215-13

A

LETTER

FROMA

MEMBER of PARLIAMENT

TO HIS

FRIENDS in the Country,

Concerning the

Duties on Wine and Tobacco.

Magna est Veritas & PREVALEBIT.



LONDON

Printed for T. COOPER, in Ivy-Lane.

MDCCXXXIII.

AMOST

MEMBER OF PARLIAMENT

SIHO

TENES IN The COUNTRY.

odi galinaza I

Time on Wine and Tobacon,

Contact Ventras & transaction



CAROLOS SECULOS

well got in the cool of the forther



or lancome ancide description

apporent los istaks mongan

MEMBER of Parliament

TO HIS

FRIENDS in the Country. anna de la contra le contra le contra de la fina

GENTEEMEN, Some before the very no



Receiv'd yours the beginning of last month, and should not have omitted returning my answer sooner, but that, it being on a subject of importance. I thought it my duty to get the sullest information I was able, relating to the contents, that the answer might be more particular, and I hope, in consequence, more satisfactory to you. you.

A 2

Iown

(4)

I own very freely to you, that on the perusal of your letter, I was both much surprized and much concern'd. My surprize arose from this consideration, that when I had the pleasure of conversing with several of you during the late recess of parliament, the converting the Duties on Tobacco, and Wines, from Customs into an Excise, was part of the subject of our discourse. You then express'd a very just abhorrence of the notorious frauds committed in those two branches of the publick revenue; by which means every individual in the nation must be a sufferer, in the apparent loss sustain'd by the publick; while the unrighteous gains center in very few pockets, and in very few places. From hence I concluded, that if the parliament could find out any probable method to put a stop to so great a grievance it would be very acceptable to you, who I am confident have no share in the profit. This occasion'd my surprize, till I consider'd how liable well-meaning perfons at a distance are to be artfully imposed on, by interested and designing men, and by bold and false affertions.

My concern arose from another point which touch'd me nearly. I have had the honour to serve you for a great number of years in parliament, and, I flatter myself, to your satisfaction, which I think I may venture to conclude, since your having elected me several times for your representative, confirms the good opinion you had conceived of the at your sirst choice. Yet during the

(5)

whole continuance in your service till this time, you have left me to act intirely unby-as'd, as I should judge in my conscience would be most beneficial, for my country in general, and for you, Gentlemen, in particular. I say unbyas'd, the contrary of which is the only influence your late Letter can have upon me; for I cannot receive it (I am perswaded you could not intend it) as a command to act contrary to what I may be convinced by reason and argument to be my duty: and should I obey it in that manner, from any future considerations whatever, I should think my self unworthy of the high trust you have reposed in me, or of any fa-

vour from you hereafter.

BEFORE I answer the particulars of your Letter I must make this observation, that it appears to me impossible to have arisen originally from among your selves: the contents of it being a copy, or very near a copy, of an advertisement handed about here in London, and faid to be drawn up by a committee of several of the dealers in the two commodities above-mention'd. I am fenfible how great an influence they must have on their feveral correspondents in the country, whom they furnish with these commodities; how easy it is to terrify them with dismal apprehenfions, tho without foundation; and what is still worse, how much they hold them in subjection, by having obtain'd almost a monopoly in those branches of trade. This being premised, I shall consider the several articles of your letter.

(6)

You desire me to oppose in parliament any proposition which may be made, For a General Excise, For any Extension of the Excise Laws, or For any Alteration in the present Method of collecting the publick Revenues.

It was necessary for those who had the penning the advertisement, to blend these serveral things together, in order to raise a proper terror in mens minds, and a general discontent, by imaginary dangers; in hopes by that means to disappoint any proposal, which must, if consider d singly by itself, appear both just and necessary, but which might perhaps prove prejudicial to their own

private Interest.

WITH this view a General Excise must be echoed through the nation as an intended project, and then the weekly writers must be employ'd with great rhetorick to shew the dreadful consequences of such a grievance. This they have done, and this has had the intended effect; it has in some degree diffurbed the present quiet, and lessen'd the present happiness, of a free and flourishing people, who were reaping the bleffed effects of universal peace, by extending their commerce; pleased with the happy period which has been put to the alarms and uncertainties the nation had been under for some years, by the precarious situation of affairs abroad, and fecure in the uninterrupted possession of the highest Liberty at bome. Bur (7)

But to whom are these terrors owing? Who ever form'd fuch a Project? Who ever supported or defended it? I might go farther and ask, were fuch a thing as a General Excise projected and proposed, what possibility of meeting with success? It is sufficient then to answer, that the supposition is entirely groundless, and the mere invention of those fruitful brains who are constantly employ'd in furnishing the nation with imaginary terrors. Such was the danger of the church in the days of Queen Anne: fuch was the danger of Gibraltar, in the days of the late good King, and of the present Father of our country; such was the danger of universal war, by blundering councils, which have ended in universal peace; such was, and is, the danger of the liberty of the press, which is daily shamefully abused, and yet subsists in entire freedom to publish these imaginary dangers to the world.

