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AN
EXAMINATION
OF
PRECEDENTS
AND
PRINCIPLES;

FROM WHICH IT APPEARS
That an IMPEACHMENT is determined
by a DISSOLUTION of PARLIAMENT:

WITH AN
APPENDIX,
In which all the PRECEDENTS are collected.

The SECOND EDITION, much enlarged.

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L O N D O N:
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M.DCC.XCI.

ERRATA.

- Page 12, line 1, for at last parliament, read at the last parliament.
- 16, — 4, for eut, read ent.
- 17, — 1, for parliaments, read parliament.
- 30, Note, for Vide Appendix, read Vide Appendix, p. xviii.
- 36, Note,* for Appendix, read Appendix, p. xxxviii.
- Ibid.† for Appendix, read Appendix, p. xxxix.
- 44, line 9, for Earl's, read Earls'.
- 47, Note, for Appendix, p. xxviii, read Appendix, p. xxviii and xxxv.
- 54, line 21, for resolved not to dismiss, read resolved to dismiss.
- 87, — 18, for function, read functions.
- 94, Note, for p. 79, read n. 79.
- 97, line 23, for Brooks's, read Brook's.
- 100, — 23, for plants, read planets.
- 104, — 13, for at end, read at an end.
- 112, Note, for p. 167, read p. 168.
- 120, line 17, for 1785, read 1685.

INTRODUCTION.

FROM my situation in the University of Cambridge, I think it my duty not to be uninformed upon any question which concerns the Constitution of this country. That consideration alone impelled me to institute the present Examination. Many gentlemen of late have deprecated the discussion of abstract questions, and have declared that such speculations are mischievous and dangerous; but I have never heard any reason assigned for their alarms. It certainly would be inconsistent with their dignity, and a waste of that time which might be more profitably employed, if the two Houses of Parliament or Courts of Justice should be occupied in the solution of problems and subtleties which were not necessary for the decision of any particular case.

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But all science consists of abstract questions. There are many who are perfectly acquainted with astronomy, who never made an observation with a quadrant or a telescope: and there are many who have a profound knowledge of the Constitution and the Laws of England, who never had the honour of a seat in the Senate, or the misfortune to be engaged in a law-suit. It happens to be peculiarly my occupation to investigate abstract questions; and it certainly ought to be considered immaterial to the extension of science, whether a question is proposed with the name of Warren Hastings, or with that of Titius or Sempronius. Those who have most examined the English government, will be the most convinced, allowing for a few defects incident to every human institution, that it preserves inviolate all the RIGHTS OF MEN, which men in society ought to enjoy, or, if they are wise, would desire to enjoy; that it is such a system of liberty and justice, that the communication of its principles must necessarily give stability to its existence.

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It is a common observation, that the present important question depends upon the principles of the Constitution, and not upon the principles of law; and that we lawyers have narrow and contracted habits of reasoning, which disqualify us from forming a correct judgment upon subjects of such magnitude: and we find, that when a precedent, or a rule of law, is suggested by a professional gentleman, as an impediment to the prosecution of certain favourite measures, the impatience which is felt from the restraint, is dignified with the name of a liberal way of thinking. But perhaps the country owes much to this *illiberality* of the lawyers, as it prevents, in no inconsiderable degree, both *Reasons of State*, and the *Quod placuit* of politicians, from introducing a chaos into our government. From our employment, unaccustomed to yield our assent without examination, we are not easily seduced by eloquence, nor frightened by the anathemas of combined power, into acquiescence, where no arguments have been brought to convince. It is rather

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remarkable, that though the *constitution* is the most favourite term in the English language, yet no word has been less honoured by explanation. I have never seen, in any book of science, either ancient or modern, any attempt to give a definition of it, except in Mr. Paley's Principles of Moral and Political Philosophy. Nothing that flows from his pen can be undeserving of attention and respect. "By the constitution of a country is meant, says he, so much of its law as relates to the designation and form of the legislature; the rights and functions of the several parts of the legislative body; the construction, office, and jurisdiction of courts of justice. The constitution is one principal division, section, or title of the code of public laws; distinguished from the rest only by the superior importance of the subject of which it treats. Therefore the terms *constitutional* and *unconstitutional*, mean *legal* and *illegal*. The distinction and the ideas, which these terms denote, are founded in the same authority with the law of
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" the land upon any other subject, and
 " to be ascertained by the same inquiries.
 " In England the system of public jurisprudence is made up of acts of parliament, of decisions of courts of law, and of immemorial usages: consequently these are the principles of which the English Constitution itself consists; the sources from which all our knowledge of its nature and limitations is to be deduced, and the authorities to which all appeal ought to be made, and by which every constitutional doubt and question can alone be decided. This plain and intelligible definition is the more necessary to be preserved in our thoughts, as some writers upon the subject *absurdly confound what is constitutional with what is expedient*; pronouncing forthwith a measure to be unconstitutional, which they adjudge in any respect to be detrimental or dangerous; whilst others again ascribe a kind of a transcendent authority, or mysterious sanctity, to the constitution, as if it
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“ were founded in some higher original
“ than that which gives force and obli-
“ gation to the ordinary laws and statutes
“ of the realm, or were inviolable on any
“ other account than its intrinsic uti-
“ lity.”*

In proof of this excellent definition, we use the word Constitution, when we speak of the King, Parliament, Courts of Justice, Juries, and the Magistracy of the Country; but the rules relative to private or inferior subjects, as wills, promissory notes, and bills of exchange, are included under the more general denomination of Law: but we may always substitute law for the constitution, being only a more comprehensive term; for the law controls every member of the government: even the King himself is a subject to the Law—*Rex est sub lege, quia lex facit Regem*, is one of our sacred maxims. Every constitutional question is necessarily a legal question: who, then, are the best qualified to afford infor-
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* Vol. II. p. 190.

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mation upon constitutional subjects; those who have traced the Nile to its source, and who have spent years in travelling along its stream, or those who in general have only skimmed across its surface, and have contented themselves with a transient admiration of its beauties ?

We have lately, from a general concurrence in opinion, been charged with a combination, and an *esprit de Corps*. Whatever may be the truth of our principles, the coincidence of our conclusions proves the consistency of our reasoning. With regard to myself, I can declare that I sent the first edition of this pamphlet to the press without any communication or consultation with any person whatever but my bookseller, and without knowing the opinion of any individual from the highest to the lowest of the profession. But I now think it no mean honour to have entered a volunteer, and to have lent my feeble aid to that independent phalanx of veterans in the pro-
fession,

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cession, who, upon this occasion, have stood firm in the defence of what they are convinced is the Constitution and the Law of England.

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AN important Constitutional Question at present engages the attention and expectation of the Public, in which the interests of an Individual, and the privileges of both Houses of Parliament, are materially concerned; viz. Whether an Impeachment abates, and is determined, by a dissolution of the Parliament in which it was commenced; or, whether the proceedings in the House of Lords remain so unaltered and undisturbed, that the Trial can be continued after the dissolution, just as it could have been after an adjournment or prorogation in the last Parliament. This is a point which, solely

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for his own information, and the gratification of his curiosity, the author of this Examination was induced to investigate; and the result of his researches, he conceives, will not be unuseful or uninformative to his Profession, or to the Public.

With regard to that Gentleman who has been charged by the Commons of Great-Britain with high crimes and misdemeanors, the author protests that he has been so incurious to the circumstances of the trial, that his mind has not the least bias or inclination to induce him to pronounce, like the Peers, Guilty or Not guilty, upon his honour. But, even if the defendant were guilty of the charges exhibited against him, in the fullest extent, no one, who has a due regard and proper veneration for the English Constitution, would wish to see the two Houses of Parliament transgress the bounds of their jurisdiction prescribed by the Law, in order to inflict a punishment commensurate to his crimes.

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The first object of the laws, is the protection of the innocent; and the best way to secure this, is by the punishment of the guilty. For this end, judicatures have been established, and magistrates appointed; but where these magistrates disregard the authority delegated to them, such confusion must be the consequence, that the innocent will suffer, and the guilty escape unpunished.

It is the transcendent excellence of the British government, that the whole is comprehended and embraced by the Law. Those blessings of liberty which we enjoy, we owe to that Law, which accurately defines the prerogatives of the King, the extent of the privileges of the two Houses of Parliament, and the power and authority of every subordinate magistrate in the kingdom.

These prerogatives, privileges, and powers, constitute no inconsiderable portion of the Rights of Englishmen: from a

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due exercise of these, the security and tranquillity of the whole are produced: and though cases of great delinquency may perhaps sometimes exist, which the arm of the Law cannot reach, which it can neither punish nor prevent; yet I should say, in the strong and sensible language of Sir Martin Wright, “ * That these
 “ are particular and single inconveniences;
 “ and the policy of the law of England,
 “ and indeed the true principles of all
 “ government, will rather suffer many
 “ private inconveniences than introduce
 “ one public mischief.”

Since the commencement of the present Impeachment, a monstrous doctrine has been urged, which, if established, would arm the House of Lords with a despotic power, and might eventually prove fatal to our liberty and constitution; which is, that they are not bound, like inferior courts, by the rigid and inflexible rules of evidence, but that they might admit, at their discretion,

* Foster, 29.

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cretion, any species of information which they might think necessary for the investigation of truth.

But I trust that the Lords will always have wisdom and virtue to reject such pernicious propositions, and will remember that, in their character of judges, it is their province *jus dicere*, and not *jus dare*.*

The rules of evidence, like the rules of morality, are presumed to be founded in the best sense possible, in reason and wisdom matured and confirmed by the experience of ages; and, in all criminal proceedings, both in the highest and
 lowest

* This may be thought to be expressed with an unbecoming vehemence. It is a doctrine which I have frequently been obliged to reprobate among the circle of my friends; and I introduce it here, to enforce that universal principle, that the spirit and substance of English liberty consists in the strict adherence to rules and the letter of the law; and the more we introduce of arbitrary discretion, the more we shall approximate to the detestable maxims of the Eastern Governments.

lowest courts, whether at the Quarter-sessions, or in the High Court of Parliament, and in the Court of the Lord High Steward, are, and ought to be precisely the same.

And my Lord Coke solemnly cautions Parliaments “ * to leave all causes to be “ measured by the golden and straight “ metwand of the Law, and not by the “ uncertain and crooked cord of discre- “ tion.”

But though each of the two Houses of Parliament may do many acts, from which there is no remedy or appeal, yet I trust that they will always have such a conscientious regard to the extent of their privileges and jurisdiction, that they will never adopt the maxim, That they can do no wrong,—because they can do wrong with impunity.

Indeed, ever since the Revolution, the two Houses of Parliament have been scrupulously

* 4 Inst. 41.

pulously anxious to keep within the limits of their authority ; and if we did not perceive this solicitude in the two Houses, “ to measure their conduct by the golden “ metwand of the Law,” the people of England would have much more to apprehend from the improper exercise of the privilege of Parliament, than of the prerogative of the Crown.

We hear much of the *Lex et Consuetudo Parliamenti*; and it has always been represented as a mystery beyond the comprehension of vulgar, uninitiated minds: that it is “ * *ab omnibus querenda, à “ multis ignorata, à paucis cognita;*” and that there is a “ † particular cunning in “ it, which even our Judges are unacquainted with.” But, as the judicature of the House of Lords is always open, and as all the proceedings which are in existence, of both Houses, have been published, I have never been able to see any
reason

* 1 Inst. 11 b.

† Mr. J. Powell, 2 Lord Raymond, 944.

reason why the Law of Parliament should be more unintelligible than the *Lex Coronæ*, which has been so freely and amply discussed, or more inexplicable than the proceedings of the inferior courts. The usage and custom of Parliament constitutes the Law of Parliament, which is part of the common law of the land, or part of the *Lex et Consuetudo Angliæ*.

Many of the proceedings of Parliament have been introduced by modern statutes, as by Grenville's act, the Septennial act, &c. and where they depend only upon usage, this usage, like all the common law, may be presumed to have had as valid and as respectable an origin.

But this *Lex et Consuetudo Parliamenti* is best understood, as my Lord Coke declares, “ * by reading the Judgments and “ Records of Parliament at large, and the “ Journals of the House of Lords, and “ the book of the Clerk of the House of “ Commons.”

* 4 Inst. 23.

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In addition to the orders and precedents which may be found there, conclusions, in doubtful cases, may be drawn from principles; viz. by considering the nature of the original constitution of Parliaments, their history and progress, their relation and analogy to other parts of the Law, and the convenience and inconvenience of the different determinations proposed; for, as all Law must be supposed to have general convenience for its object, where there is no other consideration to guide the judgment, that determination must be presumed to be the best law, which is the most convenient.

Upon this Question respecting the Impeachment, both Precedents and Principles compel me to conclude that the Impeachment is determined by the dissolution.

It is not now a question of the first impression; but it has been frequently agitated, upon the most solemn occasions, in the two Houses of Parliament.

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No less than four Committees in the House of Lords have been appointed within the space of forty years, to search for precedents upon this subject. These Committees made their inquiries in times of great anxiety and expectation, and have given abundant proofs of their attention and industry.

But I shall here briefly state, in chronological arrangement, the substance of these * Orders and Precedents; and shall afterwards make a few observations upon each of them.

† 11 *March*, 1672.—It was referred, by the House of Lords, to a Committee, to consider whether writs of error and appeals continued in *statu*

* Vide those Precedents at length, in the Appendix.

† *Nota*.—At that time the legal year begun on the 25th of March; so that when December and March, till the 25th, &c. are mentioned of the same year, December will precede March.

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statu quo unto the next session of Parliament.

29 *March*, 1673.—The Lords Committees produce several precedents from the time of Edward I, and report that busineses depending in *one Parliament, or Session of Parliament*, have been continued to the *next Session of the same Parliament*, and the proceedings thereupon have remained in the same state in which they were left, when last in agitation.

11 *March*, 1678.—It is referred to the Lords Committees, whether appeals can be proceeded upon after the dissolution.

17 *March*, 1678.—It is referred to the Committee to consider appeals as in the preceding Order; and also to consider the state of Impeachments

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brought up at last Parliament (a dissolution having intervened).

19 March, 1678.—The Lords Committees report that appeals and writs of error continue in *statu quo*, and that the *dissolution does not alter the state of the Impeachments*; and it was ordered accordingly.

22 May 1685.—It was resolved, that the preceding Order, of the 19 March 1678, should be *reversed and annulled as to Impeachments*.

5 April, 1690.—An Order was made to take into consideration, whether Impeachments continue from Parliament to Parliament.

7 July, 1690.—The Parliament prorogued, and no report made.

2 October, 1690.—The Parliament met after prorogation.

6 October,

6 October, 1690.—A Committee was appointed to inspect and consider precedents whether Impeachments continue in *statu quo* from Parliament to Parliament.

30 October, 1690.—The Committee report various precedents (vide the Appendix, p. xiii); upon consideration of which, and former Orders, the House of Lords discharged Lord Peterborough, and Lord Salisbury, who had been impeached before the dissolution, from their bail.

22 May, 1717.—It was ordered, that all the Lords should be a Committee to search for and report such precedents as relate to the continuance of Impeachments from Session to Session, or from Parliament to Parliament.

25 May,

25 May, 1717.—The Lords Committees make a very full report of precedents, from the year 1660 ; which being read, it was proposed to resolve, That the Impeachment of the Commons, against the Earl of Oxford, is determined by the intervening *prorogation*.

It was resolved in the negative.

So here are the Reports of four Committees in the House of Lords, besides the important vote of that House, on the 22d of May, 1685, when no Committee had been previously appointed ; and it appears that for forty years this Question must have seriously engaged the attention of that House ; and if a material case, upon the subject, could have been discovered by any of the Lords, it would certainly have been considered a valuable prize.

The instructions to the first Committee, on the 11th of *March*, 1672, relate only to appeals and writs of error. But in the Report

Report, the Lords Committees state various precedents from the time of Edward I. from which it appears, that they had not confined their inquiries to appeals and writs of error, but had extended them to every species of judicial proceeding before Parliament ; for they cite two instances of criminal proceedings, of which that of the Archbishop of Canterbury is one of the most important cases which I have seen referred to, or have found, in the Rolls of Parliament in ancient times.

* In the 15th year of Edward the Third, the Archbishop of Canterbury had, of his own accord, stated in Parliament, that he had been defamed throughout the kingdom and elsewhere, and prayed the King that he might be arraigned before the Peers, which the King granted. Afterwards, certain of the Lords were appointed to hear the answers of the Archbishop ; and if the answers should be *convenables*, the King of his good grace would excuse him. “ Et
“ en cas qu’il semble au Roi & à son Con-
“ seil,

* Vide Appendix, p. xxxvii.

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“ feil, que meifmes les respons ne font mye
 “ fuffifantz, adonques les ditz respons fer-
 “ ront *débatuz en prefchein Parlement, &*
 “ *illoques eut juggedment rendu.*”

And in a Parliament or Seflion held two years afterwards, 17 Ed. III. every thing touching the arraignment of the Archbishop is annulled and cancelled, as not being reasonable or true. From this, it certainly appears, that the arraignment and answer might be made in one *Parlement*, and that judgment might be given in the next.

But I shall shew by and by, that the word *Parlement*, or Parliament, was applied always to a Seflion, and not confined to a Parliament, according to the modern acceptation of the word. But upon looking into Prynne's *Brevia Parliamentaria Rediviva*, I find there is a strong presumption, that the whole of the proceedings in the Archbishop's case were transacted in what

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we call the same Parliaments, or that the proceedings were not continued after a dissolution. When Mr. Prynne informs us that there was a new writ of summons, we are sure that there has been a dissolution; but where no writ is found in his collection, it certainly is not equally conclusive that no dissolution or new election has intervened, because all the writs of that year may have been lost:—he tells us, that part of many of the bundles of writs, as for instance the writs for Cornwall or Cambridgeshire, are decayed or wanting; but if he found any writs remaining for any other county, it is clear that there had been a new election. I do not know, (though perhaps it may be very well known by others) that it appears either from parliamentary records, or from any general or local history, that in fact there were elections in ancient times, of which the writs of summons do not appear in Prynne's Catalogues. It appears from Prynne, that writs issued for a new Parliament tested;

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An. 15. Edw. III. apud Woodstock, 3 die Martii; that his next writ is tested; *An. 17. Edw. III. apud Kenelworth, 26 die Decembris*: and it also appears from the Rolls of Parliament, that the Parliament in which the Archbishop complains, was held at Westminster 15 days after Easter; the Archbishop's arraignment is concluded in a Parliament held at Westminster 15 days after Easter, in the 17th of Edw. III. the new writ does not issue till the 26th of December in that year: so that the proceedings with respect to the Archbishop may have been in one Parliament prorogued, or in different sessions of the same Parliament: and, from these dates, as nothing appears to the contrary, it is fair to presume it. And before the reader has got to the end of this pamphlet, I trust he will have some reason to suppose, that the Parliament was prorogued and not dissolved, because the Archbishop's arraignment was pending and unfinished*.

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* Vide the Archbishop's case at length. Appendix, xxxvi.

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The case of Hugh Suffolk, called Hugh Fastolf in the Roll of Parliament, 51 Ed. III. is this:—The Record states, that *sur le fyn du darrein Parlement*, he had been impeached by the malice and hatred of some of his neighbours, his enemies, of extortion, and other misconduct; that special commissioners had been appointed to try him, and that by seventeen inquests he had been acquitted: the Commons, therefore, pray the Lords, that the said Hugh might be restored to his good fame and name. This Parliament sat at Westminster 15 days after St. Hilary; and, according to Prynne, the writ of summons is tested Ann. 50, E. III. apud Havering, 1 die Decembris. But the darrein Parlement, which this Roll in the 51 Ed. III. perpetually refers to, was held in the 50 Ed. III. in April, and which, by the Roll itself, appears to have been dissolved: and this corresponds with Prynne's writs. So this proceeding was unquestionably in a new Parliament. But it cannot be considered as a continuation of the former extraordinary

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nary prosecution; but it is an original petition: "q'il ent fust ore en cest Parlement, " restorez à sa bone fame et bone loos par " mesme, la manere come il est trovez " devante les Justices."

There are many instances in the Rolls of Parliament, where the same persons are named in different records. But we must always consider whether they are continuations of the original proceedings, or whether they are not fresh impeachments, bills of attainder, or reversals of attainder, or original proceedings of themselves; and from what I have seen in every instance where the same person is named after a dissolution, it is a fresh or original proceeding (except writs of error, which I shall shortly take notice of), as in this Roll of Parliament there are a number of petitions to the King to pardon several persons therein specified, who, as they state, had been impeached wrongfully, and of great malice, in the last Parliament. These petitions are certainly as distinct proceedings, from the
petitions

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petitions of impeachment in the former Parliament, as the bill to reverse Lord Stafford's attainder was distinct from his impeachment.

