow, 10.
 Henry Percy, esq; Robert Allen, esq;
 Borough of Wicklow.
 Richard Edwards, esq; * Samuel Whitshed, esq;

Borough

OF IRELAND

Borough of Baltinglase.
 Edward Stratford, esq; Jeffery Paul, esq;
 Borough of Cargesfort.
 Hugh Eccles, esq; * John Sale, esq;
 Borough of Blessington.
 The hon. Charles Boyle, John Jephson, esq;
 esq;

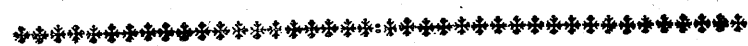
N. B. Those with this mark, (*) were not Members of the last Parliament.

H h 3

A



A
L I S T
O F T H E
P R I N C I P A L O F F I C E R S
I N T H E
G O V E R N M E N T o f I R E L A N D .



L O R D L I E U T E N A N T,
His grace, Charles, Duke of Bolton.

L O R D S J U S T I C E S.
Allan lord Brodrick.
William lord archbishop of Dublin.
William Conolly, esq; speaker of the house of commons.
Lord chancellor Broderick.
Secretary of state, Edward Southwell, esq;
Lord treasurer, earl of Burlington.
Vice treasurer, earl of Scarborough.

Vice

Vice chancellor of the exchequer, Philip Savage, esq;
Lord chief baron, Jeffery Gilbert, esq;
Second baron, John Pocklington, esq;
Third baron, sir John St. Leger, bart.
Secretary to the lord chancellor, Francis Lake, esq;

K I N G S B E N C H.
Prime serjeant, Robert Fitzgerald, esq;
Second serjeant, John Cliffe, esq;
Attorney general, George Gore, esq;
Solicitor general, John Rogerfon, esq;
Auditor general, Charles Dering, esq;
Surveyor general, — Moleworth, esq;

C H A N C E R Y.
Chief remembrancer, Henry Temple, esq;
Second remembrancer, Luke King, esq;
Clerk of the pipe, Paul Barry, esq;
Chief chamberlain, Robert Fox, esq;
Second chamberlain, Robert Curtis, esq;
Comptroller of the pipe, Charles Baldwyn, esq;
Usher of the exchequer, Mr. Carpenter.
Cryer of the exchequer, Robert Fox, esq;
Purfvant of the exchequer, Edward Deering, esq;
Auditor of the foreign accounts and imprest, Lewis Roberts, esq;

K I N G S B E N C H.
Lord chief justice, William Whitshed, esq;
Second justice, William Cawfield, esq;
Third justice, — Boate, esq;
Clerk of the crown, Edward Southwell, esq;

C H A N C E R Y.
Lord chancellor, Allan, lord Broderick.
Master of the rolls, William, lord Berkley.

H h 4

Four

Four masters in Chancery.

Richard Stone, esq;
 Thomas White, esq;
 John Usher, esq;
 William Crow, esq;
 Clerk of the crown, sir Thomas Domvile, knt.
 Clerk of the hanaper, Joseph Budden, esq;

COMMON PLEAS.

Lord chief justice, John Forster, esq;
 Second justice, sir Gilbert Dolben, bart.
 Third Justice, James Mackartney, esq;
 Prothonotary, James Barry, esq;
 Physician to the state, — Mollyneux, esq;
 Ulster king at arms, William Hawkins, esq;
 Athlone purfuiant, Joseph Moland, esq;
 Chief serjeant at arms, Richard Povey, esq;
 Second serjeant, Thomas Carter, esq;

Three Purfuiants. { John Podmore.
 Robert Preston.
 William Levington.

Keeper of the council-chamber, William Palmer,
 junior.
 Keeper of the rooms in Dublin castle, William Clark.
 Porter of the castle, George Digby.
 Constable of the castle of Dublin, John Pratt, esq;
 State kettle-drummer, William Cooper.

Commissioners of the Revenue.

Sir Thomas Southwell, Philip Gibbon, esq;
 knight. Thomas Medlicot, esq;
 William Strickland, esq; Mr. Wilde.
 William Conolly, esq; Mr. Hopkins.

Commissioners

Commissioners of excise.

Sir Thomas Southwell, William Conolly, esq;
 knight. Thomas Medlycot, esq;
 William Strickland, esq; Mr. Wilde.
 Solicitor, Richard Nuthall esq;
 Comptroller and accomptant general, William
 Burgh, esq;

Military Officers in Ireland.