With this chimera of a General Excise, all the fatal concomitants must fall to the ground; such as the enhancing the price of beef and mutton, and turkeys, and sowls, and bread, and all the necessaries of life: such as the power of excise-men to enter all private houses at pleasure, at any hour of the day or night; with a thousand other hardships and inconveniencies which have been amply set forth by our political writers, with as little necessary of the popish religion under a

MARKET SE

protestant

protestant King, or the miseries of despotick government under an administration, famous for the stand they have made against the principles of arbitrary power, and against those who once made unlimited and passive obedience to it, the characteristick of their

principles. HAVING thus endeavour'd to remove the apprehensions you feem to have been under as to a General Excise, I must in the next place take notice of what you warn me against, viz. Any extension of the Excise Laws. And this expression will admit of different interpretations, and I doubt not, is intended as ambiguous. It may mean the giving additional and even exorbitant powers to the persons intrusted with the collection, and management of the several duties rais'd by way of Excise. It may mean the laying of additional impositions on the several commodities already charged with any Duty, payable either by way of Excise or Custom: or, it may mean any alteration of the present laws, by subjecting certain commodities to pay the same Duties by way of Excise, which they now pay at the Custom-· bouse. The two former of these interpretations are what must be intended to carry terror; and it happens in this case, as in the other, that nothing of that kind has ever been thought of: nay, it happens that the reverse of one of them, is the main and principal foundation of all I have ever heard, as intended to be proposed, as I shall soon demon-

themonstrate. The last interpretation is synonomous, and therefore will properly fall un-Her the third head of your advice: To oppose any alteration in the present method of collecting the publick revenues.

This is a very large and extended proposition; so large and so extensive, that, if it flood by itself, I am convinced it would be univerfally exploded, and could never have had a place either in your Letter to me, or in the advertisement I mentioned. And yet it is this alone that seems to lay me under any difficulty in my conduct, or to have the least relation to what may probably be proposed in parliament; and for this reason requires a

more particular confideration.

It hight look pedantick in me, and I am fure is unnecessary to men of your understand. ings, to enter minutely, in a Letter of this nature, into the original of human governments and focieties. It may suffice to fay in general, that all locieties are form d on this principle; the preservation of the collective body, from the injuries and invalions of other locieties or governments; and the fecurity of the properties and liberties of each individual, from the rapine and injustice of other individuals in the same society. For the former of these ends, certain persons, in all governments, have been appointed, whose peculiar duty it lias been, to defend the rest of their fellow subjects in the enjoyment of their liberties, from the encroachments of their neighbours. To obtain the other end of government, laws

(10)

have been enacted for the regulation of the whole fociety, and a few persons have been intrusted with power and authority to put them in execution, on fuch individuals as may offend, for the take of the whole. For each of these kinds of persons, so set apart for these purposes, certain stipends and rewards have been appointed, to arise by a contribution of the whole body, as a recompence for their hazard and care, and their necessary avocation from their private concerns. All these things are inseparable from all governments, and this is the original of Taxes; which have been greater, or less, according to the extent of their dominions, or the power and politicks of their neighbours.

Taxes are absolutely necessary to the very being of all governments, and therefore ought not, as such, to be esteemed grievances. The chief care of the legislature ought therefore to consist, in imposing such as may be easiest borne by the whole body of the people, and in taking the best care they can, that they be equally and essectively collected. Let us apply these maxims, which I believe will remain uncontroverted, to our present case.

It has been the unavoidable fate of this nation, to be engaged in a long and expensive war, in defence and support of our liber-ties and religion. Those invaluable blessings, restored to us at the Revolution, and since very providentially secured by the peaceable accassion of his late Majesty, and the success

(11)

of his arms against his rebellious subjects. This has occasion'd many Taxes, which now stand engaged for the payment of principal and interest, to such persons, or their representatives, who contributed to support the publick expences. Other Taxes are, and must ever be, necessary, for the annual charges and current supply of the government.

The first of these branches have been so managed, by constant care and application, and by an inviolable preservation of publick credit, that they are at present more than sufficient to answer the annual interest, and to discharge yearly, one million of the principal: and the only contest among the creditors of the publick, is, who shall be the last to receive their proportion of the surplus.

This being the case of that branch of the publick revenue, it became the duty of every member of the house of commons, to turn his thoughts, how to render the annual supplies as easy as possible to those he reprefents. With this view, the most grievous and most unequal of all our Taxes, has been happily and gradually reduced, from four shillings to one shilling in the pound; a situation, which I am persuaded no freeholder in the kingdom was fanguine enough, a few years ago, to flatter himself with the hopes of. If then it shall be found practicable, to continue this seasonable ease to the landed interest, from a burden so long and so grievously borne by a fmall proportion of the whole collective body of the nation, is it not highly defirable?