But before we proceed farther, it will be absolutely necessary to enquire into the original signification of the word *Parliament*.—I will not trouble the reader with the foolish and ridiculous etymologies which have been given of this word. It simply means a council, or conference, without any regard to the manner by which the members of that conference are convened.

* My Lord Coke, somehow or other, had become possessed of a manuscript, entitled, "Modus tenendi Parliamentum, " tempore regis Edwardi, filii regis Etheldredi, &c." which he boasted of, as if he had found the philosopher's stone. It pretended to give a description of the constitution of Parliaments before the Conquest; which Selden, Spelman, and Prynne, both
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* Vide 4 Inst. 12.

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from feudal principles, and from facts, were convinced did not exist till long after the Conquest; and from an attentive examination, they discovered it to be spurious from the word *Parliament*, which, they prove, was not in use till near two hundred years after the Conquest.—Sir Henry Spelman says *, “Johannes Rex, haud dicam
“Parliamentum, nam hoc nomen non
“tum emicuit, sed communis concilii
“regni, formam et coactionem perspicuam
“dedit.”

And Prynne, in his animadversions upon the 4th Institute of my Lord Coke, proves, that this word was not used in England till the time of Henry the Third.

But, after its introduction, it uniformly, for many centuries, signified a Session of what we now call a Parliament.—In all the prorogations, from the first records of Parliament, till at least the time of Henry the Seventh, the former Session is always called

* Gloss. Voc. *Parliamentum*.

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called the last Parliament, or a Parliament held at such a time and place. In the statute of 4th Edward III. c. 14, which enacts, that a Parliament should be held once every year, or oftener if need be, the word Parliament has always been construed a Session; for no one ever supposed there was any limit to the duration of Parliament, till the Triennial act, in the time of King William *. The first Parliament, after the convention, at the Restoration, sat 17 years, and its length was never complained of as unconstitutional. After the word *Session* was introduced, and Parliament began to be applied to the duration of the writ of summons, still the use of it was very unsteady and unsettled, as, in this very report, it has both significations. When it is declared, that “businesses in
“one *Parliament*, or Session of *Parliament*,
“have been continued to the next *Session*
“of the same *Parliament*,” the first word *Parliament* can signify nothing but a Session. Many other instances of this uncertainty, if it were necessary, might be adduced.

Hence

* 6 W and M. c. 2.

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Hence we see the absurdity of that argument, which has been frequently used, *viz.* That, upon a writ of error, the *scire facias* is generally said to be returnable *ad proximum Parliamentum*, or the next Parliament. For the word Parliament, in this case, must necessarily signify the next Session, and not a Parliament, after a dissolution. For it would be the grossest folly to suppose, that the plaintiff in error might assign his errors in this Session, and have a *scire facias* to give notice to the defendant to appear in the next Parliament, which may now be after seven years, and might have been, we have seen formerly, after 17, or even 70 years.

* A learned friend of mine has suggested to me, in conversation, that the vulgar phrase, a *scire facias*, returnable in the next Parliament, though used in all times, is inaccurate, and, in fact, expresses a non-entity; that no *scire facias* could be sued out till the day

* I have since found, that this suggestion of my friend is confirmed by a MSS. of my Lord Hale's, who says expressly, that the *scire facias* must be returnable on a day certain.—P. 151.

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day and place for the meeting of the next Session or Parliament were fixed, and that it must be made returnable on a certain day; as far as I have been able to consider the nature of writs, and to examine the particular instances, one of which is in the Register, p. 17, this observation is well founded.—Besides, it would be absurd, and would defeat the purpose of the writ, if the Sheriff might return at his pleasure the execution of the writ at any time, even upon the last day of the next Session.—From whence it follows, that this writ cannot be sued out till after a prorogation or dissolution, and till the time of the next Session or Parliament is fixed by the King.

I have examined, with some degree of attention, all the cases of writs of error referred to by the report of 1673.

In those in the time of Ed. I. I can find nothing to lead me to declare whether they were pending after a prorogation or a dissolution

lution: but as there seems only to be a cessation of business during the holidays of Christmas, Easter, and Michaelmas, it affords some presumption that the vacations were only prorogations. But, upon examining the rest, with Prynne's catalogues before me, I find that three of those writs of error were proceeded on in new Parliaments: these are the cases in 1 R. II. 7 R. II. and 1 Hen. V. * The first is very remarkable, and proves that the record in a writ of error was not preserved in Parliament after a dissolution. The Earl of Salisbury is the plaintiff in error; he assigns his errors, and prays a *scire facias* to summon the defendant to appear in the next Parliament; and the Record proceeds—
 “ Et celle brief lui estoit grantez illoques,
 “ & commandez estre fait retournable en
 “ dit proche Parlement: et puis après, sur
 “ le fin du dit Parlement, le dit Monsieur
 “ Johan de Cavendish, par comandement
 “ des Prelatz, & Seig'rs du Parlement, ent
 “ a lui fait portast mêmes les record & pro-
 “ ces

* Vide Appendix, v. and vii.

“ ces en le Bank le Roi, pur y demurer,
 “ comme en garde, tan qu'au dit profch,
 “ Parlement; et est ordonnez et accordez,
 “ que mesmes les records et proces soient
 “ en dit profch' Parlement, par la cause
 “ avant dite.”

Here it is clearly ordered at the end of the Parliament, that the record and process should be carried back to the King's Bench, and that the whole should be brought up again in the new Parliament. In that of 7 R. II. n. 20, it is awarded only that the record and process shall be in the next Parliament, and in that of 1. Hen. V. n. 19, the *scire facias* only is awarded: though these two latter cases are not so full as the first, yet they are consistent with it. But every authority of law concurred, that a writ of error was determined by a dissolution, till the order of the Lords in 1678; and from a consideration of the precedents which they produce, the Committee, in 1673, confine their report to prorogations, when they conclude that

E 2 “ business

“ bufinesses depending in one Parliament,
“ or Session of Parliament, have been con-
“ tinued to the *next Session* of the *same Par-*
“ liament; and whatever they had found in
point, in the case of a dissolution, they would
unquestionably have stated, because what-
ever proceeding would survive a dissolution,
would *à fortiori* survive a prorogation.

But the references to the Committee,
on the 11th of March and 17th of March,
1678, are extended to the effect of a dis-
solution; and the order of the House,
upon the report of this Committee, with
the cases which followed, would have
been conclusive and decisive at present,
that a dissolution did not disturb an Im-
peachment, if this order had not, a few
years afterwards, been reversed and an-
nulled.

It is remarkable, that no precedent, au-
thority, or principle whatever, is cited or
referred to by the Committee, for this pre-
cipitate and confident report.

But

But let us consider under what circum-
stances this order of the House was made.

On the 5th of December preceding,
Lord Stafford and four other Lords had
been impeached for being concerned in
the Popish Plot; Lord Danby had been
impeached also some time afterwards in
that month; and articles had been exhi-
bited against him by the Commons, char-
ging him with high treason. In January
following, the Parliament was dissolved,
and the new Parliament met again in
March; and one cannot but suppose, that
the Lords were infected with the madness
of the times, or were struck with the gene-
ral panic, when the Committee report
within two days, and the House order,
without any precedent, or semblance of
authority, that the impeachments were not
affected by the previous dissolution.

But, in consequence of this order, the
proceedings were continued in the next
Parliaments against Lord Danby and Lord
Stafford

Stafford. The course of the proceedings against Lord Stafford was as follows:

* Anno 1678.
December 5, Impeached by the Commons.
December 28, Examined.

In the next Parliament, Anno 1679.
April 9, Heard his accusation read,
April 26, Put his answer in.

In another Parliament, Anno 1680.
November 12, His trial appointed.
December 7, Condemned.

From whence it appears, that this Impeachment was pending in three different Parliaments. After he was pronounced guilty, he urged this in arrest of judgment, and prayed that he might have counsel to argue it, which most unreasonably and unjustly was denied him; so that the prisoner, who, from his fears, or the natural imbecillity of his mind, seems to have been in a state of confusion and stupidity during

* Vide Appendix.

during the whole of his trial, was left to suggest feebly to the Court, that there was no precedent to support the proceedings*.

Sir Francis Winnington, one of the Managers, replies, that at a conference between the two Houses in 1678, it had been settled to be the law of Parliament, upon a *search of precedents* in all ages (it would have been better if it had been a discovery or production of precedents from all ages).

Sir William Jones, another Manager, simply and candidly refers to the order of 1678. But Serjeant Maynard, a third, says, "that which is most insisted upon, is, that this charge that is made against this Lord was presented in another Parliament. It is true; but under favour, what is once upon record in Parliament may at any time afterwards be proceeded upon.—It is

* Vide Harg. State Trials, 3 vol. p. 201. &c.—Mr. Hume says, he was selected as the first victim, from his age, infirmities, and narrow capacity. 8 vol. p. 139.

“ is a *sudden objection*, but I conceive it
“ hath been done.—However, in a case of
“ this nature, where the life of the King,
“ when our own lives, and our nation,
“ and our religion lies at stake, if there
“ were not, I hope you would make a
“ precedent.”

The learned Serjeant says it is a *sudden objection*; as if he had not been in parliament in the year 1678, and had never heard of it before. This proves how ill prepared the most learned men were at that time to support the order of 1678 by precedent or argument. We are told that this Gentleman was afterwards very active in bringing about the Revolution: if we knew nothing of him but what we see here, notwithstanding the solemnity with which he concludes, we should have reason to execrate his memory. That the Lords should make a precedent to deprive a Peer, or the meanest subject, whether innocent or guilty, of his life, but a Peer whom all the world now believe to have been innocent,

is

is a proposition which every Englishman must shudder at.

But Parliaments deserve little credit for the correctness of their proceedings, in times when the House of Commons could contend that the King had no power to pardon a person impeached, and that the Bishops had no right to vote upon any preliminary question, in capital cases, in the High Court of Parliament. I shall only observe, upon these points, that no principle or authority can be found in which the King's prerogative to pardon (the equity of our criminal law) has ever been restrained, but by the united concurrence of the Legislature*.

It is true, that it does not extend to the barbarous and savage proceeding of appeal, which still remains a disgrace to the English

F lish

* The Rolls of Parliament abound with instances of pardons, in cases of impeachment. But now, by 12 and 13 W. III. c. 2. the King cannot pardon a person impeached before conviction.

lish Law ; a prosecution which has not for its object the purposes of public justice, but the gratification of private revenge, that the misery and death of the criminal *sint solatio cognatis interemptorum.*

With regard to the other point, the Bishops retain their seat and voice in Parliament by a more ancient title than perhaps any of the Temporal Peers can produce at present, except the Duke of Norfolk, from his possession of the Castle of Arundel. The trifling quaint observation transmitted even by my Lord Coke, that they are not noble by blood, can signify nothing more than that their issue will not inherit their rank and dignity: so that to say a Bishop is not entitled to all the privileges of Peerage, because his blood is not noble, communicates no more intelligence to the mind, than to assert that a Bishop is not entitled, because he is a Bishop; for it will hardly be contended, that his Majesty cannot by his patent make a Peer for life, who should in every instance

stance be entitled to the rights of Nobility. And I should think that a doubt will never again be entertained, that the Bishops have every right and privilege of Peerage, which is consistent with the Canons of the Church, or which they have not voluntarily relinquished or lost by desuetude.

I make these short observations upon those important subjects, which I conceive are now well understood, in order to remark, that in times when such illegal and unconstitutional positions were advanced, and when the House of Commons, however animated with a spirit of liberty and justice, were unquestionably wrong in two grand points, there is a possibility, that even in conjunction with the Lords, they might be mistaken in a third; and that no great respect ought to be shewn to the resolutions of either House, when unsupported by principle or authority.

It appears that some of the Lords themselves considered the order of 1678 as an

F 2 innovation;

innovation; even that very Lord Anglesea*, Lord Privy Seal, who afterwards was one of the three who protested against the reversal of it. He says it was *a great point gained to the Commons*:—but, when points are gained, points are lost; and, if either House of Parliament can gain a point, without an act of the Legislature, from the mischievous consequences of the precedent, many points may be lost to the Constitution and People of England.—The Commons certainly deny that they had gained a point; but, notwithstanding that, it is evident that it was Lord Anglesea's opinion that they had.

In 1682, Lord Danby moved the Court of King's-Bench, that he might be admitted to bail; and he argued his own cause with great learning and ability†: he asserted that the impeachment was at end by the dissolution; otherwise, as it was
uncertain

* Vide Appendix.

† Vide his Speech, Harg, State Trials, Vol. 2, p. 746, and his case in the Appendix,

uncertain when another Parliament would be assembled, his imprisonment might be indefinite, or for life, which was repugnant to the spirit of the English Law and Constitution. The Court declared that his arguments had great force, but that they must remand him till the rest of the Judges were consulted upon a question of such magnitude. In February 1683, he and the other Lords were bailed to appear the first day of the next Parliament, he having been in prison near five years, and the other Lords more than that time.

No Parliament sat from 1681 till the 19th of May, 1685; upon which day, the first and only Parliament of James II. assembled, when Lord Danby and the other four Lords appeared, agreeably to their recognisance, and presented petitions stating the circumstances of their respective cases, and prayed that the Lords would bring them to a speedy trial, or do whatever they might think just: upon which, the question was put, on the 22d of May,
Whether

Whether the Order of the 19th of March, 1678, shall be reversed and annulled as to Impeachments?—It was resolved in the affirmative, three Lords only protesting against it: and upon this, Lord Danby and the four Lords were discharged, with their sureties, from their recognisance. It must be observed, that there is another case, which happened after the Order of the 19th of March, 1678, and before its reversal; in which an Impeachment was continued after a dissolution; that is the case of Sir William Scroggs, Chief Justice of the King's-Bench: on the 7th of January, 1680, he was impeached, and articles were then exhibited. On the 18th, Parliament was dissolved; on the 21st of March, the new Parliament met; on the 24th of March, the answer of the Chief Justice was read; but nothing farther was done in it.*

It has generally been argued as if this
vote

* Vide Appendix, the Report on the 25th of May, 1717. p. xxiv.

vote of 1685, and the discharge of Lord Danby and the four other Lords in consequence of it, merely cancelled the order of 1678, and destroyed the effect of the cases subsequent to it; so that the Law upon the subject ought to be considered and collected, as if all these orders and cases were expunged, or had never existed. I cannot but think that this concession is more extensive than is necessary to grant; and that, when the order of 1678, and the subsequent cases, are fairly weighed against the vote of 1685, and the proceedings in consequence, there is a considerable balance in favour of the latter. I shall not lay any stress upon the general fury in 1678 against the Roman Catholics, from an idle apprehension of universal destruction: but it clearly appears, that the Lords came to the resolution, after an inquiry of two days only, that in consequence of this order one venerable Peer lost his life, and five others remained in prison six years with constant apprehensions of sharing the same fate. From these circumstances,

cumstances, the legality of the order in 1678 must have been perpetually under contemplation: when therefore the Lords came to the vote in 1685, they had the benefit of the mature consideration and reflection of the last seven years. But, besides this disadvantage, the very terms and nature of the vote prove, beyond all controversy, their real and sincere opinion of the order of 1678. I shall now suppose, for a moment, that it was the only object of the Lords in 1685 to protect the impeached Peers in defiance of all law and precedents, and consequently were determined to remove every obstacle to their design. If they had thought there had been any authorities in corroboration of the order of the year 1678, they would have resolved generally that Impeachments abated by a dissolution, which would have over-reached every principle and precedent to the contrary; but when they simply rescind the order of 1678, they must have been convinced that there was no further enemy to encounter, or that this solitary
order

order was unsupported by any allies or auxiliaries. If the order of 1678 had been merely declaratory of the former law, the reversal would have been ineffectual and nugatory.

But it is said that the Parliament in that year was very profligate and corrupt. I confess I know no reason why these aspersions should be thrown upon the House of Peers at that time; for, before the end of the year, they made such opposition to the measures of the King, that he was determined never to meet them again: and the Bishops, who are generally supposed not to be the least obsequious of the Lords, throughout the whole of this reign conducted themselves with extraordinary spirit and firmness. And it is chiefly to the exertions of this House of Lords that we are indebted for the blessings of the Revolution.

We hear nothing more of this Question till the 5th of April 1690; when an Order was made, that a Committee should inquire,
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quire, " Whether Impeachments continue
 " from Parliament to Parliament ;" but,
 on the 7th of July, 1690, the Parliament
 was prorogued, and no report had been
 made : but, on the 2d of October, 1690,
 the Parliament met, after the prorogation,
 when Lord Peterborough and Lord Salis-
 bury, who had been impeached on the 26th
 of October, 1688, in a former Parliament,
 of high treason, presented petitions to the
 House of Lords, stating they had been pri-
 soners in the Tower near two years, and
 prayed the House to take their case into
 consideration. On the 6th of October they
 are bailed ; and on the same day a Com-
 mittee is appointed to inspect and examine
 precedents, whether Impeachments con-
 tinue in *statu quo* from Parliament to Par-
 liament. On the 30th of October, the
 Lords Committees produce the cases in the
 Appendix ; upon a consideration of which,
 by the House, Lord Peterborough and
 Lord Salisbury were discharged from their
 recognizances.

This

This is a most important precedent ; for
 it is resolved upon, after a full and solemn
 investigation of all the preceding cases ;
 and it ought not to pass unnoticed, that
 this Committee called in the assistance of
 one of the most learned antiquarians of the
 age, Mr. Pettyt, that champion for the
 antiquity and dignity of the House of
 Commons, that *asserter of the ancient rights
 of the Commons of England*, who would have
 been in raptures, if he could have produced
 authorities to have extended their power
 and jurisdiction.*

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It

* At the end of this Report of the Committee,
 it is stated that Mr. Pettyt's Clerk read three records
 to the House, the dates and numbers of which are
 given, but no abridgment of them. — (Vide Ap-
 pendix, p. xviii). That in the 15th Ed. III. is the
 case of the Archbishop of Canterbury, which has
 already been noticed. The Record, 4 Ed. III. No. 16,
 is given at length in Foster's Fourth Discourse,
 p. 387 ; from which it appears, that Thomas de
 Berkele was tried in full Parliament by a jury of
 Knights, for being concerned in the murder of
 Ed. II. of which charge the jury completely ac-
 quitted him ; but, because he had appointed those
 persons his servants who had murdered the King,

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It has been said that there is another point in this case, upon which the Lords may have discharged Lord Salisbury and Lord Peterborough, and not because they thought the impeachment determined by the dissolution. It is true they had consulted the Judges upon the effect of an act of general pardon, who delivered their opinions, That if the said Earl's crimes and offences were committed before the 13th of February 1768, and not in Ireland, nor beyond the seas, they were pardoned by the said act.

Two things, I think, in this case, are clear :

1st, That they did not discharge these Lords upon this act of pardon.

2d, That they could not possibly in point of law.

They he was committed till the next Parliament, to hear his judgment, &c.—This was in the 4th of Ed. III; there are no new writs in the 5th of Ed. III; so that, on the day of this trial, probably a long adjournment (perhaps over Christmas) had been expected. The third Record referred to, I have not been able to find in the Collection of the printed Records.

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They certainly thought there was such a probability of their being pardoned, that they might mitigate the rigour of their imprisonment, or, as is said in Lord Danby's case, might lengthen their chain, by admitting them to bail. But afterwards most consistently they proceed to inquire whether they ought to retain them under bail, which is only a gentler species of imprisonment, or whether their prosecution was not wholly at an end by the dissolution. Was Mr. Petyt called in to assist them in finding cases of pardons? The protesting Lords speak incoherently of pardons; but what they alledge besides the precedents produced, proves incontrovertibly that the whole of this most industrious and solemn investigation was confined to this question solely, viz. Whether impeachments were determined by a dissolution?

But it was impossible, in point of law, that the Lords could give the Earls the benefit of this act, and discharge them
without

without putting them upon their trial. The crime of which they were accused, viz. of being reconciled to the Church of Rome, might be, and most probably was committed, if committed at all, since the 13th of February 1688, or in parts abroad. These exceptions were such, whether the parties must plead the act specially, or might have the advantage of it from a provision in the act itself upon the general issue, that no Judge or Court whatever could take notice of it but upon a trial, or upon hearing what the prosecutor had to answer to it.

It is certainly true that Mr. Justice Foster takes no notice of the question respecting the effect of a dissolution: but he says, the only use which he makes of this case is, " that the Lords exercised a right of judicature without a High Steward ;" * which they indisputably did when they inquired into the effect of a

* Vide an extract from Mr. Justice Foster. Appendix, xlv.

a dissolution, and in consequence of that inquiry discharged the prisoners.