Commander in chief of the land forces in the absence
 of the lord lieutenant, Charles, lord Tirawley.

Major general of all the forces, George Wade, esq;

There ought to be twelve thousand men, horse,
 foot, and dragoons, upon the Irish establishment.

Lieutenant general of the ordnance, colonel Moldf-
 worth.

Captain of the battle-axes, the lord lieutenant's
 guards, colonel William Southwell.

Muster-master general, lord Tullamoor.

Governor of the royal hospital of Kilmainham near
 Dublin, lieutenant general Palmes.

VERBUM

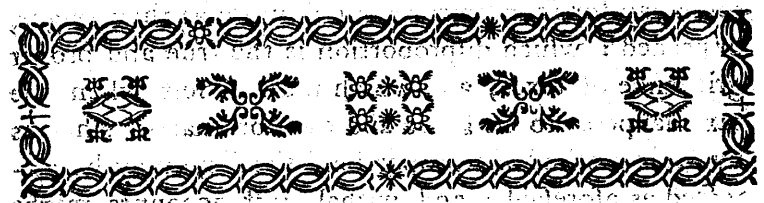
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V E R B U M

S A P I E N T I .





VERBUM SAPIENTI.



T H E

I N T R O D U C T I O N .

WHEREAS many are forced to pay 1 10th of their whole estates towards the raising of but 70000l. per mensm, besides what they pay more insensibly and directly, as customs, excise, chimney-money, &c. (viz. in London, they pay 2d. per mensm per pound rent, that is 2s. per annum, or 1 10th of the whole.) It must come to pass, that the same persons must from Christmas, 1665, pay 1 3d of their whole estates, if the war with Holland continue two years longer, at the value of the last year's expence, provided his Majesty be kept out of debt.

- 2. But if the public charge were laid proportionably, no man need pay above 1 10th of his whole effects, even in case the tax should rise to 250000l. per mensm, which God forbid.
- 3. That

472 INTRODUCTION.

3. That is to say, according to the present ways, some pay for four times as much more as they ought, or needed; which disproportion is the true and proper grievance of taxes, and which must be felt when the tax happens to be great and extraordinary: whereas by meer method and proportion, the same may be corrected as afore said; and withal, just accounts might be kept of the people, with the respective increases and decreases of them, their wealth, and foreign trade.

CHAP.



CHAP I.

Containing several computations of the wealth of the kingdom.

1. **T**HERE are of men, women, and children, in England and Wales, about six millions, whose expence at 6l. 13s. 4d. per annum, or near 4d. 1 half per diem, for food, housing, cloths, and all other necessaries, amount to 40 millions per annum.

2. There are in England and Wales, of acres of land (worth 6l. 1s. 8d. per acre, and 18 years purchase) 24 millions, that is, which yields 8 millions per annum rent, and which are worth 144 millions to be sold.

3. There be 28000 houses within the liberties of the city of London, worth 15l. per annum, and twelve years purchase (viz. which yields 420000l. per annum, and are worth 5040000l.

There are without the liberties, but within the bills of mortality 1 4th more in number, perhaps not of greater value, viz. 5040000l.

4. There is in all England and Wales near ten times as many chimneys as within the liberties of London, as appears by the returns; whereof those within the bills are 1 5th of the whole.

5. 'Tis probable, that the housing of all the cities and market-towns, are double in number to those of all London, though of no more worth.

6. 'Tis

6. 'Tis also probable, that the housing without the cities and towns, are more in number than those within (London excepted) but of no more value.

7. So as the housing of England may be estimated worth 310 millions; and that if their values be estimated by chimneys, those of London are worth 12d. per chimney; those in the suburbs 10d. other cities and market-towns 6d. and those without both, about 4d.

8. The shipping of England, &c. is about 500000 tuns, which at 6d. per tun, including their ordnance, apparel, &c. is worth three millions.

9. The stock of cattle on the afore-mentioned 24 millions of land, and the waste thereunto belonging, is worth 1/4th of the said land, viz. 36 millions comprehending horses, oxen, sheep, swine, deer, fisheries, parks and warrens,

10. The coined gold and silver of the kingdom, is scarce worth six millions.

11. The wares, merchandizes, and utensils of plate, and furnitures, may be estimated at 31 millions to make the ships and money 40, and the whole 150 millions.

12. The most uncertain part of this estimate, seems to be rating personal estates at above 30 millions, which I make probable thus.

