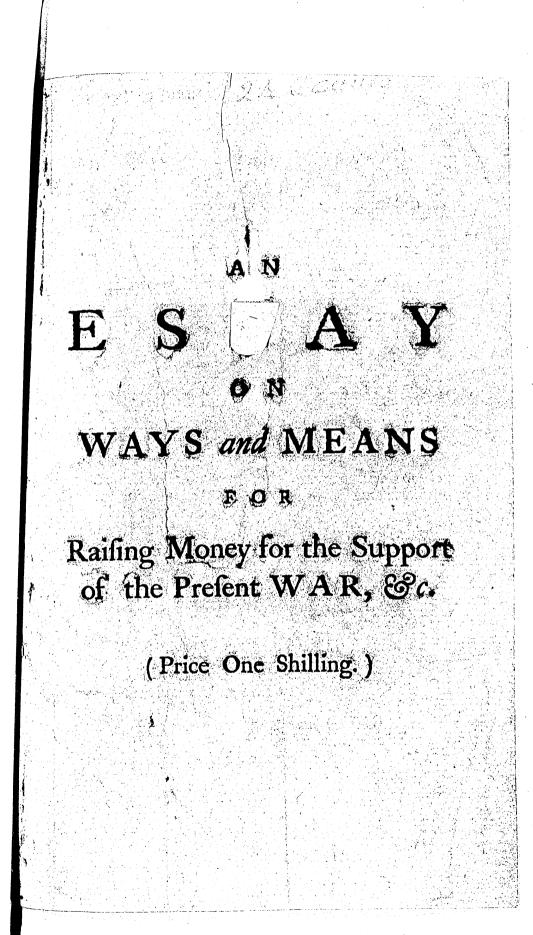
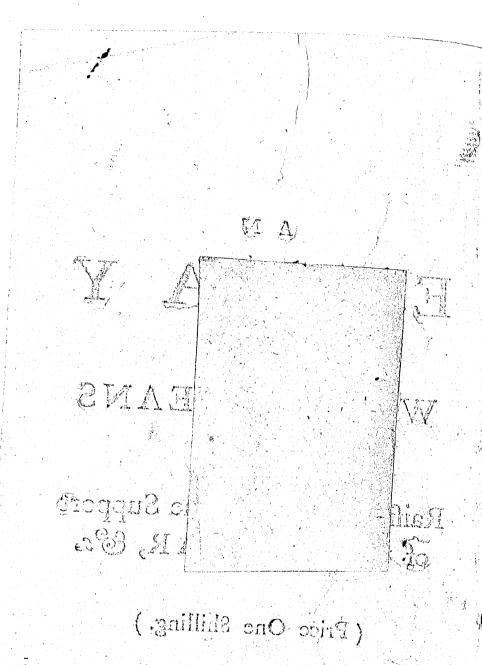
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ESSAY

WAYS and MEANS

FOR RAISING

MONEY

For the SUPPORT of the

PRESENT WAR,

WITHOUT Increasing the PUBLIC DEBTS.

INSCRIBED

To the Right Honourable

George Lord Anson,

First LORD COMMISSIONER of the ADMIRALTY, &c.

By F. F.

LONDON:

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### ADVERTISEMENT

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## READER.

would bid be spirit only your

THE following Essay was written some Months since, when a French War seemed unavoidable. The Ministry, by the Plan they laid down to themselves, and their Oeconomy, have not demanded so great a Loan as the Calculations in this Essay have supposed; and have certainly borrowed

#### ADVERTISEMENT.

rowed it on very good Terms, confidering the present Situation of Affairs. If no great Deficiencies come hereafter to be made good, the Author will rejoice as much as any Man living at his Error. But, as his Estimate supposes all Deficiencies made good, and the Accounts closed; and as his Reafoning is not at all affected by the particular Sums borrowed, he chose to publish it as it was first written; it being very easy for the Reader to add or diminish (as in the present Case) either in the accumulating Debt, or in the Me thod

#### ADVERTISEMENT.

thod proposed for raising the Money, in Proportion to the yearly Demand of the Government, and the Rate of Interest such Demand is raised at.