The next case is that of the Duke of Leeds in 1701.* This is represented as the last decision upon the subject, and as that gigantic precedent which has swallowed up all the rest. I confess, when I first saw it, I thought it such a pigmy that I had almost passed it over without observation: and notwithstanding all that I have heard of it, I am not inclined to think more highly of it at present than I did at the first. In the Lords Journals of the 24th of June, 1701, we find this Order:—" The House of Commons having impeached Thomas Duke of Leeds of high crimes and misdemeanours, on the seven and twentieth of April 1695, and on the nine and twentieth of the said April exhibited articles against him, to which he answered; but the Commons not prosecuting,

* Vide Appendix, p. xxviii.—This Duke of Leeds is the same Lord Danby, who has so often been upon the stage before.

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“cutting, It is ordered, by the Lords Spi-
 “ritual and Temporal in Parliament affem-
 “bled, That the said Impeachment and
 “the Articles exhibited against him shall
 “be, and they are hereby dismissed.”

The inactivity of the Commons for six years would afford a presumption that they had acquiesced in the decision of 1790:— but we are told they were obliged to advertise for a witness; but from the length of time, it should seem, with no degree of success. But the argument drawn from this case is this, viz. That the Lords must necessarily have thought the Impeachment continued beyond the dissolution, and that it was not extinguished by that event; or they would not have given themselves the trouble of dismissing it. This must be admitted to be a fair argument; but the force and effect of it will depend entirely upon circumstances. There is not a single word expressed upon the question, in the Order; but after our declarations it is true that our actions are the next best witnesses
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of our thoughts. But when an action is produced as evidence of intention, the whole chain of previous actions from which that action originated, ought to be taken into consideration, or we shall be apt to pronounce an erroneous verdict from its testimony alone.

And if this dismissal of the impeachment does not prove, in the Lords, an act of deliberation upon the effect of a dissolution, it proves nothing more than any other order in their journals.

In the beginning of May 1701, there was a plentiful harvest of impeachments. The Earl of Portland, Lord Somers, the Earl of Orford, and Lord Halifax, had all been impeached in the course of that session; the Duke of Leeds had been impeached above six years before, and more than one dissolution must have intervened.*

On the 5th of May 1701, the Lords appoint a Committee “to draw a message to

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* The Triennial Act passed 6 W. and M.

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“ be sent to the Commons, to put them in
 “ mind of the Impeachments brought up
 “ by them against the Earl of Portland, the
 “ Earl of Orford, the Lord Somers, and
 “ the Lord Halifax:” and a message was sent
 in consequence to the Commons, “ to ac-
 “ quaint them, that they having, on the first
 “ day of April last, sent up to their Lord-
 “ ships an Impeachment against William,
 “ Earl of Portland, of high crimes and
 “ misdemeanors; and having also on the
 “ fifteenth day of the same month several-
 “ ly impeached John Lord Somers, Ed-
 “ ward Earl of Orford, and Charles Lord
 “ Halifax, of high crimes and misde-
 “ meanors; their Lordships think them-
 “ selves obliged to put them in mind, that
 “ as yet no particular articles have been
 “ exhibited against the said Lords, which,
 “ after *Impeachments have been so long de-*
 “ *pending*, is due in justice to the persons
 “ concerned, and agreeable to the methods
 “ of Parliament in such cases.” This pro-
 duced from the Commons, on the 9th of
 May, articles against Lord Orford. On the
 15th

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15th of May, the Lords send again the same
 message verbatim, only omitting Lord Or-
 ford. On the 19th of May, the Commons
 exhibited articles against Lord Somers. On
 the 21st of May, the Lords send again the
 same message, including only the Earl of
 Portland, and Lord Hallifax, but vary
 the conclusion, thus, “ which, after *Im-*
 “ *peachments have so long depended, is a*
 “ *hardship to the persons concerned*, and not
 “ agreeable to the usual methods and pro-
 “ ceedings of Parliament.” On the 30th
 of May they send again the same message
 verbatim. The Commons answer, “ As
 “ to your Lordships’ message, the Com-
 “ mons take it to be without precedent,
 “ and unparliamentary; they, as profes-
 “ sors, having a liberty to exhibit their Ar-
 “ ticles of Impeachment in any time, of
 “ which they, who are to prepare them,
 “ are the proper Judges: and therefore,
 “ for your Lordships to assert, they having
 “ not yet exhibited particular articles
 “ against William Earl of Portland, and
 “ Charles Lord Hallifax, is a hardship to
 H 2 them,

“ them, and not agreeable to the usual methods and proceedings in Parliament in such cases, does, as they conceive, tend to the breach of that good correspondence betwixt the two Houses, which ought to be mutually preserved.”

And in another answer, the Commons complain of the frequent repetition of these messages.—On the 2d of June, the Lords reply, and conclude thus: “ The Lords hope the Commons, on their part, will be as careful not to do any thing that may tend to the interruption of good correspondence between the two Houses, as the Lords shall ever be on their part; and the best way to preserve that is, for neither of the two Houses to exceed those limits, which the law and custom of Parliament have already established.”

The Commons afterwards exhibited articles against Lord Halifax; and the Lords, after that, remind them again of the Earl of

of Portland's impeachment.—The reader will see why I have given so full a narrative of these proceedings; for in all these messages, in which Lord Portland's name is sent to the Commons five times, the name of the Duke of Leeds is never once mentioned.

From the 5th of May till the 24th of June, there are daily messages between the two Houses relative to the Impeachments; and within that time there are the most angry resolutions, which are to be found in the Journals of the two Houses. Lord Haverſham, at a conference, told the Commons, “ That their Lordships cannot but look upon it as a great hardship, that any should lie under long delays in impeachments: persons may be incapable, facts may be forgotten, evidences may be laid out of the way, witnesses may die, and many the like accidents may happen; and proceeded to say, that it was a demonstration to him, that the Commons thought the Lords impeached innocent.”

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nocent.—This, of course, they resented, and complained to the House of Lords against Lord Haversham, for these scandalous words.

But, when the Lords were bringing charges against the Commons for the hardship in keeping impeachments so long depending, none of which had depended three months; would they not have reminded them, and upbraided them with the impeachment of the Duke of Leeds, if they had not thought it was totally terminated and extinct? And, when they were at open war with the Commons, for two months delay, in the case of the rest of the Lords, would they not have insinuated that the Duke of Leeds had experienced some degree of hardship for the space of six years?

But the Commons were resolved not to prosecute, and the Lords were resolved not to dismiss. Lord Orford and Lord Somers had been put to the bar; and no prosecutors appearing, they were acquitted.

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On the last day of the session, the charge against Lord Haversham, and the impeachments against Lord Portland and Lord Halifax, are dismissed; and that of the Duke of Leeds, who had never appeared, or had been heard of for six years before, is added to the list. From this account of the case, is it possible, that any candid man can consider the Duke of Leeds's Impeachment like that of the Earl of Portland's or Lord Halifax's? and will he not think it a strong confirmation of Lord Peterborough's case; and that the Lords, from their zeal to resist (and perhaps to insult) the House of Commons, added the Duke of Leeds to the list, merely that he might make a figure upon paper, though they were convinced, in fact, he was a perfect shadow and non-entity? And is it within the scope of human credulity to suppose, that this was a deliberate determination and an unanimous resolution, that this was necessary to the abolition of the Impeachment of the Duke of Leeds, when they had given no previous notice to
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the Commons, which they had done repeatedly in every other case; and when, a few years before, they had declared, almost *una voce*, that a dissolution determined an impeachment; and when, a few years afterwards, there was a most serious debate whether a prorogation had not the same effect?

The next and last time that this question came into discussion, was in the year 1717. The Earl of Oxford and Mortimer had been impeached of high treason, and of high crimes and misdemeanors, on the 9th of July, 1715, when he was committed. In September afterwards, he answered, and the Commons replied and joined issue. On the 26th of June, 1716, the Parliament was prorogued. On the 20th of February afterwards, the Parliament met after the prorogation, on which day the Earl of Oxford presented a petition to the House of Lords, praying their Lordships to take his case under consideration, and that his imprisonment might not be

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indefinite:

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indefinite: upon which it was ordered, that all the Lords should be a Committee, to search for and report such precedents as relate to the continuance of Impeachments from session to session, or from Parliament to Parliament.

On the 25th of May, 1717, they report as in the Appendix; and it is resolved by the House, that the Impeachment of the Commons against the Earl of Oxford was not determined by the intervening prorogation of the Parliament.

From the Lords Debates, it appears that the division upon this question was 87 to 45; so that 45 Lords at that time were of opinion that an Impeachment abated by a prorogation. Ten Lords protested against the resolution; and the mode of reasoning, in the protest of the dissentients, is a strong authority with regard to a dissolution.

I

Dissen-

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“ Dissentient,

“ Because there seems to be no difference in Law between a prorogation and a dissolution of a Parliament, which, in constant practice, have had the same effect, as to determination, both of judicial and legislative proceedings; and consequently the vote may tend to weaken the resolution of this House, May 22, 1685, which was founded upon the law and practice of Parliament in all ages, without one precedent to the contrary, except in the cases which happened after the Order made the 19th of March, 1678; and, in pursuance hereof, the Earl of Salisbury was discharged in 1690.”

It is manifest, from this protest, that it must have been the decided and unanimous opinion of the House of Lords, that it would have been determined by a dissolution; for it is here assumed, as a first and uncontrovertible principle; and if the next step were true, viz. that there was no difference

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ference between a prorogation and a dissolution, the conclusion of the dissentients would have been a strictly mathematical demonstration.

This argument has been greatly misunderstood, and therefore I must endeavour to make my meaning more intelligible. I assert, that it appears from this protest, that it is manifest, in the opinion of the dissenting Lords, that the rest admitted that a dissolution would determine an Impeachment; for they argue thus:—You admit, or it cannot be denied, that a dissolution determines it; but a prorogation is equivalent to a dissolution; *ergo* a prorogation determines it. I care not, whether the second step and the conclusion are right or wrong; but the argument incontrovertibly proves, that the dissentients thought that none in their House could controvert the first step or major of their syllogism.

Though I were ignorant of every proposition of Euclid's Elements, or were convinced

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vinced that every one of his conclusions was false; yet, if I saw that he began with asserting, that "things which are equal to one and the same thing, are equal to each other;" and that the whole of his geometry was built upon it; I should conclude that Euclid was convinced, that every man in his time, who had a clear understanding, assented to that simple proposition.—But, say the Gentlemen, who deny the inference drawn from this protest, it even proves our case; for we can make as good an argument as the dissentients. We say that it is decided, that a prorogation does not put an end to it; and your protest affirms there is no difference between a dissolution and a prorogation; *ergo*, a dissolution does not put an end to it: but they must remember, when the intermediate step was advanced, there were 87 to 45 against it; so it is near 2 to 1 against their conclusion.

I confess, that none of the cases produced by this Committee, appear to me to prove much, except the first, with respect

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spect to the present inquiry: but Drake's* case, in my mind, is a very strong instance to shew the prevailing opinion of the House of Lords, in the year 1660; for, after his conviction, by his pleading guilty, the Lords must necessarily have thought that the Impeachment would be determined by the dissolution, and that they could not give judgment in the next Parliament without a fresh trial; for, if that had not been their opinion, it is highly probable they would have wished to have given judgment themselves; and besides, if it had not been at an end, I apprehend the Attorney-General could not have prosecuted for the same offence, in the inferior Courts.

† Fitzharris, who, though a Commoner, was impeached by the House of Commons, in 1681, for high treason (another instance of the wild unconstitutional experiments of those times), was indicted, and pleaded to the indictment, that there was an impeachment pending against him for the same

* Vide Appendix, 25 May, 1717.

† Harg. State Trials, Vol. III. p. 226

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same crime. This plea was over-ruled by the Court of Kings-Bench for defect in form. But as the Lords afterwards rejected the Impeachment of Fitzharris, the inferior Courts would now be justified in declaring such a plea bad, from the inefficacy or nullity of the Impeachment: but where a person is impeached, before the House of Lords, of crimes of which they legally and constitutionally have cognizance, the pendency of the Impeachment, I apprehend, might be pleaded in abatement to an indictment; otherwise this solecism would be the consequence, that a person might be punished in two different Courts for the same offence. I am aware that it has been held*, that the pendency of one indictment cannot be pleaded in abatement to another, for the same offence; but I should think that this must be confined to indictments in the same Court.

But, upon this subject, as I find nothing certain, I speak with diffidence: but it is
surely

* R. v. Stratton Doug. 228. Hawk. c. 34. sect. 1. &c.

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surely not unreasonable to suppose that the Lords thought their jurisdiction at an end, when they directed the Attorney-General to commence a fresh prosecution.

Peter Longueville* had been impeached, but was never prosecuted after the dissolution: but eight of his associates had been convicted, and heavily fined: so the Commons might reasonably think that preventive justice had been sufficiently satisfied.

It is remarkable, that Lord Stamford's seems to be the only case of an indictment which was not prosecuted with effect, in the same Parliament to which the indictment was sent; but, as it does not appear that he ever was arraigned, or pleaded to the indictment, I can hardly think that any inference can be drawn from it. I should suppose, that an indictment, properly found by an inquest of 12 men, can never discharge its office till it is quashed by an act of the court, or the party has pleaded to it. The words of the *certiorari*
are,

* Vide Appendix, 25 May, 1717.

are, that " We * do command you (the Justices of Oyer and Terminer), that you do send, under your seals, before us, in our present Parliament, all and singular indictments, &c." Upon the return of this writ, the indictment must be in the custody of the Clerk or *custos rotulorum* of the House of Lords; and I should think that, without further *certiorari* or mandate, the next or any Parliament might proceed upon it, like a commissioner of goal-delivery, when the defendant is in custody, upon the Coroner's inquest, or an indictment found at Quarter-Sessions; and I should imagine, that there could be little doubt but the Clerk of Parliament might be directed, by *certiorari*, to send this indictment to the Court of the Lord High Steward.

I shall now consider some cases in the Courts of Law, which are supposed to be authorities upon this subject. I have given the

* Vide the case of the Dutchess of Kingston, Vol. XI. Harg. State Trials.

the case of Lord Danby at full length in the Appendix; but I do not see what inference on either side can be collected from it. The Court of King's Bench, it is agreed, have a discretionary power of bailing, even in cases of treason or felony, persons committed by the House of Lords, when Parliament is not sitting; for circumstances may appear, which may render it a debt of justice, that they should be liberated from confinement; and there would be a failure in the discharge of that justice, if such a power were not vested in the Court of King's Bench. The next case is that of Lord Salisbury, who had been committed in a former Parliament upon an impeachment for high treason: his imprisonment had been continued; and, upon an adjournment for two months, he applied to the Court of King's Bench, to be bailed. His counsel argued, that he ought to be bailed, because he was entitled to the benefit of an act of pardon. The Court declared they could take no notice of that act, because there were many exceptions in it.—And

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with respect to the other ground, the Court of King's Bench had never discharged any person committed by the Peers for treason or felony. And this question respecting the effect of a dissolution at that time, was certainly a doubtful point; as appears from the subsequent inquiry and determination in the House of Lords, in this very case of Lord Salisbury. And it was impossible for the Court of King's Bench to declare, that the Lords jurisdiction was at an end, when the proceedings in consequence of the order of 1678, had made it such a subject of debate and controversy. But whatever might have been the opinion of the Court, every person must think they acted with great propriety; as Lord Salisbury's imprisonment had been continued by the House after the dissolution, and as they had only adjourned for two months, when they remand his Lordship, and recommend him to make an application to those by whom he had been committed*.

The

* Vide Lord Salisbury's case at length, in the Appendix, p. xlii.

The next case is that of Peters and Benning, which was a question, whether a writ of error, under particular circumstances, abated by a dissolution; in which it is stated, that Lord Holt advanced that impeachments continued after a dissolution. From the internal evidence of the case, one would conclude, that Lord Holt must have said directly the reverse, and that the reporter must have omitted the negative particle. This may be thought an easy way of disposing of this extrajudicial dictum of my Lord Holt. But I appeal to the candid or to the most uncandid reader, if there is any consistency in this, viz. "And per
 " Holt, If an impeachment be in one Par-
 " liament, and some proceedings thereon,
 " and then the Parliament is dissolved, and
 " a new one called, there may be a conti-
 " nuance upon the impeachment; and he
 " quoted the case of James and Bertly," &c. in which a writ of error was determined by a prorogation.—And the whole tenor of this case is to prove that writs of error determine by a dissolution, and that,

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in the year 1701, the Court of King's Bench were not bound by the extrajudicial order of the Lords in 1678. This incoherent and heterogeneous report is given at full length in the Appendix, p. xlvi.

Comyns's Digest has been cited, where this proposition is found, viz. "When a Parliament is dissolved, appeals or writs of error pending in Parliament do not abate by the dissolution, but the next Parliament shall proceed upon them in the state which they were in at the dissolution, without beginning *de novo*." Ray. 383*. "So an impeachment by the Commons is not altered by a dissolution." Ray. 383.

In Sir Thomas Raymond's Reports, to which Comyns refers, it is shortly stated, that Lord Stafford applied to the Court of King's Bench to be bailed; and Mr. Justice Raymond says, "we did not think fit, in discretion, to bail him, and we alledged
" likewise

* Parliament, p. 2.

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" likewise the orders of the House of Lords, *though we did not rely thereon,*" which are as followeth: and then the order of 1678, &c. is stated as in the Appendix,

So Comyns refers here to an author, who says the Court did not rely upon what they alledged; and at best, it is but an abridgment of the order of 1678. Chief Baron Comyns's Digest is a most valuable dictionary; but as every dictionary of language contains many words which no good writer or person of delicacy would adopt, so every dictionary of law contains many propositions which no experienced or judicious lawyer would rely upon.—Lawyers would make strange confusion in the affairs of their clients, if they gave them advice from Comyns's Digest, though it is the best book extant of its sort. It is intended only to facilitate labour, by directing us where we may find more information upon the subject; and our conclusions must be drawn from a comprehensive and comparative view of the authorities at length.

Chief

Chief Baron Comyns is always regarded as very high authority, when he gives his own opinion, and refers to no other book; but otherwise, his Digest is nothing but an alphabetical abridgment of the authors he has read, without taking any responsibility upon himself. But it may be asked, why does he not refer to the order of 1685? Because it is clear, that he had never undertaken the arduous task of reading over the Journals of the House of Commons and House of Lords, with an intent to make an index or abridgment of them; and most probably we should have had no abstract of the order of 1678, if he had not found it in Sir Thomas Raymond's Reports; and even here, he makes no reference to the Lords Journals. But notwithstanding this abridgement, in direct contradiction to it, two or three paragraphs afterwards, he tells us, that "a writ of error is determined by a dissolution, and there shall be another writ of error at the next Parliament, 2 Cro. 342." And in the preceding page, he informs us, "That all orders,

" and

" and every thing before Parliament, determined by a prorogation, except a *scire facias* and a writ of error."

But in opposition to these fragments of cases, I might cite the authority of a very learned author, who professes to give you what he thinks, upon mature and profound deliberation, the best law upon every subject he investigates, and who did not intend his work merely as an assistant to students and practisers, but a rule of action for Judges and Magistrates; I mean, Mr. Serjeant Hawkins*. He says, "All the orders of Parliament are determined by a dissolution or prorogation; and all matters before either House must be commenced anew at the next Parliament, except only in the case of a writ of error."

In my opinion, all these cases and quotations prove exactly nothing at all; but, upon a general review of the Precedents, it appears that there never was a case in which the

* Bk. 2. c. 15. sect. 74.

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the proceedings of an Impeachment were continued after a dissolution, before the Lords made the Order of the 19th of March, 1678; and that the cases of Lord Stafford and the other four Popish Lords, Lord Danby, and Sir William Scroggs, were legalized by no authority but that Order. The case of Lord Peterborough and Lord Salisbury was decided, after a full investigation and mature consideration of principles and precedents anterior to 1678, and from a conviction that the three subsequent cases had no legal and constitutional foundation: the authority also of this precedent derives such strength from the proceedings in my Lord Oxford's case, as to bid defiance to every attack which industry or ingenuity can make against it*.

But

* I say nothing here of the Duke of Leeds's case; though, from the account I have given of it, I should suppose that it will be thought rather to corroborate, than to weaken the authority of the decision in 1690.

[73]

But I shall endeavour to prove that this case is strongly fortified both by ancient authorities, and by general principles.

I have already observed, that in our researches into the records of Parliament, we must be cautious in distinguishing, when we find the same person mentioned in different Parliaments, whether it is a continuation of the first proceeding, or whether in the subsequent Parliament it is not an original transaction. No one can be supposed to have read the rolls of Parliament from the beginning to the end; and therefore it is impossible to pronounce with certainty what does not exist, or may not be found there. But, among all the cases which I have examined, the Archbishop's arraignment is the only one, where there is a clear continuation of the same proceeding or prosecution. In all the rest which I have seen, where the name is repeated in a subsequent Parliament, a new and original proceeding is instituted. And from the time of Edward I.

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to the reign of Henry VIII.* I have not seen one petition which was presented in one Parliament, and answered in another; and through all the rolls of Parliament, till that time, every Impeachment is in the form of a Petition.