(1) First it is not unlikely that what is contained in all the shops, warehouses, cellars, barns, and graineries, together with household furniture, cloths, ornaments, &c. should be less worth than housing it self that contains them.

(2) If the value of all the cattle, viz. 36 millions, were added to the 31 personal estates, making 67 together; both will not make up one year 3/4th provision for the whole nation, whose expence we estimated

mated at 40 millions per annum; and poorer than so, we hope it is not.

(3) I find by the particular estimate of the values of all the plate, lead, iron, copper and tin, and of all the timber, planks and woods, and of all silks, linnen, and callicoes; of all cloths, stuffs, and leathers; of all grains and salts, and all wines, oyles, and other liquids; of all grocery and spicery, and drugs; of jewels, and hangings, beds, and other ornaments, (too troublesome to particularize) that this general account may stand.

(4) The city of London being commonly esteemed and rated at the 15th part of the whole, which we reckon at 250 millions, that is 16 millions 2/3d I think the sum may be well made up by reckoning five millions 1/6th for the housing as aforesaid, and one million 1/2d for the shipping (half the shipping of the nation belonging to London) and about the double value of the housing for what is contained in them. The which upon considering the severall houses, I find not unreasonable.

(Lastly,) Supposing that in the houses within the liberties of London (worth 5 millions) there be 10 millions worth of goods; I conceive that to allow about as much more, (viz. 21 millions) to all the rest of the houses in the kingdom, which are ten times as many as aforesaid, will not overcharge them.

13. Now if the land worth 144 millions, yield 8 millions per annum, the other estate converted into the like species must yield 5 millions 8/9ths more; but because money and other personal estates yield more per annum than land; (that is) doubles it self under 17 years purchase at 6l. per centum, then instead of 5 millions 8/9ths, suppose it to yield 7, making the whole annual proceed 15 millions.



CHAP. II.

Of the value of the people.

NOW if the annual proceed of the stock, or wealth of the nation, yields but 15 millions, and the expence be 40, then the labour of the people must furnish the other 25; which may be done, if but half of them, viz. 3 millions earned but 8l. 6s. 9d. per annum, which is done at 7d. per diem, abating the 52 fundays, and half as many other days for accidents as holy-days, sickness, recreations, &c.

2. If 1 6th of these 3 millions of people earned but 2d. per diem; another 1 6th, 4d. another 1 6th, 8d. per diem, another 10d. and another 12d. The medium will be this, 7d. per diem.

3. Whereas the stock of the kingdom, yielding but 15 millions of proceed, is worth 250 millions; then the people who yield 25, are worth 416 millions 2 3ds. For although the individiums of mankind be reckoned at about 8 years purchase; the species of them is worth as many as land, being in its nature as perpetual, for ought we know.

4. If 6 millions of people be worth 417 millions of pounds sterling, then each head is worth 69l. or each of the 3 millions of workers is worth 138l. which is 7 years purchase, at about 12d. per diem; nor is superlucration above his subsistence to be reckoned in this case.

5. From whence it follows, that 100000 persons dying of the plague above the ordinary number, is near 7 millions loss to the kingdom; and consequently

quently how well might 70000l. have been bestowed in preventing this centuple loss?

6. We said, that the late mortality by the pest, is a great loss to the kingdom; whereas some think it but a seasonable discharge of its pestilent humours: to clear which difficulty, I say,

7. If the plague discerned well, between the well and the ill affected, to peace and obedience, or between the bees and the drones, the fact would determine the question: but if it destroy promiscuously, the loss is proportionable to the benefit we have by them that survive; for 'tis they that make England worth above 600 millions as aforesaid: it being certain, that if one person only had escaped; the whole territory, and all that is in it had been worth but a livelihood for that one; and he subject to be a prey to the next two that should invade him.

8. It seems reasonable, that what we call the wealth, stock, or provision of the nation, being the effect of the former or past labour, should not be conceived to differ from efficiencies in being, but should be rated alike, and contribute alike to the common necessities: and then of all and every sum to be raised, the land and stock must pay 3 parts; and the people considered without an estate at all, 5 more; the whole into 8 divided.

9. If the expence of the nation be 40 millions; it seems but the same hardship to set apart 4. viz. 1 10th of the whole for the public use, as what now lies upon many already: but 4 millions would afford one for the ordinary expence, and three for the extraordinary wars, that is 250000l. per annum; that is 3 1 half as much as 70. For the raising whereof, many now pay above 1 10th of their whole estates, for want of method and proportion.