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#### ERRATA.

PAGE 11. line 5, at the end, read as instead of for. 31. line 3, for no read not.

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#### TOTHE

Right Honourable

George Lord Anson,

&c. &c. &c.

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MY LORD,

Lordship's High Station gives You, in the Management of the present War against France; and the universal Satisfaction the Public enjoy, from Your Conduct therein, will, I A make

( ii )

make no Doubt, induce them readily to agree with me, in the Propriety of my inscribing this Essay, on the Means of supporting and continuing this War, to Your Lordship; though it is not immediately in Your Department.

But, my Lord, I have another Reason, which more particularly regards myself, for presuming to address Your Lordship in this Manner. It was the Honour Your Lordship did me in attending

( iii )

attending to a Conversation in which I expressed my Sentiments on this Head, that first gave me Encouragement to commit my Thoughts to Writing: So that Your Lordship has a Kind of parental and natural Right to them.

AND, to conclude, I could not so far oppose my own Inclinations, as to omit any Opportunity of publickly declaring, that, with the greatest Admiration of the Vigilance,

( iv )

Vigilance, Vigour, Integrity, and Secrecy, with which Your Lordship pursues all Your Measures for the Defence of this Country. I have the Honour to be One,

My Lord, of
Your Lordship's
Most Obedient,
Devoted,
And Obliged
Humble Servants,

F. F.

(1)

AN

# ESSAY

Ways and Means for raising Money for the Support of the present WAR,  $\mathfrak{S}_{\epsilon}$ .

HE subject Matter of the follow-lowing Essay, is, as I humbly conceive, of the utmost Importance to these Kingdoms; and deserves, at least, the serious Consideration of every Well-Wisher to them. In offering my Thoughts upon it, I hope I shall not lie under the Imputation, either of Impertinence or Self-sufficiency: The Duty of every Citizen to contribute his Endeavours to extricate us in Times of Dissiduty, (I

will not fay Danger) will, I hope, fave me from the First; and when it shall appear, that no one single Thought is, perhaps, my own, but (as I am ready to acknowledge) what has been said by many before me, though not sufficiently attended to, I think I ought to stand exempted from the Last.

Those who are at the Helm, want neither Courage nor Wisdom to protect us: And the universal Content their Conduct has hitherto given, with the Applause it has received, is a certain Proof that their Measures are agreeable to the Sense of the People; and a presumptive one, at least, that they are right. For, however capricious the Voice of the People may be, right Measures are more likely to be approved than wrong: And though the pestilential Breath of Faction may blast them for a Day; yet they will certainly appear in their true Light to Posterity.

(3)

We are engaging in a War, not only just but necessary; absolutely necessary, to recover our undoubted Rights, from the Encroachments and Invasions of a People arrogant from their Power; a People whom no Treaties can bind, and who seem wantonly to make a Joke of public Faith, and place their Reason in their Arms only. Louis the Fourteenth chose for a Motto on his Cannon, Ultima Ratio Regum; had he said Fides, he would have given a true Portraiture of himself and his Ministers.

As the War is necessary, so it is likely to be of some Duration: For since we have taken up Arms to desend our Property, often ceded to us by the most solemn Treaties, we cannot in Honour or Prudence lay them down, 'till by shewing our Strength in our American Colonies, and exerting it with Vigour, we convince the French that we are their B 2 Superiors

We

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Superiors there at least: And perhaps they may in Time see, that the only Way for them to enjoy their own weak, though extensive Settlements, is to leave us in the quiet Possession of ours: And so we may obtain that Security from their Fears, which we have often in vain attempted to obtain from their Justice.