In the 50th of Edward III. several persons had been impeached, and various judgments pronounced, according to the offence or prayer of the petition.

In the new Parliament, in the 51st of Edward III. after the petitions of the Commons were read and answered, the Speaker of the Commons informed the King and the Lords, that several persons had been impeached in the last Parliament without due process, and adjudged to undergo various punishments; and therefore he prayed, that in this Jubilee Year they might be restored to their former estate and degree, notwithstanding their judgments. The King asked

if

* The printed records of Parliament extend no farther.

if his request extended to all who had been impeached; and having declared, to all, the King ordered the Commons to make a bill for each person, that he might extend his grace to which he pleased. Upon which seven petitions or bills are presented, in most of which it is stated, that the person was impeached in the last Parliament wrongfully and of great malice, and the bill prays that he may be included in the pardon.— After these petitions, there is this remarkable memorandum:

Fait a remembrer que en cest Parlement nulle responce estoit faite par les ditz Seign'rs a les dites sept Billes cy dessus proposeinement escritz, *ne poet estre a cause que le dit Parlement s'estoit departiz & finiz a mesme le jour, devant que rienz ne fust plus fait a ycelles.* Here is a clear declaration that no answer can be given to a petition but in the Parliament in which it is presented. Though these petitions are here called bills, yet they begin, like all the other petitions, with *Prie le Commune, or les Communes prient, &c.*

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In the 7th of R. II. n. 3. this entry is made in the margin: "Responſio vacat, quia ſic non placuit Domino Regi *pro tunc* illud concedere. Et *ideo* cancellatur & damnatur."—This proves, that if parliamentary petitions were not answered in the ſame Parliament, they were cancelled and void. In the 8th year of Henry V. (Rot. Parl. n. 16.) we find a very remarkable inſtance, which proves, that the Commons thought this an eſtabliſhed part of the conſtitution, and they feel great jealousy and apprehenſions that an innovation might be introduced in conſequence of an extraordinary circumſtance. While Henry was in France, the Duke of Glouceſter was appointed his Lieutenant, and Guardian of the kingdom, and a Parliament had been ſummoned by writs under the teſte of the Guardian. In this Parliament ſeveral of the petitions are answered, "Soit faite comme eſt deſiré, ſi le pleaſt au Roi," and "Soit advisée par le Roi."

From

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From theſe conditional answers the Commons ſaw that it might introduce the cuſtom of answering petitions out of Parliament, or of reſuming them in another Parliament; and therefore to prevent this innovation they preſent a petition, in which they ſtate, that they are informed by ſeveral of the Lords, that their petitions preſented in this preſent Parliament were not to be engroſſed before they are ſent into France to the King for his royal aſſent: they therefore pray that it may be ordained in this *preſent* Parliament, that all the petitions preſented *in this preſent* Parliament may be answered within the kingdom of England during this *ſame Parliament*; and if any petitions remain not answered, and not terminated during this *ſame* Parliament, that they ſhould be void, and of no effect; and that this ordinance may be obſerved in every future Parliament.—Reſponſio. Soit advisée par le Roi.*—Here the Commons pray that their own petitions, if they are not abſolutely

* This petition is ſo deſerving of attention, that I have given it verbatim in the Appendix, xlviiii.

lutely concluded in the same Parliament, may never be resumed, but may be perfectly void. And it clearly appears from the former authorities, and from the nature of this case, that this is a petition for the preservation of the ancient law, and not for the introduction of any new regulation.— This answer seems to import the same as “Le Roi s’advifera,” which has always been considered a negative. But as this ordinance was intended to prevent, and not to produce an alteration, of course the law and usage of Parliament remained as it was before.

I have not observed more than one prorogation recorded in the Rolls of Parliament, before the time of Henry the VIth; but from the beginning of his reign, till the end of the reign of Henry the VIIth, there is a prorogation recorded in almost every Parliament, in Latin; except in the 2d of Henry VI. it is in French.

But

But what is most extraordinary, and what is a “confirmation strong as proofs of holy writ,” of this doctrine, that impeachments and all business in Parliament end with a dissolution: in every prorogation, one reason assigned for the prorogation is, that the businesses before Parliament, on account of their *arduousness*, cannot be discussed and finally terminated, before Christmas, or some other time, when it becomes necessary for the Members to return home; therefore the King prorogues them to a future day, when they shall re-assemble, for the *final conclusion and determination* of the said businesses.

For what possible purpose can this reason be assigned for a prorogation, but because every business must be recommenced after a dissolution. It might be conjectured, perhaps, that this was done to save time, as they might be prorogued to a day before which they could not be convened after a dissolution; as, by the Magna Charta of King John, it was provided, there

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there should be 40 days between the teste and the return of the writ of summons. But that reason fails, as in most instances they are prorogued for more than 40 days; sometimes for two or three days more or less than 40; but often for two, three, or four months. In the first case which I have met with, 21 R. II. c. 36. this reason is assigned thus:—The King, considering that great causes and matters moved and pending in this Parliament, could not be terminated at that time, and for other reasons, adjourned the Parliament. Sometimes thus:—“ Quod diversis petitionibus
 “ in eodem Parlamento exhibitis, minime
 “ responsum fuerit, nec ad tunc commode
 “ fieri potuerit, Rex, &c. dictum Parli-
 “ mentum prorogavit.” 31 Hen. VI. n. 20. But in general, with very little variation of expression, the Chancellor declares: “ qua-
 “ liter negotia Parliamenti, propter ipso-
 “ rum negotiorum arduitatem discuti non
 “ poterant nec finaliter terminari, Dominus
 “ Rex presens Parliamentum duxit pro-
 “ rogandum, et prorogavit to a time and
 “ place,

(81)

“ place, when and where, pro finali con-
 “ clusione negotiorum Parliamenti predicti
 “ convenient.” That there may be no doubt that a prorogation was preferred to a dissolution, to prevent the destructive effects of the latter; in three instances, at the least, it is expressly declared:—“ qualiter
 “ negotia per Communes, ante dissolutionem
 “ ejusdem Parliamenti providend' ordinand'
 “ & notificand' adoptata, discuti non pote-
 “ rant, nec finaliter terminari,” the Parlia-
 ment is prorogued. 8 Hen. VI. n. 16; 27 Hen. VI. n. 10; 12 & 13 E. IV. n. 11.

There is generally a reason assigned, why the Parliament should be dismissed, as that the Noblemen might have leisure to enjoy their recreations, and the Commons, “ circa congregationem frugum,” to collect their crops; or on account of the approach of Christmas or Easter, &c. but the reason why they are dismissed by a prorogation, and not by a dissolution, is always this, that business is unfinished.

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In one case, a particular business unfinished is specified; the record of which prorogation I have given at length in the Appendix, p. xlix.

The reader will now see what strong ground I had to intimate, that it was probable that the Parliament might be prorogued and not dissolved, on account of the pendency of the arraignment of the Archbishop of Canterbury. But no distinction which I have been able to discover, in the Rolls of Parliament, is made in the *petitio & negotium* of an impeachment; and the other *negotia & petitiones* before Parliament; and it will be incumbent upon those who maintain that an impeachment can survive a dissolution, to point out when and how that distinction originated. My Lord Coke cites his manuscript,—*Modus tenendi Parliamentum, &c.* which declares “The Parliament ought not to be ended, “ while any petition dependeth undiscussed,
“ or

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“ or at the least, to which a determinate
“ answer is not made.”*

† Prynne, with his accustomed hostility to this manuscript, declares, “ that though
“ this is an usual, it is no general binding
“ law or custom; many Parliaments having
“ been ended before all petitions in them
“ have been answered; yea, certain Lords
“ and other Commissioners, or the King’s
“ Council, have been appointed to answer
“ after Parliaments ended; and refers to
“ various instances:” but in all those instances, these Commissioners were appointed by the authority of Parliament itself.

After these authorities, we should be a little surprised, if the proceedings in the Duke of Suffolk’s case, in the 28th year of Hen. VI. were a contradiction to them.—

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But,

* 4 Inst. 11.

† Prynne’s Animadv. 15.

(84)

But, upon a minute examination of that case, I find, in every instance, it is strictly conformable to this general doctrine.

In the 28th year of Hen. VI. * the Commons, by their Speaker, *accusaverunt et impetiti fuerunt Willielmum De la Pole Ducem de Suffolk, de quibusdam proditiombus, &c. prout in quadam BILLA certos articulos continente magis evidenter apparebit*: and they beseech,—*ut dicta billa in presenti Parlamento inactitaretur*; and that it might be proceeded against the Duke *in eodem Parlamento*, according to the law and custom of England.—And after stating the articles, they conclude,—
 “ And of all the treasons in these articles
 “ contained, we accuse and *empeche* the said
 “ Duke of Suffolk,—and pray, that this
 “ be *enact*, in this your High Court of
 “ Parliament, and thereupon to proceed,
 “ in this your *present Parliament*, as the
 “ matters aforesaid require, &c.”

They

* N. 18,

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They afterwards prefer additional articles, which they conclude as before.—The Duke answered the articles, but did not afterwards put himself upon his *Parage*, but submitted himself to the King's *rule & gouvernaunce*. And the King ordered him to be banished the kingdom for five years; upon which several of the Lords requested to enter a protest, that this was not done by their advice and concurrence, and that it might not afterwards be considered as a precedent.

In the next year, the 29th of Henry VI. a new Parliament after a dissolution was summoned. The new Commons were dissatisfied with the proceedings of the King with respect to the Duke of Suffolk in the last Parliament. But they do not demand that he should be put upon his Peerage, according to the articles of impeachment exhibited in the former Parliament, and that he should be proceeded against according to the law and custom of Parliament, and that a proper judgment should be pronounced upon

upon that impeachment; but they carry up a petition, in which they state at length all the former articles, and the process thereon, and request that it may be granted, ordained, and established, that the said Duke should be deemed and declared a traitor. The King answers, "Le Roi's'advifera."*

This is clearly a bill of attainder, and as much a new and original proceeding as Lord Strafford's bill of attainder was separate and distinct from his impeachment.—So far I wished to consider this case upon the authority of the records of Parliament solely; but if we can give credit to the chroniclers of the times, this could not possibly be a continuation of the impeachment: for at this time the Duke had not only been banished, but had been beheaded; and this consequently must have been a bill of attainder after his death.

Most

* I have given the first part of this petition or bill verbatim in the Appendix, p. 1.; the remainder only states at large the consequences of the attainder—as forfeiture, corruption of blood, &c.

Most of my readers will remember the Duke of Suffolk and Captain Whitmore, in Shakespeare's Henry the VIth.

But I shall now examine how far the decision of 1690, and these ancient authorities, are supported by general principles.

Impeachment is a kind of criminal prosecution, which modern times have reduced to system and consistency. It is certainly *sui generis*, and in many great points dissimilar and unanalogous to every other species of criminal procedure. The House of Commons, when they impeach, have been denominated, by high authority, the * *solemn Grand Inquest of the Nation*; but this must be regarded rather as a compliment to exalt their dignity, than an assertion that, in reality, they exercise the function of a Grand Jury, and are to be governed by the same rules. If we pursue the allegory (and in truth it is nothing more), we should degrade the Lords to the less dignified character of the *Petty Jury of the Nation*.

With

* Lord Hale, P. C. 150.

With the same propriety, the Attorney-General, who *ex officio* can file an information for a misdemeanour committed in any part of England, upon which the defendant may be tried, without the intervention of a Grand Jury, might be called a Grand Inquest of the Nation. The Commons, in one case, like the Attorney-General in the other, are, in every stage of the proceeding, merely prosecutors; but, as they prosecute in the name of themselves and all the Commons of Great-Britain, they need not require a more honourable appellation.

When they inquire whether there are grounds to impeach, they do nothing more than what is done by every conscientious prosecutor, who, with scrupulous caution, will convince himself that there is a just reason, or *probable cause*, to prefer the accusation; and both from principles of justice, and the current of authorities, the House of Commons are bound to admit the party to go as far into his defence as he may think proper, or be advised.

But

But though the House of Commons are the prosecutors who have joined issue with the defendant in an impeachment, I should think it but a puerile argument, that the impeachment is at an end by the extinction of that House, as an action or an appeal abates by the death of the plaintiff. *All the Commons of Great Britain*, whether the expression may be taken in the ancient sense of the *electors*, or in the modern vulgar acceptance of *the people at large*, may be presumed, like the King,* never to die; but, as the new House of Commons, and the new Managers, may be supposed to be perfect strangers to the party, and to the progress of the suit, one would be apt to suspect that the prosecution would be an unconnected and incoherent performance, unless the new House adopted the same means to obtain information as the preceding House; that is, by an

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* Though, if one be indicted in the time of one King, and plead to issue, and afterwards the King dies, he shall plead *de novo*. 7 Co. 31. but now *contra*, by 1 Ann. c. 8.

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original inquiry: and how is it possible that these strangers can be convinced of the justice and propriety of the continuation of the trial, but by an examination of the whole House, or a report from their Committees, or, in short, but by the same means by which the justice and propriety of its commencement at first were manifested?

Whatever is true when part of the House is changed, will also be true if the whole were changed. The Members of the House of Commons have a right to inspect the Journals of the House of Lords; but that is a right which will not assist them upon this occasion; for the evidence upon trials before the High Court of Parliament is never recorded. The Lords, upon the present trial, have ordered it to be taken down by clerks, and afterwards to be printed for their own benefit. But they were not bound to make such an order; nor can the House of Commons claim any advantage from that circumstance; and therefore it
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is possible that a new House of Commons may know nothing more, and have no better means of procuring information, of the progress of an impeachment unfinished in a former Parliament, than they would have of being acquainted with the circumstances of a trial conducted before the Court of Session in Scotland. If it should be alledged, that the former Managers might inform the new House by affidavits, I can only say that the Constitution has provided no power to compel such affidavits, or to give authenticity to them; for even if they were sworn before the Chancellor and the House of Lords, they would only be waste paper, and have no more validity than a common letter: nor is there any power to compel the former Managers to undergo an examination *viva voce* at the bar of the House. But this certainly is only an argument *ab inconvenienti* or *ex absurdo*.

When we look back to ancient times, we behold much confusion and obscurity; but yet there are certain objects which

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antiquarians can distinctly delineate: in general they agree, that when the Commons, or a certain number of the minor Barons, or free tenants of the Crown, were compelled by the King to attend the High Court of Parliament (a duty from which they had before been exempted, and a right which they seldom had had an inclination to assert), being too numerous, or too diffident, to sit in the same House with the Lords or greater Barons, they became humble petitioners to the King and to the Lords, to redress the grievances with which they and the country were oppressed*. Their petitions, either by stating general complaints, contained a prayer to provide measures to prevent, or, by describing particular offenders, a request to punish and correct; and the grant of the petition with *Soit droit fait comme il est désiré*, or *Le Roi le veut*, became the judgment of the Court, or the law of the land.

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* *Les Communes prient à nostre Seigneur Roi, & à son Conseil, &c.* in the old Statutes and Records, *passim*.

(93)

The one species of petitions was the origin of Impeachments; the other, of Acts of Parliament. These are coëval, and so nearly related to each other, that they still bear a striking resemblance. Selden, in his *Judicature of Parliament*, says, that in ancient times the King expressed his assent to the judgment in an Impeachment for treason or felony. The conviction had then the declared concurrence of the Three Estates of the Legislature.* In treason and felony, the judgment is defined by the Law; but that judgment, as in other Courts, cannot be pronounced by the Lords till it is demanded by the Commons; and therefore, as they possess this transcendent power of pardoning immediately after the verdict, it would be injustice to the party, if the Commons were not acquainted with those circumstances which might recommend him to
that

* In all the old authorities, it is the King and the Three Estates: but I know no use in separating the Lords Spiritual from the Lords Temporal; it simplifies both the ideas and expression to call the King, Lords, and Commons, *the three Estates*.

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that benefit. In other cases, the extent of the judgment within certain limits is in the discretion of the Court; but it must be previously demanded by the Commons. This seems to have been well understood between the two Houses so long ago as the 1st Hen. IV,* when the Commons declare that the judgments of Parliament appertain solely to the King and to the Lords; and the King replies: "Mesmes les Communes sont *petitioners & demandours*, & que le Roi & les Seigneurs de tout temps ont eues, & averont de droit les jugements en Parlement en manere come mesmes les Communes ount monstrez." So, though the judgment is pronounced by the Lords, the Commons are *demandours*; and if the execution of it is not arrested by the pardon of the King, it still has the assent of the three Estates of the Legislature, or supreme power of the Nation.

The Impeachment of a Commoner frequently contains a considerable portion of

* Rot. Parl. p. 79.

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of legislation; and it is generally understood, that the two Houses of Parliament may create both a crime and jurisdiction unknown to the Common Law, as administered by the inferior Courts;* for, till the 13th of Geo. III. c. 63†, no offences what-

* The House of Lords, in Fitzharris's case, rejected the Impeachment for treason, in conformity with the declaration of the Barons, in the case of Simon Bereford, 4 Ed. III. 4 Bl. Com. p. 259; because he was not their peer, and other Courts were competent to bring him to justice: but they have never declared that they will not receive an Impeachment for a misdemeanor cognizable in the inferior Courts by indictment or information. Indeed, there seem to be several cases to the contrary. Drake's case clearly proves that the libel was such, that the Lords thought that the Attorney-General might prosecute: Dr. Sacheverell, I apprehend, might also have been proceeded against by indictment or information. This difference of conduct in cases of felony and misdemeanor, is not, I think, easy to reconcile.

† This act contains a section which provides, that, when the Chancellor, or Speaker of the House of Commons, shall send to India for evidence, no bill, or other proceeding depending in Parliament, shall be determined by a prorogation or dissolution,

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whatever, except murder, committed in India, were cognizable in the ordinary Courts of Justice in England; but, if any atrocious or ruinous act had been committed there by a British subject, the perpetrator, I conceive, might, in all times, have been compelled to answer for it as a *high crime and misdemeanor*, in an Impeachment before Parliament.

I premise this parity in the origin, and similarity in the exercise, of the legislature and judicature of Parliament, to suggest, that, in doubtful cases, we may fairly draw an inference from the one to the other, and conclude, that if the two Houses, after a dissolution, have not power to complete an imperfect Act of Parliament, they have not jurisdiction to continue an unfinished Impeachment.

This

till the evidence arrives: but the clause is drawn with great caution, to prevent Parliament from expressing any opinion relative to an Impeachment: So, from this act, no argument can be raised,

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This may be thought to prove nothing, by proving too much, as it would make Impeachments either determine by a prorogation, or an unfinished statute continue in *statu quo* after a prorogation. There can be little doubt but this used to be the case with public statutes; and it is only altered by a resolution of each House not to assent before the King to a bill which had not passed the other House in the same session. And, that the House of Commons may not be surprised when the King convenes the two Houses in full Parliament, the Lords always previously send a message to the Commons, to inform them that a bill sent from them has passed through the ceremonies of their House; and it afterwards receives the joint assent in the Assembly of all the Estates. That the King could have given his assent to a bill passed the two Houses any number of sessions before, provided it was in the same Parliament, is clear from Brooks's Abridgment,* where this is laid down:

O

“ If

* Title Parliament, pl. 86, 33 Hen. VIII.

“ If there be divers sessions in one Par-
 “ liament, and the *King signs not a bill till*
 “ *the last*, then all is but one and the same
 “ day, and all shall have relation to the
 “ first day of the first session; and the first
 “ day and the last are but one Parliament,
 “ and one and the same day, unless special
 “ mention be made in the act when it
 “ shall take its force; but every session
 “ wherein the King signs bills is a day by
 “ itself, and one *Parliament* by itself, and
 “ shall have no other relation but to the
 “ same session.”

But so late as the 38th Hen. VI* we find an impeachment answered by the King precisely in the same words by which he gives his negative to a public statute.

The Commons impeach Lord Stanley for not bringing his tenants to support the King, and because his brother had joined the Earl of Salisbury at the battle of Bloreheath. The Impeachment begins thus:

“ To

* N. 38.

“ To the Kyng our Sovereigne Lord.
 “ Shewen the Commons in this present
 “ Parliament assembled;” and then it states the articles, and concludes: “ Of all which
 “ matters doon and commytted by the said
 “ Lord Stanley, we youre said Commons
 “ accuse and empeche hym, and pray your
 “ moost high Regalie that the same Lord
 “ be commytted to prison, there to abide
 “ after the fourme of lawe.”—To which the King immediately answers, *Le Roi s’advise*.

Some gentlemen have thought that perhaps the record may remain in force, like the record of an indictment, or of an inquest; but they will see that it has never been treated as such, except between the years 1678 and 1685: but it has always been considered a parliamentary record, or like the record of a statute, which, unless determined in the same Parliament, according to the words cited before, *cancellatur & damnatur*.