 $\mathbf{B}_{\mathbf{2}}$

(12)

If the annual exigencies of the government may be supplied; if the growing interest may be duly paid to the creditors of the publick; if a million per annum may be applied to the discharge of publick debts: If, I say, all this may be done, without burdening the land, without laying any new Duty on any commodity whatsoever, or any additional Duty on any commodity already taxed; is not such a proposition highly worthy the mature deliberation of parliament?

But if all This will follow from doing our duty, by putting a ftop to the notorious frauds, and undoubted impositions of a few persons, to the apparent loss of the publick, and of every individual, not concern'd in the unlawful gain; are we not under the strictest obligation to endeavour to effect it? And this, I am confident, may be done, by an alteration of the present method of collecting the publick revenues, as to those two commodities of Wine and Tobacco.

In order to prove this, it is necessary in the first place to lay it down as a truth. That great and monstrous frauds are committed, in the importation and exportation of those two commodities. If I should say, that no Duty is paid for one half, or perhaps two thirds, of them consumed at home, the whole of which ought to pay, I am sully persuaded it would be short of the truth: nay, I believe it is so notorious a fact, that the most zealous advocates against the proposed alteration, as they have not yet, so I fancy

(13)

they will not venture to deny it. If they should, it will not be difficult to produce proofs to confirm it.

It is unnecessary therefore, till then, to enter minutely into the several methods by which these frauds are committed, any farther than to shew in general, how the alteration proposed will probably prevent them for the future. First then,

If an unfair trader has a mind to defraud the publick, there is but one opportunity at present of his being detected; if by any artifice he can get his goods landed without the inspection of a Custom-house officer, his business is done, there is no farther check upon him (without a particular information). and his unrighteous gains are in his pocket. But if, in the next place, he be inclined to go a fafer way to work, and not to run the hazard of a feizure, fuch is the nature of these trades, that itis well worth while to blind the officer with a large bribe, make him a partner in his wickedness at once, and he is, and must be, his slave for ever. By this means the publick is liable, and has been doubly defrauded by false weights, and false meafures. Small weights at importation, by which the Duty is paid; large weights on exportation, by which the Duty is drawn back.

To make this a little clearer; let me suppose a case which may happen, and if I should be called upon, I am able to give sufficient reasons for its not being an ill-grounded supposition. A factor imports a ship-load of

Tobacco.

(14)

Tobacco, on account of his correspondent the planter in Virginia. The hogsheads contain'd in this cargo, weigh bona fide one with another, from 700 lb to 800 lb weight; but if by a connivance of the officer at the fcale, they should be only charg'd with Duty after the rate of from 500 lb to 600 lb. let us only confider how immense, and how various the profit would be, and then judge how great the temptation. The Duty on Tobacco is by law, either to be secured by bonds, or paid in ready money, but to avoid confusion, I will suppose it is paid in ready money. In the first place then, upon payment of the Duty according to the smaller weight, he has the whole cargo of Tobacco deliver'd to him, and is allow'd by law 10 per Cent. as a discount on all the money fo paid. From that moment he is in possesfion of 200 th weight of Tobacco on every Hogshead, free from all Duty, to be sold, if he thinks fit, for home confumption; the retailer and confumer, who, it is allowed in this and all other instances, do in reality pay all Duties, receive it from him at the current price as if the Duty were actually paid, and by this means the factor puts in his own pocket, accountable to no body, the whole of the Duty of 200 weight of Tobacco, which ought to go to the benefit of the whole community.

LET us now alter our supposition, and say, that this Tobacco, is not consumed at home: It is then enter'd, at any time within the

(15)

three years limited by law, for foreign exportation, and see how the case will stand then. When it comes to the Key, it is again to be weigh'd, and as here is no inducement for the factor to speak with the officer, he is left at liberty to do his duty, and he does it: He certifies to the proper officer the real weights, and debentures are made out accordingly. Here again the factor has a clear gain of the whole Duties on 200 weight in every hogsheal, the only difference is this; in the first instance, the retailer and consumer pay to the factor what ought to have gone to the publick; in the fecond, the publick pays the same sum to the factor, altho' it was never receiv'd from bim.

LET us pursue this Tobacco a little farther, and see what becomes of it after exportation, for if the factor be a bold adventurer, he will not let his profit stop here. The Tobacco is exported in gross and with the stalks: Now, if he happens to have a correspondent in Holland or elsewhere, who will be so good to get it stript and cut, and contrive some method to get it run in again, without being catch'd by a Custom-house officer, the bonest factor sells it to the confumer, as in the other instance, only with this advantage; that he now makes a double profit, by receiving a second time the whole Duty of the Tobacco so re-imported from the consumer, which he had before receiv'd from the publick, and which he never once paid.