As the War may be of some considerable Length, so of course it must be proportionably expensive. The Measure for going into it, seems to be the Measure of the People, as much, and more so, than any within my Memory. All Ranks, all Parties, Inhabitants of the Cities, and Inhabitants of the Country, are unanimous in their Approbation of it; and, as yet, appear to vie with each other in their Zeal to support it. Since this is the Case, they ought not to murmur at the Expence: But they have a Right to have that Expence, which they must bear, laid on them in a Manner as little burthensome to them as the Nature

(5)

Nature of the Thing will admit; and then I do not doubt but they will bear it with Chearfulness. If they should not, they will, in that Case, be the less to be regarded; because they must take one of these Alternatives, either to sit still and fee their Colonies wrested out of their Hands, by a Nation, the constant natural Enemy to this Country, or be at the Expence to defend them. As far as one can possibly judge, from the present Appearances, they wifely and bravely choose the last; and they ought not to recede or repine, if all is done, that possibly can be done, to make that Burthen sit easy on their Shoulders which they must stand

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The Land Tax, at 4 s. will

The Malt 750,000

The Sinking Fund, to make an even Sum, we will call 1,250,000

We will suppose that there will then remain to be raised amountly, during the War - 3,000,000

The Means of raising this Sum, so as to be the least felt by the People, is the Object I have in View; and will be the Subject of this Pamphlet.

Whatever Schemes may be offered, or in how many different Shapes soever they may appear, all Means of raising these three Millions, must ultimately resolve into one of these two Ways, viz. either

(7)

to raise it on the Subjects within the Year, for the current Service thereof; or else to borrow it of them on the public Faith, and appropriate a Fund for the Payment of the Interest at least. Now, to erect such a Fund, it is necessary to impose new Taxes adequate thereto.

The last has been the Method during King William's, Queen Anne's, and the last War with France and Spain, by which a Debt of about Fourscore Millions is accumulated.

Let us now suppose that the old Way of raising the Money is the best; and see what our Circumstances will be at the End of the War, which, for Argument Sake, we will calculate to last seven Years.

If a fafe and lasting Peace can be fooner obtained, happy will it be for this Nation,

(8)

Nation, and no Man will rejoice at it more than myself.

The Government will want three Millions a Year; and I much question whether, considering the Practices that now have been, and constantly are used upon these Occasions, they can borrow it even this first Year, under 3 1 per cent. which must gradually rise to 41. or 41. Let us; at an Average, take it at 41.

Three Millions a Year, for feven Years, makes 21,000,000, which, at 4 l. per cent. per annum, will demand 840,000 l. a Year to pay the Interest only, and increase our Debt to 101,000,000.

Now I would feriously ask, Whether the Right Honourable the Board of Treasury are of Opinion that they can lay Taxes sufficient to produce 840,000%. per annum, without entailing a grievous Burthen upon the Manufactures of this Kingdom?

(9)

Kingdom? I say Manufactures, and not Manufacturers, for Reasons that will hereafter appear. ARTHUR DESCRIPTION OF THE

I have mentioned Practices having been used; for which, perhaps, I may be expected, and called upon, to give an Account.

To be beforehand then with those who may be offended at the Term; I do declare, that I think it impossible, considering our present Situation, there can, in a natural Way, be that Difference in the real Value of the Stocks, which has of late appeared. It can be owing to nothing but a Belief that the Government would want to borrow Money the approaching Sessions of Parliament: And the Lenders know their Interest well enough  $\mathbf{C}$ 

enough to be sensible, that the only Method they have to raise the Interest on suture Funds, is to lower the Prices of the present; which are at a stated Parliamentary Interest. The Lenders are Men; and as Men, however opulent, respectable, or important they may be, they will act agreeably to their Interest.