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But the great principle upon which all proceedings depending in Parliament are or were determined by a dissolution, is this, viz. that the writ or commission by which the Court sat and exercised jurisdiction, is at an end. It cannot but be observed with what reluctance the two Houses of Parliament acknowledge any kindred or connection with the inferior Courts. They consider it an humiliating circumstance to have any principle in common with a quarter-sessions: but there are certain principles which pervade the whole system of law, like certain principles in nature which extend throughout the universe. It is no diminution to the splendor of a diamond, that it owes its weight to that principle which gives a proportionate degree of gravity to a pebble; and we are told that the father of our philosophy, by observing that an apple was drawn to the earth, justly concluded that, by the same principle, the plants must be drawn towards the sun. But as it is generally supposed that the Courts at Westminster were originally only

only committees from the Aula Regis, or the High Court of Parliament, the two Houses need not be ashamed if they find there preserved entire those principles, which were at first derived from themselves. The Barons of the Exchequer still retain their primæval title. It has been a common observation in every company, that, as the House of Lords is a Court of Record, their proceedings must continue in *statu quo*, like the proceedings of the Courts at Westminster, and the Court of Quarter-Sessions.

I am inclined to think, too, that the continuation of the proceedings in all Courts ought to be precisely the same, unless a satisfactory reason can be assigned for the difference; and, by the Common Law, I apprehend, the High Court of Parliament, the Courts at Westminster, the Court of Quarter-Sessions, and perhaps all other Courts, were subject to the same rules, with regard to the commencement and termination of their jurisdiction: but several

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several Acts of Parliament have made regulations in the Courts of Westminster and Quarter-Sessions, which have not extended to the Court of Parliament itself.

It is a general principle in the English Law, that the King is the fountain of all jurisdiction, and that all Judges derive their authority from him by commission or writ; which words are frequently, upon this subject, synonymous*: and it is also another general principle, that, upon a revocation or dissolution of that commission, all causes and proceedings before the Judges appointed by it, were determined, and must be commenced *de novo* before their successors. This latter principle seems to be grounded upon a fundamental rule of justice, that no Judge shall condemn whom he has not heard, or whom he has but partially heard; and the proceedings before his predecessor must, with respect to him, be considered *coram non judice*. Upon the death of the King, all commissions were dis-

* 2 Hawk. 20.

(103)

dissolved; and consequently, all writs and causes pending before the commissioners abated, and must have been instituted afresh. Chief Baron Comyns says, " At " Common Law, all actions abated by the " demise of the King, and the defendant " went without day."* Much learning upon this subject, may be seen in the first chapters of 2 Hawkins's Pleas of the Crown; 7 Coke's Reports 30, where there is a chapter upon the discontinuance of process, by the death of Queen Elizabeth; and the statute of 1 Ed. VI, c. 7, which, by its provision for the future, will give the reader a perfect idea of the effect of the dissolution of a commission, in the inferior Courts, by the Common Law. By virtue of commissions from the King, the Judges of the different Benches at Westminster

* And therefore discharged. These are Chief Baron Comyns's own words. Com. Dig. Abatement, H. 38. It is remarkable that all judgments of acquittal do not say the defendant is innocent, or discharged, but *quod eat sine die*, or shall go without a day; *i. e.* any further time fixed for his re-appearance in Court.

minster, and the Justices of the Peace, exercise their authority. The Terms at Westminster, and Quarter-Sessions in the country, are only prescriptive or statutable times, from which and to which they continue and adjourn their jurisdiction; but, whenever their commissions expired, all causes before them were determined. By the Common Law, a new commission of the peace was a *superseas* to, or a dissolution of, the former commission, and all businesses pending before the Justices must have been at end; for it is expressly provided, by 1 Ed. VI. c. 7, that no process shall be discontinued by the grant of a new commission.* The same is also provided with respect to several other commissions.

In consequence of several acts of parliament, intended to secure the independence of the Judges, and the permanence of their proceedings, the commissions of the four Judges of any one Bench can

* See also 11 Hen. VI, c. 6.

can hardly ever be annulled at once, and the act of any one of them is effectual; but, if all the Judges, for instance, of the Court of King's-Bench, should die before a new patent was granted, I apprehend, that all actions and prosecutions would be as much determined as they were by the demise of the King, before 1 Ed. VI. c. 7. Commissioners of Oyer and Terminer must both hear and determine the whole of a prosecution before them; and consequently the Commissioners, under one commission, can have no cognizance whatever of what passed under those appointed by a former commission. Commissioners of Gaol-Delivery can try a prisoner upon the Coroner's Inquest, or upon an Indictment found by the Grand Jury at the Quarter-Sessions; but, by the Common Law, if a prisoner had been tried by a Commissioner of Gaol-Delivery, and had been found guilty by the jury, but no sentence had been passed upon him, the next Commissioner of Gaol-delivery had no authority to pronounce

* 2 Hawk. 3.

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nounce judgment; and, if he had been put again upon his trial, he might, it seems, have pleaded *autrefois convict*; for the plea * of *autrefois convict*, or a former conviction for the same identical crime, though no judgment was ever given, or perhaps will be (being suspended by the benefit of clergy, or other causes,) is a good plea in bar to an indictment; and this depends upon this principle—that no man ought to be twice brought in danger of his life for one and the same crime.”

Therefore, when a felon had been convicted by a verdict, if the Judge had neglected to pronounce judgment upon him before his commission expired, the convict must afterwards have been discharged, for he could neither be sentenced nor re-tried by another Judge; and therefore, to provide against this case (probably some remarkable instance had occurred), it is expressly

* 4 Bl. Com. 336.

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expressly enacted by 1 Ed. VI. c. vii, f. 5, “ that the Justices of Gaol-Delivery shall have full power and authority to give judgment of death against such person so found guilty:” and My Lord Coke says, “ Before this act, at the Common Law, if a man had been indicted and convicted by verdict or confession, before any Commissioners, and, before judgment, the King died, in that case no judgment could have been given; for the King, for whom the judgment should have been given, was dead; and the *authority of the Judges who should give judgment, was determined*; and this act doth remedy those special cases.*”

The reader’s mind cannot but anticipate the application of these general and extensive principles to the writ, or commission, by virtue of which the High Court of Parliament is constituted. When the King

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* 7 Co. 30.

has ordered * *quoddam parlamentum nostrum teneri*, or, *a certain Parliament to be holden*, each Peer has a right *ex debito justitice* to a writ of summons; but he has no inherent legislative, or judicial capacity annexed to his person; and till he has received his writ of summons, or commission, he has no right either to a voice or seat in Parliament: to this commission, he owes his authority; and that power which can create, can at any time destroy; so the jurisdiction of the Lords, like the jurisdiction of all Judges and Justices by the Common Law, can, at any time, be determined by the act, or the death of the King†; and before the triennial act, like all other commissions by the common law, it had no other limit. From the hereditary right of each Lord to a writ of summons when a Parliament is convened, many imagine that it must be an hereditary, or rather an

* These have been the words, in all times, both in the Lords' writs and Commons' writs.

† By 6 Ann. c. 7. continued six months afterwards.

an eternal court. But from this it would follow, that they might be a court independent of the Commons, or independent of any commission. This is a right which may be waved, and an obligation which may be dispensed with. And no Lord can exercise any judicial or legislative act but when he is possessed of his commission, or writ of summons. It is no argument, to say that their proceedings ought to continue in *statu quo*, because they are the same persons; for the same Judges might, upon a vacancy of their commissions, have been re-appointed to the same bench: yet we have seen, by the Common Law, every cause must have been re-heard.

And, in fact, the present House of Lords may consist of entirely different members from the next House of Lords; for, one half might either not insist upon having their writs of summons, or might be excused their attendance in one Parliament, and the other half in another.

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With regard to the probable change among the Scotch Peers, no argument can be drawn from that circumstance, because, whatever was the law upon the subject, before the year 1707, it was not intended to be altered by the Act of Union with Scotland.

If the question was nearly *in equilibrio*, perhaps the convenience or inconvenience of present circumstances, might cause one side or the other to preponderate.

From these principles, we see the difference of the effect of a prorogation and dissolution; for, after a prorogation, the Lords and Parliament still sit under the same commission, and a prorogation is exactly similar to an adjournment from term to term, and from quarter-sessions to quarter-sessions*.

The

* 1 Lord Raymond, 343. Treby, Chief Justice, and the Court, declare, that the principal of the Parliament is the King; and when he comes to meet

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The dissolution of Parliament imports the same as the dissolution of every other Court, by the abrogation of the commission. We have seen before, from an authority out of Brook, that a Session of Parliament is, in law, considered all one day. So the term at Westminster, from the beginning to the end, is all reckoned but one day.

Hence also, we may form a reasonable conjecture, how the words "Le Roi s'avisera" came to imply a negative, which are precisely the same in their primary signification, as the words which have been always used by all the Courts at Westminster, when they took time to consider of their decision,

meet the two Houses, then the Parliament begins. And this resembles the holding of other Courts, viz. when the Judges come, the Court is said to be held. The adjournment of the Houses is the act of each House: but when the Parliament is adjourned by the King, they call it a prorogation. Heretofore adjournments and prorogations were looked upon as the same thing, but the effects of them are very different at this day.

decision, viz. *curia advisare vult*.—*Le Roi s'advifera* import nothing more; and it is probable, that originally they only became an absolute negative, when the King had deprived himself of the power of affenting, by annihilating the Court and all its unfinished proceedings.

It is true, that writs of error, and the Scotch and other appeals, now remain in *statu quo*, after a dissolution; but I conceive this practice has no other foundation, but the extraordinary Order of the 19th of March, 1678, which was only *reversed and annulled as to Impeachments*; for, in the case of *Heydon v. Godsalve*, Cro. Jac. 342. Croke says expressly, that the “ Court all
“ held (of whom Lord Coke was one), that
“ a writ of error in Parliament is, by the
“ dissolution of the Parliament, deter-
“ mined.”*

Before

* Lord Hale says, If the Parliament be dissolved before judgment affirmed or reversed, then the writ of error is wholly discontinued and abated. MSS. p. 167.

Before the Lords made this order in 1678, every Writer, Lawyer, Judge, Commoner, and Peer, concurred, without a single dissenting voice, that a writ of error was determined by a dissolution of Parliament.

It is said, that there is a principle established in this order of 1678, respecting writs of error, which may now be extended to any other species of judicial proceeding. The only principle I can discover in it, is that of encroachment and usurpation; and because you have done one uncontrovertible and flagrant act of usurpation, you may safely venture to do another.

But had the order of 1678 been as consonant, as it is manifestly repugnant, to every authority with regard to writs of error, I should hardly think that any conclusion can be drawn, applicable to an impeachment, from the practice in a writ of error, merely because they are both *judicial*; for not only in those parts in which they are supposed to correspond, but in every other

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circumstance, they are so totally dissimilar, that no two things in nature are so unlike. And you might with the same propriety pronounce upon the elegance and symmetry of a fine lady, from the form and proportions of a whale, because naturalists have placed them together in the same class of *Mammalia*.

This practice, with respect to appeals and writs of error, may be very useful and convenient; but it ought to have been introduced by an act of the Legislature, and not by the arbitrary *fiat* of the Lords themselves. It would be highly consistent with the dignity of the House of Commons, and conducive to the general interests of the kingdom, that they should examine witnesses upon oath; but it is to be hoped, that no oath will ever be administered there without the sanction of an Act of Parliament. That single instance might be wholesome and salutary; but, if they could do one lawless act for our benefit, they

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they might do ten thousand for our destruction.

No one, I think, can doubt that the Court of the Lord High Steward begins and ends with the High Steward's commission, and therefore, if the commission should be dissolved before the conclusion of the trial, that it would be completely terminated; and I should even think that the indictment would be so annulled, that, if the trial of the Peer could be recommenced, a fresh indictment must be found by a Grand Jury. This is a case which might easily happen, either by the death of the High Steward, or by the death of the King; for the continuation of this commission is not provided for by any Act of Parliament. And if the High Steward had proceeded with the trial till the Lords triers had pronounced a verdict of *guilty*, and then the commission had become vacated by death, if *autrefois convict* is a good plea in bar, I should conclude that the convicted Peer could not afterwards receive judgment, nor consequently execution;

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cution ; and it would be precisely the case already mentioned before a Commissioner of Gaol-delivery. And what difference can be pointed out between a conviction before the High Court of Parliament, if their commission should cease before judgment is pronounced, and this case, I confess, I am unable to form a conjecture.

Mr. Justice Foster* has clearly shown, that in time of full Parliament the commission of a High Steward does not constitute any essential ingredient of the the jurisdiction of the Court, and that the Steward is appointed merely to add dignity and solemnity to the occasion,

But still it must be presumed, that his commission will be consistent with the writ or commission of the Peers ; and therefore what is clear in the one, may fairly be admitted to explain what is doubtful in the other. Now the commission of the High Steward, both in cases of impeachments and

* 141, &c.

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indictments before the High Court of Parliament, is expressly confined to the present Parliament ; and the indisputable intent and meaning is, that the party must be *heard, examined, sentenced, and adjudged*, in one and the same Parliament. The words of part of his commission are these : “ We, “ considering that justice is an excellent “ virtue, and pleasing to the Most High, “ and being willing that the said Eliza- “ beth,* of and for the felony whereof “ she is indicted as aforesaid, *before us in “ our present Parliament*, according to the “ law and custom of our kingdom of “ Great-Britain, may be *heard, examined, “ sentenced, and adjudged*, and that all other “ things necessary may be executed, &c. “ we have ordained and constituted you “ Steward of Great-Britain, &c. to execute “ *for this time* the said office.”

The same words of *coram nobis in præ- senti Parlamento audiatur, sententietur, & adju-*

* Dukes of Kingston, State Trials, Vol. XI. p. 198.

adjudicetur, are used in every High Steward's commission when a Peer has been impeached in the High Court of Parliament.

The words "for this time," or *pro hac vice*, certainly import that the High Steward shall execute his office during the whole of the trial; but the words *in præfenti Parlamento adjudicetur* restrain it to the present Parliament: so, if the impeachment or trial could continue beyond the present Parliament, this dilemma would ensue—either the Steward does not execute his office *pro hac vice*, or the party is not *in præfenti Parlamento adjudicatus*; and therefore a repugnancy would arise in the commission, and one part of the King's will must necessarily be frustrated.*

These solemn and ancient records have been held, by all Judges, in all times, the strongest evidence of what the law is; and it

* The reader would observe, in the Duke of Suffolk's impeachment, that the Commons request, over and over again, that the proceedings, &c. may be in the *present Parliament*, and *this same Parliament*, &c.

it can hardly be supposed that a commission which has issued upon the most awful occasions, when every iota has been weighed, a commission which has always been executed by men of the most profound learning and splendid talents in the State, a commission too transcendent in its powers ever to be entrusted to a subject, but when the justice of the nation calls for it, should be composed in such a manner that any event should render it incongruous and absurd; and therefore it is not too much to conclude that no such event can exist.

There is one argument more which has been adopted upon this occasion, which I think it necessary to take notice of before I conclude, which is, that when the Parliament* took away the King's power to protect his favourites by granting them a pardon in the first instance, it virtually took away the King's prerogative of putting an end to the trial by a dissolution; for it is said, the abolition of one is to no purpose, if the other remains.

* 12 & 13 W. c. 2.

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But it is an invariable rule in the construction of acts of Parliament, that the rights and prerogatives of the King cannot be altered or abridged by any statute, but where the King and those rights are expressly and specifically named. All the prerogatives of the King are sacred trusts reposed in him by the people, to be exercised for their benefit; and that the two Houses of Parliament may never steal from the King those valuable deposits by an inference or a stratagem, the Constitution has wisely pronounced, that they shall never, in any degree, be affected, but when they are fully and clearly described.

And after the recent proceedings in the year 1785, and the deliberate and almost unanimous decision of Lord Salisbury's case, this statute cannot possibly be produced as evidence that, as this prerogative was not removed at the same time, no one could entertain an opinion that the King possessed it.

It

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It has been argued with much vehemence, that it is so dangerous a prerogative, that it is impossible such a monster can exist; but many monsters have had existence in our government; and it is only from their extirpation, by the arm of the legislature, that we enjoy our present happiness and security.

It has been described with all the force and energy of eloquence, what a lamentable and dreadful condition this country would be in, if the King possessed the power of preventing the impeachments of his Ministers by a dissolution; yet it is an unquestionable and indisputable truth, that if his Minister should be convicted of the most nefarious treasons against his Sovereign, and horrid machinations against the liberties of his country, the King can the next moment restore him to credit, and to his situation, as a public Minister of that country which he has irreparably injured, or attempted to injure. The King can ruin the
R country,

country, and save the greatest criminal from impeachment, by never calling a Parliament but once in three years ; and then, only for the purpose of proroguing them for another three years : he can cancel all the criminal laws, by pardoning all crimes ; he can debase the public money ; he can put his negative upon the most salutary laws ; he can appoint to public offices the worst and most ignorant of his subjects : but, notwithstanding the horrible consequences of these infinite powers, they not only exist, but they are peculiarly the favourites of the People of England. With perfect security they have reposed in the hands of the King, these sovereign prerogatives, these dearest of their own rights ; convinced that a good King will exercise them for their happiness, and that a bad King dare not exert them for their destruction. The principle of self-preservation is a fundamental doctrine in the law of England ; and that law which cautiously restrains me from brandishing my sword over the head of my Sovereign, or of the meanest of his

his subjects, permits me to wear it peaceably by my side, and, when the occasion requires it, to draw it for my defence.

However we may feel at the rude doctrine of cashiering Governors, or be charmed with brilliant disquisitions upon the abdication of Kings, I have always thought it a fact, too plain to be made clearer by argument, that the people of this country did dethrone James the Second, and did elect another King in his room ; and that afterwards, to provide a successor to Queen Anne, they elected again one who had no right by inheritance, who had no right by previous election, and therefore who had no more right than any other man.

But they elected *him and his heirs*, I hope, I may add, *for ever*.—The People of England have experienced too much happiness from that choice, ever to admit the idea of another election, but as the last melancholy effort of desperation.

But the whole history of their ancestors will inform our Kings, that it can never conduce to their happiness or to their safety, to outrage the feelings of their people.

These I have always regarded as first and fundamental principles, which are only dangerous when they are treated with wantonness and levity.—The Majesty of the People (a grand expression, but brought in to contempt by familiarity) ought never to be introduced but when the solemnity of the occasion demands it,—“Nec Deus in-terfit, nisi dignus vindice nodus inciderit.” This awful attribute of the people ought to be mentioned with a reverence, little less than that with which we speak of the attributes of the Deity: but there is a doctrine which cannot be too familiar to our minds, and which we cannot too much cherish, viz. that, by the aid of the King, we can at any time cashier and elect our House of Commons.—It is this change which gives a perpetual motion to our Government, and preserves it incorruptible and immortal. If the Commons were

were impiously to attempt to repeal Magna Charta, the *Habeas Corpus* Act, the Bill of Rights, and all that is dear to an Englishman, we should find it a much more arduous undertaking to compel a House of Commons, than to compel a King, to abdicate. But we are safe, while the King can listen to the voice of his people, and can, in an instant, annihilate those in whom they can no longer confide.

Charles the First never violated the Constitution more, by his opposition to Parliaments, than by his compliance, when he assented to an act that the two Houses of Parliament should dissolve themselves.

These are all the authorities and arguments which have occurred to the Author of this Examination in the course of his inquiry: and he can assure the Reader that he has suppressed nothing which he has thought material or relevant on either side; and however erroneous his own observations and constructions may be, he has stated nothing with an

an intent to mislead. The only prejudice which he feels upon the subject, is in favour of an opinion which he has collected with some degree of labour, and what arises from a natural anxiety to support that opinion, and to convince others of what he has convinced himself. And he cannot but indulge a hope, however delusive, that when this subject is better understood, the opinions of lawyers will be treated with more attention and respect, or rather, he should say, with less scorn and contempt: but he can affirm, of himself, that he is one who is solicitously desirous of being always thought a strenuous asserter of the dignity and privilege of Parliament, and a zealous advocate for the public justice of the Nation, but who, from some attention to the English Constitution, has taught himself that in this Country nothing can be *public Justice*, which is not administered by the hand of the *Law*.

APPENDIX.

A P P E N D I X.

Extracts from the Journals of the HOUSE of LORDS.

Die Martis, 11^o die Martii, 1672.

ORDERED, by the Lords Spiritual and Temporal, in Parliament assembled, That it be referred to the Lords Committees for Privileges, to consider whether an appeal unto this House (either by writ of error, or by petition) from the proceedings of any other court, being depending and not determined in one session of Parliament, continue in *statu quo* unto the next session of Parliament, without renewing the writ of error, or petition; and report their opinion unto the House.

Die Sabbati, 29^o die Martii, 1673.