((16))

It is impossible for me, who am not a dealer in these commodities to reckon up all the artifices which are known to be made use of by unfair traders, to the prejudice of the whole nation, and the honest merchant in particular; I have only set down here these suppositions which naturally occur to every thinking man, who is at all acquainted with these matters.

-VAs to the frauds in the Wine Trade; they are allow'd on all hands to be equally notorious, and are so generally known, that it feems unnecessary, and I am sure would be too tedious, to enter into particulars. That a great deal is clandestinely run is very well known, that far the greatest part of what is fold in publick houses is nothing but a porsonous composition of unknown materials, is an undeniable truth; I shall therefore fay no more on this head, but that the poor confumer is here again faddled with a price as if the Duty were really paid, and which he would with chearfulness contribute for the good of the whole, but which in reality goes folely into the pockets of the artful and fraudulent brewers of Wine:

THE frauds therefore in both these branthes of trade will, I doubt not, remain uncontroverted, and the only duestions that remain will be, Whether it be right to suffer them to go on as they are? Whether the method proposed will be an effectual remedy! and if so, Whether the remedy be worse than the disease.

A

(17)

As to the first of these, it is almost impossible to believe, that in these Days of Reformation there will not be the same zeal shewn against those who cheat, and defraud the whole body of the people, in so open, so notorious, I may say, so avowed and publick a manner, as there has justly been expressed against those who have been guilty of the like crimes, against particular societies, or a few particular persons. This must be the case, unless any man will be hardy enough to stand up and say, that cheating the crown, and the publick, is harmless artistive; and the breach, or what I think as infamous, the evasion of a Custom bouse oath is no persury.

Let me therefore be an advocate for the PEOPLE of Great Britain, as the UNHAPPY sufferers, by the frauds and impolitions of those who would now set themselves up for their friends and advocates. Alas! the people of Great Britain, as they have been the only losers by the frauds, so they can have no inconvenience from the remedy. The PEO-PLE have fairly and honeftly, without intermission, paid the full Duty on every commodity they confume; they have paid it, not only to the full for what they really had, but for all the additional mixtures which they purchased, and which have been imposed upon them for what they really demanded; they have not only paid it to the full, but have been contented with an additional price, upon a supposition, that the vender was really out of pocket on account of Duties paid by

him

(18)

him, the contrary of which is true. THE PEOPLE have paid it to the utmost farthing, and have paid it chearfully, as knowing that those Duties, which are raised, are raised for their own benefit and support, and faithfully apply'd, either to the discharge of publick debts, or the maintenance and defence of the nation.

BUT when these abuses are once publickly known and exposed, THE PEOPLE will no longer chearfully contribute four or five bundred thousand pounds a year in their own wrong, and without the least benefit, merely to enrich a few, a very sew among them, who upon this occasion are audacious enough (to use a modern expression) to call themselves THE PEOPLE.

10 Washave been told indeed, that the present clamour is universal, among all denominations of men; but I have heard but two particularly named, and those are persons of very remote principles, the Jacobites and Republicans. How this unnatural union has been brought about; how strong the bonds of friendship; what the glorious motives to this alliance; or what the noble point they have in view, they best can tell who have affured us of the fact, and perhaps may be acquainted with the facred mystery. For my own part, as I am fure they must be both enemies to the Royal Family now establish'd on the throne, and our present happy constitution, on each of which the entire happiness of this nation depends, I hope they are very few and inconsiderable:

(19)

fiderable: and I can't help thinking it more audacious in them to call themselves THE PEOPLE, than even in the smugglers of Tobacco, or brewers of Wine.

FROM what has been faid, I am perfuaded, THE PEOPLE will not be of opinion, that these frauds ought to be continued and connived at: it is therefore to be considered in the next place, whether the remedy proposed is such as will prevent this grievance for the future. This, I believe, will not be much controverted, and hinc illa lachryma. This is the great foundation of the present opposition; these are the dreadful apprehensions, that alarm the persons concerned: were the remedy weak or insufficient, the terror would be less, and heaven and earth would not be moved in the outrageous manner as has been attempted, to prevent the success.

Bur lest this should be disputed, I will only acquaint you with a matter of fact which I am well informed of. The same Duties on Tea, Coffee and Chocolate, which were formerly paid at the Custom-house, have been now collected for eight years past by way of Excise, excepting a small refervation of customs on entry. Now it appears by a compare of these eight years, with the eight years immediately preceding, that confiderably above a million of money has been paid into the Exchequer MORE in the last eight years, than in the former, notwithstanding the great quantity of Tea which may have been run, and notwithstanding the great quantity now remaining

(20)

maining in the East-India Ware-house, by their having postponed the publick sales of that commodity, on account of the great importations into other parts of Europe, and which pays no Excise till after such sale. From hence it follows, that a million MORE of the publick debt has been discharged out of the Duties on these three commodities only. than would have been discharg'd, had not that alteration been made in the then method of collecting these revenues. Whether any inconvenience has arisen from that alteration, and if any, whether in the least degree adequate to the vast benefit, which has accrued to the publick, I leave it to you. Gentlemen, and to every impartial, and difinterested person to consider. This is all I shall fay as to the probability of the propofed alteration being attended with fuccess.