In all private Transactions between Man and Man, the Lender takes Advantage of the Borrower; and to suppose the Government can ever borrow Money, without it's being in some Measure a Jobb to the Lenders, is an Utopian Scheme; which an eminent Man, of the present Age, seems to have fallen into: Now that Man appears to me to be the best Minister for this Country, who contrives to make it the least Jobb possible. But who-

(11)

ever is so weak as to attempt to make it none at all, will, if he lives long enough, most certainly repent it; unless he could be well assured, it would be the last Loan he should ever have Occasion for; for any Failure will undoubtedly create suture. Difficulties.

Without pretending to the Spirit of Prophecy, I will take upon me to pronounce, that, though our Operations in War may be attended with ill Success; yet, let the Public have strong Assurances and Conviction that the Ministry will not want a Loan, the Stocks will creep up, in Spight of all that can be done to keep them down.

I beg Pardon for this Digression, which
I thought necessary, and at the same Time
C 2 pertinent

pertinent to the chief End of these Reflections.

To pay the Interest of this Debt of 80,000,000, the Parliament have, from Time to Time, laid Taxes; which, from the Reduction of Interest since, produce more than is at present demanded from them. This Overplus is brought to Account, and is now called the Sinking Fund; the favourite Child of a late Great Minister, and now deservedly become the Darling of the People. It is not unlikely I may be told, there is no Necessity for laying new Taxes, we will mortgage this Sinking Fund, for the Payment of the Interest of the future Loans. If this Method is taken, the Sinking Fund will be yearly diminished, and so in Time will not come in Aid of the Current Ser(13)

vice, which I have supposed it to do, and more must necessarily be raised to supply it's Place. Besides, it is an unpopular Scheme, that would, with Difficulty, be complied with, as it would leave a Debt of at least 101,000,000, with little or no Prospect of it's being redeemed in the present System.

Thus I have set aside the Scheme of mortgaging the Sinking Fund, as an unlikely and impolitic one; as it will entail a vast Debt on Posterity, and at the same Time take away the most effectual Means of redeeming it. The only Method then left to pay the Interest on any suture Loan, would be, the laying some new Duties, sufficient for the Purpose.

We

We have supposed three Millions the Sum necessary to be annually raised, in Case of a War with France. If this can be borrowed at 31. per cent. it will want a Fund that will produce 90,0001. per annum, to pay the Interest; if at 41. 120,0001. Let us, for the Sake of round Numbers, estimate it at 100,0001. a Year, and this for the sirst Year only.

I have heard (how true my Information may be, I know not) that the Ministry were at a Loss to know, on what they should lay a new Tax, at the End of the last War. I have supposed the War, we are now entering into, may last seven Years: No very unreasonable Supposition, I presume; if we consider the Duration of the late Wars with France.

Especially

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Especially if we include the winding up of Bottoms after a Peace Money will become dearer, and a higher Rate of Interest must be paid for it yearly. If it should now, in Reality, be difficult to find Funds for the Payment of 100,000 1. what must be the Case at the Expiration of the War; when we shall be left with a Debt of more than One Hundred Millions entailed on our Descendants; who may nay certainly will, have Rights of their own to protect and preserve. What then must we do? Must we tamely sit still, and submit to the Encroachments of any perfidious Neighbour, for want of Power to oppose them? God forbid. We are not in so miserable a Condition; wel are a rich and powerful People, and have the Means in our Hands to curb fuch ton giá Neighbours,

(16)

Neighbours, and continue the War for this, or a longer Term, without being maimed at the End, however we may fmart during the Operation.

It shall be my Business to shew these Means; for I should esteem myself a very bad Member of the Community, if I should expose the Difficulties we are in, and did not at the same Time point out a Way, which to me appears practicable, how we might support this War with Vigour, and remain in our present Strength at the End of it; and which would not be so burthensome to the Nation, as the contracting new Debts.