Upon report made by the Lord Widdrington, from the Lords Committees for Privileges, &c. That, in pursuance of the matter referred to their Lordships by order of the 11th instant (videlicet), whether an appeal unto this House (either by writ of error or petition), or any other business wherein their Lordships

ships act as in a court of judicature, and not in their legislative capacity, being depending, and not determined in one session of Parliament, continue in *statu quo*, unto the next session of Parliament, without renewing the writ of error or petition, or beginning all anew, their Lordships considered several proceedings, both ancient and modern (which were produced to their Lordships at the Committee), *videlicet* :

1. In general : Crompton, Parliament 20. A general rule for writs of error depending, to be continued to the next Parliament, and the writ of *scire facias* to be made then returnable.

2. In particular : 18 E. I. *Placita Parliamentaria*, p. 44 and 49, the case of William de Valentia and Isabell Marefchall. William de Valentia had been impleaded, and put to answer, the Parliament before, which was presently after Christmas, at the suit of Isabell le Marefchall, for exercising the office of a Sheriff in the Hundred of Hostereslegh, he pleaded, he did it in the right of his wife, and that he ought not to be put to answer without her : whereupon he had time given for him and his wife to appear as this day, at this Parliament, beginning three weeks after Easter ; and Isabell le Marefchall had the same time given to prosecute.

The same year, p. 43, Hugh de Louthers case ; there being a question concerning lands held *in capite*, that had been formerly belonging to one Henry

Henry de Edelyngthorp, then in the possession of Henry de Louthers as his heir ; of which Thomas de Normanvill, the escheator, was to give an account this Parliament, for recovering of the Kings right upon that descent ; and one Adom coming and laying claim to those lands, saying that he was right heir, the escheator is ordered to make inquisition into it by a Jury, *ita quod ad proximum Parliamentum post festum S'ti Michaelis distincte et aperte inde respondeat.*

21^o E. I. p. 160. Magdulphus Earl of Fife had made his complaint, that John King of Scotland had unjustly taken from him certain lands in the county of Fife. A writ of *scire facias* was thereupon directed to the Sheriff of Northumberland, to warn the King of Scotland to appear before the King in Parliament such a day. The King of Scotland appeared, and made some defence, which did not satisfy ; so they were pronouncing judgment against him : but, before it was pronounced, he desired respite till the next Parliament after Easter, to advise with his Council in Scotland ; and that then he would come (as he said) *et feray ce que faire devray*, do what in duty he was to do. Upon which, day is given him till the next Parliament, which was to be after Easter, *in omnibus eodem statu quo nunc.*

30 E. I. p. 234, the case of William de Breouse and Walter de Pederton, constable of Kermerdyn, touching the manor of Gower, for which William was summoned in, to do suit and service at the castle

of Kermerdyn; of which he had complained, and day had been given to all parties to appear next Parliament: and then it was not determined, but referred to a further hearing at the following Parliament, which was to be held at Lyncolne, in *Octabis Hillarii*; and from thence, after some debating and arguings, put off again to this Parliament, in the 30th of the King, in *Octabis S'ti Johannis Baptiste*, where the business was more fully heard, and course taken in it.

The same year, p. 605, some merchants petition in Parliament for some debts owing to them, for which they have no other shewings but the court-rolls, which are in the keeping of the stewards and marshals, officers to the King, before whom those recognizances were taken, who refuse to shew them without special warrant; whereupon they are ordered to bring all their court-rolls to the next Parliament.

15 E. III. N. 8, 43, 49. The Archbishop of Canterbury being arraigned in Parliament (according to his own desire) before his peers; the Bishops of Durham and Sarum, and the Earls of Northumberland, Arundell, Warwick and Salisbury, were appointed to hear his answer, the same to be debated the next Parliament; and all things touching his arraignment to remain with Sir William of Keldesby, keeper of the privy seal.

51 E. III.

51 E. III. N. 96. Hugh Scaffolk, of Yarmouth, had been accused, the Parliament before, of divers extortions; whereupon commission had been granted to the Earl of Suffolk and Sir John Cavendish, chief justice, to examine the business; and Sir John Cavendish gave account in open Parliament, that by eighteen inquests he had been found guiltless.

1 R. II. N. 28. The Earl of Salisbury, William de Mountacute, brings his writ of error upon a judgment in the King's Bench, by which Roger de Mortimer Earl of March, father to Edmond, had recovered from him some lands in Wales. The record is brought into the House by the Chief Justice, there to remain; and a *scire facias* awarded, to warn Edmond Earl of March to appear the next Parliament. The next Parliament, 2 R. II. N. 21, 22, 23, 24, the Earl of March appears; saith, the writ was not duly served, for that there was an error in the Sheriff's return; Edmond Mortimer, his grandfather, being there said to be an Earl, which he never was. The Earl of Salisbury, on the other side, affirmed it to be a good return. So, there being difficulty in the matter, and the Parliament drawing towards an end, day was given to both parties till next Parliament, with all advantages; and the matter to stand as now it doth.

7 R. II. N. 20. The Prior and Convent of Montague complain of a judgement given in the King's Bench, in behalf of Sir Richard Seymor, in which due form had not been observed, and obtains to have them

‘ them amended : then prays the whole judgment to
‘ be reversed, for certain errors ; and a *scire facias*, for
‘ Sir Richard to appear the next Parliament. All
‘ which was ordered ; and the old process and record
‘ to be at the same next Parliament.

‘ 13 R. II. N. 15. Sir Thomas Metham brings a
‘ writ of error upon a judgment in the King’s Bench,
‘ by which he was to pay five hundred marks to John
‘ Afke ; and prays for a *scire facias*, returnable the
‘ next Parliament, for Afke then to appear. Which
‘ was granted.

‘ 15 R. II. N. 22. John Sheppy brings his writ of
‘ error for a judgment in the King’s Bench, given in
‘ the behalf of the Prior of Huntington : ordered a
‘ *scire facias*, to warn the Prior to appear next Parlia-
‘ ment, to abide the order therein to be taken ; and
‘ the whole record and process to be then there.

‘ N. 24. Edmond Boffett prays a *scire facias*, for a
‘ judgment given in the King’s Bench, for several
‘ lands in the county of Sommerfett, between the King
‘ demandant, and the said Edmond deforciant. Upon
‘ this petition, the *scire facias* is granted ; and it is
‘ likewise ordered, that the matter shall continue in
‘ the same state until the next Parliament.

‘ 5 H. IV. N. 40. Roger Deyncourt complains of
‘ an erroneous judgment given against him in the
‘ King’s Bench, for Ralph de Alderley ; assigns the
‘ errors ; then a *scire facias* is granted, for Alderley to
‘ appear

‘ appear next Parliament. The next Parliament,
‘ 6 H. IV. N. 31. this *scire facias* is returned *tarde*
‘ *venit* ; so a new one is granted, returnable the Par-
‘ liament after that, and the process to be continued.

‘ 1 H. V. N. 19. Gunwardby complains of a judg-
‘ ment in the King’s Bench, in behalf of John Wind-
‘ for, for several lands in Cambridgeshire ; assigns the
‘ errors ; hath a *scire facias* granted, to warn Windfor
‘ to appear at the next Parliament, to hear the record
‘ and process.

‘ 3 H. V. N. 19. Cathermaine prays a *scire facias*
‘ against William Hore and John Hore, executors of
‘ Thomas Hore, for an erroneous judgment given in
‘ the King’s Bench, on the behalf of Thomas, upon
‘ an action of trespass : it is granted, returnable the
‘ next Parliament.

‘ 21 Jac. 28^o *Maii*. The Lord Chief Justice brings
‘ into the House the record of judgment given here
‘ in the King’s Bench, *in placito transgressionis et ejectio-*
‘ *nis firmæ*, between William Macdonnagh plaintiff,
‘ and John Farrar defendant, for lands in Ireland.
‘ Macdonnagh makes Thomas Stafford his attorney,
‘ by a letter there produced, and proved by two wit-
‘ nesses. Stafford assigns the errors ; whereupon a
‘ writ is ordered, to go to the Chief Justice of Ireland,
‘ requiring him to issue out a writ of *scire facias* to
‘ the Sheriff of Wexford, to warn Farrar to appear
‘ before their Lordships at the next session of Parlia-
‘ ment,

ment, to hear the record and procefs of error in the judgment given in the King's Bench in that caufe.

The fame day, the Earl of Bridgwater reports from the Committee for Petitions, the opinion of that Committee upon divers petitions, of which his Lordship did then give an account unto the Houfe; and it was, That they fhould be retained in *ftatu quo* until the next feffion of Parliament, which was ordered accordingly.

First Parliament of King Charles the Second, 28 December, feveral petitions of Awbrey de Vere, Earl of Oxon, Charles Earl of Derby, and Thomas Lord Windfor, were read, concerning the office of the Great Chamberlain of England; and the Lords ordered, That the confideration of the faid petitions fhould be adjourned to the fourth day of the fitting of the next Parliament.

The cafe of Dame Alifimon Reade, the 4th of April, 1671, wife of Sir John Reade, praying to be relieved againft the hard ufage of her hufband: it was ordered, that counfel on both parts fhould be heard, on Thursday the 6th of the fame April, on which day the Lords ordered, That the further debate of that bufinefs fhould be adjourned to the firft Tuefday of the next fitting of the Parliament, after the recefs then at hand.

The cafe of the Lord Delawarr, and the Lord Berkeley of Berkeley, concerning precedency, the 14th

14th of April, 1671. It was ordered, that they fhould be heard on the fecond Monday of the next meeting of the Parliament after the recefs."

Upon the confideration of thefe precedents, and of feveral others mentioned at the Committee, their Lordfhips came to a refolution, and accordingly declared it their opinion, That bufineffes depending in one Parliament, or feffion of Parliament, have been continued to the next feffion of the fame Parliament, and the proceedings thereupon have remained in the fame ftate in which they were left when laft in agitation.

The Houfe, taking the faid report into their confideration, do approve thereof, and order it accordingly.

Die Martis, 11^o die Martii, 1678.

It being moved, That this Houfe would declare whether Petitions of Appeal, which were prefented to this Houfe in the laft Parliament, be ftill in force to be proceeded on:

It is ordered, by the Lords Spiritual and Temporal, in Parliament affembled, That it be and is hereby referred to the Lords Committees for Privileges, to confider thereof, and report their opinion thereupon, unto this Houfe; and that the faid Lords Committees do meet on Thursday next, at three of the clock in the afternoon, for that purpofe.

Die Lunæ, 17^o die Martii, 1678.

Ordered, by the Lords Spiritual and Temporal, in Parliament assembled, That it be, and is hereby, referred to the Lords Committees for Privileges to consider, Whether petitions of appeal, which were presented to this House in the last Parliament, be still in force to be proceeded on; as also to consider of the state of the impeachments brought up from the House of Commons last Parliament, and all incidents relating thereunto; and make report thereof unto the House.

Die Mercurii, 19^o die Martii, 1678.

The House this day taking into consideration the report made from the Lords Committees for Privileges, That, in pursuance of the order of the 17th instant, to them directed, for considering whether petitions of appeal, which were presented to this House in the last Parliament, be still in force to be proceeded on, and for considering of the state of the impeachments brought up from the House of Commons the last Parliament, and all the incidents relating thereunto; upon which the Lords Committees were of opinion, That, in all cases of appeals and writs of error, they continue, and are to be proceeded on, in *statu quo*, as they stood at the dissolution of the last Parliament, without beginning *de novo*; and that the dissolution of the last Parliament doth not alter the state of the impeachments brought up by the Commons in that Parliament.

After

After some time spent in consideration thereof, It is resolved, by the Lords Spiritual and Temporal, in Parliament assembled, That this House agrees with the Lords Committees in the said report.

Die Veneris, 22^o die Maii, 1685.

Upon consideration of the cases of the Earl of Powis, Lord Arundell of Warder, the Lord Belafis, and the Earl of Danby, contained in their petitions.

After some debate,

This question was proposed, Whether the order of the 19th of March, 167⁸/₉, shall be reversed and annulled, as to impeachments?

The question being put, 'Whether this question should be now put?'

It was resolved in the affirmative.

Then the question was put, 'Whether the order of the 19th of March, 167⁸/₉, shall be reversed and annulled, as to impeachments?'

It was resolved in the affirmative.

Dissentiente, John Earl of Radnor.

The Earl of Anglesey, before the putting of the above-said question, desired leave of the House to enter his dissent, if the question were carried in the affirmative; which was granted.

b 2

Several

Several other Lords desired leave to enter their
dissents.

‘ According to the right of peers to enter their
‘ dissent and protestation against any vote propounded
‘ and resolved upon any question in Parliament, we
‘ do enter our dissent and protestation to the aforesaid
‘ vote or resolution ; for these reasons, among many
‘ others :

‘ 1. Because it doth, as we conceive, extra-judicially,
‘ and without a particular cause before us, endeavour
‘ an alteration in a judicial rule and order of the House,
‘ in the highest point of their power and judicature.

‘ 2. Because it shakes and lays aside an order made
‘ and renewed upon long consideration, debate, report
‘ of committees, precedents, and former resolutions,
‘ without permitting the same to be read, though
‘ called for by many of the Peers, and against weighty
‘ reasons, as we conceive, appearing for the same, and
‘ contrary to the practice of former times.

‘ 3. Because it is inherent in every court of judica-
‘ ture, to assert and preserve the former rules of pro-
‘ ceedings before them, which therefore must be steady
‘ and certain, especially in this High Court ; that the
‘ subject and all persons concerned may know how to
‘ apply themselves for justice. The very Chancery,
‘ King’s Bench, &c. have their settled rules and stand-
‘ ing orders, from which there is no variation.

*Anglesey
Clare
Stamford.*

Die Sabbati, 5° die Aprilis, 1690.

Ordered, That on Wednesday next this House will
take into consideration, ‘ Whether impeachments con-
‘ tinue from Parliament to Parliament ?’

Die Lunæ, 6° die Octobris, 1690.

Lords Committees appointed by the House to in-
spect and consider precedents, whether impeachments
continue in *statu quo* from Parliament to Parliament ;
whose Lordships having considered thereof, are to re-
port their opinions to this House.

Die Jovis, 30° die Octobris, 1690.

The Earl of Mulgrave reported from the Lords
Committees appointed to inspect and consider prece-
dents, whether impeachments continue in *statu quo*
from Parliament to Parliament, several precedents
concerning impeachments, brought to the Committee
by Mr. Petyt from the Tower, as followeth :

Edw. III.	‘ Num. 1. Roger de Mortimer	} All con- demned the same Parlia- ment.
A° 4.	‘ Num. 2. Symon de Berryford	
	‘ Num. 3. John Matravers	
	‘ Num. 4. Bogo de Bayons, Jn° Deverall	
	‘ Num. 5. Tho. Gurny, Will. Ogle	

‘ Num. 16. Berkly, accused by the King,
‘ found not guilty by twelve Knights ;
‘ yet, because the King was murdered
‘ by

- ' by persons under his command, was
 ' kept under bail till the next Parlia-
 ' ment, which was A° 5; then he was
 ' discharged from his bail; and, A° 11,
 ' he is adjudged innocent; wherein also
 ' there is some mention made of proceed-
 ' ings about him A° 9, of which pro-
 ' ceedings there is no record.
- A° 15. ' Num. 8. 43. Archbishop of Cant. desires
 ' to be examined in Parliament; who is
 ' taken notice of again A° 17. Num. 22,
 ' where it is called an arraignment; but
 ' it is not plain that it was an impeach-
 ' ment, either from the King or the
 ' Commons.
- A° 42. ' Num. 20. Jn° de la Lee, Steward of the
 ' Household.
- A° 50. ' Num. 17. Rich. Lyons, merchant of Lon-
 ' don, impeached by the Commons,
 ' judged to prison till he paid a fine to
 ' the King.
 ' On further enquiry, it was found, that
 ' he was awarded to prison at the will
 ' of the King, and put to fine and ran-
 ' som according to the horribility of his
 ' offence, and to lose his franchise of the
 ' city of London.
- A° 51. ' Memb. 27. Rot. Par. Afterwards he was
 ' pardoned in part by the Jubilee Par-
 ' don;

- ' don; but pardoned fully by a particu-
 ' lar pardon, for the procuring of which,
 ' Alice Pierce is accused in the first year
 ' of Rich. the Second.
- A° 50. ' Num. 21. Lord Latimer, impeached by
 ' the Commons, had then judgment
 ' given on him; but not expressed what.
 ' Num. 31. 33. 34. William Ellis, Jn°
 ' Peachy, Lord Nevill, impeached by
 ' the Commons.
 ' Numb. 47. Adam de Bury impeached.
- A° 51. ' Num. 91. The Commons desired he might
 ' be pardoned; and he had a particular
 ' pardon under the Great Seal.
 ' John Lester's was the same case.
 ' Num. 87. 89. 90. 92. Alice Pierce, Jn°
 ' de Lester, Walter Spurrier, were all
 ' condemned.
- A° 50. ' Num. 95. 96. Hugh Farstaffs was ac-
 ' cused and acquitted, in A° 51: Rich.
 ' Id Par. desired he might be restored
 ' to his favour, without any effect.
- A° 1. ' Nu. 38. William de Weston, Jn° Sier de
 ' Gomine, condemned.
 ' Nu. 41. Alice Pierce accused and ba-
 ' nished.
- A° 4. ' Num. 17. Sir Ra. Ferrers, accused by the
 ' King, acquitted; but put under bail
 ' to

‘ to appear before the King any time
 ‘ between that and the next Parliament.

A° 7. ‘ Par. 1. Num. 15. 23. 24. Bishop of Nor-
 ‘ wich, Sir Wm. Elleghan, Sir Tho.
 ‘ Tryvet, Sir Hen. de Ferrers, Sir Wil-
 ‘ liam de Farringdon, Rob’t Fits Ralph
 ‘ Esquire, arraigned by the Commons,
 ‘ and condemned.

‘ Pars 2d. Nu. 11. Mich. De la Pool ac-
 ‘ cused of bribery by Jn° Cavendish, and
 ‘ acquitted.

A° 10. ‘ Nu. 6. Accused by the Commons, con-
 ‘ demned to be fined and imprisoned at
 ‘ the will of the King.

‘ Pars 1^a, Lords Appellants accused feve-
 ‘ ral Lords and Commoners, whom the
 ‘ Commons it seems themselves had a
 ‘ mind to impeach; which therefore
 ‘ they represent to the Lords, that pro-
 ‘ ceedings might be stayed, who not-
 ‘ withstanding proceeded still in their
 ‘ own way.

‘ The Commons then impeach Sir Rob’t
 ‘ Belknap Lord Chief Justice, Sir Jn°
 ‘ Cary Chief Baron, and other Judges,
 ‘ who were condemned the same Parlia-
 ‘ ment.

‘ Memb. 10. Sir Symon De Burly, Sir
 ‘ Jn° Beauchamp, Sir Jn° Salisbury, Sir
 ‘ James Barners, impeached by the Com-
 ‘ mons, and adjudged.

A° 21.

A° 21. Placita } ‘ Rot. Par. Duke of Gloucester, Earls
 Coronæ. } ‘ of Arundell and Warwicke, ap-
 ‘ pealed by the Earl of Rutland, be-
 ‘ fore the King at Nottingham, and
 ‘ the proceedings brought into Par-
 ‘ liament.

‘ Nu. 15. 19. Thomas Arundell, Archbishop of Cant.,
 ‘ Sir Tho. De Mortimer, accused by
 ‘ the Commons.

Hen. VI. ‘ Nu. 14. De la Pool Duke of Suffolke
 A° 28. ‘ desired to have his fame vindicated in
 ‘ open Parliament, then impeached by
 ‘ the Commons, but not committed by
 ‘ the Lords, because it was a general
 ‘ accusation. At last there came a special
 ‘ accusation, upon which he was com-
 ‘ mitted by the Lords, and banished by
 ‘ the King; against which proceeding
 ‘ and banishment all the Lords, Spiritual
 ‘ and Temporal, protested.

‘ The Committee sent for the Clerk of the Rolls,
 ‘ in order to find more precedents; the records in the
 ‘ Tower reaching no further, the Clerk accordingly
 ‘ attended, but said there was nothing registered there
 ‘ besides Acts of Parliament.

‘ Then the Committee examined the Journals of
 ‘ the House, which reach from the 12th of Hen. VII.
 ‘ and all the precedents of impeachments since that
 ‘ time are in a list now in the Clerk’s hands; among
 ‘ all

‘ all which, none are found to continue from one
 ‘ Parliament to another; except the Lords who were
 ‘ lately so long in the Tower.

‘ The proceedings against the Lord Stafford were
 ‘ as follows:

CHARLES the IIId.

A^o 1678, Dec. 5. ‘ Impeached by the Commons.
 Dec. 28. ‘ Examined.

In the next Parl. } ‘ April 9. Heard his accusation read.
 1679. } ‘ April 26. Put his answer in,

In another Parl. } ‘ Nov. 12. His trial appointed.
 1680. } ‘ Dec. 7. Condemned.