HAVING therefore, I think, demonstrated, that it is an infusferable grievance to allow the abominable frauds and impositions to go on with impunity; and that the method intended to be proposed will in all human probability remedy the evil; it only remains to be considered, whether that remedy be worse than the disease. And in order to prove that it is so, the three following objections are made; first, That it will be prejudicial to trade, and burdensome on the merchant; secondly, That it is injurious to English liberty; and thirdly, That it will greatly encrease the number of officers. I shall briefly consider these three objections, and so conclude.

(2I)

In the first place, I beg leave to consider trade, so far as it is beneficial to the nation, as confifting, in the first place, in the exportation of those commodities which are of our own growth; in the next place, in the importation of the growth of our plant ations; and the re-exportation of them, either improved by manufacture here, or otherwife. to foreign parts; in the importation of materials for manufactures, from any part of the world, and re-exporting them when manufactured to great profit; and lastly, in being carriers, and store-keepers of any commodities whatfoever, to, and from, any part of the world whatfoever. To these heads, with great submission to abler men, I think all the beneficial branches of trade may be reduced. When I fay beneficial, I mean beneficial to a trading nation in general; for I am not so ignorant as to want to be inform'd. that there are many trades highly beneficial to those who are engaged in them, which are not only of no advantage, but very detrimental, and perhaps destructive to the nation in general.

Upon these notions of trade, which I am consident are true ones, the alteration of these Duties from Customs to Excise are, at one view, demonstratively highly advantageous. Upon this maxim all our laws relating to customable commodities have been eternally founded. The Duties were never intended to be actually applied to the publick use, but for such proportion of commodities imported

porte

ported only, as remain'd here for home confumption. Thus all Duties on importation, either from your own colonies; or foreign countries, except a small acknowledgment, according to ancient usage, to the crown, and in many cases, even that likewise, are drawn back, on the re-exportation of the same commodities. Nay, in some instances, where they have undergone a manufacture here, a premium is allow'd on fuch re-exportation. From hence it appears, that no Duty was ever intended to be retained, but for fuch part of each commodity only as should be disposed of by the merchant to the retailer, or the confumer, for domestick use. We have only then to consider, whether this method of paying duties on importation, and drawing them back on exportation, be more or less advantageous to the merchant (I mean the merchant who defires no profit by frauds) than the proposed method of collecting these Duties will be: And from hence we may venture fafely to conclude, whether it will be more or less beneficial to trade.

As the law now stands, the merchant (except in some cases where bond is allow'd to be given, the mischievous effects of which I shall presently to be notice of) must, on importation, pay slown the sull Duty for the commodity he imports; which Duty amounts, in one of the instances before us, to at least five times the value. Let any man now consider, whether this burthen

(23)

on the merchant does not deprive him of the benefit of employing one half, or five parts in fix, of his substance in trade, for his own advantage; and that of the community: Since fo much must actually be deposited and lock'd up till he can find a vent for what he has imported; either to the confumer at home. or to some foreign market, whereby he may again receive a re-imbursement by way of drawback: And for this, in one of these commodities, three whole years is supposed to be necessary, and consequently so long time is allow'd before he is excluded the benefit of the drawback. But, in case the proposed alteration should take place, the merchant will either be entirely freed from this burthen, or at least will have a very inconsiderable sum to deposit on importation, and even that will be drawn back on re-exportation. In that case the bulk of the Duties will never be paid at all, and in the other, not fooner, than when the commodity is actually fold to the retailer or confumer.

Let any fair reader then fay, whether this is not a very material difference to the advantage of the merchant, and consequently of trade; more especially to young beginners with small stocks, who will now be at liberty to employ their whole fortunes in commerce, to the greater enriching, not only of themselves, but of their native country; a consideration well worthy a British parliament, were there no prospect of advantage to the publick revenue. To the rich

(24)

merchant, I own, it will not be so very benesicial. I mean, to those, who are so easy in
their circumstances, as to have more money
by them, than desire of gain will tempt, or
perhaps prudence will allow, to be risqued
in hazardous adventures: Yet even to them
this benefit will accrue, that they may now
make interest of the surplus of their estates
not employed in trade, which must otherwise be lock'd up in the publick Exchequer,
till re-exportation, or sale for home consumption should reimburse them.