Before I proceed, I beg Leave to lay down this Truth, as a Maxim not to be departed

((17)

departed from. The Poor do not, never have, nor ever possibly can, pay any Tax whatever. A Man that has nothing can pay nothing, let Governments try what Expedients they please to force him to it. He that works for his Living, will, and must live by his Labour. This is universally true in all Countries, at all Times; and equally so, whether Provisions are dear or cheap. I have heard, that in India a Man can live for one Penny a Day; this then will be nearly the Price of Labour in that Country.

If by Taxes, or Dearth, or any other Cause, the common Necessaries of Life become so dear, that a Labourer cannot live at the usual Wages; the Price of Labour must, and in Fact actually does

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rise in Proportion thereto at least, generally much more.

If the Price of Labour in any Country is so great, that the Poor, by working Part of the Week, can maintain himself and Family the whole Week; it is an Evil to that Country, which requires the strictest Attention of the Magistrates; or, if too much for them of the Legislature, by all possible Means to prevent. For every Day's Loss of Labour, is an actual Loss to the Public. And any Laws which encourage this Idleness of the People, ought to be immediately repealed, as soon as the Malady is found out.

Of this Sort, I apprehend, are the Laws now in Force for the Settlement and Provision

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Provision of the Poor; which have always appeared to me to operate in many and various Ways, towards the enervating and impairing our Strength; and which seem to require an effectual, and a speedy Remedy.

or on such Articles as the meanest Labourer must want and use, he will still live, and his Wages must be raised. If on the Manusacturers, or Venders of Goods, they will raise the Prices of the Commodities they respectively deal in, sufficient not only to pay the Tax, but to make them sull amends for the Money they disburse for the Payment of it, and then always make a third Addition to bring the Price to a round or even Sum.

Thoise in

(20)

So that the whole Tax, and much more, is ultimately paid by the Confumer; that is, by the Man of Fortune who lives on his Income : And this even in those Taxes which are faid mostly to affect the Poor, and which they feem, at first Sight, to pay out of their own Pockets. And here, as it appears to me, feems to lie the Art of imposing Taxes. For, fince the Consumer pays the whole, sit is clear, whatever Manufactures you tax, while our Goods find a ready Vent at foreign Markets, fo far as Foreigners are Confumers, fo far they pay that Tax for us. But if by Taxes being laid, either on the Materials, or the Labour, or the Necessaries the Manufacturer wants, the Price of the Commodity is so raised, that other Nations can undersell us; then it becomes : OS: ferioufly

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feriously the Business of the Legislature to consider how they can remedy this, by lessening, or totally abolishing, particular Taxes.

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But here arises a great Difficulty, which all Ministers necessarily labour under. It cannot be presumed, if you consider either their different Education, or the many various Occupations they are obliged to attend to, that they can be Masters of this, and sufficiently know the sluctuating State of foreign Markets: And those whom they consult, and really are apprized of it, I fear consider Trade, not as a national Concern, but merely as the Point in Question affects the particular Branch they are engaged in; so give

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Counsels, Good or Bad, just as it suits their own private Interest. uniquinary positioning the rest of main and

Since then the Consumer pays the whole of the Tax, it must be equal to him, when he maturely weighs it, how, or on what it is laid. All that really concerns him is, that he should pay as little as the Exigencies of the State will admit of; and that the whole of what he does pay, should, if possible, go clear of all Deductions into the Exchequer, to answer the Purposes for which it was levied.

-ga ara ylung bun palitan yadi anala The Method which occurs to me on this Occasion, and which has met with the Approbation of all fober-minded confiderate Men, whom I have consulted upon this Head, is not a Scheme of my own;

(23)

own; but has been some Time published, under the Title of, Serious Considerations on the Several High Duties which the Nation in general (as well as it's Trade in particular) labours under : With a Proposal to raise the Whole by one single Tax. deliesa seem selli esimon olembol si es .