‘ The Committee also, in obedience to the House,
 ‘ sent for the late proceedings in the King’s Bench in
 ‘ cases of impeachments, which are ready to be laid
 ‘ before the House, as well as all the extracts out of
 ‘ the records produced by Mr. Petyt.

‘ Then Mr. Petyt’s Clerk, who attended by order,
 ‘ being called in, read the precedents following:

‘ Rot. Par. 4 E. III. N. 16. Thomas de Berkeley’s
 ‘ case.

‘ Rot. Par. 15 E. III. N. 8. The Archbishop of
 ‘ Cant. case.

‘ And Rot. Claus. 15 E. III. P. 3. M. 25. Dorf.
 ‘ prohibitio pro Rege.’

After the consideration of which precedents, &c. &c.
 (as in the two last pages of this Appendix.)

Die

Die Mercurii, 22^o Maii, 1717.

Ordered, That all the Lords be a Committee to
 search for and report precedents.

Ordered, That it be an instruction to the said Com-
 mittee, in the first place, to search for and report such
 precedents as relate to the continuance of impeach-
 ments from session to session, or from Parliament to
 Parliament.

Die Sabbati, 25^o Maii, 1717.

The Lord Trevor (according to order) reported
 from the Committee, appointed to search and report
 such precedents, as may the better enable this House
 to judge what may be proper to be done, on occasion
 of the petition of the Earl of Oxford, and the case of
 the said Earl, as it now stands before this House,
 ‘ That, pursuant to the instruction given them, in the
 ‘ first place, to search for and report such precedents
 ‘ as relate to the continuance of impeachments from
 ‘ session to session, or from Parliament to Parliament,
 ‘ they had searched several precedents; and find,

‘ That, on the 6th of December 1660, an impeach-
 ‘ ment against William Drake, citizen and merchant
 ‘ of London, was brought from the Commons, and
 ‘ read; charging him with printing a seditious pam-
 ‘ phlet: and he was ordered to be apprehended as a
 ‘ delinquent.

‘ 12th December 1660, he was brought to the bar;
 ‘ and confessed he wrote the book mentioned in the
 ‘ articles.

c 2

‘ 19th

‘ 19th December, the said impeachment considered,
‘ it was ordered and declared, That, if this Parlia-
‘ ment be dissolved before this House have time to give
‘ judgment, the Attorney General should proceed
‘ against him at Law, upon the said offence.

‘ 3d Jan’y 1666, articles of impeachment, of high
‘ crimes, &c. were delivered, at a conference, against
‘ the Lord Viscount Mordaunt.

‘ 10th Jan’y, he was ordered to put in his answer.

‘ 17th Jan’y, he accordingly presented it.

‘ 7th Feb’y, a conference and free conference were
‘ had, concerning this impeachment.

‘ 8th Feb’y 1666, the Parliament was prorogued;
‘ and no further proceeding on that impeachment
‘ after the prorogation.

‘ 24th April 1668, articles of impeachment, for high
‘ crimes, &c. against Sir William Penn, were delivered
‘ by the Commons, at a conference.

‘ 27th April, he was ordered to answer.

‘ 29th April, he delivered his answer, at the bar;
‘ and a copy of it was sent to the Commons.

‘ After two adjournments, by His Majesty’s desire;
‘ the Parliament was, on the first of March 1668, pro-
‘ rogued, by commission, to the 19th of October fol-
‘ lowing;

‘ lowing; and no more proceedings were had con-
‘ cerning the said impeachment.

‘ 5th Dec’r 1678, Lord Arundell of Wardour, Earl
‘ of Powys, Lord Bellasis, Lord Petre, and Lord Vis-
‘ count Stafford, were impeached of high treason, &c.

‘ 23d Dec’r, Earl of Danby was impeached of high
‘ treason; and articles were brought up.

‘ 27th Dec’r, he was ordered to answer.

‘ The Parliament was dissolved by proclamation,
‘ dated 24th of January 1678.

‘ 6th March 1678, a new Parliament met.

‘ 13th of the same month, the Parliament was pro-
‘ rogued to the 15th of that month.

‘ 17th of March, the House, considering whether
‘ the last prorogation made a session, were of opinion,
‘ That it was a session in relation to the acts of judi-
‘ cature, but not as to the determining laws deter-
‘ minable upon the end of a session. And the same
‘ day it was referred to the Committee for Privileges
‘ to consider, Whether petitions of appeal, presented
‘ last Parliament, be still in force to be proceeded on;
‘ and also to consider of the state of the impeachments
‘ brought up from the Commons last Parliament, and
‘ all the incidents relating thereto.

‘ 18th

‘ 18th March, report was made from the said Com-
 ‘ mittee for Privileges, That, upon perusal of the
 ‘ Journal of the 29th of March 1673, they were of
 ‘ opinion, That, in all cases of appeals and writs of
 ‘ error, they continue and were to be proceeded on
 ‘ *in statu quo*, as they stood at the dissolution of the
 ‘ last Parliament, without beginning *de novo*; and also
 ‘ were of opinion, That the dissolution of the last
 ‘ Parliament did not alter the state of the impeach-
 ‘ ments brought up by the Commons in that Parlia-
 ‘ ment.

‘ 19th March, that report was considered; and,
 ‘ upon the question, was agreed to.

‘ 20th of March 1678, the Earl of Danby was or-
 ‘ dered to answer; and divers further proceedings
 ‘ were had upon the said impeachments, in that and
 ‘ subsequent Parliaments.

‘ 12th Nov’r 1680, the Commons, by message, ac-
 ‘ quaint the Lords with their resolution to proceed to
 ‘ the trial of the Lords in the Tower, and forthwith
 ‘ to begin with Viscount Stafford; and to desire a day
 ‘ for his trial.

‘ Whereupon his trial was appointed on the 30th
 ‘ instant.

‘ 30th of the same Nov’r, his Lordship’s trial began
 ‘ in Westm’r Hall.

‘ 4th

‘ 4th Dec’r following, the Lord High Steward gave
 ‘ the House an account, That, after Viscount Stafford
 ‘ had summed up his evidence, and the Managers had
 ‘ replied, his Lordship propounded several points in
 ‘ law, arising out of the matter of fact, to which he
 ‘ desired to be heard by his counsel; one of which
 ‘ points was,

‘ Whether proceedings ought to be continued from
 ‘ Parliament to Parliament upon impeachments?

‘ To which the House, upon consideration, refused to
 ‘ hear his counsel.

‘ 7th Dec’r, judgment upon him was pronounced,
 ‘ as usual in cases of high treason.

‘ 21st of the same month, Mr. Seymour was im-
 ‘ peached of high crimes, &c.; and articles were
 ‘ brought up, and read; and he was ordered to answer.

‘ 23d of the same December, he put in his answer;
 ‘ and the same was read, while he was at the bar;
 ‘ and a copy of it to be sent to the Commons.

‘ 3d Jan’y following, which was the next day the
 ‘ House sat, he petitioned for a speedy trial. And a
 ‘ message was sent to the Commons, to give them no-
 ‘ tice of it; their Lordships finding no issue joined by
 ‘ replication. And counsel were assigned him,

‘ 8th Jan’y, his trial was ordered to be on the 15th
 ‘ of the same January; and a message was sent to the
 ‘ Commons,

‘ Commons, to acquaint them with it, that they might
 ‘ reply if they thought fit. No further proceeding
 ‘ was had on that impeachment.

‘ 7th of the same January, Sir William Scroggs
 ‘ was impeached of high treason; and articles of im-
 ‘ peachment were brought up. He was bailed; and
 ‘ ordered to answer the 14th of the same month.

‘ The said 7th of January, the Earl of Tyrone was
 ‘ impeached of high treason.

‘ 10th of Jan'y 1680, the Parliament was pro-
 ‘ rogued; and dissolved by proclamation the 18th of
 ‘ that month.

‘ 21st March 1680, a new Parliament met.

‘ 24th of the same March, Earl of Danby petitioned
 ‘ to be bailed: and the same day Sir William Scroggs'
 ‘ answer was read; as also his petition, desiring a
 ‘ short day for the Commons to reply; copies of
 ‘ which answer and petition were sent to the Com-
 ‘ mons.

‘ No further proceedings were had against Sir Wil-
 ‘ liam Scroggs.

‘ 26th March 1681, message from the Commons,
 ‘ That they, having formerly demanded judgment
 ‘ against the Earl of Danby, desire now a day may be
 ‘ appointed to give it.

‘ The

‘ The said message was ordered to be considered on
 ‘ Monday next.

‘ 28th of the same month, the Parliament was dis-
 ‘ solved.

‘ 19th May 1685, the House was acquainted, That
 ‘ the Lords committed to the Tower upon impeach-
 ‘ ment had entered into recognizances, in the King's
 ‘ Bench, to appear the first day of next Parliament;
 ‘ which was that day. Accordingly they were called
 ‘ to the bar, and their appearances recorded; and
 ‘ they petitioned for relief.

‘ 22d May 1685, upon consideration of the cases of
 ‘ the Earl of Powys, Lord Arundell, Lord Bellasis,
 ‘ and Earl of Danby, contained in their petitions, it
 ‘ was resolved, upon the question, That the order of
 ‘ the 19th of March 167⁸ should be annulled and re-
 ‘ versed as to impeachments.

‘ 25th May 1685, an order made, for the Attorney
 ‘ General to have recourse to the indictments against
 ‘ the Earl of Powys, Lord Arundell, and Lord Bel-
 ‘ lasis, in order to the entering a *noli prosequi* thereon,
 ‘ according to His Majesty's warrant; and it was fur-
 ‘ ther ordered, that their bail should be discharged.

‘ 1st June 1685, upon motion on behalf of several
 ‘ Peers, who were bail for the appearance of the Earl
 ‘ of Powys, Earl of Danby, Lord Arundell, Lord
 ‘ Bellasis, and Earl of Tyrone in the Kingdom of
 ‘ Ireland,

‘ Ireland, the first day of this Parliament, whose re-
‘ cognizances were entered into in the King’s Bench;
‘ it was ordered, That the said Lords, as also all per-
‘ sons, Peers or others, that were bailed for their ap-
‘ pearance, should be discharged.

‘ 26th October 1689, the Earl of Salisbury and Earl
‘ of Peterborow were impeached of high treason, in
‘ departing from their allegiance, and being recon-
‘ ciled to the Church of Rome, by message from the
‘ Commons. And the Earl of Peterborow being, by
‘ the Black Rod, brought to the bar, was ordered to
‘ be committed to the Tower; and the Earl of Salis-
‘ bury to be brought to the bar, by the Chief Gover-
‘ nor of the Tower, on Monday.

‘ 28th October, the Earl of Salisbury accordingly
‘ was brought to the bar; and the said Governor of
‘ the Tower was ordered to take him into his custody.

‘ 27th Jan’y following, the Parliament was pro-
‘ rogued; and dissolved by proclamation the 6th of
‘ February following.

‘ A new Parliament met, 20th of March 1689.

‘ 5th April 1690, an order was made, to take into
‘ consideration, whether impeachments continue from
‘ Parliament to Parliament, on the Wednesday fol-
‘ lowing.

‘ 8th and 10th of the same month, consideration of
‘ that matter was adjourned.

‘ 7th

‘ 7th July 1690, the Parliament was prorogued.

‘ 2d October 1690, the Earl of Peterborow peti-
‘ tioned to be discharged, having been kept prisoner in
‘ the Tower for almost two years, notwithstanding a
‘ dissolution and several prorogations had intervened,
‘ as also an act of free and general pardon: where-
‘ upon the Judges were ordered to attend, to give their
‘ opinions, whether he be pardoned by that act. The
‘ Judges were also ordered to give their opinions, on
‘ the same matter, upon the Earl of Salisbury’s petition,
‘ praying likewise to be discharged.

‘ 6th of the same month, the Judges, according to
‘ order, delivered their opinions, as follow; viz. That,
‘ if the said Earls crimes and offences were committed
‘ before the 13th of February 1688, and not in Ire-
‘ land, nor beyond the seas, they were pardoned by
‘ the said act; and it was resolved, that the said Earls
‘ should be admitted to bail. And a Committee was
‘ appointed to inspect and consider precedents, whe-
‘ ther impeachments continue *in statu quo* from Parlia-
‘ ment to Parliament.

‘ 7th October, the said Earls were both bailed at
‘ the bar.

‘ 30th of the same October, report was made from
‘ the Committee, appointed the 6th of the same Octo-
‘ ber, of several precedents brought to their Lordships
‘ by Mr. Petyt from the Tower; and also that they

d 2

‘ had

‘ had examined the Journals of this House, which
 ‘ reach from the 12th of Henry the VIIth; and all
 ‘ the precedents of impeachments since that time were
 ‘ in a list now in the Clerk’s hands; among all which,
 ‘ none are found to continue from one Parliament to
 ‘ another, except the Lords who were lately so long
 ‘ in the Tower.

‘ After consideration of which report, and reading
 ‘ the orders made the 19th of March 167⁸, and the
 ‘ 22d of May 1685, concerning impeachments; and
 ‘ long debate thereupon; it was resolved, That the
 ‘ Earl of Salisbury and Earl of Peterborow should be
 ‘ discharged from their bail; and accordingly they and
 ‘ their sureties were ordered to be discharged from
 ‘ their said recognizances.

‘ A list has been produced before the Committee,
 ‘ which to them seems to be the list referred to in the
 ‘ said report; which is ready to be produced, if the
 ‘ House shall think the same necessary.

‘ 12th Nov’r 1690, upon motion, ‘ That a day be
 ‘ appointed, for the explanation of the votes of the
 ‘ 30th of October last;’ it was ordered to take the
 ‘ same into consideration on the 18th of the same No-
 ‘ vember, and all the Lords to be summoned; on
 ‘ which day the House sat: but it doth not appear by
 ‘ the Journal that any thing was done in pursuance of
 ‘ that order.

‘ 27th April 1695, the Duke of Leeds was im-
 ‘ peached of high crimes and misdemeanors; and arti-
 ‘ cles

‘ cles were on the 29th of the same month exhibited
 ‘ against him. He put in his answer the next day;
 ‘ and a copy of it was sent to the Commons.

‘ 1st May following, a message was sent to the
 ‘ Commons, to put them in mind of the said impeach-
 ‘ ment; the Lords conceiving the session could not
 ‘ continue much longer.

‘ 3d of the same May, the Parliament was pro-
 ‘ rogued; and dissolved by proclamation, dated the
 ‘ 11th of October 1695.

‘ 24th of June 1701, the House of Commons hav-
 ‘ ing impeached the Duke of Leeds on the 27th of
 ‘ April 1695; and on the 29th of the same month
 ‘ exhibited articles against him, to which he answered;
 ‘ but the Commons not prosecuting, the said im-
 ‘ peachment and articles were ordered to be dismissed.

‘ 17th May 1698, Peter Longueville was, amongst
 ‘ others, impeached of high crimes, &c.; and articles
 ‘ were brought up.

‘ 27th of the same May, he put in his answer, and
 ‘ pleaded Not Guilty.

‘ 28th June, the trial of Goudet and others, upon
 ‘ the impeachments against them, was appointed on
 ‘ the 4th of July next.

‘ The same day, the said Goudet, Barrau, Seignoret,
 ‘ Baudowin, Santiny, Diharce, and Pearse, relin-
 ‘ quished

quished their pleas, and pleaded Guilty; and the Black Rod ordered to take them into custody.

30th June, Dumaisfre put in his answer, and pleaded Guilty; and the Black Rod ordered to take him into custody.

4th July 1698, judgment was pronounced against the eight persons above mentioned; and no further proceedings concerning Longueville.

The next day the Parliament was prorogued; and dissolved by proclamation, dated the 7th of July 1698.

The Committee have also inquired of precedents of indictments against Peers, which have been removed into the House of Lords by Certiorari, and the proceedings thereupon; and find, that, on the 19th of March 1677, the proceedings against the Earl of Pembroke, upon an indictment, for the death of Nathaniel Cony, had before the commissioners of Oyer and Terminer at Hicks' Hall, upon which his Lordship was found guilty of felony and murder, was brought into this House, in order to his trial.

4th April 1678, the said Earl was tried, and found guilty of manslaughter.

15th July following the Parliament was prorogued.

11th Nov'r 1685, the Lord Mayor and the rest of the Justices of Oyer and Terminer and General Gaol

Gaol Delivery for London and Middlesex were ordered to return, by virtue of His Majesty's writ of Certiorari, the indictment of high treason, found before them, against the Earl of Stamford, then prisoner in the Tower.

14th Nov'r, the indictment was delivered.

16th Nov'r, the said Earl was ordered to be brought to the bar.

17th Nov'r, his Lordship was brought accordingly, examined, and his trial appointed on the 1st of December following; and an address to His Majesty, That a place be prepared in Westm'r Hall for his trial.

18th Nov'r, the King's answer was reported, That He had given order accordingly.

20th Nov'r 1685, the Parliament was prorogued; and, after several prorogations, was dissolved the 2d of July 1687.

And there doth not appear any further proceeding on the said indictment.

4th Jan'y 1692, the Coroner's Inquest was brought in, concerning the death and murder of William Mountfort, wherein the Lord Mohun was found to be aiding and assisting.

4th Feb'y following, his Lordship was tried; and found Not Guilty, and discharged.

14th

‘ 14th March following, the Parliament was pro-
‘ rogued.

‘ 13th Dec’r 1697, a writ of *Certiorari* was ordered,
‘ for removing the indictment found against the Lord
‘ Mohun, concerning the death of William Hill.

‘ 10th Jan’y 1697, resolved to proceed to his trial.

‘ 4th July 1698, the Clerk of the Crown read the
‘ indictment to his Lordship; and he pleaded His
‘ Majesty’s pardon: which was allowed by the House;
‘ and he was discharged.

‘ 13th March 1698, an indictment against the Earl
‘ of Warwick, for the murder of Coote, was brought
‘ by *Certiorari*.

‘ 25th March 1699, Lord Mohun allowed a copy
‘ of his indictment.

‘ 28th March, the Earl of Warwick was tried, and
‘ found guilty of manslaughter.

‘ 29th of the same month, the Lord Mohun was
‘ tried, and found Not Guilty.

‘ 4th May 1699, the Parliament was prorogued.’

Which report being read by the Clerk :

It was proposed, ‘ To resolve, That the impeach-
‘ ment of the Commons against the Earl of Oxford
‘ is determined by the intervening prorogation.’

‘ And,

And, after debate thereupon,

The question was put, ‘ That it is the opinion
‘ of this House, that the impeachment exhibi-
‘ bited by the Commons of Great Britain,
‘ against Robert Earl of Oxford and Earl Mor-
‘ timer, for high treason and other high crimes
‘ and misdemeanors, is determined by the in-
‘ tervening prorogation.’

It was resolved in the negative:

Dissentient,

‘ 1. Because there seems to be no difference in law
‘ between a prorogation and a dissolution of a Parlia-
‘ ment, which, in constant practice, have had the
‘ same effect, as to determination both of judicial and
‘ legislative proceedings; and consequently this vote
‘ may tend to weaken the resolution of this House,
‘ May the 22d, 1685, which was founded upon the
‘ law and practice of Parliament in all ages, without
‘ one precedent to the contrary; except in the cases
‘ which happened after the order made the 19th of
‘ March 1678, which was reversed and annulled in
‘ 1685; and in pursuance hereof the Earl of Salisbury
‘ was discharged in 1690.

‘ 2. Because this can never be extended to any but
‘ Peers; for, by the statute 4^o Ed. III^o, no Commoner
‘ can be impeached for any capital crime: and it is
‘ hard to conceive why the Peers should be distin-
‘ guished, and deprived of the benefit of all the laws
‘ of liberty to which the meanest Commoner in Britain

‘

‘ is

' is entitled ; and this seems the more extraordinary,
' because it is done unasked by the Commons, who,
' as it is conceived, never can ask it with any colour
' of law, precedent, reason, or justice.

- ' NOTTINGHAM.
- ' ABINGDON.
- ' FR. ROFFEN.
- ' NORTH & GREY.
- ' BRUCE.
- ' DARTMOUTH.
- ' BATHURST.
- ' GUILFORD.
- ' MANSEL. HAY.
- ' FOLEY.'

Die Martis, 24^o Junii, 1701.

Then the House, taking into consideration that there were several Lords charged and impeached by the Commons, and no prosecution against them, ordered as followeth (videlicet).

The House of Commons not having prosecuted their charge which they brought up against John Lord Haverham, for words spoken by him at a free conference the thirteenth instant ;

It is this day ordered, by the Lords Spiritual and Temporal in Parliament assembled, That the said charge

charge against John Lord Haverham shall be, and is hereby, dismissed.

The Earl of Portland being impeached, by the House of Commons, of high crimes and misdemeanors, the first day of April last :

It is ordered by the Lords Spiritual and Temporal in Parliament assembled, That the impeachment against William Earl of Portland shall be, and is hereby, dismissed, there being no articles exhibited against him.