In the case indeed of Tobacco, this payment of the Duty in ready money is not absolutely required. Bond may be given for the Duty, and that bond discharged on re-exportation. But I appeal to experience, to the observation of all mankind, nay to the Tobacco Factors themselves, whether this indulgence has not been most fatal, not only, to the publick, which has by this means fuffer'd immense losses, but even to many unhappy men among themselves, to their unfortunate friends who have join'd in being their sureties, and to their innocent principals, the American planters, who have all been involved by this means in one common destruction. It would be too tedious to explain particularly how all these mischiefs have arisen. It is sufficient to observe, that the factor, by thus giving bond, gets into possession of a commodity, of five times the value bere of what he is accountable for to the planter; nay, and for which he is not accountable

(25)

able even to the publick, till after the expiration of three years, the time allowed for reexportation. If he fells this, he is in possession of a great sum of money, not indeed his own, but which cannot be demanded of him till that time. How great then is the temptation to employ it for his own advantage: and if he does fo, how often shall one unfortunate adventure, or one unlucky wrong judgment, in the mystery of Exchange-Alley, where it is too often employ'd, produce all the melancholy consequences above-mentioned. It is well known among traders, that none are so frequently undone, as those who launch out beyond their abilities, and are called bold traders; and no traders are apt to be so bold, as those who trade with money not their own.

But all these hazards and mischiefs, and loads upon merchants, will cease, and the whole island of Great Britain will in consequence become a free port, and a general store-house for these two commodities, if this proposal should take place; and I cannot at present see any one single inconvenience that can possibly attend the Merchant in consequence of it; on the other hand, I think I have shew'd the advantages that will accrue to him, and in consequence, to what I call the trade of the nation.

The retailer I hope will forgive me, if, in what I have faid above, I have not consider'd his case under the denomination of merchant.

Money that passes from hand to hand among

(26)

our selves, in the purchase and sale of what is confumed among our felves, whether it be of foreign or of domestick growth, neither enriches nor impoverishes the nation. That can only be done by the merchant, who risques his substance, and perhaps his person, into foreign countries, for those laudable ends Imention'd, when I ventured to define beneficial commerce; and who for that reason deferves, and justly demands, the highest encouragement, as far as is consistent with juflice, and the reciprocal advantages of the remaining parts of the fociety. But as this is due to the merchant, so all just protection and encouragement is likewise due to the retailer. Societies of men cannot subsist without mutual affistance and support, and man himself could not subsist without society. The retailer therefore, and the factor for others, ought to be consider'd not only as necessary, but useful members of the commonwealth, as well as the industrious manufacturer and the laborious plowman; and as such are intituled to the full enjoyment of liberty and property. I shall therefore consider his case in speaking to the second objection I mentioned, That the proposed alteration will be injurious to English liberty.

THE instances in which it is said to be injurious are, the being subject to be survey'd by an Exciseman, and the method of tryal, by the commissioners of Excise in town, or by two justices of the peace in the country, instead of being try'd in the court of Exche-

(27)

quer, and by a jury. I have faid before, that Taxes are necessary for the support, and Laws for the regulation, of all governments: in consequence of which, officers are necessary to gather Taxes, and to prevent the evasion of Laws for that purpose: for these ends Custom-house officers are appointed for collecting Duties on importation, officers of Excise for collecting inland Duties: But the power of the latter extends not farther, nor is more absolute, within the different districts to which they are confined, than the power of the former. The Custom bouse officer has power to examine, to fearch, to rummage every locker, hole, and corner of the ship to which he is appointed; not a bundle or packet must be carried from thence, but he has a power to fearch and to inspect. By the laws of Excise, whoever deals in Exciseable commodities, must enter himself as a dealer in fuch commodity; and must set apart some certain place, as a warehouse, cellar, or shop, where all that species of commodity is to be kept. Over this place, so set apart, the Excise officer has the same power to visit, search, and examine, as the Customhouse officer has over the ship to which he is appointed: the retailer of Exciseable goods is liable to great penalties on false accounts; the merchant is liable to as great penalties on false entries. The ship is the warehouse of the merchant; the shop or cellar, of the retailer, and Tobacco factor. Oh! but the mysteries and secrets of trade will be discovered \mathbf{D}_{2}

(28)

by these daily observers. For God's sake what mighty mysteries are there to be discovered in the trades of Wine and Tobacco; I mean, among those who are honest traders in those two commodities, of which I flatter my self there are many. The quantities they buy and fell, at a reasonable profit, perhaps of ten per Cent. can never be prejudicial to be known. It will be for the honest man's advantage; it will be for his credit. Is it not the case of the merchant? Are not the quantities of his imports and exports known? Is not be himself obliged to make them appear? Does this hurt the honest merchant? What prejudice does arise to the present dealers in Exciseable goods? Are the malsters, the publick brewers, and the distillers an undone, a distress'd fet of people? or do they gain vast estates in a few years, fo as to be equal, if not superior, to any other retailers, I might fay, to most landed gentlemen in the kingdom? And yet all of them are subject to the same inspection and visitation.