This Pamphlet is now univerfally acknowledged to have been written by the late Sir Matthew Decker, Bart. a Man long versed in Business, intimately acquainted with, and frequently confulted by, Ministers on the Subject of the public Revenues, and consequently Master of the Subject of which he treated. Sir Matthew goes farther than I propose, it housing

He is for abolishing all Taxes and raising the whole for the Current Service, TELL

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for the Payment of all Interest on the Loans, and for the Purpose of the Sinking Fund, by one single Tax on Houses only. His Plan being so extensive, and his Attempt so great, was not so well attended to, nor met with so much Success as it seems to merit: The more particularly, perhaps, for this Reason, as it unhinged the whole present System of the Revenues, and discarded the numerous Train of Officers employed in collecting them; though indeed he provided for the present Set during their Lives.

However, I rejoice at his having published it; for I cannot but consider it as a sure and safe Retreat in Times of Distress, if such should hereaster happen. It is a Back-Door, by which we

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may furely fave ourselves when our House is on Fire, if we do not imprudently stay till the Substance of the Fabric is confumed.

The Albert Actions of the is

Though I would by no Means recommend the taking in his whole Plan, in these critical Times, as it may occasion a Confusion which we ought most certainly to avoid; yet I see no Reason why it may not, in Part, be applied in our present Exigencies.

Alle for experience of the constant

Dr D'avenant, so long ago as towards the End of King William's Reign, computes the Houses in this Kingdom to be about 1,300,000, Sir Matthew Decker estimates them but at 1,200,000; of these he supposes \( \frac{1}{2} \) (a very large Allowance furely)

may

furely) not taxable: There then remains 600,000 Houses, on which three Millions are to be annually raised during the War; which Tax at the Expiration thereof is intirely to cease: 5 l. per House, at an Average, raises this Sum.

decannot help thinking the allowing 1, as unable to pay any Thing towards the Support of the War, is much too large an Allowance: Therefore, I would propose to take 400,000 only, as the Habitations of Paupers not able to pay any Thing, and for empty Houses, and then would humbly offer the following Scheme; which, if thought not an equitable Distribution, by those whose Situation, Capacity, or Employment, may procure them better Information, and consequently

(27)

consequently better Reasons for an Alteration, than my Conjectures furnish me with, may be varied as Occasion requires.

Persons of very moderate Fortunes may surely pay Five Shillings a Year, without Hurt to themselves or Families. Let us then thus state it:

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200,000		at 5	S		<b>50,</b> 000
150,000	-	- 10		-	75,000
100,000	<b></b>	- 1	7. –	•	100,000
100,000	- ,	- 2			200,000
100,000	· 🕳 🗎 .	- 5		<b>-</b>	500,000
60,000		- 10			600,000
40,000		15			600,000
30,000	**	20	-	· .	600,000
10,000	-	25	<b>*</b>	-	250,000
8,000	÷ ÷	30	· •		240,000
2,000	-	40	<b>,</b>	<b>9</b> ,2	80,000
800,000					3,295,000

Thus there is 3,000,000 raised, with an Overplus of 295,000 l. for Desiciencies, and the Charge of Collecting; which, I think,

(29)

think, may be done on very easy Terms. The present Collectors of the Land-Tax and Window-Tax, or the present Officers of the Excise, as it would be but a small additional Trouble to them in their respective Walks, would either of them, as I apprehend, be glad of the Jobb at 2 d. in the Pound for such additional Trouble.

The Number of Houses in this King-dom, with the Circumstances of the Inhabitants, is, I conceive, already in general known to the Government: For this, I apprehend, must be the Case in all polished Countries and regulated Governments. But if the Knowledge they are at present possessed of is not accurate enough for the intended Purpose, it is easily

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easily come at; either by the Parish Ossicers in each respective Parish, or by the Collectors of the Window-Tax, or by the Supervisors of the Excise, or, which is best of all, by all three separately, as they will then become Checks to each other.

To these may be added, if it shall be found absolutely necessary, and not otherwise, (for I am far from desiring to multiply Officers) Riding Inspectors for certain large Districts.