The House of Commons having impeached Charles Lord Halifax, of high crimes and misdemeanors, on the fifteenth day of April last, and on the fourteenth day of this instant June exhibited articles against him ; to which he having answered, and no further prosecution thereupon :

It is ordered by the Lords Spiritual and Temporal in Parliament assembled, That the said impeachment and the articles exhibited against him shall be, and they are hereby, dismissed.

The House of Commons having impeached Thomas Duke of Leeds of high crimes and misdemeanors on the seven and twentieth of April, one thousand six hundred ninety-five, and on the nine and twentieth of the said April exhibited articles against him ; to which he answered : but the Commons not prosecuting,

It is ordered by the Lords Spiritual and Temporal in Parliament assembled, That the said impeachment and the articles exhibited against him shall be, and they are hereby, dismissed.

Rotul. Parl. XV. Edw. III.

Le Parlement tenuz a Westm' le Lundy en la Quinzeyne de Pasch', l'an du regne n're Seignur le Roi, c'est assaver d'Engleterre Quinzisme, et de France Second.

8. ET meisme cesti jour vient nostre Seignur le Roi en la Chaumbre de Peynte, & illocques vient l'Ercevesque de Cantirburs, & les autres Prelatz, & Grantz, & Communes; & le dit Ercevesque se humilia a n're Seignur le Roi, enquerant sa bone Seignurie & sa bienvoilliance; et n're Seignur le Roi lui resceut a sa bone Seignurie: dont les Prelatz & autres Grantz lui mercierent tant come ils favoient ou purroient. Et puis pria l'Ercevesque au Roi, q'il pleust a sa Seignurie, que desicome il est diffamez notoirement par tut le Roialme & aillours, q'il puisse estre arefnez en pleyn Parlement devant les Pieres, & illocques respoudre, issint, q'il soit overtement tenuz pur tiel come il est. Queu chose le Roi otteia. Mes il dit, q'il voleit que les busoignes touchantes l'estat du Roialme & commune profit fussent primes mys en exploit, & puis il feroit exploiter les autres.

43. ET

43. ET fait remembrer, que le Samady, en la Veille de Pentecouft, feurent acordez & assentuz en dit Parlement les choses souzescrites, c'est assaver.

44. Primerement, que les Evesques de Durésme, & Sarum, les Countes de Norht', Arundell, Warr', & Sarum, oient les Respons l'Ercevesque, des choses qui lui sont furnys par le Roi; issint que si les dites Respons soient convenables, adonques le Roi de sa bone grace lui tendra pur excuse. Et en cas q'il semble au Roi & a son Conseil, que meismes les Respons ne sont mye suffisantz, adonques les ditz Respons seront debatuz en preschein Parlement, & illocques ent jugement rendu.

49. ET fait a remembrer, que totes les choses touchantes l'arefnement l'Ercevesque de Cantirburs, demurent devers S. William de Hyldefby, Gardeyn du Prive Seal nostre Seignur le Roi.

Rotul. Par. XVII. Edw. III.

Le Parlement le tenuz a Westm'r, a la Quinzeyne de Pasch, l'an du Regne n're Seign' le Roi Edward tiercez apres le Conquest, c'est assaver d'Enleterre dys & septisme, & de France quart,

22. FAIT a remembrer, que nostre Seign' le Roi ad commandez, que totes les choses touchantes l'areynement l'Ercevesque de Cantirburs, lesqueux choses demurerent devers Seign' William de Kyldesby,

Kyldesby, au Parlement tenuz a Westm' a la quin- zeyne de Paske lan quinzisme pur aver ent avisement tan que ne sont pas resonables ne veritables. Par quoi comande fu a Mestre Johan de Ufford, de porter meif- mes les choses en Parlement pur anienter illoèques.

COMMONS' JOURNALS.

Die Sabbati, 12^o die Aprilis, 1679.

Sir Francis Winnington reports from a con- ference.—

The Lord Privy Seal said, that in the transaction of this affair, there were two great points gained by this House of Commons.

The first was, that impeachments made by the Commons in one Parliament, continued from session to session, and from Parliament to Parliament, not- withstanding prorogations or dissolutions.

The other point was, that in cases of impeach- ments upon special matter shewn, if the modesty of the party impeached directs him not to withdraw, the Lords admit that of right they ought to order him to withdraw; and that afterwards he must be committed.

The Commons replied, that they hoped their Lord- ships did not think the Commons did take it, as if they had now gained any point: for that the points which their Lordships mentioned as gained, were no- thing but what was agreeable to the ancient course and methods of Parliament.

My

My Lord of Danby's Case, Skinner's Reports, p. 56, 34 Car. II. R. B.

The Earl of Danby having been twice before in Court, upon his Habeas Corpus, came again this term, and made a very long harangue; but the Court would not bail him, his case being the same with my Lord Stafford's and the Earl of Tyrone's, scil. he was committed by the Lords House, and there was an impeachment by the Commons pending in the Lords House against him; but it was taken clearly by the Court, that where the party is committed by an order of the Lords House, as in Pritchard's case, remem- bered by Raymond Justice, 17 Car. II. that upon a prorogation he may be bailed. And so Pemberton, Chief Justice, said it was his case, he was committed by the Commons: he said the King was willing to bail him, and so were the Lords; but he was fain to lie, till the King prorogued the Parliament; and then he came out, and he said, that if any one be detained after a prorogation, an action of false imprisonment lies; moreover, 'twas said, that no man could come into that Court and demand to be bailed de jure, in case of high treason; nay, that in murder sometimes they take bail, and sometimes refuse it.

My Lord Danby's Case, Skinner's Reports, p. 162, 35 and 36 Car. II. R. B.

Things chiefly insisted on by the Counsel and Judges in my Lord Danby's case.—Wallop, That this was a case of great necessity, and if there should be no relief

relief here, there would be a failure of justice, which, rather than the law will suffer, it will allow things to be done contrary to the express words of an Act of Parliament; and cited the 2 Inst. 25.

That bailing would not affect the impeachment; but only modify the confinement; for they should not deliver him out of custody, but only lengthen his chain; for his bail, if they please, may keep him, and confine him: that all imprisonment is either in *custodiam*, or in *pœnam*; where 'tis the former, this Court may give ease by bailment; but in so doing, they determine not *de re* but *de modo rei* or *de modo modi*: that this Court is the Supreme Court of ordinary Judicature, to which no subject can come but he finds relief, and that *Curia regis ne deficeret in justitia exhibenda*; the King being the fountain of justice, no one shall come to this fountain and die for thirst. He cited the cases where the Court hath bailed in case of extreme old-age, though the party was in execution; and so of a woman near her time of travail: Which cases are in the 1st Inst.

Pollexfen insisted that it was a case judicially in the House of Lords; and then by dissolution of Parliament the proceeding is determined, like cases of writs of error out of the King's Bench. Holt cited the case of Okey and Baxter, who were attainted by Act of Parliament, and the records of Parliament removed by *certiorari* in Chancery, thence by *mittimus* into R. B. where the parties were opposed, wherefore they should not

not be executed, and were executed accordingly; and after, by the unanimous opinion of the Court, the Lord Danby was bailed.

For, *First*, Treason cannot be committed but against the King.

Secondly, That the Court has power to bail in all cases of treason. *Zachary Crofton's case*, the opinion of the Judges, in the Lords House, 1678.

Thirdly, That when the Lords House is sitting, the power of this Court is suspended, as to persons and causes before them; but when the Lords House is dissolved, their original power reverts back to this Court.

Fourthly, This Court may bail, in cases where they cannot try the party bailed; as persons taken here for offences committed in Ireland, are bailed here, to appear in Ireland, though they cannot be tried here: so any *Lord of Parliament* committed for high treason by a Justice of Peace, or Secretary of State, may be bailed in R. B. though he cannot be tried there.

Fifthly, For a man committed of high treason to be bailed by law, and yet no Court in being that hath power to bail him, is an absurdity.

Sixthly, That in cases of writs of error depending in Parliament, upon a *long prorogation*, they cease to

be a *superfedeas*, but the party may have execution in R. B. and if it be so, but where the property is concerned, it ought much more to be so, where the liberty is concerned, which is so much dearer; that in one case or the other, the Parliament, when it meets, may go on; and, if they reverse the judgment, the party will be restored to all that he has lost, and so they may proceed to the trial of my Lord Danby, &c.

As to the power of the King's pardoning treason, though the person was impeached by the *Commons in England* in the Lords House, many records were cited by the Lord Danby; and *Pollexfen*, and *Jefferies*, Chief Justice, cited *Elfing of Parliaments*, and insisted that the *Habeas Corpus Act* shews the intent of the Parliament, and their sentiments in such cases.

Lord Salisbury's Case, *Cartbew*, p. 131. 2 *Wil.* and *Mary*, B. R.

He was brought from the Tower by Habeas Corpus, and being at the bar, his case was thus:

He was by the convention which was afterwards turned into a Parliament, Anno 1 W. and M. impeached by the Commons for high treason, for being reconciled to the Church of Rome, contrary to the statute in that case made and provided, and upon this impeachment he was committed to the Tower by the House of Peers, and there continued till the Parliament was dissolved, and a new Parliament called, and

and now (after a long sessions) adjourned for two months.

The Counsel for the Earl moved, that he might be discharged upon the new Act of Oblivion, which passed in the last sessions of Parliament, wherein neither his crime nor his person were excepted, but clearly within the Act of Pardon. But *per curiam*: notice cannot be taken of this Act of Pardon, unless 'tis pleaded with the averments, because there are several exceptions in it, both as to crimes and persons; therefore it is necessary that the party who would have the benefit thereof, should aver himself by plea capable of such benefit; and not excepted therein, as 'tis ruled in *Plowden*, and other books; and here the Lord at the bar cannot plead this pardon, because there is nothing before the Court, upon which to ground such plea.

Then it was moved, that he might be bailed, and for that purpose the Lord Danby's case was cited, who was bailed, though committed by the Peers in Parliament, as in this case; and the Earl of Shaftesbury's case was likewise mentioned.

Sed per curiam: The Earl of Salisbury was not bailed, because there was a very short adjournment of the present Parliament, and that is the proper place for him to make application to be bailed.

That the chief reason for bailing the Lord Danby was, because the then Parliament were prorogued,

and the time uncertain for their meeting again; and so no prospect of an opportunity to apply himself that way: besides, he was denied to be bailed, by several Judges of the Court of B. R. until the Chief Justice Jefferies came in.

And the Court cited the Lord Stafford's case, who was committed by the House of Peers; and notwithstanding that Parliament was dissolved, by which he was committed, yet he was continued a prisoner, and afterwards tried upon the same impeachment, convicted, and executed; which fully proves that commitments by the Peers in Parliament, are not made void by the prorogation or dissolution of the same Parliament.

Besides, the Lord Danby was bailed to appear at the next Sessions of Parliament, which was an affirmation of the commitment, and a plain proof of the opinion of the Court at that time, that the commitment was not avoided or discharged by the prorogation of the Parliament.

And for these reasons, the Lord Salisbury was remanded to the Tower.

Extract from Mr. Justice Foster's Crown Law, p. 157.

In the case of Lord Salisbury, who had been impeached by the Commons for high treason, the Lords, upon his petition, allowed him the benefit of the act of general pardon, passed in the second year of William

liam

liam and Mary, so far as to discharge him from his imprisonment, upon a construction they put upon that act; *no High Steward ever having been appointed in that case.*

On the 2d of October, 1690, upon reading the Earl's petition, setting forth, that he had been a prisoner for a year and nine months in the Tower, notwithstanding the late act of free and general pardon, and praying to be discharged; the Lords ordered the Judges to attend on the Monday following, to give their opinions, Whether the said Earl be pardoned by the act. On the 6th, the Judges delivered their opinions, that if his offence was committed before the 13th of February 1688, and not in Ireland, or beyond the seas, he is pardoned. Whereupon it was ordered, that he be admitted to bail; and the next day he and his sureties entered into a recognizance of bail, himself in 10,000l. and two sureties in 5000l. each; and on the 30th, he and his sureties were, after a long debate, discharged from their recognizance.

It will not be material to inquire, whether the House did right in discharging the Earl without giving the Commons an opportunity of being heard; since, in fact, they claimed and exercised a right of judicature without an High Steward, *which is the only use I make of this case.*

MODERN

MODERN REPORTS, Vol. XII. p. 604, 13 W. III.
B. R.

Peters versus Benning.

A writ of error *ad proximam sessionem* in Parliament, and before that time the Parliament by proclamation was dissolved, and day fixed for the meeting of a new one; and upon motion, the question was, Whether this writ were a *superfedeas* of execution, or even could be a warrant to send up the record to the new Parliament, there being no term intervening between the return of the writ and the time fixed for the Parliament's meeting. And, *ist*, it was agreed on, that the Court can take no notice of any extrajudicial determination or order of the Lords. And, *per Holt*, If an impeachment be in one Parliament, and some proceedings thereon, and then the Parliament be dissolved, and a new one called, there may be a continuance upon the impeachment; and he quoted the case of *James and Bertly, Pasch. 5 W. and M.* where a writ of error was tested the fourth of May, returnable the nineteenth of November following, to which time the Parliament was prorogued, so that a whole term intervened; and he said it was his opinion, they might sue out execution, notwithstanding that writ. And he remembered to have known it ruled in *Keeling* and *Hale's* time, that a writ of error was no *superfedeas*, after a prorogation, if a term intervened. *Vide 3 Keb. 416. 1 Vent. 266.* And the case in *2 Cro. 341.* was said to be in point, that a writ of error, and all the proceed-

proceedings thereon, are determined by the dissolution of a Parliament. *Vide Lane, 57. 1 H. VII. 19, 20. pl. 50. Br. Err. pl. 25.* That plaintiff in error is not bailable in Parliament for two reasons; one, That if the judgment should be affirmed, they could not award execution on the recognizance; Secondly, If the Parliament should be dissolved before any thing done, all matter depending before the Parliament would be thereby determined. Likewise a transcript of the record, and not the very record itself, is before the Lords upon a writ of error; and in that it differs from a writ of error from Ireland, or from the C. B. into this Court, where, in the one case, the execution is to be awarded here; but in the other case, it is not so, for the necessity of the thing, because the King's writ runs not into Ireland; the course is to send a mandate to the Chief Justice of Ireland to grant execution. *Vide Jo. 66.* That dissolution determines error actually depending, *Ray. 5.* That a prorogation and a whole term intervening, is a *superfedeas* of a writ of error in Parliament; and so of a dissolution, though the errors had been assigned. If, before the transcript be left above, the Parliament was dissolved, the writ was no *superfedeas* of execution; but if it had been left above, the dissolution would be a *superfedeas* of it: but the writ of error would not be discontinued, there being a day certain for the meeting of a new Parliament, by the very act of dissolution.

It may be a question, if a writ of error *ad proximum Parliamentum*, when a Parliament is to meet at a day certain, be a *superfedeas*, though a term does not

not interpose between the teste of the writ and the time fixed for the meeting of the Parliament by the dissolution of the former Parliament; but the Chief Justice said, that as the present case was, the writ in question could not be an authority to carry up the record, neither could the Lords be legally possessed of it, by virtue of that writ. And he said, in case of prorogation, the writ of error was returnable *ad præsens Parliamentum*; but in case of adjournment, it was *ad præsentem sessionem*. And after all, here the Court left them to do what they could by law.

Rot. Parl. 8 Hen. VI. n. 27.

ITEM priout les Communes, pur tant que lour fust declarre en cest present Parlement, par diverses Seigneurs de mesme le Parlement, que lez petitions a baillers par les ditz Communes a tres noble & puissant Prince le Duc de Gloucester, Gardeyn d'Engleterre, en cest present Parlement, ne ferroient mye engrosses avant ceo q'ils ferrount envoie de par delà le Myer, a no're Soverayne Seigneur le Roy, pur ent avoir soun assent Roiall & advys; que please a dit tres haut & puissant Prince le Duc de Glouc', Gardeyn d'Engleterre, de ordeiner par auctorite de cest present Parlemt, que toutz lez petitions baillez par lez ditz Communes, a dit tres haut & tres puissant Prince le Duc de Gloucestre, Gardeyn d'Engleterre, en cest present Parlement, soient responduz & terminez dedens cest Roialme d'Engleterre, durant mesme cell' Parlement. Et si ascuns petitions remaignout nient ref-

responduz & terminez, duraunt mesme cell Parlement, q'ils soient tenuz pur voides & de null effect; & que cest ordonnance soit de force & tiegne lieux en chescun Parlement à tenir en cest Roialme d'Engleterre en temps a venir.—

Responsio. Soit advisée par le Roi.

Rotul. Parl. 4 Hen. VII. n. 25.

ITEM, die Veneris, Quarto die Decembris, anno supradicto, predictus Archiepiscopus declaravit, qualiter Ambassiatores Francie, intelligentes Dominum Regem & tres Status hujus Regni, cum ipsorum Ambassiatorum a rege nostro desideratis minime fore contentos, pecierunt a Rege licenciam animadvertendi Dominum suum Francor' Regem per unum ipsorum, sperantes, in brevi sufficiens & largiorem auctoritatem a dicto Francorum Rege habitur', qua possent ad nostri Regis complacentiam & utriusque Regnorum Anglie & Francorum commodum firmiter concordare. Et quia appropinquante Festo Natalis Domini, ante quod festum, dictum negotium & alia quam plura bonum publicum hujus regni concernentia, in Parlamento predicto mota & desiderata, finiri & concludi minime poterant; idem Dominus Rex Anglie, presens Parliamentum suum usque vicesimum quintum diem Januarii tunc prox' futur' duxit prorogand', & illud realiter prorogavit: premuniens omnibus quorum interfuit in hac parte

g

e'endi

e'endi apud Westm', ad diem predictum, locis con-
fuetis, quavis postposita excufacionem, ad convo-
cand' super negociis ante dictis, & aliis quæ ex eor'
co'ini assensu pro bono publico, Domino concedente,
contigerint ordinari.

Rot. Parl. 29 Hen. VI. Pars 2.

Soit as baille as Seigneurs.

To the Kyng our Soverain Lord.

PRAYEN the Commons, that where in your Par-
lement last holden at Westminster, the Communaulte
of this your Roialme in the same Parlement assem-
bled, accused and empeched, William De la Pole,
thenne Duke of Suffolk, as well of divers grete,
heynous, and detestable treasons, as of many other
fauxtees, deceites, and other untrue mesprifions, by
him doon and commyted: unto which accusements
and empechements, he being put to answere therto,
gave not answere sufficient after the lawes of this
your lande, as in the actes and processe hadde upon
the said accusement and empechement, the tenour
whereof herto is annexed more pleynty it appeareth;
by cause whereof, jugement of atteyndre of the seid
treasons ought to have been given agensst him, and he
convict of the seid mesprifions after the cours of youre
seid lawes; and forasmuche as such jugement agensst
him than was nought hadde, as justice after his me-
rites

ites required.—Please hit your Highnesse to graunte,
ordeyne and establiish, by the avyse and assent of the
Lordes Spirituelx and Temporelx, in this present
Parlement assembled, that by autorite of this
same Parlement, the said William De la Pole be ad-
judged, demed, declared, published, and reputed as a
traytor to your, &c.

Dorso. Le Roi s'advifera.

Addenda to Page xviii. of this Appendix.

After the consideration of which precedents, and others mentioned in the debate, and reading the orders made nineteenth of March, 167^g, and two and twentieth of May, one thousand six hundred eighty-five, concerning impeachments; and after long debates thereupon, and several things moved:

This question was proposed,

‘ Whether James Earl of Sarum and Henry Earl of Peterborough shall be now discharged from their bail?’

Then this previous question was put, ‘ Whether this question shall be now put?’

It was resolved in the affirmative.

Then the main question was put, ‘ Whether James Earl of Salisbury and Henry Earl of Peterborough shall be now discharged from their bail?’

It was resolved in the affirmative.

‘ Leave having been given to any Lords, to enter their dissents, if the question was carried in the affirmative;

‘ And these Lords following do enter their dissents, in these reasons:

‘ 1. Be-

‘ 1. Because we conceive it is a question not at all relating to the real debate before us; but urged upon us, not for the sake only of the two Lords mentioned.

‘ 2. Because we ought to have examined precedents of pardons, to see how far an impeachment was concerned, before we had adjudged the Lords discharged; or whether an impeachment could be pardoned without particular mention in an act of grace; and what difference there is between an act of grace and an act of indemnity.

‘ 3. Because we did not hear the House of Commons, who are parties, and who in common justice ought to have been heard before we had passed this vote.’

‘ BOLTON.

‘ NORTH & GREY.

‘ STAMFORD.

‘ J. BRIDGWATER.

‘ BATHE.

‘ MACLESFELD.

‘ GRANVILLE. HERBERT.’

T H E E N D.