But alas! these are not the secrets and mysteries, the discovery of which are made to appear so dreadful. It is the discovery of their mysteries of iniquity, which they dread, who are gainers by it; and which every consumer, and every fair trader (for such there are) ought, and will rejoice to see discover'd. In the Tobacco trade, the different weights at entry and exportation; the pressing it close to make it dry and light on importation; the watering and wetting it, even to the increase

(29)

of one fourth part of the weight on exportation; the exorbitant price of commission imposed on the poor planter the owner, by the factor, from 25 to 60 and 70 per Cent. on the nett produce; the knaveries of coopers and vintners in the Wine trade, by which they sell ten times the quantity of the Wines they purchase from the bonest merchant. by their unreasonable mixtures of cheap, and perhaps poisonous, materials, their felling that stuff for 18 of 20 / a hogshead, which, if a cooper or vintner happens to die, is never apprais'd, for the payment of his debts, at more than 5 or 6 pounds a hogshead, by those skilled in the trade, and acquainted with the value of the materials of which the adulterous compositions are made. These are the discoveries they dread; these are some of those mysteries of iniquity which must not be discovered, and which they, who deal in them, with modest assurance, call Trade; but which I own I my felf, and which I know every Tobacco planter, every bonest merchant, and every cheated confumer, who pays the full Duty for every glass of what they call Wine, and for every pipe of Tobacco, must and ought to wish to see exposed, redress'd, and punish'd. And this is One Great avowed end of the intended proposal. These are truths, let the angry man answer them if he can. III

But then the Excise officer may disturb the quiet of families, may search every room in the house, may come into any private house to search for Exciseable goods. They (30)

who fay fo, if they mean by virtue of his office, know it to be false. You, Gentlemen, by experience know it to be false. Ask the malster, the brewer, the distiller, whether it be true. It is endless to answer all the inventions that are published on this subject. O! but on information he may come into any man's house to search for Exciseable goods. So he may; but then he must have a warrant from a magistrate, the assistance of a peace officer, and the oath of a third person, as an authority for the warrant. In fuch a case a constable may search for stolen goods: In such a case a Custom house officer may search for Customable goods as the law now stands, for Wine, Tobacco, Silks, Calicoes, or any other commodity, which is either prohibited, or pays a Duty. Where then is the difference with regard to our liberties, between the officers of Excise and Customs?

As to the different methods of tryal, I will fay but a few words; that the greatest privilege of an Englishman, is a fair and impartial tryal, and in most cases by a jury, is an undoubted truth, and which, I hope, I shall ever support, while I have a feat in parliament, or any share of property in my country. But that it has been thought reasonable by the legislature, time out of mind, in many instances of taxes, and other levies, for the ease and benefit of the parties them selves, to vary from the ordinary method, and to direct disputes to be determined in a less expensive, a more summary way, is an undeniable truth; and the advantage of it

(31)

is as undeniable. I have no books by me, so shall mention only those few instances I can recollect. The proportions of the Land-Tax and Window-Tax, by which one estate is loaded in favour of another; disputes about parish rates to church and poor; the repair of the high-ways and bridges; the payment of fervants and manufacturers wages; disputes between the clergy and their parishioners about small tythes; and a hundred other instances, with which every justice of peace is acquainted; are directed by law to be adjudged and determined, either by particular commissioners for that purpose, or by neighbouring justices of peace, either in their private capacity, or at the quarter session, and without a jury. And in whose favour are these particular instances, and the others not named, directed to be thus determined? In one of these cases there is an option of a different method of proceeding; let us see the consequence of that, and then judge. In the case of small tythes the vicar may, if he pleases, sue in the Exchequer; and I remember, fince I fat in parliament, I heard on a certain occasion a complaint from the bar, that in a very few years there had been no less than 1200 suits commenced in the Exchequer on this head: And how did they end? The parishioners were all glad to submit, rather than bear the expence of fuch a tryal. Which method then, think you, was most favourable to the people? That, where the expence was fo great, that they yielded without redress:

(32)

redress; or That, where they might have had redress, without any expence? I will but just mention the power of mitigation of fines by the commissioners and justices, in cases of offences against the Laws of Excise; and which power is constantly and carefully exercised by them, in proportion to the abilities of the offence; and not to the great-ness of the offence: But in tryals by a jury, the full legal penalty must always be inflicted.

A great deal might be faid on this head; but as it will more properly be a confideration in the framing of the bill, if any shall be ordered to be brought in, for making the proposed alteration in the manner of collecting these revenues; I shall add no more at

present on this subject.

As to the dangers infinuated from the encrease of the number of officers, I have enquired into that matter, and am credibly inform'd, that there are so few additional places to be furvey'd, which are not already under furvey for some Exciseable commodity, that the number will not be considerable enough to create even a murmur. The additional officers on Coffee, Tea, and Chocolate, were no more than eighty, excepting clerks and persons employ'd solely in writing; and I am told the present proposed encrease will not be 150 in all England, besides some Warebouse-keepers in this Town of London, whose fole business will be to keep a key jointly with the merchant, and the number of them must depend on what number of ware-houses the merchants

(33)

merchants shall desire. I think I need say no more on this head, notwithstanding the universassinable noise that has been made about a new standing army of officers; for I can never believe, that this trifling and necessary addition will have the least weight in the scale, against the gain or loss to the publick of four or sive hundred thousand pounds per annum.