This Method might also become very useful towards the Improvement of the Revenue on the Window-Tax; which, it is considently said without Doors, produces sittle more than the additional 25.

(31)

per House would have done, if carefully collected. What Truth there is in such Observations, I do no know. And if on this, or any other Occasion, I have propagated Falshoods, I sincerely ask Pardon of all concerned. In my private Station, I have not the Opportunity of getting at Materials to ascertain Truth.

House stoms eather to be come at with

This I know, I mean not to offend any Body, and I only mention such Things, from the Warmth of my Affection to this Country, as appear to me to be of Importance to the Service and Well-being thereof.

The People of this Kingdom have been by various Persons, at various Times, estimated at about 8,000,000. Three of these

tineth I amis empirit among your A

these Eight are, I should suppose, in a Situation of paying for themselves, or being paid for by their Parents or Masters, at 20s. each at an Average. In that Case a Capitation Tax would answer the same Purpose, and in Fact is the same Thing. But the Name, perhaps, would be more obnoxious: Besides, the Number of Houses seems easier to be come at with Precision, and the Tax easier levied, as the Occupier of each House would constantly be the sole Paymaster; which, though generally, would not always be the Case in a Capitation Tax.

It may appear strange that I should think it difficult to find Funds for the Payment of 840,000 l. a Year, and yet talk of raising 3,000,000 l. within the Year,

(33)

Year, without aggrieving the Subject. But let us cooly consider what Taxes can be laid to raise the Sum requisite, for which the Master of the largest House will not pay more than 401. a Year, confidering the many Commodities he must expend, and the many Hands they must pass through. And so of the other Classes. And this must be the Case for Ages to come, to his Children's Children, thus saddled with an enormous Debt. Whereas, in the Method here proposed, Seven Years Payment, it is presumed and supposed, will answer the Purpose fully; and we shall be left, by the Additions which will fall into the Sinking Fund in 1757, in a more prosperous Condition at the End of the War, than we are, even now, at the Beginning of it.

F.

Now

Now let any Man the least conversant in Figures, see which is the most advantageous, and consequently the most eligible for himself, his Children, and his Country: And though it should be attended with some little present Inconvenience, I am sure, That Man can have but little Pretence to any Feelings of Public Spirit, who would not chearfully submit to a short-lived Tax upon his Extravagance, to procure such certain and lasting Advantages.

If I could flatter myself, that I have set this Affair in a Light worthy the Attention and Consideration of those who are set over us to attend to this Branch of Business in particular, (for whom, from their constant Administration of Government with Mildness and Justice, I have conceived

(35)

conceived a great Regard) and of that great Council of this Nation also, who are foon to affemble, and whose first and principal Business it is to provide for the Exigencies of the State; I say, if I could imagine this to be the Case, I should feel infinite Satisfaction, as thinking I had done my Country fome Service. All I can add is, that it has been long the Subject of my Thoughts, and of frequent Conversations with my Intimates, and the Result is this: It appears to me of the last Consequence in our present Circumstances, and I am so intent upon it, that I could not help disburthening my Mind to my Countrymen upon the Subject; though I am well aware, and fully fatisfied, I may, with many, become the Object of Ridicule for my Attempt.

London, Sept. 18.

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constituted a great Regard) and of chiance gest Canal of the Main allo, who are Ins And clody Las pidacilis os book eds the sideograph of the about the found Things is of the State; I for, if I could impine this to be the C.G. I dispite feet intelle Saittella, as thinking I had dong my Chinery fame Straigs. All I end of the sing in her wan long pic Subis not in the second of frequent Concessions with my Incinsiss, and the Robin is this; Is appoint to me of the life Cooncidence in our production of some and I call things one upon I could to or ball two gainst a dily about the Consegnation of the Consegnation of that I fell in all the reason for man will to fact of our case of figure than The state of the state of the

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