10. Labouring men work 10 hours *per diem*, and make 20 meals *per week*, viz. 3 a day for working days, and two on Sundays; whereby it is plain, that if they could fast on Friday nights, and dine in one hour and a half, whereas they take two, from eleven to one; thereby this working 120th more, and spending 120th less, the 110th abovementioned might be raised, at least with more ease, than to take up arms, and resist it.



C H A P. III.

Of the several expences of the kingdom, and its revenues.

1. **T**HE ordinary expence of the kingdom for the navy, ordnance, garrisons, land-forces, Tangier, Jamaica, Bombay, ambassadors, pensions, intelligence, kings and royal families expence, consisting of the household of the king, queen, duke, &c. privy-purse, wardrobe, robes, angel-gold, master of the horse, mews, armory, tents, parks, lodges, goldsmiths, jewels, &c. hath been computed to be about one million; reckoning 200000l. for the navy, 60 for the ordnance and powder, 290 for land-forces, garrisons, &c. and 450000 for other things.

2. Towards this, there is in crown-lands 70000, post-office 20, coynage and pre-emption of tin 12, forest of deer 4, courts of justice 6, first fruits 18; in all 130000. Customs at 2 *per centum* 170 in all 300000, without the duties of wares, wine-licence, aulnage, or butlerage, excise, chimney-money, land-tax,

tax, pole and assessments, being regulated and proportionated as followeth, viz.



C H A P. IV.

Of the method of apportioning taxes.

1. **I**F a million is to be raised above the 300000l. last mentioned, then 375000l. is to be levied on the stock, and 625000l. on the people.

Of the 375000 on the stock,
 216 on the lands,
 54 on the cattle, &c.
 60 on the personal estates,
 45 on the housing.

In all 375

2. To raise 216000l. out of 8000000 m. rent, requires 1/37th of the rent, and 1/27th of 1/37th 1/9th, but allowing the charge of collecting, we may express it to a 1/36th part.

3. To raise 54000l. *per annum*, out of 36000000 requires the annual payment of a 666th part of the whole value; but in regard of charges, let it be reduced to a 600th part.

4. The like for the 60000l. of personal estates.

5. To raise 45000l. *per annum*, from all the housing worth 30 millions, or 7500 for the housing in London-liberties, worth about 5 millions, and whose rent is 420000l. *per annum*, requires but 1/56th of the annual rent, which cannot be above 12 d. a chimney *per annum*, reckoning 5 to each house. Without the liberties, about 10 d. the chimney will

I i 3 effect

effect the same; 6d. in the cities and market-towns, and 4d. elsewhere.

6. As for the 625000l. to be raised by the people, it requires but 2s. 1d. *per pole per annum*, which let rather be divided into a pole of 6d. a head, and an excise of 19d. which is not the full $\frac{1}{14}$ part of the mean expence 6l. 13s. 4d. so as the $\frac{1}{84}$ of the value of consumptions, will with the said 6d. pole, raise 625,000 l. *per annum*.



C H A P. V.

Of money; and how much is necessary to drive the trade of the nation.

1. **I**T may be asked, if there were occasion to raise 4 millions *per ann.* whether the same six millions, (which we hope we have) would suffice for such revolutions and circulations thereof as trade requires? I answer yes; for the expence being 40 millions, if the revolutions were in such short circles, viz. weekly, as happens among poor artizans and labourers, who receive and pay every Saturday, then $\frac{40}{52}$ parts of 1 million of money would answer those ends: but if the circles be quarterly, according to our custom of paying rent, and gathering taxes, then ten millions were requisite. Wherefore supposing payments in general to be of a mixt circle between one week and 13, then add 10 millions to $\frac{40}{5}$, the half of the which will be $5\frac{1}{2}$, so as if we have $5\frac{1}{2}$ millions, we have enough.

2. And thus I have shewed, that if one half of the subjects of England (playing 78 days in the year) will earn 7d. *per diem* all the rest of the days one with another;

nother; and if they would work $\frac{1}{20}$ more, and spend $\frac{1}{20}$ less, they might enable their king to maintain double the forces he now doth, without suffering in the general more than many well affected persons do now through negligence, or mistakes in their particulars. Nor is money wanting to answer all the ends of a well policed state, notwithstanding the great decreases thereof, which have happened within these 20 years.