I THINK I have gone through the material objections to the intended proposal; but I cannot help mentioning one more, ludicrous as it feems to be, fince I have heard it mention'd very feriously by persons who zealously oppose this alteration And it is this, That if this goes on, the necessary annual supplies may be raised by the parliament with great eafe, and without any burthen being felt by the people. If this be true, as in my conscience I believe it is, all their other objections; as to the burden someness and grievousness of this alteration, fall to the ground at once; and if they will be so kind to maintain this proposition, we can have no debate, but whether this last be an objection? And upon that subject I have but this to fay, It will be time enough for those gentlemen who maintain that maxim, That Taxes ought to be as grievous as possible, when they shall have more power and more influence, to endeavour to put their maxim in execution; let them have all the merit, and all the advantages of the experiment: for my self, I shall think it my duty, as long as I have a feat in parliament, to make all necessary impositions as light and easy to my fellow subjects as possible.

L DOUBT.

(34)

I DOUBT, Gentlemen, I have been too tedious in my endeavouring to fet the present dispute in a clear and a true light. Had the opposers done so, I am confident I should never have received your Letter. But That was not their business, nor could have served their purposes. And nothing is to me fo ftrong a proof of the greatness and extent of these frauds, as the violence and extent of the opposition: Which, though fomented and carried by particular people, yet, by virtue of some popular words, have drawn many into the confusion, while fome cry one thing, and some another, and the more part know not wherefore they thus cry out. But Demetrius the Silver-smith, with all his Craftsmen, could never have raised an uproar among the Ephesians, by complaining of the danger of their private gains. The religion of his country he made the engine to secure his own profits. Liberty is the Diana of the English nation, and is with great reason idolized, as peculiar to our selves. This is therefore the word which those who fear the proposed alteration have made use of, to blind the eyes of people, and to turn them off from examining into their frauds and impositions. All therefore we have to wish is, that (tho' I think they have not done much harm) they may be rewarded according to their works. If their prefent labours, if their labours for seven years past, have been really begun and carried on, tho' with unjustifiable bitterness, merely from a motive of disinterested virtue, and ardent (35)

zeal for their country, they will be rewarded with the favour and affection of all good men: but if they have proceeded from a desire of gain or power, or the effect of any other passion, they must and will be rewarded with contempt and disappointment, sufficient punishments to an avaricious or ambitious mind.

I WILL ask you, Gentlemen, one question and I have done, Are you yourselves desirous, you who do now pay the full Duties on Wine and Tobacco, that the Duties you pay should be given to the fraudulent dealer in Tobacco, and to the brewer of Wine? or would you have them be paid to the publick, for the benefit of the publick? If on the answer to this four or five hundred thousand pounds per annum depends, of how much importance is it, to have it seriously answer'd?

This is the real and the fole dispute; and from the various arts that have been used to conceal and to disguise it, you, Gentlemen, may judge how much you have been endeavour'd to be imposed on, and how fatal such impositions may one day prove to the very being of parliaments. Whatever destroys or obstructs the liberty of speaking and voting in parliament, obstructs the freedom of parliaments: and I can foresee as dangerous consequences attending from artful, interested, and ambitions men, imposing on people at a distance, to influence their members, on subjects which may be debated, by false insinuations and misrepresentations, as from any

(36)

other influence whatfoever. But he is the only honest man, who resists all influences to the prejudice of his country: As such I shall endeavour to behave my self on this, and every other occasion, and let the good or had effect to the people of Great Britain in general from this alteration of the method of collecting these Revenues, as it now appears to me, be the rule with you to determine whether I shall or shall not deferve your future favour to,

London, Feb. GENTLEMEN,
19, 1732-3. Your most faithful humble Servant.

P. S. Since I writ the above Letter I have feen the Craft sman of last Saturday, wherein is a letter to the Land-holders of GREAT BRITAIN. In which the writer, in the first place, shews his ignorance, in imagining that the Duties on Wine and Tobacco are proposed to be laid on for a term of years; whereas they are already laid in perpetuity, and all that is proposed is an alteration in the manner of collection. In the next place he feems to allow, that the encrease may amount to three or four hundred thou fand pounds per annum. All I conclude from thence is, that if Mr. D'Anvers allows the advantage to the publick to be so much, I may fafely conclude that my computation of four or five bundred thousand is not erroneous: And if that be true, let the Land-holders of GREAT BRITAIN consider, whether such an ease be of confequence to them. Sayem doing

F I N I S