Nor were it hard to substitute in the place of money (were a competency of it wanting) what should be equivalent unto it. For money is but the fat of the body politick, whereof too much doth as often hinder its agility, as too little makes it sick. 'Tis true, that as fat lubricates the motion of the muscles, feeds in want of victuals, fills up uneven cavities and beautifies the body; so doth money in the state quicken its action, feeds from abroad in the time of dearth at home; even accounts by reason of its divisibility, and beautifies the whole, especially the particular persons that have it in plenty.



C H A P. VI.

The causes of irregular taxing.

1. **T**HE causes of error in this great affair of public levies, have been these. First, laying too great a stress on the matter of money, which is to the whole effect of the kingdom but as 6 to 667. That is, not one to 100. Secondly, laying the whole burthen on the past effects, and neglecting the present efficiencies, exceeding the former as 417 doth 250. Thirdly, reckoning all the personal estates of the city of London (shipping included) at scarce one half the value of the very housing, whereas they are double: which happens because the housing of London belongs to the church, companies, or gentlemen, and are taxed by the citizens their tenants. Fourthly, a fallacious tenderness towards the poor, (who now pay scarce one shilling *per head per ann.* towards all manner of charges) interwoven with the cruelty of not providing them work, and indulging laziness in them, because of our own indisposition to employ them; so some are over charged through evil custom, and others left to fordid want, and brutish irregularity. Fifthly, an opinion, that certainty of rules is impossible, and but an idle notion; and then having made such as are not so, and training them to be applied by the affection and humour; so as one fourth of the whole paying needlessly four times too much, may be thereby so netled, as to do more mischief than the other unconcerned, and the thankless can allay.

C H A P.



C H A P. VII.

The collateral advantages of these taxes.

1. **B**esides the equality of taxes, we make this further use of trying it by way of customs, poles, excises, chimney money, land-tax, and assessments upon the personal estates, viz.

(1.) Of the customs, which we reduce from $\frac{1}{20}$ to $\frac{1}{50}$ to keep an account of foreign trade and of its balance; for by levying a duty, and encreasing the penalty, these accounts will be less obscured.

(2.) The simple and universal pole keeps an account of the great wealth and strength of the kingdom, the people.

(3.) Rating the houses, *per chimney*, gives a good account of improvements and dilapidations.

(4.) Excise gives an account of domestick expences and publisheth exorbitances.

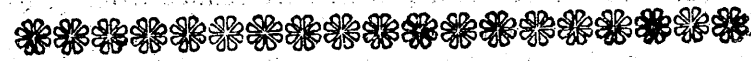
(5.) Land taxes keep the payments to the proportion of entire value, not of annual rent: so as an estate in housing pays no more than if it were in lands, nor considerably less than goods, and may bring mortgages to their just contribution; many lenders not being so formidable for their money, as some have thought them.

(6.) Assessments upon personal estates (if given in as elsewhere upon oath) would bring that branch, which of itself is most dark, to a sufficient clearness.

2. There is also a pole upon titles and dignities worth consideration, though we now omit it; which as it may check mens forwardness to undeserved pre-eminence

eminence, so it may be employed in the encouragement of true worth.

3. We have hitherto computed the old immutable revenue at but 130,000*l. per annum*, nor supposed above 170,000*l. (viz. less than half what it is at present)* to be raised by customs (wholly neglecting wards, butlarage, aulnage, and other obsolete imposts.) We have also designed the several proportions towards the raising of a million more *per ann.* to be raised by the pole, excise, land-tax, assessments and chimneys.



C H A P. VIII.

Of the expence of the navy, army, and garrisons.

WE come next to shew, that if 3 millions *per ann.* or 250,000*l. per mensem* (to make up the whole 3,300,000*l. per ann.*) were raised, how far such a sum may be employed for the safety, establishment, and honour both of the king and subject.

Unto which, I say, considering the present condition of the navy, two millions will maintain 50,000 men, in ships of war for eight months of the year, and 30,000 for the other four months: which I take to be near double the best fleet we ever have seen in Europe, computing the ordnance and harbour charges of the navy: nor will the maintenance of 12000 foot, and 3000 horse, allowing 100,000*l.* for inland garrisons, and 60,000*l.* for Tangier, &c. put altogether, exceed 600,000*l.* so as there remains 700,000*l.* for other matters, whereof his majesty's royal family, by all the accounts I have seen, doth not spend five hundred thousand *per ann.* Nor need the charge of all those

those levies be above 1 of the 33, (*viz.*) the $\frac{1}{33}$ part for the 500 officers, without ever going five miles from the center of their abode) who might perform this work; nor would more than 200*l. per ann.* for each of them, and their under instruments be necessary for their respective salaries: for there are 450 areots of 10 mile square in England and Wales.



C H A P. IX.

Motives to the quiet bearing of extraordinary taxes.

HAVING shewed how great and glorious things may be done with no less difficulty than what $\frac{1}{4}$ of the king's subjects do already endure; I offer these further reasons to quiet mens minds, in case this utmost 250,000*l. per mensem* should be ever demanded upon this Holland war.

1. That of all naval expence, not $\frac{1}{30}$ is for foreign commodities, nor need it be $\frac{1}{40}$ if the people would do their part, and the governors direct them the nearest ways.
2. That stoppage of trade is considerable, but as one to eight; for we exchange not above five millions worth *per ann.* for our 40.
3. That the expence of king, &c. being about 400,000*l. per ann.* is but $\frac{1}{100}$ part of the expence of the nation, who all have the pleasure and honour of it.
4. That the money of the nation being but about 5 millions and a half, and the earning of the same 25; it is not difficult for them to encrease their money a million *per ann.* by an easy advance of their industry,

dustry, applied to such manufactures as will fetch money from abroad.

5. The wealth of England lies in land and people, so as they may make five parts of six of the whole: but the wealth of Holland lies more in money, housing, shipping, and wares. Now supposing England three times as rich as Holland in land and people, (as it is) and Holland twice as rich as we in other particulars (as it scarce is;) we are still upon the balance of the whole near twice as rich as they: of which I wish those that understand Holland, would consider and calculate.

6. There are in England above four acres of arable, meadow and pasture land, for every soul in it; and those so fertile, as that the labour of one man in tilling them, is sufficient to get a bare livelihood for above 10: so as 'tis for want of discipline that any poverty appears in England, and that any are hanged or starved upon that account.



C H A P. X.

How to employ the people, and the end thereof.

WE said, that half the people by a very gentle labour, might much enrich the kingdom, and advance its honour, by setting apart largely for publick uses; but the difficulty is, upon what shall they employ themselves?

To which I answer in general, upon producing food and necessaries for the whole people of the land, by few hands; whether by labouring harder, or by the introducing the compendium, and facilitations of art, which is equivalent to what men vainly hoped from

from Polygamy. Forasmuch as he that can do the work of five men by one, effects the same as the begetting four adult workmen. Nor is such advantage worth fewer years purchase than that of lands, or what we esteem likest to perpetual. Now the making necessaries cheap, by the means aforesaid, and not by raising more of them than can be spent whilst they are good, will necessitate others to buy them with much labour of other kinds. For if one man could raise corn enough for the whole, better than any one man; then that man would have the natural monopoly of corn and could expect more labour for it in exchange, then if ten others raised ten times as much corn as is necessary; which would make other labour so much the dearer, as men were less under the need of engaging upon it.

2. By this way we might recover our lost cloth-trade, which by the same the Dutch got from us. By this way the East-Indians furnish us from the other end of the world with linen cheaper than ourselves can make them, with what grows at our own doors. By this means we might fetch flax from France, and yet furnish them with linen, (that is) if we make no more than we can vend, but so much with the fewest hands, and cheapest food, which will be when food also is raised, by fewer hands than elsewhere.

3. I answer generally we should employ ourselves by raising such commodities, as would yield and fetch in money from abroad: for that would supply any wants of ours from the same, or any other place at all times. Which stores of domestick commodities could not effect, whose value is to call a temporary (*i. e.*) which are of value but *pro hic & nunc*.

4 But

4. But when should we rest from this great industry? I answer, when we have certainly more money than any of our neighbour states, (though never so little) both in arithmetical and geometrical proportion (*i. e.*) when we have more years provision beforehand, and more present effects.

5. What then shall we busy our selves about? I answer, in ratiocinations upon the works and will of God, to be supported not only by the indolency, but also by the pleasure of the body? and not only by the tranquility, but serenity of the mind; and this exercise is the natural end of man in this world, and that which best disposeth him for his spiritual happiness in that other which is to come. The motions of the mind being the quickest of all others, afford most variety, wherein is the very form and being of pleasure; and by how much the more we have of this pleasure, by so much the more we are capable of it even *ad finitum*.

F I N I S.